

# // WEEK 1 REPORT

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Department of Environmental Protection

It is hard to believe that we are already one week into the 2019 Legislative Session. After the usual opening day festivities, the Legislature got back to business, and committees continued to hear proposed bills and the Senate passed bills on the floor at the end of the week. With eight weeks left, the pressure will start to build and time will become precious for all proposed legislation and budget requests.

Marine Industries Association will have a very busy year. Numerous bills have been filed regarding vessels. Everything from anchoring to towing to water quality. Marine Industries Association of Florida also closely monitors all budget items related to boating in the Florida Fish and Wildlife Conservation Commission and Department of Environmental Protection budgets.

Thank you for the opportunity to represent MIAF in Tallahassee. As we enter week two, we have a lot of work to do. Below are just a few of the bills we are tracking for you this Session.

**HB 529 by Mariano and SB 436 by Hooper - Use of Vessel Registration Fees.** The bills are progressing through the process. HB 529 has passed the House Transportation and Infrastructure Subcommittee back in February 11-0. The bill is currently scheduled to be heard on March 12th at 8:30 am. This will be the second of third committee references. Senate Bill 436 passed the Senate Community Affairs agenda on March 3rd. The bill passed 5-0. The bill has two more committee references.

HB 475 by Williamson and SB 676 by Hooper - Certificates of Title for Vessels. HB 475 was heard in its first committee of refence this week and passed as a committee substitute 13-0. The bill has two more committee stops, House Transportation and Tourism Appropriations Subcommittee and State Affairs. The Senate Bill is referred to Senate Infrastructure and Security, Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development and Senate Appropriations.

HB 1319 by Diamond and SB 1530 by Rouson - Vessels. Yes, these are anchoring bills. Rumor has it these are coming from the city of St. Petersburg. We are currently in the process of trying to gather more information and have agree to discuss with their lobbyists. We will keep you posted. HB 1319 has been referred to House Agriculture and Natural Resources Subcommittee, House Agriculture and Natural Resources Appropriations Subcommittee, House State Affairs Committee. SB 1530 also has three references. The committees are

Senate Environment and Natural Resources, Senate Criminal Justice and Senate Rules.

**HB 1237 by McCLain and SB 1792 by Gruters - Towing and Immobilizing of Vehicles and Vessels.** Both bills have three committees of reference. House Bill 1237 was referred to House Local, Federal and Veterans Affairs Subcommittee, House Business and Professions Subcommittee and State Affairs Committee. Senate Bill 1792 was referred to Community Affairs, Infrastructure and Security and Rules. We will keep you posted on these bills as the Legislative Session progresses.

HB 1221 by Polsky and SB 1666 by Flores - Anchoring and Mooring of Vessels Outside of Public Mooring Fields. Apparently even those these bills are linked in the computer system, they are considered companion bills. The bills are very different and we will continue to research them as filed. Again, rumor in the halls is the bills originated for FWCC. We have not confirmed this information and have not been approached to review or comment on this by FWC law enforcement. We will keep you posted again this is extremely disappointing that stakeholders were not at the table. House Bill 1221 was referred to House Agriculture and Natural Resources Subcommittee, House Agriculture and natural Resources Appropriations Subcommittee and House State Affairs. Senate Bill 1666 was referred to Senate Environmental and Natural Resources, Senate Community Affairs and Senate Rules.

HB 1395 by Raschein and SB 1758 by Mayfield - Water Quality Improvements. These bills are identical and are sponsored by the Senate Appropriations Subcommittee on Agriculture, Environment and General Government Chairwoman and by the House Agriculture and Natural Resources Appropriations Subcommittee Chairwoman. Both bills have been referenced in the last week. HB 1395 is referenced to House Agriculture and Natural Resources Subcommittee, House Appropriations Committee and House State Affairs Committee. Senate Bill 1758 has been referred to Senate Environment and Natural Resources, Senate Appropriations Subcommittee on Agriculture, Environment and General Government and Senate Appropriations.

**SB 1502 by Bradley - Department of Environmental Protection**. This bill simply transfers some positions form FWC to DEP for law enforcement. This bill is a priority. As of the writing of this report there is not a linked companion to this bill but we anticipate on to be filed shortly. The Senate bill is referred to Senate Environment and Natural Resources, Senate Appropriations Subcommittee on Agriculture, Environment and General Government and Senate Appropriations.

For more information on these bills and others, please review the attachments.

As always, thank you for the opportunity to represent you in Tallahassee!

Margaret "Missy" Timmins

President

Timmins Consulting, LLC

## // USE OF VESSEL REGISTRATION FEES

Senate Bill 436 // Sen. Ed Hooper // Referred to: Community Affairs; Environment and Natural Resources; Rules

House Bill 529 // Rep. Amber Mariano // Referred to: Transportation & Infrastructure Subcommittee; Local, Federal & Veterans Affairs Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: IDENTICAL

**Senate Bill 436**: Currently, any county may impose an annual registration fee on vessels registered, operated, used, or stored on waters within its jurisdiction. This fee is 50 percent of the applicable state registration fee and must be used for patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities within the county.

The bill expands the authorized uses of the county vessel registration fees to include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

Most Recent Action: Favorable by Community Affairs; 5 Yeas, 0 Nays

**House Bill 529:** Florida law authorizes counties to assess an optional vessel registration fee of 50 percent of the applicable state vessel registration fee. The first \$1 of every optional registration fee is deposited into the Save the Manatee Trust Fund for purposes specified by law. All other moneys received from such fee must be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities.

The bill specifies that the optional county and municipal vessel registration fee may be used for dredging, constructing, expanding or maintaining public boat ramps and other public water access facilities, including associated engineering and permitting fees.

**Most Recent Action:** On Committee agenda - Local, Federal & Veterans Affairs Subcommittee, 03/12/19, 8:30 am

Attached documents: SB 436 (as filed) + staff analysis; HB 529 (as filed) + staff analysis

## // CERTIFICATES OF TITLES FOR VESSELS

Senate Bill 676 // Sen. Ed Hooper // Referred to: Infrastructure and Security;
Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

# House Bill 475 // Rep. Jayer Williamson // Referred to: Transportation & Infrastructure Subcommittee; Transportation & Tourism Appropriations Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 676**: Designating the "Uniform Certificate of Title for Vessels Act"; revising requirements for application for, and information to be included in, a certificate of title for a vessel; requiring the Department of Highway Safety and Motor Vehicles to retain certain information relating to ownership and titling of vessels; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for the rights of a purchaser of a vessel who is not a secured party; providing rules for the transfer of ownership in a vessel, etc.

**Most Recent Action:** Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

**House Bill 475:** The bill incorporates the Uniform Certificate of Title for Vessels Act into Florida's existing vessel titling law. In doing this, the bill includes numerous changes to the title application requirements, information that must be included on the certificate of title, and the Department of Highway Safety and Motor Vehicle's (DHSMV) maintenance and public access to vessel title files. In general, the bill:

- · Cites the short title as the, "Uniform Certificate of Title for Vessels Act."
- Creates a number of new definitions for purposes of vessel titling.
- Requires an application for a certificate of title to contain a detailed description of the vessel.
- Provides that state law governs all issues relating to the certificate of title for vessels.
- Requires a vessel owner to deliver an application and fee for certificate of title for the vessel, no later than 30 days from the date of ownership or the date Florida becomes the state of principal use.
- Provides new requirements for the contents of a certificate of title.
- Provides certain responsibilities applicable to an owner and insurer of a hull-damaged vessel.
- Requires DHSMV to maintain the information contained in all certificates of title and the information submitted with the application.
- Specifies that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel.
- Provides DHSMV with certain duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title.

- Specifies that a certificate of title is effective even if it contains scriveners errors or does
  not contain certain required information that DHSMV determines to be inconsequential
  to the issuing of a certificate of title.
- Provides additional requirements for obtaining a duplicate certificate of title.
- Provides requirements for the determination and perfection of a security interest in a vessel.
- Provides requirements for the delivery of a statement of the termination of a security interest.
- Provides requirements for the transfer of ownership in a vessel.

**Most Recent Action:** Favorable with CS by Transportation & Infrastructure Subcommittee; 13 Yeas, 0 Nays

Attached documents: SB 676 (as filed); HB 475 (as filed) + staff analysis

## // VESSELS

Senate Bill 1530 // Sen. Darryl Rouson // Referred to: Environment and Natural Resources; Criminal Justice; Rules

House Bill 1319 // Rep. Ben Diamond // Referred to: Agriculture & Natural Resources Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: IDENTICAL

**Senate Bill 1530**: Requiring vessel operators to reduce speed in specified hazardous situations; revising criteria for determining that a vessel is at risk of becoming derelict; providing criminal penalties for failure to present a certificate of title showing proper transfer of vessel ownership; revising civil penalties relating to certain at-risk vessels and prohibited anchoring or mooring, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Criminal Justice; Rules

**House Bill 1319**: Requires vessel operators to reduce speed in specified hazardous situations; revises criteria for at-risk vessel determinations; requires that such vessels be moved after certain notice; provides penalties for failure to present certificate of title showing proper transfer of vessel ownership; revises civil penalties relating to certain at-risk vessels & prohibited anchoring or mooring; provides civil penalties for vessels creating special hazards.



**Most Recent Action:** Referred to Agriculture & Natural Resources Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee

Attached documents: SB 1530 (as filed); HB 1319 (as filed)

## // TOWING AND IMMOBILIZING OF VEHICLES AND VESSELS

Senate Bill 1792 // Sen. Joe Gruters // Referred to: Community Affairs; Infrastructure and Security; Rules

House Bill 1237 // Rep. Stan McClain // Referred to: Local, Federal & Veterans Affairs Subcommittee; Business & Professions Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 1792**: Specifying that local governments may enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; prohibiting counties and municipalities, respectively, from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization services; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; authorizing vehicle immobilization devices to be used on trespassing motor vehicles, etc.



Most Recent Action: Referred to Community Affairs; Infrastructure and Security; Rules

**House Bill 1237:** Authorizes local governments to enact rates to tow or immobilize vessels on private property & to remove & store vessels; prohibits local governments from enacting ordinances that impose charges on authorized wrecker operators or towing businesses; prohibits local governments from imposing charges on specified entities; authorizes certain persons to place liens on vehicles or vessels; requires persons who immobilize vehicles to be licensed; provides procedures for licensing; specifying prohibited activities and insurance coverages.



**Most Recent Action:** Referred to Local, Federal & Veterans Affairs Subcommittee; Business & Professions Subcommittee; State Affairs Committee

Attached documents: SB 1792 (as filed); HB 1237 (as filed)

## // ANCHORING AND MOORING OF VESSELS OUTSIDE OF PUBLIC MOORING FIELDS

Senate Bill 1666 // Sen. Anitere Flores // Referred to: Environment and Natural Resources; Community Affairs; Rules

HOUSE/SENATE BILL RELATIONSHIP: N/A

**Senate Bill 1666**: Defining the terms "store" and "stored"; prohibiting the owner, operator, or person in charge of a vessel from anchoring or mooring outside of public mooring fields for longer than a specified period of time; requiring the relocation or removal from the water of vessels anchored or moored in violation of the prohibition; providing that such a violation is noncriminal and is punishable by a fine, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Community Affairs; Rules

Attached documents: SB 1666 (as filed)

## // ANCHORED VESSELS

House Bill 1221 // Rep. Tina Polsky // Referred to: Agriculture & Natural Resources Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: N/A

**House Bill 1221**: Directs FWCC to conduct study of impacts of long-term stored vessels on local communities & state & to submit report to Governor & Legislature; revises distribution of vessel registration fees to provide grants for derelict vessel removal; authorizes commission to use certain funds to remove, or pay private contractors to remove, derelict vessels; prohibits residing or dwelling on certain derelict vessels until certain conditions are met..

**Most Recent Action:** Referred to Agriculture & Natural Resources Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee

Attached documents: HB 1221 (as filed)

## // COASTAL MANAGEMENT

Senate Bill 446 // Sen. Debbie Mayfield // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

House Bill 325 // Rep. Chip LaMarca // Referred to Agriculture & Natural Resources Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 446**:SB 446 revises the criteria the Department of Environmental Protection uses to determine annual funding priorities for beach erosion control projects and inlet management projects. The bill also revises related requirements for the Department of Environmental Protection regarding reporting and oversight, and the use of surplus funds for beach erosion control projects or inlet management projects. The bill revises requirements regarding funding and reporting on inlet management projects.

The bill revises the requirements for the Department of Environmental Protection to develop and submit the components of the comprehensive long-term management plan for the restoration and maintenance of Florida's critically eroded beaches.

**Most Recent Action:** Favorable by Environment and Natural Resources; 5 Yeas, 0 Nays; On Committee agenda - Appropriations Subcommittee on Agriculture, Environment and General Government, 03/13/19, 1:30 pm

**House Bill 325**: Due to storm events, construction and maintenance of inlets, imprudent coastal developments, and other factors, 420.9 miles of Florida's beaches are critically eroded. The Beach Management Funding Assistance Program (program) within the Department of Environmental Protection (DEP) works with local sponsors to protect and restore the state's beaches through a comprehensive beach management planning program. Local sponsors submit annual funding requests to DEP for beach management and inlet management projects. DEP ranks the requests and provides a funding recommendation to the Legislature.

As it relates to beach management projects, the bill revises and provides more detail on the criteria DEP must consider when ranking beach management projects for funding consideration and requires DEP to adopt rules that divide the criteria into a four tier scoring system. DEP must assign each tier a certain percentage of overall point value, and DEP must weigh the criteria equally within each tier. The bill changes how DEP may utilize surplus funds and the procedures that must be followed.

For inlet management projects, the bill:

- Revises and updates the criteria that DEP must consider when ranking inlet management projects for funding consideration, and requires DEP to weigh each criterion equally;
- Authorizes DEP to pay up to 75 percent of the construction costs of an initial major inlet management project component, and allows DEP to share the costs of the other components of inlet management projects equally with the local sponsor;
- Requires DEP to rank the inlet monitoring activities for inlet management projects as one overall subcategory request for funding separate from the beach management project funding requests; and
- Eliminates the requirement for the Legislature to designate one of the three highest ranked inlet management projects on the priority list as the Inlet of the Year.

The bill updates how DEP must develop and maintain a Comprehensive Long-Term Beach Management Plan that requires DEP to include the following, at a minimum: a strategic beach management plan, a critically eroded beaches report, and a statewide long-range budget plan that includes a three-year work plan that identifies beach nourishment and inlet management projects viable for implementation during the ensuing fiscal years.

**Most Recent Action:** Favorable by Agriculture & Natural Resources Appropriations Subcommittee; 8 Yeas, 0 Nays

Attached documents: SB 446 (as filed); HB 325 (as filed) + staff analysis

## // WATER QUALITY IMPROVEMENTS

Senate Bill 1758 // Sen. Debbie Mayfield // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

House Bill 1395 // Rep. Holly Raschein // Referred to: Agriculture & Natural Resources Subcommittee; Appropriations Committee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: IDENTICAL

**Senate Bill 1758**: Citing this act as the "Clean Waterways Act"; transferring the onsite sewage program of the Department of Health to the Department of Environmental Protection by a type two transfer; establishing a wastewater grant program within the Department of Environmental Protection; revising requirements for a basin management action plan; requiring a wastewater treatment plant to notify customers of unlawful discharges of raw or partially treated sewage into any waterway or aquifer within a specified timeframe, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

House Bill 1395: Transfers onsite sewage program of DOH to DEP by type two transfer; prohibits local government from approving certain building permits; requires DEP to develop agricultural remediation plan as part of each basin management action plan; establishes wastewater grant program within DEP; revises requirements for basin management action plan; requires estimated nutrient load reductions in such plans to exceed specified amount; requires each local government to develop wastewater treatment plan that meets certain requirements; requires local government to create onsite sewage treatment & disposal system remediation plan as part of basin management action plan; prohibits facilities for sanitary sewage disposal from disposing of any waste in Indian River Lagoon without first providing advanced waste treatment.

**Most Recent Action:** Referred to Agriculture & Natural Resources Subcommittee; Appropriations Committee; State Affairs Committee

Attached documents: SB 1758 (as filed); HB 1395 (as filed)

## // DEPARTMENT OF ENVIRONMENTAL PROTECTION

Senate Bill 1502 // Sen. Rob Bradley // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

HOUSE/SENATE BILL RELATIONSHIP: N/A

**Senate Bill 1502**: Transferring and reassigning functions and responsibilities of the Division of Law Enforcement relating to investigators of environmental crimes within the Fish and Wildlife Conservation Commission to the Division of Law Enforcement of the Department of Environmental Protection; providing requirements for a memorandum of agreement between the department and the commission regarding the responsibilities of the department and the commission; establishing the Division of Law Enforcement within the department, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

Attached documents: SB 1502 (as filed)

## // BOATING-RELATED APPROPRIATIONS

## **Boating Appropriations Highlights**

## 2019-2020 Governor's Proposed Budget

1755	SPECIAL CATEGORIES	
FLORI	DA RESILIENT COASTLINE INITIATIVE	
FROM G	ENERAL REVENUE FUND	6,000,000

The funds in Specific Appropriation 1755 are provided for the purpose of assisting local governments with sea level rise planning and coastal resilience projects. Funds may also be used for storm resiliency, including the placement of sand to mitigate erosion and ensure public safety, or for the protection of coral reef health, including restoration and monitoring.

1766 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND	
NONSTATE ENTITIES - FIXED CAPITAL OUTLAY CLEAN MARINA	
FROM FEDERAL GRANTS TRUST FUND	1,960,000
FROM GRANTS AND DONATIONS TRUST FUND	200,000
1824 SPECIAL CATEGORIES	
BOATING AND WATERWAYS ACTIVITIES	
FROM MARINE RESOURCES CONSERVATION TRUST FUND	1,626,025
1829 SPECIAL CATEGORIES	
BOATING SAFETY EDUCATION PROGRAM	
FROM MARINE RESOURCES CONSERVATION TRUST FUND	625,650
1830 FIXED CAPITAL OUTLAY	
BOATING INFRASTRUCTURE	
FROM FEDERAL GRANTS TRUST FUND	3,900,000

1831 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND

NONSTATE ENTITIES - FIXED CAPITAL OUTLAY DERELICT VESSEL REMOVAL PROGRAM FROM GENERAL REVENUE FUND . . . . . . 1,400,000 1832 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY FLORIDA BOATING IMPROVEMENT PROGRAM FROM MARINE RESOURCES CONSERVATION TRUST FUND ........ 592,600 1,250,000 FROM STATE GAME TRUST FUND . . . . . 1906 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY ARTIFICIAL FISHING REEF CONSTRUCTION PROGRAM FROM GENERAL REVENUE FUND . . . . . 300,000 FROM FEDERAL GRANTS TRUST FUND . . . 300,000 Comparison to 2018-19 Appropriations House Budget-HB 5001-Final Enrolled 1694 SPECIAL CATEGORIES FLORIDA RESILIENT COASTLINE INITIATIVE FROM GENERAL REVENUE FUND . . . . . 3,600,000 From the funds provided in Specific Appropriation 1694, \$2,600,000 in recurring and \$1,000,000 in nonrecurring funds from the General Revenue Fund are provided for the Florida Resilient Coastline Initiative to assist local governments with storm resiliency, sea level rise planning, coastal resilience projects, and coral reef health. 1703 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY CLEAN MARINA 1,960,000 FROM FEDERAL GRANTS TRUST FUND . . . FROM GRANTS AND DONATIONS TRUST FUND

1758 SPECIAL CATEGORIES BOATING SAFETY EDUCATION PROGRAM	
FROM MARINE RESOURCES CONSERVATION TRUST FUND	625,650
1759 FIXED CAPITAL OUTLAY BOATING INFRASTRUCTURE	
FROM FEDERAL GRANTS TRUST FUND 3	3,900,000
1760 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTIT DERELICT VESSEL REMOVAL PROGRAM	FIES - FIXED CAPITAL OUTLAY
FROM MARINE RESOURCES CONSERVATION TRUST FUND	1,000,000
1761 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTIT FLORIDA BOATING IMPROVEMENT PROGRAM	FIES - FIXED CAPITAL OUTLAY
FROM MARINE RESOURCES CONSERVATION TRUST FUND	1,296,300 1,250,000
1827 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTIT ARTIFICIAL FISHING REEF CONSTRUCTION PROGRAM	CIES - FIXED CAPITAL OUTLAY
FROM FEDERAL GRANTS TRUST FUND	300,000
FROM MARINE RESOURCES CONSERVATION TRUST FUND	300,000

## **APPENDIX**

## // USE OF VESSEL REGISTRATION FEES

SB 436 (as filed) + Staff Analysis HB 529 (as filed) + Staff Analysis

## // CERTIFICATES OF TITLES FOR VESSELS

SB 676 (as filed) HB 475 (as filed) + Staff Analysis

## // VESSELS

SB 1530 (as filed) HB 1319 (as filed)

## // TOWING AND IMMOBILIZING OF VEHICLES AND VESSELS

SB 1792 (as filed) HB 1237 (as filed)

## // ANCHORING AND MOORING OF VESSELS OUTSIDE OF PUBLIC MOORING FIELDS

SB 1666 (as filed)

## // ANCHORED VESSELS

HB 1221 (as filed)

## // COASTAL MANAGEMENT

SB 446 (as filed) + Staff Analysis HB 325 (as filed) + Staff Analysis

## // WATER QUALITY IMPROVEMENTS

SB 1758 (as filed) HB 1395 (as filed)

## // DEPARTMENT OF ENVIRONMENTAL PROTECTION

SB 1502 (as filed)

## // CURRENT BILL TRACKING LIST

By Senator Hooper

16-00829A-19 2019436

A bill to be entitled

An act relating to use of vessel registration fees; amending s. 328.66, F.S.; authorizing a portion of county or municipal vessel registration fees to be used for specified additional purposes; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) of section 328.66, Florida Statutes, is amended to read:

328.66 County and municipality optional registration fee.-

(1) A Any county may impose an annual registration fee on vessels registered, operated, used, or stored on the waters of this state within its jurisdiction. This fee shall be 50 percent of the applicable state registration fee as provided in s. 328.72(1) and not the reduced vessel registration fee specified in s. 328.72(18). However, the first \$1 of every registration fee imposed under this subsection shall be remitted to the state for deposit in the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission, and shall be used only for the purposes specified in s. 379.2431(4). All other moneys received from such fee shall be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities of such municipality or county, which may include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs. A municipality that

16-00829A-19 2019436 was imposing a registration fee before April 1, 1984, may 30 continue to levy such fee, notwithstanding the provisions of 31 this section. 32 Section 2. This act shall take effect July 1, 2019. 33

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	By: The P	rofessional Staf	f of the Committee	on Community A	ffairs
BILL:	SB 436					
INTRODUCER:	Senator Hooper					
SUBJECT:	Use of Vessel Registration Fees					
DATE:	February 28	3, 2019	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Peacock		Yeatma	an	CA	<b>Favorable</b>	
2.				EN		
3.				RC		
		-				

## I. Summary:

Currently, any county may impose an annual registration fee on vessels registered, operated, used, or stored on waters within its jurisdiction. This fee is 50 percent of the applicable state registration fee and must be used for patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities within the county.

The bill expands the authorized uses of the county vessel registration fees to include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

#### **II.** Present Situation:

#### **Vessel Registration**

The term "vessel" is synonymous with boat as referenced in s. 1(b), Art. VII of the State Constitution<sup>1</sup> and includes every description of watercraft, barge, or airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water.<sup>2</sup> Vessels operated, used, or stored on the waters of this state must be registered with the Department of Highway Safety and Motor Vehicles (DHSMV) as a commercial or recreational<sup>3</sup> vessel, unless:

- The vessel is operated, used, and stored exclusively on private lakes and ponds;
- The vessel is owned by the U.S. Government;

<sup>&</sup>lt;sup>1</sup> FLA. CONST. art. VII, s.1(b) provides that motor vehicles, boats, airplanes, trailers, trailer coaches and mobile homes, as defined by law, shall be subject to a license tax for their operation in the amounts and for the purposes prescribed by law, but shall not be subject to ad valorem taxes.

<sup>&</sup>lt;sup>2</sup> Section 327.02(46), F.S.

<sup>&</sup>lt;sup>3</sup> Section 327.02(40), F.S., defines a "recreational vessel" as a vessel manufactured and used primarily for noncommercial purposes, or a vessel leased, rented, or chartered to a person for his or her noncommercial use.

BILL: SB 436 Page 2

- The vessel is used exclusively as a ship's lifeboat; or
- The vessel is non-motor-powered and less than 16 feet in length or a non-motor-powered canoe, kayak, racing shell, or rowing scull, regardless of length. 4

Section 328.72(12), F.S., provides that vessel registration periods are for 12 or 24 months. An individual who owns a vessel is eligible to register the vessel for a 12 or 24 month period that begins the first day of the birth month of the owner and ends the last day of the month preceding the owner's birth month. The registration period for vessels owned by companies, corporations, governmental entities, and registrations issued to dealers and manufacturers is July 1 to June 30.<sup>5</sup>

The base registration fee for vessels is determined by the length of the vessel. The vessel registration fee for a 12-month period is as follows:<sup>6</sup>

- Class A-1: Less than 12 feet in length and all canoes to which propulsion motors have been attached, regardless of length: \$5.50;
- Class A-2: 12 feet or more and less than 16 feet in length: \$16.25;
- Class 1: 16 feet or more and less than 26 feet in length: \$28.75;
- Class 2: 26 feet or more and less than 40 feet in length: \$78.25;
- Class 3: 40 feet or more and less than 65 feet in length: \$127.75;
- Class 4: 65 feet or more and less than 110 feet in length: \$152.75;
- Class 5: 110 feet or more in length: \$189.75; and
- Dealer Registration Certificate: \$25.50.

A portion of state vessel registration fees goes to the counties, with priority given to counties with more than 35,000 registered vessels. The portion of money going to the counties must be used for specific boating-related purposes. 8

## **Local Vessel Registration Fees**

In addition to the state vessel registration fees above, any county may impose an annual registration fee on vessels registered, operated, used, or stored on waters within its jurisdiction. This fee is 50 percent of the applicable state registration fee as provided in s. 328.72(1), F.S., and not the reduced vessel registration fee specified in s. 328.72(18), F.S.<sup>9</sup> The first \$1 of every county registration fee must be remitted to the state for deposit into the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission. The remaining proceeds of the optional county fee is retained by the county where the vessel is registered and is to be used for patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities within the county. A county which imposes a vessel registration fee

<sup>&</sup>lt;sup>4</sup> Section 328.48(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 328.72(12)(c)2., F.S.

<sup>&</sup>lt;sup>6</sup> Section 328.72(1)(a), F.S.

<sup>&</sup>lt;sup>7</sup> Section 328.72(15), F.S.

<sup>&</sup>lt;sup>8</sup> *Id.* The dredging of channels is prohibited as a use for the money by the counties.

<sup>&</sup>lt;sup>9</sup> State vessel registration fees are reduced for recreational vessels equipped with an emergency position-indicating radio beacon registered with the U.S. National Oceanic and Atmospheric Administration (NOAA) or whose owner owns a personal locator beacon registered with the NOAA.

<sup>&</sup>lt;sup>10</sup> Section 328.66(1), F.S.

<sup>&</sup>lt;sup>11</sup> *Id*.

BILL: SB 436 Page 3

may share such proceeds with one or more municipalities within the county pursuant to an interlocal agreement to fund authorized boating-related projects. 12

Currently, 15 counties have elected to impose the local vessel registration fee. The following chart<sup>13</sup> summarizes the associated revenue by county for Fiscal Year (FY) 2018-2019.

County	FY 18-19
Broward	\$348,657.83
Charlotte	\$162,291.76
Collier	\$161,248.00
Hardee	\$ 4,314.81
Hillsborough	\$261,766.16
Lee	\$350,021.31
Manatee	\$137,603.99
Martin	\$145,050.98
Miami-Dade	\$575,512.73
Monroe	\$224,956.67
Palm Beach	\$270,853.06
Pinellas	\$335,436.88
Polk	\$184,755.27
Sarasota	\$153,898.38
Volusia	\$166,786.14
<b>Grand Total</b>	\$3,483,153.97

## **Regulation of Dredging**

Dredging means excavation in wetlands or other surface waters or excavation in uplands that creates wetlands or other surface waters. Filling means deposition of any material (such as sand, dock pilings or seawalls) in wetlands or other surface waters. <sup>14</sup>

Any activity on or over wetlands and other surface waters (dredging and filling) is regulated by the Department of Environmental Protection (DEP) and the five water management districts (Northwest Florida, Suwannee River, St. Johns River, Southwest Florida, and South Florida) through the Environmental Resources Permitting (ERP) program. Dredging and filling is also regulated by the federal government under a separate program administered by the U.S. Army Corps of Engineers (Corps). The process is initiated by submitting a joint (interagency) application to DEP or to one of the above water management districts. The appropriate agency is determined by a division of responsibilities specified in Operating Agreements between the agencies. Upon receipt of the application by DEP or water management district, a copy is also forwarded to the Corps to initiate the federal permitting process. <sup>15</sup>

<sup>&</sup>lt;sup>12</sup> Section 328.66(2), F.S.

<sup>&</sup>lt;sup>13</sup> Email from Kevin Jacobs, Deputy Legislative Affairs Director, Department of Highway Safety and Motor Vehicles, RE: SB 436, (February 15, 2019) (Copy on file with the Senate Committee on Community Affairs).

 <sup>14</sup> Department of Environmental Protection, ERP Dredging and Filing, available at <a href="https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/erp-dredging-and-filling">https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/erp-dredging-and-filling</a> (last visited on February 15, 2019).
 15 Id.

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## III. Effect of Proposed Changes:

**Section 1** of the bill amends s. 328.66, F.S., to authorize a county to use a portion of vessel registration fees for additional purposes that may include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

**Section 2** provides that the bill takes effect July 1, 2019.

I١	٧.	Cons	:tituıti	onal	Issues:
•	V .	COLIS	sululi	Ullai	ISSUES.

A.	Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

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#### VIII. **Statutes Affected:**

This bill substantially amends section 328.66 of the Florida Statutes.

#### **Additional Information:** IX.

A.

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

HB 529 2019

A bill to be entitled

An act relating to use of vessel registration fees; amending s. 328.66, F.S.; authorizing a portion of county or municipal vessel registration fees to be used for specified purposes; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 328.66, Florida Statutes, is amended to read:

328.66 County and municipality optional registration fee.-

(1) A Any county may impose an annual registration fee on vessels registered, operated, used, or stored on the waters of this state within its jurisdiction. This fee shall be 50 percent of the applicable state registration fee as provided in s. 328.72(1) and not the reduced vessel registration fee specified in s. 328.72(18). However, the first \$1 of every registration fee imposed under this subsection shall be remitted to the state for deposit in the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission, and shall be used only for the purposes specified in s. 379.2431(4). All other moneys received from such fee shall be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities of such municipality or

Page 1 of 2

HB 529 2019

county, which may include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs. A municipality that was imposing a registration fee before April 1, 1984, may continue to levy such fee, notwithstanding the provisions of this section.

Section 2. This act shall take effect July 1, 2019.

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Page 2 of 2

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 529 Use of Vessel Registration Fees

SPONSOR(S): Mariano

TIED BILLS: IDEN./SIM. BILLS: SB 436

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Infrastructure Subcommittee	11 Y, 0 N	Roth	Vickers
2) Local, Federal & Veterans Affairs Subcommittee		Renner	Miller
3) State Affairs Committee			

#### **SUMMARY ANALYSIS**

Florida law authorizes counties to assess an optional vessel registration fee of 50 percent of the applicable state vessel registration fee. The first \$1 of every optional registration fee is deposited into the Save the Manatee Trust Fund for purposes specified by law. All other moneys received from such fee must be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities.

The bill specifies that the optional county and municipal vessel registration fee may be used for dredging, constructing, expanding or maintaining public boat ramps and other public water access facilities, including associated engineering and permitting fees.

The bill does not appear to have a fiscal impact on state or local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0529b.LFV

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

#### **Vessel Registration**

By statute, vessels are registered and numbered uniformly throughout the state. The goal is to make registration and numbering procedures for vessels similar to those of automobiles and airplanes and to provide for a vessel registration fee and certificate so as to determine the ownership of vessels which are operated, used, or stored on the waters of this state and to aid in the advancement of maritime safety.<sup>2</sup>

#### State Vessel Registration Fees

State vessel registration fees are based on the length of the vessel and range from a low of \$5.50 to a high of \$189.75.<sup>3</sup> A portion of state vessel registration fees goes to the counties, with priority given to counties with more than 35,000 registered vessels.<sup>4</sup> The portion of money going to the counties must be used for specific boating-related purposes.<sup>5</sup> Section 328.72(1)(a), F.S., provides the following state vessel registration fees:

- Class A-1—Less than 12 feet in length, and all canoes to which propulsion motors have been attached, regardless of length: \$5.50 for each 12-month period registered.
- Class A-2—12 feet or more and less than 16 feet in length: \$16.25 for each 12-month period registered. To county: \$2.85 for each 12-month period registered.
- Class 1—16 feet or more and less than 26 feet in length: \$28.75 for each 12-month period registered. To county: \$8.85 for each 12-month period registered.
- Class 2—26 feet or more and less than 40 feet in length: \$78.25 for each 12-month period registered. To county: \$32.85 for each 12-month period registered.
- Class 3—40 feet or more and less than 65 feet in length: \$127.75 for each 12-month period registered. To county: \$56.85 for each 12-month period registered.
- Class 4—65 feet or more and less than 110 feet in length: \$152.75 for each 12-month period registered. To county: \$68.85 for each 12-month period registered.
- Class 5—110 feet or more in length: \$189.75 for each 12-month period registered. To county: \$86.85 for each 12-month period registered.
- Dealer registration certificate: \$25.50 for each 12-month period registered.

#### **Local Vessel Registration Fees**

In addition to the state vessel registration fees above, each county may opt to impose an annual registration fee on vessels registered, operated, used, or stored on the waters of Florida within the county's jurisdiction. The fee must be 50 percent of the applicable state registration fee.<sup>6,7</sup> The first \$1 of every optional registration fee is deposited in the Save the Manatee Trust Fund<sup>8</sup> to be used only for specific purposes found in statute.<sup>9,10</sup> All other moneys received from such fee must be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related

<sup>&</sup>lt;sup>1</sup> Ch. 328, part II, F.S.

<sup>&</sup>lt;sup>2</sup> Section 328.65, F.S.

<sup>&</sup>lt;sup>3</sup> Section 328.72(1)(a), F.S.

<sup>&</sup>lt;sup>4</sup> Section 328.72(15), F.S.

<sup>&</sup>lt;sup>5</sup> *Id.* The dredging of channels is prohibited as a use for the money by the counties.

<sup>&</sup>lt;sup>6</sup> Section 328.66(1), F.S.

<sup>&</sup>lt;sup>7</sup> Section 328.72(18), F.S., provides for reduced registration fees for vessels equipped with an emergency position-indicating radio beacon. The optional county and municipality vessel registration fees are based upon the registration fees for vessels without an emergency position-indicating radio beacon.

<sup>&</sup>lt;sup>8</sup> The Save the Manatee Trust Fund is created within the Fish and Wildlife Conservation Commission.

<sup>&</sup>lt;sup>9</sup> Section 379.2431(4), F.S., provides for annual funding of programs for marine mammals.

<sup>&</sup>lt;sup>10</sup> Section 328.66(1), F.S. **STORAGE NAME**: h0529b.LFV

activities of such county or municipality. Any county which imposes an annual registration fee may establish, by interlocal agreement with one or more of the municipalities located in the county, a distribution formula for dividing the proceeds of the fee or for use of the funds for boating-related projects located within the county or the municipality or municipalities. 12

Currently, 15 counties have elected to impose the local vessel registration fee. The following chart<sup>13</sup> summarizes the associated revenue by county for Fiscal Years (FY) 2014-2018.

County	FY 2014-15	FY 2015-16	FY 2016-17	FY 2017-18	<b>Grand Total</b>
Broward	\$646,377	\$661,252	\$647,331	\$666,747	\$2,621,709
<b>©</b> harlotte	\$290,149	\$277,469	\$282,224	275,992	\$1,125,837
Collier	\$316,518	\$299,851	\$307,364	\$296,035	\$1,219,768
⊞illsborough	\$474,200	\$458,475	\$463,849	\$456,017	\$1,852,543
Lee	\$670,734	\$644,349	\$637,290	\$596,483	\$2,548,858
Manatee	\$228,000	\$224,801	\$238,995	\$241,824	\$933,622
∰artin	\$274,405	\$265,108	\$266,783	262,120	\$1,068,417
Miami-Dade	\$1,079,990	\$1,074,695	\$1,072,980	1,070,178	\$4,297,844
Monroe	\$425,664	\$429,461	\$426,726	\$386,365	\$1,668,217
Palm Beach	\$552,207	\$519,426	\$505,409	\$488,801	\$2,065,844
Pinellas	\$618,028	\$592,602	\$619,023	\$599,254	\$2,428,909
Folk	\$308,231	\$305,645	\$308,556	\$303,986	\$1,226,419
Santa Rosa		\$326			\$326
Şarasota	\$298,934	\$290,950	\$294,975	\$291,726	\$1,176,586
Volusia	\$291,980	\$288,299	\$295,899	\$285,635	\$1,161,814
Ġrand Total	\$6,475,425	\$6,332,715	\$6,367,410	\$6,221,169	\$25,396,720

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Dredging means excavation in wetlands or other surface waters or excavation in uplands that creates wetlands or other surface waters. Filling means deposition of any material (such as sand, dock pilings or seawalls) in wetlands or other surface waters.<sup>14</sup>

Any activity on or over wetlands and other surface waters (dredging and filling) is regulated by the Department of Environmental Protection (DEP) and the five water management districts through the Environmental Resources Permitting (ERP) program. Dredging and filling is also regulated by the federal government under a separate program administered by the U.S. Army Corps of Engineers. The process is initiated by submitting a joint (interagency) application to DEP or to one of the above water management districts. The appropriate agency is determined by a division of responsibilities specified in Operating Agreements between the agencies. Upon receipt of the application by DEP or water management district, a copy is also forwarded to the Corps to initiate the federal permitting process. <sup>15</sup>

#### Effect of the Bill

The bill amends s. 328.66(1), F.S., specifying that a county or municipality may use its optional vessel registration fee for boating activities including channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

STORAGE NAME: h0529b.LFV

<sup>&</sup>lt;sup>11</sup> *Id*.

<sup>&</sup>lt;sup>12</sup> Section 328.66(2), F.S.

<sup>&</sup>lt;sup>13</sup> Email from Kevin Jacobs, Deputy Legislative Affairs Director, Department of Highway Safety and Motor Vehicles, RE: HB 529, (January 4, 2019), on file with the Transportation & Infrastructure Subcommittee.

<sup>&</sup>lt;sup>14</sup> Department of Environmental Protection, *ERP Dredging and Filing*, available at https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/erp-dredging-and-filling (last visited February 5, 2019). <sup>15</sup> *Id.* 

The bill does not alter existing regulatory or permitting requirements.

#### **B. SECTION DIRECTORY:**

**Section 1:** Amends s. 328.66, F.S., relating to county and municipality optional vessel registration fee.

**Section 2:** Provides an effective date of July 1, 2019.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

The bill does not have a fiscal impact on local governments; however, the bill does specify additional eligible uses for the existing optional vessel registration fee imposed by counties.

#### **III. COMMENTS**

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

## B. RULE-MAKING AUTHORITY:

The bill neither authorizes nor requires executive branch rulemaking.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

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## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h0529b.LFV DATE: 3/8/2019 PAGE: 5

By Senator Hooper

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16-01049A-19 2019676

A bill to be entitled

An act relating to certificates of title for vessels; creating s. 328.001, F.S.; providing a short title; creating s. 328.0015, F.S.; defining terms; amending s. 328.01, F.S.; revising requirements for application for, and information to be included in, a certificate of title for a vessel; creating s. 328.015, F.S.; requiring the Department of Highway Safety and Motor Vehicles to retain certain information relating to ownership and titling of vessels; requiring the department to furnish certain information upon request; creating s. 328.02, F.S.; providing that local law governs all issues relating to a certificate of title; specifying when a vessel becomes covered by such certificate; amending s. 328.03, F.S.; requiring a vessel owner to deliver an application for a certificate of title to the department by a specified time; revising circumstances under which a vessel must be titled by this state; providing requirements for issuing, transferring, or renewing the number of an undocumented vessel issued under certain federal provisions; deleting provisions relating to operation, use, or storage of a vessel; deleting provisions relating to selling, assigning, or transferring a vessel; specifying that a certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate; creating s. 328.04, F.S.; providing requirements for the content of a certificate of

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title; creating s. 328.045, F.S.; providing the respective responsibilities of an owner and insurer of a hull-damaged vessel when transferring an ownership interest in the vessel; requiring the department to create a new certificate of title indicating such damage; providing a civil penalty; creating s. 328.055, F.S.; requiring the department to maintain certain information in its files and to provide certain information to governmental entities; specifying that certain information is a public record; creating s. 328.06, F.S.; providing responsibilities of the department when creating a certificate of title; creating s. 328.065, F.S.; specifying effect of possession of a certificate of title; providing construction; amending s. 328.09, F.S.; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for a hearing; creating s. 328.101, F.S.; specifying that a certificate of title and certain other records are effective despite missing or incorrect information; amending s. 328.11, F.S.; providing requirements for obtaining a duplicate certificate of title; creating s. 328.12, F.S.; providing requirements for the determination and the perfection of a security interest in a vessel; providing applicability; requiring the department to adopt rules; creating s. 328.125, F.S.; providing requirements for the delivery of a statement of termination of a security interest;

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providing duties of the department; providing liability for noncompliance; creating s. 328.14, F.S.; providing for the rights of a purchaser of a vessel who is not a secured party; creating s. 328.145, F.S.; providing for the rights of a secured party; amending s. 328.15, F.S.; deleting certain provisions relating to notice of a lien; providing for future repeal of certain provisions; amending ss. 328.16 and 328.165, F.S.; conforming provisions to changes made by the act; creating s. 328.215, F.S.; specifying circumstances under which the department may create a new certificate of title after receipt of an application for a transfer of ownership or termination of a security interest unaccompanied by a certificate of title; authorizing the department to indicate certain information on the new certificate; authorizing the department to require a bond, indemnity, or other security under certain circumstances; providing for the release of such bond, indemnity, or other security; creating s. 328.22, F.S.; providing rules for the transfer of ownership in a vessel; providing effect of noncompliance; creating s. 328.23, F.S.; defining the term "secured party's transfer statement"; providing duties of the department upon receipt of a secured party's transfer statement; providing construction; creating s. 328.24, F.S.; defining the term "by operation of law"; providing requirements for a transfer of ownership by operation of law; providing duties of the department;

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88 providing applicability; creating s. 328.25, F.S.; 89 providing that the principles and law of equity 90 supplement the provisions of the act; amending ss. 409.2575, 705.103, and 721.08, F.S.; conforming 91 92 provisions and cross-references to changes made by the 93 act; providing construction and applicability 94 regarding transactions, certificates of title, and 95 records entered into or created, actions or proceedings commenced, and security interests 96 97 perfected before the effective date of the act; 98 providing applicability; providing an effective date. 99 100 Be It Enacted by the Legislature of the State of Florida: 101 102 Section 1. Section 328.001, Florida Statutes, is created to 103 read: 104 328.001 Short title.—This part may be cited as the "Uniform 105 Certificate of Title for Vessels Act." 106 Section 2. Section 328.0015, Florida Statutes, is created 107 to read: 108 328.0015 Definitions.-109 (1) As used in this part, the term: 110 (a) "Barge" means a vessel that is not self-propelled or 111 fitted for propulsion by sail, paddle, oar, or similar device. 112 (b) "Builder's certificate" means a certificate of the 113 facts of the build of a vessel as described in 46 C.F.R. s. 114 67.99. 115 (c) "Buyer" means a person who buys or contracts to buy a 116 vessel.

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117 (d) "Cancel," with respect to a certificate of title, means
118 to make the certificate ineffective.

- (e) "Certificate of origin" means a record created by a manufacturer or importer as the manufacturer's or importer's proof of identity of a vessel. The term includes a manufacturer's certificate or statement of origin and an importer's certificate or statement of origin. The term does not include a builder's certificate.
- (f) "Certificate of title" means a record, created by the department or by a governmental agency of another jurisdiction under the law of that jurisdiction, that is designated as a certificate of title by the department or agency and is evidence of ownership of a vessel.
- (g) "Dealer" means a person, including a manufacturer, in the business of selling vessels.
- (h) "Department" means the Department of Highway Safety and Motor Vehicles.
- (i) "Documented vessel" means a vessel covered by a certificate of documentation issued pursuant to 46 U.S.C. s. 12105. The term does not include a foreign-documented vessel.
- (j) "Electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.
- (k) "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- (1) "Foreign-documented vessel" means a vessel of which the ownership is recorded in a registry maintained by a country other than the United States which identifies each person who

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146 has an ownership interest in a vessel and includes a unique alphanumeric designation for the vessel.

- (m) "Good faith" means honesty in fact and the observance of reasonable commercial standards of fair dealing.
- (n) "Hull damaged" means compromised with respect to the integrity of a vessel's hull by a collision, allision, lightning strike, fire, explosion, running aground, or similar occurrence, or the sinking of a vessel in a manner that creates a significant risk to the integrity of the vessel's hull.
- (o) "Hull identification number" means the alphanumeric designation assigned to a vessel pursuant to 33 C.F.R. part 181.
  - (p) "Lien creditor," with respect to a vessel, means:
- 1. A creditor who has acquired a lien on the vessel by attachment, levy, or the like;
- 2. An assignee for benefit of creditors from the time of assignment;
- 3. A trustee in bankruptcy from the date of the filing of the petition; or
  - 4. A receiver in equity from the time of appointment.
  - (q) "Owner" means a person who has legal title to a vessel.
- (r) "Owner of record" means the owner indicated in the files of the department or, if the files indicate more than one owner, the one first owner indicated.
- (s) "Person" means an individual, corporation, business trust, estate, trust, statutory trust, partnership, limited liability company, association, joint venture, public corporation, government or governmental subdivision, agency, or instrumentality, or any other legal or commercial entity.
  - (t) "Purchase" means to take by sale, lease, mortgage,

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pledge, consensual lien, security interest, gift, or any other voluntary transaction that creates an interest in a vessel.

- (u) "Purchaser" means a person who takes by purchase.
- (v) "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- (w) "Secured party," with respect to a vessel, means a
  person:
- 1. In whose favor a security interest is created or provided for under a security agreement, regardless of whether any obligation to be secured is outstanding;
  - 2. Who is a consignor as defined under chapter 679; or
- 3. Who holds a security interest arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5).
- (x) "Secured party of record" means the secured party whose name is indicated as the name of the secured party in the files of the department or, if the files indicate more than one secured party, the one first indicated.
- (y) "Security interest" means an interest in a vessel which secures payment or performance of an obligation if the interest is created by contract or arises under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5). The term includes any interest of a consignor in a vessel in a transaction that is subject to chapter 679. The term does not include the special property interest of a buyer of a vessel on identification of that vessel to a contract for sale under s. 672.501, but a buyer also may acquire a security interest by complying with chapter 679. Except as otherwise provided in s. 672.505, the right of a seller or lessor of a vessel under chapter 672 or chapter 680 to

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retain or acquire possession of the vessel is not a security interest, but a seller or lessor also may acquire a security interest by complying with chapter 679. The retention or reservation of title by a seller of a vessel, notwithstanding shipment or delivery to the buyer under s. 672.401, is limited in effect to a reservation of a security interest. Whether a transaction in the form of a lease creates a security interest is determined as provided in part II of chapter 671.

- (z) "Sign" means, with present intent to authenticate or adopt a record, to:
  - 1. Make or adopt a tangible symbol; or
- 2. Attach to or logically associate with the record an electronic symbol, sound, or process.
- (aa) "State" means a state of the United States, the
  District of Columbia, Puerto Rico, the United States Virgin
  Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- (bb) "State of principal use" means the state on the waters of which a vessel is or will be used, operated, navigated, or employed more than on the waters of any other state during a calendar year.
- (cc) "Title brand" means a designation of previous damage, use, or condition that must be indicated on a certificate of title.
- (dd) "Transfer of ownership" means a voluntary or involuntary conveyance of an interest in a vessel.
- (ee) "Vessel" means a watercraft used or capable of being used as a means of transportation on water, except any of the following:

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- 2. An amphibious vehicle for which a certificate of title is issued pursuant to chapter 319 or a similar statute of another state.
- 3. Watercraft less than 16 feet in length and propelled solely by sail, paddle, oar, or an engine of less than 10 horsepower.
- 4. Watercraft that operate only on a permanently fixed,
  manufactured course and the movement of which is restricted to
  or guided by means of a mechanical device to which the
  watercraft is attached or by which the watercraft is controlled.
  - 5. A stationary floating structure that:
- a. Does not have and is not designed to have a mode of propulsion of its own;
- b. Is dependent for utilities upon a continuous utility hookup to a source originating on shore; and
- c. Has a permanent, continuous hookup to a shoreside sewage system.
- 6. Watercraft owned by the United States, a state, or a foreign government or a political subdivision of the United States, a state, or a foreign government.
- 7. Watercraft used solely as a lifeboat on another watercraft.
- (ff) "Vessel number" means the alphanumeric designation for a vessel issued pursuant to 46 U.S.C. s. 12301.
- (gg) "Written certificate of title" means a certificate of title consisting of information inscribed on a tangible medium.
- (2) The following definitions and terms also apply to this part:

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applicant's mailing address;

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262 (a) "Agreement" as defined in s. 671.201(3). 263 (b) "Buyer in ordinary course of business" as defined in s. 264 671.201(9). 265 (c) "Conspicuous" as defined in s. 671.201(10). 266 (d) "Consumer goods" as defined in s. 679.1021(1)(w). 267 (e) "Debtor" as defined in s. 679.1021(1)(bb). 268 (f) "Knowledge" as defined in s. 671.209. (g) "Lease" as defined in s. 680.1031(1)(j). 269 270 (h) "Lessor" as defined in 680.1031(1)(p). 271 (i) "Notice" as defined s. 671.209. 272 (j) "Representative" as defined in s. 671.201(36). 273 (k) "Sale" as defined in s. 672.106(1). 274 (1) "Security agreement" as defined in s. 679.1021(1)(uuu). 275 (m) "Seller" as defined in s. 672.103(1)(d). (n) "Send" as defined in s. 671.201(39). 276 277 (o) "Value" as defined in s. 671.211. 278 Section 3. Section 328.01, Florida Statutes, is amended to 279 read: 280 328.01 Application for certificate of title.-281 (1) (a) The owner of a vessel that which is required to be 282 titled shall apply to the county tax collector for a certificate 283 of title. Except as otherwise provided in ss. 328.045, 328.11, 284 328.12, 328.215, 328.23, and 328.24, only an owner may apply for 285 a certificate of title. 286 (2) An application for a certificate of title must be 287 signed by the applicant and contain: 288 (a) The applicant's name, the street address of the 289 applicant's principal residence, and, if different, the

16-01049A-19 2019676 291 (b) The name and mailing address of each other owner of the 292 vessel; 293 (c) The hull identification number for the vessel or, if 294 none, an application for the issuance of a hull identification 295 number for the vessel; 296 (d) The vessel number for the vessel or, if none issued by 297 the department, an application for a vessel number; 298 (e) A description of the vessel as required by the 299 department, which must include: 1. The official number for the vessel, if any, assigned by 300 301 the United States Coast Guard; 302 2. The name of the manufacturer, builder, or maker; 3. The model year or the year in which the manufacture or 303 304 build of the vessel was completed; 305 4. The overall length of the vessel; 306 5. The vessel type; 307 6. The hull material; 308 7. The propulsion type; 309 8. The engine drive type, if any; and 310 9. The fuel type, if any; 311 (f) An indication of all security interests in the vessel 312 known to the applicant and the name and mailing address of each 313 secured party; 314 (g) A statement that the vessel is not a documented vessel 315 or a foreign-documented vessel; 316 (h) Any title brand known to the applicant and, if known, 317 the jurisdiction under whose law the title brand was created; 318 (i) If the applicant knows that the vessel is hull damaged,

a statement that the vessel is hull damaged;

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(j) If the application is made in connection with a transfer of ownership, the transferor's name, the street address of the transferor's principal residence, and, if different, mailing address, the sales price, if any, and the date of the transfer; and

- (k) If the vessel was previously registered or titled in another jurisdiction, a statement identifying each jurisdiction known to the applicant in which the vessel was registered or titled.
- (3) In addition to the information required by subsection (2), an application for a certificate of title may contain an electronic communication address of the owner, transferor, or secured party.
- (4) Except as otherwise provided in s. 328.11, s. 328.215, s. 328.23, or s. 328.24, an application for a certificate of title must be accompanied by:
- (a) A certificate of title that is signed by the owner shown on the certificate and that:
  - 1. Identifies the applicant as the owner of the vessel; or
- 2. Is accompanied by a record that identifies the applicant as the owner; or
  - (b) If there is no certificate of title:
- 1. If the vessel was a documented vessel, a record issued by the United States Coast Guard which shows the vessel is no longer a documented vessel and which identifies the applicant as the owner;
- 2. If the vessel was a foreign-documented vessel, a record issued by the foreign country which shows the vessel is no longer a foreign-documented vessel and which identifies the

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applicant as the owner; or

- 3. In all other cases, a certificate of origin, bill of sale, or other record that, to the satisfaction of the department, identifies the applicant as the owner.
- (5) A record submitted in connection with an application is part of the application. The department shall maintain the record in its files.
- (6) The department may require that an application for a certificate of title be accompanied by payment or evidence of payment of all fees and taxes payable by the applicant under the laws of this state other than this part in connection with the application or the acquisition or use of the vessel The application shall include the true name of the owner, the residence or business address of the owner, and the complete description of the vessel, including the hull identification number, except that an application for a certificate of title for a homemade vessel shall state all the foregoing information except the hull identification number.
- (7) (a) The application <u>must shall</u> be signed by the owner and <u>must shall</u> be accompanied by personal or business identification and the prescribed fee. An individual applicant <u>shall must</u> provide a valid driver license or identification card issued by this state or another state or a valid passport. A business applicant <u>shall must</u> provide a federal employer identification number, if applicable, verification that the business is authorized to conduct business in the state, or a Florida city or county business license or number.
- (b) The owner of an undocumented vessel that is exempt from titling may apply to the county tax collector for a certificate

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of title by filing an application accompanied by the prescribed fee.

- (2) (a) The owner of a manufactured vessel that was initially sold in this state for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application the original copy of the manufacturer's statement of origin for that vessel.
- (b) The owner of a manufactured vessel that was initially sold in another state or country for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application:
- 1. The original copy of the manufacturer's statement of origin if the vessel was initially sold or manufactured in a state or country requiring the issuance of such a statement or the original copy of the executed bill of sale if the vessel was initially sold or manufactured in a state or country not requiring the issuance of a manufacturer's statement of origin; and
- 2. The most recent certificate of registration for the vessel, if such a certificate was issued.
- (c) In making application for an initial title, the owner of a homemade vessel shall establish proof of ownership by submitting with the application:
- 1. A notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is less than 16 feet in length; or
- 2. A certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder or its equivalent, whichever is acceptable to the Department of

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Highway Safety and Motor Vehicles, if the vessel is 16 feet or more in length.

(d) The owner of a nontitled vessel registered or previously registered in another state or country for which an application for title is made in this state shall establish proof of ownership by surrendering, with the submission of the application, the original copy of the most current certificate of registration issued by the other state or country.

(e) The owner of a vessel titled in another state or country for which an application for title is made in this state shall not be issued a title unless and until all existing titles to the vessel are surrendered to the Department of Highway Safety and Motor Vehicles. The department shall retain the evidence of title which is presented by the applicant and on the basis of which the certificate of title is issued. The department shall use reasonable diligence in ascertaining whether the facts in the application are true; and, if satisfied that the applicant is the owner of the vessel and that the application is in the proper form, the department shall issue a certificate of title.

(f) In making application for the titling of a vessel previously documented by the Federal Government, the current owner shall establish proof of ownership by submitting with the application a copy of the canceled documentation papers or a properly executed release-from-documentation certificate provided by the United States Coast Guard. In the event such documentation papers or certification are in the name of a person other than the current owner, the current owner shall provide the original copy of all subsequently executed bills of

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sale applicable to the vessel.

(3) (a) In making application for a title upon transfer of ownership of a vessel, the new owner shall surrender to the Department of Highway Safety and Motor Vehicles the last title document issued for that vessel. The document shall be properly executed. Proper execution includes, but is not limited to, the previous owner's signature and certification that the vessel to be transferred is debt-free or is subject to a lien. If a lien exists, the previous owner shall furnish the new owner, on forms supplied by the Department of Highway Safety and Motor Vehicles, the names and addresses of all lienholders and the dates of all liens, together with a statement from each lienholder that the lienholder has knowledge of and consents to the transfer of title to the new owner.

(b) If the application for transfer of title is based upon a contractual default, the recorded lienholder shall establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document shall accompany the application for transfer of title. If, on the basis of departmental records, there appears to be any other lien on the vessel, the certificate of title must contain a statement of such a lien, unless the application for a certificate of title is either accompanied by proper evidence of the satisfaction or extinction of the lien or contains a statement certifying that any lienholder named on the lastissued certificate of title has been sent notice by certified mail, at least 5 days before the application was filed, of the

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applicant's intention to seek a repossessed title. If such notice is given and no written protest to the department is presented by a subsequent lienholder within 15 days after the date on which the notice was mailed, the certificate of title shall be issued showing no liens. If the former owner or any subsequent lienholder files a written protest under oath within the 15-day period, the department shall not issue the repossessed certificate for 10 days thereafter. If, within the 10-day period, no injunction or other order of a court of competent jurisdiction has been served on the department commanding it not to deliver the certificate, the department shall deliver the repossessed certificate to the applicant, or as is otherwise directed in the application, showing no other liens than those shown in the application.

(c) In making application for transfer of title from a deceased titled owner, the new owner or surviving coowner shall establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and testament or letters of administration appointing the personal representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the decedent's death certificate, a copy of the decedent's surviving spouse or heirs affirming rights of ownership may be accepted by the department. If the decedent died intestate, a court order awarding the ownership of the vessel or an affidavit by the decedent's surviving spouse or heirs establishing or releasing all rights of ownership and a copy of the decedent's death certificate shall be submitted to

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## the department.

(c) (d) An owner or coowner who has made a bona fide sale or transfer of a vessel and has delivered possession thereof to a purchaser shall not, by reason of any of the provisions of this chapter, be considered the owner or coowner of the vessel so as to be subject to civil liability for the operation of the vessel thereafter by another if the owner or coowner has fulfilled either of the following requirements:

- 1. The owner or coowner has delivered to the department, or has placed in the United States mail, addressed to the department, either the certificate of title, properly endorsed, or a notice in the form prescribed by the department; or
- 2. The owner or coowner has made proper endorsement and delivery of the certificate of title as provided by this chapter. As used in this subparagraph, the term "proper endorsement" means:
- a. The signature of one coowner if the vessel is held in joint tenancy, signified by the vessel's being registered in the names of two or more persons as coowners in the alternative by the use of the word "or." In a joint tenancy, each coowner is considered to have granted to each of the other coowners the absolute right to dispose of the title and interest in the vessel, and, upon the death of a coowner, the interest of the decedent in the jointly held vessel passes to the surviving coowner or coowners. This sub-subparagraph is applicable even if the coowners are husband and wife; or
- b. The signatures of every coowner or of the respective personal representatives of the coowners if the vessel is registered in the names of two or more persons as coowners in

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the conjunctive by the use of the word "and."

The department shall adopt suitable language that must appear upon the certificate of title to effectuate the manner in which the interest in or title to the vessel is held.

- (8)(4) If the owner cannot furnish the department of Highway Safety and Motor Vehicles with all the required ownership documentation, the department may, at its discretion, issue a title conditioned on the owner's agreement to indemnify the department and its agents and defend the title against all claims or actions arising out of such issuance.
- $\underline{(9)}$  (a) An application for an initial title or a title transfer shall include payment of the applicable state sales tax or proof of payment of such tax.
- (b) An application for a title transfer between individuals, which transfer is not exempt from the payment of sales tax, shall include payment of the appropriate sales tax payable on the selling price for the complete vessel rig, which includes the vessel and its motor, trailer, and accessories, if any. If the applicant submits with his or her application an itemized, properly executed bill of sale which separately describes and itemizes the prices paid for each component of the rig, only the vessel and trailer will be subject to the sales tax.
- (10) (6) The department of Highway Safety and Motor Vehicles shall prescribe and provide suitable forms for applications, certificates of title, notices of security interests, and other notices and forms necessary to carry out the provisions of this chapter.

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Section 4. Section 328.015, Florida Statutes, is created to read:

328.015 Duties and operation of the department.-

- (1) The department shall retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title.
- (2) The department shall retain in its files all information regarding a security interest in a vessel for at least 10 years after the department receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel and any other methods provided by the department.
- (3) If a person submits a record to the department, or submits information that is accepted by the department, and requests an acknowledgment of the filing or submission, the department shall send to the person an acknowledgment showing the hull identification number of the vessel to which the record or submission relates, the information in the filed record or submission, and the date and time the record was received by or the submission was accepted by the department. A request under this section must contain the hull identification number and be delivered by means authorized by the department.
- (4) The department shall send or otherwise make available in a record the following information to any person who requests it and pays the applicable fee:
- (a) Whether the files of the department indicate, as of a date and time specified by the department, but not a date earlier than 3 days before the department received the request,

16-01049A-19 2019676 581 any certificate of title, security interest, termination 582 statement, or title brand that relates to a vessel: 583 1. Identified by a hull identification number designated in 584 the request; 585 2. Identified by a vessel number designated in the request; 586 or 587 3. Owned by a person designated in the request; 588 (b) With respect to the vessel: 589 1. The name and address of any owner as indicated in the 590 files of the department or on the certificate of title; 591 2. The name and address of any secured party as indicated 592 in the files of the department or on the certificate, and the effective date of the information; and 593 594 3. A copy of any termination statement indicated in the 595 files of the department and the effective date of the 596 termination statement; and 597 (c) With respect to the vessel, a copy of any certificate 598 of origin, secured party transfer statement, transfer-by-law 599 statement under s. 328.24, and other evidence of previous or 600 current transfers of ownership. 601 (5) In responding to a request under this section, the 602 department may provide the requested information in any medium. 603 On request, the department shall send the requested information in a record that is self-authenticating. 604 605 Section 5. Section 328.02, Florida Statutes, is created to 606 read: 607 328.02 Law governing vessel covered by certificate of 608 title.-

(1) The local law of the jurisdiction under whose

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relating to the certificate from the time the vessel becomes covered by the certificate until the vessel becomes covered by another certificate or becomes a documented vessel, even if no other relationship exists between the jurisdiction and the vessel or its owner.

(2) A vessel becomes covered by a certificate of title when an application for the certificate and the applicable fee are delivered to the department in accordance with this part or to the governmental agency that creates a certificate in another jurisdiction in accordance with the law of that jurisdiction.

Section 6. Section 328.03, Florida Statutes, is amended to read:

328.03 Certificate of title required.-

- (1) Except as otherwise provided in subsections (2) and (3), each vessel that is operated, used, or stored on the waters of this state must be titled by this state pursuant to this part, and the owner of a vessel for which this state is the state of principal use shall deliver to the department an application for a certificate of title for the vessel, with the applicable fee, not later than 20 days after the later of:
  - (a) The date of a transfer of ownership.
  - (b) The date this state becomes the state of principal use.
- (2) An application for a certificate of title is not required for chapter, unless it is:
  - (a) A documented vessel;
  - (b) A foreign-documented vessel;
- (c) A barge;
  - (d) A vessel before delivery if the vessel is under

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16-01049A-19 2019676 construction or completed pursuant to contract; (e) A vessel held by a dealer for sale or lease; (f) A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; (g) (a) A vessel operated, used, or stored exclusively on private lakes and ponds; (h) (b) A vessel owned by the United States Government; (c) A non-motor-powered vessel less than 16 feet in length; (d) A federally documented vessel; (i) (e) A vessel already covered by a registration number in full force and effect which was awarded to it pursuant to a federally approved numbering system of another state or by the United States Coast Guard in a state without a federally approved numbering system, if the vessel is not located in this state for a period in excess of 90 consecutive days; or (j) (f) A vessel from a country other than the United States temporarily used, operated, or stored on the waters of this state for a period that is not in excess of 90 days; (q) An amphibious vessel for which a vehicle title is issued by the Department of Highway Safety and Motor Vehicles; (h) A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; or (i) A vessel owned and operated by the state or a political subdivision thereof. (3) The department may not issue, transfer, or renew a certificate of number for a vessel issued pursuant to the requirements of 46 U.S.C. s. 12301, unless the department has created a certificate of title for the vessel or an application

for a certificate for the vessel and the applicable fee have

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been delivered to the department.

(2) A person shall not operate, use, or store a vessel for which a certificate of title is required unless the owner has received from the Department of Highway Safety and Motor Vehicles a valid certificate of title for such vessel. However, such vessel may be operated, used, or stored for a period of up to 180 days after the date of application for a certificate of title while the application is pending.

- (3) A person shall not sell, assign, or transfer a vessel titled by the state without delivering to the purchaser or transferee a valid certificate of title with an assignment on it showing the transfer of title to the purchaser or transferee. A person shall not purchase or otherwise acquire a vessel required to be titled by the state without obtaining a certificate of title for the vessel in his or her name. The purchaser or transferee shall, within 30 days after a change in vessel ownership, file an application for a title transfer with the county tax collector.
- $\underline{(4)}$  An additional \$10 fee shall be charged against the purchaser or transferee if he or she files a title transfer application after the  $\underline{20-\text{day}}$   $\underline{30-\text{day}}$  period. The county tax collector shall be entitled to retain \$5 of the additional amount.
- (5)(4) A certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate and of the ownership of the vessel. A certificate of title is good for the life of the vessel so long as the certificate is owned or held by the legal holder. If a titled vessel is destroyed or abandoned, the owner, with the

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consent of any recorded lienholders, <u>must shall</u>, within 30 days after the destruction or abandonment, surrender to the department for cancellation any and all title documents. If a titled vessel is insured and the insurer has paid the owner for the total loss of the vessel, the insurer shall obtain the title to the vessel and, within 30 days after receiving the title, forward the title to the department of Highway Safety and Motor Vehicles for cancellation. The insurer may retain the certificate of title when payment for the loss was made because of the theft of the vessel.

- (6) (5) The department of Highway Safety and Motor Vehicles shall provide labeled places on the title where the seller's price shall be indicated when a vessel is sold and where a selling dealer shall record his or her valid sales tax certificate of registration number.
- (7)(6)(a) The department of Highway Safety and Motor Vehicles shall charge a fee of \$5.25 for issuing each certificate of title. The tax collector shall be entitled to retain \$3.75 of the fee.
- (b) Beginning July 1, 1996, The department of Highway Safety and Motor Vehicles shall use security procedures, processes, and materials in the preparation and issuance of each certificate of title to prohibit, to the extent possible, a person's ability to alter, counterfeit, duplicate, or modify the certificate.
- (8) (7) The department of Highway Safety and Motor Vehicles shall charge a fee of \$4 in addition to that charged in subsection (7) (6) for each initial certificate of title issued for a vessel previously registered outside this state.

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(9) (8) The department of Highway Safety and Motor Vehicles shall make regulations necessary and convenient to carry out the provisions of this chapter.

Section 7. Section 328.04, Florida Statutes, is created to read:

- 328.04 Content of certificate of title.-
- (1) A certificate of title must contain:
- (a) The date the certificate was created;
- (b) The name of the owner of record and, if not all owners are listed, an indication that there are additional owners indicated in the files of the department;
  - (c) The mailing address of the owner of record;
  - (d) The hull identification number;
  - (e) The information listed in s. 328.01(2)(e);
- (f) Except as otherwise provided in s. 328.12(2), the name and mailing address of the secured party of record, if any, and if not all secured parties are listed, an indication that there are other security interests indicated in the files of the department; and
- (g) All title brands indicated in the files of the department covering the vessel, including brands indicated on a certificate created by a governmental agency of another jurisdiction and delivered to the department.
- (2) This part does not preclude the department from noting on a certificate of title the name and mailing address of a secured party who is not a secured party of record.
- (3) For each title brand indicated on a certificate of title, the certificate must identify the jurisdiction under whose law the title brand was created or the jurisdiction that

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755 created the certificate on which the title brand was indicated.
756 If the meaning of a title brand is not easily ascertainable or
757 cannot be accommodated on the certificate, the certificate may
758 state: "Previously branded in (insert the jurisdiction under
759 whose law the title brand was created or whose certificate of
760 title previously indicated the title brand)."

- (4) If the files of the department indicate that a vessel was previously registered or titled in a foreign country, the department shall indicate on the certificate of title that the vessel was registered or titled in that country.
- (5) A written certificate of title must contain a form that all owners indicated on the certificate may sign to evidence consent to a transfer of an ownership interest to another person. The form must include a certification, signed under penalty of perjury, that the statements made are true and correct to the best of each owner's knowledge, information, and belief.
- (6) A written certificate of title must contain a form for the owner of record to indicate, in connection with a transfer of an ownership interest, that the vessel is hull damaged.
- Section 8. Section 328.045, Florida Statutes, is created to read:

## 328.045 Title brands.-

(1) Unless subsection (3) applies, at or before the time the owner of record transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, if the damage occurred while that person was an owner of the vessel and the person has notice of the damage at the time of the transfer, the owner shall:

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(a) Deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged"; or

- (b) Indicate on the certificate in the place designated for that purpose that the vessel is hull damaged, and deliver the certificate to the transferee.
- (2) Not later than 20 days after delivery of the application under paragraph (1)(a) or the certificate of title under paragraph (1)(b), the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (3) Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, the insurer shall deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged." Not later than 20 days after delivery of the application to the department, the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (4) An owner of record who fails to comply with subsection (1), a person who solicits or colludes in a failure by an owner of record to comply with subsection (1), or an insurer that fails to comply with subsection (3) is subject to a civil penalty of \$1,000.
- Section 9. Section 328.055, Florida Statutes, is created to read:
- 328.055 Maintenance of and access to files.-
  - (1) For each record relating to a certificate of title

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submitted to the department, the department shall:

(a) Ascertain or assign the hull identification number for the vessel;

- (b) Maintain the hull identification number and all the information submitted with the application pursuant to s.

  328.01(2) to which the record relates, including the date and time the record was delivered to the department;
- (c) Maintain the files for public inspection subject to subsection (5); and
- (d) Index the files of the department as required by subsection (2).
- (2) The department shall maintain in its files the information contained in all certificates of title created under this part. The information in the files of the department must be searchable by the hull identification number of the vessel, the vessel number, the name of the owner of record, and any other method used by the department.
- (3) The department shall maintain in its files, for each vessel for which it has created a certificate of title, all title brands known to the department, the name of each secured party known to the department, the name of each person known to the department to be claiming an ownership interest, and all stolen property reports the department has received.
- (4) Upon request, for safety, security, or law enforcement purposes, the department shall provide to federal, state, or local government the information in its files relating to any vessel for which the department has issued a certificate of title.
  - (5) Except as otherwise provided by the laws of this state

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other than this part, the information required under s. 328.04 is a public record.

Section 10. Section 328.06, Florida Statutes, is created to read:

328.06 Action required on creation of certificate of title.—

- (1) On creation of a written certificate of title, the department shall promptly send the certificate to the secured party of record or, if none, to the owner of record at the address indicated for that person in the department's files. On creation of an electronic certificate of title, the department shall promptly send a record evidencing the certificate to the owner of record and, if there is one, to the secured party of record at the address indicated for each person in the department's files. The department may send the record to the person's mailing address or, if indicated in the department's files, to an electronic address.
- (2) If the department creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate. The department shall maintain in the department's files the date and time of cancellation.
- (3) Before the department creates an electronic certificate of title, any written certificate for the vessel must be surrendered to the department. If the department creates an electronic certificate, the department must destroy or otherwise cancel the written certificate for the vessel which has been surrendered to the department and maintain in the department's files the date and time of destruction or other cancellation. If

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871 a written certificate being canceled is not destroyed, the 872 department shall indicate on the face of the certificate that it 873 has been canceled. 874 Section 11. Section 328.065, Florida Statutes, is created 875 to read: 876 328.065 Effect of possession of certificate of title; 877 judicial process.-Possession of a certificate of title does not 878 by itself provide a right to obtain possession of a vessel. 879 Garnishment, attachment, levy, replevin, or other judicial 880 process against the certificate is not effective to determine 881 possessory rights to the vessel. This part does not prohibit 882 enforcement under the laws of this state of a security interest 883 in, levy on, or foreclosure of a statutory or common-law lien on 884 a vessel. Absence of an indication of a statutory or common-law 885 lien on a certificate does not invalidate the lien. 886 Section 12. Section 328.09, Florida Statutes, is amended to 887 read: 888 (Substantial rewording of section. See <u>s. 328.09, F.S., for present text.</u>) 889 890 328.09 Refusal to issue and authority to cancel a 891 certificate of title or registration.-892 (1) Unless an application for a certificate of title is 893 rejected under subsection (3) or subsection (4), the department 894 shall create a certificate for the vessel in accordance with 895 subsection (2) not later than 20 days after delivery to the 896 department of an application that complies with s. 328.01. 897 (2) If the department creates electronic certificates of 898 title, the department shall create an electronic certificate 899 unless in the application the secured party of record or, if

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none, the owner of record requests that the department create a written certificate.

- (3) Except as otherwise provided in subsection (4), the department may reject an application for a certificate of title only if:
  - (a) The application does not comply with s. 328.01;
- (b) The application does not contain documentation sufficient for the department to determine whether the applicant is entitled to a certificate;
- (c) There is a reasonable basis for concluding that the application is fraudulent or that issuance of a certificate would facilitate a fraudulent or illegal act; or
- (d) The application does not comply with the laws of this state other than this part.
- (4) The department shall reject an application for a certificate of title for a vessel that is a documented vessel or a foreign-documented vessel.
- (5) The department may cancel a certificate of title it created only if the department:
- (a) Could have rejected the application for the certificate under subsection (3);
- (b) Is required to cancel the certificate under another provision of this part; or
- (c) Receives satisfactory evidence that the vessel is a documented vessel or a foreign-documented vessel.
- (6) The department shall provide an opportunity for a hearing pursuant to ss. 120.569 and 120.57 at which the owner and any other interested party may present evidence in support of or opposition to cancellation of a certificate of title.

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Section 13. Section 328.101, Florida Statutes, is created to read:

328.101 Effect of missing or incorrect information.—Except as otherwise provided in s. 679.337, a certificate of title or other record required or authorized by this part is effective even if it contains incorrect information or does not contain required information.

Section 14. Section 328.11, Florida Statutes, is amended to read:

- 328.11 Duplicate certificate of title.-
- (1) If a written certificate of title is lost, stolen, mutilated, destroyed, or otherwise becomes unavailable or illegible, the secured party of record or, if no secured party is indicated in the department's files, the owner of record may apply for and, by furnishing information satisfactory to the department, obtain a duplicate certificate in the name of the owner of record.
- (2) An applicant for a duplicate certificate of title shall sign the application, and, except as otherwise permitted by the department, the application must comply with s. 328.01. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.
- (3) A duplicate certificate of title created by the department must comply with s. 328.04 and indicate on the face of the certificate that it is a duplicate certificate.
- (4) If a person receiving a duplicate certificate of title subsequently obtains possession of the original written certificate, the person shall promptly destroy the original

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certificate of title.

(5) (1) The Department of Highway Safety and Motor Vehicles may issue a duplicate certificate of title upon application by the person entitled to hold such a certificate if the department is satisfied that the original certificate has been lost, destroyed, or mutilated. The department shall charge a fee of \$6 for issuing a duplicate certificate.

(6) (2) In addition to the fee imposed by subsection (5) (1), the department of Highway Safety and Motor Vehicles shall charge a fee of \$5 for expedited service in issuing a duplicate certificate of title. Application for such expedited service may be made by mail or in person. The department shall issue each certificate of title applied for under this subsection within 5 working days after receipt of a proper application or shall refund the additional \$5 fee upon written request by the applicant.

(3) If, following the issuance of an original, duplicate, or corrected certificate of title by the department, the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien thereon may, within 180 days after the date of issuance of the title, apply to the department for reissuance of the certificate of title. An additional fee may not be charged for reissuance under this subsection.

(7) (4) The department shall implement a system to verify that the application is signed by a person authorized to receive a duplicate title certificate under this section if the address shown on the application is different from the address shown for the applicant on the records of the department.

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Section 15. Section 328.12, Florida Statutes, is created to read:

## 328.12 Perfection of security interest.-

- (1) Except as otherwise provided in this section, a security interest in a vessel may be perfected only by delivery to the department of an application for a certificate of title which identifies the secured party and otherwise complies with s. 328.01. The security interest is perfected on the later of delivery to the department of the application and the applicable fee or attachment of the security interest under s. 679.2031.
- (2) If the interest of a person named as owner, lessor, consignor, or bailor in an application for a certificate of title delivered to the department is a security interest, the application sufficiently identifies the person as a secured party. Identification on the application for a certificate of a person as owner, lessor, consignor, or bailor is not by itself a factor in determining whether the person's interest is a security interest.
- (3) If the department has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to the department of an application, on a form the department may require, to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:
  - (a) The name of the owner of record;
  - (b) The name and mailing address of the secured party;
    - (c) The hull identification number for the vessel; and
- 1014 (d) If the department has created a written certificate of title for the vessel, the certificate.

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(4) A security interest perfected under subsection (3) is perfected on the later of delivery to the department of the application and all applicable fees or attachment of the security interest under s. 679.2031.

- (5) Upon delivery of an application that complies with subsection (3) and payment of all applicable fees, the department shall create a new certificate of title pursuant to s. 328.09 and deliver the new certificate or a record evidencing an electronic certificate pursuant to s. 328.06. The department shall maintain in the department's files the date and time of delivery of the application to the department.
- (6) If a secured party assigns a perfected security interest in a vessel, the receipt by the department of a statement providing the name of the assignee as secured party is not required to continue the perfected status of the security interest against creditors of and transferees from the original debtor. A purchaser of a vessel subject to a security interest who obtains a release from the secured party indicated in the files of the department or on the certificate takes free of the security interest and of the rights of a transferee unless the transfer is indicated in the files of the department or on the certificate.
  - (7) This section does not apply to a security interest:
- (a) Created in a vessel by a person during any period in which the vessel is inventory held for sale or lease by the person or is leased by the person as lessor if the person is in the business of selling vessels;
- (b) In a barge for which no application for a certificate of title has been delivered to the department; or

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(c) In a vessel before delivery if the vessel is under construction, or completed, pursuant to contract and for which no application for a certificate has been delivered to the department.

- (8) This subsection applies if a certificate of documentation for a documented vessel is deleted or canceled. If a security interest in the vessel was valid immediately before deletion or cancellation against a third party as a result of compliance with 46 U.S.C. s. 31321, the security interest is and remains perfected until the earlier of 4 months after cancellation of the certificate or the time the security interest becomes perfected under this part.
- (9) A security interest in a vessel arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5) is perfected when it attaches, but becomes unperfected when the debtor obtains possession of the vessel, unless the security interest is perfected pursuant to subsection (1) or subsection (3) before the debtor obtains possession.
- (10) A security interest in a vessel as proceeds of other collateral is perfected to the extent provided in s. 679.3151.
- $\underline{\text{(11)}}$  A security interest in a vessel perfected under the law of another jurisdiction is perfected to the extent provided in s. 679.3161(4).
- (12) The department shall adopt rules to administer this section.
- Section 16. Section 328.125, Florida Statutes, is created to read:
  - 328.125 Termination statement.
    - (1) A secured party indicated in the department's files as

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having a security interest in a vessel shall deliver a termination statement to the department and, on the debtor's request, to the debtor, by the earlier of:

- (a) Twenty days after the secured party receives a signed demand from an owner for a termination statement and there is no obligation secured by the vessel subject to the security interest and no commitment to make an advance, incur an obligation, or otherwise give value secured by the vessel; or
- (b) If the vessel is consumer goods, 30 days after there is no obligation secured by the vessel and no commitment to make an advance, incur an obligation, or otherwise give value secured by the vessel.
- (2) If a written certificate of title has been created and delivered to a secured party and a termination statement is required under subsection (1), the secured party, not later than the date required by subsection (1), shall deliver the certificate to the debtor or to the department with the statement. If the certificate is lost, stolen, mutilated, destroyed, or is otherwise unavailable or illegible, the secured party shall deliver with the statement, not later than the date required by subsection (1), an application for a duplicate certificate which meets the requirements of s. 328.11.
- (3) Upon delivery to the department of a termination statement authorized by the secured party, the security interest to which the statement relates ceases to be perfected. If the security interest to which the statement relates is indicated on the certificate of title, the department shall create a new certificate and deliver the new certificate or a record evidencing an electronic certificate. The department shall

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maintain in its files the date and time of delivery to the department of the statement.

