

# // WEEK 3 REPORT

#### **CONTENTS**

SB 436 // HB 529

Vessel Registration Fees

SB 676 // HB 475

Certificates of Titles for Vessels

SB 1530 // HB 1319

Vessels

SB 1792 // HB 1237

Towing and Immobilizing of Vehicles and Vessels

**SB 1666** 

Anchoring and Mooring of Vessels Outside of Public Mooring Fields

HB 1221

**Anchored Vessels** 

SB 446 // HB 325

Coastal Management

SB 1758 // HB 1395

Water Quality Improvements

SB 1502

Department of Environmental Protection

The third week is complete. There are six weeks left in the 2019 Legislative Session and several of the bills we are tracking are moving and moving quickly.

Not only are bills moving, the House and Senate have released their proposed budgets. The fourth week of Session will be full of action for Marine Industries Association of Florida, as we have several bills of interest on agendas and have several budget appropriations to watch through the budget amendatory process.

In short, the third week was a busy week for us. As of Monday morning, your team hit the ground running regarding needed changes to HB 1221 and HB 1319. Both bills were amended significantly in their first committees. We have continued to work with all parties to seek just a few more changes to these bills. CS/HB 1221 is up again this week and is a priority for Chair Raschein. We appreciate her and Representative Polsky for working with us on changes. We are truly grateful for their willingness to work with us on CS/HB 1221.

Below are updates on CS/HB 1221 and CS/HB 1319, as well as many other bills moving that impact boating. Also, please know we have also included for you the House and Senate proposed budget items and the Governor's budget recommendations for reference.

As always, thank you for allowing us to represent you in Tallahassee.

**HB 529 by Mariano and SB 436 by Hooper - Use of Vessel Registration Fees**. These bills continue to move quickly. HB 529 passed the House Transportation and Infrastructure Subcommittee back in February, 11-0. The bill passed the House Local, Federal and Veterans Affairs Subcommittee, 13-0. The bill passed House State Affairs, 22-0. The bill is now on the House Calendar and available for Special Order.

Senate Bill 436 passed the Senate Community Affairs agenda on March 3rd. The bill passed, 5-0. The bill is on the Senate Environment and Natural Resources agenda this week. The bill will be heard March 26th.

**HB 475** by Williamson and SB 676 by Hooper - Certificates of Title for Vessels. HB 475 was heard in its first committee of refence and passed as a committee substitute, 13-0. The bill has two more

committee stops, House Transportation and Tourism Appropriations Subcommittee and State Affairs. HB 475 passed the House Transportation and Tourism Appropriations Subcommittee as a committee substitute, 11-0. The bill is now in House State Affairs.

The Senate Bill is referred to Senate Infrastructure and Security, Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development and Senate Appropriations. SB 676 is also on the agenda this week. The bill was temporarily postponed on March 20th in the Senate Infrastructure and Security Committee. The bill has been rescheduled for March 26th.

HB 1319 by Diamond and SB 1530 by Rouson - Vessels. HB 1319 has been referred to House Agriculture and Natural Resources Subcommittee, House Agriculture and Natural Resources Appropriations Subcommittee, House State Affairs Committee. The bill was significantly amended in House Agriculture and Natural Resources Subcommittee. Marine Industries still has one simple issue with regard to a few words with unintended consequences, but we are currently working with all parties to resolve the issue.

SB 1530 also has three references. The committees are Senate Environment and Natural Resources, Senate Criminal Justice and Senate Rules. The bill is not scheduled to be heard this week, but we anticipate movement since it passed the first House committee.

HB 1237 by McCLain and SB 1792 by Gruters - Towing and Immobilizing of Vehicles and Vessels. Both bills have three committees of reference.

House Bill 1237 was referred to House Local, Federal and Veterans Affairs Subcommittee, House Business and Professions Subcommittee and State Affairs Committee. House Bill 1237 passed the House Local, Federal and Veterans Affairs Subcommittee on March 19th, 12-1. The bill is currently scheduled to be heard in the House Business and Professions Subcommittee on March 26th.

Senate Bill 1792 was referred to Community Affairs, Infrastructure and Security and Rules. SB 1792 is scheduled to be heard in Senate Community Affairs March 26th.

HB 1221 by Polsky and SB 1666 by Flores - Anchoring and Mooring of Vessels Outside of Public Mooring Fields. Again, I must remind you that these bills are not linked in the computer system; however, they are considered companion bills. The bills are different, and we believe they will become much closer after amendments are filed this week in committee.

House Bill 1221 was referred to House Agriculture and Natural Resources Subcommittee, House Agriculture and Natural Resources Appropriations Subcommittee and House State Affairs. HB 1221 passed the House Agriculture and Natural Resources Subcommittee as a committee substitute 15-0. The bill is currently scheduled to be heard in House Agriculture and Natural Resources Appropriations Subcommittee March 26th. We anticipate amendments to be filed to the bill.

Senate Bill 1666 was referred to Senate Environmental and Natural Resources, Senate Community Affairs and Senate Rules. This bill is scheduled to be heard March 26th in the Senate Environmental and Natural Resources Committee. Again, we anticipate amendments to be filed. We will forward them as soon as we receive them.

**HB1395** by Raschein and SB1758 by Mayfield - Water Quality Improvements. The bills are sponsored by the Senate Appropriations Subcommittee on Agriculture, Environment and General Government Chairwoman and by the House Agriculture and Natural Resources Appropriations Subcommittee Chairwoman.

HB 1395 is referenced to House Agriculture and Natural Resources Subcommittee, House Appropriations

Committee and House State Affairs Committee. As of the writing of this report, the bill has not been heard.

Senate Bill 1758 has been referred to Senate Environment and Natural Resources, Senate Appropriations Subcommittee on Agriculture, Environment and General Government and Senate Appropriations. SB 1758 passed the Senate Environment and Natural Resources Committee as a committee substitute. The bill passed, 5-0.

HB 5401 by House Agriculture and Natural Resources Subcommittee, Raschein, SB 1502 by Bradley - Department of Environmental Protection. This bill will transfer some positions from FWC to DEP for law enforcement. This bill is a priority. The Senate bill is referred to Senate Environment and Natural Resources, Senate Appropriations Subcommittee on Agriculture, Environment and General Government and Senate Appropriations. The bill is scheduled to be heard in the Senate Environment and Natural Resources Committee on March 26th.

Committee bill ANR 19-01 is now referred to as HB 5401. This is now the companion bill to SB 1502. HB 5401 is now waiting to be heard in House Appropriations.

For more information on these bills and others, please review the attachments.

Margaret "Missy" Timmins President

Timmins Consulting, LLC

## // USE OF VESSEL REGISTRATION FEES

Senate Bill 436 // Sen. Ed Hooper // Referred to: Community Affairs; Environment and Natural Resources; Rules

House Bill 529 // Rep. Amber Mariano // Referred to: Transportation & Infrastructure Subcommittee; Local, Federal & Veterans Affairs Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: IDENTICAL

**Senate Bill 436**: Currently, any county may impose an annual registration fee on vessels registered, operated, used, or stored on waters within its jurisdiction. This fee is 50 percent of the applicable state registration fee and must be used for patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities within the county.

The bill expands the authorized uses of the county vessel registration fees to include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

**Most Recent Action:** On Committee agenda - Environment and Natural Resources, 03/26/19, 4:00 pm

**House Bill 529:** Florida law authorizes counties to assess an optional vessel registration fee of 50 percent of the applicable state vessel registration fee. The first \$1 of every optional registration fee is deposited into the Save the Manatee Trust Fund for purposes specified by law. All other moneys received from such fee must be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities.

The bill specifies that the optional county and municipal vessel registration fee may be used for dredging, constructing, expanding or maintaining public boat ramps and other public water access facilities, including associated engineering and permitting fees.

**Most Recent Action:** Favorable by State Affairs Committee; 23 Yeas, 0 Nays; Placed on Calendar, on 2nd reading

Attached documents: SB 436 (as filed) + staff analysis; HB 529 (as filed) + staff analysis

## // CERTIFICATES OF TITLES FOR VESSELS

Senate Bill 676 // Sen. Ed Hooper // Referred to: Infrastructure and Security;
Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

# House Bill 475 // Rep. Jayer Williamson // Referred to: Transportation & Infrastructure Subcommittee; Transportation & Tourism Appropriations Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 676**: SB 676 incorporates the Uniform Certificate of Title for Vessels Act into Florida's existing vessel titling and lien law. The bill contains numerous revisions to current title application requirements, revises information that must be included on a certificate of title for a vessel, provides for the perfection of security interests in a vessel and for the rights of a secured party, provides requirements for the transfer of ownership in a vessel, and revises various duties and responsibilities of the Department of Highway Safety and Motor Vehicles (DHSMV) with respect to titling of vessels.

#### Generally, the bill:

- Defines numerous terms relating to titling of vessels.
- Provides requirements for applications for certificates of titles for vessels, including their detailed content, and provides exceptions from the requirement to apply for a certificate.
- Provides responsibilities of an owner and insurer of a hull-damaged vessel, and of the DHSMV when creating a certificate of title.
- Specifies that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel, but nothing prohibits enforcement of a security interest in, levy on, or foreclosure of a statutory or common-law lien on a vessel.
- Provides the DHSMV with duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title, and provides additional requirements for obtaining a duplicate certificate of title.
- Sets out requirements for the determination and perfection of a security interest in a vessel and for the delivery of a statement of the termination of a security interest.
- Provides for the rights of a purchaser of a vessel who is not a secured party, and for rights of a purchaser who is a secured party.
- Repeals provisions replaced by the bill's provisions
- Specifies circumstances by which the DHSMV may create a new certificate of title after the receipt of an application for a transfer of ownership or termination of a security interest, without the applicant providing a certificate of title.
- Provides rules for the voluntary transfer of vessel title ownership, transfer by a secured party, and transfer by operation of law.
- Sets out "grandfathering" provisions, provides for application, and makes technical and conforming changes.

The bill appears to have an indeterminate, negative fiscal impact on resources of the DHSMV.

The bill takes effect October 1,2019.

**Most Recent Action:** Temporarily postponed by Infrastructure and Security; On Committee agenda - Infrastructure and Security, 03/26/19, 4:00 pm

**House Bill 475:** The bill incorporates the Uniform Certificate of Title for Vessels Act into Florida's existing vessel titling law. In doing this, the bill includes numerous changes to the title application requirements, information that must be included on the certificate of title, and the Department of Highway Safety and Motor Vehicle's (DHSMV) maintenance and public access to vessel title files. In general, the bill:

- Cites the short title as the, "Uniform Certificate of Title for Vessels Act."
- Creates a number of new definitions for purposes of vessel titling.
- Requires an application for a certificate of title to contain a detailed description of the vessel.
- Provides that state law governs all issues relating to the certificate of title for vessels.
- Requires a vessel owner to deliver an application and fee for certificate of title for the
  vessel, no later than 30 days from the date of ownership or the date Florida becomes the
  state of principal use.
- Provides new requirements for the contents of a certificate of title.
- Provides certain responsibilities applicable to an owner and insurer of a hull-damaged vessel.
- Requires DHSMV to maintain the information contained in all certificates of title and the information submitted with the application.
- Specifies that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel.
- Provides DHSMV with certain duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title.
- Specifies that a certificate of title is effective even if it contains scriveners errors or does not contain certain required information that DHSMV determines to be inconsequential to the issuing of a certificate of title.
- Provides additional requirements for obtaining a duplicate certificate of title.
- Provides requirements for the determination and perfection of a security interest in a vessel.
- Provides requirements for the delivery of a statement of the termination of a security interest
- Provides requirements for the transfer of ownership in a vessel.

**Most Recent Action:** Favorable with CS by Transportation & Tourism Appropriations Subcommittee; 11 Yeas, O Nays

Attached documents: SB 676 (as filed) + delete everything amendment + staff analysis; CS/HB 475 + staff analysis

## // VESSELS

Senate Bill 1530 // Sen. Darryl Rouson // Referred to: Environment and Natural Resources; Criminal Justice; Rules

House Bill 1319 // Rep. Ben Diamond // Referred to: Agriculture & Natural Resources
Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee;
State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 1530**: Requiring vessel operators to reduce speed in specified hazardous situations; revising criteria for determining that a vessel is at risk of becoming derelict; providing criminal penalties for failure to present a certificate of title showing proper transfer of vessel ownership; revising civil penalties relating to certain at-risk vessels and prohibited anchoring or mooring, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Criminal Justice; Rules

**House Bill 1319**: A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public waters of this state; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the owner of the property. Both state and local law enforcement agencies are authorized and empowered to relocate or remove a derelict vessel from public waters if the derelict vessel obstructs or threatens to obstruct navigation or in any way constitutes a danger to the environment, property, or persons.

The bill requires vessel operators to reduce to slow speed, minimum wake upon: approaching within 300 feet of any emergency vessel, including but not limited to, a law enforcement vessel, a United States Coast Guard vessel or auxiliary vessel, fire vessel, or tow vessel, with its emergency lights activated; and approaching within 300 feet of any construction vessel or barge when workers are present and actively engaged in operations and displaying an orange flag or yellow flashing light from the tallest portion of the vessel or barge. The bill provides that a vessel operator found in violation of the above requirements is guilty of a noncriminal infraction and further provides civil penalties.

The bill further provides that a vessel that does not have or is unable to demonstrate an effective means of propulsion and the owner is unable to provide documentation of vessel repair may be deemed at risk for becoming derelict.

The bill increases the civil penalties for a vessel deemed at risk for becoming derelict and for anchoring or mooring in a prohibited area and creates a penalty for a vessel that creates a special hazard. The bill further provides that a person cited more than three times in a 12-month period may have their vessel impounded by law enforcement.

**Most Recent Action:** Favorable with CS by Agriculture & Natural Resources Subcommittee; 13 Yeas, 0 Nays;

Attached documents: CS/HB 1319 + staff analysis

## // TOWING AND IMMOBILIZING OF VEHICLES AND VESSELS

Senate Bill 1792 // Sen. Joe Gruters // Referred to: Community Affairs; Infrastructure and Security; Rules

House Bill 1237 // Rep. Stan McClain // Referred to: Local, Federal & Veterans Affairs Subcommittee; Business & Professions Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 1792**: Specifying that local governments may enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; prohibiting counties and municipalities, respectively, from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization services; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; authorizing vehicle immobilization devices to be used on trespassing motor vehicles, etc.

Most Recent Action: On Committee agenda - Community Affairs, 03/26/19, 4:00 pm

**House Bill 1237:** County and municipal governments may contract with wrecker operators to tow or remove wrecked, disabled, or abandoned vehicles from streets, highways, and accident sites within their jurisdiction. Counties and municipalities may establish a wrecker operator system to apportion towing services across multiple wrecker operators. Wrecker operators who participate in the wrecker operator system are known as authorized wrecker operators. Counties and municipalities are authorized to establish maximum rates for the towing and storage of vehicles pursuant to an ordinance or rule adopted pursuant to s. 125.0103, F.S., or s. 166.043, F.S.

Some municipalities impose an administrative fee on vehicles towed by an authorized wrecker operator if the vehicle is seized or towed in connection with certain misdemeanors or felonies. The administrative fee is collected by the towing company on behalf of the municipal government and, in addition to towing and storage fees, must be paid before the vehicle is released to the registered owner or lienholder.

Vehicles or vessels parked without permission on private property may be towed at the direction of the owner or lessee of the property. The towing or removal must be conducted by a person regularly engaged in the business of towing vehicles or vessels and is subject to strict compliance with certain conditions and restrictions placed on the towing company. If the property is not a single-family residence, towing may only occur if notice is given via signage that must meet certain conditions.

The bill requires a county or municipality to establish maximum rates for the towing and storage of vessels, as well as to place a cap on the maximum rate for immobilizing a vehicle or vessel.

The bill prohibits a county or municipality from enacting a rule or ordinance that imposes a fee or charge on authorized wrecker operators. The bill provides that an authorized wrecker operator may impose and collect the administrative fee and is only required to remit the fee to the county or municipality after it has been collected. The bill prohibits counties and municipalities from adopting or enforcing ordinances or rules that impose fees on the registered owner or lienholder of a vehicle or vessel removed and impounded by an authorized wrecker operator. The bill provides that a wrecker operator who recovers, removes, or stores a vehicle or vessel shall have a lien on the vehicle or vessel that includes the value of the reasonable administrative fee or charge imposed by a county or municipality.

The bill establishes requirements for businesses engaged in vehicle immobilization operations. The bill requires vehicle immobilization operations to be licensed by the local government in the area the business operates and to meet certain insurance requirements. The bill establishes notice requirements for areas when an improperly parked vehicle may be subject to immobilization.

The bill may have an indeterminate fiscal impact on local governments.

**Most Recent Action:** Favorable by Local, Federal & Veterans Affairs Subcommittee; 12 Yeas, 1 Nay; On Committee agenda - Business & Professions Subcommittee, 03/26/19, 12:00 pm

Attached documents: SB 1792 (as filed); HB 1237 (as filed) + staff analysis

## // ANCHORING AND MOORING OF VESSELS OUTSIDE OF PUBLIC

#### **MOORING FIELDS**

Senate Bill 1666 // Sen. Anitere Flores // Referred to: Environment and Natural Resources; Community Affairs; Rules

HOUSE/SENATE BILL RELATIONSHIP: N/A

**Senate Bill 1666**: Defining the terms "store" and "stored"; prohibiting the owner, operator, or person in charge of a vessel from anchoring or mooring outside of public mooring fields for longer than a specified period of time; requiring the relocation or removal from the water of vessels anchored or moored in violation of the prohibition; providing that such a violation is noncriminal and is punishable by a fine, etc.

**Most Recent Action:** On Committee agenda - Environment and Natural Resources, 03/26/19, 4:00 pm

Attached documents: SB 1666 (as filed)

## // ANCHORED VESSELS

House Bill 1221 // Rep. Tina Polsky // Referred to: Agriculture & Natural Resources
Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee;
State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: N/A

**House Bill 1221**: A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public waters of this state; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the owner of the property. Both state and local law enforcement are authorized and empowered to relocate or remove a derelict vessel from public waters if the derelict vessel obstructs or threatens to obstruct navigation or in any way constitutes a danger to the environment, property, or persons.

The bill defines "long-term stored vessel" as a vessel on the waters of the state that is not under the supervision and control of a person capable of operating, maintaining, or moving it from one location to another and that has remained anchored or moored outside of a public mooring field for at least 30 days out of a 60-day period.

The bill requires the Florida Fish and Wildlife Conservation Commission (FWC) to conduct, for no longer than two years, a study of the impacts of long-term stored vessels on local communities and the state. The study must investigate if and how long-term stored vessels and vessels

anchored or moored outside of public mooring fields for more than 30 days contribute to the number of derelict and abandoned vessels on the waters of the state; investigate the impacts of long-term stored vessels, vessels anchored or moored outside of public mooring fields for more than 30 days, and vessels anchored within public mooring fields on the local and state economies, public safety, and the environment during and after a significant tropical storm or hurricane event; and provide recommendations for appropriate management options for long-term stored vessels and vessels anchored or moored outside of public mooring fields for more than 30 days to mitigate any identified negative impacts. The bill further requires FWC to submit a report of its findings to the Governor and the Legislature within six months after the date the study is completed.

The bill prohibits a person from residing or dwelling on a vessel that has been charged by an officer of FWC or any law enforcement agency as derelict until the vessel is removed from the waters of the state permanently or returned to the waters of the state in a condition that is no longer derelict.

**Most Recent Action:** Favorable with CS by Agriculture & Natural Resources Subcommittee; 15 Yeas, 0 Nays; On Committee agenda - Agriculture & Natural Resources Appropriations Subcommittee, 03/26/19, 8:30 am

Attached documents: CS/HB 1221 + staff analysis

## // COASTAL MANAGEMENT

Senate Bill 446 // Sen. Debbie Mayfield // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

House Bill 325 // Rep. Chip LaMarca // Referred to Agriculture & Natural Resources Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 446**:SB 446 revises the criteria the Department of Environmental Protection uses to determine annual funding priorities for beach erosion control projects and inlet management projects. The bill also revises related requirements for the Department of Environmental Protection regarding reporting and oversight, and the use of surplus funds for beach erosion control projects or inlet management projects. The bill revises requirements regarding funding and reporting on inlet management projects.

The bill revises the requirements for the Department of Environmental Protection to develop and submit the components of the comprehensive long-term management plan for the restoration and maintenance of Florida's critically eroded beaches.

The bill has an indeterminate fiscal impact. The DEP can absorb any costs within existing resources. Funding for beach erosion projects and inlet management projects is subject to legislative appropriations.

The bill takes effect July 1, 2019, except for changes to the scoring system for beach erosion control projects amended in s. 161.101, F.S., and changes to the comprehensive long-term beach management plan amended in s. 161.161, F.S., which will both take effect July 1, 2020.

**Most Recent Action:** Subcommittee Recommendation: Favorable by Appropriations Subcommittee on Agriculture, Environment, and General Government; 10 Yeas, 0 Nays

**House Bill 325**: Due to storm events, construction and maintenance of inlets, imprudent coastal developments, and other factors, 420.9 miles of Florida's beaches are critically eroded. The Beach Management Funding Assistance Program (program) within the Department of Environmental Protection (DEP) works with local sponsors to protect and restore the state's beaches through a comprehensive beach management planning program. Local sponsors submit annual funding requests to DEP for beach management and inlet management projects. DEP ranks the requests and provides a funding recommendation to the Legislature.

As it relates to beach management projects, the bill revises and provides more detail on the criteria DEP must consider when ranking beach management projects for funding consideration and requires DEP to implement a scoring system for annual project funding priorities that consists of criteria divided into four tiers. The bill assigns each tier a certain percentage of overall point value and requires that the criteria be equally weighted within each tier. The bill changes how DEP may utilize surplus funds and the procedures that must be followed.

For inlet management projects, the bill:

- Revises and updates the criteria DEP must consider when ranking inlet management projects for funding consideration, and requires DEP to weigh each criterion equally;
- Authorizes DEP to pay up to 75 percent of the construction costs of an initial major inlet management project component, and allows DEP to share the costs of the other components of inlet management projects equally with the local sponsor;
- Requires DEP to rank the inlet monitoring activities for inlet management projects as one overall subcategory request for funding separate from the beach management project funding requests; and
- Eliminates the requirement for the Legislature to designate one of the three highest ranked inlet management projects on the priority list as the Inlet of the Year.

The bill updates how DEP must develop and maintain a Comprehensive Long-Term Beach Management Plan that requires DEP to include, at a minimum, the following: a strategic beach management plan, critically eroded beaches report, and statewide long-range budget plan that includes a three-year work plan identifying beach nourishment and inlet management projects viable for implementation during the ensuing fiscal years.

The bill will have an insignificant negative fiscal impact on DEP.

The changes to the beach ranking criteria and the Comprehensive Long-Term Beach Management Plan criteria have an effective date of July 1, 2020. The other aspects of the bill have an effective date of July 1, 2019.

Most Recent Action: Placed on Calendar, on 2nd reading

Attached documents: None

## // WATER QUALITY IMPROVEMENTS

Senate Bill 1758 // Sen. Debbie Mayfield // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

House Bill 1395 // Rep. Holly Raschein // Referred to: Agriculture & Natural Resources Subcommittee; Appropriations Committee; State Affairs Committee

HOUSE/SENATE BILL RELATIONSHIP: IDENTICAL

**Senate Bill 1758**: CS/SB 1758 creates the "Clean Waterways Act," including a grant program, subject to

appropriation, for wastewater treatment facility or onsite sewage treatment and disposal system (OSTDS) improvements or connections within a basin management action plan (BMAP) or alternative restoration plan. The bill requires the Department of Environmental Protection (DEP) and the Department of Health (DOH) to develop a report on the impacts of a type two transfer of the OSTDS program.

The bill revises the requirements for all BMAPs. The bill:

- Requires that each BMAP include a plan, with specific timelines, to be submitted by each local government within the BMAP area for each wastewater treatment plant project and each OSTDS remediation plan.
- Expands and revises the OSTDS remediation plans required for the Outstanding Florida Springs to apply to all BMAPs.
- Imposes penalties for a local government's failure to meet the deadlines required under

the plan, including a moratorium on local government approval of building permits for new construction, a moratorium on DOH approval of new OSTDSs, and existing civil and criminal penalties for pollution. However, the bill authorizes DEP to grant an extension of time upon a showing of good cause or to reduce penalties based on expenditures for improvements and upgrades.

• Requires local governments within a BMAP or with impaired waters to adopt the Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes.

The bill requires a wastewater treatment facility that unlawfully discharges raw or partially treated sewage into a waterway or aquifer to provide notification to its customers within 24 hours after discovering the discharge. Effective July 1, 2024, the bill prohibits sanitary sewage disposal into Indian River Lagoon without providing advanced waste treatment.

**Most Recent Action:** Favorable with CS by Environment and Natural Resources; 5 Yeas, 0 Nays

**House Bill 1395**: Transfers onsite sewage program of DOH to DEP by type two transfer; prohibits local government from approving certain building permits; requires DEP to develop agricultural remediation plan as part of each basin management action plan; establishes wastewater grant program within DEP; revises requirements for basin management action plan; requires estimated nutrient load reductions in such plans to exceed specified amount; requires each local government to develop wastewater treatment plan that meets certain requirements; requires local government to create onsite sewage treatment & disposal system remediation plan as part of basin management action plan; prohibits facilities for sanitary sewage disposal from disposing of any waste in Indian River Lagoon without first providing advanced waste treatment.

**Most Recent Action:** Referred to Agriculture & Natural Resources Subcommittee; Appropriations Committee; State Affairs Committee

Attached documents: CS/SB 1758 + staff analysis

## // DEPARTMENT OF ENVIRONMENTAL PROTECTION

Senate Bill 1502 // Sen. Rob Bradley // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

House Bill 5401 // Agriculture & Natural Resources Appropriations Subcommittee; Rep. Holly Raschein // Referred to: Appropriations Committee

HOUSE/SENATE BILL RELATIONSHIP: SIMILAR

**Senate Bill 1502**: Transferring and reassigning functions and responsibilities of the Division of Law Enforcement relating to investigators of environmental crimes within the Fish and Wildlife Conservation Commission to the Division of Law Enforcement of the Department of Environmental Protection; providing requirements for a memorandum of agreement between the department and the commission regarding the responsibilities of the department and the commission; establishing the Division of Law Enforcement within the department, etc.

Most Recent Action: On Committee agenda - Environment and Natural Resources, 03/26/19, 4:00 pm

House Bill 5401: The Department of Environmental Protection (department) does not currently employ sworn law enforcement officers. The Florida Fish and Wildlife Conservation Commission (commission) provides law enforcement activities for the department. The department transfers funding to the commission to compensate for these law enforcement services.

The bill makes the following changes:

- Transfers the primary responsibility and powers for investigation and law enforcement of certain environmental crimes from the commission to the department. A new memorandum of agreement will be developed between the commission and the department to detail the responsibilities of both agencies.
- · Creates the Division of Law Enforcement in the department and reassigns all personnel and equipment from the department's Office of Emergency Response to the Division of Law Enforcement.
- Establishes a transition advisory workgroup for the purpose of identifying any administrative rules that need to be amended as a result of this consolidation.
- · Allows any commission employees who are transferred to the department to retain their leave and current position status.
- · Gives the department law enforcement authority in areas of environmental law enforcement where the commission currently has authority. The commission retains its authority.
- Adds the department to the Joint Task Force on State Agency Law Enforcement Communications.

There may be an insignificant negative fiscal impact on state government. The bill conforms to the Proposed House General Appropriations Act for Fiscal Year 2019-2020.

The bill has an effective date of July 1, 2019.

Most Recent Action: Filed (Formerly PCB ANR1); Referred to Appropriations Committee

Attached documents: SB 1502 (as filed); HB 5401 (as filed) + staff analysis

## // BOATING-RELATED APPROPRIATIONS

## **Boating Appropriations Highlights**

House Proposed Budget (PCB 19-01)

DERELICT VESSEL REMOVAL PROGRAM

#### Fiscal Year 2019-20

1755 SPECIAL CATEGORIES FLORIDA RESILIENT CO	OASTLINE INITIATIVE
FROM GENERAL REVENUE FUND 2,	,600,000
1766 GRANTS AND AIDS TO LOCAL GOVERNMENTS AN CLEAN MARINA	ND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY
FROM FEDERAL GRANTS TRUST FUND	1,960,000
FROM GRANTS AND DONATIONS TRUST FUND	200,000
1824 SPECIAL CATEGORIES	
BOATING AND WATERWAYS ACTIVITIES	
FROM MARINE RESOURCES CONSERVATION TRUST FUND .	1,626,025
1829 SPECIAL CATEGORIES	
BOATING SAFETY EDUCATION PROGRAM	
FROM MARINE RESOURCES CONSERVATION TRUST FUND .	
1830 FIXED CAPITAL OUTLAY	
BOATING INFRASTRUCTURE	
FROM FEDERAL GRANTS TRUST FUND	3,900,000
1831 GRANTS AND AIDS TO LOCAL GOVERNMENTS AN	ND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY

592,600

FROM GENERAL REVENUE FUND . . . . . . 1,400,000

FROM FEDERAL GRANTS TRUST FUND . . . 3,000,000

1832 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY FLORIDA BOATING IMPROVEMENT PROGRAM

1906 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND

NONSTATE ENTITIES - FIXED CAPITAL OUTLAY

ARTIFICIAL FISHING REEF CONSTRUCTION PROGRAM

FROM FEDERAL GRANTS TRUST FUND . . . 300,000

#### Senate Proposed Budget (SPB 2500)

#### Fiscal Year 19-20

1755 SPECIAL CATEGORIES FLORIDA RESILIENT COASTLINE INITIATIVE

FROM GENERAL REVENUE FUND . . . . . 2,600,000

From the funds in Specific Appropriation 1755, \$2,600,000 in recurring funds from the General Revenue Fund are provided for the Florida Resilient Coastline Initiative to assist local governments with storm resiliency, sea level rise planning, coastal resilience projects, and coral reef health.