- is liable for any loss that the secured party had reason to know might result from its failure to comply and which could not reasonably have been prevented and for the cost of an application for a certificate of title under s. 328.01 or s. 328.11.
- Section 17. Section 328.14, Florida Statutes, is created to read:
  - 328.14 Rights of purchaser other than secured party.-
- (1) A buyer in ordinary course of business has the protections afforded by ss. 672.403(2) and 679.320(1), even if an existing certificate of title was not signed and delivered to the buyer or a new certificate listing the buyer as owner of record was not created.
- (2) Except as otherwise provided in ss. 328.145 and 328.22, the rights of a purchaser of a vessel who is not a buyer in ordinary course of business or a lien creditor are governed by the Uniform Commercial Code.
- Section 18. Section 328.145, Florida Statutes, is created to read:
  - 328.145 Rights of secured party.-
  - (1) Subject to subsection (2), the effect of perfection and nonperfection of a security interest and the priority of a perfected or unperfected security interest with respect to the rights of a purchaser or creditor, including a lien creditor, is governed by the Uniform Commercial Code.
    - (2) If, while a security interest in a vessel is perfected

16-01049A-19 2019676 1132 by any method under this part, the department creates a 1133 certificate of title that does not indicate that the vessel is 1134 subject to the security interest or contain a statement that it 1135 may be subject to security interests not indicated on the 1136 certificate: 1137 (a) A buyer of the vessel, other than a person in the 1138 business of selling or leasing vessels of that kind, takes free 1139 of the security interest if the buyer, acting in good faith and 1140 without knowledge of the security interest, gives value and 1141 receives possession of the vessel; and 1142 (b) The security interest is subordinate to a conflicting 1143 security interest in the vessel that is perfected under s. 1144 328.12 after creation of the certificate and without the 1145 conflicting secured party's knowledge of the security interest. 1146 Section 19. Section 328.15, Florida Statutes, is amended to 1147 read: 1148 328.15 Notice of lien on vessel; recording.-1149 (1) No lien for purchase money or as security for a debt in 1150 the form of retain title contract, conditional bill of sale, 1151 chattel mortgage, or otherwise on a vessel shall be enforceable 1152 in any of the courts of this state against creditors or 1153 subsequent purchasers for a valuable consideration and without 1154 notice unless a sworn notice of such lien is recorded. The lien 1155 certificate shall contain the following information: 1156 (a) Name and address of the registered owner; 1157 (b) Date of lien; 1158 (c) Description of the vessel to include make, type, motor and serial number; and 1159

(d) Name and address of lienholder.

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The lien shall be recorded by the Department of Highway Safety and Motor Vehicles and shall be effective as constructive notice when filed. The date of filing of the notice of lien is the date of its receipt by the department's central office in Tallahassee, if first filed there, or otherwise by the office of a county tax collector or of the tax collector's agent.

(2) (a) The Department of Highway Safety and Motor Vehicles shall not enter any lien upon its lien records, whether it is a first lien or a subordinate lien, unless the official certificate of title issued for the vessel is furnished with the notice of lien, so that the record of lien, whether original or subordinate, may be noted upon the face thereof. After the department records the lien, it shall send the certificate of title to the holder of the first lien who shall hold such certificate until the lien is satisfied in full.

(b) When a vessel is registered in the names of two or more persons as coowners in the alternative by the use of the word "or," whether or not the coowners are husband and wife, each coowner is considered to have granted to any other coowner the absolute right to place a lien or encumbrance on the vessel, and the signature of one coowner constitutes proper execution of the notice of lien. When a vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and," the signature of each coowner is required in order to place a lien or encumbrance on the vessel.

(c) If the owner of the vessel as shown on the title certificate or the director of the state child support enforcement program desires to place a second or subsequent lien

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or encumbrance against the vessel when the title certificate is in the possession of the first lienholder, the owner shall send a written request to the first lienholder by certified mail and such first lienholder shall forward the certificate to the department for endorsement. The department shall return the certificate to the first lienholder, as indicated in the notice of lien filed by the first lienholder, after endorsing the second or subsequent lien on the certificate and on the duplicate. If the first lienholder fails, neglects, or refuses to forward the certificate of title to the department within 10 days after the date of the owner's or the director's request, the department, on written request of the subsequent lienholder or an assignce thereof, shall demand of the first lienholder the return of such certificate for the notation of the second or subsequent lien or encumbrance.

 $\underline{(1)}$  (3) Upon the payment of  $\underline{a}$  any such lien, the debtor or the registered owner of the motorboat shall be entitled to demand and receive from the lienholder a satisfaction of the lien which shall likewise be filed with the Department of Highway Safety and Motor Vehicles.

(2) (4) The Department of Highway Safety and Motor Vehicles under precautionary rules and regulations to be promulgated by it may permit the use, in substitution of the formal satisfaction of lien, of other methods of satisfaction, such as perforation, appropriate stamp, or otherwise, as it deems reasonable and adequate.

 $\underline{(3)}$  (a) The Department of Highway Safety and Motor Vehicles shall adopt rules to administer this section. The department may by rule require that a notice of satisfaction of

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a lien be notarized. The department shall prepare the forms of the notice of lien and the satisfaction of lien to be supplied, at a charge not to exceed 50 percent more than cost, to applicants for recording the liens or satisfactions and shall keep a record of such notices of lien and satisfactions available for inspection by the public at all reasonable times. The division may furnish certified copies of such satisfactions for a fee of \$1, which are admissible in evidence in all courts of this state under the same conditions and to the same effect as certified copies of other public records.

- (b) The department shall establish and administer an electronic titling program that requires the recording of vessel title information for new, transferred, and corrected certificates of title. Lienholders shall electronically transmit liens and lien satisfactions to the department in a format determined by the department. Individuals and lienholders who the department determines are not normally engaged in the business or practice of financing vessels are not required to participate in the electronic titling program.
- (6) The Department of Highway Safety and Motor Vehicles is entitled to a fee of \$1 for the recording of each notice of lien. No fee shall be charged for recording the satisfaction of a lien. All of the fees collected shall be paid into the Marine Resources Conservation Trust Fund.
- $\underline{(4)}$  (a) Should any person, firm, or corporation holding such lien, which has been recorded by the Department of Highway Safety and Motor Vehicles, upon payment of such lien and on demand, fail or refuse, within 30 days after such payment and demand, to furnish the debtor or the registered owner of such

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vessel a satisfaction of the lien, then, in that event, such person, firm, or corporation shall be held liable for all costs, damages, and expenses, including reasonable attorney attorney's fees, lawfully incurred by the debtor or the registered owner of such vessel in any suit which may be brought in the courts of this state for the cancellation of such lien.

- (b) Following satisfaction of a lien, the lienholder shall enter a satisfaction thereof in the space provided on the face of the certificate of title. If there are no subsequent liens shown thereon, the certificate shall be delivered by the lienholder to the person satisfying the lien or encumbrance and an executed satisfaction on a form provided by the department shall be forwarded to the department by the lienholder within 10 days after satisfaction of the lien.
- (c) If the certificate of title shows a subsequent lien not then being discharged, an executed satisfaction of the first lien shall be delivered by the lienholder to the person satisfying the lien and the certificate of title showing satisfaction of the first lien shall be forwarded by the lienholder to the department within 10 days after satisfaction of the lien.
- (d) If, upon receipt of a title certificate showing satisfaction of the first lien, the department determines from its records that there are no subsequent liens or encumbrances upon the vessel, the department shall forward to the owner, as shown on the face of the title, a corrected certificate showing no liens or encumbrances. If there is a subsequent lien not being discharged, the certificate of title shall be reissued showing the second or subsequent lienholder as the first

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lienholder and shall be delivered to the new first lienholder. The first lienholder shall be entitled to retain the certificate of title until his or her lien is satisfied. Upon satisfaction of the lien, the lienholder shall be subject to the procedures required of a first lienholder in this subsection and in subsection (2).

- (5)(8) When the original certificate of title cannot be returned to the department by the lienholder and evidence satisfactory to the department is produced that all liens or encumbrances have been satisfied, upon application by the owner for a duplicate copy of the certificate of title, upon the form prescribed by the department, accompanied by the fee prescribed in this chapter, a duplicate copy of the certificate of title without statement of liens or encumbrances shall be issued by the department and delivered to the owner.
- (6) (9) Any person who fails, within 10 days after receipt of a demand by the department by certified mail, to return a certificate of title to the department as required by paragraph (2) (c) or who, upon satisfaction of a lien, fails within 10 days after receipt of such demand to forward the appropriate document to the department as required by paragraph (4) (b) (7) (c) or paragraph (4) (c) (7) (c) commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- $\underline{(7)}$  (10) The department shall use the last known address as shown by its records when sending any notice required by this section.
- (8) (11) If the original lienholder sells and assigns his or her lien to some other person, and if the assignee desires to have his or her name substituted on the certificate of title as

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the holder of the lien, he or she may, after delivering the original certificate of title to the department and providing a sworn statement of the assignment, have his or her name substituted as a lienholder. Upon substitution of the assignee's name as lienholder, the department shall deliver the certificate of title to the assignee as the first lienholder.

(9) Subsections (1), (2), and (4)-(8) shall expire on October 1, 2022.

Section 20. Section 328.16, Florida Statutes, is amended to read:

- 328.16 Issuance in duplicate; delivery; liens, security interests, and encumbrances.—
- (1) The department shall assign a number to each certificate of title and shall issue each certificate of title and each corrected certificate in duplicate. The database record shall serve as the duplicate title certificate.
- (2) An authorized person must sign the original certificate of title and each corrected certificate and, if there are no liens, security interests, or encumbrances on the vessel, as shown in the records of the department or as shown in the application, must deliver the certificate to the applicant or to another person as directed by the applicant or person, agent, or attorney submitting the application. If there are one or more liens, security interests, or encumbrances on the vessel, the department must deliver the certificate to the first lienholder or secured party as shown by department records. The department shall deliver to the first lienholder or secured party, along with the certificate, a form to be subsequently used by the lienholder or secured party as a satisfaction. If the

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1335 application for certificate of title shows the name of a first 1336 lienholder or secured party which is different from the name of 1337 the first lienholder or secured party as shown by the records of 1338 the department, the certificate shall not be issued to any 1339 person until after the department notifies all parties who 1340 appear to hold a lien or a security interest and the applicant 1341 for the certificate, in writing by certified mail. If the 1342 parties do not amicably resolve the conflict within 10 days 1343 after the date the notice was mailed, the department shall serve 1344 notice in writing by certified mail on all persons that appear 1345 to hold liens or security interests on that particular vessel, 1346 including the applicant for the certificate, to show cause 1347 within 15 days after the date the notice is mailed why it should 1348 not issue and deliver the certificate to the secured party of 1349 record or person indicated in the notice of lien filed by the 1350 lienholder whose name appears in the application as the first 1351 lienholder without showing any lien or liens as outstanding 1352 other than those appearing in the application or those filed 1353 subsequent to the filing of the application for the certificate 1354 of title. If, within the 15-day period, any person other than 1355 the lienholder or secured party of record shown in the 1356 application or a party filing a subsequent lien or security 1357 interest, in answer to the notice to show cause, appears in 1358 person or by a representative, or responds in writing, and files 1359 a written statement under oath that his or her lien or security 1360 interest on that particular vessel is still outstanding, the 1361 department shall not issue the certificate to anyone until after 1362 the conflict has been settled by the lien or security interest 1363 claimants involved or by a court of competent jurisdiction. If

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the conflict is not settled amicably within 10 days after the final date for filing an answer to the notice to show cause, the complaining party shall have 10 days to obtain a ruling, or a stay order, from a court of competent jurisdiction. If a ruling or stay order is not issued and served on the department within the 10-day period, the department shall issue the certificate showing no liens or security interests, except those shown in the application or thereafter filed, to the original applicant if there are no liens or security interests shown in the application and none are thereafter filed, or to the person indicated as the secured party of record or in the notice of lien filed by the lienholder whose name appears in the application as the first lienholder if there are liens shown in the application or thereafter filed. A duplicate certificate or corrected certificate must show only such security interest or interests or lien or liens as were shown in the application and subsequently filed liens or security interests that may be outstanding.

- (3) Except as provided in s. 328.15(11), The certificate of title shall be retained by the first lienholder or secured party of record. The first lienholder or secured party of record is entitled to retain the certificate until the first lien or security interest is satisfied.
- (4) Notwithstanding any requirements in this section or in s. 328.15 indicating that a lien or security interest on a vessel shall be noted on the face of the Florida certificate of title, if there are one or more liens, security interests, or encumbrances on a vessel, the department shall electronically transmit the lien or security interest to the first lienholder

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party of any additional liens or security interests. Subsequent lien or security interest satisfactions shall be electronically transmitted to the department and must include the name and address of the person or entity satisfying the lien or security interest. When electronic transmission of liens or security interest and lien satisfactions or security interest are used, the issuance of a certificate of title may be waived until the last lien or security interest is satisfied and a clear certificate of title is issued to the owner of the vessel.

(5) The owner of a vessel $_{\tau}$  upon which a lien or security interest has been filed with the department or noted upon a certificate of title for a period of 5 years, may apply to the department in writing for such lien or security interest to be removed from the department files or from the certificate of title. The application must be accompanied by evidence satisfactory to the department that the applicant has notified the lienholder or secured party by certified mail, not less than 20 days before prior to the date of the application, of his or her intention to apply to the department for removal of the lien or security interest. Ten days after receipt of the application, the department may remove the lien or security interest from its files or from the certificate of title, as the case may be, if no statement in writing protesting removal of the lien or security interest is received by the department from the lienholder or secured party within the 10-day period. However, if the lienholder or secured party files with the department, within the 10-day period, a written statement that the lien or security interest is still outstanding, the department may not

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remove the lien <u>or security interest</u> until the lienholder <u>or secured party</u> presents a satisfaction of lien <u>or satisfaction of security interest</u> to the department.

Section 21. Subsection (1) of section 328.165, Florida Statutes, is amended to read:

328.165 Cancellation of certificates.-

(1) If it appears that a certificate of title has been improperly issued, the department shall cancel the certificate. Upon cancellation of any certificate of title, the department shall notify the person to whom the certificate of title was issued, and any lienholders or secured parties appearing thereon, of the cancellation and shall demand the surrender of the certificate of title; however, the cancellation does not affect the validity of any lien or security interest noted thereon. The holder of the certificate of title shall immediately return it to the department. If a certificate of registration has been issued to the holder of a certificate of title so canceled, the department shall immediately cancel the certificate of registration and demand the return of the certificate of registration, and the holder of such certificate of registration shall immediately return it to the department.

Section 22. Section 328.215, Florida Statutes, is created to read:

328.215 Application for transfer of ownership or termination of security interest without certificate of title.—

(1) Except as otherwise provided in s. 328.23 or s. 328.24, if the department receives, unaccompanied by a signed certificate of title, an application for a new certificate that includes an indication of a transfer of ownership or a

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termination statement, the department may create a new certificate under this section only if:

- (a) All other requirements under ss. 328.01 and 328.09 are met;
- (b) The applicant provides an affidavit stating facts showing the applicant is entitled to a transfer of ownership or termination statement;
- (c) The applicant provides the department with satisfactory evidence that notification of the application has been sent to the owner of record and all persons indicated in the department's files as having an interest, including a security interest, in the vessel; at least 45 days have passed since the notification was sent; and the department has not received an objection from any of those persons; and
- (d) The applicant submits any other information required by the department as evidence of the applicant's ownership or right to terminate the security interest, and the department has no credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel.
- (2) The department may indicate in a certificate of title created under subsection (1) that the certificate was created without submission of a signed certificate or termination statement. Unless credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel is delivered to the department not later than 1 year after creation of the certificate, on request in a form and manner required by the department, the department shall remove the indication from the

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1480 certificate.

(3) Unless the department determines that the value of a vessel is less than \$5,000, before the department creates a certificate of title under subsection (1), the department may require the applicant to post a bond or provide an equivalent source of indemnity or security. The bond, indemnity, or other security may not exceed twice the value of the vessel as determined by the department. The bond, indemnity, or other security must be in a form required by the department and provide for indemnification of any owner, purchaser, or other claimant for any expense, loss, delay, or damage, including reasonable attorney fees and costs, but not including incidental or consequential damages, resulting from creation or amendment of the certificate.

(4) Unless the department receives a claim for indemnity not later than 1 year after creation of a certificate of title under subsection (1), on request in a form and manner required by the department, the department shall release any bond, indemnity, or other security.

Section 23. Section 328.22, Florida Statutes, is created to read:

## 328.22 Transfer of ownership.-

- (1) On voluntary transfer of an ownership interest in a vessel covered by a certificate of title, the following rules apply:
- (a) If the certificate is a written certificate of title and the transferor's interest is noted on the certificate, the transferor shall promptly sign the certificate and deliver it to the transferee. If the transferor does not have possession of

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the certificate, the person in possession of the certificate has a duty to facilitate the transferor's compliance with this paragraph. A secured party does not have a duty to facilitate the transferor's compliance with this paragraph if the proposed transfer is prohibited by the security agreement.

- (b) If the certificate of title is an electronic certificate of title, the transferor shall promptly sign and deliver to the transferee a record evidencing the transfer of ownership to the transferee.
- (c) The transferee has a right enforceable by specific performance to require the transferor to comply with paragraph (a) or paragraph (b).
- (2) The creation of a certificate of title identifying the transferee as owner of record satisfies subsection (1).
- (3) A failure to comply with subsection (1) or to apply for a new certificate of title does not render a transfer of ownership of a vessel ineffective between the parties. Except as otherwise provided in s. 328.101, s. 328.14(1), s. 328.145, or s. 328.23, a transfer of ownership without compliance with subsection (1) is not effective against another person claiming an interest in the vessel.
- (4) A transferor that complies with subsection (1) is not liable as owner of the vessel for an event occurring after the transfer, regardless of whether the transferee applies for a new certificate of title.
- Section 24. Section 328.23, Florida Statutes, is created to read:
- 1536 <u>328.23 Transfer of ownership by secured party's transfer</u> 1537 statement.—

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1538 (1) In this section, "secured party's transfer statement"
1539 means a record signed by the secured party of record stating:

- (a) That there has been a default on an obligation secured by the vessel;
- (b) That the secured party of record is exercising or has exercised post-default remedies with respect to the vessel;
- (c) That by reason of the exercise, the secured party of record has the right to transfer the ownership interest of an owner, and the name of the owner;
- (d) The name and last known mailing address of the owner of record and the secured party of record;
  - (e) The name of the transferee;
  - (f) Other information required by s. 328.01(2); and
  - (g) One of the following:
- 1552 <u>1. The certificate of title is an electronic certificate.</u>
  - 2. The secured party does not have possession of the written certificate of title created in the name of the owner of record.
  - 3. The secured party is delivering the written certificate of title to the department with the secured party's transfer statement.
  - (2) Unless the department rejects a secured party's transfer statement for a reason stated in s. 328.09(3), not later than 20 days after delivery to the department of the statement and payment of fees and taxes payable under the laws of this state other than this part in connection with the statement or the acquisition or use of the vessel, the department shall:
    - (a) Accept the statement;

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1568 transfer; and 1569 (c) If the name of the owner whose ownership interest is 1570 being transferred is indicated on the certificate of title: 1571 1. Cancel the certificate even if the certificate has not 1572 been delivered to the department; 1573 2. Create a new certificate indicating the transferee as 1574 owner; and 1575 3. Deliver the new certificate or a record evidencing an 1576 electronic certificate. 1577 (3) An application under subsection (1) or the creation of 1578 a certificate of title under subsection (2) is not by itself a 1579 disposition of the vessel and does not by itself relieve the 1580 secured party of its duties under chapter 679. 1581 Section 25. Section 328.24, Florida Statutes, is created to 1582 read: 1583 328.24 Transfer by operation of law.-1584 (1) In this section, "by operation of law" means pursuant 1585 to a law or judicial order affecting ownership of a vessel: 1586 (a) Because of death, divorce, or other family law 1587 proceeding, merger, consolidation, dissolution, or bankruptcy;

(b) Amend the files of the department to reflect the

 $\underline{\mbox{(b) Documentation sufficient to establish the transferee's}}$ 

(a) The name and last known mailing address of the owner of

(b) Through the exercise of the rights of a lien creditor

or a person having a lien created by statute or rule of law; or

record and the transferee and the other information required by

(2) A transfer-by-law statement must contain:

(c) Through other legal process.

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ownership interest or right to acquire the ownership interest;

(c) A statement that:

- 1. The certificate of title is an electronic certificate of title;
- 2. The transferee does not have possession of the written certificate of title created in the name of the owner of record; or
- 3. The transferee is delivering the written certificate to the department with the transfer-by-law statement; and
- (d) Except for a transfer described in paragraph (1)(a), evidence that notification of the transfer and the intent to file the transfer-by-law statement has been sent to all persons indicated in the department's files as having an interest, including a security interest, in the vessel.
- statement for a reason stated in s. 328.09(3) or because the statement does not include documentation satisfactory to the department as to the transferee's ownership interest or right to acquire the ownership interest, not later than 20 days after delivery to the department of the statement and payment of fees and taxes payable under the law of this state other than this part in connection with the statement or with the acquisition or use of the vessel, the department shall:
  - (a) Accept the statement;
- (b) Amend the files of the department to reflect the transfer; and
- (c) If the name of the owner whose ownership interest is being transferred is indicated on the certificate of title:
  - 1. Cancel the certificate even if the certificate has not

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been delivered to the department;

- 2. Create a new certificate indicating the transferee as owner;
- 3. Indicate on the new certificate any security interest indicated on the canceled certificate, unless a court order provides otherwise; and
- 4. Deliver the new certificate or a record evidencing an electronic certificate.
- (4) This section does not apply to a transfer of an interest in a vessel by a secured party under part VI of chapter 679.
- Section 26. Section 328.25, Florida Statutes, is created to read:
- 328.25 Supplemental principles of law and equity.—Unless displaced by a provision of this part, the principles of law and equity supplement its provisions.
- Section 27. Section 409.2575, Florida Statutes, is amended to read:
  - 409.2575 Liens on motor vehicles and vessels.-
- (1) The director of the state IV-D program, or the director's designee, may cause a lien for unpaid and delinquent support to be placed upon motor vehicles, as defined in chapter 320, and upon vessels, as defined in chapter 327, that are registered in the name of an obligor who is delinquent in support payments, if the title to the property is held by a lienholder, in the manner provided in chapter 319 or, if applicable in accordance with s. 328.15(9), chapter 328. Notice of lien may shall not be mailed unless the delinquency in support exceeds \$600.

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(2) If the first lienholder fails, neglects, or refuses to forward the certificate of title to the appropriate department as requested pursuant to s. 319.24 or, if applicable in accordance with s. 328.15(9), s. 328.15, the director of the IV-D program, or the director's designee, may apply to the circuit court for an order to enforce the requirements of s. 319.24 or s. 328.15, whichever applies.

Section 28. Subsection (2) of section 705.103, Florida Statutes, is amended to read:

705.103 Procedure for abandoned or lost property.-

(2) Whenever a law enforcement officer ascertains that an article of lost or abandoned property is present on public property and is of such nature that it cannot be easily removed, the officer shall cause a notice to be placed upon such article in substantially the following form:

NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED PROPERTY. This property, to wit: ...(setting forth brief description)... is unlawfully upon public property known as ...(setting forth brief description of location)... and must be removed within 5 days; otherwise, it will be removed and disposed of pursuant to chapter 705, Florida Statutes. The owner will be liable for the costs of removal, storage, and publication of notice. Dated this: ...(setting forth the date of posting of notice)..., signed: ...(setting forth name, title, address, and telephone number of law enforcement officer)....

Such notice shall be not less than 8 inches by 10 inches and shall be sufficiently weatherproof to withstand normal exposure

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to the elements. In addition to posting, the law enforcement officer shall make a reasonable effort to ascertain the name and address of the owner. If such is reasonably available to the officer, she or he shall mail a copy of such notice to the owner on or before the date of posting. If the property is a motor vehicle as defined in s. 320.01(1) or a vessel as defined in s. 327.02, the law enforcement agency shall contact the Department of Highway Safety and Motor Vehicles in order to determine the name and address of the owner and any person who has filed a lien on the vehicle or vessel as provided in s. 319.27(2) or (3) or s. 328.15(1). On receipt of this information, the law enforcement agency shall mail a copy of the notice by certified mail, return receipt requested, to the owner and to the lienholder, if any, except that a law enforcement officer who has issued a citation for a violation of s. 823.11 to the owner of a derelict vessel is not required to mail a copy of the notice by certified mail, return receipt requested, to the owner. If, at the end of 5 days after posting the notice and mailing such notice, if required, the owner or any person interested in the lost or abandoned article or articles described has not removed the article or articles from public property or shown reasonable cause for failure to do so, the following shall apply:

(a) For abandoned property, the law enforcement agency may retain any or all of the property for its own use or for use by the state or unit of local government, trade such property to another unit of local government or state agency, donate the property to a charitable organization, sell the property, or notify the appropriate refuse removal service.

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(b) For lost property, the officer shall take custody and the agency shall retain custody of the property for 90 days. The agency shall publish notice of the intended disposition of the property, as provided in this section, during the first 45 days of this time period.

- 1. If the agency elects to retain the property for use by the unit of government, donate the property to a charitable organization, surrender such property to the finder, sell the property, or trade the property to another unit of local government or state agency, notice of such election shall be given by an advertisement published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the property was found if the value of the property is more than \$100. If the value of the property is \$100 or less, notice shall be given by posting a description of the property at the law enforcement agency where the property was turned in. The notice must be posted for not less than 2 consecutive weeks in a public place designated by the law enforcement agency. The notice must describe the property in a manner reasonably adequate to permit the rightful owner of the property to claim it.
- 2. If the agency elects to sell the property, it must do so at public sale by competitive bidding. Notice of the time and place of the sale shall be given by an advertisement of the sale published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the sale is to be held. The notice shall include a statement that the sale shall be subject to any and all liens. The sale must be held at the nearest suitable place to that where the lost or abandoned

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property is held or stored. The advertisement must include a description of the goods and the time and place of the sale. The sale may take place no earlier than 10 days after the final publication. If there is no newspaper of general circulation in the county where the sale is to be held, the advertisement shall be posted at the door of the courthouse and at three other public places in the county at least 10 days prior to sale. Notice of the agency's intended disposition shall describe the property in a manner reasonably adequate to permit the rightful owner of the property to identify it.

Section 29. Paragraph (c) of subsection (2) of section 721.08, Florida Statutes, is amended to read:

- 721.08 Escrow accounts; nondisturbance instruments; alternate security arrangements; transfer of legal title.—
- (2) One hundred percent of all funds or other property which is received from or on behalf of purchasers of the timeshare plan or timeshare interest prior to the occurrence of events required in this subsection shall be deposited pursuant to an escrow agreement approved by the division. The funds or other property may be released from escrow only as follows:
  - (c) Compliance with conditions.-
- 1. Timeshare licenses.—If the timeshare plan is one in which timeshare licenses are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.

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(II) Completion of construction.

(III) Closing.

(IV) Either:

- (A) Execution, delivery, and recordation by each interestholder of the nondisturbance and notice to creditors instrument, as described in this section; or
- (B) Transfer by the developer of legal title to the subject accommodations and facilities, or all use rights therein, into a trust satisfying the requirements of subparagraph 4. and the execution, delivery, and recordation by each other interestholder of the nondisturbance and notice to creditors instrument, as described in this section.
- b. A certified copy of each recorded nondisturbance and notice to creditors instrument.
  - c. One of the following:
- (I) A copy of a memorandum of agreement, as defined in s. 721.05, together with satisfactory evidence that the original memorandum of agreement has been irretrievably delivered for recording to the appropriate official responsible for maintaining the public records in the county in which the subject accommodations and facilities are located. The original memorandum of agreement must be recorded within 180 days after the date on which the purchaser executed her or his purchase agreement.
- (II) A notice delivered for recording to the appropriate official responsible for maintaining the public records in each county in which the subject accommodations and facilities are located notifying all persons of the identity of an independent escrow agent or trustee satisfying the requirements of

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subparagraph 4. that shall maintain separate books and records, in accordance with good accounting practices, for the timeshare plan in which timeshare licenses are to be sold. The books and records shall indicate each accommodation and facility that is subject to such a timeshare plan and each purchaser of a timeshare license in the timeshare plan.

- 2. Timeshare estates.—If the timeshare plan is one in which timeshare estates are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
- b. If the timeshare estate is sold by agreement for deed, a certified copy of the recorded nondisturbance and notice to creditors instrument, as described in this section.
  - c. Evidence that each accommodation and facility:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument;
- (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17; or
  - (III) Has been transferred into a trust satisfying the

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- d. Evidence that the timeshare estate:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument; or
- (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17.
- 3. Personal property timeshare interests.—If the timeshare plan is one in which personal property timeshare interests are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
- b. If the personal property timeshare interest is sold by agreement for transfer, evidence that the agreement for transfer complies fully with s. 721.06 and this section.
  - c. Evidence that one of the following has occurred:
- (I) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into a trust satisfying the requirements of subparagraph 4.; or
  - (II) Transfer by the owner of the underlying personal

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property of legal title to the subject accommodations and facilities or all use rights therein into an owners' association satisfying the requirements of subparagraph 5.

- d. Evidence of compliance with the provisions of subparagraph 6., if required.
- e. If a personal property timeshare plan is created with respect to accommodations and facilities that are located on or in an oceangoing vessel, including a "documented vessel" or a "foreign vessel," as defined and governed by 46 U.S.C. chapter 301:
- (I) In making the transfer required in sub-subparagraph c., the developer shall use as its transfer instrument a document that establishes and protects the continuance of the use rights in the subject accommodations and facilities in a manner that is enforceable by the trust or owners' association.
- (II) The transfer instrument shall comply fully with the provisions of this chapter, shall be part of the timeshare instrument, and shall contain specific provisions that:
- (A) Prohibit the vessel owner, the developer, any manager or operator of the vessel, the owners' association or the trustee, the managing entity, or any other person from incurring any liens against the vessel except for liens that are required for the operation and upkeep of the vessel, including liens for fuel expenditures, repairs, crews' wages, and salvage, and except as provided in sub-sub-subparagraphs 4.b.(III) and 5.b.(III). All expenses, fees, and taxes properly incurred in connection with the creation, satisfaction, and discharge of any such permitted lien, or a prorated portion thereof if less than all of the accommodations on the vessel are subject to the

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timeshare plan, shall be common expenses of the timeshare plan.

- (B) Grant a lien against the vessel in favor of the owners' association or trustee to secure the full and faithful performance of the vessel owner and developer of all of their obligations to the purchasers.
- (C) Establish governing law in a jurisdiction that recognizes and will enforce the timeshare instrument and the laws of the jurisdiction of registry of the vessel.
- (D) Require that a description of the use rights of purchasers be posted and displayed on the vessel in a manner that will give notice of such rights to any party examining the vessel. This notice must identify the owners' association or trustee and include a statement disclosing the limitation on incurring liens against the vessel described in sub-sub-sub-subparagraph (A).
- (E) Include the nondisturbance and notice to creditors instrument for the vessel owner and any other interestholders.
- (F) The owners' association created under subparagraph 5. or trustee created under subparagraph 4. shall have access to any certificates of classification in accordance with the timeshare instrument.
- (III) If the vessel is a foreign vessel, the vessel must be registered in a jurisdiction that permits a filing evidencing the use rights of purchasers in the subject accommodations and facilities, offers protection for such use rights against unfiled and inferior claims, and recognizes the document or instrument creating such use rights as a lien against the vessel.
  - (IV) In addition to the disclosures required by s.

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721.07(5), the public offering statement and purchase contract must contain a disclosure in conspicuous type in substantially the following form:

The laws of the State of Florida govern the offering of this timeshare plan in this state. There are inherent risks in purchasing a timeshare interest in this timeshare plan because the accommodations and facilities of the timeshare plan are located on a vessel that will sail into international waters and into waters governed by many different jurisdictions. Therefore, the laws of the State of Florida cannot fully protect your purchase of an interest in this timeshare plan. Specifically, management and operational issues may need to be addressed in the jurisdiction in which the vessel is registered, which is (insert jurisdiction in which vessel is registered). Concerns of purchasers may be sent to (insert name of applicable regulatory agency and address).

- 4. Trust.-
- a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into a trust in order to comply with this paragraph, such transfer shall take place pursuant to this subparagraph. If the accommodations or facilities included in such transfer are subject to a lease, the unexpired term of the lease must be disclosed as the term of the timeshare plan pursuant to s. 721.07(5)(f)4.
- b. Prior to the transfer of the subject accommodations and facilities, or all use rights therein, to a trust, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance

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and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the trustee accepts such transfer and the responsibilities set forth herein. A trust established pursuant to this subparagraph shall comply with the following provisions:

- (I) The trustee shall be an individual or a business entity authorized and qualified to conduct trust business in this state. Any corporation authorized to do business in this state may act as trustee in connection with a timeshare plan pursuant to this chapter. The trustee must be independent from any developer or managing entity of the timeshare plan or any interestholder of any accommodation or facility of such plan.
- (II) The trust shall be irrevocable so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.
- (III) The trustee shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy unless the timeshare plan is terminated pursuant to the timeshare instrument, or such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the timeshare plan. Subject to s. 721.552, a vote of the voting interests of the timeshare plan is not required for substitution or automatic deletion of accommodations or facilities.
- (IV) All purchasers of the timeshare plan or the owners' association of the timeshare plan shall be the express beneficiaries of the trust. The trustee shall act as a fiduciary

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to the beneficiaries of the trust. The personal liability of the trustee shall be governed by ss. 736.08125, 736.08163, 736.1013, and 736.1015. The agreement establishing the trust shall set forth the duties of the trustee. The trustee shall be required to furnish promptly to the division upon request a copy of the complete list of the names and addresses of the owners in the timeshare plan and a copy of any other books and records of the timeshare plan required to be maintained pursuant to s. 721.13 that are in the possession, custody, or control of the trustee. All expenses reasonably incurred by the trustee in the performance of its duties, together with any reasonable compensation of the trustee, shall be common expenses of the timeshare plan.

- (V) The trustee shall not resign upon less than 90 days' prior written notice to the managing entity and the division. No resignation shall become effective until a substitute trustee, approved by the division, is appointed by the managing entity and accepts the appointment.
- (VI) The documents establishing the trust arrangement shall constitute a part of the timeshare instrument.
- (VII) For trusts holding property in a timeshare plan located outside this state, the trust and trustee holding such property shall be deemed in compliance with the requirements of this subparagraph if such trust and trustee are authorized and qualified to conduct trust business under the laws of such jurisdiction and the agreement or law governing such trust arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for trusts holding property in a timeshare plan in this state.

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(VIII) The trustee shall have appointed a registered agent in this state for service of process. In the event such a registered agent is not appointed, service of process may be served pursuant to s. 721.265.

- 5. Owners' association.-
- a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into an owners' association in order to comply with this paragraph, such transfer shall take place pursuant to this subparagraph.
- b. Before the transfer of the subject accommodations and facilities, or all use rights therein, to an owners' association, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the owners' association accepts such transfer and the responsibilities set forth herein. An owners' association established pursuant to this subparagraph shall comply with the following provisions:
- (I) The owners' association shall be a business entity authorized and qualified to conduct business in this state. Control of the board of directors of the owners' association must be independent from any developer or managing entity of the timeshare plan or any interestholder.
- (II) The bylaws of the owners' association shall provide that the corporation may not be voluntarily dissolved without the unanimous vote of all owners of personal property timeshare interests so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare

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(III) The owners' association shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy, unless the timeshare plan is terminated pursuant to the timeshare instrument, or unless such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the association and such decision is declared by a court of competent jurisdiction to be in the best interests of the purchasers of the timeshare plan. The owners' association shall notify the division in writing within 10 days after receiving notice of the filing of any petition relating to obtaining such a court order. The division shall have standing to advise the court of the division's interpretation of the statute as it relates to the petition.

(IV) All purchasers of the timeshare plan shall be members of the owners' association and shall be entitled to vote on matters requiring a vote of the owners' association as provided in this chapter or the timeshare instrument. The owners' association shall act as a fiduciary to the purchasers of the timeshare plan. The articles of incorporation establishing the owners' association shall set forth the duties of the owners' association. All expenses reasonably incurred by the owners' association in the performance of its duties, together with any reasonable compensation of the officers or directors of the owners' association, shall be common expenses of the timeshare plan.

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(V) The documents establishing the owners' association shall constitute a part of the timeshare instrument.

- (VI) For owners' associations holding property in a timeshare plan located outside this state, the owners' association holding such property shall be deemed in compliance with the requirements of this subparagraph if such owners' association is authorized and qualified to conduct owners' association business under the laws of such jurisdiction and the agreement or law governing such arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for owners' associations holding property in a timeshare plan in this state.
- (VII) The owners' association shall have appointed a registered agent in this state for service of process. In the event such a registered agent cannot be located, service of process may be made pursuant to s. 721.265.
- 6. Personal property subject to certificate of title.—If any personal property that is an accommodation or facility of a timeshare plan is subject to a certificate of title in this state pursuant to chapter 319 or chapter 328, the following notation must be made on such certificate of title pursuant to s. 319.27(1) or s. 328.15 s. 328.15(1):

The further transfer or encumbrance of the property subject to this certificate of title, or any lien or encumbrance thereon, is subject to the requirements of section 721.17, Florida Statutes, and the transferee or lienor agrees to be bound by all of the obligations set forth therein.

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7. If the developer has previously provided a certified copy of any document required by this paragraph, she or he may for all subsequent disbursements substitute a true and correct copy of the certified copy, provided no changes to the document have been made or are required to be made.

- 8. In the event that use rights relating to an accommodation or facility are transferred into a trust pursuant to subparagraph 4. or into an owners' association pursuant to subparagraph 5., all other interestholders, including the owner of the underlying fee or underlying personal property, must execute a nondisturbance and notice to creditors instrument pursuant to subsection (3).
- Section 30. (1) The rights, duties, and interests flowing from a transaction, certificate of title, or record relating to a vessel which was validly entered into or created before October 1, 2019, and would be subject to this act if it had been entered into or created on or after October 1, 2019, remain valid on and after October 1, 2019.
- (2) This act does not affect an action or proceeding commenced before October 1, 2019.
- (3) Except as otherwise provided in subsection (4), a security interest that is enforceable immediately before October 1, 2019, and that would have priority over the rights of a person who becomes a lien creditor at such time is a perfected security interest under this act.
- (4) A security interest perfected immediately before October 1, 2019, remains perfected until the earlier of:
- (a) The time perfection would have ceased under the law under which the security interest was perfected; or

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2118 (b) October 1, 2022.

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(5) This act does not affect the priority of a security interest in a vessel if immediately before October 1, 2019, the security interest is enforceable and perfected, and that priority is established.

Section 31. Subject to s. 328.24, as created by this act, this act applies to any transaction, certificate of title, or record relating to a vessel, even if the transaction, certificate of title, or record was entered into or created before October 1, 2019.

Section 32. This act shall take effect October 1, 2019.

1 A bill to be entitled 2 An act relating to certificates of title for vessels; 3 creating s. 328.001, F.S.; providing a short title; creating s. 328.0015, F.S.; providing definitions; 4 5 amending s. 328.01, F.S.; revising requirements for 6 application for, and information to be included in, a 7 certificate of title for a vessel; creating s. 8 328.015, F.S.; requiring the Department of Highway 9 Safety and Motor Vehicles to retain certain 10 information relating to ownership and titling of 11 vessels; requiring the department to furnish certain 12 information upon request; creating s. 328.02, F.S.; providing that the law of the state in which a vessel 13 14 is titled governs all issues relating to a certificate 15 of title; specifying when a vessel becomes covered by such certificate; amending s. 328.03, F.S.; requiring 16 a vessel owner to deliver an application for 17 certificate of title to the department by a specified 18 19 time; revising circumstances under which a vessel must be titled by this state; providing requirements for 20 21 issuing, transferring, or renewing the number of an undocumented vessel issued under certain federal 22 23 provisions; deleting provisions relating to operation, use, or storage of a vessel; deleting provisions 24 25 relating to selling, assigning, or transferring a

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vessel; specifying that a certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate; creating s. 328.04, F.S.; providing requirements for the contents of a certificate of title; creating s. 328.045, F.S.; providing responsibilities of an owner and insurer of a hulldamaged vessel when transferring an ownership interest in the vessel; requiring the department to create a new certificate indicating such damage; providing civil penalties; creating s. 328.055, F.S.; requiring the department to maintain certain information in its files and to provide certain information to governmental entities; specifying that certain information is a public record; creating s. 328.06, F.S.; providing responsibilities of the department when creating a certificate of title; creating s. 328.065, F.S.; specifying effect of possession of a certificate of title; providing construction; amending s. 328.09, F.S.; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for a hearing; creating s. 328.101, F.S.; specifying that a certificate of title and certain other records are effective despite missing or incorrect information;

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amending s. 328.11, F.S.; providing requirements for obtaining a duplicate certificate of title; creating s. 328.12, F.S.; providing requirements for determination and perfection of a security interest in a vessel; providing applicability; creating s. 328.125, F.S.; providing requirements for the delivery of a statement of termination of a security interest; providing duties of the department; providing liability for noncompliance; creating s. 328.14, F.S.; providing for the rights of a purchaser of a vessel who is not a secured party; creating s. 328.145, F.S.; providing for the rights of a secured party; amending s. 328.15, F.S.; deleting certain provisions relating to notice of a lien; providing for future repeal of certain provisions; amending ss. 328.16 and 328.165, F.S.; conforming provisions to changes made by the act; creating s. 328.215, F.S.; specifying circumstances under which the department may create a new certificate of title after receipt of an application for a transfer of ownership or termination of a security interest unaccompanied by a certificate of title; authorizing the department to indicate certain information on the new certificate; authorizing the department to require a bond, indemnity, or other security; providing for the

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release of such bond, indemnity, or other security; providing that the department is not liable for creating a certificate of title based on erroneous or fraudulent information; providing penalties; creating s. 328.22, F.S.; providing requirements for the transfer of ownership in a vessel; providing effect of noncompliance; creating s. 328.23, F.S.; providing a definition; providing duties of the department upon receipt of a secured party's transfer statement; providing construction; creating s. 328.24, F.S.; providing a definition; providing requirements for a transfer of ownership by operation of law; providing duties of the department; providing applicability; creating s. 328.25, F.S.; providing that the principles and law of equity supplement the provisions of the act; creating s. 328.41, F.S.; authorizing the department to adopt rules to implement vessel registration provisions; amending ss. 409.2575, 705.103, and 721.08, F.S.; conforming provisions and cross-references to changes made by the act; providing construction and applicability regarding transactions, certificates of title, and records entered into or created, actions or proceedings commenced, and security interests perfected before the effective date of the act; providing applicability; providing an

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101	effective date.
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103	Be It Enacted by the Legislature of the State of Florida:
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105	Section 1. Section 328.001, Florida Statutes, is created
106	to read:
107	328.001 Short title.—This part may be cited as the
108	"Uniform Certificate of Title for Vessels Act."
109	Section 2. Section 328.0015, Florida Statutes, is created
110	to read:
111	328.0015 Definitions.—
112	(1) As used in this part, the term:
113	(a) "Barge" means a vessel that is not self-propelled or
114	fitted for propulsion by sail, paddle, oar, or similar device.
115	(b) "Builder's certificate" means a certificate of the
116	facts of build of a vessel described in 46 C.F.R. s. 67.99.
117	(c) "Buyer" means a person who buys or contracts to buy a
118	vessel.
119	(d) "Cancel," with respect to a certificate of title,
120	means to make the certificate ineffective.
121	(e) "Certificate of origin" means a record created by a
122	manufacturer or importer as the manufacturer's or importer's
123	proof of identity of a vessel. The term includes a
124	manufacturer's certificate or statement of origin and an
125	importer's certificate or statement of origin. The term does not

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include a builder's certificate.

- (f) "Certificate of title" means a record, created by the department or by a governmental agency of another jurisdiction under the law of that jurisdiction, that is designated as a certificate of title by the department or agency and is evidence of ownership of a vessel.
- (g) "Dealer" means a person, including a manufacturer, in the business of selling vessels.
- (h) "Department" means the Department of Highway Safety and Motor Vehicles.
- (i) "Documented vessel" means a vessel covered by a certificate of documentation issued pursuant to 46 U.S.C. s. 12105. The term does not include a foreign-documented vessel.
- (j) "Electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.
- (k) "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- (1) "Foreign-documented vessel" means a vessel the ownership of which is recorded in a registry maintained by a country other than the United States which identifies each person who has an ownership interest in a vessel and includes a unique alphanumeric designation for the vessel.
  - (m) "Good faith" means honesty in fact and the observance

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151	of reasonable commercial standards of fair dealing.
152	(n) "Hull damaged" means compromised with respect to the
153	integrity of a vessel's hull by a collision, allision, lightning
154	strike, fire, explosion, running aground, or similar occurrence,
155	or the sinking of a vessel in a manner that creates a
156	significant risk to the integrity of the vessel's hull.
157	(o) "Hull identification number" means the alphanumeric
158	designation assigned to a vessel pursuant to 33 C.F.R. part 181.
159	(p) "Lien creditor," with respect to a vessel, means:
160	1. A creditor that has acquired a lien on the vessel by
161	attachment, levy, or the like;
162	2. An assignee for benefit of creditors from the time of
163	assignment;
164	3. A trustee in bankruptcy from the date of the filing of
165	the petition; or
166	4. A receiver in equity from the time of appointment.
167	(q) "Owner" means a person who has legal title to a
168	vessel.
169	(r) "Owner of record" means the owner indicated in the
170	files of the department or, if the files indicate more than one
171	owner, the one first indicated.
172	(s) "Person" means an individual, corporation, business
173	trust, estate, trust, statutory trust, partnership, limited
174	liability company, association, joint venture, public
175	corporation government or governmental subdivision agency or

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176	instrumentality, or any other legal or commercial entity.
177	(t) "Purchase" means to take by sale, lease, mortgage,
178	pledge, consensual lien, security interest, gift, or any other
179	voluntary transaction that creates an interest in a vessel.
180	(u) "Purchaser" means a person who takes by purchase.
181	(v) "Record" means information that is inscribed on a
182	tangible medium or that is stored in an electronic or other
183	medium and is retrievable in perceivable form.
184	(w) "Secured party," with respect to a vessel, means a
185	person:
186	1. In whose favor a security interest is created or
187	provided for under a security agreement, regardless of whether
188	any obligation to be secured is outstanding;
189	2. Who is a consignor as defined under chapter 679; or
190	3. Who holds a security interest arising under s. 672.401,
191	s. 672.505, s. 672.711(3), or s. 680.508(5).
192	(x) "Secured party of record" means the secured party
193	whose name is indicated as the name of the secured party in the
194	files of the department or, if the files indicate more than one
195	secured party, the one first indicated.
196	(y) "Security interest" means an interest in a vessel
197	which secures payment or performance of an obligation if the
198	interest is created by contract or arises under s. 672.401, s.
199	672.505, s. 672.711(3), or s. 680.508(5). The term includes any
200	interest of a consignor in a vessel in a transaction that is

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subject to chapter 679. The term does not include the special
property interest of a buyer of a vessel on identification of
that vessel to a contract for sale under s. 672.501, but a buyer
also may acquire a security interest by complying with chapter
679. Except as otherwise provided in s. 672.505, the right of a
seller or lessor of a vessel under chapter 672 or chapter 680 to
retain or acquire possession of the vessel is not a security
interest, but a seller or lessor also may acquire a security
interest by complying with chapter 679. The retention or
reservation of title by a seller of a vessel notwithstanding
shipment or delivery to the buyer under s. 672.401 is limited in
effect to a reservation of a security interest. Whether a
transaction in the form of a lease creates a security interest
is determined as provided in part II of chapter 671.
(z) "Sign" means, with present intent to authenticate or
adopt a record, to:
1. Make or adopt a tangible symbol; or
2. Attach to or logically associate with the record an
electronic symbol, sound, or process.

- (aa) "State" means a state of the United States, the

  District of Columbia, Puerto Rico, the United States Virgin

  Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- (bb) "State of principal use" means the state on the waters of which a vessel is or will be used, operated,

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226	navigated, or employed more than on the waters of any other
227	state during a calendar year.
228	(cc) "Title brand" means a designation of previous damage,
229	use, or condition that must be indicated on a certificate of
230	title.
231	(dd) "Transfer of ownership" means a voluntary or
232	involuntary conveyance of an interest in a vessel.
233	(ee) "Vessel" means a watercraft used or capable of being
234	used as a means of transportation on water, except:
235	1. A seaplane;
236	2. An amphibious vehicle for which a certificate of title
237	is issued pursuant to chapter 319 or a similar statute of
238	another state;
239	3. Watercraft less than 16 feet in length and propelled
240	solely by sail, paddle, oar, or an engine of less than 10
241	horsepower;
242	4. Watercraft that operate only on a permanently fixed,
243	manufactured course and the movement of which is restricted to
244	or guided by means of a mechanical device to which the
245	watercraft is attached or by which the watercraft is controlled;
246	5. A stationary floating structure that:
247	a. Does not have and is not designed to have a mode of
248	propulsion of its own;
249	b. Is dependent for utilities upon a continuous utility
250	hookup to a source originating on shore; and

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CODING: Words stricken are deletions; words underlined are additions.

251	c. Has a permanent, continuous hookup to a shoreside
252	sewage system;
253	6. Watercraft owned by the United States, a state, or a
254	foreign government or a political subdivision of any of them;
255	<u>and</u>
256	7. Watercraft used solely as a lifeboat on another
257	watercraft.
258	(ff) "Vessel number" means the alphanumeric designation
259	for a vessel issued pursuant to 46 U.S.C. s. 12301.
260	(gg) "Written certificate of title" means a certificate of
261	title consisting of information inscribed on a tangible medium.
262	(2) The following definitions and terms also apply to this
263	<pre>part:</pre>
264	(a) "Agreement" as defined in s. 671.201(3).
265	(b) "Buyer in ordinary course of business" as defined in
266	s. 671.201(9).
267	(c) "Conspicuous" as defined in s. 671.201(10).
268	(d) "Consumer goods" as defined in s. 679.1021(1)(w).
269	(e) "Debtor" as defined in s. 679.1021(1)(bb).
270	(f) "Knowledge" as defined in s. 671.209.
271	(g) "Lease" as defined in s. 680.1031(1)(j).
272	(h) "Lessor" as defined in 680.1031(1)(p).
273	(i) "Notice" as defined s. 671.209.
274	(j) "Representative" as defined in s. 671.201(36).
275	(k) "Sale" as defined in s. 672.106(1).

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276	(1) "Security agreement" as defined in s.
277	679.1021(1)(uuu).
278	(m) "Seller" as defined in s. 672.103(1)(d).
279	(n) "Send" as defined in s. 671.201(39).
280	(o) "Value" as defined in s. 671.211.
281	Section 3. Section 328.01, Florida Statutes, is amended to
282	read:
283	328.01 Application for certificate of title
284	(1) $\frac{1}{1}$ The owner of a vessel which is required to be
285	titled shall apply to the county tax collector for a certificate
286	of title. Except as otherwise provided in ss. 328.045, 328.11,
287	328.12, 328.215, 328.23, and 328.24, only an owner may apply for
288	a certificate of title.
289	(2) An application for a certificate of title must be
290	signed by the applicant and contain:
291	(a) The applicant's name, the street address of the
292	applicant's principal residence, and, if different, the
293	applicant's mailing address;
294	(b) The name and mailing address of each other owner of
295	the vessel;
296	(c) The hull identification number for the vessel or, if
297	none, an application for the issuance of a hull identification
298	number for the vessel;
299	(d) The vessel number for the vessel or, if none issued by
300	the department, an application for a vessel number;

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301	(e) A description of the vessel as required by the
302	department, which must include:
303	1. The official number for the vessel, if any, assigned by
304	the United States Coast Guard;
305	2. The name of the manufacturer, builder, or maker;
306	3. The model year or the year in which the manufacture or
307	build of the vessel was completed;
808	4. The overall length of the vessel;
309	5. The vessel type;
310	6. The hull material;
311	7. The propulsion type;
312	8. The engine drive type, if any; and
313	9. The fuel type, if any;
314	(f) An indication of all security interests in the vessel
315	known to the applicant and the name and mailing address of each
316	secured party;
317	(g) A statement that the vessel is not a documented vessel
318	or a foreign-documented vessel;
319	(h) Any title brand known to the applicant and, if known,
320	the jurisdiction under whose law the title brand was created;
321	(i) If the applicant knows that the vessel is hull
322	damaged, a statement that the vessel is hull damaged;
323	(j) If the application is made in connection with a
324	transfer of ownership, the transferor's name, street address,
325	and, if different, mailing address, the sales price, if any, and

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326	the date of the transfer; and
327	(k) If the vessel was previously registered or titled in
328	another jurisdiction, a statement identifying each jurisdiction
329	known to the applicant in which the vessel was registered or
330	titled.
331	(3) In addition to the information required by subsection
332	(2), an application for a certificate of title may contain an
333	electronic communication address of the owner, transferor, or
334	secured party.
335	(4) Except as otherwise provided in s. 328.11, s. 328.215,
336	s. 328.23, or s. 328.24, an application for a certificate of
337	title must be accompanied by:
338	(a) A certificate of title signed by the owner shown on
339	the certificate and which:
340	1. Identifies the applicant as the owner of the vessel; or
341	2. Is accompanied by a record that identifies the
342	applicant as the owner; or
343	(b) If there is no certificate of title:
344	1. If the vessel was a documented vessel, a record issued
345	by the United States Coast Guard which shows the vessel is no
346	longer a documented vessel and identifies the applicant as the
347	owner;
348	2. If the vessel was a foreign-documented vessel, a record
349	issued by the foreign country which shows the vessel is no
350	longer a foreign-documented vessel and identifies the applicant

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## as the owner; or

- 3. In all other cases, a certificate of origin, bill of sale, or other record that to the satisfaction of the department identifies the applicant as the owner.
- (5) A record submitted in connection with an application is part of the application. The department shall maintain the record in its files.
- certificate of title be accompanied by payment or evidence of payment of all fees and taxes payable by the applicant under the laws of this state other than this part in connection with the application or the acquisition or use of the vessel The application shall include the true name of the owner, the residence or business address of the owner, and the complete description of the vessel, including the hull identification number, except that an application for a certificate of title for a homemade vessel shall state all the foregoing information except the hull identification number.
- (7)(a) The application shall be signed by the owner and shall be accompanied by personal or business identification and the prescribed fee. An individual applicant must provide a valid driver license or identification card issued by this state or another state or a valid passport. A business applicant must provide a federal employer identification number, if applicable, verification that the business is authorized to conduct business

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in the state, or a Florida city or county business license or number.

- (b) The owner of an undocumented vessel that is exempt from titling may apply to the county tax collector for a certificate of title by filing an application accompanied by the prescribed fee.
- (2) (a) The owner of a manufactured vessel that was initially sold in this state for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application the original copy of the manufacturer's statement of origin for that vessel.
- (b) The owner of a manufactured vessel that was initially sold in another state or country for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application:
- 1. The original copy of the manufacturer's statement of origin if the vessel was initially sold or manufactured in a state or country requiring the issuance of such a statement or the original copy of the executed bill of sale if the vessel was initially sold or manufactured in a state or country not requiring the issuance of a manufacturer's statement of origin; and
- 2. The most recent certificate of registration for the vessel, if such a certificate was issued.
  - (c) In making application for an initial title, the owner

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of a homemade vessel shall establish proof of ownership by submitting with the application:

1. A notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is less than 16 feet in length; or

2. A certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is 16 feet or more in length.

(d) The owner of a nontitled vessel registered or previously registered in another state or country for which an application for title is made in this state shall establish proof of ownership by surrendering, with the submission of the application, the original copy of the most current certificate of registration issued by the other state or country.

(e) The owner of a vessel titled in another state or country for which an application for title is made in this state shall not be issued a title unless and until all existing titles to the vessel are surrendered to the Department of Highway Safety and Motor Vehicles. The department shall retain the evidence of title which is presented by the applicant and on the basis of which the certificate of title is issued. The department shall use reasonable diligence in ascertaining whether the facts in the application are true; and, if satisfied

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that the applicant is the owner of the vessel and that the application is in the proper form, the department shall issue a certificate of title.

(f) In making application for the titling of a vessel previously documented by the Federal Government, the current owner shall establish proof of ownership by submitting with the application a copy of the canceled documentation papers or a properly executed release-from-documentation certificate provided by the United States Coast Guard. In the event such documentation papers or certification are in the name of a person other than the current owner, the current owner shall provide the original copy of all subsequently executed bills of sale applicable to the vessel.

(3) (a) In making application for a title upon transfer of ownership of a vessel, the new owner shall surrender to the Department of Highway Safety and Motor Vehicles the last title document issued for that vessel. The document shall be properly executed. Proper execution includes, but is not limited to, the previous owner's signature and certification that the vessel to be transferred is debt-free or is subject to a lien. If a lien exists, the previous owner shall furnish the new owner, on forms supplied by the Department of Highway Safety and Motor Vehicles, the names and addresses of all lienholders and the dates of all liens, together with a statement from each lienholder that the lienholder has knowledge of and consents to the transfer of

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title to the new owner.

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(b) If the application for transfer of title is based upon a contractual default, the recorded lienholder shall establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document shall accompany the application for transfer of title. If, on the basis of departmental records, there appears to be any other lien on the vessel, the certificate of title must contain a statement of such a lien, unless the application for a certificate of title is either accompanied by proper evidence of the satisfaction or extinction of the lien or contains a statement certifying that any lienholder named on the lastissued certificate of title has been sent notice by certified mail, at least 5 days before the application was filed, of the applicant's intention to seek a repossessed title. If such notice is given and no written protest to the department is presented by a subsequent lienholder within 15 days after the date on which the notice was mailed, the certificate of title shall be issued showing no liens. If the former owner or subsequent lienholder files a written protest under oath within the 15-day period, the department shall not issue the repossessed certificate for 10 days thereafter. If, within the 10-day period, no injunction or other order of a court of

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competent jurisdiction has been served on the department commanding it not to deliver the certificate, the department shall deliver the repossessed certificate to the applicant, or as is otherwise directed in the application, showing no other liens than those shown in the application.

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(c) In making application for transfer of title from a deceased titled owner, the new owner or surviving coowner shall establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and testament or letters of administration appointing the personal representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the decedent's last will and testament, and an affidavit by the decedent's surviving spouse or heirs affirming rights of ownership may be accepted by the department. If the decedent died intestate, a court order awarding the ownership of the vessel or an affidavit by the decedent's surviving spouse or heirs establishing or releasing all rights of ownership and a copy of the decedent's death certificate shall be submitted to the department.

(c) (d) An owner or coowner who has made a bona fide sale or transfer of a vessel and has delivered possession thereof to a purchaser shall not, by reason of any of the provisions of this chapter, be considered the owner or coowner of the vessel

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so as to be subject to civil liability for the operation of the vessel thereafter by another if the owner or coowner has fulfilled either of the following requirements:

- 1. The owner or coowner has delivered to the department, or has placed in the United States mail, addressed to the department, either the certificate of title, properly endorsed, or a notice in the form prescribed by the department; or
- 2. The owner or coowner has made proper endorsement and delivery of the certificate of title as provided by this chapter. As used in this subparagraph, the term "proper endorsement" means:
- a. The signature of one coowner if the vessel is held in joint tenancy, signified by the vessel's being registered in the names of two or more persons as coowners in the alternative by the use of the word "or." In a joint tenancy, each coowner is considered to have granted to each of the other coowners the absolute right to dispose of the title and interest in the vessel, and, upon the death of a coowner, the interest of the decedent in the jointly held vessel passes to the surviving coowner or coowners. This sub-subparagraph is applicable even if the coowners are husband and wife; or
- b. The signatures of every coowner or of the respective personal representatives of the coowners if the vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and."

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The department shall adopt suitable language that must appear upon the certificate of title to effectuate the manner in which the interest in or title to the vessel is held.

(8) (4) If the owner cannot furnish the department of Highway Safety and Motor Vehicles with all the required ownership documentation, the department may, at its discretion, issue a title conditioned on the owner's agreement to indemnify the department and its agents and defend the title against all claims or actions arising out of such issuance.

(9) (5) (a) An application for an initial title or a title transfer shall include payment of the applicable state sales tax or proof of payment of such tax.

(b) An application for a title transfer between individuals, which transfer is not exempt from the payment of sales tax, shall include payment of the appropriate sales tax payable on the selling price for the complete vessel rig, which includes the vessel and its motor, trailer, and accessories, if any. If the applicant submits with his or her application an itemized, properly executed bill of sale which separately describes and itemizes the prices paid for each component of the rig, only the vessel and trailer will be subject to the sales tax.

(10) (6) The department of Highway Safety and Motor Vehicles shall prescribe and provide suitable forms for

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applications, certificates of title, notices of security interests, and other notices and forms necessary to carry out the provisions of this chapter.

Section 4. Section 328.015, Florida Statutes, is created to read:

- 328.015 Duties and operation of the department.-
- (1) The department shall retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title.
- (2) The department shall retain in its files all information regarding a security interest in a vessel for at least 10 years after the department receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel and any other methods provided by the department.
- (3) If a person submits a record to the department, or submits information that is accepted by the department, and requests an acknowledgment of the filing or submission, the department shall send to the person an acknowledgment showing the hull identification number of the vessel to which the record or submission relates, the information in the filed record or submission, and the date and time the record was received or the submission was accepted. A request under this section must contain the hull identification number and be delivered by means

576	authorized by the department.
577	(4) The department shall send or otherwise make available
578	in a record the following information to any person who requests
579	it and pays the applicable fee:
580	(a) Whether the files of the department indicate, as of a
581	date and time specified by the department, but not a date
582	earlier than 3 days before the department received the request,
583	any certificate of title, security interest, termination
584	statement, or title brand that relates to a vessel:
585	1. Identified by a hull identification number designated
586	in the request;
587	2. Identified by a vessel number designated in the
588	request; or
589	3. Owned by a person designated in the request;
590	(b) With respect to the vessel:
591	1. The name and address of any owner as indicated in the
592	files of the department or on the certificate of title;
593	2. The name and address of any secured party as indicated
594	in the files of the department or on the certificate, and the
595	effective date of the information; and
596	3. A copy of any termination statement indicated in the
597	files of the department and the effective date of the
598	termination statement; and
599	(c) With respect to the vessel, a copy of any certificate
600	of origin googled party transfer statement transfer_by_law

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601	statement under s. 328.24, and other evidence of previous or
602	current transfers of ownership.
603	(5) In responding to a request under this section, the
604	department may provide the requested information in any medium.
605	On request, the department shall send the requested information
606	in a record that is self-authenticating.
607	Section 5. Section 328.02, Florida Statutes, is created to
608	read:
609	328.02 Law governing vessel covered by certificate of
610	title.—
611	(1) The law of the state under which a vessel's
612	certificate of title is covered governs all issues relating to
613	the certificate from the time the vessel becomes covered by the
614	certificate until the vessel becomes covered by another
615	certificate or becomes a documented vessel, even if no other
616	relationship exists between the state and the vessel or its
617	owner.
618	(2) A vessel becomes covered by a certificate of title
619	when an application for the certificate and the applicable fee
620	are delivered to the department in accordance with this part or
621	to the governmental agency that creates a certificate in another
622	jurisdiction in accordance with the law of that jurisdiction.
623	Section 6. Section 328.03, Florida Statutes, is amended to
624	read:

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328.03 Certificate of title required.—

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626	(1) Except as otherwise provided in subsections (2) and
627	(3), each vessel that is operated, used, or stored on the waters
628	of this state must be titled by this state pursuant to this
629	part, and the owner of a vessel for which this state is the
630	state of principal use shall deliver to the department an
631	application for a certificate of title for the vessel, with the
632	applicable fee, not later than 30 days after the later of:
633	(a) The date of a transfer of ownership; or
634	(b) The date this state becomes the state of principal
635	use.
636	(2) An application for a certificate of title is not
637	required for chapter, unless it is:
638	(a) A documented vessel;
639	(b) A foreign-documented vessel;
640	(c) A barge;
641	(d) A vessel before delivery if the vessel is under
642	construction or completed pursuant to contract;
643	(e) A vessel held by a dealer for sale or lease;
644	(f) A vessel used solely for demonstration, testing, or
645	sales promotional purposes by the manufacturer or dealer;
646	(g) (a) A vessel operated, used, or stored exclusively on
647	private lakes and ponds;
648	(h) (b) A vessel owned by the United States Government;
649	(c) A non-motor-powered vessel less than 16 feet in
650	<del>length;</del>

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651	(d) A federally documented vessel;
652	(i) (e) A vessel already covered by a registration number
653	in full force and effect which was awarded to it pursuant to a
654	federally approved numbering system of another state or by the
655	United States Coast Guard in a state without a federally
656	approved numbering system, if the vessel is not located in this
657	state for a period in excess of 90 consecutive days; $or$
658	(j)(f) A vessel from a country other than the United
659	States temporarily used, operated, or stored on the waters of
660	this state for a period that is not in excess of 90 days $\div$
661	(g) An amphibious vessel for which a vehicle title is
662	issued by the Department of Highway Safety and Motor Vehicles;
663	(h) A vessel used solely for demonstration, testing, or
664	sales promotional purposes by the manufacturer or dealer; or
665	(i) A vessel owned and operated by the state or a
666	political subdivision thereof.
667	(3) The department may not issue, transfer, or renew a
668	number issued to a vessel pursuant to the requirements of 46
669	U.S.C. s. 12301 unless the department has created a certificate
670	of title for the vessel or an application for a certificate for
671	the vessel and the applicable fee have been delivered to the
672	department.
673	(2) A person shall not operate, use, or store a vessel for
674	which a certificate of title is required unless the owner has
675	received from the Department of Highway Safety and Motor

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Vehicles a valid certificate of title for such vessel. However, such vessel may be operated, used, or stored for a period of up to 180 days after the date of application for a certificate of title while the application is pending.

- (3) A person shall not sell, assign, or transfer a vessel titled by the state without delivering to the purchaser or transferee a valid certificate of title with an assignment on it showing the transfer of title to the purchaser or transferee. A person shall not purchase or otherwise acquire a vessel required to be titled by the state without obtaining a certificate of title for the vessel in his or her name. The purchaser or transferee shall, within 30 days after a change in vessel ownership, file an application for a title transfer with the county tax collector.
- (4) An additional \$10 fee shall be charged against the purchaser or transferee if he or she files a title transfer application after the 30-day period. The county tax collector shall be entitled to retain \$5 of the additional amount.
- (5)(4) A certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate and of the ownership of the vessel. A certificate of title is good for the life of the vessel so long as the certificate is owned or held by the legal holder. If a titled vessel is destroyed or abandoned, the owner, with the consent of any recorded lienholders, shall, within 30 days after

the destruction or abandonment, surrender to the department for cancellation any and all title documents. If a titled vessel is insured and the insurer has paid the owner for the total loss of the vessel, the insurer shall obtain the title to the vessel and, within 30 days after receiving the title, forward the title to the department of Highway Safety and Motor Vehicles for cancellation. The insurer may retain the certificate of title when payment for the loss was made because of the theft of the vessel.

- (6)(5) The department of Highway Safety and Motor Vehicles shall provide labeled places on the title where the seller's price shall be indicated when a vessel is sold and where a selling dealer shall record his or her valid sales tax certificate of registration number.
- (7)(6)(a) The department of Highway Safety and Motor Vehicles shall charge a fee of \$5.25 for issuing each certificate of title. The tax collector shall be entitled to retain \$3.75 of the fee.
- (b) Beginning July 1, 1996, The department of Highway Safety and Motor Vehicles shall use security procedures, processes, and materials in the preparation and issuance of each certificate of title to prohibit, to the extent possible, a person's ability to alter, counterfeit, duplicate, or modify the certificate.
  - (8) (7) The department of Highway Safety and Motor Vehicles

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726	shall charge a fee of \$4 in addition to that charged in
727	subsection $\underline{(7)}$ $\overline{(6)}$ for each initial certificate of title issued
728	for a vessel previously registered outside this state.
729	(9)(8) The department of Highway Safety and Motor Vehicles
730	shall make regulations necessary and convenient to carry out the
731	provisions of this chapter.
732	Section 7. Section 328.04, Florida Statutes, is created to
733	read:
734	328.04 Content of certificate of title
735	(1) A certificate of title must contain:
736	(a) The date the certificate was created;
737	(b) The name of the owner of record and, if not all owners
738	are listed, an indication that there are additional owners
739	indicated in the files of the department;
740	(c) The mailing address of the owner of record;
741	(d) The hull identification number;
742	(e) The information listed in s. 328.01(2)(e);
743	(f) Except as otherwise provided in s. 328.12(2), the name
744	and mailing address of the secured party of record, if any, and
745	if not all secured parties are listed, an indication that there
746	are other security interests indicated in the files of the
747	department; and
748	(g) All title brands indicated in the files of the
749	department covering the vessel, including brands indicated on a
750	certificate created by a governmental agency of another

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jurisdiction and delivered to the department.

- (2) This part does not preclude the department from noting on a certificate of title the name and mailing address of a secured party that is not a secured party of record.
- (3) For each title brand indicated on a certificate of title, the certificate must identify the jurisdiction under whose law the title brand was created or the jurisdiction that created the certificate on which the title brand was indicated. If the meaning of a title brand is not easily ascertainable or cannot be accommodated on the certificate, the certificate may state: "Previously branded in (insert the jurisdiction under whose law the title brand was created or whose certificate of title previously indicated the title brand)."
- (4) If the files of the department indicate that a vessel was previously registered or titled in a foreign country, the department shall indicate on the certificate of title that the vessel was registered or titled in that country.
- (5) A written certificate of title must contain a form that all owners indicated on the certificate may sign to evidence consent to a transfer of an ownership interest to another person. The form must include a certification, signed under penalty of perjury, that the statements made are true and correct to the best of each owner's knowledge, information, and belief.
  - (6) A written certificate of title must contain a form for

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776 the owner of record to indicate, in connection with a transfer of an ownership interest, that the vessel is hull damaged.

Section 8. Section 328.045, Florida Statutes, is created to read:

## 328.045 Title brands.-

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- (1) Unless subsection (3) applies, at or before the time the owner of record transfers an ownership interest in a hulldamaged vessel that is covered by a certificate of title created by the department, if the damage occurred while that person was an owner of the vessel and the person has notice of the damage at the time of the transfer, the owner shall:
- (a) Deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged"; or
- Indicate on the certificate in the place designated for that purpose that the vessel is hull damaged and deliver the certificate to the transferee.
- (2) Not later than 30 days after delivery of the application under paragraph (1)(a) or the certificate of title under paragraph (1)(b), the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (3) Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, the insurer shall deliver to the

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801	department an application for a new certificate that complies
802	with s. 328.01 and includes the title brand designation "Hull
803	Damaged." Not later than 30 days after delivery of the
804	application to the department, the department shall create a new
805	certificate that indicates that the vessel is branded "Hull
806	Damaged."
807	(4) An owner of record who fails to comply with subsection
808	(1), a person who solicits or colludes in a failure by an owner
809	of record to comply with subsection (1), or an insurer that
810	fails to comply with subsection (3) commits a noncriminal
811	infraction under s. 327.73(1) for which the penalty is \$5,000
812	for the first offense, \$15,000 for a second offense, and \$25,000
813	for each subsequent offense.
814	Section 9. Section 328.055, Florida Statutes, is created
815	to read:
816	328.055 Maintenance of and access to files
817	(1) For each record relating to a certificate of title
818	submitted to the department, the department shall:
819	(a) Ascertain or assign the hull identification number for
820	the vessel;
821	(b) Maintain the hull identification number and all the
822	information submitted with the application pursuant to s.
823	328.01(2) to which the record relates, including the date and
824	time the record was delivered to the department;
825	(c) Maintain the files for public inspection subject to

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- $\underline{\hspace{0.1in}}$  (d) Index the files of the department as required by subsection (2).
- information contained in all certificates of title created under this part. The information in the files of the department must be searchable by the hull identification number of the vessel, the vessel number, the name of the owner of record, and any other method used by the department.
- vessel for which it has created a certificate of title, all title brands known to the department, the name of each secured party known to the department, the name of each person known to the department to be claiming an ownership interest, and all stolen property reports the department has received.
- (4) Upon request, for safety, security, or law enforcement purposes, the department shall provide to federal, state, or local government the information in its files relating to any vessel for which the department has issued a certificate of title.
- (5) Except as otherwise provided by the laws of this state other than this part, the information required under s. 328.04 is a public record.
- Section 10. Section 328.06, Florida Statutes, is created to read:

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328.06 Action required on creation of certificate of title.—

- department shall promptly send the certificate to the secured party of record or, if none, to the owner of record at the address indicated for that person in the files of the department. On creation of an electronic certificate of title, the department shall promptly send a record evidencing the certificate to the owner of record and, if there is one, to the secured party of record at the address indicated for each person in the files of the department. The department may send the record to the person's mailing address or, if indicated in the files of the department, an electronic address.
- (2) If the department creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate. The department shall maintain in the files of the department the date and time of cancellation.
- certificate of title, any written certificate for the vessel must be surrendered to the department. If the department creates an electronic certificate, the department shall destroy or otherwise cancel the written certificate for the vessel which has been surrendered to the department and maintain in the files of the department the date and time of destruction or other

876 cancellation. If a written certificate being canceled is not 877 destroyed, the department shall indicate on the face of the 878 certificate that it has been canceled. 879 Section 11. Section 328.065, Florida Statutes, is created 880 to read: 881 328.065 Effect of possession of certificate of title; 882 judicial process.-Possession of a certificate of title does not 883 by itself provide a right to obtain possession of a vessel. Garnishment, attachment, levy, replevin, or other judicial 884 885 process against the certificate is not effective to determine 886 possessory rights to the vessel. This part does not prohibit 887 enforcement under the laws of this state of a security interest 888 in, levy on, or foreclosure of a statutory or common-law lien on 889 a vessel. Absence of an indication of a statutory or common-law 890 lien on a certificate does not invalidate the lien. 891 Section 12. Section 328.09, Florida Statutes, is amended 892 to read: 893 (Substantial rewording of section. See 894 s. 328.09, F.S., for present text.) 895 328.09 Refusal to issue and authority to cancel a 896 certificate of title or registration.-897 (1) Unless an application for a certificate of title is 898 rejected under subsection (3) or subsection (4), the department 899 shall create a certificate for the vessel in accordance with subsection (2) not later than 30 days after delivery to the 900

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901	department of an application that complies with s. 328.01.
902	(2) If the department creates electronic certificates of
903	title, the department shall create an electronic certificate
904	unless in the application the secured party of record or, if
905	none, the owner of record requests that the department create a
906	written certificate.
907	(3) Except as otherwise provided in subsection (4), the
908	department may reject an application for a certificate of title
909	only if:
910	(a) The application does not comply with s. 328.01;
911	(b) The application does not contain documentation
912	sufficient for the department to determine whether the applicant
913	is entitled to a certificate;
914	(c) There is a reasonable basis for concluding that the
915	application is fraudulent or issuance of a certificate would
916	facilitate a fraudulent or illegal act; or
917	(d) The application does not comply with the laws of this
918	state other than this part.
919	(4) The department shall reject an application for a
920	certificate of title for a vessel that is a documented vessel or
921	a foreign-documented vessel.
922	(5) The department may cancel a certificate of title
923	created by it only if the department:
924	(a) Could have rejected the application for the
925	certificate under subsection (3);

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926	(b) Is required to cancel the certificate under another
927	provision of this part; or
928	(c) Receives satisfactory evidence that the vessel is a
929	documented vessel or a foreign-documented vessel.
930	(6) The decision by the department to reject an
931	application for a certificate of title or cancel a certificate
932	of title pursuant to this section is subject to a hearing
933	pursuant to ss. 120.569 and 120.57 at which the owner and any
934	other interested party may present evidence in support of or
935	opposition to the rejection of the application for a certificate
936	of title or the cancellation of a certificate of title.
937	Section 13. Section 328.101, Florida Statutes, is created
938	to read:
939	328.101 Effect of missing or incorrect information.—Except
940	as otherwise provided in s. 679.337, a certificate of title or
941	other record required or authorized by this part is effective
942	even if it contains unintended scrivener's errors or does not
943	contain certain required information if such missing information
944	is determined by the department to be inconsequential to the
945	issuing of a certificate of title or other record.
946	Section 14. Section 328.11, Florida Statutes, is amended
947	to read:
948	328.11 Duplicate certificate of title
949	(1) +6
949	(1) If a written certificate of title is lost, stolen,

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illegible, the secured party of record or, if no secured party is indicated in the files of the department, the owner of record may apply for and, by furnishing information satisfactory to the department, obtain a duplicate certificate in the name of the owner of record.

- (2) An applicant for a duplicate certificate of title must sign the application, and, except as otherwise permitted by the department, the application must comply with s. 328.01. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.
- (3) A duplicate certificate of title created by the department must comply with s. 328.04 and indicate on the face of the certificate that it is a duplicate certificate.
- (4) If a person receiving a duplicate certificate of title subsequently obtains possession of the original written certificate, the person shall promptly destroy the original certificate of title.
- (5) (1) The Department of Highway Safety and Motor Vehicles may issue a duplicate certificate of title upon application by the person entitled to hold such a certificate if the department is satisfied that the original certificate has been lost, destroyed, or mutilated. The department shall charge a fee of \$6 for issuing a duplicate certificate.
  - (6) (2) In addition to the fee imposed by subsection (5)

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(1), the department of Highway Safety and Motor Vehicles shall charge a fee of \$5 for expedited service in issuing a duplicate certificate of title. Application for such expedited service may be made by mail or in person. The department shall issue each certificate of title applied for under this subsection within 5 working days after receipt of a proper application or shall refund the additional \$5 fee upon written request by the applicant.

- (3) If, following the issuance of an original, duplicate, or corrected certificate of title by the department, the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien thereon may, within 180 days after the date of issuance of the title, apply to the department for reissuance of the certificate of title. An additional fee may not be charged for reissuance under this subsection.
- (7) (4) The department shall implement a system to verify that the application is signed by a person authorized to receive a duplicate title certificate under this section if the address shown on the application is different from the address shown for the applicant on the records of the department.
- Section 15. Section 328.12, Florida Statutes, is created to read:
  - 328.12 Perfection of security interest.—
  - (1) Except as otherwise provided in this section, a

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security interest in a vessel may be perfected only by delivery to the department of an application for a certificate of title that identifies the secured party and otherwise complies with s. 328.01. The security interest is perfected on the later of delivery to the department of the application and the applicable fee or attachment of the security interest under s. 679.2031.

- (2) If the interest of a person named as owner, lessor, consignor, or bailor in an application for a certificate of title delivered to the department is a security interest, the application sufficiently identifies the person as a secured party. Identification on the application for a certificate of a person as owner, lessor, consignor, or bailor is not by itself a factor in determining whether the person's interest is a security interest.
- (3) If the department has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to the department of an application, on a form the department may require, to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:
  - (a) The name of the owner of record;
  - (b) The name and mailing address of the secured party;
  - (c) The hull identification number for the vessel; and
- (d) If the department has created a written certificate of title for the vessel, the certificate.

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(4) A security interest perfected under subsection (3) is perfected on the later of delivery to the department of the application and all applicable fees or attachment of the security interest under s. 679.2031.

- (5) On delivery of an application that complies with subsection (3) and payment of all applicable fees, the department shall create a new certificate of title pursuant to s. 328.09 and deliver the new certificate or a record evidencing an electronic certificate pursuant to s. 328.06. The department shall maintain in the files of the department the date and time of delivery of the application to the department.
- interest in a vessel, the receipt by the department of a statement providing the name of the assignee as secured party is not required to continue the perfected status of the security interest against creditors of and transferees from the original debtor. A purchaser of a vessel subject to a security interest who obtains a release from the secured party indicated in the files of the department or on the certificate takes free of the security interest and of the rights of a transferee unless the transfer is indicated in the files of the department or on the certificate.
  - (7) This section does not apply to a security interest:
- (a) Created in a vessel by a person during any period in which the vessel is inventory held for sale or lease by the

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1051 person or is leased by the person as lessor if the person is in 1052 the business of selling vessels; 1053 In a barge for which no application for a certificate (b) 1054 of title has been delivered to the department; or 1055 In a vessel before delivery if the vessel is under 1056 construction, or completed, pursuant to contract and for which 1057 no application for a certificate has been delivered to the 1058 department. 1059 This subsection applies if a certificate of 1060 documentation for a documented vessel is deleted or canceled. If 1061 a security interest in the vessel was valid immediately before deletion or cancellation against a third party as a result of 1062 compliance with 46 U.S.C. s. 31321, the security interest is and 1063 1064 remains perfected until the earlier of 4 months after 1065 cancellation of the certificate or the time the security 1066 interest becomes perfected under this part. 1067 (9) A security interest in a vessel arising under s. 1068 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5) is 1069 perfected when it attaches but becomes unperfected when the 1070 debtor obtains possession of the vessel, unless the security

(10) A security interest in a vessel as proceeds of other collateral is perfected to the extent provided in s. 679.3151.

interest is perfected pursuant to subsection (1) or subsection

(11) A security interest in a vessel perfected under the

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(3) before the debtor obtains possession.