The department shall perform an analysis for each assessment and planning grant provided to local communities during the 2018-2019 fiscal year. The analysis shall include for each grant; an accounting of grant expenditures, descriptions of goals and objectives, and project recommendations and estimated costs of those projects. The analysis shall be submitted to the chair of the Senate Appropriations Committee, the chair of the House of Representatives Appropriations Committee, and the Executive Office of the Governor's Office of Policy and Budget by October 1, 2019.

1766 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND

NONSTATE ENTITIES - FIXED CAPITAL OUTLAY CLEAN MARINA	
FROM FEDERAL GRANTS TRUST FUND	1,960,000
FROM GRANTS AND DONATIONS TRUST FUND	. 200,000
1824 SPECIAL CATEGORIES BOATING AND WATERWAYS ACTIVITIES	
FROM MARINE RESOURCES CONSERVATION TRUST FUND	1,626,025
1826 SPECIAL CATEGORIES DERELICT VESSEL REMOVAL PROGRAM	
FROM FEDERAL GRANTS TRUST FUND	3,000,000
1829 SPECIAL CATEGORIES BOATING SAFETY EDUCATION PROGRAM	
FROM MARINE RESOURCES CONSERVATION TRUST FUND	625,650
1830 FIXED CAPITAL OUTLAY BOATING INFRASTRUCTURE	
FROM FEDERAL GRANTS TRUST FUND	3,900,000
1831 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTEDERELICT VESSEL REMOVAL PROGRAM	ITIES - FIXED CAPITAL OUTLAY
FROM MARINE RESOURCES CONSERVATION TRUST FUND	1,400,000
1832 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND	
NONSTATE ENTITIES - FIXED CAPITAL OUTLAY	
FLORIDA BOATING IMPROVEMENT PROGRAM	
FROM MARINE RESOURCES CONSERVATION TRUST FUND FROM STATE GAME TRUST FUND	592,600 1,250,000
1906 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENT: ARTIFICIAL FISHING REEF CONSTRUCTION PROGRAM	ITIES - FIXED CAPITAL OUTLAY
FROM FEDERAL GRANTS TRUST FUND	300,000
FROM MARINE RESOURCES CONSERVATION TRUST FUND	300,000

#### 2019-2020 Governor's Proposed Budget

1755 SPECIAL CATEGORIES

FLORIDA RESILIENT COASTLINE INITIATIVE

FROM GENERAL REVENUE FUND . . . . . 6,000,000

The funds in Specific Appropriation 1755 are provided for the purpose of assisting local governments with sea level rise planning and coastal resilience projects. Funds may also be used for storm resiliency, including the placement of sand to mitigate erosion and ensure public safety, or for the protection of coral reef health, including restoration and monitoring.

1766 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND

NONSTATE ENTITIES - FIXED CAPITAL OUTLAY CLEAN MARINA

FROM FEDERAL GRANTS TRUST FUND . . . 1,960,000

1824 SPECIAL CATEGORIES

BOATING AND WATERWAYS ACTIVITIES

1829 SPECIAL CATEGORIES

BOATING SAFETY EDUCATION PROGRAM

FROM MARINE RESOURCES CONSERVATION TRUST FUND ..... 625,650

1830 FIXED CAPITAL OUTLAY

BOATING INFRASTRUCTURE

FROM FEDERAL GRANTS TRUST FUND . . . 3,900,000

1831 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND

NONSTATE ENTITIES - FIXED CAPITAL OUTLAY

DERELICT VESSEL REMOVAL PROGRAM

FROM GENERAL REVENUE FUND . . . . . 1,400,000

1832 GRANTS AND AIDS TO LOCAL GOVERNMENTS	AND	
NONSTATE ENTITIES - FIXED CAPITAL OUTLAY		
FLORIDA BOATING IMPROVEMENT PROGRAM		
FROM MARINE RESOURCES CONSERVATION TRUST FUND FROM STATE GAME TRUST FUND	1,250,000	592,600
1906 GRANTS AND AIDS TO LOCAL GOVERNMENTS	AND	
NONSTATE ENTITIES - FIXED CAPITAL OUTLAY		
ARTIFICIAL FISHING REEF CONSTRUCTION PROGRAM	1	
FROM GENERAL REVENUE FUND	300,000	
FROM FEDERAL GRANTS TRUST FUND	300,000	

## **APPENDIX**

## // USE OF VESSEL REGISTRATION FEES

SB 436 (as filed) + Staff Analysis HB 529 (as filed) + Staff Analysis

## // CERTIFICATES OF TITLES FOR VESSELS

SB 676 (as filed) + Delete-Everything Amendment + Staff Analysis CS/HB 475 + Staff Analysis

## // VESSELS

CS/HB 1319 + Staff Analysis

## // TOWING AND IMMOBILIZING OF VEHICLES AND VESSELS

SB 1792 (as filed) HB 1237 (as filed) + Staff Analysis

## // ANCHORING AND MOORING OF VESSELS OUTSIDE OF PUBLIC MOORING FIELDS

SB 1666 (as filed)

## // ANCHORED VESSELS

CS/HB 1221 + Staff Analysis

## // COASTAL MANAGEMENT

No attachments

## // WATER QUALITY IMPROVEMENTS

CS/SB 1758 + Staff Analysis

## // DEPARTMENT OF ENVIRONMENTAL PROTECTION

SB 1502 (as filed) HB 5401 (as filed) + Staff Analysis

## // CURRENT BILL TRACKING LIST

By Senator Hooper

16-00829A-19 2019436

A bill to be entitled

An act relating to use of vessel registration fees; amending s. 328.66, F.S.; authorizing a portion of county or municipal vessel registration fees to be used for specified additional purposes; providing an effective date.

7

1

2

3

4

5

6

Be It Enacted by the Legislature of the State of Florida:

9

11

1213

1415

1617

18

19

20

2122

23

24

25

26

27

28

29

Section 1. Subsection (1) of section 328.66, Florida Statutes, is amended to read:

328.66 County and municipality optional registration fee.-

(1) A Any county may impose an annual registration fee on vessels registered, operated, used, or stored on the waters of this state within its jurisdiction. This fee shall be 50 percent of the applicable state registration fee as provided in s. 328.72(1) and not the reduced vessel registration fee specified in s. 328.72(18). However, the first \$1 of every registration fee imposed under this subsection shall be remitted to the state for deposit in the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission, and shall be used only for the purposes specified in s. 379.2431(4). All other moneys received from such fee shall be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities of such municipality or county, which may include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs. A municipality that

16-00829A-19 2019436 was imposing a registration fee before April 1, 1984, may 30 continue to levy such fee, notwithstanding the provisions of 31 this section. 32 Section 2. This act shall take effect July 1, 2019. 33

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	By: The P	rofessional Staf	f of the Committee	on Community A	ffairs
BILL:	SB 436					
INTRODUCER:	Senator Ho	oper				
SUBJECT:	Use of Vess	sel Regist	ration Fees			
DATE:	February 28	3, 2019	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Peacock		Yeatma	an	CA	<b>Favorable</b>	
2.				EN		
3.				RC		
		-				

#### I. Summary:

Currently, any county may impose an annual registration fee on vessels registered, operated, used, or stored on waters within its jurisdiction. This fee is 50 percent of the applicable state registration fee and must be used for patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities within the county.

The bill expands the authorized uses of the county vessel registration fees to include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

#### **II.** Present Situation:

#### **Vessel Registration**

The term "vessel" is synonymous with boat as referenced in s. 1(b), Art. VII of the State Constitution<sup>1</sup> and includes every description of watercraft, barge, or airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water.<sup>2</sup> Vessels operated, used, or stored on the waters of this state must be registered with the Department of Highway Safety and Motor Vehicles (DHSMV) as a commercial or recreational<sup>3</sup> vessel, unless:

- The vessel is operated, used, and stored exclusively on private lakes and ponds;
- The vessel is owned by the U.S. Government;

<sup>&</sup>lt;sup>1</sup> FLA. CONST. art. VII, s.1(b) provides that motor vehicles, boats, airplanes, trailers, trailer coaches and mobile homes, as defined by law, shall be subject to a license tax for their operation in the amounts and for the purposes prescribed by law, but shall not be subject to ad valorem taxes.

<sup>&</sup>lt;sup>2</sup> Section 327.02(46), F.S.

<sup>&</sup>lt;sup>3</sup> Section 327.02(40), F.S., defines a "recreational vessel" as a vessel manufactured and used primarily for noncommercial purposes, or a vessel leased, rented, or chartered to a person for his or her noncommercial use.

BILL: SB 436 Page 2

- The vessel is used exclusively as a ship's lifeboat; or
- The vessel is non-motor-powered and less than 16 feet in length or a non-motor-powered canoe, kayak, racing shell, or rowing scull, regardless of length. 4

Section 328.72(12), F.S., provides that vessel registration periods are for 12 or 24 months. An individual who owns a vessel is eligible to register the vessel for a 12 or 24 month period that begins the first day of the birth month of the owner and ends the last day of the month preceding the owner's birth month. The registration period for vessels owned by companies, corporations, governmental entities, and registrations issued to dealers and manufacturers is July 1 to June 30.<sup>5</sup>

The base registration fee for vessels is determined by the length of the vessel. The vessel registration fee for a 12-month period is as follows:<sup>6</sup>

- Class A-1: Less than 12 feet in length and all canoes to which propulsion motors have been attached, regardless of length: \$5.50;
- Class A-2: 12 feet or more and less than 16 feet in length: \$16.25;
- Class 1: 16 feet or more and less than 26 feet in length: \$28.75;
- Class 2: 26 feet or more and less than 40 feet in length: \$78.25;
- Class 3: 40 feet or more and less than 65 feet in length: \$127.75;
- Class 4: 65 feet or more and less than 110 feet in length: \$152.75;
- Class 5: 110 feet or more in length: \$189.75; and
- Dealer Registration Certificate: \$25.50.

A portion of state vessel registration fees goes to the counties, with priority given to counties with more than 35,000 registered vessels. The portion of money going to the counties must be used for specific boating-related purposes. 8

#### **Local Vessel Registration Fees**

In addition to the state vessel registration fees above, any county may impose an annual registration fee on vessels registered, operated, used, or stored on waters within its jurisdiction. This fee is 50 percent of the applicable state registration fee as provided in s. 328.72(1), F.S., and not the reduced vessel registration fee specified in s. 328.72(18), F.S.<sup>9</sup> The first \$1 of every county registration fee must be remitted to the state for deposit into the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission. The remaining proceeds of the optional county fee is retained by the county where the vessel is registered and is to be used for patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities within the county. A county which imposes a vessel registration fee

<sup>&</sup>lt;sup>4</sup> Section 328.48(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 328.72(12)(c)2., F.S.

<sup>&</sup>lt;sup>6</sup> Section 328.72(1)(a), F.S.

<sup>&</sup>lt;sup>7</sup> Section 328.72(15), F.S.

<sup>&</sup>lt;sup>8</sup> *Id.* The dredging of channels is prohibited as a use for the money by the counties.

<sup>&</sup>lt;sup>9</sup> State vessel registration fees are reduced for recreational vessels equipped with an emergency position-indicating radio beacon registered with the U.S. National Oceanic and Atmospheric Administration (NOAA) or whose owner owns a personal locator beacon registered with the NOAA.

<sup>&</sup>lt;sup>10</sup> Section 328.66(1), F.S.

<sup>&</sup>lt;sup>11</sup> *Id*.

BILL: SB 436 Page 3

may share such proceeds with one or more municipalities within the county pursuant to an interlocal agreement to fund authorized boating-related projects. <sup>12</sup>

Currently, 15 counties have elected to impose the local vessel registration fee. The following chart<sup>13</sup> summarizes the associated revenue by county for Fiscal Year (FY) 2018-2019.

County	FY 18-19
Broward	\$348,657.83
Charlotte	\$162,291.76
Collier	\$161,248.00
Hardee	\$ 4,314.81
Hillsborough	\$261,766.16
Lee	\$350,021.31
Manatee	\$137,603.99
Martin	\$145,050.98
Miami-Dade	\$575,512.73
Monroe	\$224,956.67
Palm Beach	\$270,853.06
Pinellas	\$335,436.88
Polk	\$184,755.27
Sarasota	\$153,898.38
Volusia	\$166,786.14
<b>Grand Total</b>	\$3,483,153.97

#### **Regulation of Dredging**

Dredging means excavation in wetlands or other surface waters or excavation in uplands that creates wetlands or other surface waters. Filling means deposition of any material (such as sand, dock pilings or seawalls) in wetlands or other surface waters. <sup>14</sup>

Any activity on or over wetlands and other surface waters (dredging and filling) is regulated by the Department of Environmental Protection (DEP) and the five water management districts (Northwest Florida, Suwannee River, St. Johns River, Southwest Florida, and South Florida) through the Environmental Resources Permitting (ERP) program. Dredging and filling is also regulated by the federal government under a separate program administered by the U.S. Army Corps of Engineers (Corps). The process is initiated by submitting a joint (interagency) application to DEP or to one of the above water management districts. The appropriate agency is determined by a division of responsibilities specified in Operating Agreements between the agencies. Upon receipt of the application by DEP or water management district, a copy is also forwarded to the Corps to initiate the federal permitting process. <sup>15</sup>

<sup>&</sup>lt;sup>12</sup> Section 328.66(2), F.S.

<sup>&</sup>lt;sup>13</sup> Email from Kevin Jacobs, Deputy Legislative Affairs Director, Department of Highway Safety and Motor Vehicles, RE: SB 436, (February 15, 2019) (Copy on file with the Senate Committee on Community Affairs).

 <sup>14</sup> Department of Environmental Protection, ERP Dredging and Filing, available at <a href="https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/erp-dredging-and-filling">https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/erp-dredging-and-filling</a> (last visited on February 15, 2019).
 15 Id.

BILL: SB 436 Page 4

## III. Effect of Proposed Changes:

**Section 1** of the bill amends s. 328.66, F.S., to authorize a county to use a portion of vessel registration fees for additional purposes that may include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

**Section 2** provides that the bill takes effect July 1, 2019.

I۱	<b>/</b> .	Con	etitu	tions	al le	sues:
ı١	<i>-</i>	CUII	อแเน	LIUIIC	11 13	SUES.

A.	Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

BILL: SB 436 Page 5

#### VIII. **Statutes Affected:**

This bill substantially amends section 328.66 of the Florida Statutes.

#### **Additional Information:** IX.

A.

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

HB 529 2019

A bill to be entitled

An act relating to use of vessel registration fees; amending s. 328.66, F.S.; authorizing a portion of county or municipal vessel registration fees to be used for specified purposes; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 328.66, Florida Statutes, is amended to read:

328.66 County and municipality optional registration fee.-

(1) A Any county may impose an annual registration fee on vessels registered, operated, used, or stored on the waters of this state within its jurisdiction. This fee shall be 50 percent of the applicable state registration fee as provided in s. 328.72(1) and not the reduced vessel registration fee specified in s. 328.72(18). However, the first \$1 of every registration fee imposed under this subsection shall be remitted to the state for deposit in the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission, and shall be used only for the purposes specified in s. 379.2431(4). All other moneys received from such fee shall be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities of such municipality or

Page 1 of 2

HB 529 2019

county, which may include channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs. A municipality that was imposing a registration fee before April 1, 1984, may continue to levy such fee, notwithstanding the provisions of this section.

Section 2. This act shall take effect July 1, 2019.

26

27

28

29

30

31

32

33

Page 2 of 2

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 529 Use of Vessel Registration Fees

SPONSOR(S): Mariano

TIED BILLS: IDEN./SIM. BILLS: SB 436

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Infrastructure Subcommittee	11 Y, 0 N	Roth	Vickers
2) Local, Federal & Veterans Affairs Subcommittee	13 Y, 0 N	Renner	Miller
3) State Affairs Committee	23 Y, 0 N	Roth	Williamson

#### **SUMMARY ANALYSIS**

Vessels are registered and numbered uniformly throughout the state. Current law establishes state vessel registration fees, which are based on the length of the vessel. Current law also authorizes counties to impose an annual vessel registration fee of 50 percent of the applicable state vessel registration fee. The first \$1 of every optional registration fee is deposited into the Save the Manatee Trust Fund for purposes specified by law and all other moneys received must be expended for the patrol, regulation, and maintenance of lakes, rivers, and waters and for other boating-related activities.

The bill specifies that a county or municipality may use its optional vessel registration fee for channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, including associated engineering and permitting costs.

The bill does not appear to have a fiscal impact on state or local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0529e.SAC

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

#### **Vessel Registration**

Vessels are registered and numbered uniformly throughout the state in order to make registration and numbering procedures for vessels similar to those of automobiles and airplanes. In addition, a vessel registration fee and certificate is provided to determine the ownership of vessels operated, used, or stored on the waters of this state and to aid in the advancement of maritime safety.<sup>1</sup>

#### State Vessel Registration Fees

State vessel registration fees are based on the length of the vessel and range from a low of \$5.50 to a high of \$189.75.<sup>2</sup> Section 328.72(1)(a), F.S., provides the following state vessel registration fees:

- Class A-1—Less than 12 feet in length, and all canoes to which propulsion motors have been attached, regardless of length: \$5.50 for each 12-month period registered.
- Class A-2—12 feet or more and less than 16 feet in length: \$16.25 for each 12-month period registered. To county: \$2.85 for each 12-month period registered.
- Class 1—16 feet or more and less than 26 feet in length: \$28.75 for each 12-month period registered. To county: \$8.85 for each 12-month period registered.
- Class 2—26 feet or more and less than 40 feet in length: \$78.25 for each 12-month period registered. To county: \$32.85 for each 12-month period registered.
- Class 3—40 feet or more and less than 65 feet in length: \$127.75 for each 12-month period registered. To county: \$56.85 for each 12-month period registered.
- Class 4—65 feet or more and less than 110 feet in length: \$152.75 for each 12-month period registered. To county: \$68.85 for each 12-month period registered.
- Class 5—110 feet or more in length: \$189.75 for each 12-month period registered. To county: \$86.85 for each 12-month period registered.
- Dealer registration certificate: \$25.50 for each 12-month period registered.

A portion of state vessel registration fees goes to counties, with priority given to counties with more than 35,000 registered vessels.<sup>3</sup> The portion going to the counties must be used for specific boating-related purposes.<sup>4</sup>

#### **Local Vessel Registration Fees**

In addition to the state vessel registration fees, each county may impose an annual registration fee on vessels registered, operated, used, or stored on the waters of Florida within the county's jurisdiction. The fee must be 50 percent of the applicable state registration fee.<sup>5,6</sup> The first \$1 of every optional registration fee is deposited in the Save the Manatee Trust Fund<sup>7</sup> to be used only for specific purposes found in statute.<sup>8,9</sup> All other moneys received from such fee must be expended for the patrol, regulation, and maintenance of the lakes, rivers, and waters and for other boating-related activities of such county

<sup>&</sup>lt;sup>1</sup> Section 328.65, F.S.

<sup>&</sup>lt;sup>2</sup> Section 328.72(1)(a), F.S.

<sup>&</sup>lt;sup>3</sup> Section 328.72(15), F.S.

<sup>&</sup>lt;sup>4</sup> *Id.* The dredging of channels is prohibited as a use for the money by the counties.

<sup>&</sup>lt;sup>5</sup> Section 328.66(1), F.S.

<sup>&</sup>lt;sup>6</sup> Section 328.72(18), F.S., provides for reduced registration fees for vessels equipped with an emergency position-indicating radio beacon. The optional county and municipality vessel registration fee is based on the registration fees for vessels without an emergency position-indicating radio beacon.

 $<sup>^{7}</sup>$  The Save the Manatee Trust Fund is created within the Fish and Wildlife Conservation Commission.

<sup>&</sup>lt;sup>8</sup> Section 379.2431(4), F.S., provides for annual funding of programs for marine mammals.

<sup>&</sup>lt;sup>9</sup> Section 328.66(1), F.S. STORAGE NAME: h0529e.SAC

or municipality.<sup>10</sup> Any county that imposes an annual registration fee may establish, by interlocal agreement with one or more of the municipalities located within the county, a distribution formula for dividing the proceeds of the fee or for use of the funds for boating-related projects located within the county or the municipality or municipalities.<sup>11</sup>

Currently, 15 counties impose the local vessel registration fee. The following chart<sup>12</sup> summarizes the associated revenue by county for Fiscal Years (FY) 2014-2018.

County	FY 2014-15	FY 2015-16	FY 2016-17	FY 2017-18	Grand Total
<u>B</u> roward	\$646,377	\$661,252	\$647,331	\$666,747	\$2,621,709
<b>©</b> harlotte	\$290,149	\$277,469	\$282,224	275,992	\$1,125,837
<b>C</b> ollier	\$316,518	\$299,851	\$307,364	\$296,035	\$1,219,768
⊯llsborough	\$474,200	\$458,475	\$463,849	\$456,017	\$1,852,543
<u>L</u> ee	\$670,734	\$644,349	\$637,290	\$596,483	\$2,548,858
Manatee	\$228,000	\$224,801	\$238,995	\$241,824	\$933,622
∰artin	\$274,405	\$265,108	\$266,783	262,120	\$1,068,417
Miami-Dade	\$1,079,990	\$1,074,695	\$1,072,980	1,070,178	\$4,297,844
Monroe	\$425,664	\$429,461	\$426,726	\$386,365	\$1,668,217
Palm Beach	\$552,207	\$519,426	\$505,409	\$488,801	\$2,065,844
Pinellas	\$618,028	\$592,602	\$619,023	\$599,254	\$2,428,909
₽olk	\$308,231	\$305,645	\$308,556	\$303,986	\$1,226,419
Santa Rosa		\$326			\$326
Şarasota	\$298,934	\$290,950	\$294,975	\$291,726	\$1,176,586
√olusia	\$291,980	\$288,299	\$295,899	\$285,635	\$1,161,814
Ġrand Total	\$6,475,425	\$6,332,715	\$6,367,410	\$6,221,169	\$25,396,720

#### <u>dging</u>

The term "dredging" means excavation in surface waters or wetlands or excavation in uplands that create wetlands or other surface waters. The term "filling" means deposition of any material, such as sand, dock pilings or seawalls, in wetlands or other surface waters. 14

The Department of Environmental Protection (DEP) and the water management districts, through the Environmental Resources Permitting program, regulate dredging and filling activities on or over wetlands and other surface waters. The process is initiated by submitting a joint (interagency) application to DEP or the water management districts. The appropriate agency is determined by a division of responsibilities specified in Operating Agreements between the agencies. The federal government, under a separate program administered by the U.S. Army Corps of Engineers, also regulates dredging and filling. The federal government and filling.

<sup>&</sup>lt;sup>10</sup> Id

<sup>11</sup> Section 328.66(2), F.S.

Email from Kevin Jacobs, Deputy Legislative Affairs Director, Department of Highway Safety and Motor Vehicles, RE: HB 529, (January 4, 2019), on file with the Transportation & Infrastructure Subcommittee.

<sup>&</sup>lt;sup>13</sup> See s. 373.403(13), F.S.; see also Department of Environmental Protection, *ERP Dredging and Filling*, available at https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/erp-dredging-and-filling (last visited February 5, 2019).

<sup>&</sup>lt;sup>14</sup> Section 373.403(14), F.S.

<sup>&</sup>lt;sup>15</sup> See s. 373.4131, F.S.

<sup>&</sup>lt;sup>16</sup> Rule 62B-49.005, F.A.C.

<sup>&</sup>lt;sup>17</sup> See s. 373.046, F.S.

<sup>&</sup>lt;sup>18</sup> *Id*.

<sup>&</sup>lt;sup>19</sup> See s. 373.4144, F.S. **STORAGE NAME**: h0529e.SAC

#### Effect of the Bill

The bill amends s. 328.66(1), F.S., specifying that a county or municipality may use its optional vessel registration fee for channel and other navigational dredging, the construction, expansion, or maintenance of public boat ramps and other public water access facilities, and associated engineering and permitting costs.

The bill does not alter existing regulatory or permitting requirements.

#### **B. SECTION DIRECTORY:**

**Section 1:** Amends s. 328.66, F.S., relating to county and municipality optional registration fee.

**Section 2:** Provides an effective date of July 1, 2019.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

Expenditures:

None.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

The bill does not have a fiscal impact on local governments; however, the bill does specify additional eligible uses for the existing optional vessel registration fee imposed by counties.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

STORAGE NAME: h0529e.SAC PAGE: 4

## B. RULE-MAKING AUTHORITY:

The bill neither authorizes nor requires executive branch rulemaking.

## C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

STORAGE NAME: h0529e.SAC DATE: 3/21/2019

By Senator Hooper

1

2

3

4

5

6

7

8

9

10

11

12

13

1415

1617

18

19

20

2122

23

24

25

2627

28

29

16-01049A-19 2019676

A bill to be entitled

An act relating to certificates of title for vessels; creating s. 328.001, F.S.; providing a short title; creating s. 328.0015, F.S.; defining terms; amending s. 328.01, F.S.; revising requirements for application for, and information to be included in, a certificate of title for a vessel; creating s. 328.015, F.S.; requiring the Department of Highway Safety and Motor Vehicles to retain certain information relating to ownership and titling of vessels; requiring the department to furnish certain information upon request; creating s. 328.02, F.S.; providing that local law governs all issues relating to a certificate of title; specifying when a vessel becomes covered by such certificate; amending s. 328.03, F.S.; requiring a vessel owner to deliver an application for a certificate of title to the department by a specified time; revising circumstances under which a vessel must be titled by this state; providing requirements for issuing, transferring, or renewing the number of an undocumented vessel issued under certain federal provisions; deleting provisions relating to operation, use, or storage of a vessel; deleting provisions relating to selling, assigning, or transferring a vessel; specifying that a certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate; creating s. 328.04, F.S.; providing requirements for the content of a certificate of

31

32

33 34

35

36

37

38

39

40

41

42

43 44

45 46

47

48 49

50

51 52

53

54

5556

57

58

16-01049A-19 2019676

title; creating s. 328.045, F.S.; providing the respective responsibilities of an owner and insurer of a hull-damaged vessel when transferring an ownership interest in the vessel; requiring the department to create a new certificate of title indicating such damage; providing a civil penalty; creating s. 328.055, F.S.; requiring the department to maintain certain information in its files and to provide certain information to governmental entities; specifying that certain information is a public record; creating s. 328.06, F.S.; providing responsibilities of the department when creating a certificate of title; creating s. 328.065, F.S.; specifying effect of possession of a certificate of title; providing construction; amending s. 328.09, F.S.; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for a hearing; creating s. 328.101, F.S.; specifying that a certificate of title and certain other records are effective despite missing or incorrect information; amending s. 328.11, F.S.; providing requirements for obtaining a duplicate certificate of title; creating s. 328.12, F.S.; providing requirements for the determination and the perfection of a security interest in a vessel; providing applicability; requiring the department to adopt rules; creating s. 328.125, F.S.; providing requirements for the delivery of a statement of termination of a security interest;

60

61

62 63

64 65

66

67 68

69

70

71

72

73

74

75

76

77

78

79 80

81

82

83

8485

86

87

16-01049A-19 2019676

providing duties of the department; providing liability for noncompliance; creating s. 328.14, F.S.; providing for the rights of a purchaser of a vessel who is not a secured party; creating s. 328.145, F.S.; providing for the rights of a secured party; amending s. 328.15, F.S.; deleting certain provisions relating to notice of a lien; providing for future repeal of certain provisions; amending ss. 328.16 and 328.165, F.S.; conforming provisions to changes made by the act; creating s. 328.215, F.S.; specifying circumstances under which the department may create a new certificate of title after receipt of an application for a transfer of ownership or termination of a security interest unaccompanied by a certificate of title; authorizing the department to indicate certain information on the new certificate; authorizing the department to require a bond, indemnity, or other security under certain circumstances; providing for the release of such bond, indemnity, or other security; creating s. 328.22, F.S.; providing rules for the transfer of ownership in a vessel; providing effect of noncompliance; creating s. 328.23, F.S.; defining the term "secured party's transfer statement"; providing duties of the department upon receipt of a secured party's transfer statement; providing construction; creating s. 328.24, F.S.; defining the term "by operation of law"; providing requirements for a transfer of ownership by operation of law; providing duties of the department;

16-01049A-19

2019676

88 providing applicability; creating s. 328.25, F.S.; 89 providing that the principles and law of equity 90 supplement the provisions of the act; amending ss. 409.2575, 705.103, and 721.08, F.S.; conforming 91 92 provisions and cross-references to changes made by the 93 act; providing construction and applicability 94 regarding transactions, certificates of title, and 95 records entered into or created, actions or proceedings commenced, and security interests 96 97 perfected before the effective date of the act; 98 providing applicability; providing an effective date. 99 100 Be It Enacted by the Legislature of the State of Florida: 101 102 Section 1. Section 328.001, Florida Statutes, is created to 103 read: 104 328.001 Short title.—This part may be cited as the "Uniform 105 Certificate of Title for Vessels Act." 106 Section 2. Section 328.0015, Florida Statutes, is created 107 to read: 108 328.0015 Definitions.-109 (1) As used in this part, the term: 110 (a) "Barge" means a vessel that is not self-propelled or 111 fitted for propulsion by sail, paddle, oar, or similar device. 112 (b) "Builder's certificate" means a certificate of the 113 facts of the build of a vessel as described in 46 C.F.R. s. 114 67.99. 115 (c) "Buyer" means a person who buys or contracts to buy a 116 vessel.