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1076	law of another jurisdiction is perfected to the extent provided
1077	in s. 679.3161(4).
1078	Section 16. Section 328.125, Florida Statutes, is created
1079	to read:
1080	328.125 Termination statement.—
1081	(1) A secured party indicated in the files of the
1082	department as having a security interest in a vessel shall
1083	deliver a termination statement to the department and, on the
1084	debtor's request, to the debtor, by the earlier of:
1085	(a) Twenty days after the secured party receives a signed
1086	demand from an owner for a termination statement and there is no
1087	obligation secured by the vessel subject to the security
1088	interest and no commitment to make an advance, incur an
1089	obligation, or otherwise give value secured by the vessel; or
1090	(b) If the vessel is consumer goods, 30 days after there
1091	is no obligation secured by the vessel and no commitment to make
1092	an advance, incur an obligation, or otherwise give value secured
1093	by the vessel.
1094	(2) If a written certificate of title has been created and
1095	delivered to a secured party and a termination statement is
1096	required under subsection (1), the secured party, not later than
1097	the date required by subsection (1), shall deliver the
1098	certificate to the debtor or to the department with the
1099	statement. If the certificate is lost, stolen, mutilated,
1100	destroyed, or is otherwise unavailable or illegible, the secured

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1101 party shall deliver with the statement, not later than the date 1102 required by subsection (1), an application for a duplicate 1103 certificate meeting the requirements of s. 328.11. 1104 (3) On delivery to the department of a termination 1105 statement authorized by the secured party, the security interest 1106 to which the statement relates ceases to be perfected. If the 1107 security interest to which the statement relates was indicated on the certificate of title, the department shall create a new 1108 1109 certificate and deliver the new certificate or a record evidencing an electronic certificate. The department shall 1110 1111 maintain in its files the date and time of delivery to the 1112 department of the statement.

(4) A secured party that fails to comply with this section is liable for any loss that the secured party had reason to know might result from its failure to comply and which could not reasonably have been prevented and for the cost of an application for a certificate of title under s. 328.01 or s. 328.11.

Section 17. Section 328.14, Florida Statutes, is created to read:

328.14 Rights of purchaser other than secured party.-

(1) A buyer in ordinary course of business has the protections afforded by ss. 672.403(2) and 679.320(1) even if an existing certificate of title was not signed and delivered to the buyer or a new certificate listing the buyer as owner of

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1126	record was not created.
1127	(2) Except as otherwise provided in ss. 328.145 and
1128	328.22, the rights of a purchaser of a vessel who is not a buyer
1129	in ordinary course of business or a lien creditor are governed
1130	by the Uniform Commercial Code.
1131	Section 18. Section 328.145, Florida Statutes, is created
1132	to read:
1133	328.145 Rights of secured party
1134	(1) Subject to subsection (2), the effect of perfection
1135	and nonperfection of a security interest and the priority of a
1136	perfected or unperfected security interest with respect to the
1137	rights of a purchaser or creditor, including a lien creditor, is
1138	governed by the Uniform Commercial Code.
1139	(2) If, while a security interest in a vessel is perfected
1140	by any method under this part, the department creates a
1141	certificate of title that does not indicate that the vessel is
1142	subject to the security interest or contain a statement that it
1143	may be subject to security interests not indicated on the
1144	<pre>certificate:</pre>
1145	(a) A buyer of the vessel, other than a person in the
1146	business of selling or leasing vessels of that kind, takes free
1147	of the security interest if the buyer, acting in good faith and
1148	without knowledge of the security interest, gives value and
1149	receives possession of the vessel; and
1150	(b) The security interest is subordinate to a conflicting

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L151	security interest in the vessel that is perfected under s.
L152	328.12 after creation of the certificate and without the
L153	conflicting secured party's knowledge of the security interest.
L154	Section 19. Section 328.15, Florida Statutes, is amended
L155	to read:
L156	328.15 Notice of lien on vessel; recording
L157	(1) No lien for purchase money or as security for a debt
L158	in the form of retain title contract, conditional bill of sale,
L159	chattel mortgage, or otherwise on a vessel shall be enforceable
L160	in any of the courts of this state against creditors or
L161	subsequent purchasers for a valuable consideration and without
L162	notice unless a sworn notice of such lien is recorded. The lien
L163	certificate shall contain the following information:
L164	(a) Name and address of the registered owner;
L165	(b) Date of lien;
L166	(c) Description of the vessel to include make, type, motor
L167	and serial number; and
L168	(d) Name and address of lienholder.
L169	
L170	The lien shall be recorded by the Department of Highway Safety
L171	and Motor Vehicles and shall be effective as constructive notice
L172	when filed. The date of filing of the notice of lien is the date
L173	of its receipt by the department's central office in
L174	Tallahassee, if first filed there, or otherwise by the office of
L175	a county tax collector or of the tax collector's agent.

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(2) (a) The Department of Highway Safety and Motor Vehicles shall not enter any lien upon its lien records, whether it is a first lien or a subordinate lien, unless the official certificate of title issued for the vessel is furnished with the notice of lien, so that the record of lien, whether original or subordinate, may be noted upon the face thereof. After the department records the lien, it shall send the certificate of title to the holder of the first lien who shall hold such certificate until the lien is satisfied in full.

(b) When a vessel is registered in the names of two or more persons as coowners in the alternative by the use of the word "or," whether or not the coowners are husband and wife, each coowner is considered to have granted to any other coowner the absolute right to place a lien or encumbrance on the vessel, and the signature of one coowner constitutes proper execution of the notice of lien. When a vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and," the signature of each coowner is required in order to place a lien or encumbrance on the vessel.

(c) If the owner of the vessel as shown on the title certificate or the director of the state child support enforcement program desires to place a second or subsequent lien or encumbrance against the vessel when the title certificate is in the possession of the first lienholder, the owner shall send a written request to the first lienholder by certified mail and

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such first lienholder shall forward the certificate to the department for endorsement. The department shall return the certificate to the first lienholder, as indicated in the notice of lien filed by the first lienholder, after endorsing the second or subsequent lien on the certificate and on the duplicate. If the first lienholder fails, neglects, or refuses to forward the certificate of title to the department within 10 days after the date of the owner's or the director's request, the department, on written request of the subsequent lienholder or an assignee thereof, shall demand of the first lienholder the return of such certificate for the notation of the second or subsequent lien or encumbrance.

- $\underline{(1)}$  Upon the payment of  $\underline{a}$  any such lien, the debtor or the registered owner of the motorboat shall be entitled to demand and receive from the lienholder a satisfaction of the lien which shall likewise be filed with the Department of Highway Safety and Motor Vehicles.
- (2)(4) The Department of Highway Safety and Motor Vehicles under precautionary rules and regulations to be promulgated by it may permit the use, in substitution of the formal satisfaction of lien, of other methods of satisfaction, such as perforation, appropriate stamp, or otherwise, as it deems reasonable and adequate.
- $\underline{(3)}$  (a) The Department of Highway Safety and Motor Vehicles shall adopt rules to administer this section. The

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department may by rule require that a notice of satisfaction of a lien be notarized. The department shall prepare the forms of the notice of lien and the satisfaction of lien to be supplied, at a charge not to exceed 50 percent more than cost, to applicants for recording the liens or satisfactions and shall keep a record of such notices of lien and satisfactions available for inspection by the public at all reasonable times. The division may furnish certified copies of such satisfactions for a fee of \$1, which are admissible in evidence in all courts of this state under the same conditions and to the same effect as certified copies of other public records.

- (b) The department shall establish and administer an electronic titling program that requires the recording of vessel title information for new, transferred, and corrected certificates of title. Lienholders shall electronically transmit liens and lien satisfactions to the department in a format determined by the department. Individuals and lienholders who the department determines are not normally engaged in the business or practice of financing vessels are not required to participate in the electronic titling program.
- (6) The Department of Highway Safety and Motor Vehicles is entitled to a fee of \$1 for the recording of each notice of lien. No fee shall be charged for recording the satisfaction of a lien. All of the fees collected shall be paid into the Marine Resources Conservation Trust Fund.

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(4)(7)(a) Should any person, firm, or corporation holding such lien, which has been recorded by the Department of Highway Safety and Motor Vehicles, upon payment of such lien and on demand, fail or refuse, within 30 days after such payment and demand, to furnish the debtor or the registered owner of such vessel a satisfaction of the lien, then, in that event, such person, firm, or corporation shall be held liable for all costs, damages, and expenses, including reasonable attorney attorney's fees, lawfully incurred by the debtor or the registered owner of such vessel in any suit which may be brought in the courts of this state for the cancellation of such lien.

- (b) Following satisfaction of a lien, the lienholder shall enter a satisfaction thereof in the space provided on the face of the certificate of title. If there are no subsequent liens shown thereon, the certificate shall be delivered by the lienholder to the person satisfying the lien or encumbrance and an executed satisfaction on a form provided by the department shall be forwarded to the department by the lienholder within 10 days after satisfaction of the lien.
- (c) If the certificate of title shows a subsequent lien not then being discharged, an executed satisfaction of the first lien shall be delivered by the lienholder to the person satisfying the lien and the certificate of title showing satisfaction of the first lien shall be forwarded by the lienholder to the department within 10 days after satisfaction

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1276 of the lien.

- (d) If, upon receipt of a title certificate showing satisfaction of the first lien, the department determines from its records that there are no subsequent liens or encumbrances upon the vessel, the department shall forward to the owner, as shown on the face of the title, a corrected certificate showing no liens or encumbrances. If there is a subsequent lien not being discharged, the certificate of title shall be reissued showing the second or subsequent lienholder as the first lienholder and shall be delivered to the new first lienholder. The first lienholder shall be entitled to retain the certificate of title until his or her lien is satisfied. Upon satisfaction of the lien, the lienholder shall be subject to the procedures required of a first lienholder in this subsection and in subsection (2).
- (5)(8) When the original certificate of title cannot be returned to the department by the lienholder and evidence satisfactory to the department is produced that all liens or encumbrances have been satisfied, upon application by the owner for a duplicate copy of the certificate of title, upon the form prescribed by the department, accompanied by the fee prescribed in this chapter, a duplicate copy of the certificate of title without statement of liens or encumbrances shall be issued by the department and delivered to the owner.
  - (6) (9) Any person who fails, within 10 days after receipt

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of a demand by the department by certified mail, to return a certificate of title to the department as required by paragraph (2)(c) or who, upon satisfaction of a lien, fails within 10 days after receipt of such demand to forward the appropriate document to the department as required by paragraph (4)(b) (7)(b) or paragraph (4)(c) (7)(c) commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

- $\underline{(7)}$  (10) The department shall use the last known address as shown by its records when sending any notice required by this section.
- (8)(11) If the original lienholder sells and assigns his or her lien to some other person, and if the assignee desires to have his or her name substituted on the certificate of title as the holder of the lien, he or she may, after delivering the original certificate of title to the department and providing a sworn statement of the assignment, have his or her name substituted as a lienholder. Upon substitution of the assignee's name as lienholder, the department shall deliver the certificate of title to the assignee as the first lienholder.
- 1320 (9) Subsections (1), (2), and (4)-(8) shall expire October 1321 1, 2025.
- Section 20. Section 328.16, Florida Statutes, is amended to read:
- 328.16 Issuance in duplicate; delivery; liens, security
  1325 interests, and encumbrances.—

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(1) The department shall assign a number to each certificate of title and shall issue each certificate of title and each corrected certificate in duplicate. The database record shall serve as the duplicate title certificate.

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An authorized person must sign the original certificate of title and each corrected certificate and, if there are no liens, security interests, or encumbrances on the vessel, as shown in the records of the department or as shown in the application, must deliver the certificate to the applicant or to another person as directed by the applicant or person, agent, or attorney submitting the application. If there are one or more liens, security interests, or encumbrances on the vessel, the department must deliver the certificate to the first lienholder or secured party as shown by department records. The department shall deliver to the first lienholder or secured party, along with the certificate, a form to be subsequently used by the lienholder or secured party as a satisfaction. If the application for certificate of title shows the name of a first lienholder or secured party which is different from the name of the first lienholder or secured party as shown by the records of the department, the certificate shall not be issued to any person until after the department notifies all parties who appear to hold a lien or a security interest and the applicant for the certificate, in writing by certified mail. If the parties do not amicably resolve the conflict within 10 days

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after the date the notice was mailed, the department shall serve notice in writing by certified mail on all persons that appear to hold liens or security interests on that particular vessel, including the applicant for the certificate, to show cause within 15 days after the date the notice is mailed why it should not issue and deliver the certificate to the secured party of record or person indicated in the notice of lien filed by the lienholder whose name appears in the application as the first lienholder without showing any lien or liens as outstanding other than those appearing in the application or those filed subsequent to the filing of the application for the certificate of title. If, within the 15-day period, any person other than the lienholder or secured party of record shown in the application or a party filing a subsequent lien or security interest, in answer to the notice to show cause, appears in person or by a representative, or responds in writing, and files a written statement under oath that his or her lien or security interest on that particular vessel is still outstanding, the department shall not issue the certificate to anyone until after the conflict has been settled by the lien or security interest claimants involved or by a court of competent jurisdiction. If the conflict is not settled amicably within 10 days after the final date for filing an answer to the notice to show cause, the complaining party shall have 10 days to obtain a ruling, or a stay order, from a court of competent jurisdiction. If a ruling

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 or stay order is not issued and served on the department within the 10-day period, the department shall issue the certificate showing no liens or security interests, except those shown in the application or thereafter filed, to the original applicant if there are no liens or security interests shown in the application and none are thereafter filed, or to the person indicated as the secured party of record or in the notice of lien filed by the lienholder whose name appears in the application as the first lienholder if there are liens shown in the application or thereafter filed. A duplicate certificate or corrected certificate must show only such security interest or interests or lien or liens as were shown in the application and subsequently filed liens or security interests that may be outstanding.

- (3) Except as provided in s. 328.15(11), The certificate of title shall be retained by the first lienholder or secured party of record. The first lienholder or secured party of record is entitled to retain the certificate until the first lien or security interest is satisfied.
- (4) Notwithstanding any requirements in this section or in s. 328.15 indicating that a lien or security interest on a vessel shall be noted on the face of the Florida certificate of title, if there are one or more liens, security interests, or encumbrances on a vessel, the department shall electronically transmit the lien or security interest to the first lienholder

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or secured party and notify the first lienholder or secured party of any additional liens or security interests. Subsequent lien or security interest satisfactions shall be electronically transmitted to the department and must include the name and address of the person or entity satisfying the lien or security interest. When electronic transmission of liens or security interest and lien satisfactions or security interest are used, the issuance of a certificate of title may be waived until the last lien or security interest is satisfied and a clear certificate of title is issued to the owner of the vessel.

interest has been filed with the department or noted upon a certificate of title for a period of 5 years, may apply to the department in writing for such lien or security interest to be removed from the department files or from the certificate of title. The application must be accompanied by evidence satisfactory to the department that the applicant has notified the lienholder or secured party by certified mail, not less than 20 days before prior to the date of the application, of his or her intention to apply to the department for removal of the lien or security interest. Ten days after receipt of the application, the department may remove the lien or security interest from its files or from the certificate of title, as the case may be, if no statement in writing protesting removal of the lien or security interest is received by the department from the

lienholder or secured party within the 10-day period. However, if the lienholder or secured party files with the department, within the 10-day period, a written statement that the lien or security interest is still outstanding, the department may not remove the lien or security interest until the lienholder or secured party presents a satisfaction of lien or satisfaction of security interest to the department.

Section 21. Subsection (1) of section 328.165, Florida Statutes, is amended to read:

328.165 Cancellation of certificates.-

 improperly issued, the department shall cancel the certificate. Upon cancellation of any certificate of title, the department shall notify the person to whom the certificate of title was issued, and any lienholders or secured parties appearing thereon, of the cancellation and shall demand the surrender of the certificate of title; however, the cancellation does not affect the validity of any lien or security interest noted thereon. The holder of the certificate of title shall immediately return it to the department. If a certificate of registration has been issued to the holder of a certificate of title so canceled, the department shall immediately cancel the certificate of registration and demand the return of the certificate of registration, and the holder of such certificate of registration shall immediately return it to the department.

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1451	Section 22. Section 328.215, Florida Statutes, is created
1452	to read:
1453	328.215 Application for transfer of ownership or
1454	termination of security interest without certificate of title
1455	(1) Except as otherwise provided in s. 328.23 or s.
1456	328.24, if the department receives, unaccompanied by a signed
1457	certificate of title, an application for a new certificate that
1458	includes an indication of a transfer of ownership or a
1459	termination statement, the department may create a new
1460	certificate under this section only if:
1461	(a) All other requirements under ss. 328.01 and 328.09 are
1462	<pre>met;</pre>
1463	(b) The applicant provides an affidavit stating facts
1464	showing the applicant is entitled to a transfer of ownership or
1465	termination statement;
1466	(c) The applicant provides the department with
1467	satisfactory evidence that notification of the application has
1468	been sent to the owner of record and all persons indicated in
1469	the files of the department as having an interest, including a
1470	security interest, in the vessel; at least 45 days have passed
1471	since the notification was sent; and the department has not
1472	received an objection from any of those persons; and
1473	(d) The applicant submits any other information required
1474	by the department as evidence of the applicant's ownership or
1475	right to terminate the security interest, and the department has

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no credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel.

- (2) The department may indicate in a certificate of title created under subsection (1) that the certificate was created without submission of a signed certificate or termination statement. Unless credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel is delivered to the department not later than 1 year after creation of the certificate, on request in a form and manner required by the department, the department shall remove the indication from the certificate.
- (3) Before the department creates a certificate of title under subsection (1), the department may require the applicant to post a reasonable bond or provide an equivalent source of indemnity or security. The bond, indemnity, or other security must be in a form required by the department and provide for indemnification of any owner, purchaser, or other claimant for any expense, loss, delay, or damage, including reasonable attorney fees and costs, but not including incidental or consequential damages, resulting from creation or amendment of the certificate.
- (4) Unless the department receives a claim for indemnity not later than 1 year after creation of a certificate of title

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under subsection (1), on request in a form and manner required by the department, the department shall release any bond, indemnity, or other security. The department is not liable to a person or entity for creating a certificate of title under this section when the department issues the certificate of title in good faith based on the information provided by an applicant. An applicant that submits erroneous or fraudulent information with the intent to mislead the department into issuing a certificate of title under this section is subject to the penalties established in s. 328.045(4) in addition to any other criminal or civil penalties provided by law. Section 23. Section 328.22, Florida Statutes, is created

to read:

## 328.22 Transfer of ownership.-

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- (1) On voluntary transfer of an ownership interest in a vessel covered by a certificate of title, the following requirements apply:
- If the certificate is a written certificate of title and the transferor's interest is noted on the certificate, the transferor shall promptly sign the certificate and deliver it to the transferee. If the transferor does not have possession of the certificate, the person in possession of the certificate has a duty to facilitate the transferor's compliance with this paragraph. A secured party does not have a duty to facilitate the transferor's compliance with this paragraph if the proposed

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If the certificate of title is an electronic

1528 certificate of title, the transferor shall promptly sign by 1529 hand, or electronically if available, and deliver to the 1530 transferee a record evidencing the transfer of ownership to the 1531 transferee. 1532 (c) The transferee has a right enforceable by specific 1533 performance to require the transferor to comply with paragraph 1534 (a) or paragraph (b). 1535 (2) The creation of a certificate of title identifying the 1536 transferee as owner of record satisfies subsection (1). 1537 (3) A failure to comply with subsection (1) or to apply 1538 for a new certificate of title does not render a transfer of 1539

transfer is prohibited by the security agreement.

ownership of a vessel ineffective between the parties. Except as 1540 otherwise provided in s. 328.101, s. 328.14(1), s. 328.145, or 1541 s. 328.23, a transfer of ownership without compliance with 1542 subsection (1) is not effective against another person claiming 1543

an interest in the vessel.

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(4) A transferor that complies with subsection (1) is not liable as owner of the vessel for an event occurring after the transfer, regardless of whether the transferee applies for a new certificate of title.

Section 24. Section 328.23, Florida Statutes, is created to read:

328.23 Transfer of ownership by secured party's transfer

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1551	<pre>statement</pre>
1552	(1) In this section, "secured party's transfer statement"
1553	means a record signed by the secured party of record stating:
1554	(a) That there has been a default on an obligation secured
1555	by the vessel;
1556	(b) That the secured party of record is exercising or has
1557	exercised post-default remedies with respect to the vessel;
1558	(c) That by reason of the exercise, the secured party of
1559	record has the right to transfer the ownership interest of an
1560	owner, and the name of the owner;
1561	(d) The name and last known mailing address of the owner
1562	of record and the secured party of record;
1563	(e) The name of the transferee;
1564	(f) Other information required by s. 328.01(2); and
1565	(g) One of the following:
1566	1. The certificate of title is an electronic certificate;
1567	2. The secured party does not have possession of the
1568	written certificate of title created in the name of the owner of
1569	record; or
1570	3. The secured party is delivering the written certificate
1571	of title to the department with the secured party's transfer
1572	statement.
1573	(2) Unless the department rejects a secured party's
1574	transfer statement for a reason stated in s. 328.09(3), not
1575	later than 30 days after delivery to the department of the

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1576	statement and payment of fees and taxes payable under the laws
1577	of this state other than this part in connection with the
1578	statement or the acquisition or use of the vessel, the
1579	department shall:
1580	(a) Accept the statement;
1581	(b) Amend the files of the department to reflect the
1582	transfer; and
1583	(c) If the name of the owner whose ownership interest is
1584	being transferred is indicated on the certificate of title:
1585	1. Cancel the certificate even if the certificate has not
1586	been delivered to the department;
1587	2. Create a new certificate indicating the transferee as
1588	owner; and
1589	3. Deliver the new certificate or a record evidencing an
1590	electronic certificate.
1591	(3) An application under subsection (1) or the creation of
1592	a certificate of title under subsection (2) is not by itself a
1593	disposition of the vessel and does not by itself relieve the
1594	secured party of its duties under chapter 679.
1595	Section 25. Section 328.24, Florida Statutes, is created
1596	to read:
1597	328.24 Transfer by operation of law
1598	(1) In this section, "by operation of law" means pursuant
1599	to a law or judicial order affecting ownership of a vessel:
1600	(a) Because of death, divorce, or other family law

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1601	<pre>proceeding, merger, consolidation, dissolution, or bankruptcy;</pre>
1602	(b) Through the exercise of the rights of a lien creditor
1603	or a person having a lien created by statute or rule of law; or
1604	(c) Through other legal process.
1605	(2) A transfer-by-law statement must contain:
1606	(a) The name and last known mailing address of the owner
1607	of record and the transferee and the other information required
1608	by s. 328.01;
1609	(b) Documentation sufficient to establish the transferee's
1610	ownership interest or right to acquire the ownership interest;
1611	(c) A statement that:
1612	1. The certificate of title is an electronic certificate
1613	of title;
1614	2. The transferee does not have possession of the written
1615	certificate of title created in the name of the owner of record;
1616	<u>or</u>
1617	3. The transferee is delivering the written certificate to
1618	the department with the transfer-by-law statement; and
1619	(d) Except for a transfer described in paragraph (1)(a),
1620	evidence that notification of the transfer and the intent to
1621	file the transfer-by-law statement has been sent to all persons
1622	indicated in the files of the department as having an interest,
1623	including a security interest, in the vessel.
1624	(3) Unless the department rejects a transfer-by-law
1625	statement for a reason stated in s. 328.09(3) or because the

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statement does not include documentation satisfactory to the	
department as to the transferee's ownership interest or right to	
acquire the ownership interest, not later than 30 days after	
delivery to the department of the statement and payment of fees	
and taxes payable under the law of this state other than this	
part in connection with the statement or with the acquisition or	
use of the vessel, the department shall:	
(a) Accept the statement;	
(b) Amend the files of the department to reflect the	
transfer; and	
(c) If the name of the owner whose ownership interest is	
being transferred is indicated on the certificate of title:	
1. Cancel the certificate even if the certificate has not	
been delivered to the department;	
2. Create a new certificate indicating the transferee as	
owner;	
3. Indicate on the new certificate any security interest	
indicated on the canceled certificate, unless a court order	
provides otherwise; and	
4. Deliver the new certificate or a record evidencing an	

Section 26. Section 328.25, Florida Statutes, is created

This section does not apply to a transfer of an

interest in a vessel by a secured party under part VI of chapter

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electronic certificate.

1651 to read:

1652	328.25 Supplemental principles of law and equity.—Unless
1653	displaced by a provision of this part, the principles of law and
1654	equity supplement its provisions.
1655	Section 27. Section 328.41, Florida Statutes, is created
1656	to read:
1657	328.41 Rulemaking.—The department may adopt rules pursuant
1658	to ss. 120.536(1) and 120.54 to implement this part.
1659	Section 28. Section 409.2575, Florida Statutes, is amended
1660	to read:
1661	409.2575 Liens on motor vehicles and vessels.—
1662	(1) The director of the state IV-D program, or the
1663	director's designee, may cause a lien for unpaid and delinquent
1664	support to be placed upon motor vehicles, as defined in chapter
1665	320, and upon vessels, as defined in chapter 327, that are
1666	registered in the name of an obligor who is delinquent in
1667	support payments, if the title to the property is held by a
1668	lienholder, in the manner provided in chapter 319 or <u>, if</u>
1669	applicable in accordance with s. 328.15(9), chapter 328. Notice
1670	of lien shall not be mailed unless the delinquency in support
1671	exceeds \$600.
1672	(2) If the first lienholder fails, neglects, or refuses to
1673	forward the certificate of title to the appropriate department
1674	as requested pursuant to s. 319.24 or, if applicable in
1675	accordance with s. 328.15(9), s. 328.15, the director of the IV-

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1676 D program, or the director's designee, may apply to the circuit 1677 court for an order to enforce the requirements of s. 319.24 or 1678 s. 328.15, whichever applies. 1679 Section 29. Subsection (2) of section 705.103, Florida 1680 Statutes, is amended to read: 1681 705.103 Procedure for abandoned or lost property.-1682 Whenever a law enforcement officer ascertains that an 1683 article of lost or abandoned property is present on public 1684 property and is of such nature that it cannot be easily removed, the officer shall cause a notice to be placed upon such article 1685 1686 in substantially the following form: 1687 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED 1688 PROPERTY. This property, to wit: ... (setting forth brief 1689 description) ... is unlawfully upon public property known as 1690 ... (setting forth brief description of location) ... and must be removed within 5 days; otherwise, it will be removed and 1691 1692 disposed of pursuant to chapter 705, Florida Statutes. The owner 1693 will be liable for the costs of removal, storage, and 1694 publication of notice. Dated this: ... (setting forth the date of 1695 posting of notice)..., signed: ... (setting forth name, title,

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officer shall make a reasonable effort to ascertain the name and

address, and telephone number of law enforcement officer)....

Such notice shall be not less than 8 inches by 10 inches and

to the elements. In addition to posting, the law enforcement

shall be sufficiently weatherproof to withstand normal exposure

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address of the owner. If such is reasonably available to the officer, she or he shall mail a copy of such notice to the owner on or before the date of posting. If the property is a motor vehicle as defined in s. 320.01(1) or a vessel as defined in s. 327.02, the law enforcement agency shall contact the Department of Highway Safety and Motor Vehicles in order to determine the name and address of the owner and any person who has filed a lien on the vehicle or vessel as provided in s. 319.27(2) or (3) or s. 328.15(1). On receipt of this information, the law enforcement agency shall mail a copy of the notice by certified mail, return receipt requested, to the owner and to the lienholder, if any, except that a law enforcement officer who has issued a citation for a violation of s. 823.11 to the owner of a derelict vessel is not required to mail a copy of the notice by certified mail, return receipt requested, to the owner. If, at the end of 5 days after posting the notice and mailing such notice, if required, the owner or any person interested in the lost or abandoned article or articles described has not removed the article or articles from public property or shown reasonable cause for failure to do so, the following shall apply:

(a) For abandoned property, the law enforcement agency may retain any or all of the property for its own use or for use by the state or unit of local government, trade such property to another unit of local government or state agency, donate the

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property to a charitable organization, sell the property, or notify the appropriate refuse removal service.

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- (b) For lost property, the officer shall take custody and the agency shall retain custody of the property for 90 days. The agency shall publish notice of the intended disposition of the property, as provided in this section, during the first 45 days of this time period.
- If the agency elects to retain the property for use by the unit of government, donate the property to a charitable organization, surrender such property to the finder, sell the property, or trade the property to another unit of local government or state agency, notice of such election shall be given by an advertisement published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the property was found if the value of the property is more than \$100. If the value of the property is \$100 or less, notice shall be given by posting a description of the property at the law enforcement agency where the property was turned in. The notice must be posted for not less than 2 consecutive weeks in a public place designated by the law enforcement agency. The notice must describe the property in a manner reasonably adequate to permit the rightful owner of the property to claim it.
- 2. If the agency elects to sell the property, it must do so at public sale by competitive bidding. Notice of the time and

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place of the sale shall be given by an advertisement of the sale published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the sale is to be held. The notice shall include a statement that the sale shall be subject to any and all liens. The sale must be held at the nearest suitable place to that where the lost or abandoned property is held or stored. The advertisement must include a description of the goods and the time and place of the sale. The sale may take place no earlier than 10 days after the final publication. If there is no newspaper of general circulation in the county where the sale is to be held, the advertisement shall be posted at the door of the courthouse and at three other public places in the county at least 10 days prior to sale. Notice of the agency's intended disposition shall describe the property in a manner reasonably adequate to permit the rightful owner of the property to identify it.

Section 30. Paragraph (c) of subsection (2) of section 721.08, Florida Statutes, is amended to read:

- 721.08 Escrow accounts; nondisturbance instruments; alternate security arrangements; transfer of legal title.—
- (2) One hundred percent of all funds or other property which is received from or on behalf of purchasers of the timeshare plan or timeshare interest prior to the occurrence of events required in this subsection shall be deposited pursuant to an escrow agreement approved by the division. The funds or

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1776 other property may be released from escrow only as follows:

- (c) Compliance with conditions.-
- 1. Timeshare licenses.—If the timeshare plan is one in which timeshare licenses are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
  - (IV) Either:

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- (A) Execution, delivery, and recordation by each interestholder of the nondisturbance and notice to creditors instrument, as described in this section; or
- (B) Transfer by the developer of legal title to the subject accommodations and facilities, or all use rights therein, into a trust satisfying the requirements of subparagraph 4. and the execution, delivery, and recordation by each other interestholder of the nondisturbance and notice to creditors instrument, as described in this section.
- b. A certified copy of each recorded nondisturbance and notice to creditors instrument.
  - c. One of the following:

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(I) A copy of a memorandum of agreement, as defined in s. 721.05, together with satisfactory evidence that the original memorandum of agreement has been irretrievably delivered for recording to the appropriate official responsible for maintaining the public records in the county in which the subject accommodations and facilities are located. The original memorandum of agreement must be recorded within 180 days after the date on which the purchaser executed her or his purchase agreement.

- (II) A notice delivered for recording to the appropriate official responsible for maintaining the public records in each county in which the subject accommodations and facilities are located notifying all persons of the identity of an independent escrow agent or trustee satisfying the requirements of subparagraph 4. that shall maintain separate books and records, in accordance with good accounting practices, for the timeshare plan in which timeshare licenses are to be sold. The books and records shall indicate each accommodation and facility that is subject to such a timeshare plan and each purchaser of a timeshare license in the timeshare plan.
- 2. Timeshare estates.—If the timeshare plan is one in which timeshare estates are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:

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a. An affidavit by the developer that all of the following conditions have been met:

- (I) Expiration of the cancellation period.
- (II) Completion of construction.
- (III) Closing.

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- b. If the timeshare estate is sold by agreement for deed, a certified copy of the recorded nondisturbance and notice to creditors instrument, as described in this section.
  - c. Evidence that each accommodation and facility:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument;
- (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17; or
- (III) Has been transferred into a trust satisfying the requirements of subparagraph 4.
  - d. Evidence that the timeshare estate:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument; or

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(II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17.

- 3. Personal property timeshare interests.—If the timeshare plan is one in which personal property timeshare interests are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.

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- b. If the personal property timeshare interest is sold by agreement for transfer, evidence that the agreement for transfer complies fully with s. 721.06 and this section.
  - c. Evidence that one of the following has occurred:
- (I) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into a trust satisfying the requirements of subparagraph 4.; or
- (II) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into an owners' association satisfying the requirements of subparagraph 5.

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d. Evidence of compliance with the provisions of subparagraph 6., if required.

- e. If a personal property timeshare plan is created with respect to accommodations and facilities that are located on or in an oceangoing vessel, including a "documented vessel" or a "foreign vessel," as defined and governed by 46 U.S.C. chapter 301:
- (I) In making the transfer required in sub-subparagraph c., the developer shall use as its transfer instrument a document that establishes and protects the continuance of the use rights in the subject accommodations and facilities in a manner that is enforceable by the trust or owners' association.
- (II) The transfer instrument shall comply fully with the provisions of this chapter, shall be part of the timeshare instrument, and shall contain specific provisions that:
- (A) Prohibit the vessel owner, the developer, any manager or operator of the vessel, the owners' association or the trustee, the managing entity, or any other person from incurring any liens against the vessel except for liens that are required for the operation and upkeep of the vessel, including liens for fuel expenditures, repairs, crews' wages, and salvage, and except as provided in sub-sub-subparagraphs 4.b.(III) and 5.b.(III). All expenses, fees, and taxes properly incurred in connection with the creation, satisfaction, and discharge of any such permitted lien, or a prorated portion thereof if less than

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all of the accommodations on the vessel are subject to the timeshare plan, shall be common expenses of the timeshare plan.

- (B) Grant a lien against the vessel in favor of the owners' association or trustee to secure the full and faithful performance of the vessel owner and developer of all of their obligations to the purchasers.
- (C) Establish governing law in a jurisdiction that recognizes and will enforce the timeshare instrument and the laws of the jurisdiction of registry of the vessel.
- (D) Require that a description of the use rights of purchasers be posted and displayed on the vessel in a manner that will give notice of such rights to any party examining the vessel. This notice must identify the owners' association or trustee and include a statement disclosing the limitation on incurring liens against the vessel described in sub-sub-sub-subparagraph (A).
- (E) Include the nondisturbance and notice to creditors instrument for the vessel owner and any other interestholders.
- (F) The owners' association created under subparagraph 5. or trustee created under subparagraph 4. shall have access to any certificates of classification in accordance with the timeshare instrument.
- (III) If the vessel is a foreign vessel, the vessel must be registered in a jurisdiction that permits a filing evidencing the use rights of purchasers in the subject accommodations and

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facilities, offers protection for such use rights against unfiled and inferior claims, and recognizes the document or instrument creating such use rights as a lien against the vessel.

- In addition to the disclosures required by s. 721.07(5), the public offering statement and purchase contract must contain a disclosure in conspicuous type in substantially the following form: The laws of the State of Florida govern the offering of this timeshare plan in this state. There are inherent risks in purchasing a timeshare interest in this timeshare plan because the accommodations and facilities of the timeshare plan are located on a vessel that will sail into international waters and into waters governed by many different jurisdictions. Therefore, the laws of the State of Florida cannot fully protect your purchase of an interest in this timeshare plan. Specifically, management and operational issues may need to be addressed in the jurisdiction in which the vessel is registered, which is (insert jurisdiction in which vessel is registered). Concerns of purchasers may be sent to (insert name of applicable regulatory agency and address).
  - 4. Trust.-

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1949 1950 a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into a trust in order to comply with this paragraph, such transfer shall take place

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pursuant to this subparagraph. If the accommodations or facilities included in such transfer are subject to a lease, the unexpired term of the lease must be disclosed as the term of the timeshare plan pursuant to s. 721.07(5)(f)4.

- b. Prior to the transfer of the subject accommodations and facilities, or all use rights therein, to a trust, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the trustee accepts such transfer and the responsibilities set forth herein. A trust established pursuant to this subparagraph shall comply with the following provisions:
- (I) The trustee shall be an individual or a business entity authorized and qualified to conduct trust business in this state. Any corporation authorized to do business in this state may act as trustee in connection with a timeshare plan pursuant to this chapter. The trustee must be independent from any developer or managing entity of the timeshare plan or any interestholder of any accommodation or facility of such plan.
- (II) The trust shall be irrevocable so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.
- (III) The trustee shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion

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any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy unless the timeshare plan is terminated pursuant to the timeshare instrument, or such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the timeshare plan. Subject to s. 721.552, a vote of the voting interests of the timeshare plan is not required for substitution or automatic deletion of accommodations or facilities.

All purchasers of the timeshare plan or the owners' association of the timeshare plan shall be the express beneficiaries of the trust. The trustee shall act as a fiduciary to the beneficiaries of the trust. The personal liability of the trustee shall be governed by ss. 736.08125, 736.08163, 736.1013, and 736.1015. The agreement establishing the trust shall set forth the duties of the trustee. The trustee shall be required to furnish promptly to the division upon request a copy of the complete list of the names and addresses of the owners in the timeshare plan and a copy of any other books and records of the timeshare plan required to be maintained pursuant to s. 721.13 that are in the possession, custody, or control of the trustee. All expenses reasonably incurred by the trustee in the performance of its duties, together with any reasonable compensation of the trustee, shall be common expenses of the timeshare plan.

(V) The trustee shall not resign upon less than 90 days' prior written notice to the managing entity and the division. No resignation shall become effective until a substitute trustee, approved by the division, is appointed by the managing entity and accepts the appointment.

- (VI) The documents establishing the trust arrangement shall constitute a part of the timeshare instrument.
- (VII) For trusts holding property in a timeshare plan located outside this state, the trust and trustee holding such property shall be deemed in compliance with the requirements of this subparagraph if such trust and trustee are authorized and qualified to conduct trust business under the laws of such jurisdiction and the agreement or law governing such trust arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for trusts holding property in a timeshare plan in this state.
- (VIII) The trustee shall have appointed a registered agent in this state for service of process. In the event such a registered agent is not appointed, service of process may be served pursuant to s. 721.265.
  - 5. Owners' association.-

a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into an owners' association in order to comply with this paragraph, such transfer shall take place pursuant to this subparagraph.

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b. Before the transfer of the subject accommodations and facilities, or all use rights therein, to an owners' association, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the owners' association accepts such transfer and the responsibilities set forth herein. An owners' association established pursuant to this subparagraph shall comply with the following provisions:

- (I) The owners' association shall be a business entity authorized and qualified to conduct business in this state. Control of the board of directors of the owners' association must be independent from any developer or managing entity of the timeshare plan or any interestholder.
- (II) The bylaws of the owners' association shall provide that the corporation may not be voluntarily dissolved without the unanimous vote of all owners of personal property timeshare interests so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.
- (III) The owners' association shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a

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right of use or occupancy, unless the timeshare plan is terminated pursuant to the timeshare instrument, or unless such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the association and such decision is declared by a court of competent jurisdiction to be in the best interests of the purchasers of the timeshare plan. The owners' association shall notify the division in writing within 10 days after receiving notice of the filing of any petition relating to obtaining such a court order. The division shall have standing to advise the court of the division's interpretation of the statute as it relates to the petition.

- (IV) All purchasers of the timeshare plan shall be members of the owners' association and shall be entitled to vote on matters requiring a vote of the owners' association as provided in this chapter or the timeshare instrument. The owners' association shall act as a fiduciary to the purchasers of the timeshare plan. The articles of incorporation establishing the owners' association shall set forth the duties of the owners' association. All expenses reasonably incurred by the owners' association in the performance of its duties, together with any reasonable compensation of the officers or directors of the owners' association, shall be common expenses of the timeshare plan.
  - (V) The documents establishing the owners' association

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shall constitute a part of the timeshare instrument.

- (VI) For owners' associations holding property in a timeshare plan located outside this state, the owners' association holding such property shall be deemed in compliance with the requirements of this subparagraph if such owners' association is authorized and qualified to conduct owners' association business under the laws of such jurisdiction and the agreement or law governing such arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for owners' associations holding property in a timeshare plan in this state.
- (VII) The owners' association shall have appointed a registered agent in this state for service of process. In the event such a registered agent cannot be located, service of process may be made pursuant to s. 721.265.
- 6. Personal property subject to certificate of title.—If any personal property that is an accommodation or facility of a timeshare plan is subject to a certificate of title in this state pursuant to chapter 319 or chapter 328, the following notation must be made on such certificate of title pursuant to s. 319.27(1) or s. 328.15 s. 328.15(1):

  The further transfer or encumbrance of the property subject to this certificate of title, or any lien or encumbrance thereon, is subject to the requirements of section 721.17, Florida

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Statutes, and the transferee or lienor agrees to be bound by all

2101 of the obligations set forth therein.

- 7. If the developer has previously provided a certified copy of any document required by this paragraph, she or he may for all subsequent disbursements substitute a true and correct copy of the certified copy, provided no changes to the document have been made or are required to be made.
- 8. In the event that use rights relating to an accommodation or facility are transferred into a trust pursuant to subparagraph 4. or into an owners' association pursuant to subparagraph 5., all other interestholders, including the owner of the underlying fee or underlying personal property, must execute a nondisturbance and notice to creditors instrument pursuant to subsection (3).

Section 31. (1) The rights, duties, and interests flowing from a transaction, certificate of title, or record relating to a vessel which was validly entered into or created before the effective date of this act and would be subject to this act if it had been entered into or created on or after the effective date of this act remain valid on and after the effective date of this act.

- (2) This act does not affect an action or proceeding commenced before the effective date of this act.
- (3) Except as otherwise provided in subsection (4), a security interest that is enforceable immediately before the effective date of this act and would have priority over the

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Section 33. This act shall take effect July 1, 2022.

CODING: Words stricken are deletions; words underlined are additions.

2143

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 475 Certificates of Title for Vessels

SPONSOR(S): Transportation & Infrastructure Subcommittee, Williamson

TIED BILLS: IDEN./SIM. BILLS: SB 676

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Infrastructure Subcommittee	13 Y, 0 N, As CS	Roth	Vickers
Transportation & Tourism Appropriations     Subcommittee			
3) State Affairs Committee			

#### **SUMMARY ANALYSIS**

The bill incorporates the Uniform Certificate of Title for Vessels Act into Florida's existing vessel titling law. In doing this, the bill includes numerous changes to the title application requirements, information that must be included on the certificate of title, and the Department of Highway Safety and Motor Vehicle's (DHSMV) maintenance and public access to vessel title files. In general, the bill:

- Cites the short title as the, "Uniform Certificate of Title for Vessels Act."
- Creates a number of new definitions for purposes of vessel titling.
- Requires an application for a certificate of title to contain a detailed description of the vessel.
- Provides that state law governs all issues relating to the certificate of title for vessels.
- Requires a vessel owner to deliver an application and fee for certificate of title for the vessel, no later than 30 days from the date of ownership or the date Florida becomes the state of principal use.
- Provides new requirements for the contents of a certificate of title.
- Provides certain responsibilities applicable to an owner and insurer of a hull-damaged vessel.
- Requires DHSMV to maintain the information contained in all certificates of title and the information submitted with the application.
- Specifies that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel.
- Provides DHSMV with certain duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title.
- Specifies that a certificate of title is effective even if it contains scriveners errors or does not contain certain required information that DHSMV determines to be inconsequential to the issuing of a certificate of title.
- Provides additional requirements for obtaining a duplicate certificate of title.
- Provides requirements for the determination and perfection of a security interest in a vessel.
- Provides requirements for the delivery of a statement of the termination of a security interest.
- Provides requirements for the transfer of ownership in a vessel.

This bill appears to have an indeterminate, negative fiscal impact on state government. See Fiscal Analysis for details.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0475a.TIS

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

The bill revises Part I of Chapter 328, F.S., governing vessel title certificates and liens, by enacting the Uniform Certificate of Title for Vessels Act.

#### **Current Situation**

# Vessel Titling

Application for Certificate of Title

An owner of a vessel that is required to be titled must apply to the Department of Highway Safety and Motor Vehicles (DHSMV) or county tax collector for a certificate of title. The application<sup>1</sup> must include the following: the true name of the owner, the address of the owner, and the complete description of the vessel, including the hull identification number. The application must be signed by the owner and the owner must provide valid identification and pay the prescribed fee.<sup>2</sup>

An original copy of the manufacturer's statement of origin for the vessel must be submitted with the application for title of a manufactured vessel sold in Florida. The owner of a manufactured vessel initially sold outside of Florida must provide an original copy of the manufacturer's statement of origin or the original copy of the executed bill of sale and the most recent certificate of registration for the vessel.<sup>3</sup>

The owner of a homemade vessel must establish proof of ownership by submitting with the application a notarized statement of the builder (if the vessel is less than 16 feet in length) or a certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder (if the vessel is 16 feet or more in length).<sup>4</sup>

The owner of a nontitled vessel registered outside of Florida, must establish proof of ownership by surrendering the original copy of the most current certificate of registration issued by the other state or country. If a vessel is titled in another state or country, the Department of Highway Safety and Motor Vehicles (DHSMV) will not issue a Florida title until all existing titles are surrendered to DHSMV.

In making application for a title upon transfer of ownership of a vessel, the new owner must surrender a properly executed last title document issued for that vessel. If a lien exists, and the application for transfer of title is based upon a contractual default, the recorded lienholder must establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document must accompany the application for transfer of title. If there appears to be any other lien on the vessel, the certificate of title must contain a statement of such a lien.<sup>7</sup>

In making application for transfer of title from a deceased titled owner, the new owner or surviving coowner must establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and testament or letters of administration appointing the personal

<sup>&</sup>lt;sup>1</sup> Department of Highway Safety and Motor Vehicles, *Application for Certificate of Title With/Without Registration*, available at https://www.flhsmv.gov/dmv/forms/btr/82040.pdf (last visited January 30, 2019).

<sup>&</sup>lt;sup>2</sup> Section 328.01(1)(a), F.S.

<sup>&</sup>lt;sup>3</sup> Section 328.01(2)(a)&(b), F.S.

<sup>&</sup>lt;sup>4</sup> Section 328.01(2)(c), F.S.

<sup>&</sup>lt;sup>5</sup> Section 328.01(2)(d), F.S.

<sup>&</sup>lt;sup>6</sup> Section 328.01(2)(e), F.S.

<sup>&</sup>lt;sup>7</sup> Section 328.01(3)(a)&(b), F.S. **STORAGE NAME**: h0475a.TIS

representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the decedent's last will and testament, and an affidavit by the decedent's surviving spouse or heirs affirming rights of ownership may be accepted by DHSMV.<sup>8</sup>

An owner who has made a valid sale or transfer of a vessel and has delivered possession to a purchaser will not be considered the owner of the vessel and subject to civil liability for the operation of the vessel as long as the owner has surrendered the properly endorsed certificate of title to DHSMV.<sup>9</sup>

# Certificate of Title Required

All vessels operated, used, or stored on the waters of Florida must be titled by DHSMV unless it is:

- A vessel operated, used, or stored exclusively on private lakes and ponds;
- A vessel owned by the United States Government;
- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- A vessel already covered by a registration number, if the vessel is not located in this state for a period in excess of 90 consecutive days;
- A vessel from a country other than the United States temporarily used, operated, or stored on the waters of this state for a period that is not in excess of 90 days;
- An amphibious vessel for which a vehicle title is issued by DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; or
- A vessel owned and operated by the state.<sup>10</sup>

However, a vessel may be operated, used, or stored for up to 180 days after the date of application for a certificate of title while the application is pending. When selling, assigning, or transferring a titled vessel, the seller must deliver a valid certificate of title to the purchaser. The purchaser has 30 days to file an application for title transfer. The purchaser will be charged a \$10 fee for filing a transfer application after the 30-day period. A certificate of title is prima facie evidence of the ownership of the vessel.

Refusal to Issue and Authority to Cancel a Certificate of Title or Registration

DHSMV may refuse to issue a certificate of title or registration to any applicant who provides a false statement pertaining to the application for a certificate of title. If DHSMV determines that an owner or dealer named in a certificate of title provided a false statement in applying for the certificate of title, DHSMV may cancel the certificate. DHSMV may cancel any pending application or certificate of title, if DHSMV determines that any title or registration fee or sales tax pertaining to such registration has not been paid upon reasonable notice. DHSMV may not issue a certificate of title to any applicant for any vessel that has been deemed derelict by a law enforcement officer.<sup>14</sup>

## Duplicate Certificate of Title

DHSMV may issue a duplicate certificate of title if it receives an application by the person entitled to hold such a certificate and DHSMV is satisfied that the original certificate has been lost, destroyed, or mutilated. DHSMV must charge a fee of \$6 for issuing a duplicate certificate. DHSMV may impose a fee of \$5 for expedited service in issuing a duplicate certificate of title.<sup>15</sup>

<sup>&</sup>lt;sup>8</sup> Section 328.01(3)(c), F.S.

<sup>&</sup>lt;sup>9</sup> Section 328.01(3)(d), F.S.

<sup>&</sup>lt;sup>10</sup> Section 328.03(1), F.S.

<sup>&</sup>lt;sup>11</sup> Section 328.03(2), F.S.

<sup>&</sup>lt;sup>12</sup> Section 328.03(3), F.S.

<sup>&</sup>lt;sup>13</sup> Section 328.03(4), F.S.

<sup>&</sup>lt;sup>14</sup> Section 328.09, F.S.

<sup>&</sup>lt;sup>15</sup> Section 328.11(1)-(2), F.S. **STORAGE NAME**: h0475a.TIS

If the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien may, within 180 days after the date of issuance of the title, apply to DHSMV for reissuance of the certificate of title. An additional fee may not be charged by DHSMV. If the address shown on the application is different from the address shown for the applicant, DHSMV will verify the certificate is delivered to an authorized receiver. 16

## Notice of Lien on Vessel and Recording

A lien for purchase money or as security for a debt in the form of retain title contract, conditional bill of sale, chattel mortgage, or otherwise on a vessel, is enforceable unless a sworn notice of such lien is recorded. The lien certificate must contain the following information:

- Name and address of the registered owner:
- Date of lien;
- Description of the vessel to include make, type, motor and serial number; and
- Name and address of lienholder.

The lien must be recorded by DHSMV.<sup>17</sup> DHSMV will not record a lien unless the official certificate of title is furnished with the notice of lien. Once the lien is recorded, the certificate of title will be held by the first lien holder until the lien is paid in full. 18

When a vessel is registered in the names of two or more people by the use of the word "or" each person has the right to place a lien or notice of lien with only his or her signature. When the vessel is registered by the use of the word "and," the signature of each coowner is required in order to place a lien on the vessel. 19

If the owner of the vessel or the director of the state child support enforcement program desires to place a second or subsequent lien against the vessel when the title certificate is in the possession of the first lienholder, the owner must send a written request to the first lienholder by certified mail and the first lienholder must forward the certificate to DHSMV for endorsement.<sup>20</sup>

Once the lien is paid in full, the lienholder must provide the owner with a satisfaction of lien, which will be filed with DHSMV.<sup>21</sup> DHSMV may promulgate rules to substitute the formal satisfaction of liens.<sup>22</sup> DHSMV may collect a fee of \$1 for the recording of each notice of lien, but no fee may be collected for recording the satisfaction of a lien.<sup>23</sup>

A lienholder holding a satisfied lien who fails to issue a satisfaction of the lien within 30 days of satisfaction will be held liable for all costs, damages, and expenses by the registered owner of such vessel. If the certificate of title shows a subsequent lien that has not been discharged, an executed satisfaction of the first lien must be delivered by the lienholder to the owner, and the certificate of title showing satisfaction of the first lien must be forwarded by the lienholder to the DHSMV within 10 days after satisfaction of the lien.<sup>24</sup> A lienholder who is noncompliant with the 10-day time period commits a misdemeanor of the second degree.<sup>25</sup>

If the original certificate of title cannot be returned to DHSMV by the lienholder, and all liens have been satisfied, upon application by the owner, a duplicate copy of the certificate of title without lien will be

Section 328.11(3)-(4), F.S.

<sup>&</sup>lt;sup>17</sup> Section 328.15(1), F.S.

<sup>&</sup>lt;sup>18</sup> Section 328.15(2)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Section 328.15(2)(b), F.S.

<sup>&</sup>lt;sup>20</sup> Section 328.15(2)(c), F.S.

<sup>&</sup>lt;sup>21</sup> Section 328.15(3), F.S.

<sup>&</sup>lt;sup>22</sup> Section 328.15(4), F.S.

<sup>&</sup>lt;sup>23</sup> Section 328.15(6), F.S.

<sup>&</sup>lt;sup>24</sup> Section 328.15(7), F.S.

<sup>&</sup>lt;sup>25</sup> Section 328.15(9), F.S. STORAGE NAME: h0475a.TIS

issued to the owner.<sup>26</sup> If the original lienholder assigns his or her lien to another person, the new lienholder may have his or her name substituted as lienholder.<sup>27</sup>

## Uniform Law Commission

The Uniform Law Commission (ULC), also known as the National Conference of Commissioners on Uniform State Laws, was established in 1892 and provides states with legislation that strives to bring clarity to areas of state statutory law.<sup>28</sup> ULC commissioners must be lawyers qualified to practice law. State governments as well as the District of Columbia, Puerto Rico, and the U.S. Virgin Islands appoint ULC commissioners to research, draft, and promote enactment of uniform state laws in areas of state law where uniformity is desirable and practical.<sup>29</sup> The ULC aims to strengthen the federal system by providing rules and procedures that are consistent from state to state.<sup>30</sup>

# Uniform Certificate of Title for Vessels Act

The Uniform Certificate of Title for Vessels Act (UCOTVA) was drafted by the ULC in 2011.<sup>31</sup> The principal objectives of the UCOTVA are to:

- Qualify as a state titling law that the Coast Guard will approve; (i)
- (ii) Facilitate transfers of ownership of a vessel;
- Deter and impede the theft of vessels by making information about the ownership of vessels (iii) available to both government officials and those interested in acquiring an interest in a vessel:
- (iv) Accommodate existing financing arrangements for vessels;
- Work seamlessly with the Uniform Commercial Code: (v)
- Manage, to the extent possible, the complications that can arise from a vessel's transition in or (vi) out of federal documentation;
- Provide clear rules on the consequences of compliance or noncompliance; (vii)
- (viii) Impose minimal or no new burdens or costs on state titling offices; and
- Protect buyers and others acquiring an interest in an undocumented vessel by requiring that the (ix) title for the vessel be branded if a casualty or sinking has caused significant damage to the vessel's hull integrity.

Few states currently brand the title of vessels, with the result that vessels with hidden hull damage are often salvaged and resold after cosmetic repairs without disclosure of the damage. The UCOTVA creates two title brands, one that owners are required to place on the title and a second, supervening brand that insurers are required to place on the title. The act encourages compliance with its branding rules by imposing an administrative penalty on owners who fail to comply and by having insurers who fail to comply make a warranty that the hull is merchantable. 32 The UCOTVA has been enacted in Virginia (2013), Connecticut (2014), Washington D.C. (2015), and Hawaii (2018). 33

# **Proposed Changes**

# Section 1 – Short Title

The bill creates s. 328.001, F.S., citing the short title as the, "Uniform Certificate of Title for Vessels Act".

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Section 328.15(8), F.S.

<sup>&</sup>lt;sup>27</sup> Section 328.15(11), F.S.

<sup>&</sup>lt;sup>28</sup> Uniform Law Commission, *About Us*, available at http://www.uniformlaws.org/aboutulc/overview (last visited January 29, 2019). <sup>29</sup> *Id.* 

<sup>&</sup>lt;sup>30</sup> *Id.* 

<sup>&</sup>lt;sup>31</sup> Esson McKenzie Miller, Jr., et. al., *Uniform Certificate of Title Act for Vessels*, National Conference of Commissioner on Uniform State Laws, March 9, 2011, available at

file:///C:/Users/Roth.Danielle/Downloads/CaBOgC2RZ629ydfZfJIA\_COTAV\_%20Post%20March%202011%20Cmte%20Mtg%20Draft\_ 030911.pdf (last visited January 29, 2019).

Id. at p. 2-3.

<sup>33</sup> Uniform Law Commission, Certificate of Title for Vessels Act, available at https://www.uniformlaws.org/committees/communityhome?CommunityKey=61fb3255-092e-4e91-982b-6fa1ae66fd82 (last visited January 29, 2019).

## Section 2 - Definitions

The bill creates s. 328.0015, F.S., providing the following definitions:

- "Barge" means a vessel that is not self-propelled or fitted for propulsion by sail, paddle, oar, or similar device.
- "Builder's certificate" means a certificate of the facts of build of a vessel described in 46 C.F.R. s. 67.99.
- "Buyer" means a person who buys or contracts to buy a vessel.
- "Cancel," with respect to a certificate of title, means to make the certificate ineffective.
- "Certificate of origin" means a record created by a manufacturer or importer as the
  manufacturer's or importer's proof of identity of a vessel. The term includes a manufacturer's
  certificate or statement of origin and an importer's certificate or statement of origin. The term
  does not include a builder's certificate.
- "Certificate of title" means a record, created by the department or by a governmental agency of another jurisdiction under the law of that jurisdiction that is designated as a certificate of title by the department or agency and is evidence of ownership of a vessel.
- "Dealer" means a person, including a manufacturer, in the business of selling vessels.
- "Department" means the Department of Highway Safety and Motor Vehicles.
- "Documented vessel" means a vessel covered by a certificate of documentation issued pursuant to 46 U.S.C. s. 12105. The term does not include a foreign-documented vessel.
- "Electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.
- "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- "Foreign-documented vessel" means a vessel the ownership of which is recorded in a registry
  maintained by a country other than the United States which identifies each person who has an
  ownership interest in a vessel and includes a unique alphanumeric designation for the vessel.
- "Good faith" means honesty in fact and the observance of reasonable commercial standards of fair dealing.
- "Hull damaged" means compromised with respect to the integrity of a vessel's hull by a collision, allision, lightning strike, fire, explosion, running aground, or similar occurrence, or the sinking of a vessel in a manner that creates a significant risk to the integrity of the vessel's hull.
- "Hull identification number" means the alphanumeric designation assigned to a vessel pursuant to 33 C.F.R. part 181.
- "Lien creditor," with respect to a vessel, means:
  - 1. A creditor that has acquired a lien on the vessel by attachment, levy, or the like;
  - 2. An assignee for benefit of creditors from the time of assignment;
  - 3. A trustee in bankruptcy from the date of the filing of the petition; or
  - 4. A receiver in equity from the time of appointment.
- "Owner" means a person who has legal title to a vessel.
- "Owner of record" means the owner indicated in the files of the department or, if the files indicate more than one owner, the one first indicated.
- "Person" means an individual, corporation, business trust, estate, trust, statutory trust, partnership, limited liability company, association, joint venture, public corporation, government or governmental subdivision, agency, or instrumentality, or any other legal or commercial entity.
- "Purchase" means to take by sale, lease, mortgage, pledge, consensual lien, security interest, gift, or any other voluntary transaction that creates an interest in a vessel.
- "Purchaser" means a person who takes by purchase.
- "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- "Secured party," with respect to a vessel, means a person:
  - 1. In whose favor a security interest is created or provided for under a security agreement, regardless of whether any obligation to be secured is outstanding;
  - 2. Who is a consignor as defined under chapter 679; or

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- 3. Who holds a security interest arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5).
- "Secured party of record" means the secured party whose name is indicated as the name of the secured party in the files of the department or, if the files indicate more than one secured party, the one first indicated.
- "Security interest" means an interest in a vessel which secures payment or performance of an obligation if the interest is created by contract or arises under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5). The term includes any interest of a consignor in a vessel in a transaction that is subject to chapter 679. The term does not include the special property interest of a buyer of a vessel on identification of that vessel to a contract for sale under s. 672.501, but a buyer also may acquire a security interest by complying with chapter 679. Except as otherwise provided in s. 672.505, the right of a seller or lessor of a vessel under chapter 672 or chapter 680 to retain or acquire possession of the vessel is not a security interest, but a seller or lessor also may acquire a security interest by complying with chapter 679. The retention or reservation of title by a seller of a vessel notwithstanding shipment or delivery to the buyer under s. 672.401 is limited in effect to a reservation of a security interest. Whether a transaction in the form of a lease creates a security interest is determined as provided in part II of chapter 671
- "Sign" means, with present intent to authenticate or adopt a record, to:
  - 1. Make or adopt a tangible symbol; or
  - 2. Attach to or logically associate with the record an electronic symbol, sound, or process.
- "State" means a state of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- "State of principal use" means the state on the waters of which a vessel is or will be used, operated, navigated, or employed more than on the waters of any other state during a calendar year.
- "Title brand" means a designation of previous damage, use, or condition that must be indicated on a certificate of title.
- "Transfer of ownership" means a voluntary or involuntary conveyance of an interest in a vessel.
- "Vessel" means a watercraft used or capable of being used as a means of transportation on water, except:
  - 1. A seaplane;
  - 2. An amphibious vehicle for which a certificate of title is issued pursuant to chapter 319 or a similar statute of another state;
  - 3. Watercraft less than 16 feet in length and propelled solely by sail, paddle, oar, or an engine of less than 10 horsepower;
  - 4. Watercraft that operate only on a permanently fixed, manufactured course and the movement of which is restricted to or guided by means of a mechanical device to which the watercraft is attached or by which the watercraft is controlled;
  - 5. A stationary floating structure that:
    - a. Does not have and is not designed to have a mode of propulsion of its own;
  - b. Is dependent for utilities upon a continuous utility hookup to a source originating on shore; and
    - c. Has a permanent, continuous hookup to a shoreside sewage system.
  - 6. Watercraft owned by the United States, a state, or a foreign government or a political subdivision of any of them; and
  - 7. Watercraft used solely as a lifeboat on another watercraft.
- "Vessel number" means the alphanumeric designation for a vessel issued pursuant to 46 U.S.C. s. 12301.
- "Written certificate of title" means a certificate of title consisting of information inscribed on a tangible medium.

Additionally, the bill incorporates numerous terms defined elsewhere in Florida Statutes.

# Section 3 – Application for Certificate of Title

The bill amends s. 328.01, F.S., requiring additional information on the application for a certificate of title. The bill requires that an application for certificate of title must be signed by the applicant and contain:

- The applicant's name, the street address of the applicant's principal residence, and, if different, the applicant's mailing address;
- The name and mailing address of each other owner of the vessel;
- The hull identification number for the vessel or, if none, an application for the issuance of a hull identification number for the vessel;
- The vessel number for the vessel or, if none issued by DHSMV, an application for a vessel number;
- A description of the vessel, which must include:
  - The official number for the vessel, if any, assigned by the United States Coast Guard;
  - The name of the manufacturer, builder, or maker;
  - The model year or the year in which the manufacture or build of the vessel was completed;
  - The overall length of the vessel;
  - The vessel type;
  - The hull material;
  - The propulsion type;
  - The engine drive type, if any; and
  - The fuel type, if any;
- An indication of all security interests in the vessel known to the applicant and the name and mailing address of each secured party;
- A statement that the vessel is not a documented vessel or a foreign-documented vessel;
- Any title brand known to the applicant and, if known, the jurisdiction under whose law the title brand was created;
- If the applicant knows that the vessel is hull damaged, a statement that the vessel is hull damaged;
- If the application is made in connection with a transfer of ownership, the transferor's name, street address, and, if different, mailing address, the sales price, if any, and the date of the transfer; and
- If the vessel was previously registered or titled in another jurisdiction, a statement identifying each jurisdiction known to the applicant in which the vessel was registered or titled.

Additionally, the bill amends s. 328.01, F.S., requiring an application for a certificate of title to contain an electronic address for the owner, transferor, or secured party. The application for certificate of title must be accompanied by:

- A certificate of title signed by the owner shown on the certificate and which:
  - o Identifies the applicant as the owner of the vessel; or
  - o Is accompanied by a record that identifies the applicant as the owner; or
- If there is no certificate of title:
  - If the vessel was a documented vessel, a record issued by the United States Coast Guard which shows the vessel is no longer a documented vessel and identifies the applicant as the owner;
  - If the vessel was a foreign-documented vessel, a record issued by the foreign country which shows the vessel is no longer a foreign-documented vessel and identifies the applicant as the owner; or
  - In all other cases, a certificate of origin, bill of sale, or other record that to the satisfaction of DHSMV identifies the applicant as the owner.

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Lastly, the bill amends s. 328.01, F.S., providing that DHSMV will maintain any records submitted in connection with an application and may require an application for a certificate of title to be accompanied by payment of all fees and taxes by the applicant.

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## Section 4 – Duties and Operation of DHSMV

The bill creates s. 328.015, F.S., specifying the duties and operation of DHSMV. The bill requires DHSMV to retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title. DHSMV must retain all information regarding a security interest in a vessel for at least 10 years after DHSMV receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel.

A person who submits a record to DHSMV may request an acknowledgement of the filing by DHSMV. DHSMV must send the person an acknowledgment showing the hull identification number, the information in the filed record, and the date and time the record was received. DHSMV must send additional information to any person who requests it and pays a fee. DHSMV must send the requested information in a record that is self-authenticating.

# Section 5 - Applicability of State Law

The bill creates s. 328.02, F.S., providing that state law, rather than federal law governs vessels. The state law of the jurisdiction under whose certificate of title a vessel is covered governs all issues relating to the certificate from the time the vessel becomes covered by the certificate <sup>34</sup> until the vessel becomes covered by another certificate or becomes a documented vessel.

# Section 6 - Application Submission and Exceptions

The bill amends s. 328.03, F.S., by requiring a vessel owner to deliver an application and fee for certificate of title for the vessel, not later than 30 days from the date of ownership or the date Florida becomes the state of principal use.

The bill revises exceptions for titling vessels in Florida. The bill creates the following new exceptions:

- A documented vessel;
- A foreign-documented vessel;
- A barge;
- A vessel before delivery if the vessel is under construction or completed pursuant to contract;
- A vessel held by a dealer for sale or lease; and
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer.

The bill also deletes the following current exceptions:

- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- An amphibious vessel for which a vehicle title is issued by DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; and
- A vessel owned and operated by the state.

Additionally, the bill provides requirements for issuing, transferring, or renewing any number issued to an undocumented vessel issued under federal law.

The bill deletes the provisions providing that a vessel may be operated, used, or stored for up to 180 days after the date of application for a certificate of title while the application is pending. The bill also deletes the provisions providing that when selling, assigning, or transferring a titled vessel, the seller must deliver a valid certificate of title to the purchaser.

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<sup>&</sup>lt;sup>34</sup> A vessel becomes covered by a certificate of title when an application for the certificate and the applicable fee are delivered to DHSMV in accordance with this chapter or to the governmental agency that creates a certificate in another jurisdiction in accordance with the law of that jurisdiction.

Lastly, the bill specifies that a certificate of title is not only prima facie evidence of the ownership of the vessel, but also of the accuracy of the information in the record that constitutes the certificate.

# <u>Section 7 – Content of the Certificate of Title</u>

The bill creates s. 328.04, F.S., providing requirements for the content of a certificate of title. A certificate of title must contain:

- The date the certificate was created:
- The name of the owner of record and, if not all owners are listed, an indication that there are additional owners indicated in DHSMV's files;
- The mailing address of the owner of record;
- The hull identification number:
- A description of the vessel as required in s. 328.01(2)(e):
- The name and mailing address of the secured party of record; and
- All title brands indicated in DHSMV's files.

Each title brand indicated on a certificate of title must identify the jurisdiction under whose law the title brand was created. If the vessel was previously registered or titled in a foreign country, DHSMV must indicate such fact on the certificate of title. The written certificate of title must contain a form, signed under penalty of perjury, that all owners consent to a transfer of an ownership interest to another person. The written certificate of title must also contain a form for the owner of record to indicate that the vessel is hull damaged.

# <u>Section 8 – Branded Titles for Hull-Damaged Vessels</u>

The bill creates s. 328.045, F.S., providing responsibilities of an owner and insurer of a hull-damaged vessel. If damage occurred to a vessel while the owner was the owner of the vessel and the owner has notice of the damage at the time of the transfer, the owner must:

- Deliver to DHSMV an application for a new certificate and include the title brand designation "Hull Damaged"; or
- Indicate on the certificate that the vessel is hull damaged and deliver the certificate to the transferee.

Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by DHSMV, the insurer must deliver an application to DHSMV and include the title brand "Hull Damaged." Once DHSMV receives the above information, DHSMV has 30 days to create a new certificate that indicates that the vessel is branded "Hull Damaged." An owner or insurer who fails to comply with the above disclosures is subject to a noncriminal infraction of \$5,000 for the first offense, \$15,000 for a second offense, and \$25,000 per offense for every subsequent offense.

# <u>Section 9 – Maintenance of Access to Vessel Title Files</u>

The bill creates s. 328.055, F.S., requiring DHSMV to maintain the information contained in all certificates of title and the information submitted with the application. Specifically, DHSMV must:

- Ascertain or assign the hull identification number for the vessel;
- Maintain the hull identification number and all the information submitted with the application pursuant to which the record relates, including the date and time the record was delivered to DHSMV;
- Maintain the files for public inspection; and
- Index the files of DHSMV by hull identification number, vessel number, and name of the owner of record, and any other method used by the department.

Additionally, DHSMV must also maintain in its files for each vessel, all title brands, the name of each secured party known to DHSMV, the name of each person known to DHSMV to be claiming an ownership interest in the vessel, and all stolen property reports DHSMV has received. DHSMV is required to release the information in its files to federal, state, or local governments, and the information provided on the certificate of title is subject to public record.

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# Section 10 - Notice of Creation of Title

The bill creates s. 328.06, F.S., providing responsibilities of DHSMV when creating a certificate of title. On creation of a written or electronic certificate of title, DHSMV must promptly send the certificate or record evidencing the certificate to the secured party or owner of record. If DHSMV creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate.

Before DHSMV creates an electronic certificate of title, any written certificate must be surrendered to the department. If DHSMV creates an electronic certificate, DHSMV must destroy the written certificate. DHSMV must maintain in its files the date and time of destruction.

# Section 11 – Limitations on Possession of Title

The bill creates s. 328.065, F.S., specifying that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel.

## Section 12 – Duties and Responsibilities in General

The bill amends s. 328.09, F.S., providing DHSMV with duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title. Unless an application for a certificate of title is rejected, DHSMV must create a certificate for the vessel not later than 30 days after delivery of the application to DHSMV. DHSMV will create an electronic certificate of title unless the owner requests a written certificate.

DHSMV may reject an application for a certificate of title only if:

- The application is not in compliance;
- The application does not contain sufficient documentation for DHSMV to determine whether the applicant is entitled to a certificate;
- There is a reasonable basis for concluding that the application is fraudulent or issuance of a certificate would facilitate a fraudulent or illegal act; or
- The application does not comply with the laws of this state.

DHSMV must reject an application for a certificate of title for a vessel that is a documented vessel or a foreign-documented vessel. DHSMV may cancel a certificate of title created by DHSMV only if DHSMV:

- Could have rejected the application for the certificate:
- Is required to cancel the certificate under another provision of this part; or
- Receives satisfactory evidence that the vessel is a documented vessel or a foreign-documented vessel.

Lastly, the bill provides that DHSMV's decision to reject an application for a certificate of title or cancel a certificate of title is subject to a hearing whereby the owner may present evidence in support of or opposition to cancellation or rejection of a certificate of title.

# <u>Section 13 – Effect of Incorrect or Incomplete Information</u>

The bill creates s. 328.101, F.S., specifying that a certificate of title is effective even if it contains unintended or incorrect scriveners errors or does not contain certain required information that DHSMV determines to be inconsequential to the issuing of a certificate of title.

# Section 14 - Duplicate Certificate of Title

The bill amends s. 328.11, F.S., providing additional requirements for obtaining a duplicate certificate of title. In addition to a certificate of title being lost, destroyed, or mutilated, if a certificate is stolen, the owner of record may apply for and, by furnishing information satisfactory to DHSMV, obtain a duplicate certificate in the name of the owner of record.

An applicant for a duplicate certificate of title must sign the application and comply with all requirements for title application. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.

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The bill provides that a duplicate certificate of title created by DHSMV must comply with all the requirements for the contents of a certificate of title. The duplicate certificate of title must state that it is a "duplicate." If a person receiving a duplicate certificate of title finds the original certificate, the person must destroy the original certificate.

Lastly, the bill removes the provision allowing an applicant for duplicate certificate of title to apply for reissuance of the certificate if the applicant has not received the duplicate title from DHSMV within 180 days after the date of issuance of the certificate.

# Section 15 – Requirements for Security Interest in a Vessel

The bill creates s. 328.12, F.S., providing requirements for the determination and perfection of a security interest in a vessel. A security interest in a vessel can be perfected only by delivery of an application for a certificate of title to DHSMV that identifies the secured party and otherwise complies with all title application requirements. An application identifies a person as a secured party if a person named as an owner, lessor, consignor, or bailor in an application for a certificate of title is a security interest.

The bill provides that if DHSMV has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to DHSMV of an application to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:

- The name of the owner of record:
- The name and mailing address of the secured party;
- The hull identification number for the vessel; and
- If DHSMV has created a written certificate of title for the vessel, the certificate.

On delivery of an application and payment of fees, DHSMV must create a new certificate of title and deliver the new certificate or a record evidencing an electronic certificate. DHSMV must maintain it its files the date and time of delivery of the application to DHSMV.

DHSMV is not required to provide a receipt providing the name of the assignee of a secured party. A purchaser of a vessel subject to a security interest who obtains a release from the secured party takes free of the security interest and of the rights of a transferee.

The bill provides applicability providing that s. 328.12, F.S, does not apply to a security interest:

- A purchaser of a vessel subject to a security interest who obtains a release from the secured party;
- In a barge for which no application for a certificate of title has been delivered to DHSMV; or
- In a vessel before delivery if the vessel is under construction, or completed, pursuant to contract and for which no application for a certificate has been delivered to DHSMV.

However, s. 328.12, F.S, does apply if a certificate of documentation for a documented vessel is deleted or canceled.

# Section 16 – Termination of Security Interest

The bill creates s. 328.125, F.S., providing requirements for the delivery of a statement of the termination of a security interest. A secured party must deliver a termination statement to DHSMV and, on the debtor's request, to the debtor, by the earlier of:

- Twenty days after the secured party receives a signed demand from an owner for a termination statement; or
- If the vessel is consumer goods, 30 days after there is no obligation secured by the vessel.

If a written certificate of title has been created and delivered to a secured party and a termination statement is required, the secured party must deliver the certificate to the debtor or to DHSMV with the statement.

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The bill provides that on delivery to DHSMV of a termination statement authorized by the secured party, the security interest to which the statement relates ceases to be perfected. DHSMV must create and deliver a new certificate if the security interest was indicated on the certificate of title. Additionally, DHSMV must maintain in its files the date and time of delivery of the statement to DHSMV.

Lastly, the bill provides that a secured party that fails to comply with s. 328.125, F.S., is liable for any loss that the secured party had reason to know might result from its lack of compliance.

# Section 17 - Rights of Non-Secured Parties

The bill creates s. 328.14, F.S., providing for the rights of a purchaser of a vessel who is not a secured party. A buyer is afforded protection under the Uniform Commercial Code even if an existing certificate of title was not signed and delivered to the buyer.

# Section 18 – Rights of Secured Parties

The bill creates s. 328.145, F.S., providing for the rights of a secured party. If, a security interest in a vessel is perfected and DHSMV creates a certificate of title that does not indicate that the vessel is subject to the security interest:

- A buyer of the vessel takes free of the security interest if the buyer, without knowledge of the security interest, pays for and receives possession of the vessel; and
- The security interest is subordinate to a conflicting security interest in the vessel that is perfected after creation of the certificate and without the conflicting secured party's knowledge of the security interest.

# Section 19 - Repeal of Notice of Lien on Vessel

The bill amends s. 328.15, F.S., by deleting sections 1, 2, and 6 and provides a repeal date of October 1, 2025, for remaining sections (1), (2), and (4) - (8).

# Section 22 – Application for Transfer of Ownership and Termination of Security Interest

The bill creates s. 328.215, F.S., specifying circumstances by which DHSMV may create a new certificate of title after the receipt of an application for a transfer of ownership or termination of a security interest, without the applicant providing a certificate of title. If DHSMV receives an application for a new certificate of title unaccompanied by a signed certificate of title, DHSMV may create a new certificate of title if:

- The requirements for application for and information to be included in a certificate of title as well as the requirements for fraud prevention are met;
- The applicant provides an affidavit stating facts showing the applicant is entitled to a transfer of ownership or termination statement;
- The applicant provides DHSMV with evidence that proper notification of the application has been sent to the owner of record; and
- The applicant submits any other information required by DHSMV as evidence of the applicant's ownership or right to terminate the security interest, and DHSMV has no credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel.

The bill authorizes DHSMV to indicate certain information on the new certificate of title. DHSMV may indicate in the certificate of title that the certificate was created without submission of a signed certificate or termination statement. If after one year, DHSMV has not received any credible information indicating theft, fraud, unsatisfied security interest, or lien on the vessel, DHSMV must remove the indication from the certificate if requested by the applicant.

The bill authorizes DHSMV to require a bond, indemnity, or other security for a vessel title that has a transfer of ownership or security interest and is titled without a signed certificate of title. DHSMV may require the applicant to post a reasonable bond or provide an equal source of indemnity or security. Unless DHSMV receives a claim for indemnity within one year after creation of the certificate of title, DHSMV must release any bond, indemnity, or other security at the request of the applicant. DHSMV is

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not liable to any person for creating a certificate of title in good faith based on the information provided by the applicant. Any applicant who intentionally submits erroneous or fraudulent information is subject to a noncriminal infraction of \$5,000 for the first offense, \$15,000 for a second offense, and \$25,000 per offense for every subsequent offense.

<u>Section 23 – Voluntary Transfer of Vessel Title Ownership</u>
The bill creates s. 328.22, F.S., providing requirements for the transfer of ownership in a vessel. On a voluntary transfer of vessel title ownership, the following rules apply:

- If the transferor's interest is noted on the paper certificate, the transferor must hand sign or sign electronically, if available the certificate and deliver it to the transferee. If the transferor does not have possession of the certificate, the person in possession of the certificate has a duty to facilitate the transfer.
- If the certificate of title is an electronic certificate, the transferor must sign and deliver to the transferee a record evidencing the transfer of ownership to the transferee.
- The transferee has a right to enforce, by specific performance, the transfer of the certificate of title from the transferor.

Failure to comply with the above rules does not render the transfer of ownership of a vessel ineffective between the parties; however, the transfer may not be effective against another person claiming an interest in the vessel. A transferor who complies with the above rules is not liable as owner of the vessel for an event occurring after the transfer.

# Section 24 – Transfer of Ownership by Secured Party

The bill creates s. 328.23, F.S., providing a definition for "secured party's transfer statement". "Secured party's transfer statement" means a record signed by the secured party of record stating:

- That there has been a default on an obligation secured by the vessel:
- That the secured party of record is exercising or has exercised post-default remedies with respect to the vessel;
- That by reason of the exercise, the secured party of record has the right to transfer the ownership interest of an owner, and the name of the owner;
- The name and last known mailing address of the owner of record and the secured party of record:
- The name of the transferee:
- Other information required in the application for certificate of title; and
- One of the following:
  - The certificate of title is an electronic certificate:
  - The secured party does not have possession of the written certificate of title created in the name of the owner of record; or
  - o The secured party is delivering the written certificate of title to DHSMV with the secured party's transfer statement.

Additionally, the bill provides DHSMV's duties upon receipt of a secured party's transfer statement. Unless DHSMV has cause to reject a secured party's transfer statement, the department must:

- Accept the statement;
- Amend its files to reflect the transfer; and
- If the name of the owner whose interest is being transferred is indicated on the certificate:
  - Cancel the certificate even if the certificate has not been delivered to DHSMV;
  - o Create a new certificate indicating the transferee as owner; and
  - Deliver the new certificate or a record evidencing an electronic certificate.

The secured party is still held to the duties under the Uniform Commercial Code for secured transactions.

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# Section 25 – Transfer by Operation of Law

The bill amends s. 328.24, F.S., providing a definition for "by operation of law". "By operation of law" means pursuant to a law or judicial order affecting ownership of a vessel:

- Because of death, divorce, or other family law proceeding, merger, consolidation, dissolution, or bankruptcy:
- Through the exercise of the rights of a lien creditor or a person having a lien created by statute or rule of law: or
- Through other legal process.

The bill provides the requirements for a transfer of ownership by operation of law. A transfer-by-law statement must contain:

- The name and last known mailing address of the owner of record and the transferee and the other information required for application of title;
- Documentation sufficient to establish the transferee's ownership interest or right to acquire the ownership interest;
- A statement that:
  - The certificate of title is an electronic certificate of title:
  - o The transferee does not have possession of the written certificate of title created in the name of the owner of record; or
  - The transferee is delivering the written certificate to the department with the transfer-bylaw statement; and
- Except for a transfer due to death, divorce, family law proceeding, merger, consolidation, dissolution, or bankruptcy, evidence that notification of the transfer and the intent to file the transfer-by-law statement has been sent to all persons indicated in DHSMV's files as having an interest, including a security interest, in the vessel.

Unless DHSMV has cause to reject the transfer, the department must:

- Accept the statement;
- Amend its files to reflect the transfer; and
- If the name of the owner whose interest is being transferred is indicated on the certificate:
  - Cancel the certificate even if the certificate has not been delivered to DHSMV:
  - Create a new certificate indicating the transferee as owner;
  - Indicate on the new certificate any security interest indicated on the canceled certificate. unless a court order provides otherwise; and
  - Deliver the new certificate or a record evidencing an electronic certificate.

The bill does not apply to defaults under the Uniform Commercial Code.

# Section 26 - Principles of Law and Equity

The bill creates s. 328.25, F.S., providing that the principles and law of equity supplement the provisions of this bill.

# Section 27 - Rule-Making Authority

The bill creates s. 328.41, F.S., specifying that DHSMV has the authority to adopt rules pursuant to ss. 120.536(1) and 120.54, F.S., to implement the provisions of this act.

# Section 31 – Grandfather Provision

The bill grandfathers in the rights, duties, and interests flowing from a transaction, certificate of title, or record created on or before the effective date of this act. Except for in certain circumstances below, a security interest that is enforceable immediately before the effective date of this act and would have priority over the rights of a person who becomes a lien creditor at that time is a perfected security interest under this act.

**DATE**: 3/8/2019

STORAGE NAME: h0475a.TIS **PAGE: 15**  However, a security interest perfected immediately before the effective date of this act remains perfected until the earlier of:

- The time perfection would have ceased under the law under which the security interest was perfected; or
- Three years after the effective date of this act.

## Section 32 – Retroactive Application

The bill provides that subject to section 25 (transfer by operation of law), this act applies to any transaction, certificate of title, or record relating to a vessel, even if the transaction, certificate of title, or record was entered into or created before the effective date of this act.

#### Section 33 – Effective Date

Provides an effective date of July 1, 2022.

# Sections 20, 21, 28, 29 and 30 - Conforming Provisions and Cross-References

The bill amends ss. 328.16, 328.165, 409.2575, 705.103, and 721.08, F.S., conforming provisions and cross-references to changes made by the bill.

## **B. SECTION DIRECTORY:**

- **Section 1:** Creates s. 328.001, F.S., relating to short title.
- **Section 2:** Creates s. 328.0015, F.S., relating to definitions.
- Section 3: Amends s. 328.01, F.S., relating to application for certificate of title.
- Section 4: Creates s. 328.015, F.S., relating to duties and operation of the department.
- Section 5: Creates s. 328.02, F.S., relating to law governing vessel covered by certificate of title.
- **Section 6:** Amends s. 328.03, F.S., relating to certificate of title required.
- Section 7: Creates s. 328.04, F.S., relating to content of certificate of title.
- **Section 8:** Creates s. 328.045, F.S., relating to title brands.
- **Section 9:** Creates s. 328.055, F.S., relating to maintenance of and access to files.
- **Section 10:** Creates s. 328.06, F.S., relating to action required on creation of certificate of title.
- **Section 11:** Creates s. 328.065, F.S., relating to effect of possession of certificate of title; judicial process.
- **Section 12:** Amends s. 328.09, F.S., relating to refusal to issue and authority to cancel a certificate of title or registration.
- **Section 13:** Creates s. 328.101, F.S., relating to effect of missing or incorrect information.
- **Section 14:** Amends s. 328.11, F.S., relating to duplicate certificate of title.
- Section 15: Creates s. 328.12, F.S., relating to perfection of security interest.
- **Section 16:** Creates s. 328.125, F.S., relating to termination statement.
- Section 17: Creates s. 328.14, F.S., relating to rights of purchaser other than secured party.

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- **Section 18:** Creates s. 328.145, F.S., relating to rights of secured party.
- Section 19: Amends s. 328.15, F.S., relating to notice of lien on vessel; recording.
- **Section 20:** Amends s. 328.16, F.S., relating to issuance in duplicate; delivery; liens; and encumbrances.
- **Section 21:** Amends s. 328.165, F.S., relating to cancellation of certificates.
- **Section 22:** Creates s. 328.215, F.S., relating to application for transfer of ownership or termination of security interest without certificate of title.
- **Section 23:** Creates s. 328.22, F.S., relating to transfer of ownership.
- **Section 24:** Creates s. 328.23, F.S., relating to transfer of ownership by secured party's transfer statement.
- **Section 25:** Creates s. 328.24, F.S., relating to transfer by operation of law.
- Section 26: Creates s. 328.25, F.S., relating to supplemental principles of law and equity.
- **Section 27:** Creates s. 328.41, F.S., relating to rulemaking authority.
- Section 28: Amends s. 409.2575, F.S., relating to liens on motor vehicles and vessels.
- **Section 29:** Amends s. 705.103, F.S., relating to procedure for abandoned or lost property.
- **Section 30:** Amends s. 721.08, F.S., relating to escrow accounts; nondisturbance instruments; alternate security arrangements; transfer of legal title.
- **Section 31:** Provides grandfather provision for valid certificates of title created on or before the effective date of this act.
- **Section 32:** Provides that subject to section 25, this act applies to transfer of title entered into or created before the effective date of this act.
- Section 33: Provides an effective date of October 1, 2022.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

Indeterminate. The bill will require DHSMV to implement extensive changes to vessel titling procedures and databases. DHSMV has indicated that the bill may require additional resources and could negatively impact the delivery of the on-going Motorist Modernization initiative.

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## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

To the extent the bill results in additional vessel titling transactions Tax Collectors could experience an increase in title application fees.

# 2. Expenditures:

None.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill may improve the integrity of the vessel titling process by requiring a more detailed description of the vessel on the title and requiring DHSMV to maintain the information contained in all certificates of title and title applications.

The bill benefits consumers by requiring the title of a vessel to be branded if the vessel's hull has been damaged, a condition that affects the condition and value of the vessel.

#### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

#### 2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

This bill gives DHSMV rule-making authority.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill is unclear as to which agency will enforce the penalties for failure of a vessel owner or insurer to report hull damage to a vessel.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 6, 2019, the Transportation & Infrastructure Subcommittee adopted a strike-all amendment and reported the bill favorably as a committee substitute. The strike-all amendment:

- Clarified that the law of the state under which a vessel's certificate of title is covered governs all issues relating to the certificate.
- Provided a 30-day rather than 20-day time thresholds for DHSMV to perform certain requirements.
- Provided that an applicant for a certificate of title must deliver to DHSMV an application for certificate of title within 30 days rather than 20 days from the date of transfer of ownership or date this state becomes the state of principal use.

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- Clarified DHSMV's process to issue, transfer, or renew a federal certificate of title for an undocumented vessel that is registered with the U.S. Coast Guard.
- Provided that a vessel owner who fails to report hull damage is subject to a noncriminal
  infraction with a penalty of \$5,000 for the first offense, \$15,000 for a second offense, and
  \$25,000 per offense for any subsequent offenses.
- Provided that DHSMV's decision to reject an application for a certificate of title or cancel a
  certificate of title is subject to a hearing whereby the owner may present evidence in support of
  or opposition to cancellation or rejection of a certificate of title.
- Clarified that a certificate of title is still effective if it contains scriveners errors or does not contain certain required information that DHSMV determines to be inconsequential to the issuing of a certificate of title.
- Removed DHSMV's specific rulemaking authority in s. 328.12, F.S., and created a general grant of rulemaking authority.
- Removed DHSMV's requirement to give valuations of vessels.
- Provided language to protect DHSMV from liability for fraudulently obtained certificates of title
  and provided penalties for applicants who intentionally mislead DHSMV into issuing a fraudulent
  certificate of title.
- Removed the word "rules" from the requirements of a voluntary transfer of ownership interest in a vessel.
- Clarified that the transferor of a certificate of title can be hand signed or electronically signed, if the option is available.
- Provided a repeal date of s. 328.15(1), (2), and (4) (8) on October 1, 2025.
- Provided an effective date of July 1, 2022.

This analysis is written to the committee substitute as reported favorably by the Transportation & Infrastructure Subcommittee.

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By Senator Rouson

19-01529A-19 20191530

A bill to be entitled

An act relating to vessels; creating s. 327.332, F.S.; requiring vessel operators to reduce speed in specified hazardous situations; providing penalties; amending s. 327.4107, F.S.; revising criteria for determining that a vessel is at risk of becoming derelict; requiring that such vessels be moved after certain notice is delivered to the owner or operator of the vessel or posted conspicuously on the vessel; amending s. 328.21, F.S.; providing criminal penalties for failure to present a certificate of title showing proper transfer of vessel ownership; amending s. 327.73, F.S.; revising civil penalties relating to certain at-risk vessels and prohibited anchoring or mooring; providing civil penalties for vessels which create special hazards; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 327.332, Florida Statutes, is created to read:

327.332 Special hazards.-

- (1) A vessel operator shall reduce speed to slow speed, minimum wake upon seeing a vessel or person in a hazardous or vulnerable position, if the wake from the operator's vessel is likely to cause property damage or injury to the vulnerable vessel or person. A vessel is not in a hazardous or vulnerable position under this subsection if it is docked and unattended.
  - (2) A vessel operator shall reduce to slow speed, minimum

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wake upon approaching within 300 feet of any emergency vessel, including, but not limited to, a law enforcement vessel, a

United States Coast Guard vessel or auxiliary vessel, a fire vessel, or a tow vessel, with its emergency lights activated.

- (3) A vessel operator shall reduce to slow speed, minimum wake upon approaching within 300 feet of any construction vessel or barge actively engaged in operations and displaying an orange flag or a yellow flashing light from the tallest portion of such vessel or barge.
- (4) A vessel operator found in violation of this section is guilty of a noncriminal infraction as provided in s. 327.73.

Section 2. Present subsections (3), (4), and (5) of section 327.4107, Florida Statutes, are redesignated as subsections (4), (5), and (6), respectively, paragraph (e) of subsection (2) of that section is amended, and a new subsection (3) is added to that section, to read:

327.4107 Vessels at risk of becoming derelict on waters of this state.—

- (2) An officer of the commission or of a law enforcement agency specified in s. 327.70 may determine that a vessel is at risk of becoming derelict if any of the following conditions exist:
- (e) The vessel does not have <u>or is unable to demonstrate</u> an effective means of propulsion for safe navigation within 72 hours after the vessel owner or operator receives telephonic or written notice, which may be provided by facsimile, electronic mail, or other electronic means, stating such from an officer, <u>does not have a declared destination upon inquiry by a law enforcement officer</u>, and the vessel owner or operator is unable

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to provide a receipt, proof of purchase, or other documentation of having ordered necessary parts for vessel repair. The commission may adopt rules to implement this paragraph.

(3) A vessel at risk of becoming derelict must be moved to a location with a minimum distance of 3 miles from the previous location on or before 90 days after the date of notice pursuant to paragraph (2)(e) is delivered to the owner of the vessel or posted conspicuously on the vessel.

Section 3. Section 328.21, Florida Statutes, is amended to read:

- 328.21 Transfer without delivery of certificate; operation or use without certificate; failure to surrender; other violations.—A person who:
- (1) Except as otherwise provided for in this chapter, purports to sell or transfer a vessel for which a certificate of title is required without delivering to the purchaser or transferee thereof a certificate of title thereto which is duly assigned to the purchaser as provided in this chapter or who operates or uses in this state a vessel for which a certificate of title is required, without the certificate having been obtained in accordance with this chapter, or upon which the certificate of title has been canceled;
- (2) Fails to surrender any certificate of title, certificate of registration, or sticker upon cancellation of the same by the department and notice thereof as prescribed in this chapter;
- (3) Fails to surrender the certificate of title to the department as provided in this chapter when the vessel has been destroyed, dismantled, or changed so that it is not the vessel

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described in the certificate of title; or

- (4) Fails to present the certificate of title to the department with the new owner information to ensure proper transfer of ownership of the vessel; or
- (5) (4) Violates any of the other provisions of this chapter, or any lawful rule adopted under this chapter,

is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083, for each offense.

Section 4. Paragraphs (aa) and (bb) of subsection (1) of section 327.73, Florida Statutes, are amended, and paragraph (cc) is added to that subsection, to read:

327.73 Noncriminal infractions.

- (1) Violations of the following provisions of the vessel laws of this state are noncriminal infractions:
- (aa) Section 327.4107, relating to vessels at risk of becoming derelict on waters of this state, for which the civil penalty is:
  - 1. For a first offense, \$100 \$50.
- 2. For a second offense occurring 30 days or more after a first offense, \$250 \$100.
- 3. For a third or subsequent offense occurring 30 days or more after a previous offense, \$500 \$250. A person cited more than 3 times within a 12-month period may have their vessel impounded by law enforcement.
- (bb) Section 327.4109, relating to anchoring or mooring in a prohibited area, for which the penalty is:
  - 1. For a first offense, up to a maximum of \$100 \$50.
  - 2. For a second offense, up to a maximum of \$250  $\frac{$100}{}$ .

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3. For a third or subsequent offense, up to a maximum of \$500 \$250. A person cited more than 3 times within a 12-month period may have their vessel impounded by law enforcement.

- (cc) Section 327.332, relating to vessels creating special hazards, for which the penalty is:
  - 1. For a first offense, \$50.
- 2. For a second offense occurring within 12 months after a prior conviction, \$250.
- 3. For a third offense occurring within 36 months after a prior conviction, \$500.
- 4. For a fourth or subsequent offense occurring within 72 months after a prior conviction, \$1,000.

Any person cited for a violation of any provision of this subsection shall be deemed to be charged with a noncriminal infraction, shall be cited for such an infraction, and shall be cited to appear before the county court. The civil penalty for any such infraction is \$50, except as otherwise provided in this section. Any person who fails to appear or otherwise properly respond to a uniform boating citation shall, in addition to the charge relating to the violation of the boating laws of this state, be charged with the offense of failing to respond to such citation and, upon conviction, be guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. A written warning to this effect shall be provided at the time such uniform boating citation is issued.

Section 5. This act shall take effect July 1, 2019.

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1 A bill to be entitled 2 An act relating to vessels; creating s. 327.332, F.S.; 3 requiring vessel operators to reduce speed in specified hazardous situations; providing penalties; 4 5 amending s. 327.4107, F.S.; revising criteria for 6 determining that a vessel is at risk of becoming 7 derelict; requiring that such vessels be moved after 8 certain notice is delivered to the owner or operator 9 of the vessel or posted conspicuously on the vessel; 10 amending s. 328.21, F.S.; providing penalties for failure to present a certificate of title showing 11 12 proper transfer of vessel ownership; amending s. 327.73, F.S.; revising civil penalties relating to 13 14 certain at-risk vessels and prohibited anchoring or mooring; providing civil penalties for vessels which 15 16 create special hazards; providing an effective date. 17 18 Be It Enacted by the Legislature of the State of Florida: 19 20 Section 327.332, Florida Statutes, is created Section 1. 21 to read: 22 327.332 Special hazards.-23 (1) A vessel operator shall reduce speed to slow speed, 24 minimum wake upon seeing a vessel or person in a hazardous or

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vulnerable position, where the wake from the operator's vessel

CODING: Words stricken are deletions; words underlined are additions.

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is likely to cause property damage or injury to the vulnerable person or vessel. A vessel is not in a hazardous or vulnerable position under this subsection if it is docked and unattended.

- (2) A vessel operator shall reduce to slow speed, minimum wake upon approaching within 300 feet of any emergency vessel, including, but not limited to, a law enforcement vessel, United States Coast Guard vessel or auxiliary vessel, fire vessel, or tow vessel, with its emergency lights activated.
- (3) A vessel operator shall reduce to slow speed, minimum wake upon approaching within 300 feet of any construction vessel or barge actively engaged in operations and displaying an orange flag or yellow flashing light from the tallest portion of the vessel or barge.
- (4) A vessel operator found in violation of this section is guilty of a noncriminal infraction as provided in s. 327.73.

Section 2. Subsections (3), (4), and (5) of section 327.4107, Florida Statutes, are renumbered as subsections (4), (5), and (6), respectively, paragraph (e) of subsection (2) of that section is amended, and a new subsection (3) is added to that section to read:

327.4107 Vessels at risk of becoming derelict on waters of this state.—

(2) An officer of the commission or of a law enforcement agency specified in s. 327.70 may determine that a vessel is at risk of becoming derelict if any of the following conditions

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exist:

- (e) The vessel does not have <u>or is unable to demonstrate</u> an effective means of propulsion for safe navigation within 72 hours after the vessel owner or operator receives telephonic or written notice, which may be provided by facsimile, electronic mail, or other electronic means, stating such from an officer, <u>does not have a declared destination upon inquiry by a law enforcement officer</u>, and the vessel owner or operator is unable to provide a receipt, proof of purchase, or other documentation of having ordered necessary parts for vessel repair. The commission may adopt rules to implement this paragraph.
- (3) A vessel at risk of becoming derelict must be moved to a location with a minimum distance of 3 miles from the previous location on or before 90 days after the date of notice pursuant to paragraph (2)(e) is delivered to the owner of the vessel or posted conspicuously on the vessel.
- Section 3. Subsection (4) of section 328.21, Florida Statutes, is renumbered as subsection (5), subsection (3) of that section is amended, and a new subsection (4) is added to that section, to read:
- 328.21 Transfer without delivery of certificate; operation or use without certificate; failure to surrender; other violations.—A person who:
- (3) Fails to surrender the certificate of title to the department as provided in this chapter when the vessel has been

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destroyed, dismantled, or changed so that it is not the vessel described in the certificate of title;  $\frac{\partial}{\partial x}$ 

(4) Fails to present the certificate of title to the department with the new owner information to ensure proper transfer of ownership of the vessel; or

is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083, for each offense.

Section 4. Paragraphs (aa) and (bb) of subsection (1) of section 327.73, Florida Statutes, are amended, and paragraph (cc) is added to that subsection, to read:

327.73 Noncriminal infractions.-

- (1) Violations of the following provisions of the vessel laws of this state are noncriminal infractions:
- (aa) Section 327.4107, relating to vessels at risk of becoming derelict on waters of this state, for which the civil penalty is:
  - 1. For a first offense, \$100 \$50.
- 2. For a second offense occurring 30 days or more after a first offense,  $$250 $\frac{$100}{}$ .
- 3. For a third or subsequent offense occurring 30 days or more after a previous offense, \$500 \\$250. A person cited more than 3 times within a 12-month period may have their vessel impounded by law enforcement.
  - (bb) Section 327.4109, relating to anchoring or mooring in

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101 a prohibited area, for which the penalty is:

- 1. For a first offense, up to a maximum of \$100 \$50.
- 2. For a second offense, up to a maximum of \$250 \$100.
- 3. For a third or subsequent offense, up to a maximum of \$500 \$250. A person cited more than 3 times within a 12-month period may have their vessel impounded by law enforcement.
- (cc) Section 327.332, relating to vessels creating special hazards, for which the penalty is:
  - 1. For a first offense, \$50.
- 2. For a second offense occurring within 12 months after a prior conviction, \$250.
- 3. For a third offense occurring within 36 months after a prior conviction, \$500.
- 4. For a fourth or subsequent offense occurring within 72 months after a prior conviction, \$1,000.

Any person cited for a violation of any provision of this subsection shall be deemed to be charged with a noncriminal infraction, shall be cited for such an infraction, and shall be cited to appear before the county court. The civil penalty for any such infraction is \$50, except as otherwise provided in this section. Any person who fails to appear or otherwise properly respond to a uniform boating citation shall, in addition to the charge relating to the violation of the boating laws of this state, be charged with the offense of failing to respond to such

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citation and, upon conviction, be guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. A written warning to this effect shall be provided at the time such uniform boating citation is issued.

Section 5. This act shall take effect July 1, 2019.

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By Senator Gruters

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A bill to be entitled An act relating to towing and immobilizing of vehicles and vessels; amending ss. 125.0103 and 166.043, F.S.; specifying that local governments may enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; defining the term "immobilize"; creating ss. 125.01047 and 166.04465, F.S.; prohibiting counties and municipalities, respectively, from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization services; defining the term "towing business"; providing exceptions; amending s. 323.002, F.S.; prohibiting counties or municipalities from imposing charges, costs, expenses, fines, fees, or penalties on registered owners, other legally authorized persons in custody or in control, or lienholders of vehicles or vessels under certain conditions; providing an exception; amending s. 713.78, F.S.; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; amending s. 715.07, F.S.; revising certain notice requirements; revising requirements relating to towing and to removing vehicles or vessels to include persons who are in custody of a vehicle or of a vessel; deleting a requirement related to liability for improper removal of a vehicle or of a vessel; creating s. 715.08, F.S.;

defining terms; authorizing vehicle immobilization

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devices to be used on trespassing motor vehicles; prohibiting persons from acting as operators of a vehicle immobilization service in this state unless specified requirements are met; providing requirements for such operators and persons acting on behalf of such operators; authorizing an operator to conduct vehicle immobilization at any time; providing notice requirements for immobilization of a vehicle; prohibiting a vehicle immobilization service or operator from taking specified actions; providing requirements for a certain receipt of payment; providing liability requirements under certain circumstances; providing insurance requirements for the operator; prohibiting the operator from engaging in specified activities; providing signage requirements; authorizing a certain local government to impose a fine upon an operator and to revoke, suspend, or not renew an operator's license for due cause; providing notice and hearing requirements for adverse actions regarding certain licenses; requiring disqualification from reapplying for a certain license for a specified period under certain circumstances; authorizing the revocation of an operator's license under certain circumstances; providing maximum specified fines and suspension of license for certain violations; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (b) and (c) of subsection (1) of section 125.0103, Florida Statutes, are amended to read:

125.0103 Ordinances and rules imposing price controls; findings required; procedures.—

(1)

- (b) The provisions of This section does shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel.
- (c) Counties must establish maximum rates that which may be charged for on the towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, the removal and storage of wrecked or disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel. However, if a municipality chooses to enact an ordinance establishing the maximum rates fees for the towing or immobilization of vehicles or vessels as described in paragraph

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(b), the county's ordinance <u>does</u> shall not apply within such municipality. For purposes of this paragraph, the term

"immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a device such as a "boot" or "club,"

the "Barnacle," or any other device that renders a vehicle or vessel inoperable.

Section 2. Section 125.01047, Florida Statutes, is created to read:

125.01047 Rules and ordinances relating to towing and to vehicle immobilization services.—

- (1) A county may not enact an ordinance or rule that would impose a fee or charge on an authorized wrecker operator as defined in s. 323.002(1); a towing business for towing, impounding, or storing a vehicle or vessel; or a vehicle immobilization service as defined in s. 715.08. As used in this section, the term "towing business" means a business that provides towing services for monetary gain.
- (2) The prohibition imposed in subsection (1) does not affect a county's authority to:
- (a) Levy a reasonable business tax under s. 205.0315, s. 205.033, or s. 205.0535.
- (b) Impose on and collect from the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, a reasonable administrative fee or charge not to exceed 25 percent of the maximum towing or of the immobilization rate, to cover the cost of enforcement, including parking enforcement, by the county when the vehicle or vessel is towed from or immobilized on public property. However, an authorized wrecker operator, towing

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business, or vehicle immobilization service may impose and
collect the administrative fee or charge on behalf of the county
and shall remit such fee or charge to the county after it is
collected.

Section 3. Paragraphs (b) and (c) of subsection (1) of section 166.043, Florida Statutes, are amended to read:

166.043 Ordinances and rules imposing price controls; findings required; procedures.—

(1)

- (b) The provisions of This section does shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel.
- (c) Counties must establish maximum rates that which may be charged for on the towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, the removal and storage of wrecked or disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or

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otherwise does not consent to the removal of the vehicle <u>or</u>
<u>vessel</u>. However, if a municipality chooses to enact an ordinance
establishing the maximum <u>rates</u> <u>fees</u> for the towing or
immobilization of vehicles <u>or vessels</u> as described in paragraph
(b), the county's ordinance established under s. 125.0103 <u>does</u>
<u>shall</u> not apply within such municipality. <u>For purposes of this</u>
<u>paragraph</u>, the term "immobilize" means the act of rendering a

vehicle or a vessel inoperable by the use of a device such as a
"boot" or "club," the "Barnacle," or any other device that
renders the vehicle or the vessel inoperable.

Section 4. Section 166.04465, Florida Statutes, is created to read:

166.04465 Rules and ordinances relating to towing or to vehicle immobilization services.—

- (1) A municipality may not enact an ordinance or rule that would impose a fee or charge on an authorized wrecker operator as defined in s. 323.002(1); on a towing business for towing, impounding, or storing a vehicle or vessel; or a vehicle immobilization service as defined in s. 715.08. As used in this section, the term "towing business" means a business that provides towing services for monetary gain.
- (2) The prohibition imposed in subsection (1) does not affect a municipality's authority to:
- (a) Levy a reasonable business tax under s. 205.0315, s. 205.043, or s. 205.0535.
- (b) Impose on and collect from the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, a reasonable administrative fee or charge not to exceed 25 percent of the

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maximum towing or immobilization rate, to cover the cost of enforcement, including parking enforcement, by the municipality when the vehicle or vessel is towed from or immobilized on public property. However, an authorized wrecker operator, towing business, or vehicle immobilization service may impose and collect the administrative fee or charge on behalf of the municipality and shall remit such fee or charge to the municipality after it is collected.

Section 5. Present subsection (4) of section 323.002, Florida Statutes, is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

323.002 County and municipal wrecker operator systems; penalties for operation outside of system.—

(4) (a) Except as provided in paragraph (b), a county or municipality may not adopt or maintain an ordinance or rule that imposes a charge, cost, expense, fine, fee, or penalty on a registered owner or other legally authorized person in custody or in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, when the vehicle or vessel is towed by an authorized wrecker operator under this chapter.

(b) A county or municipality may adopt or maintain an ordinance or rule that imposes a reasonable administrative fee or charge on the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, when the vehicle or vessel is towed by an authorized wrecker operator. The fee or charge may not exceed 25 percent of the maximum towing rate, to cover the cost of enforcement, including parking enforcement, by the county or municipality when the vehicle or vessel is towed from public

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property. However, an authorized wrecker operator or towing business may impose and collect the administrative fee or charge on behalf of the county or municipality and shall remit such fee or charge to the county or municipality after it is collected.

Section 6. Subsection (2) of section 713.78, Florida Statutes, is amended to read:

713.78 Liens for recovering, towing, or storing vehicles and vessels.—

- (2) Whenever a person regularly engaged in the business of transporting vehicles or vessels by wrecker, tow truck, or car carrier recovers, removes, or stores a vehicle or vessel upon instructions from:
  - (a) The owner thereof;
- (b) The owner or lessor, or a person authorized by the owner or lessor, of property on which such vehicle or vessel is wrongfully parked, and the removal is done in compliance with s. 715.07;
- (c) The landlord or a person authorized by the landlord, when such motor vehicle or vessel remained on the premises after the tenancy terminated and the removal is done in compliance with s. 83.806 or s. 715.104; or
  - (d) Any law enforcement agency,

she or he shall have a lien on the vehicle or vessel for a reasonable towing fee, for a reasonable administrative fee or charge imposed by a county or a municipality, and for a reasonable storage fee; except that a no storage fee may not shall be charged if the vehicle or the vessel is stored for less than 6 hours.

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Section 7. Subsection (2) and present subsection (4) of section 715.07, Florida Statutes, are amended, and present subsection (5) of that section is redesignated as subsection (4), to read:

715.07 Vehicles or vessels parked on private property; towing.—

- (2) The owner or lessee of real property, or any person authorized by the owner or lessee, which person may be the designated representative of the condominium association if the real property is a condominium, may cause any vehicle or vessel parked on such property without her or his permission to be removed by a person regularly engaged in the business of towing vehicles or vessels, without liability for the costs of removal, transportation, or storage or damages caused by such removal, transportation, or storage, under any of the following circumstances:
- (a) The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to strict compliance with the following conditions and restrictions:
- 1.a. Any towed or removed vehicle or vessel must be stored at a site within a 10-mile radius of the point of removal in any county of 500,000 population or more, and within a 15-mile radius of the point of removal in any county of less than 500,000 population. That site must be open for the purpose of redemption of vehicles on any day that the person or firm towing such vehicle or vessel is open for towing purposes, from 8:00 a.m. to 6:00 p.m., and, when closed, shall have prominently

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posted a sign indicating a telephone number where the operator of the site can be reached at all times. Upon receipt of a telephoned request to open the site to redeem a vehicle or vessel, the operator shall return to the site within 1 hour or she or he will be in violation of this section.

- b. If no towing business providing such service is located within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or removed vehicle or vessel must be stored at a site within a 20-mile radius of the point of removal in any county of 500,000 population or more, and within a 30-mile radius of the point of removal in any county of less than 500,000 population.
- 2. The person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of such towing or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of such towing or removal, the storage site, the time the vehicle or vessel was towed or removed, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel and shall obtain the name of the person at that department to whom such information was reported and note that name on the trip record.
- 3. A person in the process of towing or removing a vehicle or vessel from the premises or parking lot in which the vehicle or vessel is not lawfully parked must stop when a person seeks the return of the vehicle or vessel. The vehicle or vessel must be returned upon the payment of a reasonable service fee of not more than one-half of the posted rate for the towing or removal service as provided in subparagraph 6. The vehicle or vessel may

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be towed or removed if, after a reasonable opportunity, the owner or legally authorized person in control of the vehicle or vessel is unable to pay the service fee. If the vehicle or vessel is redeemed, a detailed signed receipt must be given to the person redeeming the vehicle or vessel.

- 4. A person may not pay or accept money or other valuable consideration for the privilege of towing or removing vehicles or vessels from a particular location.
- 5. Except for property appurtenant to and obviously a part of a single-family residence, and except for instances when notice is personally given to the owner or other legally authorized person in control of the vehicle or vessel that the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or vessels and that the vehicle or vessel is subject to being removed at the owner's or operator's expense, any property owner or lessee, or person authorized by the property owner or lessee, prior to towing or removing any vehicle or vessel from private property without the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting the following requirements:
- a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property, within 5 feet from the public right-of-way line. If there are no curbs or access barriers, the signs must be posted not less than one sign for each 25 feet of lot frontage.
- b. The notice must clearly indicate, in not less than 2inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's

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expense. The words "tow-away zone" must be included on the sign in not less than 4-inch high letters.

- c. The notice must also provide the name and current telephone number of the person or firm towing or removing the vehicles or vessels.
- d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not less than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not less than 24 hours prior to the towing or removal of any vehicles or vessels.
- e. The local government may require permitting and inspection of these signs prior to any towing or removal of vehicles or vessels being authorized.
- f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign that clearly states stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense." in not less than 4-inch high, light-reflective letters on a contrasting background.
- g. A property owner towing or removing vessels from real property must post notice, consistent with the requirements in sub-subparagraphs a.-f., which apply to vehicles, that unauthorized vehicles or vessels will be towed away at the owner's expense.

A business owner or lessee may authorize the removal of a vehicle or vessel by a towing company when the vehicle or vessel is parked in such a manner that restricts the normal operation of business; and if a vehicle or vessel parked on a public

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right-of-way obstructs access to a private driveway the owner, lessee, or agent may have the vehicle or vessel removed by a towing company upon signing an order that the vehicle or vessel be removed without a posted tow-away zone sign.

- 6. Any person or firm that tows or removes vehicles or vessels and proposes to require an owner, operator, or person in custody or control of a vehicle or vessel to pay the costs of towing and storage prior to redemption of the vehicle or vessel must file and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for such services and post at the storage site an identical rate schedule and any written contracts with property owners, lessees, or persons in control of property which authorize such person or firm to remove vehicles or vessels as provided in this section.
- 7. Any person or firm towing or removing any vehicles or vessels from private property without the consent of the owner or other legally authorized person in <u>custody or</u> control of the vehicles or vessels shall, on any trucks, wreckers as defined in s. 713.78(1)(c), or other vehicles used in the towing or removal, have the name, address, and telephone number of the company performing such service clearly printed in contrasting colors on the driver and passenger sides of the vehicle. The name shall be in at least 3-inch permanently affixed letters, and the address and telephone number shall be in at least 1-inch permanently affixed letters.
- 8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm

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shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.

- 9. When a vehicle or vessel has been towed or removed pursuant to this section, it must be released to its owner or tothe person in custody or control custodian within one hour after requested. Any vehicle or vessel owner or the person in custody or control agent shall have the right to inspect the vehicle or vessel before accepting its return, and no release or waiver of any kind which would release the person or firm towing the vehicle or vessel from liability for damages noted by the owner or by the person in custody or control other legally authorized person at the time of the redemption may be required from any vehicle or vessel owner, custodian, or person in custody or control agent as a condition of release of the vehicle or vessel to its owner. A detailed, signed receipt showing the legal name of the company or person towing or removing the vehicle or vessel must be given to the person paying towing or storage charges at the time of payment, whether requested or not.
- (b) These requirements are minimum standards and do not preclude enactment of additional regulations by any municipality or county, including the right to regulate rates when vehicles or vessels are towed from private property.
- (4) When a person improperly causes a vehicle or vessel to be removed, such person shall be liable to the owner or lessee of the vehicle or vessel for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.

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Section 8. Section 715.08, Florida Statutes, is created to read:

- 715.08 Vehicle immobilization services.-
- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Immobilize" means the act of rendering a vehicle or a vessel inoperable by the use of a vehicle immobilization device.
- (b) "License" means a license, a permit, or other similar grant of authority to operate issued to an operator by a local government.
- (c) "Operator" means any person, as defined in s. 1.01(3), individual, or entity, including, but not limited to, a sole proprietor, an independent contractor, a partnership, or a similar business entity, offering or operating a vehicle immobilization service.
- device that is designed or used to be attached to a wheel, a tire, or other part of a parked motor vehicle which includes, but is not limited to, a "boot" or "club," the "Barnacle," or any other device that renders a vehicle or vessel inoperable.
- (e) "Vehicle immobilization service" means any service in which vehicles are immobilized.
  - (2) VEHICLE IMMOBILIZATION OPERATIONS; REQUIREMENTS.—
- (a) Vehicle immobilization devices may be used on trespassing motor vehicles as provided for under this section.
- (b) It is unlawful for any person to act as an operator within this state unless the person is properly licensed or approved by a local government.
- (c) It is unlawful for any person to act as an operator if the person also has ownership or any other valuable

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consideration in property or a lot being used for the business
of parking, or allowing for the parking of, motor vehicles or is
engaged in the business of parking lot or valet parking
operations.

- (d) Each operator shall conduct vehicle immobilization services using a name that is distinguishable from any other existing operator.
- (e)1. An operator shall issue all individuals under the operator's employment, or who are acting on behalf of the operator, including the operator himself or herself, or partners, members, or officers of the operator, a photo identification with the name of the operator. Such an individual shall carry this operator-issued identification with him or her at all times while performing vehicle immobilization services.
- 2. All individuals under an operator's employment, or who are acting on behalf of the operator, including the operator himself or herself, or partners, members, or officers of the operator, shall wear a uniform that clearly identifies the name of the operator while performing vehicle immobilization services.
- 3. All vehicles being used by operators or individuals under an operator's employment to perform vehicle immobilization services must have prominently displayed on both sides of each vehicle the name of the operator and that the operator performs vehicle immobilization services, the address from which the operator conducts business, and the telephone number of the operator. The lettering must be in a contrasting color to the color of the vehicle, or if a vehicle magnet or decal is used, the lettering must be in a contrasting color to the

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magnet or decal. The lettering must be at least one and one-half inches in height.

- (f)1. An operator may conduct vehicle immobilization services 24 hours per day, 7 days per week, and 365 days per year.
- 2. An operator shall maintain a telephone number that is staffed by a live individual 24 hours per day and 365 days per year to communicate immediately with a driver or owner of an immobilized vehicle.
- (g) An operator who has immobilized a vehicle shall immediately affix a notice to the driver's side window containing, at minimum, the following information:
- 1. A warning that any attempt to move the vehicle may result in damage to the vehicle; and
- 2. The fee required to remove the immobilization device, the name of the operator, and the telephone number to call to have the immobilization device removed.
- (h) It is unlawful for a vehicle immobilization service or operator to:
- 1. Immobilize vehicles on any private property without having entered into a valid written contract for vehicle immobilization services with the private property owner, the lawful lessee, the managing agent, or other person in control of the property;
- 2. Fail to arrive on the site where a vehicle was immobilized within 1 hour of being contacted by the owner, the driver, or the person in custody or in control of the vehicle;
- 3. Fail to release a vehicle from immobilization within 1 hour after receipt of payment from the owner, the driver, or the

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person in charge of a vehicle that has been immobilized; and

- 4. Fail to provide a receipt of payment of the immobilization fee to the owner, the driver, or the person in custody or in control of an immobilized vehicle. The receipt must have the name, address, and telephone number of the operator; the name of the individual under the operator's employment or the partner, member, or officer of such operator who removed the immobilization device; and the operator's license number as issued by the department.
- (i)1. If the application of a vehicle immobilization device damages a vehicle, the operator shall pay the cost of repairs for that damage.
- 2. If the owner, the driver, or the person in charge of a motor vehicle to which an immobilization device has been installed attempts to operate such motor vehicle or to remove the device, then the operator is not liable for any damage to the vehicle resulting from such attempt. In such an instance, the owner, the driver, or the person in charge of the immobilized vehicle is liable to the operator for the cost of damage to the vehicle immobilization device.
- (j) An operator shall maintain minimum insurance coverage in the amount of \$1 million in commercial general liability, \$1 million in commercial automobile liability, \$1 million in garage liability, \$1 million in professional liability, and \$1 million in umbrella coverage and shall have workers' compensation coverage on all employees.
- (3) PROHIBITED ACTIVITIES.—An operator may not do any of the following:
  - (a) Procure a license issued by a local government by

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fraudulent conduct or by a false statement of a material fact.

- (b) Pay, in the form of a gratuity or any other valuable consideration, any person who does not have ownership in property or in a lot being used for the business of parking, or allowing for the parking of, motor vehicles for information as to illegally parked vehicles.
- (c) Make any payment or other valuable consideration to an owner, an employee, an agent, or a person in possession of property or a lot that is being used for the business of parking, or allowing for the parking of, motor vehicles in excess of the reasonable and customary fee ordinarily charged by such person in possession of such property or lot for parking thereon.
- (d) Charge fees in excess of those provided for in this section.
- (e) Impound any vehicle located on any portion of a public way within this state, unless such operator is contracted to do so by a governmental agency.
  - (4) SIGNAGE; REQUIREMENTS.—
- (a) It is unlawful for any operator to install or to attach a device to any motor vehicle without posting signs meeting the following requirements:
- 1. The operator shall install signs at each designated entrance to a parking lot or parking area where parking prohibitions are in effect. If there is no designated entrance, the operator shall erect the signs so they are clearly visible from every parking space;
- 2. Signs must be a minimum of 18 inches by 24 inches, or if not allowed in such size, the maximum allowable size, with

23-00775B-19 20191792 552 lettering a minimum height of one and one-half inches; and 553 3. Sign lettering must be in a solid color that contrasts 554 with the sign's background. 555 (b) An operator's signs must clearly state the following, 556 at a minimum: 557 558 1. WARNING: IMMOBILIZATION ENFORCED 24/7. 559 2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED AT OWNER'S RISK 560 AND EXPENSE. 561 3. THE IMMOBILIZATION OPERATOR IS ... (insert name of 562 vehicle immobilization service).... 563 4. THE TELEPHONE NUMBER FOR IMMOBILIZATION REMOVAL IS 564 ... (insert operator's telephone number).... 565 566 (c) No abbreviations may be used on signs required under 567 this subsection. 568 (5) ADMINISTRATIVE ACTIONS; OPERATOR RIGHTS.— 569 (a) A local government that has jurisdiction over, and that 570 issued a license to, an operator may impose a fine upon the 571 operator and may revoke, suspend, or not renew the operator's 572 license for due cause. 573 (b) Adverse actions may not be taken regarding any license 574 issued pursuant to this section until and after notice has been 575 provided and a hearing has been held by the local government. Notice of such hearing must be given in writing and served at 576 577 least 30 days before the date of a hearing. The notice must 578 state the grounds of the complaint against the holder of such 579 license and must designate the time and place where such hearing

will be held. The notice must be served upon the license holder

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581 via certified mail, signature required, addressed to the license 582 holder at the address provided on the operator's current 583 application. 584 (c) Any operator whose license has been revoked pursuant to 585 this section is disqualified from reapplying to the local 586 government for another license for 12 months immediately 587 following the revocation. The violation of any provision of this 588 section by any person with any ownership interest in the vehicle 589 immobilization service may result in the revocation of the 590 operator's license. 591 (d) The maximum fine for any violation of this section is 592 \$1,000. The maximum suspension of a license for any one 593 violation of this section is 30 days.

Section 9. This act shall take effect July 1, 2019.

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A bill to be entitled An act relating to towing and immobilizing of vehicles and vessels; amending ss. 125.0103 and 166.043, F.S.; authorizing local governments to enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; defining the term "immobilize"; creating ss. 125.01047 and 166.04465, F.S.; prohibiting counties or municipalities from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization operators; defining the term "towing business"; providing exceptions; amending s. 323.002, F.S.; prohibiting counties or municipalities from imposing charges, costs, expenses, fines, fees, or penalties on registered owners, other legally authorized persons in control, or lienholders of vehicles or vessels under certain conditions; providing an exception; amending s. 713.78, F.S.; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; amending s. 715.07, F.S.; removing a requirement regarding notices and signs concerning the towing or removal of vehicles and vessels; creating s. 715.08, F.S.; defining terms related to vehicle immobilization

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Ве

	devices and operators; requiring persons who
	immobilize vehicles to obtain a license from specified
	local governments; specifying persons who are
	prohibited from being an operator; specifying criteria
	and requirements for providing services as an
	operator; providing operator name, uniform, and
	identification requirements; requiring certain
	information to be displayed on a motor vehicle used to
	perform vehicle immobilization services; specifying
	authorized hours of operation; providing notice
	requirements upon immobilization of a motor vehicle;
	specifying unauthorized and prohibited activities by a
	vehicle immobilization service or operator; providing
	liability for certain damage; providing exceptions;
	requiring an operator to maintain certain insurance
	coverage; specifying signage requirements; providing
	administrative procedures for complaints against
	operators; authorizing specified penalties;
	prohibiting an operator whose license is revoked from
	reapplying for a license for a specified period;
	specifying maximum fines; providing an effective date.
Ιt	Enacted by the Legislature of the State of Florida:
	Section 1. Paragraphs (b) and (c) of subsection (1) of

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section 125.0103, Florida Statutes, are amended to read:

125.0103 Ordinances and rules imposing price controls;
findings required; procedures.—

**(1)** 

- (b) The provisions of this section shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel.
- charged on the towing of vehicles <u>or vessels</u> from or immobilization of vehicles <u>or vessels</u> on private property, removal and storage of wrecked or disabled vehicles <u>or vessels</u> from an accident scene or for the removal and storage of vehicles <u>or vessels</u>, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle <u>or</u>

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76	<u>vessel</u> . However, if a municipality chooses to enact an ordinance
77	establishing the maximum $\underline{\text{rates}}$ $\underline{\text{fees}}$ for the towing or
78	immobilization of vehicles or vessels as described in paragraph
79	(b), the county's ordinance shall not apply within such
80	municipality. For purposes of this paragraph, the term
81	"immobilize" means the act of rendering a vehicle or vessel
82	inoperable by the use of a device such as a "boot" or "club,"
83	the "Barnacle," or any other such device.
84	Section 2. Section 125.01047, Florida Statutes, is created
85	to read:
86	125.01047 Rules and ordinances relating to towing and
87	<u>immobilization services</u>
88	(1) A county may not enact an ordinance or rule that would
89	impose a fee or charge on an authorized wrecker operator, as
90	defined in s. 323.002(1), on a towing business for towing,
91	impounding, or storing a vehicle or vessel, or a vehicle
92	immobilization service as defined in s. 715.08. As used in this
93	section, the term "towing business" means a business that
94	provides towing services for monetary gain.
95	(2) The prohibition set forth in subsection (1) does not
96	affect a county's authority to:
97	(a) Levy a reasonable business tax under s. 205.0315, s.
98	205.033, or s. 205.0535.
99	(b) Impose and collect a reasonable administrative fee or

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charge on the registered owner or other legally authorized

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person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, not to exceed 25 percent of the maximum towing or immobilization rate, to cover the cost of enforcement, including parking enforcement, by the county when the vehicle or vessel is towed or immobilized from public property. However, an authorized wrecker operator, towing business, or vehicle immobilization service may impose and collect the administrative fee or charge on behalf of the county and shall remit such fee or charge to the county only after it is collected.

Section 3. Paragraphs (b) and (c) of subsection (1) of section 166.043, Florida Statutes, are amended to read:

166.043 Ordinances and rules imposing price controls; findings required; procedures.—

(1)

(b) The provisions of this section shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the

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126 vehicle or vessel.

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(c) Counties must establish maximum rates which may be charged on the towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, removal and storage of wrecked or disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel. However, if a municipality chooses to enact an ordinance establishing the maximum rates fees for the towing or immobilization of vehicles or vessels as described in paragraph (b), the county's ordinance established under s. 125.0103 shall not apply within such municipality. For purposes of this paragraph, the term "immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a device such as a "boot" or "club," the "Barnacle," or any other such device. Section 4. Section 166.04465, Florida Statutes, is created to read:

166.04465 Rules and ordinances relating to towing and immobilization services.—

(1) A municipality may not enact an ordinance or rule that would impose a fee or charge on an authorized wrecker operator, as defined in s. 323.002(1), on a towing business for towing,

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151	impounding, or storing a vehicle or vessel, or a vehicle
152	immobilization service as defined in s. 715.08. As used in this
153	section, the term "towing business" means a business that
154	provides towing services for monetary gain.
155	(2) The prohibition set forth in subsection (1) does not
156	affect a municipality's authority to:
157	(a) Levy a reasonable business tax under s. 205.0315, s.
158	205.033, or s. 205.0535.
159	(b) Impose and collect a reasonable administrative fee or
160	charge on the registered owner or other legally authorized
161	person in control of a vehicle or vessel, or the lienholder of a
162	vehicle or vessel, not to exceed 25 percent of the maximum
163	towing or immobilization rate, to cover the cost of enforcement,
164	including parking enforcement, by the county when the vehicle or
165	vessel is towed from or immobilized on public property. However,
166	an authorized wrecker operator, towing business, or vehicle
167	immobilization service may impose and collect the administrative
168	fee or charge on behalf of the municipality and shall remit such
169	fee or charge to the municipality only after it is collected.
170	Section 5. Subsection (4) of section 323.002, Florida
171	Statutes, is renumbered as subsection (5), and a new subsection
172	(4) is added to that section to read:
173	323.002 County and municipal wrecker operator systems;
174	penalties for operation outside of system.—
175	(4)(a) Except as provided in paragraph (b), a county or

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municipality may not adopt or maintain in effect an ordinance or rule that imposes a charge, cost, expense, fine, fee, or penalty on a registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, when the vehicle or vessel is towed by an authorized wrecker operator under this chapter.

- (b) A county or municipality may adopt or maintain an ordinance or rule that imposes a reasonable administrative fee or charge on the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, that is towed by an authorized wrecker operator, not to exceed 25 percent of the maximum towing rate, to cover the cost of enforcement, including parking enforcement, by the county or municipality when the vehicle or vessel is towed from public property. However, an authorized wrecker operator or towing business may impose and collect the administrative fee or charge on behalf of the county or municipality and shall remit such fee or charge to the county or municipality only after it is collected.
- Section 6. Subsection (2) of section 713.78, Florida Statutes, is amended to read:
- 713.78 Liens for recovering, towing, or storing vehicles and vessels.—
- (2) Whenever a person regularly engaged in the business of transporting vehicles or vessels by wrecker, tow truck, or car

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carrier recovers, removes, or stores a vehicle or vessel upon instructions from:

(a) The owner thereof;

- (b) The owner or lessor, or a person authorized by the owner or lessor, of property on which such vehicle or vessel is wrongfully parked, and the removal is done in compliance with s. 715.07;
- (c) The landlord or a person authorized by the landlord, when such motor vehicle or vessel remained on the premises after the tenancy terminated and the removal is done in compliance with s. 83.806 or s. 715.104; or
  - (d) Any law enforcement agency,

she or he shall have a lien on the vehicle or vessel for a reasonable towing fee, for a reasonable administrative fee or charge imposed by a county or municipality, and for a reasonable storage fee; except that no storage fee shall be charged if the vehicle or vessel is stored for less than 6 hours.

Section 7. Paragraph (a) of subsection (2) and subsection (4) of section 715.07, Florida Statutes, are amended to read:
715.07 Vehicles or vessels parked on private property;
towing.—

(2) The owner or lessee of real property, or any person authorized by the owner or lessee, which person may be the designated representative of the condominium association if the

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real property is a condominium, may cause any vehicle or vessel parked on such property without her or his permission to be removed by a person regularly engaged in the business of towing vehicles or vessels, without liability for the costs of removal, transportation, or storage or damages caused by such removal, transportation, or storage, under any of the following circumstances:

- (a) The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to <u>substantial</u> <u>strict</u> compliance with the following conditions and restrictions:
- 1.a. Any towed or removed vehicle or vessel must be stored at a site within a 10-mile radius of the point of removal in any county of 500,000 population or more, and within a 15-mile radius of the point of removal in any county of less than 500,000 population. That site must be open for the purpose of redemption of vehicles on any day that the person or firm towing such vehicle or vessel is open for towing purposes, from 8:00 a.m. to 6:00 p.m., and, when closed, shall have prominently posted a sign indicating a telephone number where the operator of the site can be reached at all times. Upon receipt of a telephoned request to open the site to redeem a vehicle or vessel, the operator shall return to the site within 1 hour or she or he will be in violation of this section.

b. If no towing business providing such service is located within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or removed vehicle or vessel must be stored at a site within a 20-mile radius of the point of removal in any county of 500,000 population or more, and within a 30-mile radius of the point of removal in any county of less than 500,000 population.

- 2. The person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of such towing or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of such towing or removal, the storage site, the time the vehicle or vessel was towed or removed, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel and shall obtain the name of the person at that department to whom such information was reported and note that name on the trip record.
- 3. A person in the process of towing or removing a vehicle or vessel from the premises or parking lot in which the vehicle or vessel is not lawfully parked must stop when a person seeks the return of the vehicle or vessel. The vehicle or vessel must be returned upon the payment of a reasonable service fee of not more than one-half of the posted rate for the towing or removal service as provided in subparagraph 6. The vehicle or vessel may be towed or removed if, after a reasonable opportunity, the

owner or legally authorized person in control of the vehicle or vessel is unable to pay the service fee. If the vehicle or vessel is redeemed, a detailed signed receipt must be given to the person redeeming the vehicle or vessel.

- 4. A person may not pay or accept money or other valuable consideration for the privilege of towing or removing vehicles or vessels from a particular location.
- 5. Except for property appurtenant to and obviously a part of a single-family residence, and except for instances when notice is personally given to the owner or other legally authorized person in control of the vehicle or vessel that the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or vessels and that the vehicle or vessel is subject to being removed at the owner's or operator's expense, any property owner or lessee, or person authorized by the property owner or lessee, prior to towing or removing any vehicle or vessel from private property without the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting the following requirements:
- a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property, within 5 feet from the public right-of-way line. If there are no curbs or access barriers, the signs must be posted not less than one sign for each 25 feet of lot frontage.

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b. The notice must <del>clearly</del> indicate, in not less than 2-inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's expense. The words "tow-away zone" must be included on the sign in not less than 4-inch high letters.

- c. The notice must also provide the name and current telephone number of the person or firm towing or removing the vehicles or vessels.
- d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not less than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not less than 24 hours prior to the towing or removal of any vehicles or vessels.
- e. The local government may require permitting and inspection of these signs prior to any towing or removal of vehicles or vessels being authorized.
- f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense" in not less than 4-inch high, light-reflective letters on a contrasting background.
- g. A property owner towing or removing vessels from real property must post notice, consistent with the requirements in sub-subparagraphs a.-f., which apply to vehicles, that

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unauthorized vehicles or vessels will be towed away at the owner's expense.

- A business owner or lessee may authorize the removal of a vehicle or vessel by a towing company when the vehicle or vessel is parked in such a manner that restricts the normal operation of business; and if a vehicle or vessel parked on a public right-of-way obstructs access to a private driveway the owner, lessee, or agent may have the vehicle or vessel removed by a towing company upon signing an order that the vehicle or vessel be removed without a posted tow-away zone sign.
- 6. Any person or firm that tows or removes vehicles or vessels and proposes to require an owner, operator, or person in control or custody of a vehicle or vessel to pay the costs of towing and storage prior to redemption of the vehicle or vessel must file and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for such services and post at the storage site an identical rate schedule and any written contracts with property owners, lessees, or persons in control of property which authorize such person or firm to remove vehicles or vessels as provided in this section.
- 7. Any person or firm towing or removing any vehicles or vessels from private property without the consent of the owner or other legally authorized person in control or custody of the

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vehicles or vessels shall, on any trucks, wreckers as defined in s. 713.78(1)(c), or other vehicles used in the towing or removal, have the name, address, and telephone number of the company performing such service clearly printed in contrasting colors on the driver and passenger sides of the vehicle. The name shall be in at least 3-inch permanently affixed letters, and the address and telephone number shall be in at least 1-inch permanently affixed letters.

- 8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.
- 9. When a vehicle or vessel has been towed or removed pursuant to this section, it must be released to its owner or person in control or custody custodian within one hour after requested. Any vehicle or vessel owner or person in control or custody has agent shall have the right to inspect the vehicle or vessel before accepting its return, and no release or waiver of any kind which would release the person or firm towing the vehicle or vessel from liability for damages noted by the owner or the person in control or custody other legally authorized person at the time of the redemption may be required from any vehicle or vessel owner, or person in control or custody

custodian, or agent as a condition of release of the vehicle or vessel to its owner. A detailed, signed receipt showing the legal name of the company or person towing or removing the vehicle or vessel must be given to the person paying towing or storage charges at the time of payment, whether requested or not.

- (4) When a person improperly causes a vehicle or vessel to be removed, such person shall be liable to the owner or lessee of the vehicle or vessel for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.
- Section 8. Section 715.08, Florida Statutes, is created to read:
  - (1) DEFINITIONS.—As used in this section, the term:
  - (a) "Immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a vehicle immobilization device.
- (b) "License" means a license, permit, or other similar grant of authority to operate issued by a local government to an operator.
- (c) "Operator" means any person, as defined in s. 1.01(3), who has received a license and who offers or operates a vehicle immobilization service.
- (d) "Vehicle immobilization device" means any mechanical device designed or used to be attached to a wheel, tire, or

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other part of a parked motor vehicle or vessel and known by terms such as a "boot" or "club," or "the "Barnacle".

- (e) "Vehicle immobilization service" means a service provided by an operator in which vehicles are immobilized using vehicle immobilization devices.
  - (2) VEHICLE IMMOBILIZATION OPERATIONS; REQUIREMENTS.—
- (a) Vehicle immobilization devices may be used upon motor vehicles as provided in this section.
- (b) A person may not act as an operator within this state unless the person is licensed by the local government in the jurisdiction where the operator will provides services.
- (c) An operator may not provide immobilization services on any property or lot in which the operator has an ownership or other valuable interest in, if that property or lot is used for the business of parking, or allowing for the parking of, motor vehicles, or is engaged in the business of parking lot or valet parking operations.
- (d) Each operator shall conduct vehicle immobilization services using a name that is distinguishable from any other licensed operator.
- (e) An operator and each individual who works for or on behalf of the operator at all times while performing vehicle immobilization services, must:
- 1. Wear a uniform that clearly identifies the operator name used under paragraph (d).

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	2.	. C	arry	an	opera	ator-iss	sued	photogr	raphic	c identif	<u>icati</u>	on on
his	or	her	pers	son	that	clearly	, id	entifies	the	operator	name	used
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- an individual under the operator's employment to perform vehicle immobilization services shall have prominently displayed the operator name used under paragraph (d) and that the operator performs vehicle immobilization services, the address from which the operator conducts business, and the telephone number of the operator. The lettering must be in a color that contrasts with the color of the vehicle or, if a vehicle magnet or decal is used, must be in a color that contrasts with the color of the lettering must be at least 1.5 inches in height.
- (g)1. An operator may conduct vehicle immobilization services 24 hours per day, 7 days a week.
- 2. An operator shall maintain a telephone number that is staffed by a live individual 24 hours per day, 7 days a week, to communicate immediately with a driver or owner of an immobilized motor vehicle.
- (h) An operator who immobilizes a motor vehicle must affix a notice to the driver's side window containing, at a minimum, the following information:
- 1. A warning that any attempt to move the vehicle may damage the vehicle.

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451	2.	The	name	of	the	operator;
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- 3. The telephone number to call to have the immobilization device removed.
  - 4. The fee for removing the immobilization device.
  - (i) A vehicle immobilization service or operator may not:
- 1. Immobilize a motor vehicle on private property without having previously entered into a valid written contract for vehicle immobilization services with the private property owner, lawful lessee, managing agent, or other person in control of the property or parking lot.
- 2. Fail to arrive at the site of an immobilized motor vehicle within one hour after being contacted by the owner or person in custody or control of the motor vehicle.
- 3. Fail to release an immobilized motor vehicle within one hour after receiving full payment from the owner, driver, or person in charge of the motor vehicle.
- 4. Fail to provide a receipt after receiving full payment from the owner, driver, or person in charge of the immobilized motor vehicle. The receipt must include the name, address, and telephone number of the operator or the name of the individual under the operator's employment who removed the immobilization device, and the operator's license number.
- (j)1. The operator is liable for the cost of repairing a motor vehicle damaged by a vehicle immobilization device.
  - 2. The operator is not liable for any damage to a vehicle

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which an immobilization device has been installed, attempts to operate the vehicle or to remove the device. If the vehicle immobilization device is damaged in this situation, the owner, driver, or person in charge of the vehicle must pay for the cost of the damage to the device.

- (k) An operator shall maintain minimum insurance coverage in the amount of \$1 million in commercial general liability, \$1 million in commercial automobile liability, \$1 million in garage liability, \$1 million in professional liability, and \$1 million in umbrella coverage and must provide workers' compensation coverage for the employees.
  - (3) PROHIBITED ACTIVITIES.—An operator may not:
- (a) Procure a license by any fraudulent conduct or false statement of a material fact.
- (b) Pay any gratuity or other consideration to a person for information concerning illegally parked motor vehicles, if that person does not have an ownership interest in the property or parking lot.
- (c) Make any payment to a person or agent who has an ownership interest in the property or parking lot, in excess of the reasonable and customary fees ordinarily charged by such person in possession of such property or parking lot;
- (d) Charge fees in excess of those authorized in this section.

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501	(e) Immobilize any motor vehicle located on any portion of
502	a public highway, road, street, or other public way, unless the
503	operator is contracted to do so by a governmental entity.
504	(4) SIGNAGE; REQUIREMENTS.—
505	(a) An operator may not immobilize a motor vehicle without
506	first posting signs meeting the following requirements:
507	1. Signs must be located at each designated entrance to a
508	parking lot or parking area where parking prohibitions are in
509	effect. If there is no designated entrance, a sign shall be
510	erected so as to be clearly visible from each parking space; and
511	2. Signs must be at least 18 inches by 24 inches in size,
512	or if not allowed in such size, the maximum allowable size.
513	(b) The letters on the signs must be at least 1.5 inches
514	in height and in a solid color that contrasts with the
515	background.
516	(c) Signs must clearly state the following, at a minimum:
517	1. WARNING: IMMOBILIZATION ENFORCED 24/7.
518	2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED AT OWNER'S
519	RISK AND EXPENSE.
520	3. THE IMMOBILZATION OPERATOR IS (insert name of vehicle
521	immobilization service).
522	4. THE TELEPHONE NUMBER FOR IMMOBILZATION REMOVAL IS
523	(insert operator's telephone number).
524	(d) Signs may not contain abbreviations.
525	(5) ADMINISTRATIVE ACTIONS; OPERATOR RIGHTS

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<u>(a)</u>	А	loca	al got	ernme	ent tha	at is	sue	d a ]	Licens	e to	an	
operator	ma	y imp	pose a	a fine	upon	such	ope	erato	or and	may	revoke	÷,
suspend,	or	not	renev	v a li	cense	for	due	caus	se.			

- (b) Before a local government may take any adverse action against an operator, it must first provide notice to the operator and hold a hearing. Notice of the hearing must be in writing and served on the operator at least 30 days before the hearing date. The notice must state the grounds of the complaint against the operator and must designate the time and place of the hearing. The notice must be served upon the operator via certified mail, signature required, addressed to the operator at the address provided on the operator's current application.
- (c)1. The local government may not suspend an operator's license for more than 30 days for a first violation.
- 2. The local government may revoke the license of an operator who has had multiple violations. Any person whose license has been revoked pursuant to this section may not reapply to the local government for an operator license for 12 months immediately following the revocation.
- 3. The local government may revoke an operator's license if a person with an ownership interest in an immobilization service violates a provision of this section.
- (d) The maximum fine for a violation of this section is \$1,000.
  - Section 9. This act shall take effect July 1, 2019.

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By Senator Flores

39-01373-19 20191666

A bill to be entitled

An act relating to the anchoring and mooring of vessels outside of public mooring fields; creating s. 327.4106, F.S.; defining the terms "store" and "stored"; prohibiting the owner, operator, or person in charge of a vessel from anchoring or mooring outside of public mooring fields for longer than a specified period of time; requiring the relocation or removal from the water of vessels anchored or moored in violation of the prohibition; providing that such a violation is noncriminal and is punishable by a fine; amending s. 327.70, F.S.; providing for issuance of uniform boating citations for such violations; amending s. 327.73, F.S.; specifying the fines for such violations; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 327.4106, Florida Statutes, is created to read:

327.4106 Anchoring and mooring of vessels outside of public mooring fields prohibited; penalties.—

- (1) As used in this section, the term "store" or "stored" means that a vessel is not under the supervision and control of a person capable of operating and maintaining it or promptly moving it from one location to another.
- (2) The owner, operator, or person in charge of a vessel may not store the vessel at anchor in one location on the public waters of the state, outside of public mooring fields, for more

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than 60 consecutive days. The owner, operator, or person in charge of the vessel that is stored beyond this 60-day limit must relocate the vessel to another location that is at least 10 miles from its current location; relocate the vessel to a permitted mooring, a marina slip, or a private dock; or remove the vessel from the water.

(3) A violation of this section is a noncriminal infraction, punishable as provided in s. 327.73(1)(cc).

Section 2. Subsection (3) of section 327.70, Florida Statutes, is amended to read:

- 327.70 Enforcement of this chapter and chapter 328.-
- (3) (a) Noncriminal violations of the following statutes may be enforced by a uniform boating citation mailed to the registered owner of an unattended vessel anchored, aground, or moored on the waters of this state:
  - 1. Section 327.33(3)(b), relating to navigation rules.
- 2. Section 327.44, relating to interference with navigation.
- 3. Section 327.50(2), relating to required lights and shapes.
  - 4. Section 327.53, relating to marine sanitation.
  - 5. Section 328.48(5), relating to display of decal.
  - 6. Section 328.52(2), relating to display of number.
- 7. Section 327.4106, relating to prohibited anchoring or mooring outside public mooring fields.
- 8.7. Section 327.4107, relating to vessels at risk of becoming derelict.
- 9.8. Section 327.4109, relating to prohibited anchoring or mooring.

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(b) Citations issued to livery vessels under this subsection are the responsibility of the lessee of the vessel if the livery has included a warning of this responsibility as a part of the rental agreement and has provided to the agency issuing the citation the name, address, and date of birth of the lessee when requested by that agency. The livery is not responsible for the payment of citations if the livery provides the required warning and lessee information.

- (c) A noncriminal violation of s. 327.4108 may be enforced by a uniform boating citation issued to the operator of a vessel unlawfully anchored in an anchoring limitation area.
- (d) A noncriminal violation of s. 327.4109 may be enforced by a uniform boating citation issued to the owner or operator of a vessel or floating structure unlawfully anchored or moored in a prohibited area.
- (e) A noncriminal violation of s. 327.4106 may be enforced by issuance of a uniform boating citation to the owner, operator, or person in charge of a vessel unlawfully anchored or moored outside of a public mooring field for more than 60 consecutive days.

Section 3. Paragraph (cc) is added to subsection (1) of section 327.73, Florida Statutes, to read:

327.73 Noncriminal infractions.-

- (1) Violations of the following provisions of the vessel laws of this state are noncriminal infractions:
- (cc) Section 327.4106, relating to anchoring or mooring outside public mooring areas. Each day beyond the limit constitutes a separate offense. The penalty for such a violation is:

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- 1. For a first offense, \$50.
- 2. For a second offense, \$100.
- 3. For a third or subsequent offense, \$250.

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Any person cited for a violation of any provision of this subsection shall be deemed to be charged with a noncriminal infraction, shall be cited for such an infraction, and shall be cited to appear before the county court. The civil penalty for any such infraction is \$50, except as otherwise provided in this section. Any person who fails to appear or otherwise properly respond to a uniform boating citation shall, in addition to the charge relating to the violation of the boating laws of this state, be charged with the offense of failing to respond to such citation and, upon conviction, be guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. A written warning to this effect shall be provided at the time such uniform boating citation is issued.

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Section 4. This act shall take effect July 1, 2019.

1 A bill to be entitled 2 An act relating to anchored vessels; amending s. 3 327.4109, F.S.; providing a definition; directing the 4 Fish and Wildlife Conservation Commission to conduct, 5 contingent on appropriation, a specified study of the 6 impacts of long-term stored vessels on local 7 communities and the state and to submit a report to 8 the Governor and Legislature by a specified date; 9 providing for expiration of the study; amending s. 10 328.72, F.S.; revising the distribution of vessel 11 registration fees to provide grants for derelict 12 vessel removal; amending s. 376.15, F.S.; authorizing the commission to use certain funds to remove, or to 13 14 pay private contractors to remove, derelict vessels; 15 amending s. 823.11, F.S.; prohibiting persons from 16 residing or dwelling on certain derelict vessels until 17 certain conditions are met; providing an effective 18 date. 19 20 Be It Enacted by the Legislature of the State of Florida: 21 22 Section 1. Subsection (6) is added to section 327.4109, 23 Florida Statutes, to read:

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327.4109 Anchoring or mooring prohibited; exceptions;

CODING: Words stricken are deletions; words underlined are additions.

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penalties.-

	(6)	(a)	As ·	used	in	this	subs	sect:	ion,	the	e te	erm	"long-	-terr	n
store	ed v	essel	_" m	eans	a '	vessel	on	the	wate	ers	of	the	state	e tha	<u>at</u>
has 1	rema	ined	anc]	horec	l 01	utside	of	a pi	ublic	e mc	ori	.ng	field	for	at
least	21	days	ou'	t of	a	60-day	pei	riod	<u>.</u>						

- (b) Contingent upon appropriation by the Legislature, the commission may conduct, or contract with a private vendor to conduct, a study of the impacts of long-term stored vessels on local communities and the state.
  - (c) The study shall:

- 1. Investigate if and to what extent long-term stored vessels contribute to the number of derelict and abandoned vessels on the waters of the state.
- 2. Investigate the impacts of long-term stored vessels and vessels anchored within public mooring fields on the local and state economies, public safety, and the environment during and after significant tropical storm and hurricane events.
- 3. Provide recommendations for appropriate management options for long-term stored vessels to mitigate any identified negative impacts to local communities and the state.
- (d) The commission shall submit a report of its findings and recommendations to the Governor, the President of the Senate, and the Speaker of the House of Representatives by January 1, 2025.
  - (e) This subsection expires January 1, 2025.
  - Section 2. Subsection (15) of section 328.72, Florida

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Statutes, is amended to read:

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328.72 Classification; registration; fees and charges; surcharge; disposition of fees; fines; marine turtle stickers.—

DISTRIBUTION OF FEES.—Except as provided in this subsection for the first \$2, \$1 of which shall be remitted to the state for deposit into the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission and \$1 of which shall be remitted to the state for deposit into the Marine Resources Conservation Trust Fund to fund a grant program for public launching facilities pursuant to s. 206.606, giving priority consideration to counties with more than 35,000 registered vessels, moneys designated for the use of the counties, as specified in subsection (1), shall be distributed by the tax collector to the board of county commissioners for use only as provided in this section. Such moneys to be returned to the counties are for the sole purposes of providing, maintaining, or operating recreational channel marking and other uniform waterway markers, public boat ramps, lifts, and hoists, marine railways, boat piers, docks, mooring buoys, and other public launching facilities; and removing derelict vessels, debris that specifically impede boat access, not including the dredging of channels, and vessels and floating structures deemed a hazard to public safety and health for failure to comply with s. 327.53. Counties shall demonstrate through an annual detailed accounting report of vessel registration revenues that the

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registration fees were spent as provided in this subsection. This report shall be provided to the Fish and Wildlife Conservation Commission no later than November 1 of each year. If, before January 1 of each calendar year, the accounting report meeting the prescribed criteria has still not been provided to the commission, the tax collector of that county may not distribute the moneys designated for the use of counties, as specified in subsection (1), to the board of county commissioners but shall, for the next calendar year, remit such moneys to the state for deposit into the Marine Resources Conservation Trust Fund. The commission shall return those moneys to the county if the county fully complies with this section within that calendar year. If the county does not fully comply with this section within that calendar year, the moneys shall remain within the Marine Resources Trust Fund and may be appropriated for the purposes specified in this subsection.

- (a) From the vessel registration fees designated for use by the counties in subsection (1), \$1 shall be remitted to the state for deposit into the Save the Manatee Trust Fund.
- (b) From the vessel registration fees designated for use by the counties in subsection (1), \$1 shall be remitted to the state for deposit into the Marine Resources Conservation Trust Fund to fund a grant program for public launching facilities pursuant to s. 206.606, giving priority consideration to counties with more than 35,000 registered vessels.

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101	(c) From the vessel registration fees designated for use
102	by the counties in subsection (1), the following amounts shall
103	be remitted to the state for deposit into the Marine Resources
104	Conservation Trust Fund to fund derelict vessel removal grants
105	pursuant to s. 376.15:
106	1. Class A-2: \$0.25 for each 12-month period registered.
107	2. Class 1: \$2.06 for each 12-month period registered.
108	3. Class 2: \$9.26 for each 12-month period registered.
109	4. Class 3: \$16.45 for each 12-month period registered.
110	5. Class 4: \$20.06 for each 12-month period registered.
111	6. Class 5: 25.46 for each 12-month period registered.
112	Section 3. Paragraph (d) of subsection (3) of section
113	376.15, Florida Statutes, is amended to read:
114	376.15 Derelict vessels; relocation or removal from public
115	waters.—
116	(3)
117	(d) The commission may establish a program to provide
118	grants to local governments for the removal of derelict vessels
119	from the public waters of the state. The program shall be funded
120	from the Marine Resources Conservation Trust Fund or the Florida
121	Coastal Protection Trust Fund. Notwithstanding the provisions in
122	s. 216.181(11), funds available for grants may only be
123	authorized by appropriations acts of the Legislature. In a given
124	fiscal year if all funds appropriated pursuant to this paragraph
125	are not requested by and granted to local governments for the

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126	removal of derelict vessels by the end of the third quarter, the
127	Fish and Wildlife Conservation Commission may use the remainder
128	of the funds to remove, or to pay private contractors to remove,
129	derelict vessels.
130	Section 4. Subsection (6) is added to section 823.11,
131	Florida Statutes, to read:
132	823.11 Derelict vessels; relocation or removal; penalty.—
133	(6) If an owner or responsible party of a derelict vessel
134	has been charged by an officer of the commission or any law
135	enforcement agency or officer specified in s. 327.70 for a
136	violation of subsection (2) or a violation of s. 376.15(2), a
137	person may not reside or dwell on such vessel until the vessel
138	is removed from the waters of the state permanently or returned
139	to the waters of the state in a condition that is no longer
140	derelict.
141	Section 5. This act shall take effect July 1, 2019.

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By Senator Mayfield

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A bill to be entitled An act relating to coastal management; amending s. 161.101, F.S.; revising the criteria the Department of Environmental Protection must consider in determining and assigning annual funding priorities for beach management and erosion control projects; specifying tiers for such criteria; requiring tiers to be given certain weight; requiring the department to update active project lists on its website; redefining the term "significant change"; revising the department's reporting requirements; specifying allowable uses for certain surplus funds; revising the requirements for a specified summary; requiring that funding for certain projects remain available for a specified period; amending s. 161.143, F.S.; specifying the scope of certain projects; revising the list of projects included as inlet management projects; requiring that certain projects be considered separate and apart from other specified projects; revising the ranking criteria to be used by the department to establish certain funding priorities for certain inlet-caused beach erosion projects; revising provisions authorizing the department to spend certain appropriated funds for the management of inlets; deleting a provision authorizing the department to spend certain appropriated funds for specified inlet studies; revising the required elements of the department's report of prioritized inlet management

projects; revising the funds that the department must

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make available to certain inlet management projects; requiring the department to include specified activities on the inlet management project list; deleting provisions requiring the department to make available funding for specified projects; deleting a requirement that the Legislature designate a project as an Inlet of the Year; requiring the department to update and maintain a report regarding the progress of certain inlet management projects; deleting certain temporary provisions relating to specified appropriations; revising the requirements for the report; amending s. 161.161, F.S.; revising requirements for the comprehensive long-term management plan; requiring the plan to include a strategic beach management plan, a critically eroded beaches report, and a statewide long-range budget plan; providing for the development and maintenance of such plans; deleting a requirement that the department submit a certain beach management plan on a certain date each year; requiring the department to hold a public meeting before finalization of the strategic beach management plan; requiring the department to submit a 3-year work plan and a related forecast for the availability of funding to the Legislature; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Effective July 1, 2020, subsection (14) of

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section 161.101, Florida Statutes, is amended to read:

161.101 State and local participation in authorized projects and studies relating to beach management and erosion control.—

- (14) The intent of the Legislature in preserving and protecting Florida's sandy beaches pursuant to this act is to direct beach erosion control appropriations to the state's most severely eroded beaches, and to prevent further adverse impact caused by improved, modified, or altered inlets, coastal armoring, or existing upland development. In establishing annual project funding priorities, the department shall seek formal input from local coastal governments, beach and general government interest groups, and university experts. The department shall adopt by rule a scoring system to determine annual project funding priorities. The scoring system must consist of the following criteria equally weighted within the following specified tiers criteria to be considered by the department in determining annual funding priorities shall include:
- and consist of the tourism-related return on investment and the economic impact of the project. The return on investment of the project is the ratio of the tourism-related tax revenues for the most recent year to the amount of state funding requested for the proposed project. The economic impact of the project is the ratio of the tourism-related tax revenues for the most recent year to all county tax revenues for the most recent year. The department must calculate these ratios using state sales tax and tourism development tax data of the county having jurisdiction

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over the project area. If multiple counties have jurisdiction over the project area, the department must assess each county individually using these ratios. The department shall calculate the mean average of these ratios to determine the final overall assessment for the multicounty project the severity of erosion conditions, the threat to existing upland development, and recreational and/or economic benefits.

- (b) Tier 2 must account for 45 percent of the total score and consist of all of the following criteria:
- 1. The availability of federal matching dollars, considering federal authorization, the federal cost-share percentage, and the status of the funding award.
- 2. The storm damage reduction benefits of the project based on the following considerations:
- a. The current conditions of the project area, including any recent storm damage impact, as a percentage of volume of sand lost since the most recent beach nourishment event or most recent beach surveys. If the project area has not been previously restored, the department must use the historical background erosion rate;
- b. The overall potential threat to existing upland development, including public and private structures and infrastructure, based on the percentage of vulnerable shoreline within the project boundaries; and
- c. The value of upland property benefiting from the protection provided by the project and its subsequent maintenance. A property must be within one-quarter mile of the project boundaries to be considered under the criterion specified in this sub-subparagraph.

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3. The cost-effectiveness of the project based on the yearly cost per volume per mile of proposed beach fill placement. The department shall also consider the following when assessing cost-effectiveness pursuant to this subparagraph:

- <u>a. The existence of projects with proposed structural or</u> design components to extend the beach nourishment interval;
- b. Existing beach nourishment projects that reduce upland storm damage costs by incorporating new or enhanced dune structures or new or existing dune restoration and revegetation projects;
- c. Proposed innovative technologies designed to reduce project costs; and
- d. Regional sediment management strategies and coordination to conserve sand source resources and reduce project costs.
- and consist of all of the following criteria: The extent of local government sponsor financial and administrative commitment to the project, including a long-term financial plan with a designated funding source or sources for initial construction and periodic maintenance.
- $\frac{1.(d)}{c}$  Previous state commitment and involvement in the project, considering previously funded phases, the total amount of previous state funding, and previous partial appropriations for the proposed project.
  - 2. The recreational benefits of the project based on:
  - a. The accessible beach area added by the project; and
- b. The percentage of linear footage within the project boundaries which is zoned:
  - (I) As recreational or open space;

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- (II) For commercial use; or
  - (III) To otherwise allow for public lodging establishments.
- (e) The anticipated physical performance of the proposed project, including the frequency of periodic planned nourishment.
- 3.(f) The extent to which the proposed project mitigates the adverse impact of improved, modified, or altered inlets on adjacent beaches.
- (g) Innovative, cost-effective, and environmentally sensitive applications to reduce erosion.
- (h) Projects that provide enhanced habitat within or adjacent to designated refuges of nesting sea turtles.
- (i) The extent to which local or regional sponsors of beach erosion control projects agree to coordinate the planning, design, and construction of their projects to take advantage of identifiable cost savings.
- <u>4.(j)</u> The degree to which the project addresses the state's most significant beach erosion problems <u>as a function of the</u>
  <u>linear footage of the project shoreline and the cubic yards of</u>
  sand placed per mile per year.
- (d) Tier 4 must account for 15 percent of the total score and consist of all of the following criteria:
- 1. Increased prioritization of projects that have been on the department's ranked project list for successive years and that have not previously secured state funding for project implementation.
- 2. Environmental habitat enhancement, recognizing state or federal critical habitat areas for threatened or endangered species which may be subject to extensive shoreline armoring, or

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are ready to proceed.

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recognizing areas where extensive shoreline armoring threatens
the availability or quality of habitat for such species. Turtlefriendly designs, dune and vegetation projects for areas with
redesigned or reduced fill templates, proposed incorporation of
best management practices and adaptive management strategies to
protect resources, and innovative technologies designed to
benefit critical habitat preservation may also be considered.

3. The overall readiness of the project to proceed in a timely manner, considering the project's readiness for the construction phase of development, the status of required permits, the status of any needed easement acquisition, the availability of local funding sources, and the establishment of an erosion control line. If the department identifies specific reasonable and documented concerns that the project will not proceed in a timely manner, the department may choose not to include the project in the annual funding priorities submitted to the Legislature.

193 <u>If</u> In the event that more than one project qualifies equally
194 under the provisions of this subsection, the department shall
195 assign funding priority to those projects shown to be most that

Section 2. Subsection (20) of section 161.101, Florida

198 Statutes, is amended to read:

- (20) The department shall maintain active project <u>lists</u>, updated at least quarterly, <u>listings</u> on its website by fiscal

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year in order to provide transparency regarding those projects receiving funding and the funding amounts, and to facilitate legislative reporting and oversight. In consideration of this intent:

- (a) The department shall notify the Executive Office of the Governor and the Legislature regarding any significant changes in the funding levels of a given project as initially requested in the department's budget submission and subsequently included in approved annual funding allocations. The term "significant change" means a project-specific change or cumulative changes that exceed the project's original allocation by \$500,000 or that exceed those changes exceeding 25 percent of the a project's original allocation.
- 1. Except as provided in subparagraph 2., if there is surplus funding, the department must provide a notification and supporting justification shall be provided to the Executive Office of the Governor and the Legislature to indicate whether surplus additional dollars are intended to be used for inlet management projects pursuant to s. 161.143 or for beach restoration and beach nourishment projects, offered for reversion as part of the next appropriations process, or used for other specified priority projects on active project lists.
- 2. For surplus funds for projects that do not have a significant change, the department may use such funds for the same purposes identified in subparagraph 1. The department must post the uses of such funds on the project listing web page of its website. No other notice or supporting justification is required before the use of surplus funds for a project that does not have a significant change.

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(b) The department shall prepare a summary of specific project activities for the current fiscal year, their funding status, and changes to annual project lists for the current and preceding fiscal year. shall be prepared by The department shall include the summary and included with the department's submission of its annual legislative budget request.

approved by the Legislature must remain available for such projects for 18 months. A local project sponsor may at any time release, in whole or in part, appropriated project dollars by formal notification to the department. The department, which shall notify the Executive Office of the Governor and the Legislature of such release and. Notification must indicate in the notification how the project dollars are recommended intended to be used after such release.

Section 3. Subsections (2) through (5) of section 161.143, Florida Statutes, are amended to read:

- 161.143 Inlet management; planning, prioritizing, funding, approving, and implementing projects.—
- (2) The department shall establish annual funding priorities for studies, activities, or other projects concerning inlet management. Such inlet management projects constitute the intended scope of this section and s. 161.142 and consist of include, but are not limited to, inlet sand bypassing, improvement of infrastructure to facilitate sand bypassing, modifications to channel dredging, jetty redesign, jetty repair, disposal of spoil material, and the development, revision, adoption, or implementation of an inlet management plan. Projects considered for funding pursuant to this section must be

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considered separate and apart from projects reviewed and prioritized in s. 161.101(14). The funding priorities established by the department under this section must be consistent with the requirements and legislative declaration in ss. 161.101(14), 161.142, and 161.161(1)(b). In establishing funding priorities under this subsection and before transmitting the annual inlet project list to the Legislature under subsection (4) (5), the department shall seek formal input from local coastal governments, beach and general government associations and other coastal interest groups, and university experts concerning annual funding priorities for inlet management projects. In order to maximize the benefits of efforts to address the inlet-caused beach erosion problems of this state, the ranking criteria used by the department to establish funding priorities for studies, activities, or other projects concerning inlet management must include equal consideration of:

- (a) An estimate of the annual quantity of beach-quality sand reaching the updrift boundary of the improved jetty or inlet channel.
- (b) The severity of the erosion to the adjacent beaches caused by the inlet and the extent to which the proposed project mitigates the erosive effects of the inlet.
- (c) The overall significance and anticipated success of the proposed project in <u>mitigating the erosive effects of the inlet</u>, balancing the sediment budget of the inlet and adjacent beaches, and addressing the sand deficit along the inlet-affected shorelines.
  - (d) The extent to which existing bypassing activities at an

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inlet would benefit from modest, cost-effective improvements when considering the volumetric increases from the proposed project, the availability of beach-quality sand currently not being bypassed to adjacent eroding beaches, and the ease with which such beach-quality sand may be obtained.