Page 4 of 74

16-01049A-19 2019676

117 (d) "Cancel," with respect to a certificate of title, means
118 to make the certificate ineffective.

- (e) "Certificate of origin" means a record created by a manufacturer or importer as the manufacturer's or importer's proof of identity of a vessel. The term includes a manufacturer's certificate or statement of origin and an importer's certificate or statement of origin. The term does not include a builder's certificate.
- (f) "Certificate of title" means a record, created by the department or by a governmental agency of another jurisdiction under the law of that jurisdiction, that is designated as a certificate of title by the department or agency and is evidence of ownership of a vessel.
- (g) "Dealer" means a person, including a manufacturer, in the business of selling vessels.
- (h) "Department" means the Department of Highway Safety and Motor Vehicles.
- (i) "Documented vessel" means a vessel covered by a certificate of documentation issued pursuant to 46 U.S.C. s. 12105. The term does not include a foreign-documented vessel.
- (j) "Electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.
- (k) "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- (1) "Foreign-documented vessel" means a vessel of which the ownership is recorded in a registry maintained by a country other than the United States which identifies each person who

147

148149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168169

170171

172

173

174

16-01049A-19 2019676

has an ownership interest in a vessel and includes a unique alphanumeric designation for the vessel.

- (m) "Good faith" means honesty in fact and the observance of reasonable commercial standards of fair dealing.
- (n) "Hull damaged" means compromised with respect to the integrity of a vessel's hull by a collision, allision, lightning strike, fire, explosion, running aground, or similar occurrence, or the sinking of a vessel in a manner that creates a significant risk to the integrity of the vessel's hull.
- (o) "Hull identification number" means the alphanumeric designation assigned to a vessel pursuant to 33 C.F.R. part 181.
  - (p) "Lien creditor," with respect to a vessel, means:
- 1. A creditor who has acquired a lien on the vessel by attachment, levy, or the like;
- 2. An assignee for benefit of creditors from the time of assignment;
- 3. A trustee in bankruptcy from the date of the filing of the petition; or
  - 4. A receiver in equity from the time of appointment.
  - (q) "Owner" means a person who has legal title to a vessel.
- (r) "Owner of record" means the owner indicated in the files of the department or, if the files indicate more than one owner, the one first owner indicated.
- (s) "Person" means an individual, corporation, business trust, estate, trust, statutory trust, partnership, limited liability company, association, joint venture, public corporation, government or governmental subdivision, agency, or instrumentality, or any other legal or commercial entity.
  - (t) "Purchase" means to take by sale, lease, mortgage,

16-01049A-19 2019676

pledge, consensual lien, security interest, gift, or any other voluntary transaction that creates an interest in a vessel.

- (u) "Purchaser" means a person who takes by purchase.
- (v) "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- (w) "Secured party," with respect to a vessel, means a
  person:
- 1. In whose favor a security interest is created or provided for under a security agreement, regardless of whether any obligation to be secured is outstanding;
  - 2. Who is a consignor as defined under chapter 679; or
- 3. Who holds a security interest arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5).
- (x) "Secured party of record" means the secured party whose name is indicated as the name of the secured party in the files of the department or, if the files indicate more than one secured party, the one first indicated.
- (y) "Security interest" means an interest in a vessel which secures payment or performance of an obligation if the interest is created by contract or arises under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5). The term includes any interest of a consignor in a vessel in a transaction that is subject to chapter 679. The term does not include the special property interest of a buyer of a vessel on identification of that vessel to a contract for sale under s. 672.501, but a buyer also may acquire a security interest by complying with chapter 679. Except as otherwise provided in s. 672.505, the right of a seller or lessor of a vessel under chapter 672 or chapter 680 to

16-01049A-19 2019676

retain or acquire possession of the vessel is not a security interest, but a seller or lessor also may acquire a security interest by complying with chapter 679. The retention or reservation of title by a seller of a vessel, notwithstanding shipment or delivery to the buyer under s. 672.401, is limited in effect to a reservation of a security interest. Whether a transaction in the form of a lease creates a security interest is determined as provided in part II of chapter 671.

- (z) "Sign" means, with present intent to authenticate or adopt a record, to:
  - 1. Make or adopt a tangible symbol; or
- 2. Attach to or logically associate with the record an electronic symbol, sound, or process.
- (aa) "State" means a state of the United States, the
  District of Columbia, Puerto Rico, the United States Virgin
  Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- (bb) "State of principal use" means the state on the waters of which a vessel is or will be used, operated, navigated, or employed more than on the waters of any other state during a calendar year.
- (cc) "Title brand" means a designation of previous damage, use, or condition that must be indicated on a certificate of title.
- (dd) "Transfer of ownership" means a voluntary or involuntary conveyance of an interest in a vessel.
- (ee) "Vessel" means a watercraft used or capable of being used as a means of transportation on water, except any of the following:

16-01049A-19 2019676

233 1. A seaplane.

234

235

236

237

238

239

240

241242

243

244

245

246

247

248

249

250

251

252

253

254

255

256

257

258259

260

261

- 2. An amphibious vehicle for which a certificate of title is issued pursuant to chapter 319 or a similar statute of another state.
- 3. Watercraft less than 16 feet in length and propelled solely by sail, paddle, oar, or an engine of less than 10 horsepower.
- 4. Watercraft that operate only on a permanently fixed,
  manufactured course and the movement of which is restricted to
  or guided by means of a mechanical device to which the
  watercraft is attached or by which the watercraft is controlled.
  - 5. A stationary floating structure that:
- a. Does not have and is not designed to have a mode of propulsion of its own;
- b. Is dependent for utilities upon a continuous utility hookup to a source originating on shore; and
- c. Has a permanent, continuous hookup to a shoreside sewage system.
- 6. Watercraft owned by the United States, a state, or a foreign government or a political subdivision of the United States, a state, or a foreign government.
- 7. Watercraft used solely as a lifeboat on another watercraft.
- (ff) "Vessel number" means the alphanumeric designation for a vessel issued pursuant to 46 U.S.C. s. 12301.
- (gg) "Written certificate of title" means a certificate of title consisting of information inscribed on a tangible medium.
- (2) The following definitions and terms also apply to this part:

16-01049A-19

290

applicant's mailing address;

2019676

262 (a) "Agreement" as defined in s. 671.201(3). 263 (b) "Buyer in ordinary course of business" as defined in s. 264 671.201(9). 265 (c) "Conspicuous" as defined in s. 671.201(10). 266 (d) "Consumer goods" as defined in s. 679.1021(1)(w). 267 (e) "Debtor" as defined in s. 679.1021(1)(bb). 268 (f) "Knowledge" as defined in s. 671.209. (g) "Lease" as defined in s. 680.1031(1)(j). 269 270 (h) "Lessor" as defined in 680.1031(1)(p). 271 (i) "Notice" as defined s. 671.209. 272 (j) "Representative" as defined in s. 671.201(36). 273 (k) "Sale" as defined in s. 672.106(1). 274 (1) "Security agreement" as defined in s. 679.1021(1)(uuu). 275 (m) "Seller" as defined in s. 672.103(1)(d). (n) "Send" as defined in s. 671.201(39). 276 277 (o) "Value" as defined in s. 671.211. 278 Section 3. Section 328.01, Florida Statutes, is amended to 279 read: 280 328.01 Application for certificate of title.-281 (1) (a) The owner of a vessel that which is required to be 282 titled shall apply to the county tax collector for a certificate 283 of title. Except as otherwise provided in ss. 328.045, 328.11, 284 328.12, 328.215, 328.23, and 328.24, only an owner may apply for 285 a certificate of title. 286 (2) An application for a certificate of title must be 287 signed by the applicant and contain: 288 (a) The applicant's name, the street address of the 289 applicant's principal residence, and, if different, the

16-01049A-19 2019676 291 (b) The name and mailing address of each other owner of the 292 vessel; 293 (c) The hull identification number for the vessel or, if 294 none, an application for the issuance of a hull identification 295 number for the vessel; 296 (d) The vessel number for the vessel or, if none issued by 297 the department, an application for a vessel number; 298 (e) A description of the vessel as required by the 299 department, which must include: 1. The official number for the vessel, if any, assigned by 300 301 the United States Coast Guard; 302 2. The name of the manufacturer, builder, or maker; 3. The model year or the year in which the manufacture or 303 304 build of the vessel was completed; 305 4. The overall length of the vessel; 306 5. The vessel type; 307 6. The hull material; 308 7. The propulsion type; 309 8. The engine drive type, if any; and 310 9. The fuel type, if any; 311 (f) An indication of all security interests in the vessel 312 known to the applicant and the name and mailing address of each 313 secured party; 314 (g) A statement that the vessel is not a documented vessel 315 or a foreign-documented vessel; 316 (h) Any title brand known to the applicant and, if known, 317 the jurisdiction under whose law the title brand was created; 318 (i) If the applicant knows that the vessel is hull damaged,

a statement that the vessel is hull damaged;

16-01049A-19 2019676

(j) If the application is made in connection with a transfer of ownership, the transferor's name, the street address of the transferor's principal residence, and, if different, mailing address, the sales price, if any, and the date of the transfer; and

- (k) If the vessel was previously registered or titled in another jurisdiction, a statement identifying each jurisdiction known to the applicant in which the vessel was registered or titled.
- (3) In addition to the information required by subsection (2), an application for a certificate of title may contain an electronic communication address of the owner, transferor, or secured party.
- (4) Except as otherwise provided in s. 328.11, s. 328.215, s. 328.23, or s. 328.24, an application for a certificate of title must be accompanied by:
- (a) A certificate of title that is signed by the owner shown on the certificate and that:
  - 1. Identifies the applicant as the owner of the vessel; or
- 2. Is accompanied by a record that identifies the applicant as the owner; or
  - (b) If there is no certificate of title:
- 1. If the vessel was a documented vessel, a record issued by the United States Coast Guard which shows the vessel is no longer a documented vessel and which identifies the applicant as the owner;
- 2. If the vessel was a foreign-documented vessel, a record issued by the foreign country which shows the vessel is no longer a foreign-documented vessel and which identifies the

16-01049A-19 2019676

applicant as the owner; or

- 3. In all other cases, a certificate of origin, bill of sale, or other record that, to the satisfaction of the department, identifies the applicant as the owner.
- (5) A record submitted in connection with an application is part of the application. The department shall maintain the record in its files.
- (6) The department may require that an application for a certificate of title be accompanied by payment or evidence of payment of all fees and taxes payable by the applicant under the laws of this state other than this part in connection with the application or the acquisition or use of the vessel The application shall include the true name of the owner, the residence or business address of the owner, and the complete description of the vessel, including the hull identification number, except that an application for a certificate of title for a homemade vessel shall state all the foregoing information except the hull identification number.
- (7) (a) The application <u>must shall</u> be signed by the owner and <u>must shall</u> be accompanied by personal or business identification and the prescribed fee. An individual applicant <u>shall must</u> provide a valid driver license or identification card issued by this state or another state or a valid passport. A business applicant <u>shall must</u> provide a federal employer identification number, if applicable, verification that the business is authorized to conduct business in the state, or a Florida city or county business license or number.
- (b) The owner of an undocumented vessel that is exempt from titling may apply to the county tax collector for a certificate

16-01049A-19 2019676\_\_\_

of title by filing an application accompanied by the prescribed fee.

- (2) (a) The owner of a manufactured vessel that was initially sold in this state for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application the original copy of the manufacturer's statement of origin for that vessel.
- (b) The owner of a manufactured vessel that was initially sold in another state or country for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application:
- 1. The original copy of the manufacturer's statement of origin if the vessel was initially sold or manufactured in a state or country requiring the issuance of such a statement or the original copy of the executed bill of sale if the vessel was initially sold or manufactured in a state or country not requiring the issuance of a manufacturer's statement of origin; and
- 2. The most recent certificate of registration for the vessel, if such a certificate was issued.
- (c) In making application for an initial title, the owner of a homemade vessel shall establish proof of ownership by submitting with the application:
- 1. A notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is less than 16 feet in length; or
- 2. A certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder or its equivalent, whichever is acceptable to the Department of

16-01049A-19 2019676

Highway Safety and Motor Vehicles, if the vessel is 16 feet or more in length.

(d) The owner of a nontitled vessel registered or previously registered in another state or country for which an application for title is made in this state shall establish proof of ownership by surrendering, with the submission of the application, the original copy of the most current certificate of registration issued by the other state or country.

(e) The owner of a vessel titled in another state or country for which an application for title is made in this state shall not be issued a title unless and until all existing titles to the vessel are surrendered to the Department of Highway Safety and Motor Vehicles. The department shall retain the evidence of title which is presented by the applicant and on the basis of which the certificate of title is issued. The department shall use reasonable diligence in ascertaining whether the facts in the application are true; and, if satisfied that the applicant is the owner of the vessel and that the application is in the proper form, the department shall issue a certificate of title.

(f) In making application for the titling of a vessel previously documented by the Federal Government, the current owner shall establish proof of ownership by submitting with the application a copy of the canceled documentation papers or a properly executed release-from-documentation certificate provided by the United States Coast Guard. In the event such documentation papers or certification are in the name of a person other than the current owner, the current owner shall provide the original copy of all subsequently executed bills of

16-01049A-19 2019676

sale applicable to the vessel.

(3) (a) In making application for a title upon transfer of ownership of a vessel, the new owner shall surrender to the Department of Highway Safety and Motor Vehicles the last title document issued for that vessel. The document shall be properly executed. Proper execution includes, but is not limited to, the previous owner's signature and certification that the vessel to be transferred is debt-free or is subject to a lien. If a lien exists, the previous owner shall furnish the new owner, on forms supplied by the Department of Highway Safety and Motor Vehicles, the names and addresses of all lienholders and the dates of all liens, together with a statement from each lienholder that the lienholder has knowledge of and consents to the transfer of title to the new owner.

(b) If the application for transfer of title is based upon a contractual default, the recorded lienholder shall establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document shall accompany the application for transfer of title. If, on the basis of departmental records, there appears to be any other lien on the vessel, the certificate of title must contain a statement of such a lien, unless the application for a certificate of title is either accompanied by proper evidence of the satisfaction or extinction of the lien or contains a statement certifying that any lienholder named on the lastissued certificate of title has been sent notice by certified mail, at least 5 days before the application was filed, of the

16-01049A-19 2019676

applicant's intention to seek a repossessed title. If such notice is given and no written protest to the department is presented by a subsequent lienholder within 15 days after the date on which the notice was mailed, the certificate of title shall be issued showing no liens. If the former owner or any subsequent lienholder files a written protest under oath within the 15-day period, the department shall not issue the repossessed certificate for 10 days thereafter. If, within the 10-day period, no injunction or other order of a court of competent jurisdiction has been served on the department commanding it not to deliver the certificate, the department shall deliver the repossessed certificate to the applicant, or as is otherwise directed in the application, showing no other liens than those shown in the application.

(c) In making application for transfer of title from a deceased titled owner, the new owner or surviving coowner shall establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and testament or letters of administration appointing the personal representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the decedent's death certificate, a copy of the decedent's surviving spouse or heirs affirming rights of ownership may be accepted by the department. If the decedent died intestate, a court order awarding the ownership of the vessel or an affidavit by the decedent's surviving spouse or heirs establishing or releasing all rights of ownership and a copy of the decedent's death certificate shall be submitted to

16-01049A-19 2019676

## the department.

(c) (d) An owner or coowner who has made a bona fide sale or transfer of a vessel and has delivered possession thereof to a purchaser shall not, by reason of any of the provisions of this chapter, be considered the owner or coowner of the vessel so as to be subject to civil liability for the operation of the vessel thereafter by another if the owner or coowner has fulfilled either of the following requirements:

- 1. The owner or coowner has delivered to the department, or has placed in the United States mail, addressed to the department, either the certificate of title, properly endorsed, or a notice in the form prescribed by the department; or
- 2. The owner or coowner has made proper endorsement and delivery of the certificate of title as provided by this chapter. As used in this subparagraph, the term "proper endorsement" means:
- a. The signature of one coowner if the vessel is held in joint tenancy, signified by the vessel's being registered in the names of two or more persons as coowners in the alternative by the use of the word "or." In a joint tenancy, each coowner is considered to have granted to each of the other coowners the absolute right to dispose of the title and interest in the vessel, and, upon the death of a coowner, the interest of the decedent in the jointly held vessel passes to the surviving coowner or coowners. This sub-subparagraph is applicable even if the coowners are husband and wife; or
- b. The signatures of every coowner or of the respective personal representatives of the coowners if the vessel is registered in the names of two or more persons as coowners in

16-01049A-19 2019676

the conjunctive by the use of the word "and."

The department shall adopt suitable language that must appear upon the certificate of title to effectuate the manner in which the interest in or title to the vessel is held.

- (8)(4) If the owner cannot furnish the department of Highway Safety and Motor Vehicles with all the required ownership documentation, the department may, at its discretion, issue a title conditioned on the owner's agreement to indemnify the department and its agents and defend the title against all claims or actions arising out of such issuance.
- $\underline{(9)}$  (a) An application for an initial title or a title transfer shall include payment of the applicable state sales tax or proof of payment of such tax.
- (b) An application for a title transfer between individuals, which transfer is not exempt from the payment of sales tax, shall include payment of the appropriate sales tax payable on the selling price for the complete vessel rig, which includes the vessel and its motor, trailer, and accessories, if any. If the applicant submits with his or her application an itemized, properly executed bill of sale which separately describes and itemizes the prices paid for each component of the rig, only the vessel and trailer will be subject to the sales tax.
- (10) (6) The department of Highway Safety and Motor Vehicles shall prescribe and provide suitable forms for applications, certificates of title, notices of security interests, and other notices and forms necessary to carry out the provisions of this chapter.

16-01049A-19 2019676

Section 4. Section 328.015, Florida Statutes, is created to read:

328.015 Duties and operation of the department.-

- (1) The department shall retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title.
- (2) The department shall retain in its files all information regarding a security interest in a vessel for at least 10 years after the department receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel and any other methods provided by the department.
- (3) If a person submits a record to the department, or submits information that is accepted by the department, and requests an acknowledgment of the filing or submission, the department shall send to the person an acknowledgment showing the hull identification number of the vessel to which the record or submission relates, the information in the filed record or submission, and the date and time the record was received by or the submission was accepted by the department. A request under this section must contain the hull identification number and be delivered by means authorized by the department.
- (4) The department shall send or otherwise make available in a record the following information to any person who requests it and pays the applicable fee:
- (a) Whether the files of the department indicate, as of a date and time specified by the department, but not a date earlier than 3 days before the department received the request,

16-01049A-19 2019676 581 any certificate of title, security interest, termination 582 statement, or title brand that relates to a vessel: 583 1. Identified by a hull identification number designated in 584 the request; 585 2. Identified by a vessel number designated in the request; 586 or 587 3. Owned by a person designated in the request; 588 (b) With respect to the vessel: 589 1. The name and address of any owner as indicated in the 590 files of the department or on the certificate of title; 591 2. The name and address of any secured party as indicated 592 in the files of the department or on the certificate, and the effective date of the information; and 593 594 3. A copy of any termination statement indicated in the 595 files of the department and the effective date of the 596 termination statement; and 597 (c) With respect to the vessel, a copy of any certificate 598 of origin, secured party transfer statement, transfer-by-law 599 statement under s. 328.24, and other evidence of previous or 600 current transfers of ownership. 601 (5) In responding to a request under this section, the 602 department may provide the requested information in any medium. 603 On request, the department shall send the requested information in a record that is self-authenticating. 604 605 Section 5. Section 328.02, Florida Statutes, is created to 606 read: 607 328.02 Law governing vessel covered by certificate of 608 title.-

(1) The local law of the jurisdiction under whose

16-01049A-19 2019676

relating to the certificate from the time the vessel becomes covered by the certificate until the vessel becomes covered by another certificate or becomes a documented vessel, even if no other relationship exists between the jurisdiction and the vessel or its owner.

(2) A vessel becomes covered by a certificate of title when an application for the certificate and the applicable fee are delivered to the department in accordance with this part or to the governmental agency that creates a certificate in another jurisdiction in accordance with the law of that jurisdiction.

Section 6. Section 328.03, Florida Statutes, is amended to read:

328.03 Certificate of title required.-

- (1) Except as otherwise provided in subsections (2) and (3), each vessel that is operated, used, or stored on the waters of this state must be titled by this state pursuant to this part, and the owner of a vessel for which this state is the state of principal use shall deliver to the department an application for a certificate of title for the vessel, with the applicable fee, not later than 20 days after the later of:
  - (a) The date of a transfer of ownership.
  - (b) The date this state becomes the state of principal use.
- (2) An application for a certificate of title is not required for chapter, unless it is:
  - (a) A documented vessel;
  - (b) A foreign-documented vessel;
- (c) A barge;
  - (d) A vessel before delivery if the vessel is under

640641

642

643

644

645

646

647

648649

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665666

667

16-01049A-19 2019676 construction or completed pursuant to contract; (e) A vessel held by a dealer for sale or lease; (f) A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; (g) (a) A vessel operated, used, or stored exclusively on private lakes and ponds; (h) (b) A vessel owned by the United States Government; (c) A non-motor-powered vessel less than 16 feet in length; (d) A federally documented vessel; (i) (e) A vessel already covered by a registration number in full force and effect which was awarded to it pursuant to a federally approved numbering system of another state or by the United States Coast Guard in a state without a federally approved numbering system, if the vessel is not located in this state for a period in excess of 90 consecutive days; or (j) (f) A vessel from a country other than the United States temporarily used, operated, or stored on the waters of this state for a period that is not in excess of 90 days; (q) An amphibious vessel for which a vehicle title is issued by the Department of Highway Safety and Motor Vehicles; (h) A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; or (i) A vessel owned and operated by the state or a political subdivision thereof. (3) The department may not issue, transfer, or renew a certificate of number for a vessel issued pursuant to the requirements of 46 U.S.C. s. 12301, unless the department has created a certificate of title for the vessel or an application

for a certificate for the vessel and the applicable fee have

16-01049A-19 2019676

been delivered to the department.

(2) A person shall not operate, use, or store a vessel for which a certificate of title is required unless the owner has received from the Department of Highway Safety and Motor Vehicles a valid certificate of title for such vessel. However, such vessel may be operated, used, or stored for a period of up to 180 days after the date of application for a certificate of title while the application is pending.

- (3) A person shall not sell, assign, or transfer a vessel titled by the state without delivering to the purchaser or transferee a valid certificate of title with an assignment on it showing the transfer of title to the purchaser or transferee. A person shall not purchase or otherwise acquire a vessel required to be titled by the state without obtaining a certificate of title for the vessel in his or her name. The purchaser or transferee shall, within 30 days after a change in vessel ownership, file an application for a title transfer with the county tax collector.
- $\underline{(4)}$  An additional \$10 fee shall be charged against the purchaser or transferee if he or she files a title transfer application after the  $\underline{20-\text{day}}$   $\underline{30-\text{day}}$  period. The county tax collector shall be entitled to retain \$5 of the additional amount.
- (5)(4) A certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate and of the ownership of the vessel. A certificate of title is good for the life of the vessel so long as the certificate is owned or held by the legal holder. If a titled vessel is destroyed or abandoned, the owner, with the

16-01049A-19 2019676

consent of any recorded lienholders, <u>must shall</u>, within 30 days after the destruction or abandonment, surrender to the department for cancellation any and all title documents. If a titled vessel is insured and the insurer has paid the owner for the total loss of the vessel, the insurer shall obtain the title to the vessel and, within 30 days after receiving the title, forward the title to the department of Highway Safety and Motor Vehicles for cancellation. The insurer may retain the certificate of title when payment for the loss was made because of the theft of the vessel.

- (6) (5) The department of Highway Safety and Motor Vehicles shall provide labeled places on the title where the seller's price shall be indicated when a vessel is sold and where a selling dealer shall record his or her valid sales tax certificate of registration number.
- (7)(6)(a) The department of Highway Safety and Motor Vehicles shall charge a fee of \$5.25 for issuing each certificate of title. The tax collector shall be entitled to retain \$3.75 of the fee.
- (b) Beginning July 1, 1996, The department of Highway Safety and Motor Vehicles shall use security procedures, processes, and materials in the preparation and issuance of each certificate of title to prohibit, to the extent possible, a person's ability to alter, counterfeit, duplicate, or modify the certificate.
- (8) (7) The department of Highway Safety and Motor Vehicles shall charge a fee of \$4 in addition to that charged in subsection (7) (6) for each initial certificate of title issued for a vessel previously registered outside this state.

727

728729

730

731

732

733734

735

736

737

738

739

740

741

742

743

744

745

746

747

748

749

750

751

752

753

754

16-01049A-19 2019676

(9) (8) The department of Highway Safety and Motor Vehicles shall make regulations necessary and convenient to carry out the provisions of this chapter.

Section 7. Section 328.04, Florida Statutes, is created to read:

- 328.04 Content of certificate of title.-
- (1) A certificate of title must contain:
- (a) The date the certificate was created;
- (b) The name of the owner of record and, if not all owners are listed, an indication that there are additional owners indicated in the files of the department;
  - (c) The mailing address of the owner of record;
  - (d) The hull identification number;
  - (e) The information listed in s. 328.01(2)(e);
- (f) Except as otherwise provided in s. 328.12(2), the name and mailing address of the secured party of record, if any, and if not all secured parties are listed, an indication that there are other security interests indicated in the files of the department; and
- (g) All title brands indicated in the files of the department covering the vessel, including brands indicated on a certificate created by a governmental agency of another jurisdiction and delivered to the department.
- (2) This part does not preclude the department from noting on a certificate of title the name and mailing address of a secured party who is not a secured party of record.
- (3) For each title brand indicated on a certificate of title, the certificate must identify the jurisdiction under whose law the title brand was created or the jurisdiction that

16-01049A-19 2019676

755 created the certificate on which the title brand was indicated.
756 If the meaning of a title brand is not easily ascertainable or
757 cannot be accommodated on the certificate, the certificate may
758 state: "Previously branded in (insert the jurisdiction under
759 whose law the title brand was created or whose certificate of
760 title previously indicated the title brand)."

- (4) If the files of the department indicate that a vessel was previously registered or titled in a foreign country, the department shall indicate on the certificate of title that the vessel was registered or titled in that country.
- (5) A written certificate of title must contain a form that all owners indicated on the certificate may sign to evidence consent to a transfer of an ownership interest to another person. The form must include a certification, signed under penalty of perjury, that the statements made are true and correct to the best of each owner's knowledge, information, and belief.
- (6) A written certificate of title must contain a form for the owner of record to indicate, in connection with a transfer of an ownership interest, that the vessel is hull damaged.
- Section 8. Section 328.045, Florida Statutes, is created to read:

## 328.045 Title brands.-

(1) Unless subsection (3) applies, at or before the time the owner of record transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, if the damage occurred while that person was an owner of the vessel and the person has notice of the damage at the time of the transfer, the owner shall:

16-01049A-19 2019676

(a) Deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged"; or

- (b) Indicate on the certificate in the place designated for that purpose that the vessel is hull damaged, and deliver the certificate to the transferee.
- (2) Not later than 20 days after delivery of the application under paragraph (1)(a) or the certificate of title under paragraph (1)(b), the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (3) Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, the insurer shall deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged." Not later than 20 days after delivery of the application to the department, the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (4) An owner of record who fails to comply with subsection (1), a person who solicits or colludes in a failure by an owner of record to comply with subsection (1), or an insurer that fails to comply with subsection (3) is subject to a civil penalty of \$1,000.
- Section 9. Section 328.055, Florida Statutes, is created to read:
- 328.055 Maintenance of and access to files.-
  - (1) For each record relating to a certificate of title

16-01049A-19 2019676

submitted to the department, the department shall:

(a) Ascertain or assign the hull identification number for the vessel;

- (b) Maintain the hull identification number and all the information submitted with the application pursuant to s.

  328.01(2) to which the record relates, including the date and time the record was delivered to the department;
- (c) Maintain the files for public inspection subject to subsection (5); and
- (d) Index the files of the department as required by subsection (2).
- (2) The department shall maintain in its files the information contained in all certificates of title created under this part. The information in the files of the department must be searchable by the hull identification number of the vessel, the vessel number, the name of the owner of record, and any other method used by the department.
- (3) The department shall maintain in its files, for each vessel for which it has created a certificate of title, all title brands known to the department, the name of each secured party known to the department, the name of each person known to the department to be claiming an ownership interest, and all stolen property reports the department has received.
- (4) Upon request, for safety, security, or law enforcement purposes, the department shall provide to federal, state, or local government the information in its files relating to any vessel for which the department has issued a certificate of title.
  - (5) Except as otherwise provided by the laws of this state

16-01049A-19 2019676

other than this part, the information required under s. 328.04 is a public record.