- (e) The cost-effectiveness of sand made available by a proposed inlet management project or activity relative to other sand source opportunities that would be used to address inlet-caused beach erosion. The interest and commitment of local governments as demonstrated by their willingness to coordinate the planning, design, construction, and maintenance of an inlet management project and their financial plan for funding the local cost share for initial construction, ongoing sand bypassing, channel dredging, and maintenance.
- (f) The existence of a proposed or recently updated The previous completion or approval of a state-sponsored inlet management plan or a local-government-sponsored inlet study addressing concerning the inlet addressed by the proposed project, the ease of updating and revising any such plan or study, and the adequacy and specificity of the plan's or study's recommendations concerning the mitigation of an inlet's erosive effects on adjacent beaches.
- (g) The degree to which the proposed project will enhance the performance and longevity of proximate beach nourishment projects, thereby reducing the frequency of such periodic nourishment projects.
- (h) The project-ranking criteria in s. 161.101(14) to the extent such criteria are applicable to inlet management studies, projects, and activities and are distinct from, and not

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duplicative of, the criteria listed in paragraphs (a)-(g).

- (3) The department may pay from legislative appropriations up to 75 percent of the construction costs of an initial major inlet management project component for the purpose of mitigating the erosive effects of the inlet to the shoreline and balancing the sediment budget. The remaining balance of such construction costs must be paid from other funding sources, such as local sponsors. All project costs not associated with an initial major inlet management project component must be shared equally by state and local sponsors in accordance with, pursuant to s. 161.101 and notwithstanding s. 161.101(15), pay from legislative appropriations provided for these purposes 75 percent of the total costs, or, if applicable, the nonfederal costs, of a study, activity, or other project concerning the management of an inlet. The balance must be paid by the local governments or special districts having jurisdiction over the property where the inlet is located.
- (4) Using the legislative appropriation to the statewide beach-management-support category of the department's fixed capital outlay funding request, the department may employ university-based or other contractual sources and pay 100 percent of the costs of studies that are consistent with the legislative declaration in s. 161.142 and that:
- (a) Determine, calculate, refine, and achieve general consensus regarding net annual sediment transport volumes to be used for the purpose of planning and prioritizing inlet management projects; and
- (b) Appropriate, assign, and apportion responsibilities between inlet beneficiaries for the erosion caused by a

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particular inlet on adjacent beaches.

(4)(5) The department shall annually provide an inlet management project list, in priority order, to the Legislature as part of the department's budget request. The list must include studies, projects, or other activities that address the management of at least 10 separate inlets and that are ranked according to the criteria established under subsection (2).

- (a) The department shall <u>designate for make available at</u>

  least 10 percent of the total amount that the Legislature

  appropriates in each fiscal year for statewide beach management

  for the three highest-ranked projects on the current year's

  inlet management project list, in priority order, an amount that

  is at least equal to the greater of:
- 1. Ten percent of the total amount that the Legislature appropriates in the fiscal year for statewide beach management; or
- 2. The percentage of inlet management funding requests from local sponsors as a proportion of the total amount of statewide beach management dollars requested in a given year.
- (b) The department shall <u>include inlet monitoring</u>
  activities ranked on the inlet management project list as one
  aggregated subcategory on the overall inlet management project

  list make available at least 50 percent of the funds
  appropriated for the feasibility and design category in the
  department's fixed capital outlay funding request for projects
  on the current year's inlet management project list which
  involve the study for, or design or development of, an inlet
  management project.
  - (c) The department shall make available all statewide beach

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management funds that remain unencumbered or are allocated to non-project-specific activities for projects on legislatively approved inlet management project lists. Funding for local-government-specific projects on annual project lists approved by the Legislature must remain available for such purposes for a period of 18 months pursuant to s. 216.301(2)(a). Based on an assessment and the department's determination that a project will not be ready to proceed during this 18-month period, such funds shall be used for inlet management projects on legislatively approved lists.

(5) (d) The Legislature shall designate one of the three highest projects on the inlet management project list in any year as the Inlet of the Year. The department shall update and maintain an annual annually report on its website to the Legislature concerning the extent to which each inlet project designated by the Legislature as Inlet of the Year has succeeded in balancing the sediment budget of the inlet and adjacent beaches and in, mitigating the inlet's erosive effects on adjacent beaches. The report must provide an estimate of the quantity of sediment bypassed, transferred, and transferring or otherwise placed placing beach-quality sand on adjacent eroding beaches, or in such beaches' nearshore area, for the purpose of offsetting the erosive effects of inlets on the beaches of this state.

Section 4. Effective July 1, 2020, subsection (1) and present subsection (2) of section 161.161, Florida Statutes, are amended, a new subsection (2) is added to that section, and present subsections (2) through (7) are redesignated as subsections (3) through (8), respectively, to read:

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161.161 Procedure for approval of projects.-

- (1) The department shall develop and maintain a comprehensive long-term <u>beach</u> management plan for the restoration and maintenance of the state's critically eroded beaches fronting the Atlantic Ocean, Gulf of Mexico, and Straits of Florida. <u>In developing and maintaining this the beach management</u> plan, the department shall:
- (a) Address long-term solutions to the problem of critically eroded beaches in this state.
- (b) Evaluate each improved, modified, or altered inlet and determine whether the inlet is a significant cause of beach erosion. With respect to each inlet determined to be a significant cause of beach erosion, the plan shall include:
- 1. the extent to which such inlet causes beach erosion and recommendations to mitigate the erosive impact of the inlet, including, but not limited to, recommendations regarding inlet sediment bypassing; improvement of infrastructure to facilitate sand bypassing; modifications to channel dredging, jetty design, and disposal of spoil material; establishment of feeder beaches; and beach restoration and beach nourishment; and
- 2. Cost estimates necessary to take inlet corrective measures and recommendations regarding cost sharing among the beneficiaries of such inlet.
- (c) Evaluate Design criteria for beach restoration and beach nourishment projects, including, but not limited to  $\underline{, \div}$
- $\frac{1}{2}$  dune elevation and width and revegetation and stabilization requirements  $\frac{1}{2}$  and
  - 2. beach profiles profile.
  - (d) Consider Evaluate the establishment of regional

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beach and inlet sand bypassing projects feeder beaches as an alternative to direct beach restoration when appropriate and cost-effective, and recommend the location of such regional sediment management alternatives feeder beaches and the source of beach-compatible sand.

- (e) Identify causes of shoreline erosion and change, determine calculate erosion rates, and maintain an updated list of critically eroded sandy beaches based on data, analyses, and investigations of shoreline conditions and project long-term erosion for all major beach and dune systems by surveys and profiles.
- (f) Identify shoreline development and degree of density and Assess impacts of development and coastal protection shoreline protective structures on shoreline change and erosion.
- (g) Identify short-term and long-term economic costs and benefits of beaches to the state of Florida and individual beach communities, including recreational value to user groups, tax base, revenues generated, and beach acquisition and maintenance costs.
- (h) Study dune and vegetation conditions, identify existing beach projects without dune features or with dunes without adequate elevations, and encourage dune restoration and revegetation to be incorporated as part of storm damage recovery projects or future dune maintenance events.
- (i) Identify beach areas used by marine turtles and develop strategies for protection of the turtles and their nests and nesting locations.
  - (j) Identify alternative management responses to preserve

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undeveloped beach and dune systems <u>and</u>, to restore damaged beach and dune systems. In identifying such management responses, the <u>department shall consider</u>, at a minimum, and to prevent <u>inappropriate development and redevelopment on migrating</u> <u>beaches</u>, and <u>consider</u> beach restoration and nourishment, armoring, relocation and abandonment, dune and vegetation restoration, and acquisition.

- (k) Document procedures and policies for preparing poststorm damage assessments and corresponding recovery plans, including repair cost estimates Establish criteria, including costs and specific implementation actions, for alternative management techniques.
- (1) <u>Identify and assess</u> <del>Select and recommend</del> appropriate management measures for all of the state's <u>critically eroded</u> sandy beaches <u>in a beach management program</u>.
- (m) Establish a list of beach restoration and beach nourishment projects, arranged in order of priority, and the funding levels needed for such projects.
- (2) The comprehensive long-term management plan developed and maintained by the department pursuant to subsection (1) must include, at a minimum, a strategic beach management plan, a critically eroded beaches report, and a statewide long-range budget plan. The long-range budget plan must include a 3-year work plan for beach restoration, beach nourishment, and inlet management projects that lists planned projects for each of the 3 fiscal years addressed in the work plan.
- (a) The <u>strategic</u> beach management plan <u>must identify and</u> recommend appropriate measures for all of the state's critically eroded sandy beaches and may incorporate plans <del>be</del> prepared at

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the regional level, taking into account based upon areas of greatest need and probable federal and local funding. Upon approval in accordance with this section, such regional plans, along with the 3-year work plan identified in subparagraph (c) 1., must shall be components of the statewide beach management plan and shall serve as the basis for state funding decisions upon approval in accordance with chapter 86-138, Laws of Florida. Before finalizing the strategic beach management plan In accordance with a schedule established for the submission of regional plans by the department, any completed plan must be submitted to the secretary of the department for approval no later than March 1 of each year. These regional plans shall include, but shall not be limited to, recommendations of appropriate funding mechanisms for implementing projects in the beach management plan, giving consideration to the use of single-county and multicounty taxing districts or other revenue generation measures by state and local governments and the private sector. Prior to presenting the plan to the secretary of the department, the department shall hold a public meeting in the region areas for which the plan is prepared or hold a publicly noticed webinar. The plan submission schedule shall be submitted to the secretary for approval. Any revisions to such schedule must be approved in like manner.

- (b) The critically eroded beaches report must be developed and maintained based primarily on the requirements specified in paragraph (1)(e).
- (c) The statewide long-range budget plan must include at least 5 years of planned beach restoration, beach nourishment,

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and inlet management project funding needs as identified, and subsequently refined, by local government sponsors. This plan must consist of two components:

- 1. A 3-year work plan that identifies beach restoration, beach nourishment, and inlet management projects viable for implementation during the next 3 fiscal years, as determined by available cost-sharing, local sponsor support, regulatory considerations, and the ability of the project to proceed as scheduled. The 3-year work plan must, for each fiscal year, identify proposed projects and their current development status, listing them in priority order based on the applicable criteria established in ss. 161.101(14) and 161.143(2). Specific funding requests and criteria ranking, pursuant to ss. 161.101(14) and 161.143(2), may be modified as warranted in each successive fiscal year, and such modifications must be documented and submitted to the Legislature with each 3-year work plan. Year one projects shall consist of those projects identified for funding consideration in the ensuing fiscal year.
- 2. A long-range plan that identifies projects for inclusion in the fourth and fifth ensuing fiscal years. These projects may be presented by region and do not need to be presented in priority order; however, the department should identify issues that may prevent successful completion of such projects and recommend solutions that would allow the projects to progress into the 3-year work plan.
- (3) (2) Annually, The secretary shall annually present the 3-year work plan to the Legislature. The work plan must be accompanied by a 3-year financial forecast for the availability of funding for the projects recommendations for funding beach

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552	erosion control projects prioritized according to the	<del>criteria</del>
553	established in s. 161.101(14).	
554	Section 5. Except as otherwise expressly provided	d in this
555	act, this act shall take effect July 1, 2019.	

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Pre	pared By: The F	Profession	al Staff of the C	Committee on Enviro	nment and Natura	al Resources
BILL:	SB 446					
INTRODUCER:	Senator May	field and	others			
SUBJECT:	Coastal Mar	nagement				
DATE:	March 2, 20	19	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Schreiber		Rogers		EN	<b>Favorable</b>	
2.	_			AEG		
3.				AP		

# I. Summary:

SB 446 revises the criteria the Department of Environmental Protection uses to determine annual funding priorities for beach erosion control projects and inlet management projects. The bill also revises related requirements for the Department of Environmental Protection regarding reporting and oversight, and the use of surplus funds for beach erosion control projects or inlet management projects. The bill revises requirements regarding funding and reporting on inlet management projects.

The bill revises the requirements for the Department of Environmental Protection to develop and submit the components of the comprehensive long-term management plan for the restoration and maintenance of Florida's critically eroded beaches.

## II. Present Situation:

Florida has 825 miles of sandy coastline.<sup>1</sup> Beaches are one of Florida's most valuable resources as they serve multiple important functions including providing habitat and protection for many plant and animal species, attracting millions of tourists to the state each year, and providing a line of defense against major storms.<sup>2</sup> Beaches are the most important feature of Florida's brand, accounting for 25.5 percent of the state's attractiveness to visitors.<sup>3</sup>

The American Society of Civil Engineers rated Florida's coastal areas infrastructure as a D+ in its 2016 report card, due to the fact that in the ten preceding years the average difference between

<sup>&</sup>lt;sup>1</sup> DEP, *Beaches*, <a href="https://floridadep.gov/water/beaches">https://floridadep.gov/water/beaches</a> (last visited Feb. 26, 2019).

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> Office of Economic & Demographic Research, Economic Evaluation of Florida's Investment in Beaches: Identifying the State's Brand, Calculating the Return on Investment of Beach Restoration and Assessing the Risk of Disasters, 1 (Jan. 2015), available at <a href="http://edr.state.fl.us/Content/returnoninvestment/BeachReport.pdf">http://edr.state.fl.us/Content/returnoninvestment/BeachReport.pdf</a> (last visited Feb. 26, 2019).

requested and state appropriated funds exceeded \$40 million per year.<sup>4</sup> An evaluation by the Office of Economic and Demographic Research determined that the state's investment in beach management and restoration generated a positive rate of return on investment of 5.4.<sup>5</sup> A return greater than one means that the tax revenues generated by tourists visiting the state more than cover the state's expenditures on beaches.<sup>6</sup>

#### **Beach Erosion and Beach Nourishment**

Coastal erosion is the loss of coastal lands due to the net removal of sediment, and it causes beaches to become narrower and lower in elevation. This erosion is both natural and human-caused. Sand naturally drifts along the shore due to waves, currents, and tides. Storms can cause dramatic changes in a beach, including significant loss of sand. An "inlet" is a coastal waterway separating two stretches of beach, and is defined as "a coastal barrier waterway connecting a bay, lagoon, or similar body of water with" the ocean. Human-induced erosion is often caused by the creation and maintenance of inlets, where sand has historically been removed from the shore by dredging, and the natural drift of the sand is blocked by jetties, trapped in channels, or moved into shallow tidal areas. Developing and placing infrastructure near the shore can also contribute to coastal erosion by limiting the amount of sand stored in dunes.

"Beach nourishment" is the practice of maintaining a beach by the replacement of sand. <sup>14</sup> In a typical beach nourishment project, sand is collected from an offshore location by a dredge and

<sup>&</sup>lt;sup>4</sup> American Society of Civil Engineers, 2016 Report Card for Florida's Infrastructure, 2 (2016), available at <a href="http://www.infrastructurereportcard.org/wp-content/uploads/2017/01/2016">http://www.infrastructurereportcard.org/wp-content/uploads/2017/01/2016</a> RC Final screen.pdf (last visited Feb. 24, 2019). <sup>5</sup> Office of Economic & Demographic Research, Economic Evaluation of Florida's Investment in Beaches: Identifying the State's Brand, Calculating the Return on Investment of Beach Restoration and Assessing the Risk of Disasters, 1 (Jan. 2015), available at <a href="http://edr.state.fl.us/Content/returnoninvestment/BeachReport.pdf">http://edr.state.fl.us/Content/returnoninvestment/BeachReport.pdf</a> (last visited Feb. 26, 2019). <sup>6</sup> Id.

<sup>&</sup>lt;sup>7</sup> U.S. Geological Survey, Coastal Change Hazards: Hurricanes and Extreme Storms, *Beach Erosion*, <a href="https://coastal.er.usgs.gov/hurricanes/coastal-change/beach-erosion.php">https://coastal.er.usgs.gov/hurricanes/coastal-change/beach-erosion.php</a> (last visited Feb. 26, 2019); Australian Government, Geoscience Australia, *Coastal Erosion*, <a href="https://www.ga.gov.au/scientific-topics/hazards/coastalerosion">http://www.ga.gov.au/scientific-topics/hazards/coastalerosion</a> (last visited Feb. 25, 2019).

<sup>&</sup>lt;sup>8</sup> DEP, Strategic Beach Management Plan: Introduction, 1 (May 2018), available at <a href="https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf">https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf</a> (last visited Feb. 25, 2019); see U.S. Geological Survey, Longshore Current, <a href="https://pubs.usgs.gov/circ/c1075/longshore.html">https://pubs.usgs.gov/circ/c1075/longshore.html</a> (last visited Feb. 27, 2019); see University of South Florida, Florida Center for Instructional Technology, Changing Coastlines, <a href="https://fcit.usf.edu/florida/teacher/science/mod2/changing.coastlines.html">https://fcit.usf.edu/florida/teacher/science/mod2/changing.coastlines.html</a> (last visited Feb. 28, 2019). Longshore transport is

the movement of sand along the shore, parallel to the coast, caused by longshore currents.

<sup>&</sup>lt;sup>9</sup> DEP, Strategic Beach Management Plan: Introduction, 1 (May 2018).

<sup>&</sup>lt;sup>10</sup> Fla. Admin. Code R. 62B-36.002(7). The complete definition of "inlet" is "a coastal barrier waterway connecting a bay, lagoon, or similar body of water with the Gulf of Mexico, the Straits of Florida, or the Atlantic Ocean and all related flood and ebb tidal shoals and the inlet shorelines. Improved, altered or modified inlets are those where stabilizing rigid coastal structures have been constructed, or where inlet related structures or features such as channels have been constructed or are actively maintained and the channel depth is greater than the inlet system would support in a natural state."

<sup>&</sup>lt;sup>11</sup> DEP, Strategic Beach Management Plan: Introduction, 10 (May 2018).

<sup>&</sup>lt;sup>12</sup> *Id*. at 1.

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> Section 161.021(3), (4), F.S.; see DEP, Strategic Beach Management Plan: Introduction, 14 (May 2018). The first time sand is added to a beach it is called "beach restoration," and any subsequent project adding sand to the beach after the beach restoration is called "beach nourishment."

piped onto the beach.<sup>15</sup> Bulldozers are then used to move the new sand on the beach until the beach matches the project design profile.<sup>16</sup> DEP is authorized to review innovative technologies for beach nourishment and, on a limited basis, authorize alternatives to traditional dredge and fill projects to determine the most cost-effective techniques for beach nourishment.<sup>17</sup>

The Legislature has recognized that beach-quality sand for the nourishment of the state's critically eroded beaches is an exhaustible resource, in ever-decreasing supply, which must be carefully managed for the benefit of Florida's beaches. <sup>18</sup> The Legislature has also recognized that inlets interrupt or alter the natural drift of beach-quality sand resources, which often results in these sand resources being deposited in nearshore areas or in the inlet channel, or in the inland waterway adjacent to the inlet, instead of providing natural nourishment to the adjacent eroding beaches. <sup>19</sup>

The Department of Environmental Protection (DEP) is required to determine which beaches are critically eroded and in need of restoration and nourishment.<sup>20</sup> According to DEP, as of 2017, there are 420.9 miles of critically eroded beach, 8.7 miles of critically eroded inlet shoreline, 92.2 miles of non-critically eroded beach, and 3.2 miles of non-critically eroded inlet shoreline statewide.<sup>21</sup> Erosion is termed "critical" if there is a threat to or loss of one of four specific interests: upland development, recreation, wildlife habitat, or important cultural resources.<sup>22</sup>

#### **Beach and Shore Preservation**

Beach and inlet management in Florida are governed by Chapter 161, F.S., Beach and Shore Preservation. DEP is the beach and shore preservation authority for the state.<sup>23</sup> DEP's programs for beach and shore preservation are implemented through its Division of Water Resource Management.<sup>24</sup> Under the Beaches, Inlets and Ports Program, DEP updates and maintains the components of the Strategic Beach Management Plan (SBMP).<sup>25</sup> The SBMP consists of multiple plans developed at the regional level, and it identifies Florida's critically eroded beaches and

<sup>&</sup>lt;sup>15</sup> DEP, Why Beach Restoration: Why Restore Eroded Beaches?, <a href="https://floridadep.gov/water/beaches-funding-program/content/why-beach-restoration">https://floridadep.gov/water/beaches-funding-program/content/why-beach-restoration</a> (last visited Feb. 25, 2019).

<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>&</sup>lt;sup>17</sup> Section 161.082, F.S.

<sup>&</sup>lt;sup>18</sup> Section 161.144, F.S.

<sup>&</sup>lt;sup>19</sup> Section 161.142, F.S.

<sup>&</sup>lt;sup>20</sup> Section 161.101(1), F.S.

<sup>&</sup>lt;sup>21</sup> DEP, Division of Water Resource Management, *Critically Eroded Beaches in Florida*, 5, 20 (June 2018), *available at* <a href="https://floridadep.gov/sites/default/files/CriticallyErodedBeaches.pdf">https://floridadep.gov/sites/default/files/CriticallyErodedBeaches.pdf</a> (last visited Feb. 25, 2019); Fla. Admin. Code R. 62B-36.002(5). The term "critically eroded shoreline" is defined as "a segment of shoreline where natural processes or human activities have caused, or contributed to, erosion and recession of the beach and dune system to such a degree that upland development, recreational interests, wildlife habitat or important cultural resources are threatened or lost. Critically eroded shoreline may also include adjacent segments or gaps between identified critical erosion areas which, although they may be stable or slightly erosional now, their inclusion is necessary for continuity of management of the coastal system or for the design integrity of adjacent beach management projects."

<sup>&</sup>lt;sup>22</sup> Fla. Admin. Code R. 62B-36.002(5).

<sup>&</sup>lt;sup>23</sup> Section 161.101(2), F.S.

<sup>&</sup>lt;sup>24</sup> DEP, Division of Water Resource Management, https://floridadep.gov/Water (last visited Feb. 25, 2019).

<sup>&</sup>lt;sup>25</sup> Section 161.161(1), F.S.; DEP, *Strategic Planning and Coordination*, <a href="https://floridadep.gov/water/beaches-inlets-ports/content/strategic-planning-and-coordination#IMP">https://floridadep.gov/water/beaches-inlets-ports/content/strategic-planning-and-coordination#IMP</a> (last visited Feb. 25, 2019).

discusses strategies for beach and inlet management.<sup>26</sup> Under the Beach Management Funding Assistance Program, DEP receives funding requests from local governments for cost sharing of beach and inlet management projects.<sup>27</sup> DEP applies certain criteria to these projects to determine funding priorities, creates lists that numerically rank the projects based on the criteria, and then submits the ranked lists of projects to the Legislature in annual funding requests.<sup>28</sup>

## Strategic Beach Management Plan

DEP is required to develop and maintain a comprehensive long-term management plan for the restoration and maintenance of the state's critically eroded beaches.<sup>29</sup> The beach management plan is required, in part, to accomplish the following:

- Address long-term solutions to the problem of critically eroded beaches.
- Evaluate each improved, modified, or altered inlet and determine whether the inlet is a significant cause of beach erosion.
- Design criteria for beach restoration and beach nourishment projects.
- Identify causes of shoreline erosion and change, calculate erosion rates, and project long-term erosion for all major beach and dune systems by surveys and profiles.
- Study dune and vegetation conditions.
- Establish a list of beach restoration and beach nourishment projects, arranged in order of priority, and the funding levels needed for such projects.<sup>30</sup>

The SBMP is a set of beach management plans and a key component of DEP's comprehensive long-term management plan.<sup>31</sup> It is a dynamic management tool for use by private individuals and local, state, and federal government officials.<sup>32</sup> The SBMP is updated periodically as specific strategies are implemented, new resources and opportunities are identified, and proposed strategies are developed by DEP and federal or local government sponsors.<sup>33</sup> DEP prepares the SBMP at the regional level.<sup>34</sup> The regional plans include recommendations of appropriate

<sup>&</sup>lt;sup>26</sup> DEP also creates separate Inlet Management Plans.

<sup>&</sup>lt;sup>27</sup> Sections 161.101 and 161.143, F.S.; Fla. Admin. Code R. 62B-36; DEP, *Beaches Funding Program*, <a href="https://floridadep.gov/water/beaches-funding-program">https://floridadep.gov/water/beaches-funding-program</a> (last visited Feb. 25, 2019).

<sup>&</sup>lt;sup>28</sup> Sections 161.101(14) and 161.161(2), F.S.; DEP, Division of Water Resource Management, *Beach Management Funding Assistance Program Fixed Capital Outlay Local Government Funding Request, Fiscal Year 2019-2020* (Feb. 2019), *available at* <a href="https://floridadep.gov/sites/default/files/FY%2019-20%20LGFR">https://floridadep.gov/sites/default/files/FY%2019-20%20LGFR</a> 2.pdf (last visited Feb. 25, 2019). The funding request document states: "[t]he prioritized list of beach erosion control projects is organized in two sections: (1) Beach Restoration and Nourishment Projects (Beach Projects); and (2) Inlet Sand Bypassing/Inlet Management Plan Implementation Projects (Inlet Projects)."

<sup>&</sup>lt;sup>29</sup> Section 161.161(1), F.S.

<sup>&</sup>lt;sup>30</sup> *Id*.

<sup>&</sup>lt;sup>31</sup> DEP, *Strategic Planning and Coordination*, <a href="https://floridadep.gov/water/beaches-inlets-ports/content/strategic-planning-and-coordination#Strategic%20Beach%20Management%20Plan%20-%20SBMP">https://floridadep.gov/water/beaches-inlets-ports/content/strategic-planning-and-coordination#Strategic%20Beach%20Management%20Plan%20-%20SBMP</a> (last visited Feb. 25, 2019); Fla. Admin. Code R. 62B-36.002(1), (18). Only projects consistent with the SBMP will be considered for funding under the Beach Management Funding Assistance Program.

<sup>&</sup>lt;sup>32</sup> DEP, *Strategic Beach Management Plan: Introduction*, 3 (May 2018), *available at* <a href="https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf">https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf</a> (last visited Feb. 26, 2019). <sup>33</sup> *Id*.

<sup>&</sup>lt;sup>34</sup> DEP, Strategic Planning and Coordination, <a href="https://floridadep.gov/water/beaches-inlets-ports/content/strategic-planning-and-coordination#Strategic%20Beach%20Management%20Plan%20-%20SBMP">https://floridadep.gov/water/beaches-inlets-ports/content/strategic-planning-and-coordination#Strategic%20Beach%20Management%20Plan%20-%20SBMP</a> (last visited Feb. 25, 2019). This page shows all of the regional plans that are components of the SBMP.

funding mechanisms for implementing projects in the beach management plan describe historical and present beach restoration activities.<sup>35</sup>

# Long Range Budget Plan

The statewide long range budget plan projects the ten-year planning needs for federal, state, and local governments necessary to implement the SBMP.<sup>36</sup> The budget plan is subdivided by the same seven regions as the SBMP and provides a statewide survey of many individual project efforts.<sup>37</sup> The plan is developed in coordination with local sponsors, and submitted to the Legislature annually as a companion document to the funding requests.<sup>38</sup>

#### **Beach Management Funding Assistance Program**

DEP established the Beach Management Funding Assistance Program for the purpose of working together with local sponsors to achieve the protection, preservation, and restoration of Florida's sandy beaches, and the management of inlets to replicate the natural drift of sand.<sup>39</sup> Pursuant to state public policy, the Legislature is required to fund beach restoration and nourishment projects, including inlet management projects that cost-effectively provide beach-quality material for adjacent critically eroded beaches.<sup>40</sup> To be eligible for funding under the program, a project must: be in an area designated as critically eroded shoreline, or benefit an adjacent critically eroded shoreline; have a clearly identifiable beach management benefit consistent with the state's beach management plan; and be designed to reduce potential upland damage or mitigate adverse impacts caused by improved, modified, or altered inlets, coastal armoring, or existing upland development.<sup>41</sup>

The state is authorized to pay up to 75 percent of the actual costs for restoring and nourishing critically eroded beaches, recognizing that local beach communities derive the primary benefits from the presence of adequate beaches. <sup>42</sup> The local government in which the beach is located is responsible for funding the balance of such costs. <sup>43</sup> However, the law states that "until the unmet demand for repairing Florida's damaged beaches and dunes is satisfied, it is the further intent of the Legislature to cost-share such projects equally between state and local sponsors." <sup>44</sup>

The Beach Management Funding Assistance Program accepts funding requests from local governments in Florida each year. <sup>45</sup> Local Government Funding Request Applications are available for both beach projects and inlet projects. <sup>46</sup>

<sup>&</sup>lt;sup>35</sup> Section 161.161(1), F.S.

<sup>&</sup>lt;sup>36</sup> DEP, *Florida Beach Management Program, Long Range Budget Plan for 2019-2029*, 1 (Feb. 2019), *available at* <a href="https://floridadep.gov/sites/default/files/FY%201929%20LRBP%20Report\_0.pdf">https://floridadep.gov/sites/default/files/FY%201929%20LRBP%20Report\_0.pdf</a> (last visited Feb. 25, 2019).

<sup>&</sup>lt;sup>37</sup> *Id.* at 2.

<sup>&</sup>lt;sup>38</sup> Fla. Admin. Code R. 62B-36.002(17).

<sup>&</sup>lt;sup>39</sup> Fla. Admin. Code R. 62B-36.001.

<sup>&</sup>lt;sup>40</sup> Section 161.088, F.S.

<sup>&</sup>lt;sup>41</sup> *Id*.

<sup>&</sup>lt;sup>42</sup> Section 161.101(1), F.S.

<sup>43</sup> Id

<sup>&</sup>lt;sup>44</sup> Section 161.101(15), F.S.

<sup>&</sup>lt;sup>45</sup> DEP, Beaches Funding Assistance Information, *How To Apply*, <a href="https://floridadep.gov/water/beaches-funding-program/content/beaches-funding-assistance-information">https://floridadep.gov/water/beaches-funding-program/content/beaches-funding-assistance-information</a> (last visited Feb. 26, 2019).

<sup>46</sup> *Id.* 

For a beach erosion control project to receive state funding, the project must: provide adequate public access, protect natural resources, and protect endangered and threatened species.<sup>47</sup> DEP is required to consider the following criteria in determining annual funding priorities:

- The severity of erosion conditions, the threat to existing upland development, and recreational or economic benefits.
- The availability of federal matching dollars.
- The extent of the local government sponsor's financial and administrative commitment to the project, including its long-term financial plan with a designated funding source for initial construction and periodic maintenance.
- Previous state commitment and involvement in the project.
- The anticipated physical performance of the project, including the frequency of periodic planned nourishment.
- The extent to which the project mitigates the adverse impact of improved, modified, or altered inlets on adjacent beaches.
- Innovative, cost-effective, and environmentally sensitive applications to reduce erosion.
- Projects that provide enhanced habitat within or adjacent to designated refuges of nesting sea turtles.
- The extent to which local or regional sponsors of beach erosion control projects agree to coordinate the planning, design, and construction of their projects to take advantage of identifiable cost savings.
- The degree to which the project addresses the state's most significant beach erosion problems. 48

DEP uses other ranking criteria, in addition to the criteria for all beach erosion control projects (when applicable), to establish funding priorities for inlet management projects.<sup>49</sup> Those criteria are required to include consideration of the following:

- An estimate of the annual quantity of beach-quality sand reaching the updrift boundary of the improved jetty or inlet channel.
- The severity of the erosion to the adjacent beaches caused by the inlet and the extent to which the proposed project mitigates the erosive effects of the inlet.
- The overall significance and anticipated success of the proposed project in balancing the sediment budget of the inlet and adjacent beaches and addressing the sand deficit along the inlet-affected shorelines.
- The extent to which existing bypassing activities at an inlet would benefit from modest, costeffective improvements when considering the volumetric increases from the proposed
  project, the availability of beach-quality sand currently not being bypassed to adjacent
  eroding beaches, and the ease with which such beach-quality sand may be obtained.
- The interest and commitment of local governments as demonstrated by their willingness to coordinate the planning, design, construction, and maintenance of an inlet management project and their financial plan for funding the local cost share for initial construction, ongoing sand bypassing, channel dredging, and maintenance.

<sup>&</sup>lt;sup>47</sup> Section 161.101(12), F.S.

<sup>&</sup>lt;sup>48</sup> Section 161.101(14), F.S. If multiple projects qualify equally under the criteria, DEP assigns priority to projects that are ready to proceed.

<sup>&</sup>lt;sup>49</sup> Section 161.143(2), F.S.

The previous completion or approval of a state-sponsored inlet management plan or local-government-sponsored inlet study concerning the inlet addressed by the proposed project, the ease of updating and revising any such plan or study, and the adequacy and specificity of the plan's or study's recommendations concerning the mitigation of an inlet's erosive effects on adjacent beaches.

- The degree to which the proposed project will enhance the performance and longevity of proximate beach nourishment projects, thereby reducing the frequency of such periodic nourishment projects.
- The project-ranking criteria in s. 161.101(14), F.S., to the extent such criteria are applicable to inlet management studies, projects, and activities. <sup>50</sup>

DEP established a point-based priority ranking system in order to implement the statutory criteria for beach and inlet management projects for funding assistance.<sup>51</sup> Under the system, a project receives a total point score based on the established project ranking criteria. The total amount of points available for beach management projects is 115 points and the total for inlet management projects is 90 points.<sup>52</sup> The charts below indicate the number of component criteria under each statutory criteria as developed by DEP.<sup>53</sup>

Number of Component Criteria	Available Points
6	20
6	20
6	10
4	10
3	10
2	10
1	10
1	10
1	10
1	10
2	5
1	5
1	5
29	115
	3 2 1 1 1 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1

Statutory Criteria	Number of Component Criteria	Available Points
Inlet Management		
Balancing the Sediment Budget	1	20
Inlet Management Plan	3	15
Local Sponsor Financial and Administrative Commitment	6	10
Previous State Commitment	4	10
Availability of Federal Funding	3	10
Sand Reaching the Inlet	1	10
Cost Effectiveness	1	10
Enhanced Project Performance	1	5
Total	20	90

<sup>&</sup>lt;sup>50</sup> Section 161.143(2)(a)-(h), F.S.; see DEP, Strategic Beach Management Plan: Introduction, 10, 14 (May 2018), available at <a href="https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf">https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf</a> (last visited Feb. 26, 2019). Inlet bypassing projects take sand from one side of the inlet, or from within the inlet, and place it along the shorelines adjacent to the inlet, to mitigate the erosive effects of the inlet. Beach restoration, beach nourishment, and inlet bypassing are collectively referred to as "active management." As of 2017, 229.1 miles of Florida's critically eroded sandy beaches are under active management. 
<sup>51</sup> Fla. Admin. Code R. 62B-36.006.

<sup>&</sup>lt;sup>52</sup> Office of Program Policy Analysis & Government Accountability (OPPAGA), *The Beach Management Funding Assistance Program Was Recently Improved, but Some Stakeholder Concerns Persist*, 4 (Dec. 2014), *available at* <a href="http://www.oppaga.state.fl.us/MonitorDocs/Reports/pdf/1412rpt.pdf">http://www.oppaga.state.fl.us/MonitorDocs/Reports/pdf/1412rpt.pdf</a> (last visited Feb. 25, 2019). <sup>53</sup> *Id.* 

DEP is prohibited from funding projects that provide only recreational benefits.<sup>54</sup> All funded projects are required to have an identifiable beach erosion control or beach preservation benefit directed toward maintaining or enhancing the sand in the system.<sup>55</sup> The following is a list of activities that are ineligible for cost sharing:

- Recreational structures, such as piers, decks, and boardwalks.
- Park activities and facilities, except for erosion control.
- Aesthetic vegetation.
- Water quality components of stormwater management systems.
- Experimental or demonstration projects, unless favorably peer-reviewed or scientifically documented.
- Hard structures, unless designed for erosion control or to enhance beach nourishment project longevity or bypassing performance.
- Operations and maintenance, with the exception of nourishment.
- Maintenance and repair of over-walks.
- Navigation construction, operation, and maintenance activities, except those elements whose purpose is to place or keep sand on adjacent beaches. 56

In December of 2014, the Office of Program Policy Analysis and Government Accountability (OPPAGA) released a report evaluating DEP's process for selecting and prioritizing beach management and inlet management projects.<sup>57</sup> The review considered the current statutory criteria and related administrative rules, as well as the funding request application process, information requirements, and timeline.<sup>58</sup> OPPAGA also reviewed how DEP uses each ranking criteria for establishing the annual priority order for beach management and restoration projects.<sup>59</sup>

The report made several findings, including, but not limited to, finding that:

- A limited number of factors account for a majority of the points awarded.
- The criteria do not account for statewide differences in beach conditions, such as regional differences in erosion patterns and variations in project costs.
- The criteria do not adequately take into account the economic impact of beach projects, particularly the value of tourism.
- The criteria do not adequately account for a project's cost effectiveness or performance.
- The criteria do not take into account the impacts of recent storms or the current conditions of the shoreline.
- Stakeholders found the application requirements for funding to be too complicated and time consuming.
- Stakeholders perceived a bias for projects that received federal funding.

<sup>&</sup>lt;sup>54</sup> Section 161.101(13), F.S.

<sup>&</sup>lt;sup>55</sup> *Id*.

<sup>56</sup> I.I

<sup>&</sup>lt;sup>57</sup> OPPAGA, *The Beach Management Funding Assistance Program Was Recently Improved, but Some Stakeholder Concerns Persist* (Dec. 2014), *available at* <a href="http://www.oppaga.state.fl.us/MonitorDocs/Reports/pdf/1412rpt.pdf">http://www.oppaga.state.fl.us/MonitorDocs/Reports/pdf/1412rpt.pdf</a> (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>58</sup> *Id.* at 1.

<sup>&</sup>lt;sup>59</sup> *Id*.

• Stakeholders found that the criteria do not adequately provide for endangered and threatened species. <sup>60</sup>

# III. Effect of Proposed Changes:

## **Beach Erosion Control Projects**

**Section 1** amends s. 161.101, F.S., to require the Department of Environmental Protection (DEP) to adopt by rule a scoring system to use when determining the annual funding priorities for beach erosion control projects. The scoring system must consist of four tiers, and use equally weighted criteria within each tier. If multiple projects qualify equally under the scoring system, priority will be assigned to the projects shown to be most ready to proceed. The new scoring system will go into effect on July 1, 2020.

# Tier 1 (20% of the total project score)

Under Tier 1, DEP will consider the tourism-related return on investment and the economic impact of the project, using county tax data to individually assess each county with jurisdiction over the project area. The return on investment is the ratio of the tourism-related tax revenues in the most recent year to the state funding requested for the project. The economic impact is the ratio of the tourism-related tax revenues in the most recent year to all the county's tax revenues in the most recent year.

## Tier 2 (45% of the total project score)

Under Tier 2, DEP will consider all of the following criteria relating to federal funding, storm damage reduction, and cost-effectiveness:

- The availability of federal matching dollars, considering federal authorization, the federal cost-share percentage, and the status of the funding award.
- The storm damage reduction benefits of the project based on the following considerations:
  - The current conditions of the project area, including any recent storm damage impact, as a percentage of volume of sand lost since the most recent beach nourishment event or most recent beach surveys. If the project area has not been previously restored, DEP must use the historical background erosion rate;
  - The overall potential threat to existing upland development, including public and private structures and infrastructure, based on the percentage of vulnerable shoreline within the project boundaries; and
  - The value of upland property benefiting from the protection provided by the project and its subsequent maintenance. A property must be within one-quarter mile of the project boundaries to be considered.
- The cost-effectiveness of the project based on the yearly cost per volume per mile of proposed beach fill placement. Cost-effectiveness is also assessed using the following criteria:
  - The existence of projects with proposed structural or design components to extend the beach nourishment interval;

<sup>&</sup>lt;sup>60</sup> *Id.* at 6-12.

 Existing beach nourishment projects that reduce upland storm damage costs by incorporating new or enhanced dune structures or new or existing dune restoration and revegetation projects;

- o Proposed innovative technologies designed to reduce project costs; and
- Regional sediment management strategies and coordination to conserve sand source resources and reduce project costs.

## Tier 3 (20% of the total project score)

Under Tier 3, DEP will consider all of the following criteria relating to previous state involvement in the project, recreational benefits, mitigation of the impact of inlets, and the state's most significant beach erosion problems:

- Previous state commitment and involvement in the project, considering previously funded phases, the total amount of previous state funding, and previous partial appropriations for the proposed project.
- The recreational benefits of the projects based on:
  - o The accessible beach area added by the project; and
  - o The percentage of linear footage within the project boundaries which is zoned:
    - As recreational or open space;
    - For commercial use; or
    - To otherwise allow for public lodging establishments.
- The extent to which the project mitigates the adverse impact of improved, modified, or altered inlets on adjacent beaches.
- The degree to which the project addresses the state's most significant beach erosion problems as a function of the linear footage of the project shoreline and the cubic yards of sand placed per mile per year.

#### *Tier 4 (15% of the total project score)*

Under Tier 4, DEP will consider all of the following criteria relating to projects that have not received funding after successive years, habitat enhancement, and a project's overall readiness:

- Increased prioritization of projects that have been on DEP's ranked project list for successive years and have not previously secured state funding for project implementation.
- Environmental habitat enhancement, recognizing state or federal critical habitat areas for
  threatened or endangered species which may be subject to extensive shoreline armoring, or
  recognizing areas where extensive shoreline armoring threatens the availability or quality of
  habitat for such species. Turtle-friendly designs, dune and vegetation projects for areas with
  redesigned or reduced fill templates, proposed incorporation of best management practices
  and adaptive management strategies to protect resources, and innovative technologies
  designed to benefit critical habitat preservation may also be considered.
- The overall readiness of the project to proceed in a timely manner, considering the project's readiness for the construction phase of development, the status of required permits, the status of any needed easement acquisition, the availability of local funding sources, and the establishment of an erosion control line. If DEP identifies specific reasonable and documented concerns that the project will not proceed in a timely manner, DEP may choose not to include the project in the annual funding priorities submitted to the Legislature.

**Section 2** amends s. 161.101(20), F.S., to revise provisions relating to project lists, reporting requirements, and surplus funding.

#### Project Lists, Notification, and Summary Reports

The bill requires DEP to update the active project lists quarterly. DEP is already required to maintain the lists on its website organized by fiscal year.

The bill redefines the term "significant change" to mean a project-specific change or cumulative changes that either: exceed the project's original allocation by \$500,000 or exceed 25 percent of the project's original allocation. DEP is required to notify the Governor and the Legislature when a significant change occurs in the funding levels of a given project, as compared to the originally approved allocation.

The bill requires DEP to provide a summary of project activities, funding statuses, and changes to annual project lists for both the current and preceding year. Currently, DEP is not required to include information for the preceding fiscal year in its summary. DEP submits the summary along with its annual legislative budget request.

The bill requires that funding approved by the Legislature for specific projects on the annual project lists must remain available for such projects for 18 months. The bill requires that, when a local project sponsor releases appropriated project dollars, DEP will notify the Governor and the Legislature of such release and indicate in the notification how the project dollars are recommended to be used following the release.

#### Surplus Funding

The bill requires DEP to provide supporting justification when notifying the Governor and Legislature to indicate whether DEP intends to use surplus dollars. The bill adds beach restoration and beach nourishment projects to the various project types DEP is authorized to use surplus funds for.

The bill authorizes DEP to use surplus funds for projects that do not have a significant change. DEP will be authorized to use surplus funds for the following purposes, as long as they do not have a significant change: inlet management projects or beach restoration and beach nourishment projects; to be offered for reversion for the next appropriations process; or to be used for other priority projects on active project lists. DEP must post such uses of surplus funds on its website, on the project listing web page. The bill states that no other notice or supporting justification is required before using surplus funds for a project that does not have a significant change.

#### **Inlet Management Projects**

**Section 3** amends s. 161.143, F.S., to revise the required considerations for the ranking criteria used to establish funding priorities for inlet management projects.

The bill states that inlet management projects are the intended scope of the section, and of s. 161.142, F.S., which establishes policies for inlet management. The scope of inlet management projects considered for annual funding priority is expanded to include the "improvement of infrastructure to facilitate sand bypassing."

The bill requires the inlet management projects considered for funding under s. 161.143, F.S., to be considered separate and apart from the beach erosion control projects reviewed and prioritized under s. 161.101, F.S.

The bill requires DEP to give equal consideration to the ranking criteria in s. 161.143(2)(a)-(h), F.S., and revises such criteria by:

- Removing the term "existing" from the provision requiring DEP to consider the extent to which bypassing activities at an inlet would benefit from modest, cost-effective improvements.
- Requiring DEP to consider the cost-effectiveness of sand made available by a proposed inlet management project or activity relative to other sand source opportunities that could be used to address inlet-caused beach erosion.
- Removing the requirement that DEP consider the interest and commitment of local
  governments as demonstrated by their willingness to coordinate the planning, design,
  construction, and maintenance of an inlet management project and their financial plan for
  funding the local cost share for initial construction, ongoing sand bypassing, channel
  dredging, and maintenance.
- Requiring DEP to consider the existence of a proposed or recently updated inlet management plan or a local-government-sponsored inlet study addressing the mitigation of an inlet's erosive effects on adjacent beaches.
- Clarifying that DEP is to consider the criteria in s. 161.101(14), F.S., when establishing funding priorities for inlet management projects, but only to the extent the beach erosion control project criteria are distinct from and not duplicative of the inlet management project criteria.

The bill authorizes DEP to pay from legislative appropriations up to 75 percent of the construction costs of an initial major inlet management project and requires that the remaining balance be paid from other funding sources, such as local sponsors. The bill requires that costs not associated with the initial major inlet management project be shared equally by state and local sponsors.

The bill deletes authorization for DEP to use a legislative appropriation to contract for studies on sediment transport volumes and responsibilities of inlet beneficiaries for beach erosion. In the subsection requiring DEP to annually provide an inlet management project list, the bill deletes the requirement for DEP to include information on the management of ten separate inlets.

The bill deletes the current requirement that at least ten percent of annual legislative appropriations for statewide beach management be made available for the three highest-ranked projects on the current year's inlet management project list. Instead, the bill requires DEP to designate for projects on the current year's inlet management project list an amount that is at least equal to the greater of:

• Ten percent of the total amount of legislative appropriations for statewide beach management in a given year; or

• The percentage of inlet management funding requests from local sponsors as a proportion of the total amount of statewide beach management dollars requested in a given year.

The bill deletes a requirement that DEP make certain funds available for the study, design, or development of inlet management projects, and adds a requirement that DEP include inlet monitoring activities as an aggregated subcategory on the overall project list. The bill deletes a requirement that DEP make available all statewide beach management funds which are unencumbered or are allocated to non-project-specific activities for projects on legislatively approved lists of inlet management projects.

The bill requires DEP to update and maintain an annual report on its website concerning the extent to which each inlet project has succeeded in balancing the local sediment budget and inlet's erosive effects on adjacent beaches. The report must provide an estimate of the quantity of sediment bypassed, transferred, or otherwise placed on adjacent eroding beaches, or in such beaches' nearshore area, for the purpose of offsetting the erosive effects of inlets.

## Comprehensive Long-Term Beach Management Plan

**Section 4** amends s. 161.161, F.S., which establishes requirements for DEP's comprehensive long-term beach management plan. The changes in section 4 will go into effect on July 1, 2020.

In developing and maintaining the comprehensive long-term beach management plan, the bill requires DEP to do the following:

- Include recommendations for improvement of infrastructure to facilitate sand bypassing to mitigate the erosive impact of an inlet that is a significant cause of beach erosion.
- Consider the establishment of regional sediment management alternatives for one or more individual beach and inlet sand bypassing projects as an alternative to beach restoration when appropriate and cost-effective, and recommend the location of such regional sediment management alternatives and the source of beach-compatible sand.
- Maintain an updated list of critically eroded sandy beaches based on data, analyses, and investigations of shoreline conditions.
- Identify existing beach projects without dune features or with dunes without adequate elevations, and encourage dune restoration and revegetation to be incorporated as part of storm damage recovery projects or future dune maintenance.
- Document procedures and policies for preparing post-storm damage assessments and corresponding recovery plans, including repair cost estimates.
- Identify and assess appropriate management measures for all of the state's critically eroded beaches.

The bill also deletes the following requirements for DEP in developing and maintaining the comprehensive long-term beach management plan:

• Include cost estimates necessary to take inlet corrective measures and recommendations regarding cost sharing among the beneficiaries of such inlet.

• Evaluate the establishment of feeder beaches as an alternative to direct beach restoration and recommend the location of such feeder beaches.

- Project long-term erosion for all major beach and dune systems by surveys and profiles;
- Identify shoreline development and degree of density.
- In identifying short-and long-term economic costs and benefits of beaches, include recreational value to user groups, tax base, revenues generated, and beach acquisition and maintenance costs.
- Identify alternative management responses in order to prevent inappropriate development and redevelopment on migrating beaches.
- Consider abandonment as an alternative management response.
- Establish criteria, including costs and specific implementation actions, for alternative management techniques.
- Establish a list of restoration and beach nourishment projects arranged in order of priority, and the funding levels needed for such projects.
- Submit regional plans on a set schedule and in accordance with specified requirements.

The bill requires that the comprehensive long-term beach management plan, at a minimum, include: a strategic beach management plan; a critically eroded beaches report; and a statewide long-range budget plan.

# Strategic Beach Management Plan

The bill requires the strategic beach management plan to identify and recommend appropriate measures for the state's critically eroded sandy beaches. DEP is authorized to incorporate regional plans and take into account areas of greatest need and probable federal or local funding when creating the SBMP. The bill requires that, before finalizing a strategic beach management plan, DEP must hold a public meeting or a public webinar in the region for which the plan is prepared. The bill's revisions to the requirements for the comprehensive long-term beach management plan may significantly change what DEP includes in the SBMP.

#### Critically Eroded Beaches Report

The bill requires that DEP develop and maintain the critically eroded beaches report based primarily on data, analyses, and investigations of shoreline conditions.

# Long-Range Budget Plan

The bill requires the long range budget plan to include at least five years of planned beach restoration, beach nourishment, and inlet management project funding needs, as identified and refined by local governments. The plan must consist of two components:

- A "three-year work plan" identifying and prioritizing beach restoration, beach nourishment, and inlet management projects viable for implementation during the next three fiscal years. In developing and submitting the three year work plan, the bill requires DEP to:
  - Use the following criteria for determining the viability of projects:
    - Available cost-sharing,
    - Local sponsor support,

- Regulatory considerations, and
- The ability for the project to proceed as scheduled;
- o Identify, for each of the three fiscal years, proposed projects and their current development status, and list the projects in priority order based on the criteria in ss. 161.101(14) and 161.143(2), F.S.; and
- Submit the three-year work plan to the Legislature annually, accompanied by a three-year financial forecast of available funding for the projects, and any modifications of specific funding requests or criteria ranking that are warranted in each successive fiscal year.
- A "long-range plan" identifying projects for inclusion into the three-year work plan in the fourth and fifth ensuing fiscal years, which includes issues that may prevent successful completion and recommended solutions that will allow projects to progress into the three-year work plan.

Upon approval of the plans, the bill requires DEP to use regional plans and three-year work plans to serve as the basis for state funding decisions.

**Section 5** states that, unless otherwise expressly provided in the act, the bill takes effect July 1, 2019.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

# B. Private Sector Impact:

The bill includes tourism-related return on investment in the criteria considered when establishing funding priorities for beach erosion control projects. Increased tourism could result in economic benefits to businesses and residents in beach communities. Therefore, the bill may have an indeterminate, positive fiscal impact on the private sector.

# C. Government Sector Impact:

The bill may have a positive, indeterminate impact on local governments that receive funding for beach erosion control projects or inlet management projects.

The bill may have a positive, indeterminate impact on local governments that receive increased tax revenues due to increasing rates of tourism at or around their beaches.

The bill may have a negative, indeterminate impact on DEP, because DEP may incur additional costs by implementing the bill. Implementation may require adopting new rules, developing new agency procedures, and producing new deliverables on an ongoing basis.

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 161.101, 161.143, and 161.161.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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A bill to be entitled An act relating to coastal management; amending s. 161.101, F.S.; revising the criteria the Department of Environmental Protection must consider in determining and assigning annual funding priorities for beach management and erosion control projects; specifying tiers for such criteria; requiring tiers to be given certain weight; requiring the department to update active project lists on its website; redefining the term "significant change"; revising the department's reporting requirements; specifying allowable uses for certain surplus funds; revising the requirements for a specified summary; requiring that funding for certain projects remain available for a specified period; amending s. 161.143, F.S.; specifying the scope of certain projects; revising the list of projects included as inlet management projects; requiring that certain projects be considered separate and apart from other specified projects; revising the ranking criteria to be used by the department to establish certain funding priorities for certain inlet-caused beach erosion projects; revising provisions authorizing the department to spend certain appropriated funds for the management of inlets; deleting a provision authorizing the department to

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spend certain appropriated funds for specified inlet studies; revising the required elements of the department's report of prioritized inlet management projects; revising the funds that the department must make available to certain inlet management projects; requiring the department to include specified activities on the inlet management project list; deleting provisions requiring the department to make available funding for specified projects; deleting a requirement that the Legislature designate a project as an Inlet of the Year; requiring the department to update and maintain a report regarding the progress of certain inlet management projects; deleting certain temporary provisions relating to specified appropriations; revising the requirements for the report; amending s. 161.161, F.S.; revising requirements for the comprehensive long-term management plan; requiring the plan to include a strategic beach management plan, a critically eroded beaches report, and a statewide long-range budget plan; providing for the development and maintenance of such plans; deleting a requirement that the department submit a certain beach management plan on a certain date each year; requiring the department to hold a public meeting before finalization of the strategic

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beach management plan; requiring the department to submit a 3-year work plan and a related forecast for the availability of funding to the Legislature; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Effective July 1, 2020, subsection (14) of section 161.101, Florida Statutes, is amended to read:

(14) The intent of the Legislature in preserving and protecting Florida's sandy beaches pursuant to this act is to direct beach erosion control appropriations to the state's most severely eroded beaches, and to prevent further adverse impact caused by improved, modified, or altered inlets, coastal armoring, or existing upland development. In establishing annual project funding priorities, the department shall seek formal input from local coastal governments, beach and general government interest groups, and university experts. The department shall adopt by rule a scoring system to determine annual project funding priorities. The scoring system must consist of the following criteria equally weighted within the following specified tiers criteria to be considered by the

department in determining annual funding priorities shall
include:

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- Tier 1 must account for 20 percent of the total score (a) and consist of the tourism-related return on investment and the economic impact of the project. The return on investment of the project is the ratio of the tourism-related tax revenues for the most recent year to the amount of state funding requested for the proposed project. The economic impact of the project is the ratio of the tourism-related tax revenues for the most recent year to all county tax revenues for the most recent year. The department must calculate these ratios using state sales tax and tourism development tax data of the county having jurisdiction over the project area. If multiple counties have jurisdiction over the project area, the department must assess each county individually using these ratios. The department shall calculate the mean average of these ratios to determine the final overall assessment for the multicounty project the severity of erosion conditions, the threat to existing upland development, and recreational and/or economic benefits.
- (b) <u>Tier 2 must account for 45 percent of the total score</u> and consist of all of the following criteria:
- 1. The availability of federal matching dollars, considering federal authorization, the federal cost-share percentage, and the status of the funding award.
  - 2. The storm damage reduction benefits of the project

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based on the following considerations:

- a. The current condition of the project area, including any recent storm damage impact, as a percentage of volume of sand lost since the most recent beach nourishment event or most recent beach surveys. If the project area has not been previously restored, the department must use the historical background erosion rate;
- b. The overall potential threat to existing upland development, including public and private structures and infrastructure, based on the percentage of vulnerable shoreline that exists within the project boundaries; and
- c. The value of upland property benefiting from the protection provided by the project and its subsequent maintenance. A property must be within one-quarter mile of the project boundaries to be considered under the criterion specified in this sub-subparagraph.
- 3. The cost-effectiveness of the project based on the yearly cost per volume per mile of proposed beach fill placement. The department shall also consider the following when assessing cost-effectiveness pursuant to this subparagraph:
- a. The existence of projects with proposed structural or design components that could extend the beach nourishment interval;
- b. Existing beach nourishment projects that reduce upland storm damage costs by incorporating new or enhanced dune

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126	structures or new or existing dune restoration and revegetation
127	projects;
128	c. Proposed innovative technologies designed to reduce
129	project costs; and
130	d. Regional sediment management strategies and
131	coordination to conserve sand source resources and reduce
132	project costs.
133	(c) Tier 3 must account for 20 percent of the total score
134	and consist of all of the following criteria: The extent of
135	local government sponsor financial and administrative commitment
136	to the project, including a long-term financial plan with a
137	designated funding source or sources for initial construction
138	and periodic maintenance.
139	$\frac{1(d)}{}$ Previous state commitment and involvement in the
140	project, considering previously funded phases, the total amount
141	of previous state funding, and previous partial appropriations
142	for the proposed project.
143	2. The recreational benefits of the project based on:
144	a. The accessible beach area added by the project; and
145	b. The percentage of linear footage within the project
146	boundaries which is zoned:
147	(I) As recreational or open space;
148	(II) For commercial use; or
1/0	(III) To othorwise allow for public lodging

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CODING: Words stricken are deletions; words underlined are additions.

establishments.

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151	(e) The anticipated physical performance of the proposed
152	project, including the frequency of periodic planned
153	nourishment.
154	3.(f) The extent to which the proposed project mitigates
155	the adverse impact of improved, modified, or altered inlets on
156	adjacent beaches.
157	(g) Innovative, cost-effective, and environmentally
158	sensitive applications to reduce erosion.
159	(h) Projects that provide enhanced habitat within or
160	adjacent to designated refuges of nesting sea turtles.
161	(i) The extent to which local or regional sponsors of
162	beach erosion control projects agree to coordinate the planning,
163	design, and construction of their projects to take advantage of
164	identifiable cost savings.
165	4.(j) The degree to which the project addresses the
166	state's most significant beach erosion problems as a function of
167	the linear footage of the project shoreline and the cubic yards
168	of sand placed per mile per year.
169	(d) Tier 4 must account for 15 percent of the total score
170	and consist of all of the following criteria:
171	1. Increased prioritization of projects that have been on
172	the department's ranked project list for successive years and
173	that have not previously secured state funding for project
174	implementation.

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Environmental habitat enhancement, recognizing state or

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species which may be subject to extensive shoreline armoring, or recognizing areas where extensive shoreline armoring threatens the availability or quality of habitat for such species. Turtle-friendly designs, dune and vegetation projects for areas with redesigned or reduced fill templates, proposed incorporation of best management practices and adaptive management strategies to protect resources, and innovative technologies designed to benefit critical habitat preservation may also be considered.

3. The overall readiness of the project to proceed in a timely manner, considering the project's readiness for the construction phase of development, the status of required permits, the status of any needed easement acquisition, the availability of local funding sources, and the establishment of an erosion control line. If the department identifies specific reasonable and documented concerns that the project will not proceed in a timely manner, the department may choose not to include the project in the annual funding priorities submitted to the Legislature.

<u>If</u> In the event that more than one project qualifies equally under the provisions of this subsection, the department shall assign funding priority to those projects shown to be most that are ready to proceed.

Section 2. Subsection (20) of section 161.101, Florida

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201 Statutes, is amended to read:

- 161.101 State and local participation in authorized projects and studies relating to beach management and erosion control.—
- (20) The department shall maintain active project <u>lists</u>, <u>updated at least quarterly</u>, <u>listings</u> on its website by fiscal year in order to provide transparency regarding those projects receiving funding and the funding amounts  $\tau$  and to facilitate legislative reporting and oversight. In consideration of this intent:
- (a) The department shall notify the Executive Office of the Governor and the Legislature regarding any significant changes in the funding levels of a given project as initially requested in the department's budget submission and subsequently included in approved annual funding allocations. The term "significant change" means a project-specific change or cumulative changes that exceed the project's original allocation by \$500,000 or that exceed those changes exceeding 25 percent of the a project's original allocation.
- 1. Except as provided in subparagraph 2., if there is surplus funding, the department must notify and provide supporting justification notification shall be provided to the Executive Office of the Governor and the Legislature to indicate whether surplus additional dollars are intended to be used for inlet management projects pursuant to s. 161.143 or for beach

restoration and beach nourishment projects, offered for reversion as part of the next appropriations process, or used for other specified priority projects on active project lists.

- 2. The department may use surplus funds for projects identified in subparagraph 1. that do not have a significant change. The department must post the uses of such funds on the project listing web page of its website. The department is not required to post any other notice or supporting justification before it uses the surplus funds for a project that does not have a significant change.
- (b) The department shall prepare a summary of specific project activities for the current fiscal year, their funding status, and changes to annual project lists for the current and preceding fiscal year. shall be prepared by The department shall include the summary and included with the department's submission of its annual legislative budget request.
- approved by the Legislature must remain available for such projects for 18 months. A local project sponsor may at any time release, in whole or in part, appropriated project dollars by formal notification to the department. The department, which shall notify the Executive Office of the Governor and the Legislature of such release and. Notification must indicate in the notification how the project dollars are recommended intended to be used after such release.

251 Section 3. Subsections (2) through (5) of section 161.143, 252 Florida Statutes, are amended to read: 253 161.143 Inlet management; planning, prioritizing, funding, 254 approving, and implementing projects.-255 The department shall establish annual funding priorities for studies, activities, or other projects concerning 256 257 inlet management. Such inlet management projects constitute the intended scope of this section and s. 161.142 and consist of 258 259 include, but are not limited to, inlet sand bypassing, 260 improvement of infrastructure to facilitate sand bypassing, 261 modifications to channel dredging, jetty redesign, jetty repair, 262 disposal of spoil material, and the development, revision, adoption, or implementation of an inlet management plan. 263 Projects considered for funding pursuant to this section must be 264 265 considered separate and apart from projects reviewed and 266 prioritized in s. 161.101(14). The funding priorities 267 established by the department under this section must be consistent with the requirements and legislative declaration in 268 ss. 161.101(14), 161.142, and 161.161(1)(b). In establishing 269 270 funding priorities under this subsection and before transmitting 271 the annual inlet project list to the Legislature under 272 subsection (4) (5), the department shall seek formal input from local coastal governments, beach and general government 273 274 associations and other coastal interest groups, and university experts concerning annual funding priorities for inlet 275

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management projects. In order to maximize the benefits of efforts to address the inlet-caused beach erosion problems of this state, the ranking criteria used by the department to establish funding priorities for studies, activities, or other projects concerning inlet management must include equal consideration of:

- (a) An estimate of the annual quantity of beach-quality sand reaching the updrift boundary of the improved jetty or inlet channel.
- (b) The severity of the erosion to the adjacent beaches caused by the inlet and the extent to which the proposed project mitigates the erosive effects of the inlet.
- (c) The overall significance and anticipated success of the proposed project in <u>mitigating the erosive effects of the inlet</u>, balancing the sediment budget of the inlet and adjacent beaches, and addressing the sand deficit along the inletaffected shorelines.
- (d) The extent to which existing bypassing activities at an inlet would benefit from modest, cost-effective improvements when considering the volumetric increases from the proposed project, the availability of beach-quality sand currently not being bypassed to adjacent eroding beaches, and the ease with which such beach-quality sand may be obtained.
- (e) The cost-effectiveness of sand made available by a proposed inlet management project or activity relative to other

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sand source opportunities that would be used to address inletcaused beach erosion The interest and commitment of local
governments as demonstrated by their willingness to coordinate
the planning, design, construction, and maintenance of an inlet
management project and their financial plan for funding the
local cost share for initial construction, ongoing sand
bypassing, channel dredging, and maintenance.

- (f) The existence of a proposed or recently updated The previous completion or approval of a state-sponsored inlet management plan or a local-government-sponsored inlet study addressing concerning the inlet addressed by the proposed project, the ease of updating and revising any such plan or study, and the adequacy and specificity of the plan's or study's recommendations concerning the mitigation of an inlet's erosive effects on adjacent beaches.
- (g) The degree to which the proposed project will enhance the performance and longevity of proximate beach nourishment projects, thereby reducing the frequency of such periodic nourishment projects.
- (h) The project-ranking criteria in s. 161.101(14) to the extent such criteria are applicable to inlet management studies, projects, and activities and are distinct from, and not duplicative of, the criteria listed in paragraphs (a)-(g).
- (3) The department may pay from legislative appropriations up to 75 percent of the construction costs of an initial major

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inlet management project component for the purpose of mitigating the erosive effects of the inlet to the shoreline and balancing the sediment budget. The remaining balance of such construction costs must be paid from other funding sources, such as local sponsors. All project costs not associated with an initial major inlet management project component must be shared equally by state and local sponsors in accordance with, pursuant to s.

161.101 and notwithstanding s. 161.101(15), pay from legislative appropriations provided for these purposes 75 percent of the total costs, or, if applicable, the nonfederal costs, of a study, activity, or other project concerning the management of an inlet. The balance must be paid by the local governments or special districts having jurisdiction over the property where the inlet is located.

- (4) Using the legislative appropriation to the statewide beach-management-support category of the department's fixed capital outlay funding request, the department may employ university-based or other contractual sources and pay 100 percent of the costs of studies that are consistent with the legislative declaration in s. 161.142 and that:
- (a) Determine, calculate, refine, and achieve general consensus regarding net annual sediment transport volumes to be used for the purpose of planning and prioritizing inlet management projects; and
  - (b) Appropriate, assign, and apportion responsibilities

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between inlet beneficiaries for the erosion caused by a particular inlet on adjacent beaches.

- (4)(5) The department shall annually provide an inlet management project list, in priority order, to the Legislature as part of the department's budget request. The list must include studies, projects, or other activities that address the management of at least 10 separate inlets and that are ranked according to the criteria established under subsection (2).
- (a) The department shall <u>designate for make available at</u>

  least 10 percent of the total amount that the Legislature

  appropriates in each fiscal year for statewide beach management

  for the three highest-ranked projects on the current year's

  inlet management project list, in priority order, an amount that

  is at least equal to the greater of:
- 1. Ten percent of the total amount that the Legislature appropriates in the fiscal year for statewide beach management; or
- 2. The percentage of inlet management funding requests from local sponsors as a proportion of the total amount of statewide beach management dollars requested in a given year.
- (b) The department shall <u>include inlet monitoring</u>

  activities ranked on the inlet management project list as one

  aggregated subcategory on the overall inlet management project

  list make available at least 50 percent of the funds

  appropriated for the feasibility and design category in the

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department's fixed capital outlay funding request for projects on the current year's inlet management project list which involve the study for, or design or development of, an inlet management project.

(c) The department shall make available all statewide beach management funds that remain unencumbered or are allocated to non-project-specific activities for projects on legislatively approved inlet management project lists. Funding for local-government-specific projects on annual project lists approved by the Legislature must remain available for such purposes for a period of 18 months pursuant to s. 216.301(2)(a). Based on an assessment and the department's determination that a project will not be ready to proceed during this 18-month period, such funds shall be used for inlet management projects on legislatively approved lists.

(5) (d) The Legislature shall designate one of the three highest projects on the inlet management project list in any year as the Inlet of the Year. The department shall update and maintain an annual annually report on its website to the Legislature concerning the extent to which each inlet project designated by the Legislature as Inlet of the Year has succeeded in balancing the sediment budget of the inlet and adjacent beaches and in, mitigating the inlet's erosive effects on adjacent beaches. The report must estimate the quantity of sediment bypassed, transferred, and transferring or otherwise

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placed placing beach-quality sand on adjacent eroding beaches,
or in such beaches' nearshore area, for the purpose of
offsetting the erosive effects of inlets on the beaches of this
state.

Section 4. Effective July 1, 2020, subsections (2) through (7) of section 161.161, Florida Statutes, are renumbered as subsections (3) through (8), respectively, subsection (1) and present subsection (2) are amended, and a new subsection (2) is added to that section, to read:

161.161 Procedure for approval of projects.-

- (1) The department shall develop and maintain a comprehensive long-term <u>beach</u> management plan for the restoration and maintenance of the state's critically eroded beaches fronting the Atlantic Ocean, Gulf of Mexico, and Straits of Florida. <u>In developing and maintaining this the beach management</u> plan, the department shall:
- (a) Address long-term solutions to the problem of critically eroded beaches in this state.
- (b) Evaluate each improved, modified, or altered inlet and determine whether the inlet is a significant cause of beach erosion. With respect to each inlet determined to be a significant cause of beach erosion, the plan shall include:
- 1. the extent to which such inlet causes beach erosion and recommendations to mitigate the erosive impact of the inlet, including, but not limited to, recommendations regarding inlet

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CODING: Words stricken are deletions; words underlined are additions.

sediment bypassing; improvement of infrastructure to facilitate sand bypassing; modifications to channel dredging, jetty design, and disposal of spoil material; establishment of feeder beaches; and beach restoration and beach nourishment; and

- 2. Cost estimates necessary to take inlet corrective measures and recommendations regarding cost sharing among the beneficiaries of such inlet.
- (c) <u>Evaluate</u> <u>Design</u> criteria for beach restoration and beach nourishment projects, including, but not limited to,÷
- $rac{1.}{1.}$  dune elevation and width and revegetation and stabilization requirements; and
  - 2. beach profiles profile.

- (d) <u>Consider Evaluate</u> the establishment of <u>regional</u> sediment management alternatives for one or more individual beach and inlet sand bypassing projects feeder beaches as an alternative to <u>direct</u> beach restoration <u>when appropriate and cost-effective</u>, and recommend the location of such <u>regional</u> sediment management alternatives feeder beaches and the source of beach-compatible sand.
- (e) Identify causes of shoreline erosion and change, determine calculate erosion rates, and maintain an updated list of critically eroded sandy beaches based on data, analyses, and investigations of shoreline conditions and project long-term erosion for all major beach and dune systems by surveys and profiles.

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(f) Identify shoreline development and degree of density and Assess impacts of development and coastal protection shoreline protective structures on shoreline change and erosion.

- (g) Identify short-term and long-term economic costs and benefits of beaches to the state and individual beach communities, including recreational value to user groups, tax base, revenues generated, and beach acquisition and maintenance costs.
- (h) Study dune and vegetation conditions, identify existing beach projects without dune features or with dunes without adequate elevations, and encourage dune restoration and revegetation to be incorporated as part of storm damage recovery projects or future dune maintenance events.
- (i) Identify beach areas used by marine turtles and develop strategies for protection of the turtles and their nests and nesting locations.
- (j) Identify alternative management responses to preserve undeveloped beach and dune systems and, to restore damaged beach and dune systems. In identifying such management responses, the department shall consider, at a minimum, and to prevent inappropriate development and redevelopment on migrating beaches, and consider beach restoration and nourishment, armoring, relocation and abandonment, dune and vegetation restoration, and acquisition.
  - (k) Document procedures and policies for preparing post-

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storm damage assessments and corresponding recovery plans, including repair cost estimates Establish criteria, including costs and specific implementation actions, for alternative management techniques.

- (1) <u>Identify and assess</u> <del>Select and recommend</del> appropriate management measures for all of the state's <u>critically eroded</u> sandy beaches <u>in a beach management program</u>.
- (m) Establish a list of beach restoration and beach nourishment projects, arranged in order of priority, and the funding levels needed for such projects.
- and maintained by the department pursuant to subsection (1) must include, at a minimum, a strategic beach management plan, a critically eroded beaches report, and a statewide long-range budget plan. The long-range budget plan must include a 3-year work plan for beach restoration, beach nourishment, and inlet management projects that lists planned projects for each of the 3 fiscal years addressed in the work plan.
- (a) The strategic beach management plan must identify and recommend appropriate measures for all of the state's critically eroded sandy beaches and may incorporate plans be prepared at the regional level, taking into account based upon areas of greatest need and probable federal and local funding. Upon approval in accordance with this section, such regional plans, along with the 3-year work plan identified in subparagraph

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(c) 1., must shall be components of the statewide beach management plan and shall serve as the basis for state funding decisions upon approval in accordance with chapter 86-138, Laws of Florida. Before finalizing the strategic beach management plan In accordance with a schedule established for the submission of regional plans by the department, any completed plan must be submitted to the secretary of the department for approval no later than March 1 of each year. These regional plans shall include, but shall not be limited to, recommendations of appropriate funding mechanisms for implementing projects in the beach management plan, giving consideration to the use of single-county and multicounty taxing districts or other revenue generation measures by state and local governments and the private sector. Prior to presenting the plan to the secretary of the department, the department shall hold a public meeting in the region areas for which the plan is prepared or hold a publicly noticed webinar. The plan submission schedule shall be submitted to the secretary for approval. Any revisions to such schedule must be approved in like manner. (b) The critically eroded beaches report must be developed and maintained based primarily on the requirements specified in

- paragraph (1)(e).
- The statewide long-range budget plan must include at least 5 years of planned beach restoration, beach nourishment,

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CODING: Words stricken are deletions; words underlined are additions.

and inlet management project funding needs as identified, and subsequently refined, by local government sponsors. This plan must consist of two components:

- 1. A 3-year work plan that identifies beach restoration, beach nourishment, and inlet management projects viable for implementation during the next 3 fiscal years, as determined by available cost-sharing, local sponsor support, regulatory considerations, and the ability of the project to proceed as scheduled. The 3-year work plan must, for each fiscal year, identify proposed projects and their current development status, listing them in priority order based on the applicable criteria established in ss. 161.101(14) and 161.143(2). Specific funding requests and criteria ranking, pursuant to ss. 161.101(14) and 161.143(2), may be modified as warranted in each successive fiscal year, and such modifications must be documented and submitted to the Legislature with each 3-year work plan. Year one projects shall consist of those projects identified for funding consideration in the ensuing fiscal year.
- 2. A long-range plan that identifies projects for inclusion in the fourth and fifth ensuing fiscal years. These projects may be presented by region and do not need to be presented in priority order; however, the department should identify issues that may prevent successful completion of such projects and recommend solutions that would allow the projects to progress into the 3-year work plan.

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(3) (2) Annually, The secretary shall present the 3-year
work plan to the Legislature annually. The work plan must be
accompanied by a 3-year financial forecast for the availability
of funding for the projects recommendations for funding beach
erosion control projects prioritized according to the criteria
established in s. 161.101(14).

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Section 5. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 325 Coastal Management

**SPONSOR(S):** LaMarca and others

TIED BILLS: IDEN./SIM. BILLS: SB 446

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	10 Y, 0 N	Melkun	Shugar
Agriculture & Natural Resources Appropriations     Subcommittee	8 Y, 0 N	White	Pigott
3) State Affairs Committee			

### **SUMMARY ANALYSIS**

Due to storm events, construction and maintenance of inlets, imprudent coastal developments, and other factors, 420.9 miles of Florida's beaches are critically eroded. The Beach Management Funding Assistance Program (program) within the Department of Environmental Protection (DEP) works with local sponsors to protect and restore the state's beaches through a comprehensive beach management planning program. Local sponsors submit annual funding requests to DEP for beach management and inlet management projects. DEP ranks the requests and provides a funding recommendation to the Legislature.

As it relates to beach management projects, the bill revises and provides more detail on the criteria DEP must consider when ranking beach management projects for funding consideration and requires DEP to adopt rules that divide the criteria into a four tier scoring system. DEP must assign each tier a certain percentage of overall point value, and DEP must weigh the criteria equally within each tier. The bill changes how DEP may utilize surplus funds and the procedures that must be followed.

For inlet management projects, the bill:

- Revises and updates the criteria that DEP must consider when ranking inlet management projects for funding consideration, and requires DEP to weigh each criterion equally;
- Authorizes DEP to pay up to 75 percent of the construction costs of an initial major inlet management project component, and allows DEP to share the costs of the other components of inlet management projects equally with the local sponsor;
- Requires DEP to rank the inlet monitoring activities for inlet management projects as one overall subcategory request for funding separate from the beach management project funding requests; and
- Eliminates the requirement for the Legislature to designate one of the three highest ranked inlet management projects on the priority list as the Inlet of the Year.

The bill updates how DEP must develop and maintain a Comprehensive Long-Term Beach Management Plan that requires DEP to include the following, at a minimum: a strategic beach management plan, a critically eroded beaches report, and a statewide long-range budget plan that includes a three-year work plan that identifies beach nourishment and inlet management projects viable for implementation during the ensuing fiscal years.

The bill will have an insignificant negative fiscal impact on DEP.

The changes to the beach ranking criteria and the Comprehensive Long-Term Beach Management Plan criteria have an effective date of July 1, 2020. The other aspects of the bill have an effective date of July 1, 2019.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0325c.ANR

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# **Beach Management Funding Assistance Program**

There are 825 miles of sandy shores lining Florida's coasts, fronting the Atlantic Ocean, Gulf of Mexico, and Straits of Florida. These beaches serve several important functions in maintaining the health of Florida's economy and environment. The coastal sandy beach system is home to hundreds of species of plants and animals that are dependent upon the beaches, dunes, and nearshore waters. Beaches also serve as Florida's primary tourist attraction, generating millions of dollars for Florida's economy. The Office of Economic and Demographic Research (EDR) identified beaches as the most important feature of Florida and that they have the strongest effect in terms of attracting tourists. Nourished beaches contribute to the expanding federal, state, and local tax bases; increase sales, income, and employment opportunities from resident and visitor spending; and enhance property values by protecting the developed shorefront from storm surges thereby preventing loss of upland property. For every dollar spent by the state on beach restoration, \$5.40 of additional tax revenue was generated during the 2010-2011 through 2012-2013 fiscal years.

Beaches are subject to both natural and manmade erosion. Sand naturally moves along the shore due to wind driven currents and tides, and storms can cause dramatic and immediate changes to the coastline. The majority of manmade erosion is caused by the creation and maintenance of inlets where the sand has historically been removed from the coastal system and the natural drift of sand along the shore is blocked by jetties, trapped in channels, or moved into ebb and flood shoals. The development and placement of infrastructure near the shore also contributes to coastal erosion by preventing the storage of sand in dunes and hardening the shore for protection of upland property.<sup>5</sup>

Due to storm events, construction and maintenance of inlets, imprudent coastal development, and other factors, 420.9 miles of Florida's beaches are critically eroded. Recognizing the importance of the state's beaches and the problems presented by erosion, the Legislature declared a necessity to protect and restore the state's beaches through a comprehensive beach management planning program. Under the planning program, the Department of Environmental Protection (DEP) evaluates beach erosion problems throughout the state seeking viable solutions. The Beach Management Funding Assistance Program (program) serves as the primary vehicle to implement the beach management planning recommendations and works with local, state, and federal governmental entities to achieve

DEP, Beaches and Coastal Systems, available at https://floridadep.gov/water/beaches (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>2</sup> EDR, *Economic Evaluation of Florida's Investment in Beaches*, p. 9 (Jan. 2015), available at http://edr.state.fl.us/Content/returnoninvestment/BeachReport.pdf (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>3</sup> DEP, *Strategic Beach Management Plan*, p. 1 (May 2018), available at https://floridadep.gov/sites/default/files/SBMP-Introduction 0.pdf (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>4</sup> EDR, *Economic Evaluation of Florida's Investment in Beaches*, p. 12 (Jan. 2015), available at http://edr.state.fl.us/Content/returnoninvestment/BeachReport.pdf (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>5</sup> DEP, *Strategic Beach Management Plan*, p. 1 (May 2018), available at https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>6</sup> DEP, Critically Eroded Beaches in Florida Report, p. 5 (June 2018), available at

https://floridadep.gov/sites/default/files/CriticallyErodedBeaches.pdf (last visited Feb. 5, 2019); A "critically eroded shoreline" is a segment of shoreline where natural processes or human activities have caused, or contributed to, erosion and recession of the beach and dune system to such a degree that upland development, recreational interests, wildlife habitat or important cultural resources are threatened or lost. Critically eroded shoreline may also include adjacent segments or gaps between identified critical erosion areas which, although they may be stable or slightly erosional now, their inclusion is necessary for continuity of management of the coastal system or for the design integrity of adjacent beach management projects; r. 62B-36.002(5), F.A.C.

<sup>&</sup>lt;sup>7</sup> Sections 161.088 and 161.091, F.S.

<sup>&</sup>lt;sup>8</sup> Section 161.101(2), F.S. **STORAGE NAME**: h0325c.ANR

the protection, preservation, and restoration of the coastal resources of the state. 9 The program provides cost-share to county and municipal governments, community development districts, or special taxing districts (collectively "local sponsors") for shore protection and preservation activities to implement beach management and inlet management projects. 10 DEP annually evaluates and ranks beach management and inlet management project funding requests submitted by local sponsors and submits a recommendation to the Legislature for funding consideration.<sup>11</sup>

# **OPPAGA Report on Beach Management Funding**

In December 2014, the Office of Program Policy Analysis and Government Accountability (OPPAGA) released a report evaluating DEP's process for selecting and prioritizing local beach management and inlet management projects. The review considered the existing statutory criteria and related administrative rules and the funding request application process, information requirements, and timeline. Further, OPPAGA reviewed how DEP uses each ranking criteria for establishing the annual priority order for beach management and restoration projects.<sup>12</sup>

The report made several findings, including:

- Certain criteria accounts for the majority of the points awarded:
- Certain criteria only apply to a limited number of projects;
- The criteria do not adequately account for the economic impact of beach projects:
- The criteria do not adequately account for a project's cost effectiveness or performance;
- The criteria do not account for the impacts of recent storms or current conditions of the shoreline:
- Stakeholders found the application requirements for funding to be too complicated and time consuming: and
- Stakeholders perceived a bias for projects that received federal funding. 13

## **Beach Management Projects**

# Present Situation

"Beach Management" is protecting, maintaining, preserving, or enhancing Florida's beaches. Beach management activities include beach restoration <sup>14</sup> and nourishment <sup>15</sup> activities, dune protection and restoration, restoration of natural shoreline processes, removal of derelict structures and obstacles to natural shoreline process, and construction of erosion control structures (projects). 16 To receive funding, projects must be consistent with the adopted Strategic Beach Management Plan. 17 Funding for these projects comes from federal, state, and local government sources. DEP may provide financial assistance to local sponsors in an amount up to 75 percent of the project costs for projects located on critically eroded beaches fronting the Gulf of Mexico, Atlantic Ocean, or Straits of Florida. 18 However, until the unmet demand for repairing beaches and dunes is met, DEP may only provide cost-share up to 50 percent of the non-federal share.<sup>19</sup>

<sup>&</sup>lt;sup>9</sup> DEP, Beaches Funding Program, available at https://floridadep.gov/water/beaches-funding-program (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>10</sup> Rules 62B-36.001 and 62B-36.002(9), F.A.C.

<sup>&</sup>lt;sup>11</sup> Sections 161.101 and 161.143, F.S.

<sup>&</sup>lt;sup>12</sup> OPPAGA, The Beach Management Funding Assistance Program Was Recently Improved, but Some Stakeholder Concerns Persist, available at http://www.oppaga.state.fl.us/Summary.aspx?reportNum=14-12 (last visited Feb. 5, 2019). <sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> "Beach restoration" is the placement of sand on an eroded beach for the purposes of restoring it as a recreational beach and providing storm protection for upland properties; s. 161.021(4), F.S.

<sup>&</sup>lt;sup>15</sup> "Beach nourishment" is the maintenance of a restored beach by the replacement of sand; s. 161.021(3), F.S.

<sup>&</sup>lt;sup>16</sup> Rule 62B-36.002(3), F.A.C.

<sup>&</sup>lt;sup>17</sup> Rule 62B-36.005(3), F.A.C.

<sup>&</sup>lt;sup>18</sup> Sections 161.101(1) and 161.101(7), F.S.

<sup>&</sup>lt;sup>19</sup> Section 161.101(15), F.S.; rr. 62B-36.003(9) and 62B-36.007(1), F.A.C.; DEP may pay up to 100 percent of the costs of a project when the state is the upland riparian owner; s. 161.101(10), F.S. STORAGE NAME: h0325c.ANR

Projects must provide adequate public access, protect natural resources, and provide protection for endangered and threatened species. Eurther, DEP may not fund projects that provide only recreational benefits. All funded activities must have an identifiable beach erosion control or beach preservation benefit directed toward maintaining or enhancing sand in the system. Currently, local, state and federal entities manage approximately 227 miles of critically eroded beaches in Florida.

Annually, local sponsors submit cost-share funding requests to DEP.<sup>23</sup> DEP must then evaluate and rank these requests based on the information submitted by the local sponsor.<sup>24</sup> DEP prioritizes the projects based on the following criteria:

- Severity of erosion conditions, the threat to existing upland development, and recreational or economic benefits;
- Availability of federal matching dollars;
- Extent of the local government sponsor financial and administrative commitment to the project;
- Previous state commitment and involvement in the project;
- Anticipated physical performance of the proposed project, including the frequency of periodic planned nourishment;
- Extent to which the proposed project mitigates the adverse impact of improved, modified, or altered inlets on adjacent beaches;
- Innovative, cost-effective, and environmentally sensitive applications to reduce erosion;
- Projects that provide enhanced habitat within or adjacent to designated refuges of nesting sea turtles;
- Extent to which local or regional sponsors of beach erosion control projects agree to coordinate
  the planning, design, and construction of their projects to take advantage of identifiable cost
  savings; and
- Degree to which the project addresses the state's most significant beach erosion problems.<sup>25</sup>

In the event that more than one project ranks equally, DEP must assign funding priority to those projects that are ready to proceed.<sup>26</sup> DEP adopted a point system for scoring projects based on the criteria in the statute. Each criterion can have more than one component. The following table illustrates how points are assigned.

<sup>&</sup>lt;sup>20</sup> Section 161.101(12), F.S.

<sup>&</sup>lt;sup>21</sup> Section 161.101(13), F.S.

<sup>&</sup>lt;sup>22</sup> DEP, *Beaches Funding Program*, available at https://floridadep.gov/water/beaches-funding-program (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>23</sup> Rule 62B-36.005(1), F.A.C.

<sup>&</sup>lt;sup>24</sup> Rules 62B-36.005(3) and 62B-36.005(4), F.A.C.

<sup>&</sup>lt;sup>25</sup> Section 161.101(14), F.S.

<sup>&</sup>lt;sup>26</sup> *Id*.

Beach Management Ranking Points <sup>27</sup>					
Statutory Criteria	Number of Component Criteria	Available Points			
Significance	6	20			
Local Sponsor Financial and Administrative Commitment	6	10			
Previous State Commitment	4	10			
Availability of Federal Funds	3	10			
Recreational and Economic Benefit	1	10			
Severity of Erosion	1	10			
Mitigation of Inlet Effects	1	10			
Threat to Upland Structures	1	10			
Project Performance	2	10			
Innovative Technologies	2	5			
Regionalization	1	5			
Enhance Refuges of Nesting Sea Turtles	1	5			

Once DEP creates a ranking list, the local sponsors have 21 days to review the list and provide clarification to support additional points.<sup>28</sup> Then, DEP considers the requests, finalizes a ranking, and submits a recommendation to the Legislature for funding consideration.<sup>29</sup> As part of the annual legislative budget request, DEP must prepare a summary of specific project activities for the current fiscal year, funding status, and changes to annual project lists.<sup>30</sup>

DEP must maintain active project listings on the website by fiscal year in order to provide transparency regarding projects receiving funding and to facilitate legislative reporting and oversight. DEP must notify the Governor and the Legislature if the funding levels of a given project significantly change from what the local sponsor initially requested in DEP's budget submission and subsequently included in approved annual funding allocations. The term "significant change" means changes exceeding 25 percent of a project's original allocation. If there is surplus funding, DEP must notify the Governor and the Legislature to indicate whether the intention is to use the additional dollars for inlet management projects, reversion as part of the next appropriations process, or for other specified priority projects on active project lists.<sup>31</sup>

A local sponsor may at any time release, in whole or in part, appropriated project dollars by formal notification to DEP. DEP must then notify the Governor and the Legislature and indicate how the project dollars will be used.<sup>32</sup>

# Effect of the Proposed Changes

The bill amends s. 161.101(14), F.S., to revise and clarify the criteria DEP shall consider when ranking beach management projects for funding consideration. The bill requires DEP to adopt rules that divide the criteria into a four-tier scoring system, to assign each tier a certain percentage of overall point value, and to weigh the criteria equally within each tier.

Tier one addresses tourism-related return on investment and the economic impact of beach management projects and must account for 20 percent of the total score. DEP must weigh the following criteria equally in tier one:

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<sup>&</sup>lt;sup>27</sup> Rule 62B-36.006(1), F.A.C.; see also, ss. 161.101(1) through 161.101(6), F.S.

<sup>&</sup>lt;sup>28</sup> Rule 62B-36.005(4), F.A.C.

<sup>&</sup>lt;sup>29</sup> Section 161.161(2), F.S.

<sup>&</sup>lt;sup>30</sup> Section 161.101(20)(b), F.S.

<sup>&</sup>lt;sup>31</sup> Section 161.101(20)(a), F.S.

<sup>&</sup>lt;sup>32</sup> Section 161.101(20)(c), F.S.

- Return on investment by applying the ratio of the tourism-related tax revenues for the most recent year to the amount of state funding requested for the proposed project; and
- Economic impact of the project by applying the ratio of the tourism-related tax revenues for the most recent year to all county tax revenues for the most recent year.<sup>33</sup>

DEP must calculate the ratios in tier one by using state sales tax and tourism development tax data of the county with jurisdiction over the project area. If the proposed beach management project covers two jurisdictions, DEP must assess each county individually then calculate the average.

Tier two accounts for 45 percent of the total score, and requires DEP to weigh the following criteria equally:

- Availability of federal matching dollars considering federal authorization, the federal cost-share percentage, and the status of the funding award;<sup>34</sup>
- The storm damage reduction benefit of the beach management project based on following considerations:
  - The current condition of the project area, including any recent storm damage impact, as a percentage of volume of sand lost since the most recent beach nourishment event or most recent beach surveys. DEP must use the historical background erosion rate if the project has not been previously restored;<sup>35</sup>
  - The overall potential threat to existing upland development, including public and private infrastructure, based on a percentage of vulnerable structures within the project boundaries;<sup>36</sup> and
  - The value of upland property benefiting from the protection provided by the project and subsequent maintenance. DEP must only consider property within one quarter of a mile from the project boundaries when creating this score;
- The cost-effectiveness of the proposed beach management project based on yearly cost per volume per mile of proposed beach fill placement.<sup>37</sup> When assessing cost effectiveness, DEP must also consider:
  - Existence of projects with proposed structural or design components that extend the beach nourishment interval;<sup>38</sup>
  - Existence of beach nourishment projects that reduce upland damage cost by incorporating new or enhanced dune structures or new or existing dune restoration and revegetation projects;<sup>39</sup>
  - o Proposed innovative technologies designed to reduce project costs; 40 and
  - Regional sediment management strategies and coordination to conserve sand source resources and reduce project costs.<sup>41</sup>

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<sup>&</sup>lt;sup>33</sup> This is similar to existing criteria in s. 161.101(14)(a), F.S., and r. 62B-36.006(1)(c), F.A.C.

<sup>&</sup>lt;sup>34</sup> This is similar to the existing criteria in s. 161.101(14)(b), F.S., and r. 62B-36.006(1)(d), F.A.C.

<sup>&</sup>lt;sup>35</sup> This is similar to the existing criteria in s. 161.101(14)(a), F.S., and r. 62B-36.006(1)(a), F.A.C.; These criteria will measure the volume of sand lost from the last beach nourishment or most recent beach survey and not the last beach restoration, define beach restoration as the placement of sand on an eroded beach, define beach nourishment as the maintenance of a restored beach, and will prevent DEP from using data on the sand lost from the initial placement of sand on an eroding beach unless a recent beach survey has been performed.

<sup>&</sup>lt;sup>36</sup> This is similar to existing criteria in s. 161.101(14)(a). F.S., and r. 62B-36.006(1)(b), F.A.C.

<sup>&</sup>lt;sup>37</sup> This is similar to existing criteria in s. 161.101(14)(g), F.S., and r. 62B-36.006(1)(g), F.A.C.

<sup>&</sup>lt;sup>38</sup> This is similar to existing criteria in s. 161.101(14)(e), F.S., and r. 62B-36.006(1)(g), F.A.C.

<sup>&</sup>lt;sup>39</sup> This is similar to existing criteria in s. 161.101(14)(e), F.S., and r. 62B-36.006(1)(g), F.A.C. This revised criterion will only consider beach nourishment projects incorporating new or enhanced dune structures or new or existing dune restoration and revegetation projects and will not consider beach restoration projects that incorporate such dune structures; thus, only applying to projects that have already accomplished one maintenance event.

<sup>&</sup>lt;sup>40</sup> This is similar to existing criteria in s. 161.101(14)(g), F.S., and r. 62B-36.006(1)(i), F.A.C.

<sup>&</sup>lt;sup>41</sup> This is similar to existing criteria in s. 161.101(14)(i), F.S., and r. 62B-36.006(1)(k), F.A.C.

Tier three accounts for 20 percent of the total score and requires DEP to weigh the following criteria equally:

- Previous state commitment, considering previously funded phases, the total amount of previous state funding, and previous partial appropriations for the proposed project;<sup>42</sup>
- Recreational benefit of the beach management project based on:
  - o Accessibility of the beach area added to the project, which is a new criteria; and
  - Percentage of linear footage within the project boundaries that is zoned as recreational or open space, for commercial use, and to otherwise allow public lodging establishments:<sup>43</sup>
- Extent that the beach management project mitigates adverse impacts of improved, modified, or altered inlets on adjacent beach;<sup>44</sup> and
- Degree that the beach management project addresses most significant beach erosion problems based on the ratio of the linear footage of the project shoreline to the cubic yards of sand placed per mile per year.<sup>45</sup>

Tier four accounts for 15 percent of the total score and requires DEP to weigh the following criteria equally:

- Increased prioritization for projects continually ranked on a DEP project list for successive years that have not previously secured state funding for project implementation;
- Environmental habitat enhancement, recognizing state or federal critical habitat areas for threatened or endangered species that may be subject to extensive shoreline armoring or recognizing areas where extensive shoreline armoring threatens the availability or quality of habitat for such species. The bill allows DEP to consider turtle-friendly designs, dune and vegetation projects for areas with redesigned or reduced fill templates, proposed incorporation of best management practices and adaptive management strategies to protect resources, and innovative technologies designed to benefit critical habitat preservation;<sup>46</sup> and
- The overall readiness of the beach management project to proceed.<sup>47</sup> The bill requires DEP to consider the readiness of beach management projects, including readiness for the construction phase of development, the status of required permits, the status of any needed easement acquisition, the availability of local funding sources, and the establishment of an erosion control line.<sup>48</sup>

If DEP identifies specific reasonable and documented concerns that the project will not proceed in a timely manner, DEP may choose not to include the project in the annual funding priorities submitted to the Legislature. 49

The bill removes s. 161.101(14)(c), F.S., to eliminate the requirement that DEP assign points for the financial and administrative commitment to the project by the local sponsor, including a long-term financial plan with a designated funding source or sources for initial construction and periodic maintenance. Currently, local sponsors may receive up to 10 points for this criterion.<sup>50</sup>

<sup>&</sup>lt;sup>42</sup> This is similar to existing criteria in s. 161.101(14)(d), F.S., and r. 62B-36.006(1)(f), F.A.C.

<sup>&</sup>lt;sup>43</sup> This is similar to existing criteria in s. 161.101(14)(a), F.S., and r. 62B-36.006(1)(c), F.A.C.

<sup>&</sup>lt;sup>44</sup> This is similar to existing criteria in s. 161.101(14)(f), F.S., and r. 62B-36.006(1)(h), F.A.C.

<sup>&</sup>lt;sup>45</sup> This is similar to existing criteria in s. 161.101(14)(j), F.S., and r. 62B-36.006(1)(1)6., F.A.C.

<sup>&</sup>lt;sup>46</sup> These criteria are similar to existing criteria in s. 161.101(14)(h), F.S., and r. 62B-36.006(1)(j), F.A.C.; however, it will likely apply to more beach management projects.

<sup>&</sup>lt;sup>47</sup> This is similar to the existing tie breaking criteria in s. 161.101(14), F.S., and r. 62B-36.006(1)(m), F.A.C.

<sup>&</sup>lt;sup>48</sup> An "erosion control line" is the line determined in accordance with the procedures in ch. 161, F.S., that represents the landward extent of the claims of the state in its capacity as sovereign titleholder of the submerged bottoms and shores of the Atlantic Ocean, the Gulf of Mexico, and the bays, lagoons and other tidal reaches thereof on the date of the recording of the survey; s. 161.151(3), F.S.

<sup>&</sup>lt;sup>49</sup> This is similar to the procedures in s. 161.143(5)(c), F.S.; however, this new procedure prevents projects from receiving funds in the first place, rather than requiring the local sponsor to return the funds if a project is not ready to proceed.

<sup>&</sup>lt;sup>50</sup> Rule 62B-36.006(1)(e), F.A.C.

The bill amends s. 161.101(14), F.S., to change the tiebreaking criteria if two beach management projects receive the same score by requiring DEP to assign the highest priority to the beach management projects shown most ready to proceed, rather than the projects that are ready to proceed.

The bill amends s. 161.101(20), F.S., to require DEP to quarterly update the active beach management project list on the website.

The bill amends s. 161.101(20)(a), F.S., to change the definition of "significant change" to include a project-specific change or cumulative changes that exceed the project's original allocation by \$500,000. When a funding level for a project significantly changes from the amount the local sponsor requested and was approved in the funding allocation, DEP must notify the Governor and the Legislature how the surplus funds will be used.

The bill creates s. 161.101(20)(a)1., F.S., to change how DEP utilizes surplus funds. If there is available surplus funding from a significant change, DEP must provide supporting justification to the Governor and the Legislature to indicate how the surplus dollars will be used. The bill allows surplus dollars to be used on beach restoration and beach nourishment projects. Currently, DEP may only use surplus funds for inlet management projects approved by the Legislature, offered for reversion as part of the next appropriations process, or used for other specified priority projects on active project lists.

The bill creates s. 161.101(20)(a)2., F.S., to authorize DEP to use surplus funds from projects that do not have a significant change for inlet management projects, beach restoration and beach nourishment projects, reversion as part of the next appropriations process, or other specified priority projects on active project lists. The bill requires DEP to post the use of surplus funds from a project that did not significantly change on the website. However, the bill does not require DEP to provide notice and supporting justification to the Governor and Legislature before using the surplus funds, as was previously required.

The bill amends s. 161.101(20)(c), F.S., to require funding for specific projects on annual project lists approved by the Legislature to remain available for such projects for 18 months. This provision was moved from s. 161.143(5)(c), F.S.

The changes to s. 161.101(14), F.S., related to the beach ranking criteria have an effective date of July 1, 2020. The changes to s. 161.101(20), F.S., related to surplus funds have an effective date of July 1, 2019.

### **Inlet Management Projects**

# **Present Situation**

Inlets interrupt or alter the natural littoral drift of sand resources. This often results in sand resources depositing in nearshore areas, in the inlet channel, or in the inland waterway adjacent to the inlet, instead of providing natural nourishment to the adjacent eroding beaches. The Legislature declared it is in the public interest to replicate the natural drift of sand interrupted or altered by inlets. Such projects should balance the sediment budget of the inlet and adjacent beaches and extend the life of proximate beach restoration projects so that periodic nourishment is needed by the local sponsor less frequently.<sup>51</sup>

"Inlet Management" is comprised of actions taken to minimize, eliminate, or mitigate the effects of the inlet on the adjacent shorelines, including feasibility, engineering, design, environmental studies, construction, and post-construction monitoring to support such activities. <sup>52</sup> Inlet management projects

<sup>&</sup>lt;sup>51</sup> Section 161.142, F.S.

<sup>&</sup>lt;sup>52</sup> Rule 62B-36.002(8), F.A.C. **STORAGE NAME**: h0325c.ANR

include, but are not limited to, inlet sand bypassing,<sup>53</sup> modifications to channel dredging, jetty redesign, jetty repair, disposal of spoil material, and the development, revision, adoption, or implementation of an inlet management plan.<sup>54</sup>

Funding for these projects comes from federal, state, and local government sources. DEP may use legislative appropriations to pay for 75 percent of the non-federal cost-share of inlet management projects, and local sponsors must pay the balance of such costs.<sup>55</sup> Further, DEP may employ university-based or other contractual sources and pay 100 percent of the costs of studies that are consistent with the state's inlet policies and determine, calculate, refine, and achieve general consensus regarding net annual sediment transport volumes to be used for the purpose of planning and prioritizing inlet management projects; and appropriate, assign, and apportion responsibilities between inlet beneficiaries for the erosion caused by a particular inlet on adjacent beaches.

Local sponsors submit annual funding requests for inlet management projects to DEP<sup>56</sup> for evaluation and ranking based on the information received before DEP submits a funding recommendation to the Legislature.<sup>57</sup> DEP prioritizes the projects based on the following criteria:

- Estimate of the annual quantity of beach-quality sand reaching the updrift boundary of the improved jetty or inlet channel;
- Severity of the erosion to the adjacent beaches caused by the inlet and the extent that the proposed project mitigates the erosive effects of the inlet;
- Overall significance and anticipated success of the proposed project in balancing the sediment budget of the inlet and adjacent beaches and addressing the sand deficit along the inletaffected shorelines:
- Extent to which existing bypassing activities at an inlet would benefit from modest, cost-effective
  improvements when considering the volumetric increases from the proposed project, the
  availability of beach-quality sand currently not bypassed to adjacent eroding beaches, and the
  ease with which such beach-quality sand may be obtained;
- Interest and commitment of local governments as demonstrated by their willingness to coordinate the planning, design, construction, and maintenance of an inlet management project and their financial plan for funding the local cost-share for initial construction, ongoing sand bypassing, channel dredging, and maintenance;
- Previous completion or approval of a state-sponsored inlet management plan or localgovernment-sponsored inlet study concerning the inlet addressed by the proposed project, the ease of updating and revising any such plan or study, and the adequacy and specificity of the recommendations of the plan or study concerning the mitigation of an inlet's erosive effects on adjacent beaches:
- Degree to which the proposed project will enhance the performance and longevity of proximate beach nourishment projects, thereby reducing the frequency of such periodic nourishment projects; and
- Beach management project-ranking criteria, described above, to the extent such criteria are applicable to inlet management studies, projects, and activities.<sup>58</sup>

DEP adopted by rule a point system for scoring projects based on the criteria in the statute. Each criterion can have more than one component. The table below illustrates how points are assigned.

<sup>&</sup>lt;sup>53</sup> "Sand bypassing" is the artificial transport of littoral drift across tidal entrances to help prevent accretion, on the updrift side, control downdrift erosion, and maintain navigation channels; Coastal Wiki, *Sand by-pass system*, available at http://www.coastalwiki.org/wiki/Sand\_by-pass\_system (last visited Feb. 5, 2019).

<sup>&</sup>lt;sup>54</sup> Section 161.143(2), F.S.

<sup>&</sup>lt;sup>55</sup> Section 161.143(3), F.S.

<sup>&</sup>lt;sup>56</sup> Rule 62B-36.005(1), F.A.C.

<sup>&</sup>lt;sup>57</sup> Rules 62B-36.005(3) and 62B-36.005(4), F.A.C.

<sup>&</sup>lt;sup>58</sup> Section 161.143(2), F.S.

Inlet Management Ranking Points <sup>59</sup>				
Statutory Criteria	Number of Component Criteria	Available Points		
Balancing the Sand Budget	1	20		
Inlet Management Plan	3	15		
Estimated annual quantity of beach-quality sand reaching the updrift boundary of the improved jetty or inlet channel	1	10		
Cost Effective Alternatives	1	10		
Local Sponsor Financial and Administrative Commitment	6	10		
Previous State Commitment	4	10		
Availability of Federal Funds	3	10		
Enhanced Project Performance	1	5		

Once DEP creates a ranking list, the local sponsors have 21 days to review the rankings and provide clarification to support additional points. 60 Then, DEP considers the requests, finalizes the ranking, and submits a recommendation to the Legislature for consideration of funding in priority order. The funding recommendation list must include studies, projects, or other activities that address the management of at least 10 separate inlets.61

DEP must make available at least 10 percent of the total amount of the statewide beach management appropriation each fiscal year for the three highest-ranked projects on the current year's inlet management project list. 62 DEP must also make available 50 percent of the funds appropriated for the feasibility and design category in DEP's fixed capital outlay funding request for projects which involve the study for, or design or development of, an inlet management project that appear on the current year inlet management project list.<sup>63</sup>

DEP must make available all statewide beach management funds that are unencumbered or allocated to non-project-specific activities for projects on legislatively approved inlet management project lists. Funding for local-government-specific projects on annual project lists approved by the Legislature must remain available for such purposes for a period of 18 months. If a project will not be ready to proceed during this 18 month period, based on an assessment and a determination by DEP, then the agency must use the funds for inlet management projects on the legislatively approved lists.<sup>64</sup>

When approving the beach management project funding list, the Legislature must designate one of the three highest projects on the inlet management project list provided by DEP each year as the Inlet of the Year. DEP must annually report to the Legislature the extent to which each Inlet of the Year project has succeeded in balancing the sediment budget of the inlet and adjacent beaches, mitigating the inlet's erosive effects on adjacent beaches, and transferring or otherwise placing beach-quality sand on adjacent eroding beaches.65

### Effect of the Proposed Changes

The bill changes the procedure and criteria for funding inlet management projects. The bill amends 161.143(2), F.S., to require that inlet management projects funded by DEP constitute the intended scope of the state's public policy relating to improved navigation inlets found in s. 161.142, F.S., and the planning, prioritizing, funding, approving, and implementation of inlet management projects found in

<sup>&</sup>lt;sup>59</sup> Rule 62B-36.006(2), F.A.C.

<sup>&</sup>lt;sup>60</sup> Rule 62B-36.005(4), F.A.C.

<sup>&</sup>lt;sup>61</sup> Section 161.143(5), F.S.

<sup>&</sup>lt;sup>62</sup> Section 161.143(5)(a), F.S.

<sup>&</sup>lt;sup>63</sup> Section 161.143(5)(b), F.S.

<sup>&</sup>lt;sup>64</sup> Section 161.143(5)(c), F.S. <sup>65</sup> Section 161.143(5)(d), F.S.

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s. 161.143, F.S. The bill also expands the inlet management projects DEP may fund by including improvement of infrastructure to facilitate sand bypassing. DEP must consider inlet management projects separate and apart from beach management projects when creating the annual funding priorities.

The bill amends s. 161.143(2), F.S., to revise and update the criteria DEP must consider when ranking inlet management projects for funding consideration and require DEP to weigh each criterion equally. Specifically, the bill:

- Moves the requirement that DEP consider the extent that the proposed project mitigates the
  erosion effects of the inlet from the severity of erosion criteria in s. 161.143(2)(b), F.S., to the
  significance of the project in s. 161.143(2)(c), F.S.;
- Removes "existing" from consideration of the extent that bypassing activities at the inlet would benefit from modest, cost-effective improvements when considering the volumetric increases from the proposed project, the availability of beach-quality sand currently not bypassed to adjacent eroding beaches, and the ease to obtain such beach-quality sand. This change will allow local sponsors who currently do not perform sand bypassing at their inlet, but wish to start, to receive points;
- Adds cost-effectiveness of sand made available by a proposed inlet management project or activity relative to other sand source opportunities that would be used to address inlet-caused beach erosion to the criteria DEP must consider;
- Eliminates the requirement that DEP assign points for the local sponsor's interest and commitment as demonstrated by their willingness to coordinate the planning, design, construction, and maintenance of an inlet management project and their financial plan for funding the local cost-share for initial construction, ongoing sand bypassing, channel dredging, and maintenance;
- Adds the existence of proposed or recently updated inlet management plan or local government sponsored inlet study addressing the mitigation of an inlet's erosive effects on adjacent beaches to the criteria DEP must consider;
- Eliminates the requirement that DEP assign points for the previous completion or approval of a state-sponsored inlet management plan or study, the ease of updating and revising the inlet management plan or study, and the adequacy and specificity of the recommendations in the plan or study concerning the mitigation of an inlet's erosive effects on adjacent beaches; and
- Clarifies that DEP may use the same criteria used for ranking beach management projects for inlet management projects if the criteria are distinct from and not duplicative of inlet management project ranking criteria.

The bill amends s. 161.143(3), F.S., to authorize DEP to pay from legislative appropriations up to 75 percent of the construction costs of an initial major inlet management project component for the purpose of mitigating the erosive effects of the inlet to the shoreline and balancing the sediment budget. The local sponsor must pay the remaining balance of the costs for the initial major inlet management project components. DEP and the local sponsor must share equally all other costs associated with an inlet management project.

The bill removes s. 161.143(4), F.S., to eliminate the authority to use an appropriation from the fixed capital outlay funding request to pay 100 percent of the costs for studies that are consistent with the state's inlet management policy.

The bill amends s. 161.143(4), F.S., to remove the requirement that DEP include in the funding priorities studies, projects, or other activities that address the management of at least 10 separate inlets. The bill also removes the requirement that DEP make available at least 10% of the funding appropriated by the Legislature for beach management for the three highest ranked inlet management projects on the current year project list. Instead, the bill requires DEP to designate for inlet management projects on the current year project list, in priority order, an amount that is a least equal to the greater of 10 percent of the funding appropriated by the Legislature for the fiscal year for statewide

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beach management or the percentage of inlet management funding requests from local sponsors as a proportion of the total amount of statewide beach management dollars requested in a given year.

The bill amends s. 161.143(5), F.S., to require DEP to rank inlet monitoring activities for inlet management projects as one overall subcategory request for funding separate from the beach management project funding requests. The bill removes the requirement for DEP to make 50 percent of funds appropriated available from the feasibility and design category for DEP's fixed capital outlay for projects on current year inlet management projects list for, or design or development of, an inlet management project.

The bill removes s. 161.143(5)(c), F.S., to eliminate the requirement that DEP make all statewide beach management funds remaining unencumbered or allocated to non-project-specific activities for projects on legislatively approved inlet management project lists. The bill also moves the requirement that funds for local sponsors' specific projects on annual projects lists approved by the Legislature to remain available for 18 months from s. 161.143(5)(c), F.S., to s. 161.101(20)(c), F.S. The bill eliminates DEP's ability to use funds on inlet management projects from other projects that received appropriations that were determined not ready to proceed. The bill replaces this power by granting DEP the ability to not include projects on the priority list that DEP determines are not ready to proceed by amending s. 161.101(14), F.S.

The bill removes s. 161.143(5)(d), F.S., to eliminate the requirement for the Legislature to designate one of the three highest ranked inlet management projects on the priority list as the Inlet of the Year. DEP will no longer be required to provide reports to the Legislature on the Inlets of the Year. The bill amends s. 161.143(5), F.S., to require DEP to update and maintain an annual report on the website on each inlet project and how the project has succeeded in balancing the sediment budget and mitigated erosive effects of the inlet. The report must provide an estimate of the quantity of sediment bypassed, transferred, or otherwise placed on adjacent eroding beaches, or in such nearshore areas of beaches, for offsetting the erosive effects of inlets on the beaches of this state. This change allows DEP to report on sand bypassed, transferred, or otherwise placed in the nearshore, not just on the adjacent beach.

These changes will require DEP to amend chapter 62B-36, F.A.C.

The changes to s. 161.143, F.S., related to inlet management projects have an effective date of July 1, 2020.

#### Strategic Beach Management Plan

### **Present Situation**

The Strategic Beach Management Plan (SBMP) provides an inventory of Florida's strategic beach management areas fronting on the Atlantic Ocean, Gulf of Mexico, Straits of Florida and an inventory of Florida's 66 coastal barrier tidal inlets. Beach management and inlet management projects proposed by local sponsors must be consistent with the SBMP to receive funding. The SBMP must:

- Address long-term solutions to the problem of critically eroded beaches in this state;
- Evaluate each improved, modified, or altered inlet and determine whether the inlet is a significant cause of beach erosion;
- Design criteria for beach restoration and beach nourishment projects;
- Evaluate the establishment of feeder beaches as an alternative to direct beach restoration and recommend the location of such feeder beaches and the source of beach-compatible sand;
- Identify causes of shoreline erosion and change, calculate erosion rates, and project long-term erosion for all major beach and dune systems by surveys and profiles;

6/ *Id.*; r. 62B-36.005(3), F.A.C. **STORAGE NAME**: h0325c.ANR

<sup>&</sup>lt;sup>66</sup> DEP, *Strategic Beach Management Plan* (May 2018), available at https://floridadep.gov/sites/default/files/SBMP-Introduction\_0.pdf (last visited Feb. 5, 2019).

- Identify shoreline development and degree of density and assess impacts of development and shoreline protective structures on shoreline change and erosion;
- Identify short-term and long-term economic costs and benefits of beaches;
- Study dune and vegetation conditions;
- Identify beach areas used by marine turtles and develop strategies for protection of the turtles and their nests and nesting locations:
- Identify alternative management responses;
- Establish criteria for alternative management techniques;
- Select and recommend appropriate management measures for all of the state's sandy beaches in a beach management program; and
- Establish a list of beach restoration and beach nourishment projects, arranged in order of priority, and the funding levels needed for such projects.<sup>68</sup>

DEP may prepare the SBMP at the regional level based upon areas of greatest need and probable federal funding. The regional plans must be components of the SBMP and must serve as the basis for state funding decisions once approved by the secretary of DEP and the Board of Trustees of the Internal Improvement Trust Fund. DEP staff must submit any completed regional plan to the secretary of DEP for approval no later than March 1 of each year. These regional plans must include, but are not limited to, recommendations of appropriate funding mechanisms for implementing projects in the SBMP. DEP must hold public meetings in the areas affected by the proposed regional plans prior to presenting the plan to the secretary of DEP for approval.

## Effect of the Proposed Changes

The bill amends s. 161.161(1), F.S., to update how DEP must develop a comprehensive beach management planning program and maintain the Comprehensive Long-Term Beach Management Plan. Specifically, the bill:

- Requires DEP to include improvement of infrastructure to facilitate sand bypassing in the recommendations on how to mitigate each inlet's erosive impacts;
- Eliminates the requirement for DEP to include cost estimates necessary to take inlet corrective measures and recommendations for cost-share among the beneficiaries of such inlets;
- Requires DEP to evaluate, rather than design, criteria for beach restoration and beach nourishment;
- Adds that DEP must consider the establishment of regional sediment management alternatives
  for one or more individual beach and inlet sand bypassing projects as an alternative to beach
  restoration and requires DEP to recommend locations of such regional sediment management
  alternatives;
- Eliminates the requirement for DEP to consider the establishment of feeder beaches;
- Requires DEP to maintain an updated list of critically eroded sandy beaches based on data, analyses, and investigations of shoreline conditions;<sup>69</sup>
- Removes the requirement for DEP to project long-term erosion for all major beach and dune systems by surveys and profiles;
- Removes the requirement for DEP to identify shoreline development and degree of density;
- Adds that DEP must assess the impact of coastal protection structures on shoreline change and erosion:
- Requires DEP to identify short-term and long-term economic costs and benefits of beaches to the state and individual beach communities;
- Eliminates the requirement to include recreational value to user groups, tax base, revenues generated, and beach acquisition and maintenance costs in the evaluation by DEP;
- Requires DEP to identify existing beach projects without dune features or with dunes without
  adequate elevations, and encourage dune restoration and revegetation to be incorporated as
  part of storm damage recovery projects or future dune maintenance events;
- Removes the requirement for DEP to identify alternative management responses to prevent inappropriate development and redevelopment on migrating beaches;
- Eliminates the requirement for DEP to consider abandonment of development as an alternative management response, but continues to require DEP to consider relocation of development;
- Requires DEP to include document procedures and policies for preparing post-storm damage assessments and corresponding recovery plans, including repair cost estimates in the Comprehensive Long-Term Beach Management Plan;
- Removes the requirement for DEP to include costs and specific implementation actions for alternative management techniques;
- Eliminates the requirement for DEP to select and assess appropriate management measures for all of the state's sandy beaches in the beach management program and requires DEP to
- identify and assess appropriate management measures for all of the critically eroded beaches;
   and
- Removes the requirement for DEP to establish a list of beach restoration and beach nourishment projects in priority order for funding because the requirement already exists in s. 161.101(14), F.S.

The bill creates s. 161.161(2), F.S., to require DEP's Comprehensive Long-Term Beach Management Plan to include at a minimum a SBMP, a critically eroded beaches report, and a statewide long-range budget plan.

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<sup>&</sup>lt;sup>69</sup> DEP. *Critical Erosion Report*, available at https://floridadep.gov/water/engineering-hydrology-geology/documents/critically-eroded-beaches-florida (last visited Feb. 14, 2019).

The SBMP must identify and recommend appropriate measures for all of the state's critically eroded sandy beaches and may incorporate plans prepared at the regional level taking into account areas of greatest need and probable federal and local funding. The bill adds local funding to the evaluation by DEP. The bill removes what must be included in the regional plans. This criterion is similar to what DEP considers in the statewide plan. The bill removes the requirement for DEP to present the plan to the secretary of DEP by March 1 of each year. DEP must still hold public meetings before finalizing such regional plans. The bill also authorizes DEP to host publically noticed webinars in lieu of holding public meetings. The state may use the SBMP, along with the three-year work plan, as a basis for funding decisions once DEP finalizes the SBMP.

DEP must base the critically eroded beaches report on data, analyses, and investigations of shoreline conditions.

The statewide long-range budget plan must include at least five years of planned beach restoration, beach nourishment, and inlet management projects funding needs as identified, and subsequently refined, by local sponsors. The statewide long-range budget plan must include:

- A three-year work plan that identifies beach restoration, beach nourishment, and inlet management projects viable for implementation during the next ensuing fiscal years, as determined by available cost-share, local sponsor support, regulatory considerations, and the ability of the project to proceed as scheduled. For each fiscal year, DEP must identify proposed projects and their development status, listing them in priority order based on the applicable criteria for beach and inlet management projects for inclusion in the three-year work plan. DEP may modify specific funding requests and criteria ranking as warranted in each successive fiscal year. DEP must document and submit such modifications to the Legislature with each three-year work plan. Year one projects must consist of those projects identified for funding consideration in the ensuing fiscal year; and
- A long-range plan that identifies projects for inclusion in the fourth and fifth ensuing fiscal years.
  DEP may present these projects by region. DEP does not need to present these projects in
  priority order. However, DEP must identify issues that may prevent successful completion of
  such projects and recommend solutions that would allow the projects to progress into the threeyear work plan.

Lastly, the bill adds s. 161.161(3), F.S., to require the secretary of DEP to annually present the three-year work plan to the Legislature that includes a three-year financial forecast for the availability of funding for projects.

The changes to s. 161.161, F.S., related to the Comprehensive Long-Term Beach Management Plan have an effective date of July 1, 2020.

#### **B. SECTION DIRECTORY:**

- **Section 1.** Amends s. 161.101, F.S., relating to state and local participation in authorized projects and studies for beach management and erosion control.
- **Section 2.** Amends s. 161.143, F.S., relating to inlet management, planning, prioritization, funding, approval, and implementation of projects.
- **Section 3.** Amends s. 161.161, F.S., relating to the procedure for approval of projects.
- **Section 4.** Provides an effective date of July 1, 2019, except as otherwise provided in the act.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

### 2. Expenditures:

The bill will have an insignificant negative fiscal impact on DEP because the department will need to revise rules because of the statutory changes in the bill. Further, DEP must comply with additional reporting requirements and the creation of a five-year work plan. The rulemaking and workload requirements of the bill can be handled within existing resources since the effective date for those sections of the bill are not effective until July 1, 2020.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

The bill directs DEP to adopt rules to implement the beach management project ranking criteria. DEP possesses sufficient rulemaking authority to amend chapter 62B-36, F.A.C., to conform to statutory changes.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

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# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

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By Senator Mayfield

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A bill to be entitled An act relating to water quality improvements; providing a short title; transferring the onsite sewage program of the Department of Health to the Department of Environmental Protection by a type two transfer; amending s. 373.807, F.S.; revising the requirements for a basin management action plan for an Outstanding Florida Spring; prohibiting a local government from approving building permits within the plan area under certain circumstances; providing penalties; requiring the Department of Environmental Protection, in consultation with the Department of Agriculture and Consumer Services, to develop an agricultural remediation plan as part of each basin management action plan under certain circumstances; requiring such plans to be adopted by a specified date; creating s. 381.00661, F.S.; establishing a wastewater grant program within the Department of Environmental Protection; authorizing the department to distribute appropriated funds for certain projects; providing requirements for the distribution; requiring the department to coordinate with each water management district to identify grant recipients; requiring an annual report to the Governor and the Legislature by a specified date; amending s. 403.067, F.S.; revising requirements for a basin management action plan; requiring estimated nutrient load reductions in such plans to exceed a specified amount; requiring each local government to develop a

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wastewater treatment plan that meets certain requirements; prohibiting a local government that does not meet certain requirements relating to wastewater treatment plant project plans or onsite sewage treatment and disposal system remediation plans from approving any building permits within a specified timeframe; prohibiting the department from approving any onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; defining the term "onsite sewage treatment and disposal system"; requiring a local government to create an onsite sewage treatment and disposal system remediation plan as part of the basin management action plan under certain circumstances; providing requirements for such plan; providing requirements for a restoration plan for certain water bodies; creating s. 403.0771, F.S.; requiring a wastewater treatment plant to notify customers of unlawful discharges of raw or partially treated sewage into any waterway or aquifer within a specified timeframe; prohibiting a local government that owns such a plant from approving any building permits within a specified timeframe; prohibiting the department from approving any onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; amending s. 403.086, F.S.; prohibiting facilities for sanitary sewage disposal from disposing of any waste in the Indian River Lagoon without first providing advanced waste treatment; amending s. 403.9337, F.S.;

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providing penalties for a local government that fails to adopt, enact, and implement a specified ordinance; requiring the department to revise the basin management action plan for Indian River Lagoon and other specified basin management action plans by a specified date; authorizing the department to grant an extension to a local government upon a showing of good cause; amending ss. 153.54, 153.73, 163.3180, 373.811, 381.006, 381.0061, 381.0064, 381.0065, 381.00651, and 381.0068, F.S.; conforming provisions and cross-references to changes made by the act; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. This act may be cited as the "Clean Waterways Act."

Section 2. All powers, duties, functions, records, offices, personnel, associated administrative support positions, property, pending issues, existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds for the regulation of onsite sewage treatment and disposal systems and relating to the onsite sewage program of the Department of Health are transferred by a type two transfer, as defined in s. 20.06(2), Florida Statutes, to the Department of Environmental Protection.

Section 3. Section 373.807, Florida Statutes, is amended to read:

373.807 Protection of water quality in Outstanding Florida

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Springs.—By July 1, 2016, the department shall initiate assessment, pursuant to s. 403.067(3), of Outstanding Florida Springs or spring systems for which an impairment determination has not been made under the numeric nutrient standards in effect for spring vents. Assessments must be completed by July 1, 2018.

- (1)(a) Concurrent with the adoption of a nutrient total maximum daily load for an Outstanding Florida Spring, the department, or the department in conjunction with a water management district, shall initiate development of a basin management action plan, as specified in s. 403.067. For an Outstanding Florida Spring with a nutrient total maximum daily load adopted before July 1, 2016, the department, or the department in conjunction with a water management district, shall initiate development of a basin management action plan by July 1, 2016. During the development of a basin management action plan, if the department identifies onsite sewage treatment and disposal systems as contributors of at least 20 percent of nonpoint source nutrient nitrogen pollution or if the department determines remediation is necessary to achieve the total maximum daily load, the basin management action plan shall include an onsite sewage treatment and disposal system remediation plan pursuant to s. 403.067(7)(e) subsection (3) for those systems identified as requiring remediation.
- (b) A basin management action plan for an Outstanding Florida Spring shall be adopted within 2 years after its initiation and must include, at a minimum:
- 1. A list of all specific projects and programs identified to implement a nutrient total maximum daily load;
  - 2. A list of all specific projects identified in any

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incorporated onsite sewage treatment and disposal system remediation plan, if applicable;

- 3. A priority rank for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- 4. For each listed project, a planning level cost estimate, and the estimated date of completion, and a plan submitted by each local government within the plan area and approved by the department for each wastewater treatment plant project as specified in s. 403.067(7)(d) and onsite sewage treatment and disposal system remediation plan as specified in s. 403.067(7)(e). Each plan must include deadlines and is subject to penalties required under s. 403.067;
- 5. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project;
- 6. An estimate of each listed project's nutrient load reduction;
- 7. Identification of each point source or category of nonpoint sources, including, but not limited to, urban turf fertilizer, sports turf fertilizer, agricultural fertilizer, onsite sewage treatment and disposal systems, wastewater treatment plants facilities, animal wastes, and stormwater facilities. An estimated allocation of the pollutant load must be provided for each point source or category of nonpoint sources; and
  - 8. An implementation plan designed with a target to achieve

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the nutrient total maximum daily load no more than 20 years after the adoption of a basin management action plan.

- The estimated nutrient load reductions in each basin management action plan developed pursuant to this paragraph must exceed the total amount of nutrient load reductions needed to meet the total maximum daily load required under the plan. The department shall develop a schedule establishing 5-year, 10-year, and 15-year targets for achieving the nutrient total maximum daily load. The schedule shall be used to provide guidance for planning and funding purposes and is exempt from chapter 120.
- (c) For a basin management action plan adopted before July 1, 2016, which addresses an Outstanding Florida Spring, the department or the department in conjunction with a water management district must revise the plan if necessary to comply with this section by July 1, 2018.
- (d) A local government may apply to the department for a single extension of up to 5 years for any project in an adopted basin management action plan. A local government in a rural area of opportunity, as defined in s. 288.0656, may apply for a single extension of up to 10 years for such a project. The department may grant the extension if the local government provides to the department sufficient evidence that an extension is in the best interest of the public.
- (2) By July 1, 2020 2017, each local government, as defined in s. 373.802(2), that has not adopted an ordinance pursuant to s. 403.9337, shall develop, enact, and implement an ordinance pursuant to that section. It is the intent of the Legislature that ordinances required to be adopted under this subsection

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reflect the latest scientific information, advancements, and technological improvements in the industry. A local government that fails to adopt, enact, and implement this ordinance is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permits within the plan area until such time as the ordinance has been adopted, enacted, and implemented.

- (3) As part of each basin management action plan that includes an Outstanding Florida Spring, the department, in coordination with the Department of Agriculture and Consumer Services, shall develop an agricultural remediation plan if the department determines that agricultural nonpoint sources, including, but not limited to, fertilizer and animal wastes, contribute at least 20 percent of nonpoint source nutrient pollution. The plan must identify cost-effective and financially feasible projects, including, if applicable, advanced best management practices and land acquisition projects, including conservation easements, to reduce the nutrient impacts from agricultural operations. The department is the lead agency in coordinating the preparation of and the adoption of the plan. The Department of Agriculture and Consumer Services is the lead agency in developing and adopting advanced best management practices capable of achieving the total maximum daily load and shall develop and adopt such practices for incorporation into the plan. The plan must be adopted as part of the basin management action plan by July 1, 2021.
- (3) As part of a basin management action plan that includes an Outstanding Florida Spring, the department, the Department of Health, relevant local governments, and relevant local public

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and private wastewater utilities shall develop an onsite sewage treatment and disposal system remediation plan for a spring if the department determines onsite sewage treatment and disposal systems within a priority focus area contribute at least 20 percent of nonpoint source nitrogen pollution or if the department determines remediation is necessary to achieve the total maximum daily load. The plan shall identify cost-effective and financially feasible projects necessary to reduce the nutrient impacts from ensite sewage treatment and disposal systems and shall be completed and adopted as part of the basin management action plan no later than the first 5-year milestone required by subparagraph (1) (b) 8. The department is the lead agency in coordinating the preparation of and the adoption of the plan. The department shall:

- (a) Collect and evaluate credible scientific information on the effect of nutrients, particularly forms of nitrogen, on springs and springs systems; and
- (b) Develop a public education plan to provide area residents with reliable, understandable information about onsite sewage treatment and disposal systems and springs.

In addition to the requirements in s. 403.067, the plan shall include options for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, connection to a central sewerage system, or other action for an onsite sewage treatment and disposal system or group of systems within a priority focus area that contribute at least 20 percent of nonpoint source nitrogen pollution or if the department determines remediation is necessary to achieve a total maximum

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daily load. For these systems, the department shall include in the plan a priority ranking for each system or group of systems that requires remediation and shall award funds to implement the remediation projects contingent on an appropriation in the General Appropriations Act, which may include all or part of the costs necessary for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, initial connection to a central sewerage system, or other action. In awarding funds, the department may consider expected nutrient reduction benefit per unit cost, size and scope of project, relative local financial contribution to the project, and the financial impact on property owners and the community. The department may waive matching funding requirements for proposed projects within an area designated as a rural area of opportunity under s. 288.0656.

(4) The department shall provide notice to a local government of all permit applicants under s. 403.814(12) in a priority focus area of an Outstanding Florida Spring over which the local government has full or partial jurisdiction.

Section 4. Section 381.00661, Florida Statutes, is created to read:

381.00661 Wastewater grant program.—A wastewater grant program is established within the Department of Environmental Protection.

(1) Subject to appropriation, the department may provide grants for projects that will individually or collectively reduce excess nutrient pollution for projects within a basin management action plan or an alternative restoration plan adopted by final order for all of the following:

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(a) Projects to retrofit onsite sewage treatment and disposal systems.

- (b) Projects to construct, upgrade, or expand facilities to provide advanced waste treatment, as defined in ss. 403.086(4).
- (c) Projects to connect onsite sewage treatment and disposal systems to central sewer facilities.
- (2) In making an allocation of such funds, priority shall be given for projects that subsidize the connection of onsite sewage treatment and disposal systems to a wastewater treatment plant or that subsidize inspections and assessments of onsite sewage treatment and disposal systems.
- (3) Each grant for a project described in subsection (1) must require a minimum of 50 percent local matching funds.

  However, the department may, at its discretion, totally or partially waive this consideration of the local contribution for proposed projects within an area designated as a rural area of opportunity under s. 288.0656.
- (4) The department shall coordinate with each water management district, as necessary, to identify grant recipients in each district.
- (5) Beginning January 1, 2020, and each January 1 thereafter, the department shall submit a report regarding the projects funded pursuant to this section to the Governor, the President of the Senate, and the Speaker of the House of Representatives.
- Section 5. Present paragraph (d) of subsection (7) of section 403.067, Florida Statutes, is redesignated as paragraph (f), a new paragraph (d) and paragraphs (e) and (g) are added to that subsection, and paragraph (a) of that subsection is

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amended, to read:

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403.067 Establishment and implementation of total maximum daily loads.—

- (7) DEVELOPMENT OF BASIN MANAGEMENT PLANS AND IMPLEMENTATION OF TOTAL MAXIMUM DAILY LOADS.—
  - (a) Basin management action plans.-
- 1. In developing and implementing the total maximum daily load for a water body, the department, or the department in conjunction with a water management district, may develop a basin management action plan that addresses some or all of the watersheds and basins tributary to the water body. Such plan must integrate the appropriate management strategies available to the state through existing water quality protection programs to achieve the total maximum daily loads and may provide for phased implementation of these management strategies to promote timely, cost-effective actions as provided for in s. 403.151. The plan must establish a schedule implementing the management strategies, provide detailed information for improvement projects including descriptions and timelines for completion, establish a basis for evaluating the plan's effectiveness, and identify feasible funding strategies for implementing the plan's management strategies. The management strategies may include regional treatment systems or other public works, where appropriate, and voluntary trading of water quality credits to achieve the needed pollutant load reductions.
- 2. A basin management action plan must equitably allocate, pursuant to paragraph (6)(b), pollutant reductions to individual basins, as a whole to all basins, or to each identified point source or category of nonpoint sources, as appropriate. For

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nonpoint sources for which best management practices have been adopted, the initial requirement specified by the plan must be those practices developed pursuant to paragraph (c). Where appropriate, the plan may take into account the benefits of pollutant load reduction achieved by point or nonpoint sources that have implemented management strategies to reduce pollutant loads, including best management practices, before the development of the basin management action plan. The plan must also identify the mechanisms that will address potential future increases in pollutant loading.

3. The basin management action planning process is intended to involve the broadest possible range of interested parties, with the objective of encouraging the greatest amount of cooperation and consensus possible. In developing a basin management action plan, the department shall assure that key stakeholders, including, but not limited to, applicable local governments, water management districts, the Department of Agriculture and Consumer Services, other appropriate state agencies, local soil and water conservation districts, environmental groups, regulated interests, and affected pollution sources, are invited to participate in the process. The department shall hold at least one public meeting in the vicinity of the watershed or basin to discuss and receive comments during the planning process and shall otherwise encourage public participation to the greatest practicable extent. Notice of the public meeting must be published in a newspaper of general circulation in each county in which the watershed or basin lies not less than 5 days nor more than 15 days before the public meeting. A basin management action plan

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does not supplant or otherwise alter any assessment made under subsection (3) or subsection (4) or any calculation or initial allocation.

- 4. Each new or revised basin management action plan shall include:
- a. The appropriate management strategies available through existing water quality protection programs to achieve total maximum daily loads, which may provide for phased implementation to promote timely, cost-effective actions as provided for in s. 403.151;
- b. A description of best management practices adopted by rule;
- c. A list of projects in priority ranking with a planning-level cost estimate and estimated date of completion for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- d. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project, if applicable; and
- e. A planning-level estimate of each listed project's expected nutrient load reduction, if applicable; and
- f. Identification of each point source or category of nonpoint sources, including, but not limited to, urban turf fertilizer, sports turf fertilizer, agricultural fertilizer, onsite sewage treatment and disposal systems, wastewater treatment plants, animal wastes, and stormwater facilities. An

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estimated allocation of the pollutant load must be provided for each point source or category of nonpoint sources.

- The estimated nutrient load reductions in each basin management action plan developed pursuant to this subparagraph must exceed the total amount of nutrient load reductions needed to meet the total maximum daily load required under the plan.
- 5. The department shall adopt all or any part of a basin management action plan and any amendment to such plan by secretarial order pursuant to chapter 120 to implement the provisions of this section.
- 6. The basin management action plan must include milestones for implementation and water quality improvement, and an associated water quality monitoring component sufficient to evaluate whether reasonable progress in pollutant load reductions is being achieved over time. An assessment of progress toward these milestones shall be conducted every 5 years, and revisions to the plan shall be made as appropriate. Revisions to the basin management action plan shall be made by the department in cooperation with basin stakeholders. Revisions to the management strategies required for nonpoint sources must follow the procedures set forth in subparagraph (c) 4. Revised basin management action plans must be adopted pursuant to subparagraph 5.
- 7. In accordance with procedures adopted by rule under paragraph (9)(c), basin management action plans, and other pollution control programs under local, state, or federal authority as provided in subsection (4), may allow point or nonpoint sources that will achieve greater pollutant reductions

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than required by an adopted total maximum daily load or wasteload allocation to generate, register, and trade water quality credits for the excess reductions to enable other sources to achieve their allocation; however, the generation of water quality credits does not remove the obligation of a source or activity to meet applicable technology requirements or adopted best management practices. Such plans must allow trading between NPDES permittees, and trading that may or may not involve NPDES permittees, where the generation or use of the credits involve an entity or activity not subject to department water discharge permits whose owner voluntarily elects to obtain department authorization for the generation and sale of credits.

- 8. The provisions of the department's rule relating to the equitable abatement of pollutants into surface waters do not apply to water bodies or water body segments for which a basin management plan that takes into account future new or expanded activities or discharges has been adopted under this section.
  - (d) Wastewater treatment plan.-
- 1. As part of a basin management action plan, each local government, in cooperation with the department and relevant local public and private wastewater utilities, shall develop a plan to implement improvements that provide, at a minimum, advanced waste treatment, as defined in s. 403.086(4). The plan must provide for construction, expansion, or upgrades necessary to achieve a total maximum daily load, consistent with an onsite sewage treatment and disposal system remediation plan under paragraph (e).
- 2. Each owner or operator of an existing wastewater treatment plant shall provide certain information for each plant

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that has a plan to implement upgrades that meet or exceed

advanced waste treatment, as defined in s. 403.086(4). This

information must include the following as it relates to existing

conditions and estimated conditions after upgrades are

implemented:

- a. The permitted capacity of the plant, in gallons per day;
- b. The average nutrient concentration; and
- c. The estimated average nutrient load.
- 3.a. The local government shall submit to the department for approval a detailed plan, which includes:
- (I) The timeline of dates required for the commencement of construction of any improvements, completion of each stage of construction, and the commencement of operations;
- (II) A detailed planning and design report setting forth the plan for construction of improvements and operations; and
- (III) A certification that the local government, in agreement with the owner or operator, has approved the method of implementing upgrades and method of financing or funding construction and operation.
- b. The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. An existing wastewater treatment plant must also incorporate the plan into its next NPDES permit renewal.
- c. Each new wastewater treatment plant located within the plan area shall comply with the requirements and approved dates in the basin management action plan. Each existing wastewater treatment plant located within the plan area shall comply with the requirements and approved dates in the basin management

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action plan no later than the next 5-year renewal date of the NPDES permit. Upon a showing of good cause, the department may grant an extension of time to the local government to reach compliance with the schedule.

- d. If the deadlines for the initiation of construction of improvements, completion of construction, and commencement of operations which were approved pursuant to this subparagraph are not satisfied, each local government with a wastewater treatment plant that does not meet the requirements in this subparagraph may not approve any building permits within the plan area, and the department may not approve any onsite sewage treatment and disposal systems in the plan area where the wastewater treatment plant is located until such time as the plant is brought into compliance. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and 403.161 until such time as the plant is brought into compliance. The department may reduce penalties based on expenditures for improvements and upgrades to the wastewater treatment plant.
  - (e) Onsite sewage treatment and disposal systems.-
- 1. For purposes of this paragraph, the term "onsite sewage treatment and disposal system" has the same meaning as in s. 381.0065.
- 2.a. As part of a basin management action plan, each local government, in cooperation with the department and relevant local public and private wastewater utilities, shall develop an onsite sewage treatment and disposal system remediation plan if the department identifies onsite sewage treatment and disposal systems as contributors of at least 20 percent of nonpoint source nutrient pollution or if the department determines that

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17-01347-19 20191758\_\_ remediation is necessary to achieve a total maximum daily load.

In order to promote cost-effective remediation, the department may identify one or more priority focus areas. The department shall identify these areas by considering soil conditions; groundwater or surface water travel time; proximity to surface waters, including predominantly marine waters as defined by department rule; hydrogeology; onsite system density; nutrient load; and other factors that may lead to water quality degradation. The remediation plan must identify cost-effective and financially feasible projects necessary to reduce the nutrient impacts from onsite sewage treatment and disposal systems. The plan shall be completed and adopted as part of the basin management action plan no later than the first 5-year milestone assessment identified in subparagraph (a) 6. or as required in s. 373.807(1)(b)8., for Outstanding Florida Springs. The department is responsible for timely approval and adoption of the plan. For basin management action plans not governed by part VIII of chapter 373, a priority focus area means the area or areas of a basin where the groundwater is generally most vulnerable to pollutant inputs where there is a known connectivity between groundwater pathways and an impaired water body, as determined by the department in consultation with the appropriate water management districts and delineated in a basin management action plan.

b.(I) Each local government within the plan area, or the local government's designee, shall prepare a plan, by the first 5-year milestone assessment required under subparagraph (a)6., or as required in s. 373.807(1)(b)8. for Outstanding Florida Springs, for its jurisdiction that provides for either

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connecting each onsite sewage treatment and disposal system to a central wastewater treatment plant or replacing the current system with a new system where the discharge meets current water quality standards and which has a discharge monitoring system.

The local government shall submit to the department for approval, a detailed plan, which includes:

- (A) The timeline of dates required for the commencement of construction of any improvements, completion of each stage of construction, and the commencement of operations;
- (B) A detailed planning and design report setting forth the plan for construction of improvements and operations;
- (C) A certification that the local government, in agreement with the owner or operator, has approved the method of remediation and method of financing or funding construction and operation.
- (II) The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. Upon a showing of good cause, the department may grant an extension of time to reach compliance with the schedule.
- (III) If the deadlines for the initiation of construction of improvements, completion of construction, and commencement of operations that were approved pursuant to this subsection are not satisfied, the local government may not approve any building permits within the plan area, and the department may not approve any onsite sewage treatment and disposal system within the plan area until the actions in the remediation plan have been completed. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and

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552 403.161 until the actions in the remediation plan have been 553 completed. The department may reduce penalties based on 554 expenditures designed to achieve compliance with the remediation 555 plan. 556 c. In developing and adopting the plan, the department 557 shall: 558 (I) Collect and evaluate credible scientific information on 559 the effect of nutrients on surface waters and groundwater; 560 (II) Work with local stakeholders to develop a public 561 education plan to provide area residents with reliable, 562 understandable information about onsite sewage treatment and 563 disposal systems and surface and groundwater pollution; 564 (III) In addition to sub-subparagraph 2.b., the department 565 may include in the plan, if appropriate, options for system 566 repair, upgrade, or replacement; drainfield modification; the 567 addition of effective nutrient-reducing features; or other 568 actions addressing onsite sewage treatment and disposal system 569 issues. The department shall include in the plan a priority 570 ranking for each onsite system, or group of systems, that 571 requires remediation. The priority ranking shall be used to 572 ensure the most effective, efficient use of the funding provided 573 for onsite system remediation. In awarding any such funds, the 574 department may consider expected nutrient reduction benefit per 575 unit cost, the size and scope of the project, local financial 576 contribution to the project relative to the overall cost, and the 577 financial impact on property owners and the community. For the 578 purpose of awarding funds, the department may, at its discretion, 579 totally or partially waive this consideration of the local 580 contribution for proposed projects within an area designated as a

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rural area of opportunity under s. 288.0656; and

onsite sewage treatment and disposal systems on lots of 1 acre or less and within the boundaries of a basin management action plan with an onsite sewage treatment and disposal remediation plan must conform to the requirements of the remediation plan.

- (g) Alternative restoration plan.-
- 1. To demonstrate that the department can forgo placing a water body on the verified impaired water bodies list and establishing a total maximum daily load, the restoration plan for a water body must establish:
- <u>a. The implementation of best management practices or</u> monitoring for nonpoint sources of pollution;
- b. The implementation of a septic remediation plan where such remediation is necessary to restore the water body; and
- c. Adoption of alternative waste treatment levels for wastewater treatment plants.
- 2. In addition, the restoration plan must include any other pollution control mechanisms that are being implemented to demonstrate a reasonable assurance that existing or proposed pollution control mechanisms or programs will effectively address the impairment. Upon adoption of such a restoration plan, the requirement that best management practices or monitoring be conducted within the watershed impacting the water body is enforceable pursuant to this section and ss. 403.121, 403.141, and 403.161.
- Section 6. Section 403.0771, Florida Statutes, is created to read:
  - 403.0771 Sewage spill notification; moratorium.—

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(1) In addition to the public notification requirements of s. 403.077, a wastewater treatment plant that unlawfully discharges raw or partially treated sewage into any waterway or aquifer must, within 24 hours after discovering the discharge, notify its customers that the discharge has occurred.

government unlawfully discharges raw or partially treated sewage into any waterway or aquifer, the local government may not approve any building permits and the department may not approve any onsite sewage treatment and disposal system in the local government's jurisdiction until any required maintenance, repair, or improvement has been implemented to reduce or eliminate sanitary sewage overflows, as determined by the department. In addition, the department shall assess a daily penalty pursuant to ss. 403.121, 403.141, and 403.161 until the required maintenance, repair, or improvement has been implemented. The department may reduce a penalty based on the wastewater treatment plant's investment in assessment and maintenance activities to identify and address conditions that may cause sanitary sewage overflows.

Section 7. Effective July 1, 2024, paragraph (c) of subsection (1) of section 403.086, Florida Statutes, is amended to read:

403.086 Sewage disposal facilities; advanced and secondary waste treatment.—

(1)

(c) Notwithstanding any other provisions of this chapter or chapter 373, facilities for sanitary sewage disposal may not dispose of any wastes into Old Tampa Bay, Tampa Bay,

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Hillsborough Bay, Boca Ciega Bay, St. Joseph Sound, Clearwater Bay, Sarasota Bay, Little Sarasota Bay, Roberts Bay, Lemon Bay, or Charlotte Harbor Bay, Indian River Lagoon, or into any river, stream, channel, canal, bay, bayou, sound, or other water tributary thereto, without providing advanced waste treatment, as defined in subsection (4), approved by the department. This paragraph shall not apply to facilities which were permitted by February 1, 1987, and which discharge secondary treated effluent, followed by water hyacinth treatment, to tributaries of tributaries of the named waters; or to facilities permitted to discharge to the nontidally influenced portions of the Peace River.

Section 8. Present subsection (4) of section 403.9337, Florida Statutes, is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

403.9337 Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes.—

(4) A local government that fails to adopt, enact, and implement an ordinance pursuant to this section is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permits until the ordinance has been adopted, enacted, and implemented.

Section 9. (1) The Department of Environmental Protection shall revise the basin management action plans for Indian River Lagoon and the basin management action plans that were adopted pursuant to s. 373.807, Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management

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action plans made pursuant to this act must be completed by July 1, 2020. The department may grant an extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment plan project or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

(2) The department shall revise all basin management action plans not included under subsection (1), but adopted pursuant to s. 403.067(7), Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management action plans made pursuant to this act must be completed by the next required 5-year milestone assessment for those revisions scheduled for on or after July 1, 2020. The department may grant an extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment plan project or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

Section 10. Subsection (5) of section 153.54, Florida Statutes, is amended to read:

153.54 Preliminary report by county commissioners with respect to creation of proposed district.—Upon receipt of a petition duly signed by not less than 25 qualified electors who are also freeholders residing within an area proposed to be incorporated into a water and sewer district pursuant to this law and describing in general terms the proposed boundaries of such proposed district, the board of county commissioners if it shall deem it necessary and advisable to create and establish

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such proposed district for the purpose of constructing, establishing or acquiring a water system or a sewer system or both in and for such district (herein called "improvements"), shall first cause a preliminary report to be made which such report together with any other relevant or pertinent matters, shall include at least the following:

(5) For the construction of a new proposed sewerage system or the extension of an existing sewerage system that was not previously approved, the report shall include a study that includes the available information from the Department of Environmental Protection Health on the history of onsite sewage treatment and disposal systems currently in use in the area and a comparison of the projected costs to the owner of a typical lot or parcel of connecting to and using the proposed sewerage system versus installing, operating, and properly maintaining an onsite sewage treatment system that is approved by the Department of Environmental Protection Health and that provides for the comparable level of environmental and health protection as the proposed central sewerage system; consideration of the local authority's obligations or reasonably anticipated obligations for water body cleanup and protection under state or federal programs, including requirements for water bodies listed under s. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq.; and other factors deemed relevant by the local authority.

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Such report shall be filed in the office of the clerk of the circuit court and shall be open for the inspection of any taxpayer, property owner, qualified elector or any other

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interested or affected person.

Section 11. Paragraph (c) of subsection (2) of section 153.73, Florida Statutes, is amended to read:

153.73 Assessable improvements; levy and payment of special assessments.—Any district may provide for the construction or reconstruction of assessable improvements as defined in s. 153.52, and for the levying of special assessments upon benefited property for the payment thereof, under the provisions of this section.

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(c) For the construction of a new proposed sewerage system or the extension of an existing sewerage system that was not previously approved, the report shall include a study that includes the available information from the Department of Environmental Protection Health on the history of onsite sewage treatment and disposal systems currently in use in the area and a comparison of the projected costs to the owner of a typical lot or parcel of connecting to and using the proposed sewerage system versus installing, operating, and properly maintaining an onsite sewage treatment system that is approved by the Department of Environmental Protection Health and that provides for the comparable level of environmental and health protection as the proposed central sewerage system; consideration of the local authority's obligations or reasonably anticipated obligations for water body cleanup and protection under state or federal programs, including requirements for water bodies listed under s. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq.; and other factors deemed relevant by the local authority.

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Section 12. Subsection (2) of section 163.3180, Florida Statutes, is amended to read:

163.3180 Concurrency.-

(2) Consistent with public health and safety, sanitary sewer, solid waste, drainage, adequate water supplies, and potable water facilities shall be in place and available to serve new development no later than the issuance by the local government of a certificate of occupancy or its functional equivalent. Prior to approval of a building permit or its functional equivalent, the local government shall consult with the applicable water supplier to determine whether adequate water supplies to serve the new development will be available no later than the anticipated date of issuance by the local government of a certificate of occupancy or its functional equivalent. A local government may meet the concurrency requirement for sanitary sewer through the use of onsite sewage treatment and disposal systems approved by the Department of Environmental Protection Health to serve new development.

Section 13. Subsection (2) of section 373.811, Florida Statutes, is amended to read:

373.811 Prohibited activities within a priority focus area.—The following activities are prohibited within a priority focus area in effect for an Outstanding Florida Spring:

(2) New onsite sewage treatment and disposal systems on lots of less than 1 acre, if the addition of the specific systems conflicts with an onsite treatment and disposal system remediation plan incorporated into a basin management action plan in accordance with  $\underline{s. 403.067(7)(e)}$   $\underline{s. 373.807(3)}$ .

Section 14. Subsections (7) and (18) of section 381.006,

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Florida Statutes, are amended to read:

381.006 Environmental health.—The department shall conduct an environmental health program as part of fulfilling the state's public health mission. The purpose of this program is to detect and prevent disease caused by natural and manmade factors in the environment. The environmental health program shall include, but not be limited to:

- (7) An onsite sewage treatment and disposal function.
- (18) A food service inspection function for domestic violence centers that are certified by the Department of Children and Families and monitored by the Florida Coalition Against Domestic Violence under part XII of chapter 39 and group care homes as described in subsection (15) (16), which shall be conducted annually and be limited to the requirements in department rule applicable to community-based residential facilities with five or fewer residents.

The department may adopt rules to carry out the provisions of this section.

Section 15. Subsection (1) of section 381.0061, Florida Statutes, is amended to read:

381.0061 Administrative fines.

(1) In addition to any administrative action authorized by chapter 120 or by other law, the department may impose a fine, which shall not exceed \$500 for each violation, for a violation of  $\underline{s.\ 381.006(15)}\ \underline{s.\ 381.006(16)}$ ,  $\underline{s.\ 381.0065}$ ,  $\underline{s.\ 381.0066}$ ,  $\underline{s.\ 381.0072}$ , or part III of chapter 489, for a violation of any rule adopted under this chapter, or for a violation of any of the provisions of chapter 386. Notice of intent to impose such

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fine shall be given by the department to the alleged violator.

Each day that a violation continues may constitute a separate violation.

Section 16. Subsection (1) of section 381.0064, Florida Statutes, is amended to read:

381.0064 Continuing education courses for persons installing or servicing septic tanks.—

(1) The Department of Environmental Protection Health shall establish a program for continuing education which meets the purposes of ss. 381.0101 and 489.554 regarding the public health and environmental effects of onsite sewage treatment and disposal systems and any other matters the department determines desirable for the safe installation and use of onsite sewage treatment and disposal systems. The department may charge a fee to cover the cost of such program.

Section 17. Present paragraphs (d) through (q) of subsection (2) of section 381.0065, Florida Statutes, are redesignated as paragraphs (e) through (r), respectively, a new paragraph (d) is added to that subsection, and subsections (3) and (4) of that section are amended, to read:

381.0065 Onsite sewage treatment and disposal systems; regulation.—

- (2) DEFINITIONS.—As used in ss. 381.0065-381.0067, the term:
- $\underline{\text{(d) "Department" means the Department of Environmental}}\\ \text{Protection.}$
- (3) DUTIES AND POWERS OF THE DEPARTMENT OF HEALTH.—The department shall:
  - (a) Adopt rules to administer ss. 381.0065-381.0067,

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including definitions that are consistent with the definitions in this section, decreases to setback requirements where no health hazard exists, increases for the lot-flow allowance for performance-based systems, requirements for separation from water table elevation during the wettest season, requirements for the design and construction of any component part of an onsite sewage treatment and disposal system, application and permit requirements for persons who maintain an onsite sewage treatment and disposal system, requirements for maintenance and service agreements for aerobic treatment units and performancebased treatment systems, and recommended standards, including disclosure requirements, for voluntary system inspections to be performed by individuals who are authorized by law to perform such inspections and who shall inform a person having ownership, control, or use of an onsite sewage treatment and disposal system of the inspection standards and of that person's authority to request an inspection based on all or part of the standards.

- (b) Perform application reviews and site evaluations, issue permits, and conduct inspections and complaint investigations associated with the construction, installation, maintenance, modification, abandonment, operation, use, or repair of an onsite sewage treatment and disposal system for a residence or establishment with an estimated domestic sewage flow of 10,000 gallons or less per day, or an estimated commercial sewage flow of 5,000 gallons or less per day, which is not currently regulated under chapter 403.
- (c) Develop a comprehensive program to ensure that onsite sewage treatment and disposal systems regulated by the

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department are sized, designed, constructed, installed, repaired, modified, abandoned, used, operated, and maintained in compliance with this section and rules adopted under this section to prevent groundwater contamination and surface water contamination and to preserve the public health. The department is the final administrative interpretive authority regarding rule interpretation. In the event of a conflict regarding rule interpretation, the State Surgeon General, or his or her designee, shall timely assign a staff person to resolve the dispute.

- (d) Grant variances in hardship cases under the conditions prescribed in this section and rules adopted under this section.
- (e) Permit the use of a limited number of innovative systems for a specific period of time, when there is compelling evidence that the system will function properly and reliably to meet the requirements of this section and rules adopted under this section.
  - (f) Issue annual operating permits under this section.
- (g) Establish and collect fees as established under s. 381.0066 for services provided with respect to onsite sewage treatment and disposal systems.
- (h) Conduct enforcement activities, including imposing fines, issuing citations, suspensions, revocations, injunctions, and emergency orders for violations of this section, part I of chapter 386, or part III of chapter 489 or for a violation of any rule adopted under this section, part I of chapter 386, or part III of chapter 489.
- (i) Provide or conduct education and training of department personnel, service providers, and the public regarding onsite

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sewage treatment and disposal systems.

- (j) Supervise research on, demonstration of, and training on the performance, environmental impact, and public health impact of onsite sewage treatment and disposal systems within this state. Research fees collected under s. 381.0066(2)(k) must be used to develop and fund hands-on training centers designed to provide practical information about onsite sewage treatment and disposal systems to septic tank contractors, master septic tank contractors, contractors, inspectors, engineers, and the public and must also be used to fund research projects which focus on improvements of onsite sewage treatment and disposal systems, including use of performance-based standards and reduction of environmental impact. Research projects shall be initially approved by the technical review and advisory panel and shall be applicable to and reflect the soil conditions specific to Florida. Such projects shall be awarded through competitive negotiation, using the procedures provided in s. 287.055, to public or private entities that have experience in onsite sewage treatment and disposal systems in Florida and that are principally located in Florida. Research projects shall not be awarded to firms or entities that employ or are associated with persons who serve on either the technical review and advisory panel or the research review and advisory committee.
- (k) Approve the installation of individual graywater disposal systems in which blackwater is treated by a central sewerage system.
- (1) Regulate and permit the sanitation, handling, treatment, storage, reuse, and disposal of byproducts from any system regulated under this chapter and not regulated by the

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Department of Environmental Protection.

- (m) Permit and inspect portable or temporary toilet services and holding tanks. The department shall review applications, perform site evaluations, and issue permits for the temporary use of holding tanks, privies, portable toilet services, or any other toilet facility that is intended for use on a permanent or nonpermanent basis, including facilities placed on construction sites when workers are present. The department may specify standards for the construction, maintenance, use, and operation of any such facility for temporary use.
- (n) Regulate and permit maintenance entities for performance-based treatment systems and aerobic treatment unit systems. To ensure systems are maintained and operated according to manufacturer's specifications and designs, the department shall establish by rule minimum qualifying criteria for maintenance entities. The criteria shall include: training, access to approved spare parts and components, access to manufacturer's maintenance and operation manuals, and service response time. The maintenance entity shall employ a contractor licensed under s. 489.105(3)(m), or part III of chapter 489, or a state-licensed wastewater plant operator, who is responsible for maintenance and repair of all systems under contract.
- (4) PERMITS; INSTALLATION; AND CONDITIONS.—A person may not construct, repair, modify, abandon, or operate an onsite sewage treatment and disposal system without first obtaining a permit approved by the department. The department may issue permits to carry out this section. The half not make the issuance of such permits contingent upon prior approval by the Department of

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Environmental Protection, except that The issuance of a permit for work seaward of the coastal construction control line established under s. 161.053 shall be contingent upon receipt of any required coastal construction control line permit from the department of Environmental Protection. A construction permit is valid for 18 months from the issuance date and may be extended by the department for one 90-day period under rules adopted by the department. A repair permit is valid for 90 days from the date of issuance. An operating permit must be obtained before prior to the use of any aerobic treatment unit or if the establishment generates commercial waste. Buildings or establishments that use an aerobic treatment unit or generate commercial waste shall be inspected by the department at least annually to assure compliance with the terms of the operating permit. The operating permit for a commercial wastewater system is valid for 1 year from the date of issuance and must be renewed annually. The operating permit for an aerobic treatment unit is valid for 2 years from the date of issuance and must be renewed every 2 years. If all information pertaining to the siting, location, and installation conditions or repair of an onsite sewage treatment and disposal system remains the same, a construction or repair permit for the onsite sewage treatment and disposal system may be transferred to another person, if the transferee files, within 60 days after the transfer of ownership, an amended application providing all corrected information and proof of ownership of the property. There is no fee associated with the processing of this supplemental information. A person may not contract to construct, modify, alter, repair, service, abandon, or maintain any portion of an

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onsite sewage treatment and disposal system without being registered under part III of chapter 489. A property owner who personally performs construction, maintenance, or repairs to a system serving his or her own owner-occupied single-family residence is exempt from registration requirements for performing such construction, maintenance, or repairs on that residence, but is subject to all permitting requirements. A municipality or political subdivision of the state may not issue a building or plumbing permit for any building that requires the use of an onsite sewage treatment and disposal system unless the owner or builder has received a construction permit for such system from the department. A building or structure may not be occupied and a municipality, political subdivision, or any state or federal agency may not authorize occupancy until the department approves the final installation of the onsite sewage treatment and disposal system. A municipality or political subdivision of the state may not approve any change in occupancy or tenancy of a building that uses an onsite sewage treatment and disposal system until the department has reviewed the use of the system with the proposed change, approved the change, and amended the operating permit.

(a) Subdivisions and lots in which each lot has a minimum area of at least one-half acre and either a minimum dimension of 100 feet or a mean of at least 100 feet of the side bordering the street and the distance formed by a line parallel to the side bordering the street drawn between the two most distant points of the remainder of the lot may be developed with a water system regulated under s. 381.0062 and onsite sewage treatment and disposal systems, provided the projected daily sewage flow

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does not exceed an average of 1,500 gallons per acre per day, and provided satisfactory drinking water can be obtained and all distance and setback, soil condition, water table elevation, and other related requirements of this section and rules adopted under this section can be met.

- (b) Subdivisions and lots using a public water system as defined in s. 403.852 may use onsite sewage treatment and disposal systems, provided there are no more than four lots per acre, provided the projected daily sewage flow does not exceed an average of 2,500 gallons per acre per day, and provided that all distance and setback, soil condition, water table elevation, and other related requirements that are generally applicable to the use of onsite sewage treatment and disposal systems are met.
- (c) Notwithstanding paragraphs (a) and (b), for subdivisions platted of record on or before October 1, 1991, when a developer or other appropriate entity has previously made or makes provisions, including financial assurances or other commitments, acceptable to the department of Health, that a central water system will be installed by a regulated public utility based on a density formula, private potable wells may be used with onsite sewage treatment and disposal systems until the agreed-upon densities are reached. In a subdivision regulated by this paragraph, the average daily sewage flow may not exceed 2,500 gallons per acre per day. This section does not affect the validity of existing prior agreements. After October 1, 1991, the exception provided under this paragraph is not available to a developer or other appropriate entity.
- (d) Paragraphs (a) and (b) do not apply to any proposed residential subdivision with more than 50 lots or to any

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proposed commercial subdivision with more than 5 lots where a publicly owned or investor-owned sewerage system is available. It is the intent of this paragraph not to allow development of additional proposed subdivisions in order to evade the requirements of this paragraph.

- (e) Onsite sewage treatment and disposal systems must not be placed closer than:
  - 1. Seventy-five feet from a private potable well.
- 2. Two hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of greater than 2,000 gallons per day.
- 3. One hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of less than or equal to 2,000 gallons per day.
  - 4. Fifty feet from any nonpotable well.
- 5. Ten feet from any storm sewer pipe, to the maximum extent possible, but in no instance shall the setback be less than 5 feet.
- 6. Seventy-five feet from the mean high-water line of a tidally influenced surface water body.
- 7. Seventy-five feet from the mean annual flood line of a permanent nontidal surface water body.
- 8. Fifteen feet from the design high-water line of retention areas, detention areas, or swales designed to contain standing or flowing water for less than 72 hours after a rainfall or the design high-water level of normally dry drainage ditches or normally dry individual lot stormwater retention areas.
  - (f) Except as provided under paragraphs (e) and (t), no

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limitations shall be imposed by rule, relating to the distance between an onsite disposal system and any area that either permanently or temporarily has visible surface water.

- (g) All provisions of this section and rules adopted under this section relating to soil condition, water table elevation, distance, and other setback requirements must be equally applied to all lots, with the following exceptions:
- 1. Any residential lot that was platted and recorded on or after January 1, 1972, or that is part of a residential subdivision that was approved by the appropriate permitting agency on or after January 1, 1972, and that was eligible for an onsite sewage treatment and disposal system construction permit on the date of such platting and recording or approval shall be eligible for an onsite sewage treatment and disposal system construction permit, regardless of when the application for a permit is made. If rules in effect at the time the permit application is filed cannot be met, residential lots platted and recorded or approved on or after January 1, 1972, shall, to the maximum extent possible, comply with the rules in effect at the time the permit application is filed. At a minimum, however, those residential lots platted and recorded or approved on or after January 1, 1972, but before January 1, 1983, shall comply with those rules in effect on January 1, 1983, and those residential lots platted and recorded or approved on or after January 1, 1983, shall comply with those rules in effect at the time of such platting and recording or approval. In determining the maximum extent of compliance with current rules that is possible, the department shall allow structures and appurtenances thereto which were authorized at the time such

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1103 lots were platted and recorded or approved.