Section 10. Section 328.06, Florida Statutes, is created to read:

328.06 Action required on creation of certificate of title.—

- (1) On creation of a written certificate of title, the department shall promptly send the certificate to the secured party of record or, if none, to the owner of record at the address indicated for that person in the department's files. On creation of an electronic certificate of title, the department shall promptly send a record evidencing the certificate to the owner of record and, if there is one, to the secured party of record at the address indicated for each person in the department's files. The department may send the record to the person's mailing address or, if indicated in the department's files, to an electronic address.
- (2) If the department creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate. The department shall maintain in the department's files the date and time of cancellation.
- (3) Before the department creates an electronic certificate of title, any written certificate for the vessel must be surrendered to the department. If the department creates an electronic certificate, the department must destroy or otherwise cancel the written certificate for the vessel which has been surrendered to the department and maintain in the department's files the date and time of destruction or other cancellation. If

16-01049A-19

2019676

871 a written certificate being canceled is not destroyed, the 872 department shall indicate on the face of the certificate that it 873 has been canceled. 874 Section 11. Section 328.065, Florida Statutes, is created 875 to read: 876 328.065 Effect of possession of certificate of title; 877 judicial process.-Possession of a certificate of title does not 878 by itself provide a right to obtain possession of a vessel. 879 Garnishment, attachment, levy, replevin, or other judicial 880 process against the certificate is not effective to determine 881 possessory rights to the vessel. This part does not prohibit 882 enforcement under the laws of this state of a security interest 883 in, levy on, or foreclosure of a statutory or common-law lien on 884 a vessel. Absence of an indication of a statutory or common-law 885 lien on a certificate does not invalidate the lien. 886 Section 12. Section 328.09, Florida Statutes, is amended to 887 read: 888 (Substantial rewording of section. See <u>s. 328.09, F.S., for present text.</u>) 889 890 328.09 Refusal to issue and authority to cancel a 891 certificate of title or registration.-892 (1) Unless an application for a certificate of title is 893 rejected under subsection (3) or subsection (4), the department 894 shall create a certificate for the vessel in accordance with 895 subsection (2) not later than 20 days after delivery to the 896 department of an application that complies with s. 328.01. 897 (2) If the department creates electronic certificates of 898 title, the department shall create an electronic certificate 899 unless in the application the secured party of record or, if

901

902

903

904

905

906

907

908

909

910

911

912

913

914

915

916917

918

919

920

921

922

923

924

925

926

927

928

16-01049A-19 2019676

none, the owner of record requests that the department create a written certificate.

- (3) Except as otherwise provided in subsection (4), the department may reject an application for a certificate of title only if:
  - (a) The application does not comply with s. 328.01;
- (b) The application does not contain documentation sufficient for the department to determine whether the applicant is entitled to a certificate;
- (c) There is a reasonable basis for concluding that the application is fraudulent or that issuance of a certificate would facilitate a fraudulent or illegal act; or
- (d) The application does not comply with the laws of this state other than this part.
- (4) The department shall reject an application for a certificate of title for a vessel that is a documented vessel or a foreign-documented vessel.
- (5) The department may cancel a certificate of title it created only if the department:
- (a) Could have rejected the application for the certificate under subsection (3);
- (b) Is required to cancel the certificate under another provision of this part; or
- (c) Receives satisfactory evidence that the vessel is a documented vessel or a foreign-documented vessel.
- (6) The department shall provide an opportunity for a hearing pursuant to ss. 120.569 and 120.57 at which the owner and any other interested party may present evidence in support of or opposition to cancellation of a certificate of title.

16-01049A-19 2019676

Section 13. Section 328.101, Florida Statutes, is created to read:

328.101 Effect of missing or incorrect information.—Except as otherwise provided in s. 679.337, a certificate of title or other record required or authorized by this part is effective even if it contains incorrect information or does not contain required information.

Section 14. Section 328.11, Florida Statutes, is amended to read:

- 328.11 Duplicate certificate of title.-
- (1) If a written certificate of title is lost, stolen, mutilated, destroyed, or otherwise becomes unavailable or illegible, the secured party of record or, if no secured party is indicated in the department's files, the owner of record may apply for and, by furnishing information satisfactory to the department, obtain a duplicate certificate in the name of the owner of record.
- (2) An applicant for a duplicate certificate of title shall sign the application, and, except as otherwise permitted by the department, the application must comply with s. 328.01. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.
- (3) A duplicate certificate of title created by the department must comply with s. 328.04 and indicate on the face of the certificate that it is a duplicate certificate.
- (4) If a person receiving a duplicate certificate of title subsequently obtains possession of the original written certificate, the person shall promptly destroy the original

16-01049A-19 2019676

certificate of title.

(5) (1) The Department of Highway Safety and Motor Vehicles may issue a duplicate certificate of title upon application by the person entitled to hold such a certificate if the department is satisfied that the original certificate has been lost, destroyed, or mutilated. The department shall charge a fee of \$6 for issuing a duplicate certificate.

(6) (2) In addition to the fee imposed by subsection (5) (1), the department of Highway Safety and Motor Vehicles shall charge a fee of \$5 for expedited service in issuing a duplicate certificate of title. Application for such expedited service may be made by mail or in person. The department shall issue each certificate of title applied for under this subsection within 5 working days after receipt of a proper application or shall refund the additional \$5 fee upon written request by the applicant.

(3) If, following the issuance of an original, duplicate, or corrected certificate of title by the department, the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien thereon may, within 180 days after the date of issuance of the title, apply to the department for reissuance of the certificate of title. An additional fee may not be charged for reissuance under this subsection.

(7) (4) The department shall implement a system to verify that the application is signed by a person authorized to receive a duplicate title certificate under this section if the address shown on the application is different from the address shown for the applicant on the records of the department.

16-01049A-19 2019676

Section 15. Section 328.12, Florida Statutes, is created to read:

## 328.12 Perfection of security interest.-

- (1) Except as otherwise provided in this section, a security interest in a vessel may be perfected only by delivery to the department of an application for a certificate of title which identifies the secured party and otherwise complies with s. 328.01. The security interest is perfected on the later of delivery to the department of the application and the applicable fee or attachment of the security interest under s. 679.2031.
- (2) If the interest of a person named as owner, lessor, consignor, or bailor in an application for a certificate of title delivered to the department is a security interest, the application sufficiently identifies the person as a secured party. Identification on the application for a certificate of a person as owner, lessor, consignor, or bailor is not by itself a factor in determining whether the person's interest is a security interest.
- (3) If the department has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to the department of an application, on a form the department may require, to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:
  - (a) The name of the owner of record;
  - (b) The name and mailing address of the secured party;
    - (c) The hull identification number for the vessel; and
- 1014 (d) If the department has created a written certificate of title for the vessel, the certificate.

16-01049A-19 2019676\_\_

(4) A security interest perfected under subsection (3) is perfected on the later of delivery to the department of the application and all applicable fees or attachment of the security interest under s. 679.2031.

- (5) Upon delivery of an application that complies with subsection (3) and payment of all applicable fees, the department shall create a new certificate of title pursuant to s. 328.09 and deliver the new certificate or a record evidencing an electronic certificate pursuant to s. 328.06. The department shall maintain in the department's files the date and time of delivery of the application to the department.
- (6) If a secured party assigns a perfected security interest in a vessel, the receipt by the department of a statement providing the name of the assignee as secured party is not required to continue the perfected status of the security interest against creditors of and transferees from the original debtor. A purchaser of a vessel subject to a security interest who obtains a release from the secured party indicated in the files of the department or on the certificate takes free of the security interest and of the rights of a transferee unless the transfer is indicated in the files of the department or on the certificate.
  - (7) This section does not apply to a security interest:
- (a) Created in a vessel by a person during any period in which the vessel is inventory held for sale or lease by the person or is leased by the person as lessor if the person is in the business of selling vessels;
- (b) In a barge for which no application for a certificate of title has been delivered to the department; or

16-01049A-19 2019676

(c) In a vessel before delivery if the vessel is under construction, or completed, pursuant to contract and for which no application for a certificate has been delivered to the department.

- (8) This subsection applies if a certificate of documentation for a documented vessel is deleted or canceled. If a security interest in the vessel was valid immediately before deletion or cancellation against a third party as a result of compliance with 46 U.S.C. s. 31321, the security interest is and remains perfected until the earlier of 4 months after cancellation of the certificate or the time the security interest becomes perfected under this part.
- (9) A security interest in a vessel arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5) is perfected when it attaches, but becomes unperfected when the debtor obtains possession of the vessel, unless the security interest is perfected pursuant to subsection (1) or subsection (3) before the debtor obtains possession.
- (10) A security interest in a vessel as proceeds of other collateral is perfected to the extent provided in s. 679.3151.
- $\underline{\ \ }$  (11) A security interest in a vessel perfected under the law of another jurisdiction is perfected to the extent provided in s. 679.3161(4).
- (12) The department shall adopt rules to administer this section.
- Section 16. Section 328.125, Florida Statutes, is created to read:
  - 328.125 Termination statement.
    - (1) A secured party indicated in the department's files as

16-01049A-19 2019676

having a security interest in a vessel shall deliver a termination statement to the department and, on the debtor's request, to the debtor, by the earlier of:

- (a) Twenty days after the secured party receives a signed demand from an owner for a termination statement and there is no obligation secured by the vessel subject to the security interest and no commitment to make an advance, incur an obligation, or otherwise give value secured by the vessel; or
- (b) If the vessel is consumer goods, 30 days after there is no obligation secured by the vessel and no commitment to make an advance, incur an obligation, or otherwise give value secured by the vessel.
- (2) If a written certificate of title has been created and delivered to a secured party and a termination statement is required under subsection (1), the secured party, not later than the date required by subsection (1), shall deliver the certificate to the debtor or to the department with the statement. If the certificate is lost, stolen, mutilated, destroyed, or is otherwise unavailable or illegible, the secured party shall deliver with the statement, not later than the date required by subsection (1), an application for a duplicate certificate which meets the requirements of s. 328.11.
- (3) Upon delivery to the department of a termination statement authorized by the secured party, the security interest to which the statement relates ceases to be perfected. If the security interest to which the statement relates is indicated on the certificate of title, the department shall create a new certificate and deliver the new certificate or a record evidencing an electronic certificate. The department shall

1106

1107

1108

1109

1110

1111

1112

1113

1114

11151116

1117

1118

11191120

1121

1122

1125

11261127

1128

1129

1130

1131

16-01049A-19 2019676

maintain in its files the date and time of delivery to the department of the statement.

- is liable for any loss that the secured party had reason to know might result from its failure to comply and which could not reasonably have been prevented and for the cost of an application for a certificate of title under s. 328.01 or s. 328.11.
- Section 17. Section 328.14, Florida Statutes, is created to read:
  - 328.14 Rights of purchaser other than secured party.-
- (1) A buyer in ordinary course of business has the protections afforded by ss. 672.403(2) and 679.320(1), even if an existing certificate of title was not signed and delivered to the buyer or a new certificate listing the buyer as owner of record was not created.
- (2) Except as otherwise provided in ss. 328.145 and 328.22, the rights of a purchaser of a vessel who is not a buyer in ordinary course of business or a lien creditor are governed by the Uniform Commercial Code.
- Section 18. Section 328.145, Florida Statutes, is created to read:
  - 328.145 Rights of secured party.-
  - (1) Subject to subsection (2), the effect of perfection and nonperfection of a security interest and the priority of a perfected or unperfected security interest with respect to the rights of a purchaser or creditor, including a lien creditor, is governed by the Uniform Commercial Code.
    - (2) If, while a security interest in a vessel is perfected

16-01049A-19 2019676 1132 by any method under this part, the department creates a 1133 certificate of title that does not indicate that the vessel is 1134 subject to the security interest or contain a statement that it 1135 may be subject to security interests not indicated on the 1136 certificate: 1137 (a) A buyer of the vessel, other than a person in the 1138 business of selling or leasing vessels of that kind, takes free 1139 of the security interest if the buyer, acting in good faith and 1140 without knowledge of the security interest, gives value and 1141 receives possession of the vessel; and 1142 (b) The security interest is subordinate to a conflicting 1143 security interest in the vessel that is perfected under s. 1144 328.12 after creation of the certificate and without the 1145 conflicting secured party's knowledge of the security interest. 1146 Section 19. Section 328.15, Florida Statutes, is amended to 1147 read: 1148 328.15 Notice of lien on vessel; recording.-1149 (1) No lien for purchase money or as security for a debt in 1150 the form of retain title contract, conditional bill of sale, 1151 chattel mortgage, or otherwise on a vessel shall be enforceable 1152 in any of the courts of this state against creditors or 1153 subsequent purchasers for a valuable consideration and without 1154 notice unless a sworn notice of such lien is recorded. The lien 1155 certificate shall contain the following information: 1156 (a) Name and address of the registered owner; 1157 (b) Date of lien; 1158 (c) Description of the vessel to include make, type, motor and serial number; and 1159

(d) Name and address of lienholder.

1160

The lien shall be recorded by the Department of Highway Safety and Motor Vehicles and shall be effective as constructive notice when filed. The date of filing of the notice of lien is the date of its receipt by the department's central office in Tallahassee, if first filed there, or otherwise by the office of a county tax collector or of the tax collector's agent.

(2) (a) The Department of Highway Safety and Motor Vehicles shall not enter any lien upon its lien records, whether it is a first lien or a subordinate lien, unless the official certificate of title issued for the vessel is furnished with the notice of lien, so that the record of lien, whether original or subordinate, may be noted upon the face thereof. After the department records the lien, it shall send the certificate of title to the holder of the first lien who shall hold such certificate until the lien is satisfied in full.

(b) When a vessel is registered in the names of two or more persons as coowners in the alternative by the use of the word "or," whether or not the coowners are husband and wife, each coowner is considered to have granted to any other coowner the absolute right to place a lien or encumbrance on the vessel, and the signature of one coowner constitutes proper execution of the notice of lien. When a vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and," the signature of each coowner is required in order to place a lien or encumbrance on the vessel.

(c) If the owner of the vessel as shown on the title certificate or the director of the state child support enforcement program desires to place a second or subsequent lien

16-01049A-19 2019676

or encumbrance against the vessel when the title certificate is in the possession of the first lienholder, the owner shall send a written request to the first lienholder by certified mail and such first lienholder shall forward the certificate to the department for endorsement. The department shall return the certificate to the first lienholder, as indicated in the notice of lien filed by the first lienholder, after endorsing the second or subsequent lien on the certificate and on the duplicate. If the first lienholder fails, neglects, or refuses to forward the certificate of title to the department within 10 days after the date of the owner's or the director's request, the department, on written request of the subsequent lienholder or an assignce thereof, shall demand of the first lienholder the return of such certificate for the notation of the second or subsequent lien or encumbrance.

 $\underline{(1)}$  (3) Upon the payment of  $\underline{a}$  any such lien, the debtor or the registered owner of the motorboat shall be entitled to demand and receive from the lienholder a satisfaction of the lien which shall likewise be filed with the Department of Highway Safety and Motor Vehicles.

(2) (4) The Department of Highway Safety and Motor Vehicles under precautionary rules and regulations to be promulgated by it may permit the use, in substitution of the formal satisfaction of lien, of other methods of satisfaction, such as perforation, appropriate stamp, or otherwise, as it deems reasonable and adequate.

 $\underline{(3)}$  (a) The Department of Highway Safety and Motor Vehicles shall adopt rules to administer this section. The department may by rule require that a notice of satisfaction of

16-01049A-19 2019676\_\_

a lien be notarized. The department shall prepare the forms of the notice of lien and the satisfaction of lien to be supplied, at a charge not to exceed 50 percent more than cost, to applicants for recording the liens or satisfactions and shall keep a record of such notices of lien and satisfactions available for inspection by the public at all reasonable times. The division may furnish certified copies of such satisfactions for a fee of \$1, which are admissible in evidence in all courts of this state under the same conditions and to the same effect as certified copies of other public records.

- (b) The department shall establish and administer an electronic titling program that requires the recording of vessel title information for new, transferred, and corrected certificates of title. Lienholders shall electronically transmit liens and lien satisfactions to the department in a format determined by the department. Individuals and lienholders who the department determines are not normally engaged in the business or practice of financing vessels are not required to participate in the electronic titling program.
- (6) The Department of Highway Safety and Motor Vehicles is entitled to a fee of \$1 for the recording of each notice of lien. No fee shall be charged for recording the satisfaction of a lien. All of the fees collected shall be paid into the Marine Resources Conservation Trust Fund.
- $\underline{(4)}$  (a) Should any person, firm, or corporation holding such lien, which has been recorded by the Department of Highway Safety and Motor Vehicles, upon payment of such lien and on demand, fail or refuse, within 30 days after such payment and demand, to furnish the debtor or the registered owner of such

16-01049A-19 2019676

vessel a satisfaction of the lien, then, in that event, such person, firm, or corporation shall be held liable for all costs, damages, and expenses, including reasonable attorney attorney's fees, lawfully incurred by the debtor or the registered owner of such vessel in any suit which may be brought in the courts of this state for the cancellation of such lien.

- (b) Following satisfaction of a lien, the lienholder shall enter a satisfaction thereof in the space provided on the face of the certificate of title. If there are no subsequent liens shown thereon, the certificate shall be delivered by the lienholder to the person satisfying the lien or encumbrance and an executed satisfaction on a form provided by the department shall be forwarded to the department by the lienholder within 10 days after satisfaction of the lien.
- (c) If the certificate of title shows a subsequent lien not then being discharged, an executed satisfaction of the first lien shall be delivered by the lienholder to the person satisfying the lien and the certificate of title showing satisfaction of the first lien shall be forwarded by the lienholder to the department within 10 days after satisfaction of the lien.
- (d) If, upon receipt of a title certificate showing satisfaction of the first lien, the department determines from its records that there are no subsequent liens or encumbrances upon the vessel, the department shall forward to the owner, as shown on the face of the title, a corrected certificate showing no liens or encumbrances. If there is a subsequent lien not being discharged, the certificate of title shall be reissued showing the second or subsequent lienholder as the first

16-01049A-19 2019676

lienholder and shall be delivered to the new first lienholder. The first lienholder shall be entitled to retain the certificate of title until his or her lien is satisfied. Upon satisfaction of the lien, the lienholder shall be subject to the procedures required of a first lienholder in this subsection and in subsection (2).

- (5)(8) When the original certificate of title cannot be returned to the department by the lienholder and evidence satisfactory to the department is produced that all liens or encumbrances have been satisfied, upon application by the owner for a duplicate copy of the certificate of title, upon the form prescribed by the department, accompanied by the fee prescribed in this chapter, a duplicate copy of the certificate of title without statement of liens or encumbrances shall be issued by the department and delivered to the owner.
- (6) (9) Any person who fails, within 10 days after receipt of a demand by the department by certified mail, to return a certificate of title to the department as required by paragraph (2) (c) or who, upon satisfaction of a lien, fails within 10 days after receipt of such demand to forward the appropriate document to the department as required by paragraph (4) (b) (7) (c) or paragraph (4) (c) (7) (c) commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- $\underline{(7)}$  (10) The department shall use the last known address as shown by its records when sending any notice required by this section.
- (8) (11) If the original lienholder sells and assigns his or her lien to some other person, and if the assignee desires to have his or her name substituted on the certificate of title as

16-01049A-19 2019676

the holder of the lien, he or she may, after delivering the original certificate of title to the department and providing a sworn statement of the assignment, have his or her name substituted as a lienholder. Upon substitution of the assignee's name as lienholder, the department shall deliver the certificate of title to the assignee as the first lienholder.

(9) Subsections (1), (2), and (4)-(8) shall expire on October 1, 2022.

Section 20. Section 328.16, Florida Statutes, is amended to read:

- 328.16 Issuance in duplicate; delivery; liens, security interests, and encumbrances.—
- (1) The department shall assign a number to each certificate of title and shall issue each certificate of title and each corrected certificate in duplicate. The database record shall serve as the duplicate title certificate.
- (2) An authorized person must sign the original certificate of title and each corrected certificate and, if there are no liens, security interests, or encumbrances on the vessel, as shown in the records of the department or as shown in the application, must deliver the certificate to the applicant or to another person as directed by the applicant or person, agent, or attorney submitting the application. If there are one or more liens, security interests, or encumbrances on the vessel, the department must deliver the certificate to the first lienholder or secured party as shown by department records. The department shall deliver to the first lienholder or secured party, along with the certificate, a form to be subsequently used by the lienholder or secured party as a satisfaction. If the

1335 application for certificate of title shows the name of a first 1336 lienholder or secured party which is different from the name of 1337 the first lienholder or secured party as shown by the records of 1338 the department, the certificate shall not be issued to any 1339 person until after the department notifies all parties who 1340 appear to hold a lien or a security interest and the applicant 1341 for the certificate, in writing by certified mail. If the 1342 parties do not amicably resolve the conflict within 10 days 1343 after the date the notice was mailed, the department shall serve 1344 notice in writing by certified mail on all persons that appear 1345 to hold liens or security interests on that particular vessel, 1346 including the applicant for the certificate, to show cause 1347 within 15 days after the date the notice is mailed why it should 1348 not issue and deliver the certificate to the secured party of 1349 record or person indicated in the notice of lien filed by the 1350 lienholder whose name appears in the application as the first 1351 lienholder without showing any lien or liens as outstanding 1352 other than those appearing in the application or those filed 1353 subsequent to the filing of the application for the certificate 1354 of title. If, within the 15-day period, any person other than 1355 the lienholder or secured party of record shown in the 1356 application or a party filing a subsequent lien or security 1357 interest, in answer to the notice to show cause, appears in 1358 person or by a representative, or responds in writing, and files 1359 a written statement under oath that his or her lien or security 1360 interest on that particular vessel is still outstanding, the 1361 department shall not issue the certificate to anyone until after 1362 the conflict has been settled by the lien or security interest 1363 claimants involved or by a court of competent jurisdiction. If

1365

1366

1367

1368

13691370

1371

1372

1373

1374

1375

1376

1377

1378

1379

1380

1381

1382

1383

1384

1385

1386

1387

1388

1389

1390

1391

1392

16-01049A-19 2019676

the conflict is not settled amicably within 10 days after the final date for filing an answer to the notice to show cause, the complaining party shall have 10 days to obtain a ruling, or a stay order, from a court of competent jurisdiction. If a ruling or stay order is not issued and served on the department within the 10-day period, the department shall issue the certificate showing no liens or security interests, except those shown in the application or thereafter filed, to the original applicant if there are no liens or security interests shown in the application and none are thereafter filed, or to the person indicated as the secured party of record or in the notice of lien filed by the lienholder whose name appears in the application as the first lienholder if there are liens shown in the application or thereafter filed. A duplicate certificate or corrected certificate must show only such security interest or interests or lien or liens as were shown in the application and subsequently filed liens or security interests that may be outstanding.

- (3) Except as provided in s. 328.15(11), The certificate of title shall be retained by the first lienholder or secured party of record. The first lienholder or secured party of record is entitled to retain the certificate until the first lien or security interest is satisfied.
- (4) Notwithstanding any requirements in this section or in s. 328.15 indicating that a lien or security interest on a vessel shall be noted on the face of the Florida certificate of title, if there are one or more liens, security interests, or encumbrances on a vessel, the department shall electronically transmit the lien or security interest to the first lienholder

13941395

1396

1397

13981399

1400

1401

1402

1403

1404

1405

1406

1407

1408

1409

1410

1411 1412

14131414

1415

1416

1417

1418

14191420

1421

16-01049A-19 2019676

party of any additional liens or security interests. Subsequent lien or security interest satisfactions shall be electronically transmitted to the department and must include the name and address of the person or entity satisfying the lien or security interest. When electronic transmission of liens or security interest and lien satisfactions or security interest are used, the issuance of a certificate of title may be waived until the last lien or security interest is satisfied and a clear certificate of title is issued to the owner of the vessel.

(5) The owner of a vessel $_{\tau}$  upon which a lien or security interest has been filed with the department or noted upon a certificate of title for a period of 5 years, may apply to the department in writing for such lien or security interest to be removed from the department files or from the certificate of title. The application must be accompanied by evidence satisfactory to the department that the applicant has notified the lienholder or secured party by certified mail, not less than 20 days before <del>prior to</del> the date of the application, of his or her intention to apply to the department for removal of the lien or security interest. Ten days after receipt of the application, the department may remove the lien or security interest from its files or from the certificate of title, as the case may be, if no statement in writing protesting removal of the lien or security interest is received by the department from the lienholder or secured party within the 10-day period. However, if the lienholder or secured party files with the department, within the 10-day period, a written statement that the lien or security interest is still outstanding, the department may not

16-01049A-19 2019676

remove the lien <u>or security interest</u> until the lienholder <u>or secured party presents</u> a satisfaction of lien <u>or satisfaction of security interest</u> to the department.

Section 21. Subsection (1) of section 328.165, Florida Statutes, is amended to read:

328.165 Cancellation of certificates.-

(1) If it appears that a certificate of title has been improperly issued, the department shall cancel the certificate. Upon cancellation of any certificate of title, the department shall notify the person to whom the certificate of title was issued, and any lienholders or secured parties appearing thereon, of the cancellation and shall demand the surrender of the certificate of title; however, the cancellation does not affect the validity of any lien or security interest noted thereon. The holder of the certificate of title shall immediately return it to the department. If a certificate of registration has been issued to the holder of a certificate of title so canceled, the department shall immediately cancel the certificate of registration and demand the return of the certificate of registration, and the holder of such certificate of registration shall immediately return it to the department.

Section 22. Section 328.215, Florida Statutes, is created to read:

328.215 Application for transfer of ownership or termination of security interest without certificate of title.—

(1) Except as otherwise provided in s. 328.23 or s. 328.24, if the department receives, unaccompanied by a signed certificate of title, an application for a new certificate that includes an indication of a transfer of ownership or a

16-01049A-19 2019676

termination statement, the department may create a new certificate under this section only if:

- (a) All other requirements under ss. 328.01 and 328.09 are met;
- (b) The applicant provides an affidavit stating facts showing the applicant is entitled to a transfer of ownership or termination statement;
- (c) The applicant provides the department with satisfactory evidence that notification of the application has been sent to the owner of record and all persons indicated in the department's files as having an interest, including a security interest, in the vessel; at least 45 days have passed since the notification was sent; and the department has not received an objection from any of those persons; and
- (d) The applicant submits any other information required by the department as evidence of the applicant's ownership or right to terminate the security interest, and the department has no credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel.
- (2) The department may indicate in a certificate of title created under subsection (1) that the certificate was created without submission of a signed certificate or termination statement. Unless credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel is delivered to the department not later than 1 year after creation of the certificate, on request in a form and manner required by the department, the department shall remove the indication from the

16-01049A-19 2019676\_\_

1480 certificate.

(3) Unless the department determines that the value of a vessel is less than \$5,000, before the department creates a certificate of title under subsection (1), the department may require the applicant to post a bond or provide an equivalent source of indemnity or security. The bond, indemnity, or other security may not exceed twice the value of the vessel as determined by the department. The bond, indemnity, or other security must be in a form required by the department and provide for indemnification of any owner, purchaser, or other claimant for any expense, loss, delay, or damage, including reasonable attorney fees and costs, but not including incidental or consequential damages, resulting from creation or amendment of the certificate.

(4) Unless the department receives a claim for indemnity not later than 1 year after creation of a certificate of title under subsection (1), on request in a form and manner required by the department, the department shall release any bond, indemnity, or other security.

Section 23. Section 328.22, Florida Statutes, is created to read:

## 328.22 Transfer of ownership.-

- (1) On voluntary transfer of an ownership interest in a vessel covered by a certificate of title, the following rules apply:
- (a) If the certificate is a written certificate of title and the transferor's interest is noted on the certificate, the transferor shall promptly sign the certificate and deliver it to the transferee. If the transferor does not have possession of

16-01049A-19 2019676

the certificate, the person in possession of the certificate has a duty to facilitate the transferor's compliance with this paragraph. A secured party does not have a duty to facilitate the transferor's compliance with this paragraph if the proposed transfer is prohibited by the security agreement.

- (b) If the certificate of title is an electronic certificate of title, the transferor shall promptly sign and deliver to the transferee a record evidencing the transfer of ownership to the transferee.
- (c) The transferee has a right enforceable by specific performance to require the transferor to comply with paragraph (a) or paragraph (b).
- (2) The creation of a certificate of title identifying the transferee as owner of record satisfies subsection (1).
- (3) A failure to comply with subsection (1) or to apply for a new certificate of title does not render a transfer of ownership of a vessel ineffective between the parties. Except as otherwise provided in s. 328.101, s. 328.14(1), s. 328.145, or s. 328.23, a transfer of ownership without compliance with subsection (1) is not effective against another person claiming an interest in the vessel.
- (4) A transferor that complies with subsection (1) is not liable as owner of the vessel for an event occurring after the transfer, regardless of whether the transferee applies for a new certificate of title.
- Section 24. Section 328.23, Florida Statutes, is created to read:
- 1536 <u>328.23 Transfer of ownership by secured party's transfer</u> 1537 statement.—

1541

1542

1543

1544

15451546

1547

1548

1549

15501551

1553

1554

1555

1556

1557

1558

1559

1560

1561

1562

1563

1564

1565

1566

16-01049A-19 2019676

1538 (1) In this section, "secured party's transfer statement"
1539 means a record signed by the secured party of record stating:

- (a) That there has been a default on an obligation secured by the vessel;
- (b) That the secured party of record is exercising or has exercised post-default remedies with respect to the vessel;
- (c) That by reason of the exercise, the secured party of record has the right to transfer the ownership interest of an owner, and the name of the owner;
- (d) The name and last known mailing address of the owner of record and the secured party of record;
  - (e) The name of the transferee;
  - (f) Other information required by s. 328.01(2); and
  - (g) One of the following:
- 1552 <u>1. The certificate of title is an electronic certificate.</u>
  - 2. The secured party does not have possession of the written certificate of title created in the name of the owner of record.
  - 3. The secured party is delivering the written certificate of title to the department with the secured party's transfer statement.
  - (2) Unless the department rejects a secured party's transfer statement for a reason stated in s. 328.09(3), not later than 20 days after delivery to the department of the statement and payment of fees and taxes payable under the laws of this state other than this part in connection with the statement or the acquisition or use of the vessel, the department shall:
    - (a) Accept the statement;

16-01049A-19

1567

1588

1589

1590

1591

1592

1593

15941595

s. 328<u>.01;</u>

2019676

1568 transfer; and 1569 (c) If the name of the owner whose ownership interest is 1570 being transferred is indicated on the certificate of title: 1571 1. Cancel the certificate even if the certificate has not 1572 been delivered to the department; 1573 2. Create a new certificate indicating the transferee as 1574 owner; and 1575 3. Deliver the new certificate or a record evidencing an 1576 electronic certificate. 1577 (3) An application under subsection (1) or the creation of 1578 a certificate of title under subsection (2) is not by itself a 1579 disposition of the vessel and does not by itself relieve the 1580 secured party of its duties under chapter 679. 1581 Section 25. Section 328.24, Florida Statutes, is created to 1582 read: 1583 328.24 Transfer by operation of law.-1584 (1) In this section, "by operation of law" means pursuant 1585 to a law or judicial order affecting ownership of a vessel: 1586 (a) Because of death, divorce, or other family law 1587 proceeding, merger, consolidation, dissolution, or bankruptcy;

(b) Amend the files of the department to reflect the

 $\underline{\mbox{(b) Documentation sufficient to establish the transferee's}}$ 

(a) The name and last known mailing address of the owner of

(b) Through the exercise of the rights of a lien creditor

or a person having a lien created by statute or rule of law; or

record and the transferee and the other information required by

(2) A transfer-by-law statement must contain:

(c) Through other legal process.

ownership interest or right to acquire the ownership interest;

(c) A statement that:

- 1. The certificate of title is an electronic certificate of title;
- 2. The transferee does not have possession of the written certificate of title created in the name of the owner of record; or
- 3. The transferee is delivering the written certificate to the department with the transfer-by-law statement; and
- (d) Except for a transfer described in paragraph (1)(a), evidence that notification of the transfer and the intent to file the transfer-by-law statement has been sent to all persons indicated in the department's files as having an interest, including a security interest, in the vessel.
- statement for a reason stated in s. 328.09(3) or because the statement does not include documentation satisfactory to the department as to the transferee's ownership interest or right to acquire the ownership interest, not later than 20 days after delivery to the department of the statement and payment of fees and taxes payable under the law of this state other than this part in connection with the statement or with the acquisition or use of the vessel, the department shall:
  - (a) Accept the statement;
- (b) Amend the files of the department to reflect the transfer; and
- (c) If the name of the owner whose ownership interest is being transferred is indicated on the certificate of title:
  - 1. Cancel the certificate even if the certificate has not

16-01049A-19 2019676

been delivered to the department;

- 2. Create a new certificate indicating the transferee as owner;
- 3. Indicate on the new certificate any security interest indicated on the canceled certificate, unless a court order provides otherwise; and
- 4. Deliver the new certificate or a record evidencing an electronic certificate.
- (4) This section does not apply to a transfer of an interest in a vessel by a secured party under part VI of chapter 679.
- Section 26. Section 328.25, Florida Statutes, is created to read:
- 328.25 Supplemental principles of law and equity.—Unless displaced by a provision of this part, the principles of law and equity supplement its provisions.
- Section 27. Section 409.2575, Florida Statutes, is amended to read:
  - 409.2575 Liens on motor vehicles and vessels.-
- (1) The director of the state IV-D program, or the director's designee, may cause a lien for unpaid and delinquent support to be placed upon motor vehicles, as defined in chapter 320, and upon vessels, as defined in chapter 327, that are registered in the name of an obligor who is delinquent in support payments, if the title to the property is held by a lienholder, in the manner provided in chapter 319 or, if applicable in accordance with s. 328.15(9), chapter 328. Notice of lien may shall not be mailed unless the delinquency in support exceeds \$600.

(2) If the first lienholder fails, neglects, or refuses to forward the certificate of title to the appropriate department as requested pursuant to s. 319.24 or, if applicable in accordance with s. 328.15(9), s. 328.15, the director of the IV-D program, or the director's designee, may apply to the circuit court for an order to enforce the requirements of s. 319.24 or s. 328.15, whichever applies.

Section 28. Subsection (2) of section 705.103, Florida Statutes, is amended to read:

705.103 Procedure for abandoned or lost property.-

(2) Whenever a law enforcement officer ascertains that an article of lost or abandoned property is present on public property and is of such nature that it cannot be easily removed, the officer shall cause a notice to be placed upon such article in substantially the following form:

NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED PROPERTY. This property, to wit: ...(setting forth brief description)... is unlawfully upon public property known as ...(setting forth brief description of location)... and must be removed within 5 days; otherwise, it will be removed and disposed of pursuant to chapter 705, Florida Statutes. The owner will be liable for the costs of removal, storage, and publication of notice. Dated this: ...(setting forth the date of posting of notice)..., signed: ...(setting forth name, title, address, and telephone number of law enforcement officer)....

Such notice shall be not less than 8 inches by 10 inches and shall be sufficiently weatherproof to withstand normal exposure

1684

16851686

1687

16881689

1690

1691

1692

1693

1694

1695

1696

1697

1698

1699

1700

1701

1702

1703

1704

1705

1706

1707

1708

1709

1710

1711

16-01049A-19 2019676

to the elements. In addition to posting, the law enforcement officer shall make a reasonable effort to ascertain the name and address of the owner. If such is reasonably available to the officer, she or he shall mail a copy of such notice to the owner on or before the date of posting. If the property is a motor vehicle as defined in s. 320.01(1) or a vessel as defined in s. 327.02, the law enforcement agency shall contact the Department of Highway Safety and Motor Vehicles in order to determine the name and address of the owner and any person who has filed a lien on the vehicle or vessel as provided in s. 319.27(2) or (3) or s. 328.15(1). On receipt of this information, the law enforcement agency shall mail a copy of the notice by certified mail, return receipt requested, to the owner and to the lienholder, if any, except that a law enforcement officer who has issued a citation for a violation of s. 823.11 to the owner of a derelict vessel is not required to mail a copy of the notice by certified mail, return receipt requested, to the owner. If, at the end of 5 days after posting the notice and mailing such notice, if required, the owner or any person interested in the lost or abandoned article or articles described has not removed the article or articles from public property or shown reasonable cause for failure to do so, the following shall apply:

(a) For abandoned property, the law enforcement agency may retain any or all of the property for its own use or for use by the state or unit of local government, trade such property to another unit of local government or state agency, donate the property to a charitable organization, sell the property, or notify the appropriate refuse removal service.

1713

1714

17151716

1717

1718

1719

1720

1721

1722

1723

1724

1725

1726

1727

1728

1729

1730

1731

1732

1733

1734

1735

1736

1737

1738

1739

1740

16-01049A-19 2019676

(b) For lost property, the officer shall take custody and the agency shall retain custody of the property for 90 days. The agency shall publish notice of the intended disposition of the property, as provided in this section, during the first 45 days of this time period.

- 1. If the agency elects to retain the property for use by the unit of government, donate the property to a charitable organization, surrender such property to the finder, sell the property, or trade the property to another unit of local government or state agency, notice of such election shall be given by an advertisement published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the property was found if the value of the property is more than \$100. If the value of the property is \$100 or less, notice shall be given by posting a description of the property at the law enforcement agency where the property was turned in. The notice must be posted for not less than 2 consecutive weeks in a public place designated by the law enforcement agency. The notice must describe the property in a manner reasonably adequate to permit the rightful owner of the property to claim it.
- 2. If the agency elects to sell the property, it must do so at public sale by competitive bidding. Notice of the time and place of the sale shall be given by an advertisement of the sale published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the sale is to be held. The notice shall include a statement that the sale shall be subject to any and all liens. The sale must be held at the nearest suitable place to that where the lost or abandoned

16-01049A-19 2019676

property is held or stored. The advertisement must include a description of the goods and the time and place of the sale. The sale may take place no earlier than 10 days after the final publication. If there is no newspaper of general circulation in the county where the sale is to be held, the advertisement shall be posted at the door of the courthouse and at three other public places in the county at least 10 days prior to sale. Notice of the agency's intended disposition shall describe the property in a manner reasonably adequate to permit the rightful owner of the property to identify it.

Section 29. Paragraph (c) of subsection (2) of section 721.08, Florida Statutes, is amended to read:

- 721.08 Escrow accounts; nondisturbance instruments; alternate security arrangements; transfer of legal title.—
- (2) One hundred percent of all funds or other property which is received from or on behalf of purchasers of the timeshare plan or timeshare interest prior to the occurrence of events required in this subsection shall be deposited pursuant to an escrow agreement approved by the division. The funds or other property may be released from escrow only as follows:
  - (c) Compliance with conditions.-
- 1. Timeshare licenses.—If the timeshare plan is one in which timeshare licenses are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.

(II) Completion of construction.

(III) Closing.

(IV) Either:

- (A) Execution, delivery, and recordation by each interestholder of the nondisturbance and notice to creditors instrument, as described in this section; or
- (B) Transfer by the developer of legal title to the subject accommodations and facilities, or all use rights therein, into a trust satisfying the requirements of subparagraph 4. and the execution, delivery, and recordation by each other interestholder of the nondisturbance and notice to creditors instrument, as described in this section.
- b. A certified copy of each recorded nondisturbance and notice to creditors instrument.
  - c. One of the following:
- (I) A copy of a memorandum of agreement, as defined in s. 721.05, together with satisfactory evidence that the original memorandum of agreement has been irretrievably delivered for recording to the appropriate official responsible for maintaining the public records in the county in which the subject accommodations and facilities are located. The original memorandum of agreement must be recorded within 180 days after the date on which the purchaser executed her or his purchase agreement.
- (II) A notice delivered for recording to the appropriate official responsible for maintaining the public records in each county in which the subject accommodations and facilities are located notifying all persons of the identity of an independent escrow agent or trustee satisfying the requirements of

16-01049A-19 2019676

subparagraph 4. that shall maintain separate books and records, in accordance with good accounting practices, for the timeshare plan in which timeshare licenses are to be sold. The books and records shall indicate each accommodation and facility that is subject to such a timeshare plan and each purchaser of a timeshare license in the timeshare plan.

- 2. Timeshare estates.—If the timeshare plan is one in which timeshare estates are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
- b. If the timeshare estate is sold by agreement for deed, a certified copy of the recorded nondisturbance and notice to creditors instrument, as described in this section.
  - c. Evidence that each accommodation and facility:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument;
- (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17; or
  - (III) Has been transferred into a trust satisfying the

1828 requirements of subparagraph 4.

1829

1830

1831

1832

1833

1834

1835

1836

18371838

1839 1840

1841

1842

1843

1844

1845

1846

1847

1848 1849

1850

1851

1852

1853

1854

1855

1856

- d. Evidence that the timeshare estate:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument; or
- (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17.
- 3. Personal property timeshare interests.—If the timeshare plan is one in which personal property timeshare interests are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
- b. If the personal property timeshare interest is sold by agreement for transfer, evidence that the agreement for transfer complies fully with s. 721.06 and this section.
  - c. Evidence that one of the following has occurred:
- (I) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into a trust satisfying the requirements of subparagraph 4.; or
  - (II) Transfer by the owner of the underlying personal

16-01049A-19 2019676

property of legal title to the subject accommodations and facilities or all use rights therein into an owners' association satisfying the requirements of subparagraph 5.

- d. Evidence of compliance with the provisions of subparagraph 6., if required.
- e. If a personal property timeshare plan is created with respect to accommodations and facilities that are located on or in an oceangoing vessel, including a "documented vessel" or a "foreign vessel," as defined and governed by 46 U.S.C. chapter 301:
- (I) In making the transfer required in sub-subparagraph c., the developer shall use as its transfer instrument a document that establishes and protects the continuance of the use rights in the subject accommodations and facilities in a manner that is enforceable by the trust or owners' association.
- (II) The transfer instrument shall comply fully with the provisions of this chapter, shall be part of the timeshare instrument, and shall contain specific provisions that:
- (A) Prohibit the vessel owner, the developer, any manager or operator of the vessel, the owners' association or the trustee, the managing entity, or any other person from incurring any liens against the vessel except for liens that are required for the operation and upkeep of the vessel, including liens for fuel expenditures, repairs, crews' wages, and salvage, and except as provided in sub-sub-subparagraphs 4.b.(III) and 5.b.(III). All expenses, fees, and taxes properly incurred in connection with the creation, satisfaction, and discharge of any such permitted lien, or a prorated portion thereof if less than all of the accommodations on the vessel are subject to the

16-01049A-19 2019676

timeshare plan, shall be common expenses of the timeshare plan.

- (B) Grant a lien against the vessel in favor of the owners' association or trustee to secure the full and faithful performance of the vessel owner and developer of all of their obligations to the purchasers.
- (C) Establish governing law in a jurisdiction that recognizes and will enforce the timeshare instrument and the laws of the jurisdiction of registry of the vessel.
- (D) Require that a description of the use rights of purchasers be posted and displayed on the vessel in a manner that will give notice of such rights to any party examining the vessel. This notice must identify the owners' association or trustee and include a statement disclosing the limitation on incurring liens against the vessel described in sub-sub-sub-subparagraph (A).
- (E) Include the nondisturbance and notice to creditors instrument for the vessel owner and any other interestholders.
- (F) The owners' association created under subparagraph 5. or trustee created under subparagraph 4. shall have access to any certificates of classification in accordance with the timeshare instrument.
- (III) If the vessel is a foreign vessel, the vessel must be registered in a jurisdiction that permits a filing evidencing the use rights of purchasers in the subject accommodations and facilities, offers protection for such use rights against unfiled and inferior claims, and recognizes the document or instrument creating such use rights as a lien against the vessel.
  - (IV) In addition to the disclosures required by s.

721.07(5), the public offering statement and purchase contract must contain a disclosure in conspicuous type in substantially the following form:

The laws of the State of Florida govern the offering of this timeshare plan in this state. There are inherent risks in purchasing a timeshare interest in this timeshare plan because the accommodations and facilities of the timeshare plan are located on a vessel that will sail into international waters and into waters governed by many different jurisdictions. Therefore, the laws of the State of Florida cannot fully protect your purchase of an interest in this timeshare plan. Specifically, management and operational issues may need to be addressed in the jurisdiction in which the vessel is registered, which is (insert jurisdiction in which vessel is registered). Concerns of purchasers may be sent to (insert name of applicable regulatory agency and address).

- 4. Trust.-
- a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into a trust in order to comply with this paragraph, such transfer shall take place pursuant to this subparagraph. If the accommodations or facilities included in such transfer are subject to a lease, the unexpired term of the lease must be disclosed as the term of the timeshare plan pursuant to s. 721.07(5)(f)4.
- b. Prior to the transfer of the subject accommodations and facilities, or all use rights therein, to a trust, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance

16-01049A-19 2019676

and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the trustee accepts such transfer and the responsibilities set forth herein. A trust established pursuant to this subparagraph shall comply with the following provisions:

- (I) The trustee shall be an individual or a business entity authorized and qualified to conduct trust business in this state. Any corporation authorized to do business in this state may act as trustee in connection with a timeshare plan pursuant to this chapter. The trustee must be independent from any developer or managing entity of the timeshare plan or any interestholder of any accommodation or facility of such plan.
- (II) The trust shall be irrevocable so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.
- (III) The trustee shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy unless the timeshare plan is terminated pursuant to the timeshare instrument, or such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the timeshare plan. Subject to s. 721.552, a vote of the voting interests of the timeshare plan is not required for substitution or automatic deletion of accommodations or facilities.
- (IV) All purchasers of the timeshare plan or the owners' association of the timeshare plan shall be the express beneficiaries of the trust. The trustee shall act as a fiduciary

16-01049A-19 2019676

to the beneficiaries of the trust. The personal liability of the trustee shall be governed by ss. 736.08125, 736.08163, 736.1013, and 736.1015. The agreement establishing the trust shall set forth the duties of the trustee. The trustee shall be required to furnish promptly to the division upon request a copy of the complete list of the names and addresses of the owners in the timeshare plan and a copy of any other books and records of the timeshare plan required to be maintained pursuant to s. 721.13 that are in the possession, custody, or control of the trustee. All expenses reasonably incurred by the trustee in the performance of its duties, together with any reasonable compensation of the trustee, shall be common expenses of the timeshare plan.

- (V) The trustee shall not resign upon less than 90 days' prior written notice to the managing entity and the division. No resignation shall become effective until a substitute trustee, approved by the division, is appointed by the managing entity and accepts the appointment.
- (VI) The documents establishing the trust arrangement shall constitute a part of the timeshare instrument.
- (VII) For trusts holding property in a timeshare plan located outside this state, the trust and trustee holding such property shall be deemed in compliance with the requirements of this subparagraph if such trust and trustee are authorized and qualified to conduct trust business under the laws of such jurisdiction and the agreement or law governing such trust arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for trusts holding property in a timeshare plan in this state.

16-01049A-19 2019676

(VIII) The trustee shall have appointed a registered agent in this state for service of process. In the event such a registered agent is not appointed, service of process may be served pursuant to s. 721.265.

- 5. Owners' association.-
- a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into an owners' association in order to comply with this paragraph, such transfer shall take place pursuant to this subparagraph.
- b. Before the transfer of the subject accommodations and facilities, or all use rights therein, to an owners' association, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the owners' association accepts such transfer and the responsibilities set forth herein. An owners' association established pursuant to this subparagraph shall comply with the following provisions:
- (I) The owners' association shall be a business entity authorized and qualified to conduct business in this state. Control of the board of directors of the owners' association must be independent from any developer or managing entity of the timeshare plan or any interestholder.
- (II) The bylaws of the owners' association shall provide that the corporation may not be voluntarily dissolved without the unanimous vote of all owners of personal property timeshare interests so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare

2031 plan.

2032

2033

2034

2035

2036

2037

2038

2039

2040

2.041

2042

2043

2044

2045

2046

2047

2048

2049

2050

2051

2052

2053

2054

2055

2056

2057

2058

2059

(III) The owners' association shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy, unless the timeshare plan is terminated pursuant to the timeshare instrument, or unless such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the association and such decision is declared by a court of competent jurisdiction to be in the best interests of the purchasers of the timeshare plan. The owners' association shall notify the division in writing within 10 days after receiving notice of the filing of any petition relating to obtaining such a court order. The division shall have standing to advise the court of the division's interpretation of the statute as it relates to the petition.

(IV) All purchasers of the timeshare plan shall be members of the owners' association and shall be entitled to vote on matters requiring a vote of the owners' association as provided in this chapter or the timeshare instrument. The owners' association shall act as a fiduciary to the purchasers of the timeshare plan. The articles of incorporation establishing the owners' association shall set forth the duties of the owners' association. All expenses reasonably incurred by the owners' association in the performance of its duties, together with any reasonable compensation of the officers or directors of the owners' association, shall be common expenses of the timeshare plan.

16-01049A-19 2019676

(V) The documents establishing the owners' association shall constitute a part of the timeshare instrument.

- (VI) For owners' associations holding property in a timeshare plan located outside this state, the owners' association holding such property shall be deemed in compliance with the requirements of this subparagraph if such owners' association is authorized and qualified to conduct owners' association business under the laws of such jurisdiction and the agreement or law governing such arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for owners' associations holding property in a timeshare plan in this state.
- (VII) The owners' association shall have appointed a registered agent in this state for service of process. In the event such a registered agent cannot be located, service of process may be made pursuant to s. 721.265.
- 6. Personal property subject to certificate of title.—If any personal property that is an accommodation or facility of a timeshare plan is subject to a certificate of title in this state pursuant to chapter 319 or chapter 328, the following notation must be made on such certificate of title pursuant to s. 319.27(1) or s. 328.15 s. 328.15(1):

The further transfer or encumbrance of the property subject to this certificate of title, or any lien or encumbrance thereon, is subject to the requirements of section 721.17, Florida Statutes, and the transferee or lienor agrees to be bound by all of the obligations set forth therein.

16-01049A-19 2019676

7. If the developer has previously provided a certified copy of any document required by this paragraph, she or he may for all subsequent disbursements substitute a true and correct copy of the certified copy, provided no changes to the document have been made or are required to be made.

- 8. In the event that use rights relating to an accommodation or facility are transferred into a trust pursuant to subparagraph 4. or into an owners' association pursuant to subparagraph 5., all other interestholders, including the owner of the underlying fee or underlying personal property, must execute a nondisturbance and notice to creditors instrument pursuant to subsection (3).
- Section 30. (1) The rights, duties, and interests flowing from a transaction, certificate of title, or record relating to a vessel which was validly entered into or created before October 1, 2019, and would be subject to this act if it had been entered into or created on or after October 1, 2019, remain valid on and after October 1, 2019.
- (2) This act does not affect an action or proceeding commenced before October 1, 2019.
- (3) Except as otherwise provided in subsection (4), a security interest that is enforceable immediately before October 1, 2019, and that would have priority over the rights of a person who becomes a lien creditor at such time is a perfected security interest under this act.
- (4) A security interest perfected immediately before October 1, 2019, remains perfected until the earlier of:
- (a) The time perfection would have ceased under the law under which the security interest was perfected; or

16-01049A-19 2019676\_\_

2118 (b) October 1, 2022.

2119

2120

2121

2122

2123

2124

2125

2126

21272128

(5) This act does not affect the priority of a security interest in a vessel if immediately before October 1, 2019, the security interest is enforceable and perfected, and that priority is established.

Section 31. Subject to s. 328.24, as created by this act, this act applies to any transaction, certificate of title, or record relating to a vessel, even if the transaction, certificate of title, or record was entered into or created before October 1, 2019.

Section 32. This act shall take effect October 1, 2019.

	LEGISLATIVE ACTION	
Senate	•	House
	•	
	•	
	•	
	•	
	•	

The Committee on Infrastructure and Security (Hooper) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 328.001, Florida Statutes, is created to read:

328.001 Short title.—This part may be cited as the "Uniform Certificate of Title for Vessels Act."

Section 2. Section 328.0015, Florida Statutes, is created to read:

1 2 3

4

5 6

7 8

9



11	328.0015 Definitions
12	(1) As used in this part, the term:
13	(a) "Barge" means a vessel that is not self-propelled or
14	fitted for propulsion by sail, paddle, oar, or a similar device.
15	(b) "Builder's certificate" means a certificate of the
16	facts of build of a vessel described in 46 C.F.R. s. 67.99.
17	(c) "Buyer" means a person who buys or contracts to buy a
18	vessel.
19	(d) "Cancel," with respect to a certificate of title, means
20	to make the certificate ineffective.
21	(e) "Certificate of origin" means a record created by a
22	manufacturer or an importer as the manufacturer's or importer's
23	proof of identity of a vessel. The term includes a
24	manufacturer's certificate or statement of origin and an
25	importer's certificate or statement of origin. The term does not
26	include a builder's certificate.
27	(f) "Certificate of title" means a record, created by the
28	department or by a governmental agency of another jurisdiction
29	under the law of that jurisdiction, that is designated as a
30	certificate of title by the department or agency and is evidence
31	of ownership of a vessel.
32	(g) "Dealer" means a person, including a manufacturer, in
33	the business of selling vessels.
34	(h) "Department" means the Department of Highway Safety and
35	Motor Vehicles.
36	(i) "Documented vessel" means a vessel covered by a
37	certificate of documentation issued pursuant to 46 U.S.C. s.
38	12105. The term does not include a foreign-documented vessel.
39	(j) "Electronic" means relating to technology having

41

42

43

44 45

46 47

48

49

50 51

52

53

54

55

56

57

58

59

60

61 62

6.3

64

65

66

67

68



electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.

- (k) "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- (1) "Foreign-documented vessel" means a vessel the ownership of which is recorded in a registry maintained by a country other than the United States which identifies each person who has an ownership interest in the vessel and includes a unique alphanumeric designation for the vessel.
- (m) "Good faith" means honesty in fact and the observance of reasonable commercial standards of fair dealing.
- (n) "Hull damaged" means compromised with respect to the integrity of a vessel's hull by a collision, allision, lightning strike, fire, explosion, running aground, or similar occurrence, or the sinking of a vessel in a manner that creates a significant risk to the integrity of the vessel's hull.
- (o) "Hull identification number" means the alphanumeric designation assigned to a vessel pursuant to 33 C.F.R. part 181.
  - (p) "Lien creditor," with respect to a vessel, means:
- 1. A creditor that has acquired a lien on the vessel by attachment, levy, or the like;
- 2. An assignee for benefit of creditors from the time of assignment;
- 3. A trustee in bankruptcy from the date of the filing of the petition; or
  - 4. A receiver in equity from the time of appointment.
  - (q) "Owner" means a person who has legal title to a vessel.
  - (r) "Owner of record" means the owner indicated in the

71 72

73

74

75

76

77

78

79

80

81 82

83

84

85

86 87

88 89

90 91

92 93

94

95

96

97



files of the department or, if the files indicate more than one owner, the one first indicated.