- 2. Lots platted before 1972 are subject to a 50-foot minimum surface water setback and are not subject to lot size requirements. The projected daily flow for onsite sewage treatment and disposal systems for lots platted before 1972 may not exceed:
- a. Two thousand five hundred gallons per acre per day for lots served by public water systems as defined in s. 403.852.
- b. One thousand five hundred gallons per acre per day for lots served by water systems regulated under s. 381.0062.
- (h)1. The department may grant variances in hardship cases which may be less restrictive than the provisions specified in this section. If a variance is granted and the onsite sewage treatment and disposal system construction permit has been issued, the variance may be transferred with the system construction permit, if the transferee files, within 60 days after the transfer of ownership, an amended construction permit application providing all corrected information and proof of ownership of the property and if the same variance would have been required for the new owner of the property as was originally granted to the original applicant for the variance. There is no fee associated with the processing of this supplemental information. A variance may not be granted under this section until the department is satisfied that:
- a. The hardship was not caused intentionally by the action of the applicant;
- b. No reasonable alternative, taking into consideration factors such as cost, exists for the treatment of the sewage; and

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c. The discharge from the onsite sewage treatment and disposal system will not adversely affect the health of the applicant or the public or significantly degrade the groundwater or surface waters.

- Where soil conditions, water table elevation, and setback provisions are determined by the department to be satisfactory, special consideration must be given to those lots platted before 1972.
- 2. The department shall appoint and staff a variance review and advisory committee, which shall meet monthly to recommend agency action on variance requests. The committee shall make its recommendations on variance requests at the meeting in which the application is scheduled for consideration, except for an extraordinary change in circumstances, the receipt of new information that raises new issues, or when the applicant requests an extension. The committee shall consider the criteria in subparagraph 1. in its recommended agency action on variance requests and shall also strive to allow property owners the full use of their land where possible. The committee consists of the following:
  - a. The State Surgeon General or his or her designee.
  - b. A representative from the county health departments.
- c. A representative from the home building industry recommended by the Florida Home Builders Association.
- d. A representative from the septic tank industry recommended by the Florida Onsite Wastewater Association.
- e. A representative from the Department of Environmental Protection.

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f. A representative from the real estate industry who is also a developer in this state who develops lots using onsite sewage treatment and disposal systems, recommended by the Florida Association of Realtors.

g. A representative from the engineering profession recommended by the Florida Engineering Society.

Members shall be appointed for a term of 3 years, with such appointments being staggered so that the terms of no more than two members expire in any one year. Members shall serve without remuneration, but if requested, shall be reimbursed for per diem and travel expenses as provided in s. 112.061.

- (i) A construction permit may not be issued for an onsite sewage treatment and disposal system in any area zoned or used for industrial or manufacturing purposes, or its equivalent, where a publicly owned or investor-owned sewage treatment system is available, or where a likelihood exists that the system will receive toxic, hazardous, or industrial waste. An existing onsite sewage treatment and disposal system may be repaired if a publicly owned or investor-owned sewerage system is not available within 500 feet of the building sewer stub-out and if system construction and operation standards can be met. This paragraph does not require publicly owned or investor-owned sewerage treatment systems to accept anything other than domestic wastewater.
- 1. A building located in an area zoned or used for industrial or manufacturing purposes, or its equivalent, when such building is served by an onsite sewage treatment and disposal system, must not be occupied until the owner or tenant

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has obtained written approval from the department. The department shall not grant approval when the proposed use of the system is to dispose of toxic, hazardous, or industrial wastewater or toxic or hazardous chemicals.

- 2. Each person who owns or operates a business or facility in an area zoned or used for industrial or manufacturing purposes, or its equivalent, or who owns or operates a business that has the potential to generate toxic, hazardous, or industrial wastewater or toxic or hazardous chemicals, and uses an onsite sewage treatment and disposal system that is installed on or after July 5, 1989, must obtain an annual system operating permit from the department. A person who owns or operates a business that uses an onsite sewage treatment and disposal system that was installed and approved before July 5, 1989, need not obtain a system operating permit. However, upon change of ownership or tenancy, the new owner or operator must notify the department of the change, and the new owner or operator must obtain an annual system operating permit, regardless of the date that the system was installed or approved.
- 3. The department shall periodically review and evaluate the continued use of onsite sewage treatment and disposal systems in areas zoned or used for industrial or manufacturing purposes, or its equivalent, and may require the collection and analyses of samples from within and around such systems. If the department finds that toxic or hazardous chemicals or toxic, hazardous, or industrial wastewater have been or are being disposed of through an onsite sewage treatment and disposal system, the department shall initiate enforcement actions against the owner or tenant to ensure adequate cleanup,

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1219 treatment, and disposal.

(j) An onsite sewage treatment and disposal system designed by a professional engineer registered in the state and certified by such engineer as complying with performance criteria adopted by the department must be approved by the department subject to the following:

- 1. The performance criteria applicable to engineer-designed systems must be limited to those necessary to ensure that such systems do not adversely affect the public health or significantly degrade the groundwater or surface water. Such performance criteria shall include consideration of the quality of system effluent, the proposed total sewage flow per acre, wastewater treatment capabilities of the natural or replaced soil, water quality classification of the potential surface—water-receiving body, and the structural and maintenance viability of the system for the treatment of domestic wastewater. However, performance criteria shall address only the performance of a system and not a system's design.
- 2. A person electing to utilize an engineer-designed system shall, upon completion of the system design, submit such design, certified by a registered professional engineer, to the county health department. The county health department may utilize an outside consultant to review the engineer-designed system, with the actual cost of such review to be borne by the applicant. Within 5 working days after receiving an engineer-designed system permit application, the county health department shall request additional information if the application is not complete. Within 15 working days after receiving a complete application for an engineer-designed system, the county health

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department either shall issue the permit or, if it determines that the system does not comply with the performance criteria, shall notify the applicant of that determination and refer the application to the department for a determination as to whether the system should be approved, disapproved, or approved with modification. The department engineer's determination shall prevail over the action of the county health department. The applicant shall be notified in writing of the department's determination and of the applicant's rights to pursue a variance or seek review under the provisions of chapter 120.

- 3. The owner of an engineer-designed performance-based system must maintain a current maintenance service agreement with a maintenance entity permitted by the department. The maintenance entity shall inspect each system at least twice each year and shall report quarterly to the department on the number of systems inspected and serviced. The reports may be submitted electronically.
- 4. The property owner of an owner-occupied, single-family residence may be approved and permitted by the department as a maintenance entity for his or her own performance-based treatment system upon written certification from the system manufacturer's approved representative that the property owner has received training on the proper installation and service of the system. The maintenance service agreement must conspicuously disclose that the property owner has the right to maintain his or her own system and is exempt from contractor registration requirements for performing construction, maintenance, or repairs on the system but is subject to all permitting requirements.

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5. The property owner shall obtain a biennial system operating permit from the department for each system. The department shall inspect the system at least annually, or on such periodic basis as the fee collected permits, and may collect system-effluent samples if appropriate to determine compliance with the performance criteria. The fee for the biennial operating permit shall be collected beginning with the second year of system operation.

- 6. If an engineer-designed system fails to properly function or fails to meet performance standards, the system shall be re-engineered, if necessary, to bring the system into compliance with the provisions of this section.
- (k) An innovative system may be approved in conjunction with an engineer-designed site-specific system which is certified by the engineer to meet the performance-based criteria adopted by the department.
- (1) For the Florida Keys, the department shall adopt a special rule for the construction, installation, modification, operation, repair, maintenance, and performance of onsite sewage treatment and disposal systems which considers the unique soil conditions and water table elevations, densities, and setback requirements. On lots where a setback distance of 75 feet from surface waters, saltmarsh, and buttonwood association habitat areas cannot be met, an injection well, approved and permitted by the department, may be used for disposal of effluent from onsite sewage treatment and disposal systems. The following additional requirements apply to onsite sewage treatment and disposal systems in Monroe County:
  - 1. The county, each municipality, and those special

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districts established for the purpose of the collection,
transmission, treatment, or disposal of sewage shall ensure, in
accordance with the specific schedules adopted by the
Administration Commission under s. 380.0552, the completion of
onsite sewage treatment and disposal system upgrades to meet the
requirements of this paragraph.

- 2. Onsite sewage treatment and disposal systems must cease discharge by December 31, 2015, or must comply with department rules and provide the level of treatment which, on a permitted annual average basis, produces an effluent that contains no more than the following concentrations:
  - a. Biochemical Oxygen Demand (CBOD5) of 10 mg/l.
  - b. Suspended Solids of 10 mg/l.
- c. Total Nitrogen, expressed as N, of 10 mg/l or a reduction in nitrogen of at least 70 percent. A system that has been tested and certified to reduce nitrogen concentrations by at least 70 percent shall be deemed to be in compliance with this standard.
  - d. Total Phosphorus, expressed as P, of 1 mg/l.

In addition, onsite sewage treatment and disposal systems discharging to an injection well must provide basic disinfection as defined by department rule.

- 3. In areas not scheduled to be served by a central sewer, onsite sewage treatment and disposal systems must, by December 31, 2015, comply with department rules and provide the level of treatment described in subparagraph 2.
- 4. In areas scheduled to be served by central sewer by December 31, 2015, if the property owner has paid a connection

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fee or assessment for connection to the central sewer system, the property owner may install a holding tank with a high water alarm or an onsite sewage treatment and disposal system that meets the following minimum standards:

- a. The existing tanks must be pumped and inspected and certified as being watertight and free of defects in accordance with department rule; and
- b. A sand-lined drainfield or injection well in accordance with department rule must be installed.
- 5. Onsite sewage treatment and disposal systems must be monitored for total nitrogen and total phosphorus concentrations as required by department rule.
- 6. The department shall enforce proper installation, operation, and maintenance of onsite sewage treatment and disposal systems pursuant to this chapter, including ensuring that the appropriate level of treatment described in subparagraph 2. is met.
- 7. The authority of a local government, including a special district, to mandate connection of an onsite sewage treatment and disposal system is governed by s. 4, chapter 99-395, Laws of Florida.
- 8. Notwithstanding any other provision of law, an onsite sewage treatment and disposal system installed after July 1, 2010, in unincorporated Monroe County, excluding special wastewater districts, that complies with the standards in subparagraph 2. is not required to connect to a central sewer system until December 31, 2020.
- (m) No product sold in the state for use in onsite sewage treatment and disposal systems may contain any substance in

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concentrations or amounts that would interfere with or prevent the successful operation of such system, or that would cause discharges from such systems to violate applicable water quality standards. The department shall publish criteria for products known or expected to meet the conditions of this paragraph. In the event a product does not meet such criteria, such product may be sold if the manufacturer satisfactorily demonstrates to the department that the conditions of this paragraph are met.

- (n) Evaluations for determining the seasonal high-water table elevations or the suitability of soils for the use of a new onsite sewage treatment and disposal system shall be performed by department personnel, professional engineers registered in the state, or such other persons with expertise, as defined by rule, in making such evaluations. Evaluations for determining mean annual flood lines shall be performed by those persons identified in <a href="mailto:paragraph (2)(k)">paragraph (2)(j)</a>. The department shall accept evaluations submitted by professional engineers and such other persons as meet the expertise established by this section or by rule unless the department has a reasonable scientific basis for questioning the accuracy or completeness of the evaluation.
- (o) The department shall appoint a research review and advisory committee, which shall meet at least semiannually. The committee shall advise the department on directions for new research, review and rank proposals for research contracts, and review draft research reports and make comments. The committee is comprised of:
- 1. A representative of the State Surgeon General, or his or her designee.

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- 2. A representative from the septic tank industry.
- 3. A representative from the home building industry.
- 4. A representative from an environmental interest group.
- 5. A representative from the State University System, from a department knowledgeable about onsite sewage treatment and disposal systems.
- 6. A professional engineer registered in this state who has work experience in onsite sewage treatment and disposal systems.
- 7. A representative from local government who is knowledgeable about domestic wastewater treatment.
  - 8. A representative from the real estate profession.
  - 9. A representative from the restaurant industry.
  - 10. A consumer.

Members shall be appointed for a term of 3 years, with the appointments being staggered so that the terms of no more than four members expire in any one year. Members shall serve without remuneration, but are entitled to reimbursement for per diem and travel expenses as provided in s. 112.061.

- (p) An application for an onsite sewage treatment and disposal system permit shall be completed in full, signed by the owner or the owner's authorized representative, or by a contractor licensed under chapter 489, and shall be accompanied by all required exhibits and fees. No specific documentation of property ownership shall be required as a prerequisite to the review of an application or the issuance of a permit. The issuance of a permit does not constitute determination by the department of property ownership.
  - (q) The department may not require any form of subdivision

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analysis of property by an owner, developer, or subdivider <a href="https://developer.com/before/prior to">before prior to</a> submission of an application for an onsite sewage treatment and disposal system.

- (r) Nothing in this section limits the power of a municipality or county to enforce other laws for the protection of the public health and safety.
- (s) In the siting of onsite sewage treatment and disposal systems, including drainfields, shoulders, and slopes, guttering shall not be required on single-family residential dwelling units for systems located greater than 5 feet from the roof drip line of the house. If guttering is used on residential dwelling units, the downspouts shall be directed away from the drainfield.
- (t) Notwithstanding the provisions of subparagraph (g)1., onsite sewage treatment and disposal systems located in floodways of the Suwannee and Aucilla Rivers must adhere to the following requirements:
- 1. The absorption surface of the drainfield shall not be subject to flooding based on 10-year flood elevations. Provided, however, for lots or parcels created by the subdivision of land in accordance with applicable local government regulations before prior to January 17, 1990, if an applicant cannot construct a drainfield system with the absorption surface of the drainfield at an elevation equal to or above 10-year flood elevation, the department shall issue a permit for an onsite sewage treatment and disposal system within the 10-year floodplain of rivers, streams, and other bodies of flowing water if all of the following criteria are met:
  - a. The lot is at least one-half acre in size;

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b. The bottom of the drainfield is at least 36 inches above the 2-year flood elevation; and

- c. The applicant installs either: a waterless, incinerating, or organic waste composting toilet and a graywater system and drainfield in accordance with department rules; an aerobic treatment unit and drainfield in accordance with department rules; a system approved by the State Health Office that is capable of reducing effluent nitrate by at least 50 percent; or a system approved by the county health department pursuant to department rule other than a system using alternative drainfield materials. The United States Department of Agriculture Soil Conservation Service soil maps, State of Florida Water Management District data, and Federal Emergency Management Agency Flood Insurance maps are resources that shall be used to identify flood-prone areas.
- 2. The use of fill or mounding to elevate a drainfield system out of the 10-year floodplain of rivers, streams, or other bodies of flowing water shall not be permitted if such a system lies within a regulatory floodway of the Suwannee and Aucilla Rivers. In cases where the 10-year flood elevation does not coincide with the boundaries of the regulatory floodway, the regulatory floodway will be considered for the purposes of this subsection to extend at a minimum to the 10-year flood elevation.
- (u)1. The owner of an aerobic treatment unit system shall maintain a current maintenance service agreement with an aerobic treatment unit maintenance entity permitted by the department. The maintenance entity shall inspect each aerobic treatment unit system at least twice each year and shall report quarterly to

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the department on the number of aerobic treatment unit systems inspected and serviced. The reports may be submitted electronically.

- 2. The property owner of an owner-occupied, single-family residence may be approved and permitted by the department as a maintenance entity for his or her own aerobic treatment unit system upon written certification from the system manufacturer's approved representative that the property owner has received training on the proper installation and service of the system. The maintenance entity service agreement must conspicuously disclose that the property owner has the right to maintain his or her own system and is exempt from contractor registration requirements for performing construction, maintenance, or repairs on the system but is subject to all permitting requirements.
- 3. A septic tank contractor licensed under part III of chapter 489, if approved by the manufacturer, may not be denied access by the manufacturer to aerobic treatment unit system training or spare parts for maintenance entities. After the original warranty period, component parts for an aerobic treatment unit system may be replaced with parts that meet manufacturer's specifications but are manufactured by others. The maintenance entity shall maintain documentation of the substitute part's equivalency for 2 years and shall provide such documentation to the department upon request.
- 4. The owner of an aerobic treatment unit system shall obtain a system operating permit from the department and allow the department to inspect during reasonable hours each aerobic treatment unit system at least annually, and such inspection may

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include collection and analysis of system-effluent samples for performance criteria established by rule of the department.

- (v) The department may require the submission of detailed system construction plans that are prepared by a professional engineer registered in this state. The department shall establish by rule criteria for determining when such a submission is required.
- (w) Any permit issued and approved by the department for the installation, modification, or repair of an onsite sewage treatment and disposal system shall transfer with the title to the property in a real estate transaction. A title may not be encumbered at the time of transfer by new permit requirements by a governmental entity for an onsite sewage treatment and disposal system which differ from the permitting requirements in effect at the time the system was permitted, modified, or repaired. An inspection of a system may not be mandated by a governmental entity at the point of sale in a real estate transaction. This paragraph does not affect a septic tank phaseout deferral program implemented by a consolidated government as defined in s. 9, Art. VIII of the State Constitution (1885).
- (x) A governmental entity, including a municipality, county, or statutorily created commission, may not require an engineer-designed performance-based treatment system, excluding a passive engineer-designed performance-based treatment system, before the completion of the Florida Onsite Sewage Nitrogen Reduction Strategies Project. This paragraph does not apply to a governmental entity, including a municipality, county, or statutorily created commission, which adopted a local law, ordinance, or regulation on or before January 31, 2012.

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Notwithstanding this paragraph, an engineer-designed performance-based treatment system may be used to meet the requirements of the variance review and advisory committee recommendations.

- (y)1. An onsite sewage treatment and disposal system is not considered abandoned if the system is disconnected from a structure that was made unusable or destroyed following a disaster and if the system was properly functioning at the time of disconnection and was not adversely affected by the disaster. The onsite sewage treatment and disposal system may be reconnected to a rebuilt structure if:
- a. The reconnection of the system is to the same type of structure which contains the same number of bedrooms or fewer, if the square footage of the structure is less than or equal to 110 percent of the original square footage of the structure that existed before the disaster;
  - b. The system is not a sanitary nuisance; and
- c. The system has not been altered without prior authorization.
- 2. An onsite sewage treatment and disposal system that serves a property that is foreclosed upon is not considered abandoned.
- (z) If an onsite sewage treatment and disposal system permittee receives, relies upon, and undertakes construction of a system based upon a validly issued construction permit under rules applicable at the time of construction but a change to a rule occurs within 5 years after the approval of the system for construction but before the final approval of the system, the rules applicable and in effect at the time of construction

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approval apply at the time of final approval if fundamental site conditions have not changed between the time of construction approval and final approval.

(aa) An existing-system inspection or evaluation and assessment, or a modification, replacement, or upgrade of an onsite sewage treatment and disposal system is not required for a remodeling addition or modification to a single-family home if a bedroom is not added. However, a remodeling addition or modification to a single-family home may not cover any part of the existing system or encroach upon a required setback or the unobstructed area. To determine if a setback or the unobstructed area is impacted, the local health department shall review and verify a floor plan and site plan of the proposed remodeling addition or modification to the home submitted by a remodeler which shows the location of the system, including the distance of the remodeling addition or modification to the home from the onsite sewage treatment and disposal system. The local health department may visit the site or otherwise determine the best means of verifying the information submitted. A verification of the location of a system is not an inspection or evaluation and assessment of the system. The review and verification must be completed within 7 business days after receipt by the local health department of a floor plan and site plan. If the review and verification is not completed within such time, the remodeling addition or modification to the single-family home, for the purposes of this paragraph, is approved.

Section 18. Paragraph (d) of subsection (7) and subsections (8) and (9) of section 381.00651, Florida Statutes, are amended to read:

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381.00651 Periodic evaluation and assessment of onsite sewage treatment and disposal systems.—

- (7) The following procedures shall be used for conducting evaluations:
- (d) Assessment procedure. -All evaluation procedures used by a qualified contractor shall be documented in the environmental health database of the department of Health. The qualified contractor shall provide a copy of a written, signed evaluation report to the property owner upon completion of the evaluation and to the county health department within 30 days after the evaluation. The report must shall contain the name and license number of the company providing the report. A copy of the evaluation report shall be retained by the local county health department for a minimum of 5 years and until a subsequent inspection report is filed. The front cover of the report must identify any system failure and include a clear and conspicuous notice to the owner that the owner has a right to have any remediation of the failure performed by a qualified contractor other than the contractor performing the evaluation. The report must further identify any crack, leak, improper fit, or other defect in the tank, manhole, or lid, and any other damaged or missing component; any sewage or effluent visible on the ground or discharging to a ditch or other surface water body; any downspout, stormwater, or other source of water directed onto or toward the system; and any other maintenance need or condition of the system at the time of the evaluation which, in the opinion of the qualified contractor, would possibly interfere with or restrict any future repair or modification to the existing system. The report shall conclude with an overall

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assessment of the fundamental operational condition of the system.

- (8) The county health department, in coordination with the department, shall administer any evaluation program on behalf of a county, or a municipality within the county, that has adopted an evaluation program pursuant to this section. In order to administer the evaluation program, the county or municipality, in consultation with the county health department, may develop a reasonable fee schedule to be used solely to pay for the costs of administering the evaluation program. Such a fee schedule shall be identified in the ordinance that adopts the evaluation program. When arriving at a reasonable fee schedule, the estimated annual revenues to be derived from fees may not exceed reasonable estimated annual costs of the program. Fees shall be assessed to the system owner during an inspection and separately identified on the invoice of the qualified contractor. Fees shall be remitted by the qualified contractor to the county health department. The county health department's administrative responsibilities include the following:
- (a) Providing a notice to the system owner at least 60 days before the system is due for an evaluation. The notice may include information on the proper maintenance of onsite sewage treatment and disposal systems.
- (b) In consultation with the department of Health, providing uniform disciplinary procedures and penalties for qualified contractors who do not comply with the requirements of the adopted ordinance, including, but not limited to, failure to provide the evaluation report as required in this subsection to the system owner and the county health department. Only the

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county health department may assess penalties against system owners for failure to comply with the adopted ordinance, consistent with existing requirements of law.

- (9) (a) A county or municipality that adopts an onsite sewage treatment and disposal system evaluation and assessment program pursuant to this section shall notify the Secretary of Environmental Protection, the Department of Health, and the applicable county health department upon the adoption of its ordinance establishing the program.
- (b) Upon receipt of the notice under paragraph (a), the department of Environmental Protection shall, within existing resources, notify the county or municipality of the potential use of, and access to, program funds under the Clean Water State Revolving Fund or s. 319 of the Clean Water Act, provide guidance in the application process to receive such moneys, and provide advice and technical assistance to the county or municipality on how to establish a low-interest revolving loan program or how to model a revolving loan program after the low-interest loan program of the Clean Water State Revolving Fund. This paragraph does not obligate the department of Environmental Protection to provide any county or municipality with money to fund such programs.
- (c) The department  $\frac{\text{of Health}}{\text{may}}$  not adopt any rule that alters the provisions of this section.
- (d) The department of Health must allow county health departments and qualified contractors access to the environmental health database to track relevant information and assimilate data from assessment and evaluation reports of the overall condition of onsite sewage treatment and disposal

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systems. The environmental health database must be used by contractors to report each service and evaluation event and by a county health department to notify owners of onsite sewage treatment and disposal systems when evaluations are due. Data and information must be recorded and updated as service and evaluations are conducted and reported.

Section 19. Subsection (1) of section 381.0068, Florida Statutes, is amended to read:

381.0068 Technical review and advisory panel.-

(1) The Department of <u>Environmental Protection</u> Health shall establish and staff a technical review and advisory panel to assist the department with rule adoption.

Section 20. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019.

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A bill to be entitled An act relating to water quality improvements; providing a short title; transferring the onsite sewage program of the Department of Health to the Department of Environmental Protection by a type two transfer; amending s. 373.807, F.S.; revising the requirements for a basin management action plan for an Outstanding Florida Spring; prohibiting a local government from approving building permits within the plan area under certain circumstances; providing penalties; requiring the Department of Environmental Protection, in consultation with the Department of Agriculture and Consumer Services, to develop an agricultural remediation plan as part of each basin management action plan under certain circumstances; requiring such plans to be adopted by a specified date; creating s. 381.00661, F.S.; establishing a wastewater grant program within the Department of Environmental Protection; authorizing the department to distribute appropriated funds for certain projects; providing requirements for the distribution; requiring the department to coordinate with each water management district to identify grant recipients; requiring an annual report to the Governor and the Legislature by a specified date; amending s. 403.067,

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F.S.; revising requirements for a basin management action plan; requiring estimated nutrient load reductions in such plans to exceed a specified amount; requiring each local government to develop a wastewater treatment plan that meets certain requirements; prohibiting a local government that does not meet certain requirements relating to wastewater treatment plant project plans or onsite sewage treatment and disposal system remediation plans from approving any building permits within a specified timeframe; prohibiting the department from approving any onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; defining the term "onsite sewage treatment and disposal system"; requiring a local government to create an onsite sewage treatment and disposal system remediation plan as part of the basin management action plan under certain circumstances; providing requirements for such plan; providing requirements for a restoration plan for certain water bodies; creating s. 403.0771, F.S.; requiring a wastewater treatment plant to notify customers of unlawful discharges of raw or partially treated sewage into any waterway or aquifer within a specified timeframe; prohibiting a local government that owns such a plant from approving

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any building permits within a specified timeframe; prohibiting the department from approving any onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; amending s. 403.086, F.S.; prohibiting facilities for sanitary sewage disposal from disposing of any waste in the Indian River Lagoon without first providing advanced waste treatment; amending s. 403.9337, F.S.; providing penalties for a local government that fails to adopt, enact, and implement a specified ordinance; requiring the department to revise the basin management action plan for Indian River Lagoon and other specified basin management action plans by a specified date; authorizing the department to grant an extension to a local government upon a showing of good cause; amending ss. 153.54, 153.73, 163.3180, 373.811, 381.006, 381.0061, 381.0064, 381.0065, 381.00651, and 381.0068, F.S.; conforming provisions and crossreferences to changes made by the act; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. This act may be cited as the "Clean Waterways Act."

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to read:

Section 2. All powers, duties, functions, records, offices, personnel, associated administrative support positions, property, pending issues, existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds for the regulation of onsite sewage treatment and disposal systems and relating to the onsite sewage program of the Department of Health are transferred by a type two transfer, as defined in s. 20.06(2), Florida Statutes, to the Department of Environmental Protection. Section 3. Section 373.807, Florida Statutes, is amended

373.807 Protection of water quality in Outstanding Florida Springs.—By July 1, 2016, the department shall initiate assessment, pursuant to s. 403.067(3), of Outstanding Florida Springs or spring systems for which an impairment determination has not been made under the numeric nutrient standards in effect

for spring vents. Assessments must be completed by July 1, 2018.

(1) (a) Concurrent with the adoption of a nutrient total maximum daily load for an Outstanding Florida Spring, the department, or the department in conjunction with a water management district, shall initiate development of a basin management action plan, as specified in s. 403.067. For an Outstanding Florida Spring with a nutrient total maximum daily load adopted before July 1, 2016, the department, or the department in conjunction with a water management district,

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shall initiate development of a basin management action plan by July 1, 2016. During the development of a basin management action plan, if the department identifies onsite sewage treatment and disposal systems as contributors of at least 20 percent of nonpoint source <u>nutrient nitrogen</u> pollution or if the department determines remediation is necessary to achieve the total maximum daily load, the basin management action plan shall include an onsite sewage treatment and disposal system remediation plan pursuant to  $\underline{s. 403.067(7)(e)}$  subsection (3) for those systems identified as requiring remediation.

- (b) A basin management action plan for an Outstanding Florida Spring shall be adopted within 2 years after its initiation and must include, at a minimum:
- 1. A list of all specific projects and programs identified to implement a nutrient total maximum daily load;
- 2. A list of all specific projects identified in any incorporated onsite sewage treatment and disposal system remediation plan, if applicable;
- 3. A priority rank for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- 4. For each listed project, a planning level cost estimate, and the estimated date of completion, and a plan

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approved by the department for each wastewater treatment plant project as specified in s. 403.067(7)(d) and onsite sewage treatment and disposal system remediation plan as specified in s. 403.067(7)(e). Each plan must include deadlines and is subject to penalties required under s. 403.067;

- 5. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project;
- 6. An estimate of each listed project's nutrient load reduction:
- 7. Identification of each point source or category of nonpoint sources, including, but not limited to, urban turf fertilizer, sports turf fertilizer, agricultural fertilizer, onsite sewage treatment and disposal systems, wastewater treatment plants facilities, animal wastes, and stormwater facilities. An estimated allocation of the pollutant load must be provided for each point source or category of nonpoint sources; and
- 8. An implementation plan designed with a target to achieve the nutrient total maximum daily load no more than 20 years after the adoption of a basin management action plan.

The estimated nutrient load reductions in each basin management action plan developed pursuant to this paragraph must exceed the

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total amount of nutrient load reductions needed to meet the total maximum daily load required under the plan. The department shall develop a schedule establishing 5-year, 10-year, and 15-year targets for achieving the nutrient total maximum daily load. The schedule shall be used to provide guidance for planning and funding purposes and is exempt from chapter 120.

- (c) For a basin management action plan adopted before July 1, 2016, which addresses an Outstanding Florida Spring, the department or the department in conjunction with a water management district must revise the plan if necessary to comply with this section by July 1, 2018.
- (d) A local government may apply to the department for a single extension of up to 5 years for any project in an adopted basin management action plan. A local government in a rural area of opportunity, as defined in s. 288.0656, may apply for a single extension of up to 10 years for such a project. The department may grant the extension if the local government provides to the department sufficient evidence that an extension is in the best interest of the public.
- (2) By July 1, 2020 2017, each local government, as defined in s. 373.802(2), that has not adopted an ordinance pursuant to s. 403.9337, shall develop, enact, and implement an ordinance pursuant to that section. It is the intent of the Legislature that ordinances required to be adopted under this subsection reflect the latest scientific information,

advancements, and technological improvements in the industry. A local government that fails to adopt, enact, and implement this ordinance is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permits within the plan area until such time as the ordinance has been adopted, enacted, and implemented.

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(3) As part of each basin management action plan that includes an Outstanding Florida Spring, the department, in coordination with the Department of Agriculture and Consumer Services, shall develop an agricultural remediation plan if the department determines that agricultural nonpoint sources, including, but not limited to, fertilizer and animal wastes, contribute at least 20 percent of nonpoint source nutrient pollution. The plan must identify cost-effective and financially feasible projects, including, if applicable, advanced best management practices and land acquisition projects, including conservation easements, to reduce the nutrient impacts from agricultural operations. The department is the lead agency in coordinating the preparation of and the adoption of the plan. The Department of Agriculture and Consumer Services is the lead agency in developing and adopting advanced best management practices capable of achieving the total maximum daily load and shall develop and adopt such practices for incorporation into the plan. The plan must be adopted as part of the basin management action plan by July 1, 2021.

(3) As part of a basin management action plan that
includes an Outstanding Florida Spring, the department, the
Department of Health, relevant local governments, and relevant
local public and private wastewater utilities shall develop an
onsite sewage treatment and disposal system remediation plan for
a spring if the department determines onsite sewage treatment
and disposal systems within a priority focus area contribute at
least 20 percent of nonpoint source nitrogen pollution or if the
department determines remediation is necessary to achieve the
total maximum daily load. The plan shall identify cost-effective
and financially feasible projects necessary to reduce the
nutrient impacts from onsite sewage treatment and disposal
systems and shall be completed and adopted as part of the basin
management action plan no later than the first 5-year milestone
required by subparagraph (1) (b) 8. The department is the lead
agency in coordinating the preparation of and the adoption of
the plan. The department shall:
(a) Collect and evaluate credible scientific information
on the effect of nutrients, particularly forms of nitrogen, on
springs and springs systems; and
(b) Develop a public education plan to provide area
residents with reliable, understandable information about onsite
sewage treatment and disposal systems and springs.

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include options for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, connection to a central sewerage system, or other action for an onsite sewage treatment and disposal system or group of systems within a priority focus area that contribute at least 20 percent of nonpoint source nitrogen pollution or if the department determines remediation is necessary to achieve a total maximum daily load. For these systems, the department shall include in the plan a priority ranking for each system or group of systems that requires remediation and shall award funds to implement the remediation projects contingent on an appropriation in the General Appropriations Act, which may include all or part of the costs necessary for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, initial connection to a central sewerage system, or other action. In awarding funds, the department may consider expected nutrient reduction benefit per unit cost, size and scope of project, relative local financial contribution to the project, and the financial impact on property owners and the community. The department may waive matching funding requirements for proposed projects within an area designated as a rural area of opportunity under s. 288.0656.

(4) The department shall provide notice to a local government of all permit applicants under s. 403.814(12) in a priority focus area of an Outstanding Florida Spring over which

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251 the local government has full or partial jurisdiction.

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Section 4. Section 381.00661, Florida Statutes, is created to read:

- 381.00661 Wastewater grant program.—A wastewater grant program is established within the Department of Environmental Protection.
- (1) Subject to appropriation, the department may provide grants for projects that will individually or collectively reduce excess nutrient pollution for projects within a basin management action plan or an alternative restoration plan adopted by final order for all of the following:
- (a) Projects to retrofit onsite sewage treatment and disposal systems.
- (b) Projects to construct, upgrade, or expand facilities to provide advanced waste treatment, as defined in ss. 403.086(4).
- (c) Projects to connect onsite sewage treatment and disposal systems to central sewer facilities.
- (2) In making an allocation of such funds, priority shall be given for projects that subsidize the connection of onsite sewage treatment and disposal systems to a wastewater treatment plant or that subsidize inspections and assessments of onsite sewage treatment and disposal systems.
- (3) Each grant for a project described in subsection (1) must require a minimum of 50 percent local matching funds.

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However, the department may, at its discretion, totally or partially waive this consideration of the local contribution for proposed projects within an area designated as a rural area of opportunity under s. 288.0656.

- (4) The department shall coordinate with each water management district, as necessary, to identify grant recipients in each district.
- (5) Beginning January 1, 2020, and each January 1 thereafter, the department shall submit a report regarding the projects funded pursuant to this section to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Section 5. Present paragraph (d) of subsection (7) of section 403.067, Florida Statutes, is redesignated as paragraph (f), a new paragraph (d) and paragraphs (e) and (g) are added to that subsection, and paragraph (a) of that subsection is amended, to read:

403.067 Establishment and implementation of total maximum daily loads.—

- (7) DEVELOPMENT OF BASIN MANAGEMENT PLANS AND IMPLEMENTATION OF TOTAL MAXIMUM DAILY LOADS.—
  - (a) Basin management action plans.-
- 1. In developing and implementing the total maximum daily load for a water body, the department, or the department in conjunction with a water management district, may develop a

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basin management action plan that addresses some or all of the watersheds and basins tributary to the water body. Such plan must integrate the appropriate management strategies available to the state through existing water quality protection programs to achieve the total maximum daily loads and may provide for phased implementation of these management strategies to promote timely, cost-effective actions as provided for in s. 403.151. The plan must establish a schedule implementing the management strategies, provide detailed information for improvement projects including descriptions and timelines for completion, establish a basis for evaluating the plan's effectiveness, and identify feasible funding strategies for implementing the plan's management strategies. The management strategies may include regional treatment systems or other public works, where appropriate, and voluntary trading of water quality credits to achieve the needed pollutant load reductions.

2. A basin management action plan must equitably allocate, pursuant to paragraph (6)(b), pollutant reductions to individual basins, as a whole to all basins, or to each identified point source or category of nonpoint sources, as appropriate. For nonpoint sources for which best management practices have been adopted, the initial requirement specified by the plan must be those practices developed pursuant to paragraph (c). Where appropriate, the plan may take into account the benefits of pollutant load reduction achieved by point or nonpoint sources

that have implemented management strategies to reduce pollutant loads, including best management practices, before the development of the basin management action plan. The plan must also identify the mechanisms that will address potential future increases in pollutant loading.

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The basin management action planning process is intended to involve the broadest possible range of interested parties, with the objective of encouraging the greatest amount of cooperation and consensus possible. In developing a basin management action plan, the department shall assure that key stakeholders, including, but not limited to, applicable local governments, water management districts, the Department of Agriculture and Consumer Services, other appropriate state agencies, local soil and water conservation districts, environmental groups, regulated interests, and affected pollution sources, are invited to participate in the process. The department shall hold at least one public meeting in the vicinity of the watershed or basin to discuss and receive comments during the planning process and shall otherwise encourage public participation to the greatest practicable extent. Notice of the public meeting must be published in a newspaper of general circulation in each county in which the watershed or basin lies not less than 5 days nor more than 15 days before the public meeting. A basin management action plan does not supplant or otherwise alter any assessment made under

subsection (3) or subsection (4) or any calculation or initial allocation.

- 4. Each new or revised basin management action plan shall include:
- a. The appropriate management strategies available through existing water quality protection programs to achieve total maximum daily loads, which may provide for phased implementation to promote timely, cost-effective actions as provided for in s. 403.151;
- b. A description of best management practices adopted by rule:
- c. A list of projects in priority ranking with a planning-level cost estimate and estimated date of completion for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- d. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project, if applicable; and
- e. A planning-level estimate of each listed project's expected <a href="nutrient">nutrient</a> load reduction, if applicable; and
- f. Identification of each point source or category of nonpoint sources, including, but not limited to, urban turf

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fertilizer, sports turf fertilizer, agricultural fertilizer, onsite sewage treatment and disposal systems, wastewater treatment plants, animal wastes, and stormwater facilities. An estimated allocation of the pollutant load must be provided for each point source or category of nonpoint sources.

- The estimated nutrient load reductions in each basin management action plan developed pursuant to this subparagraph must exceed the total amount of nutrient load reductions needed to meet the total maximum daily load required under the plan.
- 5. The department shall adopt all or any part of a basin management action plan and any amendment to such plan by secretarial order pursuant to chapter 120 to implement the provisions of this section.
- 6. The basin management action plan must include milestones for implementation and water quality improvement, and an associated water quality monitoring component sufficient to evaluate whether reasonable progress in pollutant load reductions is being achieved over time. An assessment of progress toward these milestones shall be conducted every 5 years, and revisions to the plan shall be made as appropriate. Revisions to the basin management action plan shall be made by the department in cooperation with basin stakeholders. Revisions to the management strategies required for nonpoint sources must follow the procedures set forth in subparagraph (c) 4. Revised

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basin management action plans must be adopted pursuant to subparagraph 5.

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- 7. In accordance with procedures adopted by rule under paragraph (9)(c), basin management action plans, and other pollution control programs under local, state, or federal authority as provided in subsection (4), may allow point or nonpoint sources that will achieve greater pollutant reductions than required by an adopted total maximum daily load or wasteload allocation to generate, register, and trade water quality credits for the excess reductions to enable other sources to achieve their allocation; however, the generation of water quality credits does not remove the obligation of a source or activity to meet applicable technology requirements or adopted best management practices. Such plans must allow trading between NPDES permittees, and trading that may or may not involve NPDES permittees, where the generation or use of the credits involve an entity or activity not subject to department water discharge permits whose owner voluntarily elects to obtain department authorization for the generation and sale of credits.
- 8. The provisions of the department's rule relating to the equitable abatement of pollutants into surface waters do not apply to water bodies or water body segments for which a basin management plan that takes into account future new or expanded activities or discharges has been adopted under this section.
  - (d) Wastewater treatment plan.-

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1. As part of a basin management action plan, each local
government, in cooperation with the department and relevant
local public and private wastewater utilities, shall develop a
plan to implement improvements that provide, at a minimum,
advanced waste treatment, as defined in s. 403.086(4). The plan
must provide for construction, expansion, or upgrades necessary
to achieve a total maximum daily load, consistent with an onsite
sewage treatment and disposal system remediation plan under
paragraph (e).
2. Each owner or operator of an existing wastewater
treatment plant shall provide certain information for each plant
that has a plan to implement upgrades that meet or exceed
advanced waste treatment, as defined in s. 403.086(4). This
information must include the following as it relates to existing
conditions and estimated conditions after upgrades are
<pre>implemented:</pre>
a. The permitted capacity of the plant, in gallons per
<pre>day;</pre>
b. The average nutrient concentration; and
c. The estimated average nutrient load.
3.a. The local government shall submit to the department
for approval a detailed plan, which includes:
(I) The timeline of dates required for the commencement of
construction of any improvements, completion of each stage of

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CODING: Words stricken are deletions; words underlined are additions.

construction, and the commencement of operations;

(II) A detailed planning and design report setting forth
the plan for construction of improvements and operations; and
(III) A certification that the local government, in
agreement with the owner or operator, has approved the method of

implementing upgrades and method of financing or funding

b. The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. An existing wastewater treatment plant must also incorporate the plan into its next NPDES permit renewal.

- c. Each new wastewater treatment plant located within the plan area shall comply with the requirements and approved dates in the basin management action plan. Each existing wastewater treatment plant located within the plan area shall comply with the requirements and approved dates in the basin management action plan no later than the next 5-year renewal date of the NPDES permit. Upon a showing of good cause, the department may grant an extension of time to the local government to reach compliance with the schedule.
- d. If the deadlines for the initiation of construction of improvements, completion of construction, and commencement of operations which were approved pursuant to this subparagraph are not satisfied, each local government with a wastewater treatment plant that does not meet the requirements in this subparagraph

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may not approve any building permits within the plan area, and the department may not approve any onsite sewage treatment and disposal systems in the plan area where the wastewater treatment plant is located until such time as the plant is brought into compliance. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and 403.161 until such time as the plant is brought into compliance. The department may reduce penalties based on expenditures for improvements and upgrades to the wastewater treatment plant.

- (e) Onsite sewage treatment and disposal systems.—
- 1. For purposes of this paragraph, the term "onsite sewage treatment and disposal system" has the same meaning as in s. 381.0065.
- 2.a. As part of a basin management action plan, each local government, in cooperation with the department and relevant local public and private wastewater utilities, shall develop an onsite sewage treatment and disposal system remediation plan if the department identifies onsite sewage treatment and disposal systems as contributors of at least 20 percent of nonpoint source nutrient pollution or if the department determines that remediation is necessary to achieve a total maximum daily load. In order to promote cost-effective remediation, the department may identify one or more priority focus areas. The department shall identify these areas by considering soil conditions; groundwater or surface water travel time; proximity to surface

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waters, including predominantly marine waters as defined by department rule; hydrogeology; onsite system density; nutrient load; and other factors that may lead to water quality degradation. The remediation plan must identify cost-effective and financially feasible projects necessary to reduce the nutrient impacts from onsite sewage treatment and disposal systems. The plan shall be completed and adopted as part of the basin management action plan no later than the first 5-year milestone assessment identified in subparagraph (a) 6. or as required in s. 373.807(1)(b)8., for Outstanding Florida Springs. The department is responsible for timely approval and adoption of the plan. For basin management action plans not governed by part VIII of chapter 373, a priority focus area means the area or areas of a basin where the groundwater is generally most vulnerable to pollutant inputs where there is a known connectivity between groundwater pathways and an impaired water body, as determined by the department in consultation with the appropriate water management districts and delineated in a basin management action plan. b.(I) Each local government within the plan area, or the local government's designee, shall prepare a plan, by the first 5-year milestone assessment required under subparagraph (a)6., or as required in s. 373.807(1)(b)8. for Outstanding Florida Springs, for its jurisdiction that provides for either

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connecting each onsite sewage treatment and disposal system to a

central wastewater treatment plant or replacing the current
system with a new system where the discharge meets current water
quality standards and which has a discharge monitoring system.
The local government shall submit to the department for
approval, a detailed plan, which includes:

- (A) The timeline of dates required for the commencement of construction of any improvements, completion of each stage of construction, and the commencement of operations;
- (B) A detailed planning and design report setting forth the plan for construction of improvements and operations;
- (C) A certification that the local government, in agreement with the owner or operator, has approved the method of remediation and method of financing or funding construction and operation.
- (II) The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. Upon a showing of good cause, the department may grant an extension of time to reach compliance with the schedule.
- of improvements, completion of construction, and commencement of operations that were approved pursuant to this subsection are not satisfied, the local government may not approve any building permits within the plan area, and the department may not approve any onsite sewage treatment and disposal system within the plan

area until the actions in the remediation plan have been

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completed. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and 403.161 until the actions in the remediation plan have been completed. The department may reduce penalties based on expenditures designed to achieve compliance with the remediation plan. c. In developing and adopting the plan, the department shall: (I) Collect and evaluate credible scientific information on the effect of nutrients on surface waters and groundwater; (II) Work with local stakeholders to develop a public education plan to provide area residents with reliable, understandable information about onsite sewage treatment and disposal systems and surface and groundwater pollution; (III) In addition to sub-subparagraph 2.b., the department may include in the plan, if appropriate, options for system

may include in the plan, if appropriate, options for system repair, upgrade, or replacement; drainfield modification; the addition of effective nutrient-reducing features; or other actions addressing onsite sewage treatment and disposal system issues. The department shall include in the plan a priority ranking for each onsite system, or group of systems, that requires remediation. The priority ranking shall be used to ensure the most effective, efficient use of the funding provided for onsite system remediation. In awarding any such funds, the

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department may consider expected nutrient reduction benefit per unit cost, the size and scope of the project, local financial contribution to the project relative to the overall cost, and the financial impact on property owners and the community. For the purpose of awarding funds, the department may, at its discretion, totally or partially waive this consideration of the local contribution for proposed projects within an area designated as a rural area of opportunity under s. 288.0656; and

- (IV) The installation, repair, modification, or upgrade of onsite sewage treatment and disposal systems on lots of 1 acre or less and within the boundaries of a basin management action plan with an onsite sewage treatment and disposal remediation plan must conform to the requirements of the remediation plan.
  - (g) Alternative restoration plan.-

- 1. To demonstrate that the department can forgo placing a water body on the verified impaired water bodies list and establishing a total maximum daily load, the restoration plan for a water body must establish:
- <u>a. The implementation of best management practices or</u>
  monitoring for nonpoint sources of pollution;
- b. The implementation of a septic remediation plan where such remediation is necessary to restore the water body; and
- c. Adoption of alternative waste treatment levels for wastewater treatment plants.
  - 2. In addition, the restoration plan must include any

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601	other pollution control mechanisms that are being implemented to
602	demonstrate a reasonable assurance that existing or proposed
603	pollution control mechanisms or programs will effectively
604	address the impairment. Upon adoption of such a restoration
605	plan, the requirement that best management practices or
606	monitoring be conducted within the watershed impacting the water
607	body is enforceable pursuant to this section and ss. 403.121,
608	403.141, and 403.161.
609	Section 6. Section 403.0771, Florida Statutes, is created
610	to read:
611	403.0771 Sewage spill notification; moratorium.—
612	(1) In addition to the public notification requirements of
613	s. 403.077, a wastewater treatment plant that unlawfully
614	discharges raw or partially treated sewage into any waterway or
615	aquifer must, within 24 hours after discovering the discharge,
616	notify its customers that the discharge has occurred.
617	(2) If a wastewater treatment plant owned by a local
618	government unlawfully discharges raw or partially treated sewage
619	into any waterway or aquifer, the local government may not
620	approve any building permits and the department may not approve
621	any onsite sewage treatment and disposal system in the local
622	government's jurisdiction until any required maintenance,
623	repair, or improvement has been implemented to reduce or
624	eliminate sanitary sewage overflows, as determined by the
625	department. In addition, the department shall assess a daily

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penalty pursuant to ss. 403.121, 403.141, and 403.161 until the required maintenance, repair, or improvement has been implemented. The department may reduce a penalty based on the wastewater treatment plant's investment in assessment and maintenance activities to identify and address conditions that may cause sanitary sewage overflows.

Section 7. Effective July 1, 2024, paragraph (c) of subsection (1) of section 403.086, Florida Statutes, is amended to read:

403.086 Sewage disposal facilities; advanced and secondary waste treatment.—

(1)

 (c) Notwithstanding any other provisions of this chapter or chapter 373, facilities for sanitary sewage disposal may not dispose of any wastes into Old Tampa Bay, Tampa Bay, Hillsborough Bay, Boca Ciega Bay, St. Joseph Sound, Clearwater Bay, Sarasota Bay, Little Sarasota Bay, Roberts Bay, Lemon Bay, or Charlotte Harbor Bay, Indian River Lagoon, or into any river, stream, channel, canal, bay, bayou, sound, or other water tributary thereto, without providing advanced waste treatment, as defined in subsection (4), approved by the department. This paragraph shall not apply to facilities which were permitted by February 1, 1987, and which discharge secondary treated effluent, followed by water hyacinth treatment, to tributaries of tributaries of the named waters; or to facilities permitted

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to discharge to the nontidally influenced portions of the Peace River.

Section 8. Present subsection (4) of section 403.9337, Florida Statutes, is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

403.9337 Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes.—

implement an ordinance pursuant to this section is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permits until the ordinance has been adopted, enacted, and implemented.

Section 9. (1) The Department of Environmental Protection shall revise the basin management action plans for Indian River Lagoon and the basin management action plans that were adopted pursuant to s. 373.807, Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management action plans made pursuant to this act must be completed by July 1, 2020. The department may grant an extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment plan project or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

(2) The department shall revise all basin management action plans not included under subsection (1), but adopted pursuant to s. 403.067(7), Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management action plans made pursuant to this act must be completed by the next required 5-year milestone assessment for those revisions scheduled for on or after July 1, 2020. The department may grant an extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment plan project or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

Section 10. Subsection (5) of section 153.54, Florida Statutes, is amended to read:

153.54 Preliminary report by county commissioners with respect to creation of proposed district.—Upon receipt of a petition duly signed by not less than 25 qualified electors who are also freeholders residing within an area proposed to be incorporated into a water and sewer district pursuant to this law and describing in general terms the proposed boundaries of such proposed district, the board of county commissioners if it shall deem it necessary and advisable to create and establish such proposed district for the purpose of constructing,

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establishing or acquiring a water system or a sewer system or both in and for such district (herein called "improvements"), shall first cause a preliminary report to be made which such report together with any other relevant or pertinent matters, shall include at least the following:

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(5) For the construction of a new proposed sewerage system or the extension of an existing sewerage system that was not previously approved, the report shall include a study that includes the available information from the Department of Environmental Protection Health on the history of onsite sewage treatment and disposal systems currently in use in the area and a comparison of the projected costs to the owner of a typical lot or parcel of connecting to and using the proposed sewerage system versus installing, operating, and properly maintaining an onsite sewage treatment system that is approved by the Department of Environmental Protection Health and that provides for the comparable level of environmental and health protection as the proposed central sewerage system; consideration of the local authority's obligations or reasonably anticipated obligations for water body cleanup and protection under state or federal programs, including requirements for water bodies listed under s. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq.; and other factors deemed relevant by the local authority.

Such report shall be filed in the office of the clerk of the circuit court and shall be open for the inspection of any taxpayer, property owner, qualified elector or any other interested or affected person.

Section 11. Paragraph (c) of subsection (2) of section 153.73, Florida Statutes, is amended to read:

153.73 Assessable improvements; levy and payment of special assessments.—Any district may provide for the construction or reconstruction of assessable improvements as defined in s. 153.52, and for the levying of special assessments upon benefited property for the payment thereof, under the provisions of this section.

(2)

or the extension of an existing sewerage system that was not previously approved, the report shall include a study that includes the available information from the Department of <a href="Environmental Protection">Environmental Protection</a> Health on the history of onsite sewage treatment and disposal systems currently in use in the area and a comparison of the projected costs to the owner of a typical lot or parcel of connecting to and using the proposed sewerage system versus installing, operating, and properly maintaining an onsite sewage treatment system that is approved by the Department of <a href="Environmental Protection">Environmental Protection</a> Health and that provides for the comparable level of environmental and health protection

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as the proposed central sewerage system; consideration of the local authority's obligations or reasonably anticipated obligations for water body cleanup and protection under state or federal programs, including requirements for water bodies listed under s. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq.; and other factors deemed relevant by the local authority.

Section 12. Subsection (2) of section 163.3180, Florida Statutes, is amended to read:

163.3180 Concurrency.

(2) Consistent with public health and safety, sanitary sewer, solid waste, drainage, adequate water supplies, and potable water facilities shall be in place and available to serve new development no later than the issuance by the local government of a certificate of occupancy or its functional equivalent. Prior to approval of a building permit or its functional equivalent, the local government shall consult with the applicable water supplier to determine whether adequate water supplies to serve the new development will be available no later than the anticipated date of issuance by the local government of a certificate of occupancy or its functional equivalent. A local government may meet the concurrency requirement for sanitary sewer through the use of onsite sewage treatment and disposal systems approved by the Department of Environmental Protection Health to serve new development.

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Section 13. Subsection (2) of section 373.811, Florida Statutes, is amended to read:

- 373.811 Prohibited activities within a priority focus area.—The following activities are prohibited within a priority focus area in effect for an Outstanding Florida Spring:
- (2) New onsite sewage treatment and disposal systems on lots of less than 1 acre, if the addition of the specific systems conflicts with an onsite treatment and disposal system remediation plan incorporated into a basin management action plan in accordance with  $\underline{s}$ .  $\underline{403.067(7)(e)}$   $\underline{s}$ .  $\underline{373.807(3)}$ .

Section 14. Subsections (7) and (18) of section 381.006, Florida Statutes, are amended to read:

381.006 Environmental health.—The department shall conduct an environmental health program as part of fulfilling the state's public health mission. The purpose of this program is to detect and prevent disease caused by natural and manmade factors in the environment. The environmental health program shall include, but not be limited to:

- (7) An onsite sewage treatment and disposal function.
- (18) A food service inspection function for domestic violence centers that are certified by the Department of Children and Families and monitored by the Florida Coalition Against Domestic Violence under part XII of chapter 39 and group care homes as described in subsection (15) (16), which shall be conducted annually and be limited to the requirements in

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department rule applicable to community-based residential facilities with five or fewer residents.

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The department may adopt rules to carry out the provisions of this section.

Section 15. Subsection (1) of section 381.0061, Florida Statutes, is amended to read:

381.0061 Administrative fines.—

chapter 120 or by other law, the department may impose a fine, which shall not exceed \$500 for each violation, for a violation of s. 381.006(15) s. 381.006(16), s. 381.0065, s. 381.0066, s. 381.0072, or part III of chapter 489, for a violation of any rule adopted under this chapter, or for a violation of any of the provisions of chapter 386. Notice of intent to impose such fine shall be given by the department to the alleged violator. Each day that a violation continues may constitute a separate violation.

Section 16. Subsection (1) of section 381.0064, Florida Statutes, is amended to read:

381.0064 Continuing education courses for persons installing or servicing septic tanks.—

(1) The Department of  $\underline{\text{Environmental Protection}}$  Health shall establish a program for continuing education which meets the purposes of ss. 381.0101 and 489.554 regarding the public

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health and environmental effects of onsite sewage treatment and disposal systems and any other matters the department determines desirable for the safe installation and use of onsite sewage treatment and disposal systems. The department may charge a fee to cover the cost of such program.

 Section 17. Present paragraphs (d) through (q) of subsection (2) of section 381.0065, Florida Statutes, are redesignated as paragraphs (e) through (r), respectively, a new paragraph (d) is added to that subsection, and subsections (3) and (4) of that section are amended, to read:

381.0065 Onsite sewage treatment and disposal systems; regulation.—

- (2) DEFINITIONS.—As used in ss. 381.0065-381.0067, the term:
- (d) "Department" means the Department of Environmental Protection.
- (3) DUTIES AND POWERS OF THE DEPARTMENT OF HEALTH.—The department shall:
- (a) Adopt rules to administer ss. 381.0065-381.0067, including definitions that are consistent with the definitions in this section, decreases to setback requirements where no health hazard exists, increases for the lot-flow allowance for performance-based systems, requirements for separation from water table elevation during the wettest season, requirements for the design and construction of any component part of an

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onsite sewage treatment and disposal system, application and permit requirements for persons who maintain an onsite sewage treatment and disposal system, requirements for maintenance and service agreements for aerobic treatment units and performance-based treatment systems, and recommended standards, including disclosure requirements, for voluntary system inspections to be performed by individuals who are authorized by law to perform such inspections and who shall inform a person having ownership, control, or use of an onsite sewage treatment and disposal system of the inspection standards and of that person's authority to request an inspection based on all or part of the standards.

- (b) Perform application reviews and site evaluations, issue permits, and conduct inspections and complaint investigations associated with the construction, installation, maintenance, modification, abandonment, operation, use, or repair of an onsite sewage treatment and disposal system for a residence or establishment with an estimated domestic sewage flow of 10,000 gallons or less per day, or an estimated commercial sewage flow of 5,000 gallons or less per day, which is not currently regulated under chapter 403.
- (c) Develop a comprehensive program to ensure that onsite sewage treatment and disposal systems regulated by the department are sized, designed, constructed, installed, repaired, modified, abandoned, used, operated, and maintained in

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compliance with this section and rules adopted under this section to prevent groundwater contamination and surface water contamination and to preserve the public health. The department is the final administrative interpretive authority regarding rule interpretation. In the event of a conflict regarding rule interpretation, the State Surgeon General, or his or her designee, shall timely assign a staff person to resolve the dispute.

- (d) Grant variances in hardship cases under the conditions prescribed in this section and rules adopted under this section.
- (e) Permit the use of a limited number of innovative systems for a specific period of time, when there is compelling evidence that the system will function properly and reliably to meet the requirements of this section and rules adopted under this section.
  - (f) Issue annual operating permits under this section.
- (g) Establish and collect fees as established under s. 381.0066 for services provided with respect to onsite sewage treatment and disposal systems.
- (h) Conduct enforcement activities, including imposing fines, issuing citations, suspensions, revocations, injunctions, and emergency orders for violations of this section, part I of chapter 386, or part III of chapter 489 or for a violation of any rule adopted under this section, part I of chapter 386, or part III of chapter 489.

(i) Provide or conduct education and training of department personnel, service providers, and the public regarding onsite sewage treatment and disposal systems.

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Supervise research on, demonstration of, and training on the performance, environmental impact, and public health impact of onsite sewage treatment and disposal systems within this state. Research fees collected under s. 381.0066(2)(k) must be used to develop and fund hands-on training centers designed to provide practical information about onsite sewage treatment and disposal systems to septic tank contractors, master septic tank contractors, contractors, inspectors, engineers, and the public and must also be used to fund research projects which focus on improvements of onsite sewage treatment and disposal systems, including use of performance-based standards and reduction of environmental impact. Research projects shall be initially approved by the technical review and advisory panel and shall be applicable to and reflect the soil conditions specific to Florida. Such projects shall be awarded through competitive negotiation, using the procedures provided in s. 287.055, to public or private entities that have experience in onsite sewage treatment and disposal systems in Florida and that are principally located in Florida. Research projects shall not be awarded to firms or entities that employ or are associated with persons who serve on either the technical review and advisory panel or the research review and advisory committee.

(k) Approve the installation of individual graywater disposal systems in which blackwater is treated by a central sewerage system.

- (1) Regulate and permit the sanitation, handling, treatment, storage, reuse, and disposal of byproducts from any system regulated under this chapter and not regulated by the Department of Environmental Protection.
- (m) Permit and inspect portable or temporary toilet services and holding tanks. The department shall review applications, perform site evaluations, and issue permits for the temporary use of holding tanks, privies, portable toilet services, or any other toilet facility that is intended for use on a permanent or nonpermanent basis, including facilities placed on construction sites when workers are present. The department may specify standards for the construction, maintenance, use, and operation of any such facility for temporary use.
- (n) Regulate and permit maintenance entities for performance-based treatment systems and aerobic treatment unit systems. To ensure systems are maintained and operated according to manufacturer's specifications and designs, the department shall establish by rule minimum qualifying criteria for maintenance entities. The criteria shall include: training, access to approved spare parts and components, access to manufacturer's maintenance and operation manuals, and service

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response time. The maintenance entity shall employ a contractor licensed under s. 489.105(3)(m), or part III of chapter 489, or a state-licensed wastewater plant operator, who is responsible for maintenance and repair of all systems under contract.

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PERMITS; INSTALLATION; AND CONDITIONS.—A person may not construct, repair, modify, abandon, or operate an onsite sewage treatment and disposal system without first obtaining a permit approved by the department. The department may issue permits to carry out this section., but shall not make the issuance of such permits contingent upon prior approval by the Department of Environmental Protection, except that The issuance of a permit for work seaward of the coastal construction control line established under s. 161.053 shall be contingent upon receipt of any required coastal construction control line permit from the department of Environmental Protection. A construction permit is valid for 18 months from the issuance date and may be extended by the department for one 90-day period under rules adopted by the department. A repair permit is valid for 90 days from the date of issuance. An operating permit must be obtained before prior to the use of any aerobic treatment unit or if the establishment generates commercial waste. Buildings or establishments that use an aerobic treatment unit or generate commercial waste shall be inspected by the department at least annually to assure compliance with the terms of the operating permit. The operating permit for a commercial wastewater system

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is valid for 1 year from the date of issuance and must be renewed annually. The operating permit for an aerobic treatment unit is valid for 2 years from the date of issuance and must be renewed every 2 years. If all information pertaining to the siting, location, and installation conditions or repair of an onsite sewage treatment and disposal system remains the same, a construction or repair permit for the onsite sewage treatment and disposal system may be transferred to another person, if the transferee files, within 60 days after the transfer of ownership, an amended application providing all corrected information and proof of ownership of the property. There is no fee associated with the processing of this supplemental information. A person may not contract to construct, modify, alter, repair, service, abandon, or maintain any portion of an onsite sewage treatment and disposal system without being registered under part III of chapter 489. A property owner who personally performs construction, maintenance, or repairs to a system serving his or her own owner-occupied single-family residence is exempt from registration requirements for performing such construction, maintenance, or repairs on that residence, but is subject to all permitting requirements. A municipality or political subdivision of the state may not issue a building or plumbing permit for any building that requires the use of an onsite sewage treatment and disposal system unless the owner or builder has received a construction permit for such

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system from the department. A building or structure may not be occupied and a municipality, political subdivision, or any state or federal agency may not authorize occupancy until the department approves the final installation of the onsite sewage treatment and disposal system. A municipality or political subdivision of the state may not approve any change in occupancy or tenancy of a building that uses an onsite sewage treatment and disposal system until the department has reviewed the use of the system with the proposed change, approved the change, and amended the operating permit.

- (a) Subdivisions and lots in which each lot has a minimum area of at least one-half acre and either a minimum dimension of 100 feet or a mean of at least 100 feet of the side bordering the street and the distance formed by a line parallel to the side bordering the street drawn between the two most distant points of the remainder of the lot may be developed with a water system regulated under s. 381.0062 and onsite sewage treatment and disposal systems, provided the projected daily sewage flow does not exceed an average of 1,500 gallons per acre per day, and provided satisfactory drinking water can be obtained and all distance and setback, soil condition, water table elevation, and other related requirements of this section and rules adopted under this section can be met.
- (b) Subdivisions and lots using a public water system as defined in s. 403.852 may use onsite sewage treatment and

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disposal systems, provided there are no more than four lots per acre, provided the projected daily sewage flow does not exceed an average of 2,500 gallons per acre per day, and provided that all distance and setback, soil condition, water table elevation, and other related requirements that are generally applicable to the use of onsite sewage treatment and disposal systems are met.

- (c) Notwithstanding paragraphs (a) and (b), for subdivisions platted of record on or before October 1, 1991, when a developer or other appropriate entity has previously made or makes provisions, including financial assurances or other commitments, acceptable to the department of Health, that a central water system will be installed by a regulated public utility based on a density formula, private potable wells may be used with onsite sewage treatment and disposal systems until the agreed-upon densities are reached. In a subdivision regulated by this paragraph, the average daily sewage flow may not exceed 2,500 gallons per acre per day. This section does not affect the validity of existing prior agreements. After October 1, 1991, the exception provided under this paragraph is not available to a developer or other appropriate entity.
- (d) Paragraphs (a) and (b) do not apply to any proposed residential subdivision with more than 50 lots or to any proposed commercial subdivision with more than 5 lots where a publicly owned or investor-owned sewerage system is available. It is the intent of this paragraph not to allow development of

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additional proposed subdivisions in order to evade the requirements of this paragraph.

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- (e) Onsite sewage treatment and disposal systems must not be placed closer than:
  - 1. Seventy-five feet from a private potable well.
- 2. Two hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of greater than 2,000 gallons per day.
- 3. One hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of less than or equal to 2,000 gallons per day.
  - 4. Fifty feet from any nonpotable well.
- 5. Ten feet from any storm sewer pipe, to the maximum extent possible, but in no instance shall the setback be less than 5 feet.
- 6. Seventy-five feet from the mean high-water line of a tidally influenced surface water body.
- 7. Seventy-five feet from the mean annual flood line of a permanent nontidal surface water body.
- 8. Fifteen feet from the design high-water line of retention areas, detention areas, or swales designed to contain standing or flowing water for less than 72 hours after a rainfall or the design high-water level of normally dry drainage ditches or normally dry individual lot stormwater retention areas.

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(f) Except as provided under paragraphs (e) and (t), no limitations shall be imposed by rule, relating to the distance between an onsite disposal system and any area that either permanently or temporarily has visible surface water.

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- (g) All provisions of this section and rules adopted under this section relating to soil condition, water table elevation, distance, and other setback requirements must be equally applied to all lots, with the following exceptions:
- Any residential lot that was platted and recorded on or after January 1, 1972, or that is part of a residential subdivision that was approved by the appropriate permitting agency on or after January 1, 1972, and that was eligible for an onsite sewage treatment and disposal system construction permit on the date of such platting and recording or approval shall be eligible for an onsite sewage treatment and disposal system construction permit, regardless of when the application for a permit is made. If rules in effect at the time the permit application is filed cannot be met, residential lots platted and recorded or approved on or after January 1, 1972, shall, to the maximum extent possible, comply with the rules in effect at the time the permit application is filed. At a minimum, however, those residential lots platted and recorded or approved on or after January 1, 1972, but before January 1, 1983, shall comply with those rules in effect on January 1, 1983, and those residential lots platted and recorded or approved on or after

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January 1, 1983, shall comply with those rules in effect at the time of such platting and recording or approval. In determining the maximum extent of compliance with current rules that is possible, the department shall allow structures and appurtenances thereto which were authorized at the time such lots were platted and recorded or approved.

- 2. Lots platted before 1972 are subject to a 50-foot minimum surface water setback and are not subject to lot size requirements. The projected daily flow for onsite sewage treatment and disposal systems for lots platted before 1972 may not exceed:
- a. Two thousand five hundred gallons per acre per day for lots served by public water systems as defined in s. 403.852.
- b. One thousand five hundred gallons per acre per day for lots served by water systems regulated under s. 381.0062.
- (h)1. The department may grant variances in hardship cases which may be less restrictive than the provisions specified in this section. If a variance is granted and the onsite sewage treatment and disposal system construction permit has been issued, the variance may be transferred with the system construction permit, if the transferee files, within 60 days after the transfer of ownership, an amended construction permit application providing all corrected information and proof of ownership of the property and if the same variance would have been required for the new owner of the property as was

originally granted to the original applicant for the variance.

There is no fee associated with the processing of this
supplemental information. A variance may not be granted under
this section until the department is satisfied that:

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- a. The hardship was not caused intentionally by the action of the applicant;
- b. No reasonable alternative, taking into consideration factors such as cost, exists for the treatment of the sewage; and
- c. The discharge from the onsite sewage treatment and disposal system will not adversely affect the health of the applicant or the public or significantly degrade the groundwater or surface waters.

Where soil conditions, water table elevation, and setback provisions are determined by the department to be satisfactory, special consideration must be given to those lots platted before 1972.

2. The department shall appoint and staff a variance review and advisory committee, which shall meet monthly to recommend agency action on variance requests. The committee shall make its recommendations on variance requests at the meeting in which the application is scheduled for consideration, except for an extraordinary change in circumstances, the receipt of new information that raises new issues, or when the applicant

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requests an extension. The committee shall consider the criteria in subparagraph 1. in its recommended agency action on variance requests and shall also strive to allow property owners the full use of their land where possible. The committee consists of the following:

- a. The State Surgeon General or his or her designee.
- b. A representative from the county health departments.
- c. A representative from the home building industry recommended by the Florida Home Builders Association.

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- d. A representative from the septic tank industry recommended by the Florida Onsite Wastewater Association.
- e. A representative from the Department of Environmental Protection.
- f. A representative from the real estate industry who is also a developer in this state who develops lots using onsite sewage treatment and disposal systems, recommended by the Florida Association of Realtors.
- g. A representative from the engineering profession recommended by the Florida Engineering Society.

Members shall be appointed for a term of 3 years, with such appointments being staggered so that the terms of no more than two members expire in any one year. Members shall serve without remuneration, but if requested, shall be reimbursed for per diem and travel expenses as provided in s. 112.061.

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- (i) A construction permit may not be issued for an onsite sewage treatment and disposal system in any area zoned or used for industrial or manufacturing purposes, or its equivalent, where a publicly owned or investor-owned sewage treatment system is available, or where a likelihood exists that the system will receive toxic, hazardous, or industrial waste. An existing onsite sewage treatment and disposal system may be repaired if a publicly owned or investor-owned sewerage system is not available within 500 feet of the building sewer stub-out and if system construction and operation standards can be met. This paragraph does not require publicly owned or investor-owned sewerage treatment systems to accept anything other than domestic wastewater.
- 1. A building located in an area zoned or used for industrial or manufacturing purposes, or its equivalent, when such building is served by an onsite sewage treatment and disposal system, must not be occupied until the owner or tenant has obtained written approval from the department. The department shall not grant approval when the proposed use of the system is to dispose of toxic, hazardous, or industrial wastewater or toxic or hazardous chemicals.
- 2. Each person who owns or operates a business or facility in an area zoned or used for industrial or manufacturing purposes, or its equivalent, or who owns or operates a business that has the potential to generate toxic, hazardous, or

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industrial wastewater or toxic or hazardous chemicals, and uses an onsite sewage treatment and disposal system that is installed on or after July 5, 1989, must obtain an annual system operating permit from the department. A person who owns or operates a business that uses an onsite sewage treatment and disposal system that was installed and approved before July 5, 1989, need not obtain a system operating permit. However, upon change of ownership or tenancy, the new owner or operator must notify the department of the change, and the new owner or operator must obtain an annual system operating permit, regardless of the date that the system was installed or approved.

- 3. The department shall periodically review and evaluate the continued use of onsite sewage treatment and disposal systems in areas zoned or used for industrial or manufacturing purposes, or its equivalent, and may require the collection and analyses of samples from within and around such systems. If the department finds that toxic or hazardous chemicals or toxic, hazardous, or industrial wastewater have been or are being disposed of through an onsite sewage treatment and disposal system, the department shall initiate enforcement actions against the owner or tenant to ensure adequate cleanup, treatment, and disposal.
- (j) An onsite sewage treatment and disposal system designed by a professional engineer registered in the state and certified by such engineer as complying with performance

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criteria adopted by the department must be approved by the department subject to the following:

- 1. The performance criteria applicable to engineer-designed systems must be limited to those necessary to ensure that such systems do not adversely affect the public health or significantly degrade the groundwater or surface water. Such performance criteria shall include consideration of the quality of system effluent, the proposed total sewage flow per acre, wastewater treatment capabilities of the natural or replaced soil, water quality classification of the potential surface—water-receiving body, and the structural and maintenance viability of the system for the treatment of domestic wastewater. However, performance criteria shall address only the performance of a system and not a system's design.
- 2. A person electing to utilize an engineer-designed system shall, upon completion of the system design, submit such design, certified by a registered professional engineer, to the county health department. The county health department may utilize an outside consultant to review the engineer-designed system, with the actual cost of such review to be borne by the applicant. Within 5 working days after receiving an engineer-designed system permit application, the county health department shall request additional information if the application is not complete. Within 15 working days after receiving a complete application for an engineer-designed system, the county health

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department either shall issue the permit or, if it determines that the system does not comply with the performance criteria, shall notify the applicant of that determination and refer the application to the department for a determination as to whether the system should be approved, disapproved, or approved with modification. The department engineer's determination shall prevail over the action of the county health department. The applicant shall be notified in writing of the department's determination and of the applicant's rights to pursue a variance or seek review under the provisions of chapter 120.

- 3. The owner of an engineer-designed performance-based system must maintain a current maintenance service agreement with a maintenance entity permitted by the department. The maintenance entity shall inspect each system at least twice each year and shall report quarterly to the department on the number of systems inspected and serviced. The reports may be submitted electronically.
- 4. The property owner of an owner-occupied, single-family residence may be approved and permitted by the department as a maintenance entity for his or her own performance-based treatment system upon written certification from the system manufacturer's approved representative that the property owner has received training on the proper installation and service of the system. The maintenance service agreement must conspicuously disclose that the property owner has the right to maintain his

or her own system and is exempt from contractor registration requirements for performing construction, maintenance, or repairs on the system but is subject to all permitting requirements.

- 5. The property owner shall obtain a biennial system operating permit from the department for each system. The department shall inspect the system at least annually, or on such periodic basis as the fee collected permits, and may collect system-effluent samples if appropriate to determine compliance with the performance criteria. The fee for the biennial operating permit shall be collected beginning with the second year of system operation.
- 6. If an engineer-designed system fails to properly function or fails to meet performance standards, the system shall be re-engineered, if necessary, to bring the system into compliance with the provisions of this section.
- (k) An innovative system may be approved in conjunction with an engineer-designed site-specific system which is certified by the engineer to meet the performance-based criteria adopted by the department.
- (1) For the Florida Keys, the department shall adopt a special rule for the construction, installation, modification, operation, repair, maintenance, and performance of onsite sewage treatment and disposal systems which considers the unique soil conditions and water table elevations, densities, and setback

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requirements. On lots where a setback distance of 75 feet from surface waters, saltmarsh, and buttonwood association habitat areas cannot be met, an injection well, approved and permitted by the department, may be used for disposal of effluent from onsite sewage treatment and disposal systems. The following additional requirements apply to onsite sewage treatment and disposal systems in Monroe County:

- 1. The county, each municipality, and those special districts established for the purpose of the collection, transmission, treatment, or disposal of sewage shall ensure, in accordance with the specific schedules adopted by the Administration Commission under s. 380.0552, the completion of onsite sewage treatment and disposal system upgrades to meet the requirements of this paragraph.
- 2. Onsite sewage treatment and disposal systems must cease discharge by December 31, 2015, or must comply with department rules and provide the level of treatment which, on a permitted annual average basis, produces an effluent that contains no more than the following concentrations:
  - a. Biochemical Oxygen Demand (CBOD5) of 10 mg/l.
  - b. Suspended Solids of 10 mg/l.

c. Total Nitrogen, expressed as N, of 10 mg/l or a reduction in nitrogen of at least 70 percent. A system that has been tested and certified to reduce nitrogen concentrations by at least 70 percent shall be deemed to be in compliance with

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1326 this standard.

d. Total Phosphorus, expressed as P, of 1 mg/l.

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- In addition, onsite sewage treatment and disposal systems
  discharging to an injection well must provide basic disinfection
  as defined by department rule.
  - 3. In areas not scheduled to be served by a central sewer, onsite sewage treatment and disposal systems must, by December 31, 2015, comply with department rules and provide the level of treatment described in subparagraph 2.
    - 4. In areas scheduled to be served by central sewer by December 31, 2015, if the property owner has paid a connection fee or assessment for connection to the central sewer system, the property owner may install a holding tank with a high water alarm or an onsite sewage treatment and disposal system that meets the following minimum standards:
    - a. The existing tanks must be pumped and inspected and certified as being watertight and free of defects in accordance with department rule; and
    - b. A sand-lined drainfield or injection well in accordance with department rule must be installed.
    - 5. Onsite sewage treatment and disposal systems must be monitored for total nitrogen and total phosphorus concentrations as required by department rule.
      - 6. The department shall enforce proper installation,

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operation, and maintenance of onsite sewage treatment and disposal systems pursuant to this chapter, including ensuring that the appropriate level of treatment described in subparagraph 2. is met.

- 7. The authority of a local government, including a special district, to mandate connection of an onsite sewage treatment and disposal system is governed by s. 4, chapter 99-395, Laws of Florida.
- 8. Notwithstanding any other provision of law, an onsite sewage treatment and disposal system installed after July 1, 2010, in unincorporated Monroe County, excluding special wastewater districts, that complies with the standards in subparagraph 2. is not required to connect to a central sewer system until December 31, 2020.
- (m) No product sold in the state for use in onsite sewage treatment and disposal systems may contain any substance in concentrations or amounts that would interfere with or prevent the successful operation of such system, or that would cause discharges from such systems to violate applicable water quality standards. The department shall publish criteria for products known or expected to meet the conditions of this paragraph. In the event a product does not meet such criteria, such product may be sold if the manufacturer satisfactorily demonstrates to the department that the conditions of this paragraph are met.
  - (n) Evaluations for determining the seasonal high-water

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table elevations or the suitability of soils for the use of a new onsite sewage treatment and disposal system shall be performed by department personnel, professional engineers registered in the state, or such other persons with expertise, as defined by rule, in making such evaluations. Evaluations for determining mean annual flood lines shall be performed by those persons identified in paragraph (2)(k) paragraph (2)(j). The department shall accept evaluations submitted by professional engineers and such other persons as meet the expertise established by this section or by rule unless the department has a reasonable scientific basis for questioning the accuracy or completeness of the evaluation.

- (o) The department shall appoint a research review and advisory committee, which shall meet at least semiannually. The committee shall advise the department on directions for new research, review and rank proposals for research contracts, and review draft research reports and make comments. The committee is comprised of:
- 1. A representative of the State Surgeon General, or his or her designee.
  - 2. A representative from the septic tank industry.
  - 3. A representative from the home building industry.
  - 4. A representative from an environmental interest group.
- 5. A representative from the State University System, from a department knowledgeable about onsite sewage treatment and

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- 6. A professional engineer registered in this state who has work experience in onsite sewage treatment and disposal systems.
- 7. A representative from local government who is knowledgeable about domestic wastewater treatment.
  - 8. A representative from the real estate profession.
  - 9. A representative from the restaurant industry.
  - 10. A consumer.

Members shall be appointed for a term of 3 years, with the appointments being staggered so that the terms of no more than four members expire in any one year. Members shall serve without remuneration, but are entitled to reimbursement for per diem and travel expenses as provided in s. 112.061.

- (p) An application for an onsite sewage treatment and disposal system permit shall be completed in full, signed by the owner or the owner's authorized representative, or by a contractor licensed under chapter 489, and shall be accompanied by all required exhibits and fees. No specific documentation of property ownership shall be required as a prerequisite to the review of an application or the issuance of a permit. The issuance of a permit does not constitute determination by the department of property ownership.
  - (q) The department may not require any form of subdivision

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analysis of property by an owner, developer, or subdivider

before prior to submission of an application for an onsite

sewage treatment and disposal system.

- (r) Nothing in this section limits the power of a municipality or county to enforce other laws for the protection of the public health and safety.
- (s) In the siting of onsite sewage treatment and disposal systems, including drainfields, shoulders, and slopes, guttering shall not be required on single-family residential dwelling units for systems located greater than 5 feet from the roof drip line of the house. If guttering is used on residential dwelling units, the downspouts shall be directed away from the drainfield.
- (t) Notwithstanding the provisions of subparagraph (g)1., onsite sewage treatment and disposal systems located in floodways of the Suwannee and Aucilla Rivers must adhere to the following requirements:
- 1. The absorption surface of the drainfield shall not be subject to flooding based on 10-year flood elevations. Provided, however, for lots or parcels created by the subdivision of land in accordance with applicable local government regulations before prior to January 17, 1990, if an applicant cannot construct a drainfield system with the absorption surface of the drainfield at an elevation equal to or above 10-year flood elevation, the department shall issue a permit for an onsite

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sewage treatment and disposal system within the 10-year floodplain of rivers, streams, and other bodies of flowing water if all of the following criteria are met:

a. The lot is at least one-half acre in size;

- b. The bottom of the drainfield is at least 36 inches above the 2-year flood elevation; and
- c. The applicant installs either: a waterless, incinerating, or organic waste composting toilet and a graywater system and drainfield in accordance with department rules; an aerobic treatment unit and drainfield in accordance with department rules; a system approved by the State Health Office that is capable of reducing effluent nitrate by at least 50 percent; or a system approved by the county health department pursuant to department rule other than a system using alternative drainfield materials. The United States Department of Agriculture Soil Conservation Service soil maps, State of Florida Water Management District data, and Federal Emergency Management Agency Flood Insurance maps are resources that shall be used to identify flood-prone areas.
- 2. The use of fill or mounding to elevate a drainfield system out of the 10-year floodplain of rivers, streams, or other bodies of flowing water shall not be permitted if such a system lies within a regulatory floodway of the Suwannee and Aucilla Rivers. In cases where the 10-year flood elevation does not coincide with the boundaries of the regulatory floodway, the

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regulatory floodway will be considered for the purposes of this subsection to extend at a minimum to the 10-year flood elevation.

- (u)1. The owner of an aerobic treatment unit system shall maintain a current maintenance service agreement with an aerobic treatment unit maintenance entity permitted by the department. The maintenance entity shall inspect each aerobic treatment unit system at least twice each year and shall report quarterly to the department on the number of aerobic treatment unit systems inspected and serviced. The reports may be submitted electronically.
- 2. The property owner of an owner-occupied, single-family residence may be approved and permitted by the department as a maintenance entity for his or her own aerobic treatment unit system upon written certification from the system manufacturer's approved representative that the property owner has received training on the proper installation and service of the system. The maintenance entity service agreement must conspicuously disclose that the property owner has the right to maintain his or her own system and is exempt from contractor registration requirements for performing construction, maintenance, or repairs on the system but is subject to all permitting requirements.
- 3. A septic tank contractor licensed under part III of chapter 489, if approved by the manufacturer, may not be denied

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access by the manufacturer to aerobic treatment unit system training or spare parts for maintenance entities. After the original warranty period, component parts for an aerobic treatment unit system may be replaced with parts that meet manufacturer's specifications but are manufactured by others. The maintenance entity shall maintain documentation of the substitute part's equivalency for 2 years and shall provide such documentation to the department upon request.