- (s) "Person" means an individual, a corporation, a business trust, an estate, a trust, a statutory trust, a partnership, a limited liability company, an association, a joint venture, a public corporation, a government or governmental subdivision, an agency, an instrumentality, or any other legal or commercial entity.
- (t) "Purchase" means to take by sale, lease, mortgage, pledge, consensual lien, security interest, gift, or any other voluntary transaction that creates an interest in a vessel.
  - (u) "Purchaser" means a person who takes by purchase.
- (v) "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- (w) "Secured party," with respect to a vessel, means a person:
- 1. In whose favor a security interest is created or provided for under a security agreement, regardless of whether any obligation to be secured is outstanding;
  - 2. Who is a consignor as defined under chapter 679; or
- 3. Who holds a security interest arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5).
- (x) "Secured party of record" means the secured party whose name is indicated as the name of the secured party in the files of the department or, if the files indicate more than one secured party, the one first indicated.
- (y) "Security interest" means an interest in a vessel which secures payment or performance of an obligation if the interest



is created by contract or arises under s. 672.401, s. 672.505, 98 s. 672.711(3), or s. 680.508(5). The term includes any interest 99 100 of a consignor in a vessel in a transaction that is subject to 101 chapter 679. The term does not include the special property 102 interest of a buyer of a vessel on identification of that vessel 103 to a contract for sale under s. 672.501, but a buyer also may 104 acquire a security interest by complying with chapter 679. 105 Except as otherwise provided in s. 672.505, the right of a seller or lessor of a vessel under chapter 672 or chapter 680 to 106 107 retain or acquire possession of the vessel is not a security interest, but a seller or lessor also may acquire a security 108 109 interest by complying with chapter 679. The retention or 110 reservation of title by a seller of a vessel notwithstanding 111 shipment or delivery to the buyer under s. 672.401 is limited in 112 effect to a reservation of a security interest. Whether a 113 transaction in the form of a lease creates a security interest 114 is determined as provided in part II of chapter 671. 115 (z) "Sign" means, with present intent to authenticate or

- adopt a record, to:
  - 1. Make or adopt a tangible symbol; or
- 2. Attach to or logically associate with the record an electronic symbol, sound, or process.
- (aa) "State" means a state of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- (bb) "State of principal use" means the state on the waters of which a vessel is or will be used, operated, navigated, or employed more than on the waters of any other state during a

116

117

118

119 120

121

122

123

124

125



127	calendar year.
128	(cc) "Title brand" means a designation of previous damage,
129	use, or condition that must be indicated on a certificate of
130	title.
131	(dd) "Transfer of ownership" means a voluntary or
132	involuntary conveyance of an interest in a vessel.
133	(ee) "Vessel" means a watercraft used or capable of being
134	used as a means of transportation on water, except:
135	1. A seaplane;
136	2. An amphibious vehicle for which a certificate of title
137	is issued pursuant to chapter 319 or a similar statute of
138	another state;
139	3. A watercraft less than 16 feet in length and propelled
140	solely by sail, paddle, oar, or an engine of less than 10
141	horsepower;
142	4. A watercraft that operates only on a permanently fixed,
143	manufactured course and the movement of which is restricted to
144	or guided by means of a mechanical device to which the
145	watercraft is attached or by which the watercraft is controlled;
146	5. A stationary floating structure that:
147	a. Does not have and is not designed to have a mode of
148	<pre>propulsion of its own;</pre>
149	b. Is dependent for utilities upon a continuous utility
150	hookup to a source originating on shore; and
151	c. Has a permanent, continuous hookup to a shoreside sewage
152	<pre>system;</pre>
153	6. Watercraft owned by the United States, a state, or a
154	foreign government or a political subdivision of any of them;
155	and



156	7. A watercraft used solely as a lifeboat on another
157	watercraft.
158	(ff) "Vessel number" means the alphanumeric designation for
159	a vessel issued pursuant to 46 U.S.C. s. 12301.
160	(gg) "Written certificate of title" means a certificate of
161	title consisting of information inscribed on a tangible medium.
162	(2) The following definitions and terms also apply to this
163	<pre>part:</pre>
164	(a) "Agreement" as defined in s. 671.201(3).
165	(b) "Buyer in ordinary course of business" as defined in s.
166	671.201(9).
167	(c) "Conspicuous" as defined in s. 671.201(10).
168	(d) "Consumer goods" as defined in s. 679.1021(1)(w).
169	(e) "Debtor" as defined in s. 679.1021(1)(bb).
170	(f) "Knowledge" as defined in s. 671.209.
171	(g) "Lease" as defined in s. 680.1031(1)(j).
172	(h) "Lessor" as defined in 680.1031(1)(p).
173	(i) "Notice" as defined s. 671.209.
174	(j) "Representative" as defined in s. 671.201(36).
175	(k) "Sale" as defined in s. 672.106(1).
176	(1) "Security agreement" as defined in s. 679.1021(1)(uuu).
177	(m) "Seller" as defined in s. 672.103(1)(d).
178	(n) "Send" as defined in s. 671.201(39).
179	(o) "Value" as defined in s. 671.211.
180	Section 3. Section 328.01, Florida Statutes, is amended to
181	read:
182	328.01 Application for certificate of title.—
183	(1) <del>(a)</del> The owner of a vessel which is required to be titled
184	shall apply to the county tax collector for a certificate of



185	title. Except as otherwise provided in ss. 328.045, 328.11,
186	328.12, 328.215, 328.23, and 328.24, only an owner may apply for
187	a certificate of title.
188	(2) An application for a certificate of title must be
189	signed by the applicant and contain:
190	(a) The applicant's name, the street address of the
191	applicant's principal residence, and, if different, the
192	applicant's mailing address;
193	(b) The name and mailing address of each other owner of the
194	vessel;
195	(c) The hull identification number for the vessel or, if
196	none, an application for the issuance of a hull identification
197	number for the vessel;
198	(d) The vessel number for the vessel or, if none is issued
199	by the department, an application for a vessel number;
200	(e) A description of the vessel as required by the
201	department, which must include:
202	1. The official number for the vessel, if any, assigned by
203	the United States Coast Guard;
204	2. The name of the manufacturer, builder, or maker;
205	3. The model year or the year in which the manufacture or
206	build of the vessel was completed;
207	4. The overall length of the vessel;
208	5. The vessel type;
209	6. The hull material;
210	7. The propulsion type;
211	8. The engine drive type, if any; and
212	9. The fuel type, if any;
213	(f) An indication of all security interests in the vessel



214 known to the applicant and the name and mailing address of each 215 secured party; (g) A statement that the vessel is not a documented vessel 216 217 or a foreign-documented vessel; 218 (h) Any title brand known to the applicant and, if known, the jurisdiction under whose law the title brand was created; 219 220 (i) If the applicant knows that the vessel is hull damaged, 221 a statement that the vessel is hull damaged; 222 (j) If the application is made in connection with a 223 transfer of ownership, the transferor's name, street address, 224 and, if different, mailing address, the sales price, if any, and 225 the date of the transfer; and 226 (k) If the vessel was previously registered or titled in 227 another jurisdiction, a statement identifying each jurisdiction 228 known to the applicant in which the vessel was registered or 229 titled. 230 (3) In addition to the information required by subsection 231 (2), an application for a certificate of title may contain an 232 electronic address of the owner, transferor, or secured party. (4) Except as otherwise provided in s. 328.11, s. 328.215, 233 s. 328.23, or s. 328.24, an application for a certificate of 234 235 title must be accompanied by: 236 (a) A certificate of title signed by the owner shown on the 237 certificate and which: 238 1. Identifies the applicant as the owner of the vessel; or 239 2. Is accompanied by a record that identifies the applicant 240 as the owner; or 241 (b) If there is no certificate of title:

1. If the vessel was a documented vessel, a record issued

244 245

246

247

248

249

250

2.51 252

253

254

255

256

257

258

259

260

261

262

263 264

265

266

267

268

269

270

271



by the United States Coast Guard which shows the vessel is no longer a documented vessel and identifies the applicant as the owner;

- 2. If the vessel was a foreign-documented vessel, a record issued by the foreign country which shows the vessel is no longer a foreign-documented vessel and identifies the applicant as the owner; or
- 3. In all other cases, a certificate of origin, bill of sale, or other record that to the satisfaction of the department identifies the applicant as the owner.
- (5) A record submitted in connection with an application is part of the application. The department shall maintain the record in its files.
- (6) The department may require that an application for a certificate of title be accompanied by payment or evidence of payment of all fees and taxes payable by the applicant under the laws of this state, other than this part, in connection with the application or the acquisition or use of the vessel The application shall include the true name of the owner, the residence or business address of the owner, and the complete description of the vessel, including the hull identification number, except that an application for a certificate of title for a homemade vessel shall state all the foregoing information except the hull identification number.
- (7) (a) The application shall be signed by the owner and shall be accompanied by personal or business identification and the prescribed fee. An individual applicant must provide a valid driver license or identification card issued by this state or another state or a valid passport. A business applicant must

273

274

275

276

277

278

279

280

281

282

283 284

285

286

287

288

289

290

291

292

293

294

295

296

297

298

299

300



provide a federal employer identification number, if applicable, verification that the business is authorized to conduct business in the state, or a Florida city or county business license or number.

- (b) The owner of an undocumented vessel that is exempt from titling may apply to the county tax collector for a certificate of title by filing an application accompanied by the prescribed fee.
- (2) (a) The owner of a manufactured vessel that was initially sold in this state for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application the original copy of the manufacturer's statement of origin for that vessel.
- (b) The owner of a manufactured vessel that was initially sold in another state or country for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application:
- 1. The original copy of the manufacturer's statement of origin if the vessel was initially sold or manufactured in a state or country requiring the issuance of such a statement or the original copy of the executed bill of sale if the vessel was initially sold or manufactured in a state or country not requiring the issuance of a manufacturer's statement of origin; and
- 2. The most recent certificate of registration for the vessel, if such a certificate was issued.
- (c) In making application for an initial title, the owner of a homemade vessel shall establish proof of ownership by submitting with the application:

302

303

304

305

306

307 308

309

310

311

312 313

314

315

316

317

318

319

320

321

322

323

324

325

326

327

328

329



1. A notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is less than 16 feet in length; or 2. A certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is 16 feet or more in length. (d) The owner of a nontitled vessel registered or previously registered in another state or country for which an

application for title is made in this state shall establish proof of ownership by surrendering, with the submission of the application, the original copy of the most current certificate of registration issued by the other state or country.

(c) The owner of a vessel titled in another state or country for which an application for title is made in this state shall not be issued a title unless and until all existing titles to the vessel are surrendered to the Department of Highway Safety and Motor Vehicles. The department shall retain the evidence of title which is presented by the applicant and on the basis of which the certificate of title is issued. The department shall use reasonable diligence in ascertaining whether the facts in the application are true; and, if satisfied that the applicant is the owner of the vessel and that the application is in the proper form, the department shall issue a certificate of title.

(f) In making application for the titling of a vessel previously documented by the Federal Government, the current owner shall establish proof of ownership by submitting with the

332

333

334

335 336

337

338

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357

358



application a copy of the canceled documentation papers or a properly executed release-from-documentation certificate provided by the United States Coast Guard. In the event such documentation papers or certification are in the name of a person other than the current owner, the current owner shall provide the original copy of all subsequently executed bills of sale applicable to the vessel.

(3) (a) In making application for a title upon transfer of ownership of a vessel, the new owner shall surrender to the Department of Highway Safety and Motor Vehicles the last title document issued for that vessel. The document shall be properly executed. Proper execution includes, but is not limited to, the previous owner's signature and certification that the vessel to be transferred is debt-free or is subject to a lien. If a lien exists, the previous owner shall furnish the new owner, on forms supplied by the Department of Highway Safety and Motor Vehicles, the names and addresses of all lienholders and the dates of all liens, together with a statement from each lienholder that the lienholder has knowledge of and consents to the transfer of title to the new owner.

(b) If the application for transfer of title is based upon a contractual default, the recorded lienholder shall establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document shall accompany the application for transfer of title. If, on the basis of departmental records, there appears to be any other lien on the vessel, the certificate of title must contain a

360

361

362

363

364

365

366

367

368

369

370

371 372

373

374

375

376

377

378

379 380

381

382

383 384

385

386

387



statement of such a lien, unless the application for a certificate of title is either accompanied by proper evidence of the satisfaction or extinction of the lien or contains a statement certifying that any lienholder named on the lastissued certificate of title has been sent notice by certified mail, at least 5 days before the application was filed, of the applicant's intention to seek a repossessed title. If such notice is given and no written protest to the department is presented by a subsequent lienholder within 15 days after the date on which the notice was mailed, the certificate of title shall be issued showing no liens. If the former owner or any subsequent lienholder files a written protest under oath within the 15-day period, the department shall not issue the repossessed certificate for 10 days thereafter. If, within the 10-day period, no injunction or other order of a court of competent jurisdiction has been served on the department commanding it not to deliver the certificate, the department shall deliver the repossessed certificate to the applicant, or as is otherwise directed in the application, showing no other liens than those shown in the application. (c) In making application for transfer of title from a deceased titled owner, the new owner or surviving coowner shall establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and testament or letters of administration appointing the personal representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the

decedent's last will and testament, and an affidavit by the

389

390

391

392

393

394

395

396

397

398

399

400

401

402

403

404

405

406

407

408

409

410

411 412

413

414

415

416



decedent's surviving spouse or heirs affirming rights of ownership may be accepted by the department. If the decedent died intestate, a court order awarding the ownership of the vessel or an affidavit by the decedent's surviving spouse or heirs establishing or releasing all rights of ownership and a copy of the decedent's death certificate shall be submitted to the department.

(c) <del>(d)</del> An owner or coowner who has made a bona fide sale or transfer of a vessel and has delivered possession thereof to a purchaser shall not, by reason of any of the provisions of this chapter, be considered the owner or coowner of the vessel so as to be subject to civil liability for the operation of the vessel thereafter by another if the owner or coowner has fulfilled either of the following requirements:

- 1. The owner or coowner has delivered to the department, or has placed in the United States mail, addressed to the department, either the certificate of title, properly endorsed, or a notice in the form prescribed by the department; or
- 2. The owner or coowner has made proper endorsement and delivery of the certificate of title as provided by this chapter. As used in this subparagraph, the term "proper endorsement" means:
- a. The signature of one coowner if the vessel is held in joint tenancy, signified by the vessel's being registered in the names of two or more persons as coowners in the alternative by the use of the word "or." In a joint tenancy, each coowner is considered to have granted to each of the other coowners the absolute right to dispose of the title and interest in the vessel, and, upon the death of a coowner, the interest of the



decedent in the jointly held vessel passes to the surviving coowner or coowners. This sub-subparagraph is applicable even if the coowners are husband and wife; or

b. The signatures of every coowner or of the respective personal representatives of the coowners if the vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and."

423 424 425

426

427

428

429

430

431

432 433

434

435

436

437

438

439

440

441

442

443

444

445

417

418

419

420

421

422

The department shall adopt suitable language that must appear upon the certificate of title to effectuate the manner in which the interest in or title to the vessel is held.

- (8) $\frac{(4)}{(4)}$  If the owner cannot furnish the department  $\frac{1}{(4)}$ Highway Safety and Motor Vehicles with all the required ownership documentation, the department may, at its discretion, issue a title conditioned on the owner's agreement to indemnify the department and its agents and defend the title against all claims or actions arising out of such issuance.
- (9) + (5) (a) An application for an initial title or a title transfer shall include payment of the applicable state sales tax or proof of payment of such tax.
- (b) An application for a title transfer between individuals, which transfer is not exempt from the payment of sales tax, shall include payment of the appropriate sales tax payable on the selling price for the complete vessel rig, which includes the vessel and its motor, trailer, and accessories, if any. If the applicant submits with his or her application an itemized, properly executed bill of sale which separately describes and itemizes the prices paid for each component of the rig, only the vessel and trailer will be subject to the sales



446 tax.

447 448

449

450

451

452

453

454

455

456

457 458

459

460

461

462

463

464

465

466

467

468

469

470

471 472

473

474

(10) (6) The department of Highway Safety and Motor Vehicles shall prescribe and provide suitable forms for applications, certificates of title, notices of security interests, and other notices and forms necessary to carry out the provisions of this chapter.

Section 4. Section 328.015, Florida Statutes, is created to read:

328.015 Duties and operation of the department.-

- (1) The department shall retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title.
- (2) The department shall retain in its files all information regarding a security interest in a vessel for at least 10 years after the department receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel and any other methods provided by the department.
- (3) If a person submits a record to the department, or submits information that is accepted by the department, and requests an acknowledgment of the filing or submission, the department shall send to the person an acknowledgment showing the hull identification number of the vessel to which the record or submission relates, the information in the filed record or submission, and the date and time the record was received or the submission was accepted. A request under this section must contain the hull identification number and be delivered by means authorized by the department.



475 (4) The department shall send or otherwise make available 476 in a record the following information to any person who requests 477 it and pays the applicable fee: 478 (a) Whether the files of the department indicate, as of a 479 date and time specified by the department, but not a date 480 earlier than 3 days before the department received the request, 481 any certificate of title, security interest, termination 482 statement, or title brand that relates to a vessel: 483 1. Identified by a hull identification number designated in 484 the request; 485 2. Identified by a vessel number designated in the request; 486 or 487 3. Owned by a person designated in the request; 488 (b) With respect to the vessel: 489 1. The name and address of any owner as indicated in the 490 files of the department or on the certificate of title; 491 2. The name and address of any secured party as indicated 492 in the files of the department or on the certificate, and the 493 effective date of the information; and 494 3. A copy of any termination statement indicated in the 495 files of the department and the effective date of the 496 termination statement; and 497 (c) With respect to the vessel, a copy of any certificate 498 of origin, secured party transfer statement, transfer-by-law 499 statement under s. 328.24, and other evidence of previous or 500 current transfers of ownership. 501 (5) In responding to a request under this section, the

department may provide the requested information in any medium.

On request, the department shall send the requested information

502



504 in a record that is self-authenticating. Section 5. Section 328.02, Florida Statutes, is created to 505 506 read: 507 328.02 Law governing vessel covered by certificate of 508 title.-(1) The law of the state under which a vessel's certificate 509 of title is covered governs all issues relating to the 510 511 certificate from the time the vessel becomes covered by the 512 certificate until the vessel becomes covered by another 513 certificate or becomes a documented vessel, even if no other 514 relationship exists between the state and the vessel or its 515 owner. 516 (2) A vessel becomes covered by a certificate of title when 517 an application for the certificate and the applicable fee are 518 delivered to the department in accordance with this part or to 519 the governmental agency that creates a certificate in another 520 jurisdiction in accordance with the law of that jurisdiction. 521 Section 6. Section 328.03, Florida Statutes, is amended to 522 read: 523 328.03 Certificate of title required.-524 (1) Except as otherwise provided in subsections (2) and 525 (3), each vessel that is operated, used, or stored on the waters 526 of this state must be titled by this state pursuant to this part, and the owner of a vessel for which this state is the 527 528 state of principal use shall deliver to the department an 529 application for a certificate of title for the vessel, with the 530 applicable fee, not later than 30 days after the later of: 531 (a) The date of a transfer of ownership; or 532 (b) The date this state becomes the state of principal use.



533	(2) An application for a certificate of title is not
534	required for chapter, unless it is:
535	(a) A documented vessel;
536	(b) A foreign-documented vessel;
537	(c) A barge;
538	(d) A vessel before delivery if the vessel is under
539	construction or completed pursuant to contract;
540	(e) A vessel held by a dealer for sale or lease;
541	(f) A vessel used solely for demonstration, testing, or
542	sales promotional purposes by the manufacturer or dealer;
543	(g)(a) A vessel operated, used, or stored exclusively on
544	private lakes and ponds;
545	(h) (b) A vessel owned by the United States Government;
546	(c) A non-motor-powered vessel less than 16 feet in length;
547	(d) A federally documented vessel;
548	<u>(i) <del>(e)</del></u> A vessel already covered by a registration number in
549	full force and effect which was awarded to it pursuant to a
550	federally approved numbering system of another state or by the
551	United States Coast Guard in a state without a federally
552	approved numbering system, if the vessel is not located in this
553	state for a period in excess of 90 consecutive days; or
554	(j)(f) A vessel from a country other than the United States
555	temporarily used, operated, or stored on the waters of this
556	state for a period that is not in excess of 90 days $\div$
557	(g) An amphibious vessel for which a vehicle title is
558	issued by the Department of Highway Safety and Motor Vehicles;
559	(h) A vessel used solely for demonstration, testing, or
560	sales promotional purposes by the manufacturer or dealer; or
561	(i) A vessel owned and operated by the state or a political



subdivision thereof.

562

563

564 565

566

567

568

569

570

571

572

573 574

575

576

577

578

579

580

581

582 583

584

585

586

587

588

589

- (3) The department may not issue, transfer, or renew a number issued to a vessel pursuant to the requirements of 46 U.S.C. s. 12301 unless the department has created a certificate of title for the vessel or an application for a certificate for the vessel and the applicable fee have been delivered to the department.
- (2) A person shall not operate, use, or store a vessel for which a certificate of title is required unless the owner has received from the Department of Highway Safety and Motor Vehicles a valid certificate of title for such vessel. However, such vessel may be operated, used, or stored for a period of up to 180 days after the date of application for a certificate of title while the application is pending.
- (3) A person shall not sell, assign, or transfer a vessel titled by the state without delivering to the purchaser or transferee a valid certificate of title with an assignment on it showing the transfer of title to the purchaser or transferee. A person shall not purchase or otherwise acquire a vessel required to be titled by the state without obtaining a certificate of title for the vessel in his or her name. The purchaser or transferee shall, within 30 days after a change in vessel ownership, file an application for a title transfer with the county tax collector.
- (4) An additional \$10 fee shall be charged against the purchaser or transferee if he or she files a title transfer application after the 30-day period. The county tax collector shall be entitled to retain \$5 of the additional amount.
  - (5) (4) A certificate of title is prima facie evidence of

592

593

594

595

596

597

598

599

600

601 602

603

604

605

606 607

608

609

610

611

612

613

614

615

616

617

618

619



the accuracy of the information in the record that constitutes the certificate and of the ownership of the vessel. A certificate of title is good for the life of the vessel so long as the certificate is owned or held by the legal holder. If a titled vessel is destroyed or abandoned, the owner, with the consent of any recorded lienholders, shall, within 30 days after the destruction or abandonment, surrender to the department for cancellation any and all title documents. If a titled vessel is insured and the insurer has paid the owner for the total loss of the vessel, the insurer shall obtain the title to the vessel and, within 30 days after receiving the title, forward the title to the department of Highway Safety and Motor Vehicles for cancellation. The insurer may retain the certificate of title when payment for the loss was made because of the theft of the vessel.

- (6) (5) The department of Highway Safety and Motor Vehicles shall provide labeled places on the title where the seller's price shall be indicated when a vessel is sold and where a selling dealer shall record his or her valid sales tax certificate of registration number.
- (7) (6) (a) The department of Highway Safety and Motor Vehicles shall charge a fee of \$5.25 for issuing each certificate of title. The tax collector shall be entitled to retain \$3.75 of the fee.
- (b) Beginning July 1, 1996, The department of Highway Safety and Motor Vehicles shall use security procedures, processes, and materials in the preparation and issuance of each certificate of title to prohibit, to the extent possible, a person's ability to alter, counterfeit, duplicate, or modify the



620	certificate.
621	(8)(7) The department of Highway Safety and Motor Vehicles
622	shall charge a fee of \$4 in addition to that charged in
623	subsection (7) (6) for each initial certificate of title issued
624	for a vessel previously registered outside this state.
625	(9)(8) The department of Highway Safety and Motor Vehicles
626	shall make regulations necessary and convenient to carry out the
627	provisions of this chapter.
628	Section 7. Section 328.04, Florida Statutes, is created to
629	read:
630	328.04 Content of certificate of title.—
631	(1) A certificate of title must contain:
632	(a) The date the certificate was created;
633	(b) The name of the owner of record and, if not all owners
634	are listed, an indication that there are additional owners
635	indicated in the files of the department;
636	(c) The mailing address of the owner of record;
637	(d) The hull identification number;
638	(e) The information listed in s. 328.01(2)(e);
639	(f) Except as otherwise provided in s. 328.12(2), the name
640	and mailing address of the secured party of record, if any, and
641	if not all secured parties are listed, an indication that there
642	are other security interests indicated in the files of the
643	department; and
644	(g) All title brands indicated in the files of the
645	department covering the vessel, including brands indicated on a
646	certificate created by a governmental agency of another
647	jurisdiction and delivered to the department.
648	(2) This part does not preclude the department from noting

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665 666

667

668

669

670

671

672

673

674

675

676

677



on a certificate of title the name and mailing address of a secured party that is not a secured party of record.

- (3) For each title brand indicated on a certificate of title, the certificate must identify the jurisdiction under whose law the title brand was created or the jurisdiction that created the certificate on which the title brand was indicated. If the meaning of a title brand is not easily ascertainable or cannot be accommodated on the certificate, the certificate may state: "Previously branded in (insert the jurisdiction under whose law the title brand was created or whose certificate of title previously indicated the title brand)."
- (4) If the files of the department indicate that a vessel was previously registered or titled in a foreign country, the department shall indicate on the certificate of title that the vessel was registered or titled in that country.
- (5) A written certificate of title must contain a form that all owners indicated on the certificate may sign to evidence consent to a transfer of an ownership interest to another person. The form must include a certification, signed under penalty of perjury, that the statements made are true and correct to the best of each owner's knowledge, information, and belief.
- (6) A written certificate of title must contain a form for the owner of record to indicate, in connection with a transfer of an ownership interest, that the vessel is hull damaged.
- Section 8. Section 328.045, Florida Statutes, is created to read:
  - 328.045 Title brands.
  - (1) Unless subsection (3) applies, at or before the time

679

680

681 682

683

684

685

686

687

688

689

690

691

692

693

694

695

696

697

698

699 700

701

702

703

704

705

706



the owner of record transfers an ownership interest in a hulldamaged vessel that is covered by a certificate of title created by the department, if the damage occurred while that person was an owner of the vessel and the person has notice of the damage at the time of the transfer, the owner shall:

- (a) Deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged"; or
- (b) Indicate on the certificate in the place designated for that purpose that the vessel is hull damaged and deliver the certificate to the transferee.
- (2) Not later than 30 days after delivery of the application under paragraph (1)(a) or the certificate of title under paragraph (1)(b), the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (3) Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, the insurer shall deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged." Not later than 30 days after delivery of the application to the department, the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (4) An owner of record who fails to comply with subsection (1), a person who solicits or colludes in a failure by an owner of record to comply with subsection (1), or an insurer that fails to comply with subsection (3) commits a noncriminal



707 infraction under s. 327.73(1) for which the penalty is \$5,000 for the first offense, \$15,000 for a second offense, and \$25,000 708 709 for each subsequent offense. Section 9. Section 328.055, Florida Statutes, is created to 710 711 read: 712 328.055 Maintenance of and access to files.-713 (1) For each record relating to a certificate of title 714 submitted to the department, the department shall: 715 (a) Ascertain or assign the hull identification number for 716 the vessel; 717 (b) Maintain the hull identification number and all the 718 information submitted with the application pursuant to s. 719 328.01(2) to which the record relates, including the date and 720 time the record was delivered to the department; 721 (c) Maintain the files for public inspection subject to 722 subsection (5); and 723 (d) Index the files of the department as required by 724 subsection (2). 725 (2) The department shall maintain in its files the 726 information contained in all certificates of title created under 727 this part. The information in the files of the department must 728 be searchable by the hull identification number of the vessel, the vessel number, the name of the owner of record, and any 729 730 other method used by the department. 731 (3) The department shall maintain in its files, for each 732 vessel for which it has created a certificate of title, all 733 title brands known to the department, the name of each secured 734 party known to the department, the name of each person known to

the department to be claiming an ownership interest, and all

737

738

739

740

741

742

743 744

745

746

747

748

749

750

751

752

753

754

755

756

757

758

759

760

761

762

763

764



stolen property reports the department has received.

- (4) Upon request, for safety, security, or law enforcement purposes, the department shall provide to federal, state, or local government the information in its files relating to any vessel for which the department has issued a certificate of title.
- (5) Except as otherwise provided by the laws of this state, other than this part, the information required under s. 328.04 is a public record.

Section 10. Section 328.06, Florida Statutes, is created to read:

- 328.06 Action required on creation of certificate of title.-
- (1) On creation of a written certificate of title, the department shall promptly send the certificate to the secured party of record or, if none, to the owner of record at the address indicated for that person in the files of the department. On creation of an electronic certificate of title, the department shall promptly send a record evidencing the certificate to the owner of record and, if there is one, to the secured party of record at the address indicated for each person in the files of the department. The department may send the record to the person's mailing address or, if indicated in the files of the department, an electronic address.
- (2) If the department creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate. The department shall maintain in the files of the department the date and time of cancellation.

766

767

768

769

770

771 772

773

774

775

776

777

778

779

780

781

782

783

784

785

786

787

788

789

790

791

793



(3) Before the department creates an electronic certificate of title, any written certificate for the vessel must be surrendered to the department. If the department creates an electronic certificate, the department shall destroy or otherwise cancel the written certificate for the vessel which has been surrendered to the department and maintain in the files of the department the date and time of destruction or other cancellation. If a written certificate being canceled is not destroyed, the department shall indicate on the face of the certificate that it has been canceled. Section 11. Section 328.065, Florida Statutes, is created to read: 328.065 Effect of possession of certificate of title; judicial process.-Possession of a certificate of title does not by itself provide a right to obtain possession of a vessel. Garnishment, attachment, levy, replevin, or other judicial process against the certificate is not effective to determine possessory rights to the vessel. This part does not prohibit enforcement under the laws of this state of a security interest in, levy on, or foreclosure of a statutory or common-law lien on a vessel. Absence of an indication of a statutory or common-law lien on a certificate does not invalidate the lien. Section 12. Section 328.09, Florida Statutes, is amended to read: (Substantial rewording of section. See s. 328.09, F.S., for present text.)

328.09 Refusal to issue and authority to cancel a

792 certificate of title or registration.-

(1) Unless an application for a certificate of title is



794 rejected under subsection (3) or subsection (4), the department 795 shall create a certificate for the vessel in accordance with 796 subsection (2) not later than 30 days after delivery to the 797 department of an application that complies with s. 328.01. 798 (2) If the department creates electronic certificates of 799 title, the department shall create an electronic certificate 800 unless in the application the secured party of record or, if 801 none, the owner of record requests that the department create a 802 written certificate. 803 (3) Except as otherwise provided in subsection (4), the 804 department may reject an application for a certificate of title 805 only if: 806 (a) The application does not comply with s. 328.01; 807 (b) The application does not contain documentation 808 sufficient for the department to determine whether the applicant 809 is entitled to a certificate; 810 (c) There is a reasonable basis for concluding that the 811 application is fraudulent or issuance of a certificate would 812 facilitate a fraudulent or illegal act; or 813 (d) The application does not comply with the laws of this 814 state other than this part. 815 (4) The department shall reject an application for a

- certificate of title for a vessel that is a documented vessel or a foreign-documented vessel.
- (5) The department may cancel a certificate of title created by it only if the department:
- (a) Could have rejected the application for the certificate under subsection (3);
  - (b) Is required to cancel the certificate under another

816

817

818

819

820

821



provision of this part; or

823

824

825

826

827

828

829

830

8.31 832

833

834

835

836

837

838

839

840

841

842

843

844

845

846 847

848

849

850

851

- (c) Receives satisfactory evidence that the vessel is a documented vessel or a foreign-documented vessel.
- (6) The decision by the department to reject an application for a certificate of title or cancel a certificate of title pursuant to this section is subject to a hearing pursuant to ss. 120.569 and 120.57 at which the owner and any other interested party may present evidence in support of or opposition to the rejection of the application for a certificate of title or the cancellation of a certificate of title.

Section 13. Section 328.101, Florida Statutes, is created to read:

328.101 Effect of missing or incorrect information. - Except as otherwise provided in s. 679.337, a certificate of title or other record required or authorized by this part is effective even if it contains unintended scrivener's errors or does not contain certain required information if such missing information is determined by the department to be inconsequential to the issuing of a certificate of title or other record.

Section 14. Section 328.11, Florida Statutes, is amended to read:

328.11 Duplicate certificate of title.-

(1) If a written certificate of title is lost, stolen, mutilated, destroyed, or otherwise becomes unavailable or illegible, the secured party of record or, if no secured party is indicated in the files of the department, the owner of record may apply for and, by furnishing information satisfactory to the department, obtain a duplicate certificate in the name of the owner of record.

853

854

855

856

857

858

859

860 861

862

863

864

865

866

867

868

869

870

871

872 873

874

875

876

877

878

879



- (2) An applicant for a duplicate certificate of title must sign the application, and, except as otherwise permitted by the department, the application must comply with s. 328.01. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.
- (3) A duplicate certificate of title created by the department must comply with s. 328.04 and indicate on the face of the certificate that it is a duplicate certificate.
- (4) If a person receiving a duplicate certificate of title subsequently obtains possession of the original written certificate, the person shall promptly destroy the original certificate of title.
- (5) (1) The Department of Highway Safety and Motor Vehicles may issue a duplicate certificate of title upon application by the person entitled to hold such a certificate if the department is satisfied that the original certificate has been lost, destroyed, or mutilated. The department shall charge a fee of \$6 for issuing a duplicate certificate.
- (6)  $\frac{(2)}{(2)}$  In addition to the fee imposed by subsection (5) (1), the department of Highway Safety and Motor Vehicles shall charge a fee of \$5 for expedited service in issuing a duplicate certificate of title. Application for such expedited service may be made by mail or in person. The department shall issue each certificate of title applied for under this subsection within 5 working days after receipt of a proper application or shall refund the additional \$5 fee upon written request by the applicant.
  - (3) If, following the issuance of an original, duplicate,

882

883 884

885

886

887

888

889 890

891

892

893

894

895

896

897

898

899

900

901

902

903

904

905

906

907

908

909



corrected certificate of title by the department, the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien thereon may, within 180 days after the date of issuance of the title, apply to the department for reissuance of the certificate of title. An additional fee may not be charged for reissuance under this subsection.

(7) (4) The department shall implement a system to verify that the application is signed by a person authorized to receive a duplicate title certificate under this section if the address shown on the application is different from the address shown for the applicant on the records of the department.

Section 15. Section 328.12, Florida Statutes, is created to read:

## 328.12 Perfection of security interest.

- (1) Except as otherwise provided in this section, a security interest in a vessel may be perfected only by delivery to the department of an application for a certificate of title that identifies the secured party and otherwise complies with s. 328.01. The security interest is perfected on the later of delivery to the department of the application and the applicable fee or attachment of the security interest under s. 679.2031.
- (2) If the interest of a person named as owner, lessor, consignor, or bailor in an application for a certificate of title delivered to the department is a security interest, the application sufficiently identifies the person as a secured party. Identification on the application for a certificate of a person as owner, lessor, consignor, or bailor is not by itself a factor in determining whether the person's interest is a



security interest.

910

911 912

913

914

915

916

917

918

919

920

921

922

923

924

925

926

927

928

929

930

931

932

933

934

935

936

937

- (3) If the department has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to the department of an application, on a form the department may require, to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:
  - (a) The name of the owner of record;
  - (b) The name and mailing address of the secured party;
  - (c) The hull identification number for the vessel; and
- (d) If the department has created a written certificate of title for the vessel, the certificate.
- (4) A security interest perfected under subsection (3) is perfected on the later of delivery to the department of the application and all applicable fees or attachment of the security interest under s. 679.2031.
- (5) On delivery of an application that complies with subsection (3) and payment of all applicable fees, the department shall create a new certificate of title pursuant to s. 328.09 and deliver the new certificate or a record evidencing an electronic certificate pursuant to s. 328.06. The department shall maintain in the files of the department the date and time of delivery of the application to the department.
- (6) If a secured party assigns a perfected security interest in a vessel, the receipt by the department of a statement providing the name of the assignee as secured party is not required to continue the perfected status of the security interest against creditors of and transferees from the original debtor. A purchaser of a vessel subject to a security interest

940

941 942

943

944

945 946

947

948

949

950

951

952

953

954

955

956

957

958

959

960

961

962

963

964

965

966

967



who obtains a release from the secured party indicated in the files of the department or on the certificate takes free of the security interest and of the rights of a transferee unless the transfer is indicated in the files of the department or on the certificate.

- (7) This section does not apply to a security interest:
- (a) Created in a vessel by a person during any period in which the vessel is inventory held for sale or lease by the person or is leased by the person as lessor if the person is in the business of selling vessels;
- (b) In a barge for which no application for a certificate of title has been delivered to the department; or
- (c) In a vessel before delivery if the vessel is under construction, or completed, pursuant to contract and for which no application for a certificate has been delivered to the department.
- (8) This subsection applies if a certificate of documentation for a documented vessel is deleted or canceled. If a security interest in the vessel was valid immediately before deletion or cancellation against a third party as a result of compliance with 46 U.S.C. s. 31321, the security interest is and remains perfected until the earlier of 4 months after cancellation of the certificate or the time the security interest becomes perfected under this part.
- (9) A security interest in a vessel arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5) is perfected when it attaches but becomes unperfected when the debtor obtains possession of the vessel, unless the security interest is perfected pursuant to subsection (1) or subsection



968 (3) before the debtor obtains possession. (10) A security interest in a vessel as proceeds of other 969 970 collateral is perfected to the extent provided in s. 679.3151. 971 (11) A security interest in a vessel perfected under the 972 law of another jurisdiction is perfected to the extent provided 973 in s. 679.3161(4). 974 Section 16. Section 328.125, Florida Statutes, is created 975 to read: 976 328.125 Termination statement.-977 (1) A secured party indicated in the files of the department as having a security interest in a vessel shall 978 979 deliver a termination statement to the department and, on the 980 debtor's request, to the debtor, by the earlier of: 981 (a) Twenty days after the secured party receives a signed 982 demand from an owner for a termination statement and there is no 983 obligation secured by the vessel subject to the security 984 interest and no commitment to make an advance, incur an 985 obligation, or otherwise give value secured by the vessel; or (b) If the vessel is consumer goods, 30 days after there is 986 987 no obligation secured by the vessel and no commitment to make an 988 advance, incur an obligation, or otherwise give value secured by 989 the vessel. 990 (2) If a written certificate of title has been created and 991 delivered to a secured party and a termination statement is 992 required under subsection (1), the secured party, not later than 993 the date required by subsection (1), shall deliver the 994 certificate to the debtor or to the department with the

destroyed, or is otherwise unavailable or illegible, the secured

statement. If the certificate is lost, stolen, mutilated,

995

998 999

1000

1001

1002

1003

1004 1005

1006

1007

1008

1009

1010

1011

1012

1013

1014

1015

1016

1017

1018

1019

1020 1021

1022

1023

1024

1025



party shall deliver with the statement, not later than the date required by subsection (1), an application for a duplicate certificate meeting the requirements of s. 328.11.

- (3) On delivery to the department of a termination statement authorized by the secured party, the security interest to which the statement relates ceases to be perfected. If the security interest to which the statement relates was indicated on the certificate of title, the department shall create a new certificate and deliver the new certificate or a record evidencing an electronic certificate. The department shall maintain in its files the date and time of delivery to the department of the statement.
- (4) A secured party that fails to comply with this section is liable for any loss that the secured party had reason to know might result from its failure to comply and which could not reasonably have been prevented and for the cost of an application for a certificate of title under s. 328.01 or s. 328.11.

Section 17. Section 328.14, Florida Statutes, is created to read:

- 328.14 Rights of purchaser other than secured party.-
- (1) A buyer in ordinary course of business has the protections afforded by ss. 672.403(2) and 679.320(1) even if an existing certificate of title was not signed and delivered to the buyer or a new certificate listing the buyer as owner of record was not created.
- (2) Except as otherwise provided in ss. 328.145 and 328.22, the rights of a purchaser of a vessel who is not a buyer in ordinary course of business or a lien creditor are governed by



1026 the Uniform Commercial Code. Section 18. Section 328.145, Florida Statutes, is created 1027 1028 to read: 1029 328.145 Rights of secured party.-1030 (1) Subject to subsection (2), the effect of perfection and 1031 nonperfection of a security interest and the priority of a 1032 perfected or unperfected security interest with respect to the 1033 rights of a purchaser or creditor, including a lien creditor, is 1034 governed by the Uniform Commercial Code. 1035 (2) If, while a security interest in a vessel is perfected 1036 by any method under this part, the department creates a 1037 certificate of title that does not indicate that the vessel is 1038 subject to the security interest or contain a statement that it 1039 may be subject to security interests not indicated on the 1040 certificate: 1041 (a) A buyer of the vessel, other than a person in the 1042 business of selling or leasing vessels of that kind, takes free 1043 of the security interest if the buyer, acting in good faith and 1044 without knowledge of the security interest, gives value and 1045 receives possession of the vessel; and 1046 (b) The security interest is subordinate to a conflicting 1047 security interest in the vessel that is perfected under s. 1048 328.12 after creation of the certificate and without the conflicting secured party's knowledge of the security interest. 1049 1050 Section 19. Section 328.15, Florida Statutes, is amended to 1051 read: 1052 328.15 Notice of lien on vessel; recording.-1053 (1) No lien for purchase money or as security for a debt in

the form of retain title contract, conditional bill of sale,

1064

1065 1066

1067

1068

1069

1070

1071

1072

1073

1074

1075 1076

1077 1078

1079

1080

1081

1082

1083



1055 chattel mortgage, or otherwise on a vessel shall be enforceable 1056 in any of the courts of this state against creditors or 1057 subsequent purchasers for a valuable consideration and without 1058 notice unless a sworn notice of such lien is recorded. The lien 1059 certificate shall contain the following information: 1060 (a) Name and address of the registered owner; 1061 (b) Date of lien; 1062 (c) Description of the vessel to include make, type, motor

- and serial number; and
  - (d) Name and address of lienholder.

The lien shall be recorded by the Department of Highway Safety and Motor Vehicles and shall be effective as constructive notice when filed. The date of filing of the notice of lien is the date of its receipt by the department's central office in Tallahassee, if first filed there, or otherwise by the office of a county tax collector or of the tax collector's agent.

(2) (a) The Department of Highway Safety and Motor Vehicles shall not enter any lien upon its lien records, whether it is a first lien or a subordinate lien, unless the official certificate of title issued for the vessel is furnished with the notice of lien, so that the record of lien, whether original or subordinate, may be noted upon the face thereof. After the department records the lien, it shall send the certificate of title to the holder of the first lien who shall hold such certificate until the lien is satisfied in full.

(b) When a vessel is registered in the names of two or more persons as coowners in the alternative by the use of the word "or," whether or not the coowners are husband and wife, each

1085

1086

1087

1088

1089

1090 1091

1092

1093

1094

1095

1096

1097

1098

1099

1100

1101 1102

1103

1104

1105

1106

1107 1108

1109

1110

1111

1112



coowner is considered to have granted to any other coowner the absolute right to place a lien or encumbrance on the vessel, and the signature of one coowner constitutes proper execution of the notice of lien. When a vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and," the signature of each coowner is required in order to place a lien or encumbrance on the vessel.

(c) If the owner of the vessel as shown on the title certificate or the director of the state child support enforcement program desires to place a second or subsequent lien or encumbrance against the vessel when the title certificate is in the possession of the first lienholder, the owner shall send a written request to the first lienholder by certified mail and such first lienholder shall forward the certificate to the department for endorsement. The department shall return the certificate to the first lienholder, as indicated in the notice of lien filed by the first lienholder, after endorsing the second or subsequent lien on the certificate and on the duplicate. If the first lienholder fails, neglects, or refuses to forward the certificate of title to the department within 10 days after the date of the owner's or the director's request, the department, on written request of the subsequent lienholder or an assignee thereof, shall demand of the first lienholder the return of such certificate for the notation of the second or subsequent lien or encumbrance.

(1) (1) (3) Upon the payment of a any such lien, the debtor or the registered owner of the motorboat shall be entitled to demand and receive from the lienholder a satisfaction of the lien which shall likewise be filed with the Department of

1114

1115

1116

1117

1118

1119

1120

1121

1122

1123

1124

1125

1126

1127

1128

1129

1130

1131

1132 1133

1134

1135

1136

1137

1138

1139

1140 1141



Highway Safety and Motor Vehicles.

(2) (4) The Department of Highway Safety and Motor Vehicles under precautionary rules and regulations to be promulgated by it may permit the use, in substitution of the formal satisfaction of lien, of other methods of satisfaction, such as perforation, appropriate stamp, or otherwise, as it deems reasonable and adequate.

(3) (5) (a) The Department of Highway Safety and Motor Vehicles shall adopt rules to administer this section. The department may by rule require that a notice of satisfaction of a lien be notarized. The department shall prepare the forms of the notice of lien and the satisfaction of lien to be supplied, at a charge not to exceed 50 percent more than cost, to applicants for recording the liens or satisfactions and shall keep a record of such notices of lien and satisfactions available for inspection by the public at all reasonable times. The division may furnish certified copies of such satisfactions for a fee of \$1, which are admissible in evidence in all courts of this state under the same conditions and to the same effect as certified copies of other public records.

(b) The department shall establish and administer an electronic titling program that requires the recording of vessel title information for new, transferred, and corrected certificates of title. Lienholders shall electronically transmit liens and lien satisfactions to the department in a format determined by the department. Individuals and lienholders who the department determines are not normally engaged in the business or practice of financing vessels are not required to participate in the electronic titling program.

1143

1144 1145

1146

1147

1148 1149

1150

1151

1152

1153

1154

1155

1156

1157

1158

1159

1160

1161 1162

1163

1164

1165 1166

1167

1168

1169

1170



(6) The Department of Highway Safety and Motor Vehicles is entitled to a fee of \$1 for the recording of each notice of lien. No fee shall be charged for recording the satisfaction of a lien. All of the fees collected shall be paid into the Marine Resources Conservation Trust Fund.

 $(4)\frac{(7)}{(7)}$  (a) Should any person, firm, or corporation holding such lien, which has been recorded by the Department of Highway Safety and Motor Vehicles, upon payment of such lien and on demand, fail or refuse, within 30 days after such payment and demand, to furnish the debtor or the registered owner of such vessel a satisfaction of the lien, then, in that event, such person, firm, or corporation shall be held liable for all costs, damages, and expenses, including reasonable attorney attorney's fees, lawfully incurred by the debtor or the registered owner of such vessel in any suit which may be brought in the courts of this state for the cancellation of such lien.

- (b) Following satisfaction of a lien, the lienholder shall enter a satisfaction thereof in the space provided on the face of the certificate of title. If there are no subsequent liens shown thereon, the certificate shall be delivered by the lienholder to the person satisfying the lien or encumbrance and an executed satisfaction on a form provided by the department shall be forwarded to the department by the lienholder within 10 days after satisfaction of the lien.
- (c) If the certificate of title shows a subsequent lien not then being discharged, an executed satisfaction of the first lien shall be delivered by the lienholder to the person satisfying the lien and the certificate of title showing satisfaction of the first lien shall be forwarded by the

1172

1173

1174

1175

1176

1177

1178

1179

1180

1181

1182

1183

1184

1185

1186

1187

1188 1189

1190

1191

1192

1193

1194

1195

1196

1197

1198

1199



lienholder to the department within 10 days after satisfaction of the lien.

(d) If, upon receipt of a title certificate showing satisfaction of the first lien, the department determines from its records that there are no subsequent liens or encumbrances upon the vessel, the department shall forward to the owner, as shown on the face of the title, a corrected certificate showing no liens or encumbrances. If there is a subsequent lien not being discharged, the certificate of title shall be reissued showing the second or subsequent lienholder as the first lienholder and shall be delivered to the new first lienholder. The first lienholder shall be entitled to retain the certificate of title until his or her lien is satisfied. Upon satisfaction of the lien, the lienholder shall be subject to the procedures required of a first lienholder in this subsection and in subsection (2).

(5) When the original certificate of title cannot be returned to the department by the lienholder and evidence satisfactory to the department is produced that all liens or encumbrances have been satisfied, upon application by the owner for a duplicate copy of the certificate of title, upon the form prescribed by the department, accompanied by the fee prescribed in this chapter, a duplicate copy of the certificate of title without statement of liens or encumbrances shall be issued by the department and delivered to the owner.

(6) <del>(9)</del> Any person who fails, within 10 days after receipt of a demand by the department by certified mail, to return a certificate of title to the department as required by paragraph (2)(c) or who, upon satisfaction of a lien, fails within 10 days

1201

1202

1203

1204

1205

1206

1207

1208

1209

1210

1211

1212

1213

1214

1215

1216

1217

1218

1219

1220

1221

1222

1223 1224

1225

1226

1227

1228



after receipt of such demand to forward the appropriate document to the department as required by paragraph (4)(b)  $\frac{(7)(b)}{(7)}$  or paragraph (4)(c) (7)(c) commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

(7) The department shall use the last known address as shown by its records when sending any notice required by this section.

 $(8) \frac{(11)}{(11)}$  If the original lienholder sells and assigns his or her lien to some other person, and if the assignee desires to have his or her name substituted on the certificate of title as the holder of the lien, he or she may, after delivering the original certificate of title to the department and providing a sworn statement of the assignment, have his or her name substituted as a lienholder. Upon substitution of the assignee's name as lienholder, the department shall deliver the certificate of title to the assignee as the first lienholder.

(9) Subsections (1), (2), and (4)-(8) shall expire October 1, 2026.

Section 20. Section 328.16, Florida Statutes, is amended to read:

- 328.16 Issuance in duplicate; delivery; liens, security interests, and encumbrances.-
- (1) The department shall assign a number to each certificate of title and shall issue each certificate of title and each corrected certificate in duplicate. The database record shall serve as the duplicate title certificate.
- (2) An authorized person must sign the original certificate of title and each corrected certificate and, if there are no liens, security interests, or encumbrances on the vessel, as



1229 shown in the records of the department or as shown in the 1230 application, must deliver the certificate to the applicant or to another person as directed by the applicant or person, agent, or 1231 1232 attorney submitting the application. If there are one or more 1233 liens, security interests, or encumbrances on the vessel, the 1234 department must deliver the certificate to the first lienholder 1235 or secured party as shown by department records. The department 1236 shall deliver to the first lienholder or secured party, along 1237 with the certificate, a form to be subsequently used by the 1238 lienholder or secured party as a satisfaction. If the 1239 application for certificate of title shows the name of a first 1240 lienholder or secured party which is different from the name of 1241 the first lienholder or secured party as shown by the records of 1242 the department, the certificate shall not be issued to any 1243 person until after the department notifies all parties who 1244 appear to hold a lien or a security interest and the applicant 1245 for the certificate, in writing by certified mail. If the 1246 parties do not amicably resolve the conflict within 10 days 1247 after the date the notice was mailed, the department shall serve 1248 notice in writing by certified mail on all persons that appear 1249 to hold liens or security interests on that particular vessel, 1250 including the applicant for the certificate, to show cause 1251 within 15 days after the date the notice is mailed why it should 1252 not issue and deliver the certificate to the secured party of 1253 record or person indicated in the notice of lien filed by the 1254 lienholder whose name appears in the application as the first 1255 lienholder without showing any lien or liens as outstanding 1256 other than those appearing in the application or those filed 1257 subsequent to the filing of the application for the certificate



1258 of title. If, within the 15-day period, any person other than 1259 the lienholder or secured party of record shown in the application or a party filing a subsequent lien or security 1260 1261 interest, in answer to the notice to show cause, appears in 1262 person or by a representative, or responds in writing, and files 1263 a written statement under oath that his or her lien or security 1264 interest on that particular vessel is still outstanding, the 1265 department shall not issue the certificate to anyone until after 1266 the conflict has been settled by the lien or security interest 1267 claimants involved or by a court of competent jurisdiction. If 1268 the conflict is not settled amicably within 10 days after the 1269 final date for filing an answer to the notice to show cause, the 1270 complaining party shall have 10 days to obtain a ruling, or a 1271 stay order, from a court of competent jurisdiction. If a ruling 1272 or stay order is not issued and served on the department within 1273 the 10-day period, the department shall issue the certificate 1274 showing no liens or security interests, except those shown in 1275 the application or thereafter filed, to the original applicant 1276 if there are no liens or security interests shown in the 1277 application and none are thereafter filed, or to the person 1278 indicated as the secured party of record or in the notice of 1279 lien filed by the lienholder whose name appears in the 1280 application as the first lienholder if there are liens shown in 1281 the application or thereafter filed. A duplicate certificate or 1282 corrected certificate must show only such security interest or 1283 interests or lien or liens as were shown in the application and 1284 subsequently filed liens or security interests that may be 1285 outstanding.

(3) Except as provided in s. 328.15(11), The certificate of

1288

1289 1290

1291

1292

1293 1294

1295

1296

1297

1298

1299

1300

1301

1302

1303

1304

1305

1306

1307

1308

1309

1310

1311

1312

1313

1314

1315



title shall be retained by the first lienholder or secured party of record. The first lienholder or secured party of record is entitled to retain the certificate until the first lien or security interest is satisfied.

- (4) Notwithstanding any requirements in this section or in s. 328.15 indicating that a lien or security interest on a vessel shall be noted on the face of the Florida certificate of title, if there are one or more liens, security interests, or encumbrances on a vessel, the department shall electronically transmit the lien or security interest to the first lienholder or secured party and notify the first lienholder or secured party of any additional liens or security interests. Subsequent lien or security interest satisfactions shall be electronically transmitted to the department and must include the name and address of the person or entity satisfying the lien or security interest. When electronic transmission of liens or security interests and lien satisfactions or security interests are used, the issuance of a certificate of title may be waived until the last lien or security interest is satisfied and a clear certificate of title is issued to the owner of the vessel.
- (5) The owner of a vessel $_{T}$  upon which a lien or security interest has been filed with the department or noted upon a certificate of title for a period of 5 years, may apply to the department in writing for such lien or security interest to be removed from the department files or from the certificate of title. The application must be accompanied by evidence satisfactory to the department that the applicant has notified the lienholder or secured party by certified mail, not less than 20 days before <del>prior to</del> the date of the application, of his or

1317 1318

1319

1320

1321

1322

1323 1324

1325

1326

1327

1328

1329

1330

1331

1332

1333 1334

1335

1336

1337

1338

1339 1340

1341

1342

1343

1344



her intention to apply to the department for removal of the lien or security interest. Ten days after receipt of the application, the department may remove the lien or security interest from its files or from the certificate of title, as the case may be, if no statement in writing protesting removal of the lien or security interest is received by the department from the lienholder or secured party within the 10-day period. However, if the lienholder or secured party files with the department, within the 10-day period, a written statement that the lien or security interest is still outstanding, the department may not remove the lien or security interest until the lienholder or secured party presents a satisfaction of lien or satisfaction of security interest to the department.

Section 21. Subsection (1) of section 328.165, Florida Statutes, is amended to read:

328.165 Cancellation of certificates.

(1) If it appears that a certificate of title has been improperly issued, the department shall cancel the certificate. Upon cancellation of any certificate of title, the department shall notify the person to whom the certificate of title was issued, and any lienholders or secured parties appearing thereon, of the cancellation and shall demand the surrender of the certificate of title; however, the cancellation does not affect the validity of any lien or security interest noted thereon. The holder of the certificate of title shall immediately return it to the department. If a certificate of registration has been issued to the holder of a certificate of title so canceled, the department shall immediately cancel the certificate of registration and demand the return of the



1345 certificate of registration, and the holder of such certificate 1346 of registration shall immediately return it to the department. Section 22. Section 328.215, Florida Statutes, is created 1347 1348 to read: 1349 328.215 Application for transfer of ownership or 1350 termination of security interest without certificate of title.-1351 (1) Except as otherwise provided in s. 328.23 or s. 328.24, 1352 if the department receives, unaccompanied by a signed 1353 certificate of title, an application for a new certificate that 1354 includes an indication of a transfer of ownership or a 1355 termination statement, the department may create a new 1356 certificate under this section only if: 1357 (a) All other requirements under ss. 328.01 and 328.09 are 1358 met; 1359 (b) The applicant provides an affidavit stating facts 1360 showing the applicant is entitled to a transfer of ownership or 1361 termination statement; 1362 (c) The applicant provides the department with satisfactory 1363 evidence that notification of the application has been sent to 1364 the owner of record and all persons indicated in the files of 1365 the department as having an interest, including a security 1366 interest, in the vessel; at least 45 days have passed since the 1367 notification was sent; and the department has not received an 1368 objection from any of those persons; and 1369 (d) The applicant submits any other information required by 1370 the department as evidence of the applicant's ownership or right 1371 to terminate the security interest, and the department has no 1372 credible information indicating theft, fraud, or an undisclosed

or unsatisfied security interest, lien, or other claim to an



interest in the vessel.

1374

1375

1376

1377

1378

1379

1380

1381

1382

1383

1384

1385

1386

1387

1388

1389

1390

1391

1392 1393

1394

1395

1396

1397 1398

1399

1400

1401

1402

(2) The department may indicate in a certificate of title created under subsection (1) that the certificate was created without submission of a signed certificate or termination statement. Unless credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel is delivered to the department not later than 1 year after creation of the certificate, on request in a form and manner required by the department, the department shall remove the indication from the certificate.

- (3) Before the department creates a certificate of title under subsection (1), the department may require the applicant to post a reasonable bond or provide an equivalent source of indemnity or security. The bond, indemnity, or other security must be in a form required by the department and provide for indemnification of any owner, purchaser, or other claimant for any expense, loss, delay, or damage, including reasonable attorney fees and costs, but not including incidental or consequential damages, resulting from creation or amendment of the certificate.
- (4) Unless the department receives a claim for indemnity not later than 1 year after creation of a certificate of title under subsection (1), on request in a form and manner required by the department, the department shall release any bond, indemnity, or other security. The department is not liable to a person or entity for creating a certificate of title under this section when the department issues the certificate of title in good faith based on the information provided by an applicant. An

1404

1405

1406

1407

1408

1409

1410

1411 1412

1413

1414

1415

1416

1417

1418

1419

1420

1421

1422

1423

1424

1425

1426

1427

1428

1429

1430

1431



applicant that submits erroneous or fraudulent information with the intent to mislead the department into issuing a certificate of title under this section is subject to the penalties established in s. 328.045(4) in addition to any other criminal or civil penalties provided by law.

Section 23. Section 328.22, Florida Statutes, is created to read:

## 328.22 Transfer of ownership.-

- (1) On voluntary transfer of an ownership interest in a vessel covered by a certificate of title, the following requirements apply:
- (a) If the certificate is a written certificate of title and the transferor's interest is noted on the certificate, the transferor shall promptly sign the certificate and deliver it to the transferee. If the transferor does not have possession of the certificate, the person in possession of the certificate has a duty to facilitate the transferor's compliance with this paragraph. A secured party does not have a duty to facilitate the transferor's compliance with this paragraph if the proposed transfer is prohibited by the security agreement.
- (b) If the certificate of title is an electronic certificate of title, the transferor shall promptly sign by hand, or electronically if available, and deliver to the transferee a record evidencing the transfer of ownership to the transferee.
- (c) The transferee has a right enforceable by specific performance to require the transferor to comply with paragraph (a) or paragraph (b).
  - (2) The creation of a certificate of title identifying the



1432	transferee as owner of record satisfies subsection (1).
1433	(3) A failure to comply with subsection (1) or to apply for
1434	a new certificate of title does not render a transfer of
1435	ownership of a vessel ineffective between the parties. Except as
1436	otherwise provided in s. 328.101, s. 328.14(1), s. 328.145, or
1437	s. 328.23, a transfer of ownership without compliance with
1438	subsection (1) is not effective against another person claiming
1439	an interest in the vessel.
1440	(4) A transferor that complies with subsection (1) is not
1441	liable as owner of the vessel for an event occurring after the
1442	transfer, regardless of whether the transferee applies for a new
1443	certificate of title.
1444	Section 24. Section 328.23, Florida Statutes, is created to
1445	read:
1446	328.23 Transfer of ownership by secured party's transfer
1447	statement.—
1448	(1) For the purposes of this section, "secured party's
1449	transfer statement" means a record signed by the secured party
1450	of record stating:
1451	(a) That there has been a default on an obligation secured
1452	by the vessel;
1453	(b) That the secured party of record is exercising or has
1454	exercised post-default remedies with respect to the vessel;
1455	(c) That by reason of the exercise, the secured party of
1456	record has the right to transfer the ownership interest of an
1457	owner, and the name of the owner;
1458	(d) The name and last known mailing address of the owner of
1459	record and the secured party of record;
1460	(e) The name of the transferee:



1461 (f) Other information required by s. 328.01(2); and (g) One of the following: 1462 1. The certificate of title is an electronic certificate. 1463 1464 2. The secured party does not have possession of the 1465 written certificate of title created in the name of the owner of 1466 record. 1467 3. The secured party is delivering the written certificate 1468 of title to the department with the secured party's transfer 1469 statement. 1470 (2) Unless the department rejects a secured party's 1471 transfer statement for a reason stated in s. 328.09(3), not 1472 later than 30 days after delivery to the department of the 1473 statement and payment of fees and taxes payable under the laws 1474 of this state, other than this part, in connection with the 1475 statement or the acquisition or use of the vessel, the 1476 department shall: 1477 (a) Accept the statement; 1478 (b) Amend the files of the department to reflect the 1479 transfer; and 1480 (c) If the name of the owner whose ownership interest is 1481 being transferred is indicated on the certificate of title: 1482 1. Cancel the certificate even if the certificate has not 1483 been delivered to the department; 1484 2. Create a new certificate indicating the transferee as 1485 owner; and 1486 3. Deliver the new certificate or a record evidencing an 1487 electronic certificate. 1488 (3) An application under subsection (1) or the creation of

a certificate of title under subsection (2) is not by itself a



1490	disposition of the vessel and does not by itself relieve the
1491	secured party of its duties under chapter 679.
1492	Section 25. Section 328.24, Florida Statutes, is created to
1493	read:
1494	328.24 Transfer by operation of law.—
1495	(1) For the purposes of this section, "by operation of law"
1496	means pursuant to a law or judicial order affecting ownership of
1497	a vessel:
1498	(a) Because of death, divorce, or other family law
1499	proceeding, merger, consolidation, dissolution, or bankruptcy;
1500	(b) Through the exercise of the rights of a lien creditor
1501	or a person having a lien created by statute or rule of law; or
1502	(c) Through other legal process.
1503	(2) A transfer-by-law statement must contain:
1504	(a) The name and last known mailing address of the owner of
1505	record and the transferee and the other information required by
1506	<u>s. 328.01;</u>
1507	(b) Documentation sufficient to establish the transferee's
1508	ownership interest or right to acquire the ownership interest;
1509	(c) A statement that:
1510	1. The certificate of title is an electronic certificate of
1511	title;
1512	2. The transferee does not have possession of the written
1513	certificate of title created in the name of the owner of record;
1514	<u>or</u>
1515	3. The transferee is delivering the written certificate to
1516	the department with the transfer-by-law statement; and
1517	(d) Except for a transfer described in paragraph (1)(a),
1518	evidence that notification of the transfer and the intent to

1523

1524 1525

1526

1527

1528

1529

1530

1531

1532

1533

1534

1535 1536

1537

1538

1539

1540

1541

1542

1543

1544



1519 file the transfer-by-law statement has been <u>sent to all persons</u> 1520 indicated in the files of the department as having an interest, including a security interest, in the vessel. 1521

- (3) Unless the department rejects a transfer-by-law statement for a reason stated in s. 328.09(3) or because the statement does not include documentation satisfactory to the department as to the transferee's ownership interest or right to acquire the ownership interest, not later than 30 days after delivery to the department of the statement and payment of fees and taxes payable under the law of this state, other than this part, in connection with the statement or with the acquisition or use of the vessel, the department shall:
  - (a) Accept the statement;
- (b) Amend the files of the department to reflect the transfer; and
- (c) If the name of the owner whose ownership interest is being transferred is indicated on the certificate of title:
- 1. Cancel the certificate even if the certificate has not been delivered to the department;
- 2. Create a new certificate indicating the transferee as owner;
- 3. Indicate on the new certificate any security interest indicated on the canceled certificate, unless a court order provides otherwise; and
- 4. Deliver the new certificate or a record evidencing an electronic certificate.
- 1545 (4) This section does not apply to a transfer of an 1546 interest in a vessel by a secured party under part VI of chapter 679. 1547

1551

1552

1553

1554

1555

1556

1557

1558

1559

1560

1561

1562

1563

1564

1565

1566

1567

1568

1569



1548 Section 26. Section 328.25, Florida Statutes, is created to 1549 read:

328.25 Supplemental principles of law and equity.—Unless displaced by a provision of this part, the principles of law and equity supplement its provisions.