- 4. The owner of an aerobic treatment unit system shall obtain a system operating permit from the department and allow the department to inspect during reasonable hours each aerobic treatment unit system at least annually, and such inspection may include collection and analysis of system-effluent samples for performance criteria established by rule of the department.
- (v) The department may require the submission of detailed system construction plans that are prepared by a professional engineer registered in this state. The department shall establish by rule criteria for determining when such a submission is required.
- (w) Any permit issued and approved by the department for the installation, modification, or repair of an onsite sewage treatment and disposal system shall transfer with the title to the property in a real estate transaction. A title may not be encumbered at the time of transfer by new permit requirements by a governmental entity for an onsite sewage treatment and

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disposal system which differ from the permitting requirements in effect at the time the system was permitted, modified, or repaired. An inspection of a system may not be mandated by a governmental entity at the point of sale in a real estate transaction. This paragraph does not affect a septic tank phaseout deferral program implemented by a consolidated government as defined in s. 9, Art. VIII of the State Constitution (1885).

- (x) A governmental entity, including a municipality, county, or statutorily created commission, may not require an engineer-designed performance-based treatment system, excluding a passive engineer-designed performance-based treatment system, before the completion of the Florida Onsite Sewage Nitrogen Reduction Strategies Project. This paragraph does not apply to a governmental entity, including a municipality, county, or statutorily created commission, which adopted a local law, ordinance, or regulation on or before January 31, 2012.

  Notwithstanding this paragraph, an engineer-designed performance-based treatment system may be used to meet the requirements of the variance review and advisory committee recommendations.
- (y)1. An onsite sewage treatment and disposal system is not considered abandoned if the system is disconnected from a structure that was made unusable or destroyed following a disaster and if the system was properly functioning at the time of disconnection and was not adversely affected by the disaster.

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The onsite sewage treatment and disposal system may be reconnected to a rebuilt structure if:

- a. The reconnection of the system is to the same type of structure which contains the same number of bedrooms or fewer, if the square footage of the structure is less than or equal to 110 percent of the original square footage of the structure that existed before the disaster;
  - b. The system is not a sanitary nuisance; and
- c. The system has not been altered without prior authorization.
- 2. An onsite sewage treatment and disposal system that serves a property that is foreclosed upon is not considered abandoned.
- permittee receives, relies upon, and undertakes construction of a system based upon a validly issued construction permit under rules applicable at the time of construction but a change to a rule occurs within 5 years after the approval of the system for construction but before the final approval of the system, the rules applicable and in effect at the time of construction approval apply at the time of final approval if fundamental site conditions have not changed between the time of construction approval and final approval.
- (aa) An existing-system inspection or evaluation and assessment, or a modification, replacement, or upgrade of an

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onsite sewage treatment and disposal system is not required for a remodeling addition or modification to a single-family home if a bedroom is not added. However, a remodeling addition or modification to a single-family home may not cover any part of the existing system or encroach upon a required setback or the unobstructed area. To determine if a setback or the unobstructed area is impacted, the local health department shall review and verify a floor plan and site plan of the proposed remodeling addition or modification to the home submitted by a remodeler which shows the location of the system, including the distance of the remodeling addition or modification to the home from the onsite sewage treatment and disposal system. The local health department may visit the site or otherwise determine the best means of verifying the information submitted. A verification of the location of a system is not an inspection or evaluation and assessment of the system. The review and verification must be completed within 7 business days after receipt by the local health department of a floor plan and site plan. If the review and verification is not completed within such time, the remodeling addition or modification to the single-family home, for the purposes of this paragraph, is approved. Section 18. Paragraph (d) of subsection (7) and subsections (8) and (9) of section 381.00651, Florida Statutes,

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381.00651 Periodic evaluation and assessment of onsite

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are amended to read:

sewage treatment and disposal systems.-

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- (7) The following procedures shall be used for conducting evaluations:
- Assessment procedure.—All evaluation procedures used (d) by a qualified contractor shall be documented in the environmental health database of the department of Health. The qualified contractor shall provide a copy of a written, signed evaluation report to the property owner upon completion of the evaluation and to the county health department within 30 days after the evaluation. The report must shall contain the name and license number of the company providing the report. A copy of the evaluation report shall be retained by the local county health department for a minimum of 5 years and until a subsequent inspection report is filed. The front cover of the report must identify any system failure and include a clear and conspicuous notice to the owner that the owner has a right to have any remediation of the failure performed by a qualified contractor other than the contractor performing the evaluation. The report must further identify any crack, leak, improper fit, or other defect in the tank, manhole, or lid, and any other damaged or missing component; any sewage or effluent visible on the ground or discharging to a ditch or other surface water body; any downspout, stormwater, or other source of water directed onto or toward the system; and any other maintenance need or condition of the system at the time of the evaluation

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which, in the opinion of the qualified contractor, would possibly interfere with or restrict any future repair or modification to the existing system. The report shall conclude with an overall assessment of the fundamental operational condition of the system.

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- The county health department, in coordination with the department, shall administer any evaluation program on behalf of a county, or a municipality within the county, that has adopted an evaluation program pursuant to this section. In order to administer the evaluation program, the county or municipality, in consultation with the county health department, may develop a reasonable fee schedule to be used solely to pay for the costs of administering the evaluation program. Such a fee schedule shall be identified in the ordinance that adopts the evaluation program. When arriving at a reasonable fee schedule, the estimated annual revenues to be derived from fees may not exceed reasonable estimated annual costs of the program. Fees shall be assessed to the system owner during an inspection and separately identified on the invoice of the qualified contractor. Fees shall be remitted by the qualified contractor to the county health department. The county health department's administrative responsibilities include the following:
- (a) Providing a notice to the system owner at least 60 days before the system is due for an evaluation. The notice may include information on the proper maintenance of onsite sewage

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1651 treatment and disposal systems.

- (b) In consultation with the department of Health, providing uniform disciplinary procedures and penalties for qualified contractors who do not comply with the requirements of the adopted ordinance, including, but not limited to, failure to provide the evaluation report as required in this subsection to the system owner and the county health department. Only the county health department may assess penalties against system owners for failure to comply with the adopted ordinance, consistent with existing requirements of law.
- (9)(a) A county or municipality that adopts an onsite sewage treatment and disposal system evaluation and assessment program pursuant to this section shall notify the Secretary of Environmental Protection, the Department of Health, and the applicable county health department upon the adoption of its ordinance establishing the program.
- (b) Upon receipt of the notice under paragraph (a), the department of Environmental Protection shall, within existing resources, notify the county or municipality of the potential use of, and access to, program funds under the Clean Water State Revolving Fund or s. 319 of the Clean Water Act, provide guidance in the application process to receive such moneys, and provide advice and technical assistance to the county or municipality on how to establish a low-interest revolving loan program or how to model a revolving loan program after the low-

interest loan program of the Clean Water State Revolving Fund.

This paragraph does not obligate the department of Environmental Protection to provide any county or municipality with money to fund such programs.

- (c) The department  $\frac{\text{of Health}}{\text{may}}$  not adopt any rule that alters the provisions of this section.
- (d) The department of Health must allow county health departments and qualified contractors access to the environmental health database to track relevant information and assimilate data from assessment and evaluation reports of the overall condition of onsite sewage treatment and disposal systems. The environmental health database must be used by contractors to report each service and evaluation event and by a county health department to notify owners of onsite sewage treatment and disposal systems when evaluations are due. Data and information must be recorded and updated as service and evaluations are conducted and reported.

Section 19. Subsection (1) of section 381.0068, Florida Statutes, is amended to read:

381.0068 Technical review and advisory panel.-

(1) The Department of Environmental Protection  $\frac{\text{Health}}{\text{Health}}$  shall establish and staff a technical review and advisory panel to assist the department with rule adoption.

Section 20. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019.

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By Senator Bradley

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A bill to be entitled

An act relating to the Department of Environmental Protection; transferring and reassigning functions and responsibilities of the Division of Law Enforcement relating to investigators of environmental crimes within the Fish and Wildlife Conservation Commission to the Division of Law Enforcement of the Department of Environmental Protection; providing requirements for a memorandum of agreement between the department and the commission regarding the responsibilities of the department and the commission; transferring personnel and equipment within the department's Office of Emergency Response to the department's Division of Law Enforcement; providing for a transition advisory working group; providing for the retention and transfer of specified benefits for employees who are transferred from the commission to fill positions transferred to the department; amending s. 20.255, F.S.; establishing the Division of Law Enforcement within the department; providing law enforcement officers of the department who meet certain requirements with specified authority, subject to applicable law; amending ss. 258.004, 258.008, 258.501, 282.709, 316.640, 376.3071, 403.413, 784.07, 843.08, 843.085, 870.04, and 932.7055, F.S.; conforming provisions to changes made by the act; reenacting s. 790.166(8)(a), F.S., relating to the manufacture, possession, sale, delivery, display, use or attempted or threatened use of a weapon of mass

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destruction or hoax weapon of mass destruction
prohibited, to incorporate the amendment made to s.
784.07, F.S., in a reference thereto; providing
severability; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. (1) The primary powers and duties of the Fish and Wildlife Conservation Commission with regard to the investigation of certain environmental crimes and the enforcement of related laws, as specified in the new memorandum of agreement developed as required under subsection (2), are transferred from the commission to the Department of Environmental Protection. The commission retains law enforcement authority over the patrol of state-owned lands managed by the department and shall coordinate with the department in that regard.

- (2) A new memorandum of agreement must be developed between the commission and the department detailing the respective responsibilities of the department and the commission with regard to at least all of the following:
- (a) Support and response for oil spills, hazardous spills, and natural disasters.
- (b) Law enforcement patrol and investigative services for all state-owned lands managed by the department.
- (c) Law enforcement services, including investigative services, for all criminal law violations of chapters 161, 258, 373, 376, 377, 378, and 403, Florida Statutes.
  - (d) Enforcement services for civil violations of department

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administrative rules related to all of the following program areas:

- 1. The Division of Recreation and Parks.
- 2. The Office of Coastal and Aquatic Managed Areas.
- 3. The Office of Greenways and Trails.
- (e) Current and future funding, training, or other support for positions and equipment being transferred from the commission to the department which are funded through any trust fund.

Section 2. All personnel and equipment assigned to the Department of Environmental Protection's Office of Emergency Response are reassigned to the Division of Law Enforcement of the department.

Section 3. The Secretary of Environmental Protection and the Executive Director of the Fish and Wildlife Conservation

Commission shall each appoint two staff members to a transition advisory working group to review the administrative rules promulgated by the department and the commission to identify any rules that must be amended to reflect the changes made by this act.

Administrative Code, or any law to the contrary, employees who are transferred from the Fish and Wildlife Conservation

Commission to fill positions transferred to the Department of Environmental Protection shall retain and transfer any accrued annual leave, sick leave, and regular and special compensatory leave balances. The employees shall retain their current position status, including permanent status, upon transfer to the Department of Environmental Protection.

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Section 5. Subsection (3) of section 20.255, Florida Statutes, is amended, and subsection (10) is added to that section, to read:

- 20.255 Department of Environmental Protection.—There is created a Department of Environmental Protection.
- (3) The following divisions of the Department of Environmental Protection are established:
  - (a) Division of Administrative Services.
  - (b) Division of Air Resource Management.
  - (c) Division of Water Resource Management.
  - (d) Division of Environmental Assessment and Restoration.
  - (e) Division of Waste Management.
  - (f) Division of Recreation and Parks.
- (g) Division of State Lands, the director of which is appointed by the secretary of the department, subject to confirmation by the Governor and Cabinet sitting as the Board of Trustees of the Internal Improvement Trust Fund.
  - (h) Division of Water Restoration Assistance.
  - (i) Division of Law Enforcement.

In order to ensure statewide and intradepartmental consistency, the department's divisions shall direct the district offices and bureaus on matters of interpretation and applicability of the department's rules and programs.

(10) Law enforcement officers of the Department of
Environmental Protection who meet the requirements of s. 943.13
are constituted law enforcement officers of this state with full
power to investigate and arrest for any violation of the laws of
this state and the rules of the department and the Board of

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Trustees of the Internal Improvement Trust Fund. The general
laws applicable to investigations, searches, and arrests by
peace officers of this state apply to such law enforcement
officers.

Section 6. Subsection (8) is added to section 258.004, Florida Statutes, to read:

258.004 Duties of division.-

(8) This chapter shall be enforced by the Division of Law Enforcement within the Department of Environmental Protection and its officers and by the Division of Law Enforcement within the Fish and Wildlife Conservation Commission and its officers.

Section 7. Subsection (1) of section 258.008, Florida Statutes, is amended to read:

258.008 Prohibited activities; penalties.

(1) Except as provided in subsection (3), any person who violates or otherwise fails to comply with the rules adopted under this chapter commits a noncriminal infraction for which ejection from all property managed by the Division of Recreation and Parks and a fine of up to \$500 may be imposed by the division. Fines paid under this subsection shall be paid to the Fish and Wildlife Conservation Commission and deposited in the State Game Trust Fund as provided in ss. 379.338, 379.339, and 379.3395 or to the Department of Environmental Protection and deposited into the State Park Trust Fund, as applicable.

Section 8. Subsection (16) of section 258.501, Florida Statutes, is amended to read:

258.501 Myakka River; wild and scenic segment.-

(16) ENFORCEMENT.—Officers of the department and the Fish and Wildlife Conservation Commission shall have full authority

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to enforce any rule adopted by the department.

Section 9. Paragraph (a) of subsection (2) of section 282.709, Florida Statutes, is amended to read:

- 282.709 State agency law enforcement radio system and interoperability network.—
- (2) The Joint Task Force on State Agency Law Enforcement Communications is created adjunct to the department to advise the department of member-agency needs relating to the planning, designing, and establishment of the statewide communication system.
- (a) The Joint Task Force on State Agency Law Enforcement Communications shall consist of the following members:
- 1. A representative of the Division of Alcoholic Beverages and Tobacco of the Department of Business and Professional Regulation who shall be appointed by the secretary of the department.
- 2. A representative of the Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles who shall be appointed by the executive director of the department.
- 3. A representative of the Department of Law Enforcement who shall be appointed by the executive director of the department.
- 4. A representative of the Fish and Wildlife Conservation Commission who shall be appointed by the executive director of the commission.
- 5. A representative of the Division of Law Enforcement of the Department of Environmental Protection who shall be appointed by the secretary of the department.

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6.5. A representative of the Department of Corrections who shall be appointed by the secretary of the department.

- 7.6. A representative of the Department of Financial Services who shall be appointed by the Chief Financial Officer.
- 8.7. A representative of the Department of Agriculture and Consumer Services who shall be appointed by the Commissioner of Agriculture.
- 9.8. A representative of the Florida Sheriffs Association who shall be appointed by the president of the Florida Sheriffs Association.
- Section 10. Paragraph (a) of subsection (1) of section 316.640, Florida Statutes, is amended to read:
- 316.640 Enforcement.—The enforcement of the traffic laws of this state is vested as follows:
  - (1) STATE.-
- (a) 1.a. The Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles; the Division of Law Enforcement of the Fish and Wildlife Conservation Commission; the Division of Law Enforcement of the Department of Environmental Protection; and the agents, inspectors, and officers of the Department of Law Enforcement each have authority to enforce all of the traffic laws of this state on all the streets and highways thereof and elsewhere throughout the state wherever the public has a right to travel by motor vehicle.
- b. University police officers may enforce all of the traffic laws of this state when violations occur on or within 1,000 feet of any property or facilities that are under the guidance, supervision, regulation, or control of a state

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university, a direct-support organization of such state university, or any other organization controlled by the state university or a direct-support organization of the state university, or when such violations occur within a specified jurisdictional area as agreed upon in a mutual aid agreement entered into with a law enforcement agency pursuant to s. 23.1225(1). Traffic laws may also be enforced off-campus when hot pursuit originates on or within 1,000 feet of any such property or facilities, or as agreed upon in accordance with the mutual aid agreement.

- c. Florida College System institution police officers may enforce all the traffic laws of this state only when such violations occur on or within 1,000 feet of any property or facilities that are under the guidance, supervision, regulation, or control of the Florida College System institution, or when such violations occur within a specified jurisdictional area as agreed upon in a mutual aid agreement entered into with a law enforcement agency pursuant to s. 23.1225. Traffic laws may also be enforced off-campus when hot pursuit originates on or within 1,000 feet of any such property or facilities, or as agreed upon in accordance with the mutual aid agreement.
- d. Police officers employed by an airport authority may enforce all of the traffic laws of this state only when such violations occur on any property or facilities that are owned or operated by an airport authority.
- (I) An airport authority may employ as a parking enforcement specialist any individual who successfully completes a training program established and approved by the Criminal Justice Standards and Training Commission for parking

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enforcement specialists but who does not otherwise meet the uniform minimum standards established by the commission for law enforcement officers or auxiliary or part-time officers under s. 943.12. This sub-sub-subparagraph may not be construed to permit the carrying of firearms or other weapons, nor shall such parking enforcement specialist have arrest authority.

- (II) A parking enforcement specialist employed by an airport authority may enforce all state, county, and municipal laws and ordinances governing parking only when such violations are on property or facilities owned or operated by the airport authority employing the specialist, by appropriate state, county, or municipal traffic citation.
- e. The Office of Agricultural Law Enforcement of the Department of Agriculture and Consumer Services may enforce traffic laws of this state.
- f. School safety officers may enforce all of the traffic laws of this state when such violations occur on or about any property or facilities that are under the guidance, supervision, regulation, or control of the district school board.
- 2. Any disciplinary action taken or performance evaluation conducted by an agency of the state as described in subparagraph 1. of a law enforcement officer's traffic enforcement activity must be in accordance with written work-performance standards. Such standards must be approved by the agency and any collective bargaining unit representing such law enforcement officer. A violation of this subparagraph is not subject to the penalties provided in chapter 318.
- 3. The Division of the Florida Highway Patrol may employ as a traffic accident investigation officer any individual who

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successfully completes instruction in traffic accident investigation and court presentation through the Selective Traffic Enforcement Program as approved by the Criminal Justice Standards and Training Commission and funded through the National Highway Traffic Safety Administration or a similar program approved by the commission, but who does not necessarily meet the uniform minimum standards established by the commission for law enforcement officers or auxiliary law enforcement officers under chapter 943. Any such traffic accident investigation officer who makes an investigation at the scene of a traffic accident may issue traffic citations, based upon personal investigation, when he or she has reasonable and probable grounds to believe that a person who was involved in the accident committed an offense under this chapter, chapter 319, chapter 320, or chapter 322 in connection with the accident. This subparagraph does not permit the officer to carry firearms or other weapons, and such an officer does not have authority to make arrests.

Section 11. Paragraph (p) of subsection (4) of section 376.3071, Florida Statutes, is amended to read:

376.3071 Inland Protection Trust Fund; creation; purposes; funding.—

- (4) USES.—Whenever, in its determination, incidents of inland contamination related to the storage of petroleum or petroleum products may pose a threat to the public health, safety, or welfare, water resources, or the environment, the department shall obligate moneys available in the fund to provide for:
  - (p) Enforcement of this section and ss. 376.30-376.317 by

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the Fish and Wildlife Conservation Commission <u>and the Department</u> of Environmental Protection. The department <u>may shall</u> disburse moneys to the commission for such purpose.

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The issuance of a site rehabilitation completion order pursuant to subsection (5) or paragraph (12)(b) for contamination eligible for programs funded by this section does not alter the project's eligibility for state-funded remediation if the department determines that site conditions are not protective of human health under actual or proposed circumstances of exposure under subsection (5). The Inland Protection Trust Fund may be used only to fund the activities in ss. 376.30-376.317 except ss. 376.3078 and 376.3079. Amounts on deposit in the fund in each fiscal year must first be applied or allocated for the payment of amounts payable by the department pursuant to paragraph (n) under a service contract entered into by the department pursuant to s. 376.3075 and appropriated in each year by the Legislature before making or providing for other disbursements from the fund. This subsection does not authorize the use of the fund for cleanup of contamination caused primarily by a discharge of solvents as defined in s. 206.9925(6), or polychlorinated biphenyls when their presence causes them to be hazardous wastes, except solvent contamination which is the result of chemical or physical breakdown of petroleum products and is otherwise eligible. Facilities used primarily for the storage of motor or diesel fuels as defined in ss. 206.01 and 206.86 are not excluded from eligibility pursuant to this section.

Section 12. Paragraph (e) of subsection (2) of section

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403.413, Florida Statutes, is amended to read:

403.413 Florida Litter Law.-

- (2) DEFINITIONS.—As used in this section:
- (e) "Law enforcement officer" means any officer of the Florida Highway Patrol, a county sheriff's department, a municipal law enforcement department, a law enforcement department of any other political subdivision, the Department of Environmental Protection, or the Fish and Wildlife Conservation Commission. In addition, and solely for the purposes of this section, "law enforcement officer" means any employee of a county or municipal park or recreation department designated by the department head as a litter enforcement officer.

Section 13. Paragraph (d) of subsection (1) of section 784.07, Florida Statutes, is amended to read:

784.07 Assault or battery of law enforcement officers, firefighters, emergency medical care providers, public transit employees or agents, or other specified officers; reclassification of offenses; minimum sentences.—

- (1) As used in this section, the term:
- (d) "Law enforcement officer" includes a law enforcement officer, a correctional officer, a correctional probation officer, a part-time law enforcement officer, a part-time correctional officer, an auxiliary law enforcement officer, and an auxiliary correctional officer, as those terms are respectively defined in s. 943.10, and any county probation officer; an employee or agent of the Department of Corrections who supervises or provides services to inmates; an officer of the Florida Commission on Offender Review; a federal law enforcement officer as defined in s. 901.1505; and law

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enforcement personnel of the Fish and Wildlife Conservation Commission, the Department of Environmental Protection, or the Department of Law Enforcement.

Section 14. Section 843.08, Florida Statutes, is amended to read:

843.08 False personation.—A person who falsely assumes or pretends to be a firefighter, sheriff, officer of the Florida Highway Patrol, officer of the Fish and Wildlife Conservation Commission, officer of the Department of Environmental Protection, fire or arson investigator of the Department of Financial Services, officer of the Department of Financial Services, officer of the Department of Corrections, correctional probation officer, deputy sheriff, state attorney or assistant state attorney, statewide prosecutor or assistant statewide prosecutor, state attorney investigator, coroner, police officer, lottery special agent or lottery investigator, beverage enforcement agent, or watchman, or any member of the Florida Commission on Offender Review and any administrative aide or supervisor employed by the commission, or any personnel or representative of the Department of Law Enforcement, or a federal law enforcement officer as defined in s. 901.1505, and takes upon himself or herself to act as such, or to require any other person to aid or assist him or her in a matter pertaining to the duty of any such officer, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. However, a person who falsely personates any such officer during the course of the commission of a felony commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. If the commission of the

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felony results in the death or personal injury of another human being, the person commits a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. The term "watchman" means a security officer licensed under chapter 493.

Section 15. Section 843.085, Florida Statutes, is amended to read:

843.085 Unlawful use of badges or other indicia of authority.—

- (1) It is unlawful for any person, unless appointed by the Governor pursuant to chapter 354, authorized by the appropriate agency, or displayed in a closed or mounted case as a collection or exhibit, to wear or display any authorized indicia of authority, including any badge, insignia, emblem, identification card, or uniform, or any colorable imitation thereof, of any federal, state, county, or municipal law enforcement agency, or other criminal justice agency as defined in s. 943.045, with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to display or wear such item, or to wear or display any item that displays in any manner or combination the word or words "police," "patrolman," "agent," "sheriff," "deputy," "trooper," "highway patrol, " "commission officer, " "Wildlife Officer, " "Marine Patrol Officer," "state attorney," "public defender," "marshal," "constable," "bailiff," or "fire department," or "Department of Environmental Protection officer," with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to wear or display such item.
  - (2) It is unlawful for a person to own or operate a motor

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vehicle marked or identified in any manner or combination by the word or words "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Marine Patrol Officer," "marshal," "constable," "bailiff," or "fire department," or "Department of Environmental Protection officer," or by any lettering, marking, or insignia, or colorable imitation thereof, including, but not limited to, stars, badges, or shields, officially used to identify the vehicle as a federal, state, county, or municipal law enforcement vehicle or a vehicle used by a criminal justice agency as defined in s. 943.045, or a vehicle used by a fire department with the intent to mislead or cause another person to believe that such vehicle is an official vehicle of that agency and is authorized to be used by that agency, unless such vehicle is owned or operated by the appropriate agency and its use is authorized by such agency, or the local law enforcement agency or fire department authorizes the use of such vehicle, or the person is appointed by the Governor pursuant to chapter 354.

(3) It is unlawful for a person to sell, transfer, or give away the authorized badge, or colorable imitation thereof, including miniatures, of any criminal justice agency as defined in s. 943.045, or bearing in any manner or combination the word or words "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Marine Patrol Officer," "marshal," "constable," "agent," "state attorney," "public defender," "bailiff," or "fire department," or "Department of Environmental Protection officer," with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to wear or

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display such item, except for agency purchases or upon the presentation and recordation of both a driver license and other identification showing any transferee to actually be a member of such criminal justice agency or unless the person is appointed by the Governor pursuant to chapter 354. A transferor of an item covered by this subsection is required to maintain for 2 years a written record of such transaction, including records showing compliance with this subsection, and if such transferor is a business, it shall make such records available during normal business hours for inspection by any law enforcement agency having jurisdiction in the area where the business is located.

- (4) This section does not prohibit a fraternal, benevolent, or labor organization or association, or their chapters or subsidiaries, from using the following words, in any manner or in any combination, if those words appear in the official name of the organization or association: "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Marine Patrol Officer," "marshal," "constable," "bailiff," "fire department," or "Department of Environmental Protection officer." or "fire department."
- (5) Violation of any provision of this section is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. This section is cumulative to any law now in force in the state.
- Section 16. Section 870.04, Florida Statutes, is amended to read:
- 870.04 Specified officers to disperse riotous assembly.—If any number of persons, whether armed or not, are unlawfully,

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riotously, or tumultuously assembled in any county, city, or municipality, the sheriff or the sheriff's deputies, or the mayor, or any commissioner, council member, alderman, or police officer of the city or municipality, or any officer or member of the Florida Highway Patrol, or any officer or agent of the Fish and Wildlife Conservation Commission or the Department of Environmental Protection, any beverage enforcement agent, any personnel or representatives of the Department of Law Enforcement or its successor, or any other peace officer, shall go among the persons so assembled, or as near to them as may be done with safety, and shall in the name of the state command all the persons so assembled immediately and peaceably to disperse. If such persons do not thereupon immediately and peaceably disperse, such officers shall command the assistance of all such persons in seizing, arresting, and securing such persons in custody. If any person present being so commanded to aid and assist in seizing and securing such rioter or persons so unlawfully assembled, or in suppressing such riot or unlawful assembly, refuses or neglects to obey such command, or, when required by such officers to depart from the place, refuses and neglects to do so, the person shall be deemed one of the rioters or persons unlawfully assembled, and may be prosecuted and punished accordingly.

Section 17. Present paragraphs (b) through (l) of subsection (6) of section 932.7055, Florida Statutes, are redesignated as paragraphs (c) through (m), respectively, and a new paragraph (b) is added to that subsection, to read:

- 932.7055 Disposition of liens and forfeited property.-
- (6) If the seizing agency is a state agency, all remaining

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proceeds shall be deposited into the General Revenue Fund. However, if the seizing agency is:

(b) The Department of Environmental Protection, the proceeds accrued pursuant to the Florida Contraband Forfeiture

Act shall be deposited into the Internal Improvement Trust Fund, the Water Quality Assurance Trust Fund, the Inland Protection

Trust Fund, the Coastal Protection Trust Fund, or the Solid

Waste Management Trust Fund, as specified by the statute under which the violation occurs.

Section 18. For the purpose of incorporating the amendment made by this act to section 784.07, Florida Statutes, in a reference thereto, paragraph (a) of subsection (8) of section 790.166, Florida Statutes, is reenacted to read:

790.166 Manufacture, possession, sale, delivery, display, use, or attempted or threatened use of a weapon of mass destruction or hoax weapon of mass destruction prohibited; definitions; penalties.—

- (8) For purposes of this section, the term "weapon of mass destruction" does not include:
- (a) A device or instrument that emits or discharges smoke or an offensive, noxious, or irritant liquid, powder, gas, or chemical for the purpose of immobilizing, incapacitating, or thwarting an attack by a person or animal and that is lawfully possessed or used by a person for the purpose of self-protection or, as provided in subsection (7), is lawfully possessed or used by any member or employee of the Armed Forces of the United States, a federal or state governmental agency, or a private entity. A member or employee of a federal or state governmental agency includes, but is not limited to, a law enforcement

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officer, as defined in s. 784.07; a federal law enforcement officer, as defined in s. 901.1505; and an emergency service employee, as defined in s. 496.404.

Section 19. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provisions or applications, and to this end the provisions of this act are severable.

Section 20. This act shall take effect July 1, 2019.

# **MIAF Bill Tracking**

## Sorted by Bill Number

## HB 9 Community Redevelopment Agencies

LaMarca

Community Redevelopment Agencies: Specifies ethics training requirements for community redevelopment agency commissioners; establishes procedures for appointing board of community redevelopment agency board members; requires referendum to create community redevelopment agency; establishes procurement procedures; provides reporting and boundary map requirements; provides termination dates for certain community redevelopment agencies; provides phase-out period for existing community redevelopment agencies; requires DEO to declare inactive certain community redevelopment agencies; requires DEO to maintain website identifying inactive community redevelopment agencies; specifies level of tax increment financing that governing body may establish; revises requirements for budgets of community redevelopment agencies; revises requirements for annual audit. Effective Date: July 1, 2019

3/8/2019 HOUSE On Committee agenda - Ways & Means Committee, 03/12/19, 4:00 pm, 17 H

# HB 53 Single Subject Requirement for Revisions or Amendments to the Constitution

Byrd

Single Subject Requirement for Revisions or Amendments to the Constitution: Proposes amendments to Sections 2 and 6 of Article XI of the State Constitution to limit each revision or amendment to the Constitution proposed by the constitution revision commission or the taxation and budget reform commission to one subject and matter directly connected therewith.

3/5/2019 HOUSE Now in Judiciary Committee

## SB 78 Public Financing of Construction Projects

Rodriguez (J)

Public Financing of Construction Projects; Prohibiting state-financed constructors from commencing construction of certain structures in coastal areas without first conducting a sea level impact projection study and having such study published and approved by the Department of Environmental Protection; requiring the department to develop by rule standards for such studies; providing for enforcement; requiring the department to publish such studies on its website, subject to certain conditions, etc. Effective Date: 7/1/2019

3/7/2019 SENATE On Committee agenda - Environment and Natural Resources, 03/12/19, 4:00 pm, 37 S

## HB 85 Onsite Sewage Treatment and Disposal Systems

Robinson

Onsite Sewage Treatment and Disposal Systems: Directs DOH to identify certain information for onsite sewage treatment & disposal systems, update database of such systems, & submit report to Governor & Legislature; requires periodic inspection of such systems; directs DOH to administer onsite sewage treatment & disposal system inspection program & adopt rules; provides inspection requirements; provides exceptions; requires owners to pay costs of inspections & pump-outs; requires that inspections & pump-outs be performed by certain registered contractors; provides notice requirements; requires system disclosure summary for certain properties & acknowledgement of such disclosures by purchaser before or at execution of contract for sale. Effective Date: October 1, 2019

1/3/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

## HB 87 Registration and Titling of Vehicles and Vessels

Ponder

Registration and Titling of Vehicles and Vessels: Revises registration periods for certain vehicles; requires DHSMV to develop methodology to prorate registration renewals for customers & implement changes made by act; provides limitation; authorizes surviving spouse of motor vehicle owner to present certain death records when requesting registration certificate & license plate transfer; authorizes new owner or surviving coowner of vessel to submit certain death records when applying for transfer of title. Effective Date: July 1, 2019

2/25/2019 HOUSE Placed on Calendar, on 2nd reading

# HB 89 Verification of Employment Eligibility

Altman

Verification of Employment Eligibility: Requires employers to register with & use E-Verify system to verify employment eligibility of new employees; suspends employer licenses until registration with E-Verify system; provides for license reinstatement; prohibits employer from knowingly employing unauthorized alien; authorizes complaint to be filed with DEO; provides specified immunity; requires DEO to maintain public database containing certain information & make such information available on its website; authorizes injunctive relief; provides private cause of action & remedies; requires public employers, contractors, & subcontractors to register with & use E-Verify system for specified purposes; prohibits such entities from entering into contract unless each party to contract registers with & uses E-Verify system; authorizes termination of contract; authorizes challenge to such termination. Effective Date: July 1, 2019

1/3/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

## SB 92 C-51 Reservoir Project

Book

C-51 Reservoir Project; Revising the portions of the C-51 reservoir project for which the South Florida Water Management District may negotiate; revising water storage and use requirements specified for the project if state funds are appropriated for the project; specifying that Phase II of the project may be funded by appropriation, in addition to other sources, etc. Effective Date: 7/1/2019

2/22/2019 SENATE Now in Appropriations

# HB 95 C-51 Reservoir Project

Jacobs

C-51 Reservoir Project: Revises portions of C-51 reservoir project for which South Florida Water Management District may negotiate; revises water storage & use requirements for project; specifies funding sources for Phase II of project; authorizes district to enter into certain agreements & request waiver for certain loan repayment; authorizes DEP to waive loan repayment under certain conditions. Effective Date: July 1, 2019

## HB 99 Shark Fins and Ray Parts

Jacobs

Shark Fins and Ray Parts: Prohibits certain possession of shark fins & ray parts; provides exceptions; directs FWCC to adopt specified rules; provides & revises penalties. Effective Date: July 1, 2019

1/3/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

#### SB 134 Florida Black Bears

**SB 146** 

Stewart

Florida Black Bears; Creating the "Florida Black Bear Protection Act"; prohibiting the Fish and Wildlife Conservation Commission from allowing the recreational hunting of Florida black bears mothering cubs that weigh less than 100 pounds under a Florida black bear hunting permit; specifying a penalty for the unlawful harvesting of saw palmetto berries on state lands; prohibiting prescribed burns in certain designated habitats during specified times, etc. Effective Date: 7/1/2019

1/10/2019 SENATE Referred to Environment and Natural Resources; Agriculture; Criminal Justice; Rules

# HB 141 Water Quality Improvements

Fine

Water Quality Improvements: Provides appropriation for certain projects related to Indian River Lagoon Comprehensive Conservation & Management Plan; authorizes DEP, with other specified entities, to provide grants for such projects; directs DEP to submit an annual report; requires each wastewater facility that unlawfully discharges sewage into waterway or aquifer to notify its customers; provides penalties. Effective Date: July 1, 2019

3/8/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Subcommittee, 03/12/19, 1:30 pm, 12

**Advanced Well Stimulation Treatment** 

Stewart

Advanced Well Stimulation Treatment; Defining the term "advanced well stimulation treatment"; prohibiting the performance of advanced well stimulation treatments; clarifying that permits for drilling or operating a well do not authorize the performance of advanced well stimulation treatments, etc. Effective Date: Upon becoming a law SENATE Referred to Environment and Natural Resources; Innovation, Industry, and Technology; Appropriations

#### SB 164 Verification of Employment Eligibility

Bean

Verification of Employment Eligibility; Requiring employers to register with and use the E-Verify system beginning on a specified date to verify the employment eligibility of new employees; requiring the Department of Economic Opportunity to order certain agencies to suspend an employer's license under certain circumstances; prohibiting the department from independently making a final determination regarding whether an employee is an unauthorized alien; requiring public employers, contractors, and subcontractors to register with and use the E-Verify system, etc. Effective Date: 7/1/2019

SENATE Referred to Judiciary; Commerce and Tourism; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

# **HB 169** Public Financing of Construction Projects

Fernández

Public Financing of Construction Projects: Prohibits state-financed constructors from commencing construction of certain structures in coastal areas without first conducting sea level impact projection study & having such study published & approved by DEP; requires department to develop by rule standards for such studies; provides for enforcement; requires department to publish such studies on its website; requires department to enforce certain requirements & to adopt rules. Effective Date: July 1, 2019

1/16/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

# SB 216 Water Quality Improvements

Gruters

Water Quality Improvements; Providing an appropriation for certain projects related to the Indian River Lagoon Comprehensive Conservation and Management Plan; requiring each wastewater facility that unlawfully discharges sewage into a waterway or aquifer to notify its customers within a specified period; providing penalties for wastewater treatment facilities that unlawfully discharge sewage into designated areas, etc. Effective Date: 7/1/2019

3/7/2019 SENATE On Committee agenda - Environment and Natural Resources, 03/12/19, 4:00 pm, 37 S

#### SB 234 Registration and Titling of Vehicles and Vessels

Baxley

Registration and Titling of Vehicles and Vessels; Revising registration periods for certain vehicles; authorizing the Department of Highway Safety and Motor Vehicles to develop and employ methods to implement changes made by the act; authorizing a surviving spouse of a motor vehicle owner to present certain death records when requesting a registration certificate and license plate transfer; authorizing a new owner or surviving coowner of a vessel to submit certain death records when applying for transfer of title, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019

3/6/2019 SENATE On Committee agenda - Judiciary, 03/11/19, 4:00 pm, 110 S

# HB 239 Advanced Well Stimulation Treatment

Fitzenhagen

Advanced Well Stimulation Treatment: Prohibits performance of advanced well stimulation treatments; provides that permits for drilling or operating wells do not authorize performance of advanced well treatments; provides applicability. Effective Date: upon becoming a law

1/23/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

## HB 249 Repeal of Constitution Revision Commission

Repeal of Constitution Revision Commission: Proposes amendments to State Constitution to repeal establishment, membership selection & composition, & duties of Constitution Revision Commission.

2/15/2019 HOUSE Now in State Affairs Committee

## **HB 251** Constitution Revision Commission

Drake

Constitution Revision Commission: Repeals references to Constitution Revision Commission, powers of chair, & assistance by state & local agencies. Effective Date: the effective date of the amendment to the State Constitution proposed by HJR 249 or a similar joint resolution having substantially the same specific intent and purpose HOUSE Now in State Affairs Committee

## HB 291 Growth Management

McClain

Growth Management: Requires comprehensive plan to include property rights element; provides statement of rights that local government may use; requires local government to adopt property rights element by specified date; provides that local government's property rights element may not conflict with statutorily provided statement rights. Effective Date: July 1, 2019

2/21/2019 HOUSE Now in Commerce Committee

#### HB 309 Railroad-Highway Grade Crossings

Duggan

Railroad-Highway Grade Crossings: Prohibits railroad train from blocking public highway, street, or road at railroad-highway grade crossing for more than specified time period; provides exceptions; provides civil penalties; exempts certain persons from liability for violations. Effective Date: July 1, 2019

1/23/2019 HOUSE Now in Transportation & Infrastructure Subcommittee

#### SB 314 Advanced Well Stimulation Treatment

Montford

Advanced Well Stimulation Treatment; Defining the terms "high-pressure well stimulation" and "matrix acidization"; prohibiting the performance of high-pressure well stimulation treatments or matrix acidization; clarifying that permits for drilling or operating a well do not authorize the performance of high-pressure well stimulation treatments or matrix acidization; requiring the Department of Environmental Protection to conduct a study on high-pressure well stimulation and matrix acidization, etc. Effective Date: Upon becoming a law
2/15/2019 SENATE Now in Innovation, Industry, and Technology

#### SB 320 Residential Conservation Programs

Hooper

Residential Conservation Programs; Authorizing the Fish and Wildlife Conservation Commission to organize, staff, equip, and operate residential conservation programs for a specified purpose, etc. Effective Date: 7/1/2019

3/8/2019 SENATE On Committee agenda - Appropriations Subcommittee on Agriculture, Environment and

General Government, 03/13/19, 1:30 pm, 110 S

#### HB 331 Nontransferable Tickets

Rodriguez (AM)

Nontransferable Tickets: Requires ticket issuers to offer option for transferable tickets; prohibits discrimination against holders of such tickets; provides civil penalties. Effective Date: July 1, 2019
2/28/2019 HOUSE Withdrawn prior to introduction

## SB 336 Local Tax Referenda

Brandes

Local Tax Referenda; Providing that a referendum to adopt or amend a local discretionary sales surtax must be held at a general election, etc. Effective Date: Upon becoming a law

2/21/2019 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 02/22/19, 1:30 pm, 117 K (No Votes Will Be Taken)

# **HB 347** Towing-storage Operator Liens

Rodriguez (AM)

Towing-storage Operator Liens: Requires certain lien notices be sent through third-party mailing service; requires third-party mailing services to apply to DHSMV; requires department to approve application if certain conditions are met; authorizes department to deny, suspend, or revoke its approval; requires third-party mailing service to maintain certain records for specified period & allow inspection of such records by department. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Transportation & Infrastructure Subcommittee

# SB 352 Shark Fins and Ray Parts

Gruters

Shark Fins And Ray Parts; Prohibiting the possession, sale or offer to sell, purchase or offer to purchase, or distribution of shark fins and ray parts, instead of only the possession of separated shark fins, under specified circumstances, etc. Effective Date: 10/1/2019

1/25/2019 SENATE Referred to Environment and Natural Resources; Criminal Justice; Rules

## SB 362 Abolishing the Constitution Revision Commission

Brandes

Abolishing the Constitution Revision Commission; Proposing amendments to the State Constitution to abolish the Constitution Revision Commission, etc.

2/19/2019 SENATE Now in Rules

## SB 368 Land Acquisition Trust Fund

Harrell

Land Acquisition Trust Fund; Providing an appropriation for certain projects related to the Indian River Lagoon Comprehensive Conservation and Management Plan; authorizing the Department of Environmental Protection to make grants for such projects, etc. Effective Date: 7/1/2019

## SB 376 Land Acquisition Trust Fund

Montford

Land Acquisition Trust Fund; Requiring that certain funds distributed into the Land Acquisition Trust Fund be used for conservation and management projects in certain counties; providing the types of projects for which the Department of Environmental Protection may use such funds; authorizing the department to distribute such funds to the appropriate agency, etc. Effective Date: 7/1/2019

3/7/2019 SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government

## **HB 377** Residential Conservation Programs

Stone

Residential Conservation Programs: Authorizes FWCC to organize & operate certain conservation education & training programs; provides for implementation of programs. Effective Date: July 1, 2019

3/6/2019 HOUSE Now in State Affairs Committee

## **HB 389** Notice of Tobacco Smoking Policy on Rental Premises

Goff-Marcil

Notice of Tobacco Smoking Policy on Rental Premises: Requires certain persons to provide written notice of tobacco smoking policy to tenant or potential tenant that includes certain information before entering into rental agreement; requires such persons to obtain written acknowledgment of receipt of notice before entering into rental agreement. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Civil Justice Subcommittee

#### HB 393 Employment Practices

Joseph

Employment Practices: Requires employer to allow certain employees to take paid family leave for certain purposes; specifies limitations & duties related to employer's administration of family leave; provides family leave requirements; provides responsibilities and powers of DEO; provides penalties; authorizes civil action; authorizes award of specified compensation, damages, & fees; provides protections for employee who acts in good faith; prohibits employee from taking certain actions in bad faith; authorizes department to adopt rules; prohibits specified employment practices; provides certain rights for employee who is disabled from pregnancy, childbirth, or related medical condition; reenacts & revises provisions relating to administrative & civil remedies for violations of Florida Civil Rights Act of 1992. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Business & Professions Subcommittee

# HB 399 Millage Notices

DiCeglie

Millage Notices: Authorizes property appraiser to make proposed property tax & non-ad valorem assessment notices available on website in lieu of mailing notices; requires property appraiser to hold public hearing before posting notices; specifies items included on property appraiser's website; requires property appraiser to mail notice containing specified information for specified timeframe after implementing web-based noticing system; specifies items that must be included on website to inform new property owners of their options for receiving notification of notices & their appeal rights; revises dates within which taxpayers may petition value adjustment board on valuation issues. Effective Date: July 1, 2019

2/13/2019 HOUSE Now in Ways & Means Committee

## SB 404 Strategic Fuel Reserve

Farmer, Jr.

Strategic Fuel Reserve; Creating the Florida Strategic Fuel Reserve Task Force within the Division of Emergency Management to develop a recommended strategic fuel reserve plan for an emergency or disaster, etc. Effective Date: 7/1/2019

2/20/2019 SENATE Now in Governmental Oversight and Accountability

# HB 405 St. Johns River Upper Basin Watershed Pollutant Control Program

Grall

St. Johns River Upper Basin Watershed Pollutant Control Program: Provides that St. Johns River Upper Basin Watershed Pollutant Control Program consists of St. Johns River Upper Basin Watershed Basin Management Action Plan; requires implementation of specified regulations, best management practices, & alternative technologies for pollutant reduction; provides that certain projects are eligible for grants; requires plan to include certain assessments & recommendations; prohibits DEP from authorizing disposal of domestic wastewater biosolids within watershed; directs DOH to require certain entities to develop & submit agricultural use plans; direct DACS & St. Johns River Water Management District to initiate specified rulemaking. Effective Date: July 1, 2019

3/8/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Subcommittee, 03/12/19, 1:30 pm, 12 H - PCS

#### HB 417 Workplace Sexual Harassment

Eskamani

Workplace Sexual Harassment: Requires Florida Commission on Human Relations to create & publish model sexual harassment prevention policy & model sexual harassment prevention training program; requires employers to use model policy & program. Effective Date: January 1, 2020

1/30/2019 HOUSE Now in Civil Justice Subcommittee

# HB 419 Discrimination in Labor and Employment

Joseph

Discrimination in Labor and Employment: Prohibits employer from providing less favorable employment opportunities to employees based on sex, with exceptions; provides affirmative defense; provides civil penalties; provides exemption for minority business enterprises; prohibits employer from taking certain employment actions against employees; prohibits employer from engaging in certain activities relating to employee wages & benefits or requiring employees to sign certain

waivers & documents; authorizes employer to confirm wage or salary history under certain conditions. Effective Date: July 1, 2019

3/3/2019 HOUSE Withdrawn prior to introduction

## SB 428 Growth Management

Perry

Growth Management; Requiring a local government's comprehensive plan to include a property rights element; providing a statement of rights that a local government may use; requiring each local government to adopt a property rights element by a specified date, etc. Effective Date: 7/1/2019

2/1/2019 SENATE Referred to Community Affairs; Judiciary; Rules

## SB 430 Prohibited Discrimination

Rouson

Prohibited Discrimination; Citing this act as as the "Florida Competitive Workforce Act"; adding sexual orientation and gender identity as impermissible grounds for discrimination in public lodging establishments and public food service establishments; providing an exception for constitutionally protected free exercise of religion; revising the purposes of the Florida Civil Rights Act of 1992 to conform to changes made by the act; defining the terms "gender identity" and "sexual orientation", etc. Effective Date: 7/1/2019

2/1/2019 SENATE Referred to Governmental Oversight and Accountability; Judiciary; Rules

# SB 432 Employment Conditions

Gruters

Employment Conditions; Prohibiting a political subdivision from establishing, mandating, or otherwise requiring an employer to offer conditions of employment not otherwise required by state or federal law; specifying that certain requirements related to minimum wage and other conditions of employment are expressly preempted to the state, etc. Effective Date: Upon becoming a law

3/7/2019 SENATE On Committee agenda- Governmental Oversight and Accountability, 03/12/19, 1:30 pm, 301 S

#### SB 436 Use of Vessel Registration Fees

Hooper

Use of Vessel Registration Fees; Authorizing a portion of county or municipal vessel registration fees to be used for specified additional purposes, etc.Effective Date: 7/1/2019

3/6/2019

SENATE Now in Environment and Natural Resources

# HB 437 Community Development Districts

Buchanan

Community Development Districts: Specifies procedure for establishing & adding parcels to new community development districts; provides noticing & filing requirements; specifies that expansion of district's boundaries does not alter voting methods; authorizes use of existing procedures for adding parcels to community development districts. Effective Date: July 1, 2019

3/7/2019 HOUSE Now in Ways & Means Committee

#### SB 438 Prohibited Discrimination

Gruters

Prohibited Discrimination; Citing this act as the "Florida Inclusive Workforce Act"; revising the purposes of the Florida Civil Rights Act of 1992 to conform to changes made by the act; revising provisions regarding remedies for unlawful discrimination to include discrimination based on sexual orientation and gender identity in the area of employment, to conform to changes made by the act; adding sexual orientation and gender identity as impermissible grounds for discrimination with respect to specified unlawful employment practices, etc. Effective Date: 7/1/2019

SENATE Referred to Governmental Oversight and Accountability; Judiciary; Rules

# HB 443 Assessment of Property

Rodriguez (Ant)

Assessment of Property: Authorizes local governments to enter into agreements with certain property owners to record specified restrictive covenants over their properties related to affordable housing; authorizes such covenants to contain resale restrictions & to be changed & updated; requires property owners to consider such restrictive covenants in arriving at just value of such properties; specifies that such restrictive covenants & changes & updates to & resale restrictions in covenants are deemed land use regulation; revises requirements that allow property appraisers to exempt certain property from tangible personal property tax. Effective Date: July 1, 2019

2/13/2019 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 02/15/19, 1:30 pm, 117 K (No Votes Will Be Taken)

# SB 474 Discrimination in Labor and Employment

Stewart

Discrimination in Labor and Employment; Creating the "Senator Helen Gordon Davis Fair Pay Protection Act"; prohibiting an employer from providing less favorable employment opportunities to employees based on their sex; prohibiting an employer from taking certain employment actions against employees; prohibiting an employer from engaging in certain activities relating to wages and benefits, etc. Effective Date: 7/1/2019

2/8/2019 SENATE Referred to Commerce and Tourism; Judiciary; Rules

#### HB 475 Certificates of Title for Vessels

Williamson

Certificates of Title for Vessels: Revises & provides requirements for application for and issuance of certificate of title for vessel; revises & provides duties of DHSMV related to issuance, renewal, replacement, or cancellation of certificate; revises & provides requirements for transferring ownership interest; specifies that certain information is public record; provides requirements related to security interest in vessel; provides for rights of vessel purchasers; provides for repeal of certain provisions on specified dates; provides that principles & law of equity supplement provisions of act; authorizes DHSMV to adopt rules; provides construction & applicability regarding transactions, certificates of title, & records entered

into or created, actions or proceedings commenced, & security interests perfected before effective date of act. Effective Date: July 1, 2022

3/8/2019 HOUSE Committee Substitute Text (C1) Filed

#### **HB 485** Prohibited Discrimination

Webb

Prohibited Discrimination: Provides that sexual orientation & gender identity are impermissible grounds for discrimination in public lodging establishments & public food service establishments; revises provisions of Florida Civil Rights Act of 1992 & Fair Housing Act to include sexual orientation & gender identity; provides exception for constitutionally protected free exercise of religion. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Civil Justice Subcommittee

## HB 493 Social Media Accounts Privacy

Hart

Social Media Accounts Privacy: Prohibits employer from requesting or requiring access to social media account of employee or prospective employee; prohibits employer from taking retaliatory personnel action against employee or failing or refusing to hire prospective employee as result of employee's refusal to allow access to his or her social media account; provides for civil action; requires that civil action be brought within specified timeframe; provides for fees & costs. Effective Date: October 1, 2019

1/30/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

# **HB 497** Sanitary Sewer Laterals

1/30/2019

Webb

Sanitary Sewer Laterals: Defines "sanitary sewer lateral"; requires districts to notify homeowners if they discover leaky sanitary sewer lateral on homeowner's property; specifies that homeowner is not required to take action; requires districts to notify specified homeowners for past discoveries of leaky sanitary sewer laterals; requires certain districts to create publicly accessible databases for certain purposes; provides that certain districts are not liable for failure to maintain records of notifications. Effective Date: July 1, 2019

#### HB 507 Annual Business Organization Reports and Fees

Hage

Annual Business Organization Reports and Fees: Authorizes domestic & foreign limited liability companies, corporations, corporations not for profit, limited partnerships, & limited liability corporations to submit biennial reports to DOS; establishes biennial report filing fee & biennial supplemental corporate fee; authorizes DOS to escrow amount necessary to annualize revenues collected from biennial report filing fees & biennial supplemental corporate fees. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Business & Professions Subcommittee

# HB 517 Minimum Wage

Jacquet

Minimum Wage: Revises formula for adjusted state minimum wage. Effective Date: July 1, 2019 1/30/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

HOUSE Now in Local, Federal & Veterans Affairs Subcommittee

#### HB 521 Wetland Mitigation

McClure

Wetland Mitigation: Providing applicability. Effective Date: July 1, 2019

3/8/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Subcommittee, 03/12/19, 1:30 pm, 12

## HB 529 Use of Vessel Registration Fees

Mariano

Use of Vessel Registration Fees: Authorizes portion of county or municipal vessel registration fees to be used for specified purposes. Effective Date: July 1, 2019

3/8/2019 HOUSE On Committee agenda - Local, Federal & Veterans Affairs Subcommittee, 03/12/19, 8:30 am, 12 H

# SB 532 Wetland Mitigation

Lee

Wetland Mitigation; Revising the conditions under which a governmental entity may create or provide mitigation for a project other than its own under certain circumstances, etc. Effective Date: 7/1/2019

3/7/2019

SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government

# HB 555 Land Acquisition Trust Fund

Drake

Land Acquisition Trust Fund: Requires that certain funds distributed into Land Acquisition Trust Fund be used for conservation & management projects in certain counties; provides types of projects for which DEP may use such funds. Effective Date: July 1, 2019

2/6/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

## SB 564 Truth In Millage Notices

Hooper

Truth In Millage Notices; Authorizing property appraisers to make notices of proposed property taxes available on their websites in lieu of mailing the notices; authorizing property appraisers to use electronic technology and devices for certain formatting purposes; revising timeframes for filing petitions with the value adjustment board as to valuation issues, etc. Effective Date: 7/1/2019

2/8/2019 SENATE Referred to Community Affairs; Finance and Tax; Appropriations

# SB 568 Assessment of Property

Diaz

Assessment of Property; Authorizing local governments to enter into agreements with certain property owners to

authorize the local governments to record specified restrictive covenants related to affordable housing; authorizing such covenants to contain resale restrictions and to be amended or supplemented under certain circumstances; requiring property appraisers to consider such restrictive covenants in arriving at the just value of such properties, etc. Effective Date: 7/1/2019

3/7/2019 SENATE On Committee agenda - Community Affairs, 03/12/19, 4:00 pm, 301 S

## HB 573 Strategic Fuel Reserve

Casello

Strategic Fuel Reserve: Creates Florida Strategic Fuel Reserve Task Force within DEM to develop strategic fuel reserve plan for emergencies or disasters; requires DEM to provide administrative & support services; specifies membership of task force; requires task force to elect chair & vice chair; requires task force to submit recommended plan to Governor & Legislature. Effective Date: July 1, 2019.

2/6/2019 HOUSE Now in Transportation & Infrastructure Subcommittee

## SB 580 Taxation of Aircraft Sales and Leases

Bean

Taxation of Aircraft Sales and Leases; Decreasing the sales tax rate on aircraft sales and leases; decreasing the maximum applicable sales tax rate under the flyable aircraft partial sales tax exemption, etc. Effective Date: 7/1/2019

3/7/2019

Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 03/08/19, 1:00 pm, 117 K (No Votes Will Be Taken)

# SB 608 Railroad-highway Grade Crossings

Bean

Railroad-highway Grade Crossings; Prohibiting a railroad train from blocking a public highway, street, or road at a railroad-highway grade crossing for more than a specified time; exempting certain persons from liability for violations under certain circumstances, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Infrastructure and Security; Judiciary; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

#### SB 628 Water Resources

Albritton

Water Resources; Revising requirements for the Office of Economic and Demographic Research's annual assessment of this state's water resources and conservation lands; requiring the office to consult with the Department of Environmental Protection; requiring the assessment to be submitted to the Legislature by a specified date, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Environment and Natural Resources; Infrastructure and Security; Appropriations

## HB 641 Community Development District Bond Financing

Andrade

Community Development District Bond Financing: Requires district boards to authorize bonds by two-thirds majority vote. Effective Date: October 1, 2019

3/8/2019 HOUSE On Committee agenda - Ways & Means Committee, 03/12/19, 4:00 pm, 17 H

# HB 645 Disaster Recovery

Trumbul

Disaster Recovery: Authorizes specified counties to levy discretionary sales surtax; authorizes political subdivisions to declare local emergency irrespective of number of political subdivisions it affects; revises number of days each state of emergency is effective; specifies conditions & areas in which certain counties or their authorized collectors may remove debris as result of declared local or state emergency. Effective Date: upon becoming a law

2/21/2019 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 02/22/19, 1:30 pm, 117 K (No Votes Will Be Taken)

# SB 660 Transportation

Brandes

Transportation; Requiring the Department of Transportation to consist of a central office that establishes policies and procedures and districts that carry out projects as authorized or required under the policies and procedures of the central office; prohibiting the driver of any vehicle from following another vehicle more closely than is reasonable and prudent given certain circumstances; revising the number of times that certain persons may elect to attend a basic driver improvement course; providing requirements, beginning on a specified date, for license plates, cab cards, and validation stickers for vehicles registered in accordance with the International Registration Plan; directing the department to implement protocols for issuing an optional electronic credential and to procure a related technology system, etc. Effective Date: Except as otherwise expressly provided in this act and except for this section, which shall take effect upon this act becoming a law, this act shall take effect October 1, 2019

2/15/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

# SB 676 Certificates of Title for Vessels

Hooper

Certificates of Title for Vessels; Designating the "Uniform Certificate of Title for Vessels Act"; revising requirements for application for, and information to be included in, a certificate of title for a vessel; requiring the Department of Highway Safety and Motor Vehicles to retain certain information relating to ownership and titling of vessels; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for the rights of a purchaser of a vessel who is not a secured party; providing rules for the transfer of ownership in a vessel, etc. Effective Date: 10/1/2019

2/15/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

# SB 690 Single Subject Limitation for Taxation and Budget Reform Commission

Rodriguez (J)

Single Subject Limitation for Taxation and Budget Reform Commission; Proposing an amendment to the State

Constitution to require that any proposals to revise the State Constitution, or any part thereof, filed by the Taxation and Budget Reform Commission be limited to a single subject, etc.

3/7/2019 SENATE On Committee agenda - Ethics and Elections, 03/12/19, 4:00 pm, 412 K

## SB 692 Employment Practices

Cruz

Employment Practices; Creating the "Florida Family Leave Act"; requiring an employer to allow certain employees to take paid family leave to bond with a new child upon the child's birth, adoption, or foster care placement; requiring that family leave be taken concurrently with any leave taken pursuant to federal family and medical leave provisions; requiring an employer to provide notice to employees of the right to paid family leave, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Commerce and Tourism; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

# HB 707 Drug-free Workplaces

DiCeglie

Drug-free Workplaces: Revises contents of employer policy statement with respect to employee drug use; revises frequency of followup testing; revises specimen collection, verification, & documentation procedures; revises requirements for confirmation testing. Effective Date: July 1, 2019

2/13/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

#### SB 708 Sale of Sunscreen

Stewart

Sale of Sunscreen; Prohibiting the sale, offer for sale, or distribution of certain sunscreen products to a consumer who does not have a prescription for such product, etc. Effective Date: 7/1/2019

2/15/2019

SENATE Referred to Environment and Natural Resources; Commerce and Tourism; Rules

## SB 728 Growth Management

Lee

Growth Management; Authorizing sufficiently contiguous lands located within the county or municipality which a petitioner anticipates adding to the boundaries of a new community development district to also be identified in a petition to establish the new district under certain circumstances; providing requirements for the petition; providing notification requirements for the petition, etc. Effective Date: Upon becoming a law

3/7/2019 SENATE On Committee agenda - Community Affairs, 03/12/19, 4:00 pm, 301 S

## SB 736 Nontransferable Tickets

Hutson

Nontransferable Tickets; Authorizing a ticket issuer to employ a nontransferable ticketing system only under specified circumstances; prohibiting a ticket buyer or seller from being penalized, discriminated against, or denied access to an event under certain circumstances, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Innovation, Industry, and Technology; Judiciary; Rules

## HB 757 Lakes and Lagoons

Massullo, Jr.

Lakes and Lagoons: Excludes manmade lakes & lagoons over certain size from definitions of terms "public swimming pool" & "swimming pool" for certain purposes. Effective Date: July 1, 2019

2/20/2019 HOUSE Now in Health Quality Subcommittee

## SB 826 Towing-storage Operator Liens

Rouson

Towing-storage Operator Liens; Requiring that certain lien notices be sent through an electronic third-party mailing service; requiring electronic third-party mailing services to apply to the Department of Highway Safety and Motor Vehicles for approval; requiring an electronic third-party mailing service to maintain certain records for a specified timeframe and to allow inspection of such records by the department, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Judiciary; Infrastructure and Security; Appropriations

# HB 829 Attorney Fees and Costs

Sabatini

Attorney Fees and Costs: Provides that local governments may enact legislation on any subject unless expressly preempted to state; provides for award of attorney fees & costs in successful actions challenging local legislation as preempted to state; provides for withdrawal of motion for attorney fees if challenged legislation is withdrawn or corrected within specified period. Effective Date: July 1, 2019

2/20/2019 HOUSE Now in Civil Justice Subcommittee

# HB 847 Preemption of Conditions of Employment

Rommel

Preemption of Conditions of Employment: Preempts to state the right to regulate conditions of employment by an employer; voids existing ordinance, regulation, or policy that is preempted by act. Effective Date: upon becoming a law 2/20/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

# SB 866 Workplace Sexual Harassment and Sexual Assault

Berman

Workplace Sexual Harassment and Sexual Assault; Prohibiting an employer from requiring an employee to sign a nondisclosure agreement, waiver, or other document, as a condition of employment, to prevent the employee from disclosing sexual harassment or sexual assault; prohibiting an employer from discharging or retaliating against an employee for disclosing or discussing workplace sexual harassment or sexual assault, etc. Effective Date: 10/1/2019

2/19/2019 SENATE Referred to Commerce and Tourism; Judiciary; Rules

## SB 890 Drug-free Workplaces

Baxley

Drug-free Workplaces; Revising the contents of an employer policy statement with respect to employee drug use; revising the frequency of followup testing; revising specimen collection, verification, and documentation procedures, etc.

Effective Date: 7/1/2019

2/19/2019 SENATE Referred to Commerce and Tourism; Judiciary; Rules

# SB 944 Land Acquisition Trust Fund

Stewart

Land Acquisition Trust Fund; Requiring a specified annual appropriation to the Florida Forever Trust Fund; prohibiting moneys from the Land Acquisition Trust Fund from being used for specified costs, etc. Effective Date: 7/1/2019

3/7/2019 SENATE On Committee agenda - Environment and Natural Resources, 03/12/19, 4:00 pm, 37 S

# SB 946 Background Screening

Powell

Background Screening; Prohibiting employers from excluding applicants from an initial interview for employment under certain conditions; requiring the Department of Economic Opportunity to enforce the act, etc. Effective Date: 7/1/2019
2/19/2019 SENATE Referred to Commerce and Tourism; Governmental Oversight and Accountability;
Appropriations

## HB 957 Petroleum Restoration

2/28/2019

SB 974

Perez

Petroleum Restoration: Requires limited contamination assessment reports & Petroleum Cleanup Participation Program site rehabilitation agreements to include cost savings; removes requirements for demonstration & determination of copayment & assessment report requirements; requires advanced cleanup applications to include agreements for continued program participation & conceptual proposed courses of actions; removes provisions prohibiting refund of contamination assessment report costs from Inland Protection Trust Fund; requires selected agency term contractors to submit scopes of work for limited contamination assessments to DEP; directs DEP to issue purchase orders. Effective Date: July 1, 2019

HOUSE Now in Agriculture & Natural Resources Subcommittee

# Damaged, Dismantled, Derelict, or Salvage Motor Vehicles

Perry

Damaged, Dismantled, Derelict, or Salvage Motor Vehicles; Authorizing a certain notice sent by certified mail that a motor vehicle is available for pickup to be sent by another commercially available delivery service that provides proof of delivery; requiring the notice to state that the owner has a specified period during which to pick up the vehicle; authorizing an independent entity to apply for a certificate of destruction or a certificate of title if the vehicle is not claimed within a specified time after the delivery or attempted delivery of the notice, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019

3/7/2019 SENATE On Committee agenda - Infrastructure and Security, 03/12/19, 4:00 pm, 110 S

## HB 1053 Department of Highway Safety and Motor Vehicles

Brannan II

Department of Highway Safety and Motor Vehicles: Revises & provides requirements relating to compliance with federal commercial motor vehicle regulations, investigations & inspections by DHSMV, apportionable vehicles, the International Registration Plan, identification cards & driver licenses, motor vehicle dealer licensing, inspection of rebuilt vehicles, crash reports, electronic transactions, & truancy reporting. Effective Date: July 1, 2019

3/8/2019 HOUSE On Committee agenda - Transportation & Infrastructure Subcommittee, 03/12/19, 12:30 pm. 10:

HOUSE On Committee agenda - Transportation & Infrastructure Subcommittee, 03/12/19, 12:30 pm, 102

## SB 1054 Community Redevelopment Agencies

Lee

Community Redevelopment Agencies; Prohibiting a person from lobbying a community redevelopment agency until he or she has registered as a lobbyist with that agency; authorizing an agency to establish an annual lobbyist registration fee, not to exceed a specified amount; requiring ethics training for community redevelopment agency commissioners; revising the list of projects that are prohibited from being financed by increment revenues; specifying the level of tax increment financing that a governing body may establish for funding the redevelopment trust fund, etc. Effective Date: 7/1/2019

2/22/2019 SENATE Referred to Community Affairs; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

## SB 1056 Florida Disaster Resilience Task Force

Rodriguez (J)

Florida Disaster Resilience Task Force; Establishing the task force adjunct to the Department of Environmental Protection; providing the purpose and membership of the task force; requiring the appointees to be experts from specified subject areas, etc. Effective Date: 7/1/2019

2/22/2019 SENATE Referred to Environment and Natural Resources; Innovation, Industry, and Technology; Rules

# HB 1121 Citizen Support Organizations

Altman

Citizen Support Organizations: Requires that contracts between DEP & citizen support organization include specified provision; requires DEP to submit report to Legislature; abrogates scheduled repeal of provisions governing DEP & FWCC citizen support organizations; authorizes court to order persons convicted of certain violations to pay additional assessment; authorizes specified citizen support organization to post certain rewards. Effective Date: July 1, 2019

3/8/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Subcommittee, 03/12/19, 1:30 pm, 12

## HB 1135 Florida Red Tide Mitigation and Technology Development Initiative

Grant (M)

Florida Red Tide Mitigation and Technology Development Initiative: Establishes Florida Red Tide Mitigation & Technology Development Initiative; provides purpose & goal of initiative; provides for funding; requires initiative to submit annual report; establishes Initiative Technology Advisory Council; provides for meetings, membership, terms of office, & compensation of council; provides for expiration of initiative; provides appropriations. Effective Date: July 1, 2019

3/4/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

## SB 1140 Attorney Fees and Costs

Hutson

Attorney Fees and Costs; Waiving the sovereign immunity of local governments for liability for certain attorney fees and costs; providing for award of attorney fees and costs and damages in successful civil actions challenging local ordinances as being preempted by the State Constitution or state law; prohibiting an award of attorney fees and costs under certain circumstances, etc. Effective Date: 7/1/2019

2/28/2019 SENATE Referred to Judiciary; Community Affairs; Rules

#### SB 1148 Vehicles for Rent or Lease

Perry

Vehicles for Rent or Lease; Authorizing an electronic copy of certain rental or lease documentation to be in the possession of the vehicle operator or carried in the vehicle and to be exhibited upon demand of any authorized law enforcement officer or any agent of the Department of Highway Safety and Motor Vehicles; prohibiting a person from renting a motor vehicle to another person unless he or she has verified that the renter's driver license is unexpired, etc. Effective Date: 7/1/2019

2/28/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

#### HB 1149 Workforce Retention

Hatterslev

Workforce Retention: Requires employers intending to relocate out of state or cease operation to notify DBPR; provides penalty; requires DBPR to compile list of employers that relocate or cease operation; provides that such employers are ineligible for certain benefits for specified period; requires employers to remit certain funds to DBPR; requires each state agency head to ensure certain services are performed by state contractors within state. Effective Date: 240 days after becoming a law

3/4/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

## SB 1150 Wildlife Protection

Pizzo

Wildlife Protection; Prohibiting the import, sale, purchase, and distribution of ivory articles and rhinoceros horns; providing that it is unlawful to take, possess, injure, shoot, collect, or sell Florida black bears; providing that the illegal taking, possession, injuring, shooting, collecting, or selling of Florida black bears is a Level Four violation, which is subject to criminal and civil penalties, etc. Effective Date: 7/1/2019

2/28/2019 SENATE Referred to Environment and Natural Resources; Criminal Justice; Rules

## HB 1199 Water Resources

Jacobs

Water Resources: Revises requirements for Office of Economic & Demographic Research's annual assessment of this state's water resources & conservation lands; requires office to consult with DEP; requires assessment to be submitted to Legislature by specified date. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

## HB 1221 Anchored Vessels

Polsky

Anchored Vessels: Directs FWCC to conduct study of impacts of long-term stored vessels on local communities & state & to submit report to Governor & Legislature; revises distribution of vessel registration fees to provide grants for derelict vessel removal; authorizes commission to use certain funds to remove, or pay private contractors to remove, derelict vessels; prohibits residing or dwelling on certain derelict vessels until certain conditions are met. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

## **HB 1237** Towing and Immobilizing of Vehicles and Vessels

McClain

Towing and Immobilizing of Vehicles and Vessels: Authorizes local governments to enact rates to tow or immobilize vessels on private property & to remove & store vessels; prohibits local governments from enacting ordinances that impose charges on authorized wrecker operators or towing businesses; prohibits local governments from imposing charges on specified entities; authorizes certain persons to place liens on vehicles or vessels; requires persons who immobilize vehicles to be licensed; provides procedures for licensing; specifying prohibited activities and insurance coverages. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Local, Federal & Veterans Affairs Subcommittee

# HB 1269 Vehicle and Vessel Registration Data

Fernandez-Barquin

Vehicle and Vessel Registration Data: Requires DHSMV to provide tax collectors & their agents with real-time access to certain vehicle & vessel registration data in same manner as provided to other third parties. Effective Date: July 1, 2019 3/8/2019 HOUSE Now in Transportation & Infrastructure Subcommittee

## HB 1273 Legislative Preemption

Goff-Marcil

Legislative Preemption: Proposes s. 22 of Art. III of State Constitution to require supermajority of each house to approve general law preempting subject of legislation to state. Effective Date: Not Specified 3/8/2019 HOUSE Now in Local, Federal & Veterans Affairs Subcommittee

# HB 1279 Prohibited Discrimination

Fernández

Prohibited Discrimination: Defines terms "gender identity" & "sexual orientation"; revises functions of Florida Commission on Human Relations; revises provisions regarding remedies for unlawful discrimination to include discrimination based on sexual orientation & gender identity in area of employment; adds sexual orientation & gender identity as

impermissible grounds for discrimination with respect to specified unlawful employment practices; provides exception to specified provisions for constitutionally protected free exercise of religion. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Civil Justice Subcommittee

# HB 1285 Heat Illness Prevention

Smith (C)

Heat Illness Prevention: Requires certain employers to provide drinking water, shade, & annual training to certain employees & supervisors; requires DACS to adopt rules. Effective Date: October 1, 2019

3/8/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

## **HB 1291** State Renewable Energy Goals

Eskamani

State Renewable Energy Goals: Directs Office of Energy within DACS to develop unified statewide plan to generate state's energy from renewable sources by specified dates; requires state & public entities to cooperate as requested; provides plan requirements; requires office to submit plan & updates to Governor & Legislature. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Energy & Utilities Subcommittee

HB 1319 Vessels

Diamond

Vessels: Requires vessel operators to reduce speed in specified hazardous situations; revises criteria for at-risk vessel determinations; requires that such vessels be moved after certain notice; provides penalties for failure to present certificate of title showing proper transfer of vessel ownership; revises civil penalties relating to certain at-risk vessels & prohibited anchoring or mooring; provides civil penalties for vessels creating special hazards. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

SB 1352 Minimum Wage

Rodriguez (J)

Minimum Wage; Revising the formula for the adjusted state minimum wage; reducing over time the amount of tip credit an employer may claim; prohibiting an employer from claiming a tip credit beginning on a specified date, etc. Effective Date: 7/1/2019

3/4/2019 SENATE Referred to Commerce and Tourism; Innovation, Industry, and Technology; Rules

SB 1404 Fuel Taxes

Mayfield

Fuel Taxes; Requiring a specified percentage of certain state motor and diesel fuel taxes to be transferred to the Florida Forever Trust Fund; authorizing county and municipal governments to use certain local option motor and diesel fuel taxes to build, operate, and maintain stormwater systems, etc. Effective Date: 7/1/2019

2/26/2019 SENATE Withdrawn prior to introduction

## SB 1474 Workforce Retention

Torres, Jr.

Workforce Retention; Citing this act as the "Florida Jobs Retention Act of 2019"; requiring certain employers that intend to relocate out of state or cease operation to notify the Department of Business and Professional Regulation within a specified period; requiring the department to compile a semiannual list of employers that relocate out of state or cease operation; providing that such employers are ineligible for state grants, loans, or tax benefits for a specified period, etc. Effective Date: 240 days after becoming a law

3/8/2019 SENATE Referred to Commerce and Tourism; Judiciary; Appropriations

# SB 1482 Department of Highway Safety and Motor Vehicles

Stargel

The Department Of Highway Safety And Motor Vehicles; Authorizing the Department of Highway Safety and Motor Vehicles or its authorized agents to collect electronic mail addresses and use electronic mail for certain purposes; limiting the applications the department may accept by electronic or telephonic means; authorizing the department, instead of the Fish and Wildlife Conservation Commission, to accept certain applications by electronic or telephonic means, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

# SB 1502 Department of Environmental Protection

Bradley

Department of Environmental Protection; Transferring and reassigning functions and responsibilities of the Division of Law Enforcement relating to investigators of environmental crimes within the Fish and Wildlife Conservation Commission to the Division of Law Enforcement of the Department of Environmental Protection; providing requirements for a memorandum of agreement between the department and the commission regarding the responsibilities of the department and the commission; establishing the Division of Law Enforcement within the department, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

SB 1530 Vessels Rouson

Vessels; Requiring vessel operators to reduce speed in specified hazardous situations; revising criteria for determining that a vessel is at risk of becoming derelict; providing criminal penalties for failure to present a certificate of title showing proper transfer of vessel ownership; revising civil penalties relating to certain at-risk vessels and prohibited anchoring or mooring, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Criminal Justice; Rules

#### SB 1538 Heat Illness Prevention

Torres, Jr.

Heat Illness Prevention; Providing applicability; providing definitions; providing responsibilities of certain employers and employees; requiring the Department of Agriculture and Consumer Services to adopt rules, etc. Effective Date: 10/1/2019

3/8/2019 SENATE Referred to Health Policy; Governmental Oversight and Accountability; Rules

## SB 1552 Florida Red Tide Mitigation and Technology Development Initiative

Gruters

Florida Red Tide Mitigation and Technology Development Initiative; Establishing the Florida Red Tide Mitigation and Technology Development Initiative; requiring the initiative to submit an annual 8 report by a specified date to the Governor, the Legislature, the Secretary of Environmental Protection, and the executive director of the Fish and Wildlife Conservation Commission; establishing the Initiative Technology Advisory Council, etc. APPROPRIATION: Indeterminate Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

## **SB 1554** Regulation of Oil and Gas Resources

Rodriguez (J)

Regulation of Oil and Gas Resources; Prohibiting the Division of Resource Management within the Department of Environmental Protection from granting permits for a gas or oil well within the Everglades Protection Area; prohibiting the department from issuing a permit for a structure intended for the drilling for, or production of, oil, gas, or other petroleum products within the Everglades Protection Area, etc. Effective Date: Upon becoming a law

3/8/2019 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

## SB 1564 Petroleum Cleanup

Albritton

Petroleum Cleanup; Revising requirements for a limited contamination assessment report in which a property owner, operator, or person otherwise responsible for site rehabilitation must provide to the Department of Environmental Protection for the Petroleum Cleanup Participation Program; revising the contents of an advanced cleanup application to include a specified property owner or responsible party agreement, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

## SB 1580 Workplace Sexual Harassment

Book

Workplace Sexual Harassment; Requiring the Florida Commission on Human Relations to create and publish a model sexual harassment prevention guidance document and sexual harassment prevention policy; requiring employers to adopt the model policy or one that equals or exceeds it; requiring the commission to produce a model sexual harassment prevention training program, etc. Effective Date: 1/1/2020

3/8/2019 SENATE Referred to Commerce and Tourism; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

#### SB 1614 Lakes and Lagoons

Baxley

Lakes and Lagoons; Excluding manmade lakes and lagoons over a certain size from the definitions of the terms "public swimming pool" and "swimming pool," respectively, for certain purposes, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Health Policy; Rules

## **SB 1666** Anchoring and Mooring of Vessels Outside of Public Mooring Fields

**Flores** 

Anchoring and Mooring of Vessels Outside of Public Mooring Fields; Defining the terms "store" and "stored"; prohibiting the owner, operator, or person in charge of a vessel from anchoring or mooring outside of public mooring fields for longer than a specified period of time; requiring the relocation or removal from the water of vessels anchored or moored in violation of the prohibition; providing that such a violation is noncriminal and is punishable by a fine, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Community Affairs; Rules

# SB 1674 Registration Data

Diaz

Registration Data; Requiring that the Department of Highway Safety and Motor Vehicles provide tax collectors and their agents with real-time access to data that other third parties receive from the department related to registration of vehicles, mobile homes, and vessels, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

## SB 1698 Legislative Preemption

Berman

Legislative Preemption; Proposing amendments to the State Constitution to require a supermajority vote of each house of the Legislature to enact a general law preempting a subject of legislation to the state, etc.

3/8/2019 SENATE Referred to Community Affairs; Judiciary; Rules

#### SB 1758 Water Quality Improvements

Mayfield

Water Quality Improvements; Citing this act as the "Clean Waterways Act"; transferring the onsite sewage program of the Department of Health to the Department of Environmental Protection by a type two transfer; establishing a wastewater grant program within the Department of Environmental Protection; revising requirements for a basin management action plan; requiring a wastewater treatment plant to notify customers of unlawful discharges of raw or partially treated sewage

into any waterway or aquifer within a specified timeframe, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

# SB 1762 State Renewable Energy Goals

Rodriguez (J)

State Renewable Energy Goals; Directing the Office of Energy within the Department of Agriculture and Consumer Services, in consultation with other state agencies, state colleges and universities, public utilities, and other private and public entities, to develop a unified statewide plan to generate the state's energy from renewable sources by specified dates, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Innovation, Industry, and Technology; Governmental Oversight and Accountability; Rules

# SB 1792 Towing and Immobilizing of Vehicles and Vessels

Gruters

Towing and Immobilizing of Vehicles and Vessels; Specifying that local governments may enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; prohibiting counties and municipalities, respectively, from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization services; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; authorizing vehicle immobilization devices to be used on trespassing motor vehicles, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Community Affairs; Infrastructure and Security; Rules

# **HB 3191** Florida Gulf Coast University - Red Tide Initiative

Rommel

Florida Gulf Coast University - Red Tide Initiative: Provides an appropriation for the Florida Gulf Coast University - Red Tide Initiative. Effective Date: July 1, 2019

2/13/2019 HOUSE Now in Higher Education Appropriations Subcommittee

## SB 7022 Fish and Wildlife Conservation Commission Citizen Support Organizations

Environment and Natural Resources

Fish and Wildlife Conservation Commission Citizen Support Organizations; Abrogating the scheduled repeal of provisions governing citizen support organizations established under the Fish and Wildlife Conservation Commission; authorizing a court to order persons convicted of certain violations to pay an additional assessment; authorizing a specified citizen support organization to post certain rewards, etc. Effective Date: 7/1/2019

3/7/2019 SENATE Now in Appropriations

## SB 7024 Department of Environmental Protection Citizen Support Organizations

Environment and Natural Resources

Department of Environmental Protection Citizen Support Organizations; Requiring that contracts between the department and a citizen support organization include a specified provision; abrogating the scheduled repeal of provisions governing citizen support organizations established under the department, etc. Effective Date: 7/1/2019 3/7/2019 SENATE Now in Appropriations

## HB 7029 Fracking

Agriculture & Natural Resources

Subcommittee

Fracking: Prohibits fracking; provides applicability of permits to drill & operate wells; requires well operators to provide written notice to DEP before performing specified activities. Effective Date: upon becoming a law 2/18/2019 HOUSE Now in Agriculture & Natural Resources Appropriations Subcommittee

#### SB 7064 Fracking

Agriculture

Fracking; Defining the term "fracking"; prohibiting fracking in this state; providing that permits for drilling or operating a well do not authorize fracking, etc. Effective Date: 7/1/2019

3/6/2019 SENATE On Committee agenda - Agriculture, 03/11/19, 1:30 pm, 301 S