Section 27. Section 328.41, Florida Statutes, is created to read:

328.41 Rulemaking.—The department may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this part.

Section 28. Section 409.2575, Florida Statutes, is amended to read:

409.2575 Liens on motor vehicles and vessels.-

- (1) The director of the state IV-D program, or the director's designee, may cause a lien for unpaid and delinquent support to be placed upon motor vehicles, as defined in chapter 320, and upon vessels, as defined in chapter 327, that are registered in the name of an obligor who is delinquent in support payments, if the title to the property is held by a lienholder, in the manner provided in chapter 319 or, if applicable in accordance with s. 328.15(9), chapter 328. Notice of lien shall not be mailed unless the delinquency in support exceeds \$600.
- 1570 (2) If the first lienholder fails, neglects, or refuses to 1571 forward the certificate of title to the appropriate department as requested pursuant to s. 319.24 or, if applicable in 1572 1573 accordance with s. 328.15(9), s. 328.15, the director of the IV-1574 D program, or the director's designee, may apply to the circuit court for an order to enforce the requirements of s. 319.24 or 1575 s. 328.15, whichever applies. 1576

1578

1579 1580

1581

1582

1583

1584

1585

1586

1587

1588

1589

1590

1591

1592

1593

1594

1595

1596

1597

1598

1599

1600

1601

1602

1603

1604

1605



Section 29. Subsection (2) of section 705.103, Florida Statutes, is amended to read:

705.103 Procedure for abandoned or lost property.-

(2) Whenever a law enforcement officer ascertains that an

article of lost or abandoned property is present on public property and is of such nature that it cannot be easily removed, the officer shall cause a notice to be placed upon such article in substantially the following form: NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED PROPERTY. This property, to wit: ... (setting forth brief description) ... is unlawfully upon public property known as ... (setting forth brief description of location) ... and must be removed within 5 days; otherwise, it will be removed and disposed of pursuant to chapter 705, Florida Statutes. The owner will be liable for the costs of removal, storage, and publication of notice. Dated this: ... (setting forth the date of posting of notice)..., signed: ... (setting forth name, title, address, and telephone number of law enforcement officer).... Such notice shall be not less than 8 inches by 10 inches and shall be sufficiently weatherproof to withstand normal exposure to the elements. In addition to posting, the law enforcement officer shall make a reasonable effort to ascertain the name and address of the owner. If such is reasonably available to the officer, she or he shall mail a copy of such notice to the owner

on or before the date of posting. If the property is a motor

vehicle as defined in s. 320.01(1) or a vessel as defined in s.

327.02, the law enforcement agency shall contact the Department

of Highway Safety and Motor Vehicles in order to determine the

name and address of the owner and any person who has filed a

1607

1608

1609

1610

1611

1612

1613

1614

1615

1616

1617

1618

1619

1620

1621

1622

1623

1624

1625

1626

1627

1628

1629

1630

1631

1632

1633 1634



lien on the vehicle or vessel as provided in s. 319.27(2) or (3) or s. 328.15(1). On receipt of this information, the law enforcement agency shall mail a copy of the notice by certified mail, return receipt requested, to the owner and to the lienholder, if any, except that a law enforcement officer who has issued a citation for a violation of s. 823.11 to the owner of a derelict vessel is not required to mail a copy of the notice by certified mail, return receipt requested, to the owner. If, at the end of 5 days after posting the notice and mailing such notice, if required, the owner or any person interested in the lost or abandoned article or articles described has not removed the article or articles from public property or shown reasonable cause for failure to do so, the following shall apply:

- (a) For abandoned property, the law enforcement agency may retain any or all of the property for its own use or for use by the state or unit of local government, trade such property to another unit of local government or state agency, donate the property to a charitable organization, sell the property, or notify the appropriate refuse removal service.
- (b) For lost property, the officer shall take custody and the agency shall retain custody of the property for 90 days. The agency shall publish notice of the intended disposition of the property, as provided in this section, during the first 45 days of this time period.
- 1. If the agency elects to retain the property for use by the unit of government, donate the property to a charitable organization, surrender such property to the finder, sell the property, or trade the property to another unit of local

1636

1637

1638

1639

1640

1641

1642

1643

1644

1645

1646

1647

1648

1649

1650

1651

1652

1653

1654

1655

1656

1657

1658

1659

1660

1661

1662 1663



government or state agency, notice of such election shall be given by an advertisement published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the property was found if the value of the property is more than \$100. If the value of the property is \$100 or less, notice shall be given by posting a description of the property at the law enforcement agency where the property was turned in. The notice must be posted for not less than 2 consecutive weeks in a public place designated by the law enforcement agency. The notice must describe the property in a manner reasonably adequate to permit the rightful owner of the property to claim it.

2. If the agency elects to sell the property, it must do so at public sale by competitive bidding. Notice of the time and place of the sale shall be given by an advertisement of the sale published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the sale is to be held. The notice shall include a statement that the sale shall be subject to any and all liens. The sale must be held at the nearest suitable place to that where the lost or abandoned property is held or stored. The advertisement must include a description of the goods and the time and place of the sale. The sale may take place no earlier than 10 days after the final publication. If there is no newspaper of general circulation in the county where the sale is to be held, the advertisement shall be posted at the door of the courthouse and at three other public places in the county at least 10 days prior to sale. Notice of the agency's intended disposition shall describe the property in a manner reasonably adequate to permit the rightful

1665

1666 1667

1668

1669

1670

1671

1672

1673

1674

1675

1676

1677

1678

1679

1680

1681

1682

1683

1684

1685

1686

1687

1688 1689

1690

1691

1692



owner of the property to identify it.

Section 30. Paragraph (c) of subsection (2) of section 721.08, Florida Statutes, is amended to read:

721.08 Escrow accounts: nondisturbance instruments: alternate security arrangements; transfer of legal title.-

- (2) One hundred percent of all funds or other property which is received from or on behalf of purchasers of the timeshare plan or timeshare interest prior to the occurrence of events required in this subsection shall be deposited pursuant to an escrow agreement approved by the division. The funds or other property may be released from escrow only as follows:
  - (c) Compliance with conditions.-
- 1. Timeshare licenses.—If the timeshare plan is one in which timeshare licenses are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
  - (IV) Either:
- (A) Execution, delivery, and recordation by each interestholder of the nondisturbance and notice to creditors instrument, as described in this section; or
- (B) Transfer by the developer of legal title to the subject accommodations and facilities, or all use rights therein, into a trust satisfying the requirements of subparagraph 4. and the

1694

1695 1696

1697

1698

1699

1700

1701

1702

1703

1704

1705

1706

1707

1708

1709

1710

1711

1712

1713

1714

1715

1716

1717

1718

1719

1720

1721



execution, delivery, and recordation by each other interestholder of the nondisturbance and notice to creditors instrument, as described in this section.

- b. A certified copy of each recorded nondisturbance and notice to creditors instrument.
  - c. One of the following:
- (I) A copy of a memorandum of agreement, as defined in s. 721.05, together with satisfactory evidence that the original memorandum of agreement has been irretrievably delivered for recording to the appropriate official responsible for maintaining the public records in the county in which the subject accommodations and facilities are located. The original memorandum of agreement must be recorded within 180 days after the date on which the purchaser executed her or his purchase agreement.
- (II) A notice delivered for recording to the appropriate official responsible for maintaining the public records in each county in which the subject accommodations and facilities are located notifying all persons of the identity of an independent escrow agent or trustee satisfying the requirements of subparagraph 4. that shall maintain separate books and records, in accordance with good accounting practices, for the timeshare plan in which timeshare licenses are to be sold. The books and records shall indicate each accommodation and facility that is subject to such a timeshare plan and each purchaser of a timeshare license in the timeshare plan.
- 2. Timeshare estates.—If the timeshare plan is one in which timeshare estates are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or



1722 other property to or on the order of the developer upon 1723 presentation of:

- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.

1724

1725

1726

1727

1728

1729

1730

1731

1732

1733

1734

1735

1736

1737

1738

1739

1740

1741

1742

1743 1744

1745

1746

1747

1748

1749

- b. If the timeshare estate is sold by agreement for deed, a certified copy of the recorded nondisturbance and notice to creditors instrument, as described in this section.
  - c. Evidence that each accommodation and facility:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument;
- (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17; or
- (III) Has been transferred into a trust satisfying the requirements of subparagraph 4.
  - d. Evidence that the timeshare estate:
- (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument; or
- (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s.



1751 721.17.

1752

1753

1754

1755

1756 1757

1758

1759

1760

1761

1762

1763

1764

1765

1766

1767

1768

1769

1770

1771

1772

1773

1774

1775

1776

1777

- 3. Personal property timeshare interests.—If the timeshare plan is one in which personal property timeshare interests are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
- b. If the personal property timeshare interest is sold by agreement for transfer, evidence that the agreement for transfer complies fully with s. 721.06 and this section.
  - c. Evidence that one of the following has occurred:
- (I) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into a trust satisfying the requirements of subparagraph 4.; or
- (II) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into an owners' association satisfying the requirements of subparagraph 5.
- d. Evidence of compliance with the provisions of subparagraph 6., if required.
- e. If a personal property timeshare plan is created with respect to accommodations and facilities that are located on or in an oceangoing vessel, including a "documented vessel" or a "foreign vessel," as defined and governed by 46 U.S.C. chapter



1780 301:

1781

1782

1783

1784

1785

1786

1787

1788

1789

1790

1791

1792

1793

1794

1795

1796

1797

1798

1799

1800

1801

1802

1803

1804

1805

1806

- (I) In making the transfer required in sub-subparagraph c., the developer shall use as its transfer instrument a document that establishes and protects the continuance of the use rights in the subject accommodations and facilities in a manner that is enforceable by the trust or owners' association.
- (II) The transfer instrument shall comply fully with the provisions of this chapter, shall be part of the timeshare instrument, and shall contain specific provisions that:
- (A) Prohibit the vessel owner, the developer, any manager or operator of the vessel, the owners' association or the trustee, the managing entity, or any other person from incurring any liens against the vessel except for liens that are required for the operation and upkeep of the vessel, including liens for fuel expenditures, repairs, crews' wages, and salvage, and except as provided in sub-sub-subparagraphs 4.b. (III) and 5.b.(III). All expenses, fees, and taxes properly incurred in connection with the creation, satisfaction, and discharge of any such permitted lien, or a prorated portion thereof if less than all of the accommodations on the vessel are subject to the timeshare plan, shall be common expenses of the timeshare plan.
- (B) Grant a lien against the vessel in favor of the owners' association or trustee to secure the full and faithful performance of the vessel owner and developer of all of their obligations to the purchasers.
- (C) Establish governing law in a jurisdiction that recognizes and will enforce the timeshare instrument and the laws of the jurisdiction of registry of the vessel.
  - (D) Require that a description of the use rights of

1810 1811

1812

1813

1814

1815

1816

1817

1818

1819

1820

1821

1822

1823

1824

1825

1826

1827

1828

1829

1830

1831

1832 1833

1834

1835

1836 1837



purchasers be posted and displayed on the vessel in a manner that will give notice of such rights to any party examining the vessel. This notice must identify the owners' association or trustee and include a statement disclosing the limitation on incurring liens against the vessel described in sub-sub-subsubparagraph (A).

- (E) Include the nondisturbance and notice to creditors instrument for the vessel owner and any other interestholders.
- (F) The owners' association created under subparagraph 5. or trustee created under subparagraph 4. shall have access to any certificates of classification in accordance with the timeshare instrument.
- (III) If the vessel is a foreign vessel, the vessel must be registered in a jurisdiction that permits a filing evidencing the use rights of purchasers in the subject accommodations and facilities, offers protection for such use rights against unfiled and inferior claims, and recognizes the document or instrument creating such use rights as a lien against the vessel.
- (IV) In addition to the disclosures required by s. 721.07(5), the public offering statement and purchase contract must contain a disclosure in conspicuous type in substantially the following form:

The laws of the State of Florida govern the offering of this timeshare plan in this state. There are inherent risks in purchasing a timeshare interest in this timeshare plan because the accommodations and facilities of the timeshare plan are located on a vessel that will sail into international waters and



into waters governed by many different jurisdictions. Therefore, the laws of the State of Florida cannot fully protect your purchase of an interest in this timeshare plan. Specifically, management and operational issues may need to be addressed in the jurisdiction in which the vessel is registered, which is (insert jurisdiction in which vessel is registered). Concerns of purchasers may be sent to (insert name of applicable regulatory agency and address).

1846 1847

1848

1849

1850

1851

1852

1853

1854

1855

1856

1857

1858

1859

1860

1861

1862

1863

1864

1865

1866

1838

1839

1840

1841

1842

1843

1844

- 4. Trust.-
- a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into a trust in order to comply with this paragraph, such transfer shall take place pursuant to this subparagraph. If the accommodations or facilities included in such transfer are subject to a lease, the unexpired term of the lease must be disclosed as the term of the timeshare plan pursuant to s. 721.07(5)(f)4.
- b. Prior to the transfer of the subject accommodations and facilities, or all use rights therein, to a trust, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the trustee accepts such transfer and the responsibilities set forth herein. A trust established pursuant to this subparagraph shall comply with the following provisions:
- (I) The trustee shall be an individual or a business entity authorized and qualified to conduct trust business in this state. Any corporation authorized to do business in this state

1868 1869

1870

1871

1872

1873

1874

1875

1876

1877

1878

1879

1880

1881

1882

1883

1884

1885

1886

1887

1888

1889

1890

1891

1892

1893

1894 1895



may act as trustee in connection with a timeshare plan pursuant to this chapter. The trustee must be independent from any developer or managing entity of the timeshare plan or any interestholder of any accommodation or facility of such plan.

(II) The trust shall be irrevocable so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.

(III) The trustee shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy unless the timeshare plan is terminated pursuant to the timeshare instrument, or such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the timeshare plan. Subject to s. 721.552, a vote of the voting interests of the timeshare plan is not required for substitution or automatic deletion of accommodations or facilities.

(IV) All purchasers of the timeshare plan or the owners' association of the timeshare plan shall be the express beneficiaries of the trust. The trustee shall act as a fiduciary to the beneficiaries of the trust. The personal liability of the trustee shall be governed by ss. 736.08125, 736.08163, 736.1013, and 736.1015. The agreement establishing the trust shall set forth the duties of the trustee. The trustee shall be required to furnish promptly to the division upon request a copy of the complete list of the names and addresses of the owners in the timeshare plan and a copy of any other books and records of the timeshare plan required to be maintained pursuant to s. 721.13

1897

1898 1899

1900

1901

1902

1903

1904

1905

1906

1907

1908

1909

1910

1911

1912

1913

1914

1915

1916

1917

1918

1919

1920

1921

1922

1923

1924



that are in the possession, custody, or control of the trustee. All expenses reasonably incurred by the trustee in the performance of its duties, together with any reasonable compensation of the trustee, shall be common expenses of the timeshare plan.

- (V) The trustee shall not resign upon less than 90 days' prior written notice to the managing entity and the division. No resignation shall become effective until a substitute trustee, approved by the division, is appointed by the managing entity and accepts the appointment.
- (VI) The documents establishing the trust arrangement shall constitute a part of the timeshare instrument.
- (VII) For trusts holding property in a timeshare plan located outside this state, the trust and trustee holding such property shall be deemed in compliance with the requirements of this subparagraph if such trust and trustee are authorized and qualified to conduct trust business under the laws of such jurisdiction and the agreement or law governing such trust arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for trusts holding property in a timeshare plan in this state.

(VIII) The trustee shall have appointed a registered agent in this state for service of process. In the event such a registered agent is not appointed, service of process may be served pursuant to s. 721.265.

- 5. Owners' association.-
- a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into an owners' association in order to comply with this paragraph, such

1926

1927

1928

1929

1930

1931

1932

1933

1934

1935

1936

1937

1938

1939

1940

1941

1942 1943

1944

1945

1946

1947

1948

1949

1950

1951

1952

1953



transfer shall take place pursuant to this subparagraph.

- b. Before the transfer of the subject accommodations and facilities, or all use rights therein, to an owners' association, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the owners' association accepts such transfer and the responsibilities set forth herein. An owners' association established pursuant to this subparagraph shall comply with the following provisions:
- (I) The owners' association shall be a business entity authorized and qualified to conduct business in this state. Control of the board of directors of the owners' association must be independent from any developer or managing entity of the timeshare plan or any interestholder.
- (II) The bylaws of the owners' association shall provide that the corporation may not be voluntarily dissolved without the unanimous vote of all owners of personal property timeshare interests so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.
- (III) The owners' association shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy, unless the timeshare plan is terminated pursuant to the timeshare instrument, or unless such conveyance, hypothecation, mortgage, assignment, lease,

1955

1956

1957

1958

1959

1960

1961

1962

1963

1964

1965

1966

1967

1968

1969 1970

1971

1972

1973

1974

1975

1976

1977

1978

1979

1980

1981

1982



transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the association and such decision is declared by a court of competent jurisdiction to be in the best interests of the purchasers of the timeshare plan. The owners' association shall notify the division in writing within 10 days after receiving notice of the filing of any petition relating to obtaining such a court order. The division shall have standing to advise the court of the division's interpretation of the statute as it relates to the petition.

- (IV) All purchasers of the timeshare plan shall be members of the owners' association and shall be entitled to vote on matters requiring a vote of the owners' association as provided in this chapter or the timeshare instrument. The owners' association shall act as a fiduciary to the purchasers of the timeshare plan. The articles of incorporation establishing the owners' association shall set forth the duties of the owners' association. All expenses reasonably incurred by the owners' association in the performance of its duties, together with any reasonable compensation of the officers or directors of the owners' association, shall be common expenses of the timeshare plan.
- (V) The documents establishing the owners' association shall constitute a part of the timeshare instrument.
- (VI) For owners' associations holding property in a timeshare plan located outside this state, the owners' association holding such property shall be deemed in compliance with the requirements of this subparagraph if such owners' association is authorized and qualified to conduct owners' association business under the laws of such jurisdiction and the



agreement or law governing such arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for owners' associations holding property in a timeshare plan in this state.

(VII) The owners' association shall have appointed a registered agent in this state for service of process. In the event such a registered agent cannot be located, service of process may be made pursuant to s. 721.265.

6. Personal property subject to certificate of title.-If any personal property that is an accommodation or facility of a timeshare plan is subject to a certificate of title in this state pursuant to chapter 319 or chapter 328, the following notation must be made on such certificate of title pursuant to s. 319.27(1) or s.  $328.15 \cdot \frac{328.15(1)}{1}$ :

1996 1997

1998 1999

2000

2001

2002

1983

1984

1985

1986

1987

1988

1989

1990

1991

1992

1993

1994

1995

The further transfer or encumbrance of the property subject to this certificate of title, or any lien or encumbrance thereon, is subject to the requirements of section 721.17, Florida Statutes, and the transferee or lienor agrees to be bound by all of the obligations set forth therein.

2003

2004

2005

2006

2007

7. If the developer has previously provided a certified copy of any document required by this paragraph, she or he may for all subsequent disbursements substitute a true and correct copy of the certified copy, provided no changes to the document have been made or are required to be made.

2008 2009

2010

2011

8. In the event that use rights relating to an accommodation or facility are transferred into a trust pursuant to subparagraph 4. or into an owners' association pursuant to

2013

2014

2015

2016

2017

2018 2019

2020

2021

2022

2023

2024

2025

2026

2027

2028

2029

2030

2031

2032

2033 2034

2035

2036

2037 2038

2039

2040



subparagraph 5., all other interestholders, including the owner of the underlying fee or underlying personal property, must execute a nondisturbance and notice to creditors instrument pursuant to subsection (3).

Section 31. (1) The rights, duties, and interests flowing from a transaction, certificate of title, or record relating to a vessel which was validly entered into or created before the effective date of this act and would be subject to this act if it had been entered into or created on or after the effective date of this act remain valid on and after the effective date of this act.

- (2) This act does not affect an action or a proceeding commenced before the effective date of this act.
- (3) Except as otherwise provided in subsection (4), a security interest that is enforceable immediately before the effective date of this act and would have priority over the rights of a person who becomes a lien creditor at that time is a perfected security interest under this act.
- (4) A security interest perfected immediately before the effective date of this act remains perfected until the earlier of:
- (a) The time perfection would have ceased under the law under which the security interest was perfected; or
  - (b) Three years after the effective date of this act.
- (5) This act does not affect the priority of a security interest in a vessel if immediately before the effective date of this act the security interest is enforceable and perfected, and that priority is established.
  - Section 32. Subject to section 25, this act applies to any



transaction, certificate of title, or record relating to a vessel, even if the transaction, certificate of title, or record was entered into or created before the effective date of this act.

Section 33. This act shall take effect July 1, 2023.

2045 2046

2049

2050

2051

2052

2053

2054

2055

2056

2057

2058

2059

2060

2061

2062

2063

2064 2065

2066

2067

2068

2069

2044

2041

2042 2.043

========= T I T L E A M E N D M E N T ========== 2047

2048 And the title is amended as follows:

> Delete everything before the enacting clause and insert:

> > A bill to be entitled

An act relating to certificates of title for vessels; creating s. 328.001, F.S.; providing a short title; creating s. 328.0015, F.S.; providing definitions; amending s. 328.01, F.S.; revising requirements for application for, and information to be included in, a certificate of title for a vessel; creating s. 328.015, F.S.; requiring the Department of Highway Safety and Motor Vehicles to retain certain information relating to ownership and titling of vessels; requiring the department to furnish certain information upon request; creating s. 328.02, F.S.; providing that the law of the state under which a vessel's certificate of title is covered governs all issues relating to a certificate of title; specifying when a vessel becomes covered by such certificate; amending s. 328.03, F.S.; requiring a vessel owner to deliver an application for certificate of title to the department by a specified time; revising circumstances

2071

2072 2073

2074

2075

2076

2077

2078

2079

2080

2081

2082

2083

2084

2085

2086

2087

2088

2089

2090

2091

2092

2093

2094 2095

2096

2097

2098



under which a vessel must be titled by this state; providing requirements for issuing, transferring, or renewing the number of an undocumented vessel issued under certain federal provisions; deleting provisions relating to operation, use, or storage of a vessel; deleting provisions relating to selling, assigning, or transferring a vessel; specifying that a certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate; creating s. 328.04, F.S.; providing requirements for the contents of a certificate of title; creating s. 328.045, F.S.; providing responsibilities of an owner and insurer of a hulldamaged vessel when transferring an ownership interest in the vessel; requiring the department to create a new certificate indicating such damage; providing civil penalties; creating s. 328.055, F.S.; requiring the department to maintain certain information in its files and to provide certain information to governmental entities; specifying that certain information is a public record; creating s. 328.06, F.S.; providing responsibilities of the department when creating a certificate of title; creating s. 328.065, F.S.; specifying effect of possession of a certificate of title; providing construction; amending s. 328.09, F.S.; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for a hearing; creating s. 328.101, F.S.; specifying that

2100

2101 2102

2103

2104

2105

2106

2107

2108

2109

2110

2111 2112

2113

2114

2115

2116

2117

2118

2119

2120

2121

2122 2123

2124

2125

2126

2127



a certificate of title and certain other records are effective despite missing or incorrect information; amending s. 328.11, F.S.; providing requirements for obtaining a duplicate certificate of title; creating s. 328.12, F.S.; providing requirements for determination and perfection of a security interest in a vessel; providing applicability; creating s. 328.125, F.S.; providing requirements for the delivery of a statement of termination of a security interest; providing duties of the department; providing liability for noncompliance; creating s. 328.14, F.S.; providing for the rights of a purchaser of a vessel who is not a secured party; creating s. 328.145, F.S.; providing for the rights of a secured party; amending s. 328.15, F.S.; deleting certain provisions relating to notice of a lien; providing for future expiration of certain provisions; amending ss. 328.16 and 328.165, F.S.; conforming provisions to changes made by the act; creating s. 328.215, F.S.; specifying circumstances under which the department may create a new certificate of title after receipt of an application for a transfer of ownership or termination of a security interest unaccompanied by a certificate of title; authorizing the department to indicate certain information on the new certificate; authorizing the department to require a bond, indemnity, or other security; providing for the release of such bond, indemnity, or other security; providing that the department is not liable for

2129

2130

2131

2132

2133

2134

2135

2136

2137

2138

2139

2140

2141

2142

2143

2144

2145

2146

2147

2148

2149

2150

2151



creating a certificate of title based on erroneous or fraudulent information; providing penalties; creating s. 328.22, F.S.; providing requirements for the transfer of ownership in a vessel; providing effect of noncompliance; creating s. 328.23, F.S.; providing a definition; providing duties of the department upon receipt of a secured party's transfer statement; providing construction; creating s. 328.24, F.S.; providing a definition; providing requirements for a transfer of ownership by operation of law; providing duties of the department; providing applicability; creating s. 328.25, F.S.; providing that the principles and law of equity supplement the provisions of the act; creating s. 328.41, F.S.; authorizing the department to adopt rules to implement vessel registration provisions; amending ss. 409.2575, 705.103, and 721.08, F.S.; conforming provisions and cross-references to changes made by the act; providing construction and applicability regarding transactions, certificates of title, and records entered into or created, actions or proceedings commenced, and security interests perfected before the effective date of the act; providing applicability; providing an effective date.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Profe	ssional Staff of	the Committee on Ir	nfrastructure and Security	
SB 676					
Senator Hooper					
Certificates of Title for Vessels					
March 19, 2	019	REVISED:			
′ST	STAFF	DIRECTOR	REFERENCE	ACTION	
	Miller		IS	Pre-meeting	
			ATD		
			AP		
	SB 676 Senator Hoo Certificates	SB 676  Senator Hooper  Certificates of Title f  March 19, 2019	SB 676  Senator Hooper  Certificates of Title for Vessels  March 19, 2019 REVISED:  STAFF DIRECTOR	SB 676  Senator Hooper  Certificates of Title for Vessels  March 19, 2019  REVISED:  STAFF DIRECTOR Miller  IS ATD	Senator Hooper  Certificates of Title for Vessels  March 19, 2019 REVISED:  OST STAFF DIRECTOR REFERENCE ACTION  Miller IS Pre-meeting  ATD

# I. Summary:

SB 676 incorporates the Uniform Certificate of Title for Vessels Act into Florida's existing vessel titling and lien law. The bill contains numerous revisions to current title application requirements, revises information that must be included on a certificate of title for a vessel, provides for the perfection of security interests in a vessel and for the rights of a secured party, provides requirements for the transfer of ownership in a vessel, and revises various duties and responsibilities of the Department of Highway Safety and Motor Vehicles (DHSMV) with respect to titling of vessels.

#### Generally, the bill:

- Defines numerous terms relating to titling of vessels.
- Provides requirements for applications for certificates of titles for vessels, including their detailed content, and provides exceptions from the requirement to apply for a certificate.
- Provides responsibilities of an owner and insurer of a hull-damaged vessel, and of the DHSMV when creating a certificate of title.
- Specifies that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel, but nothing prohibits enforcement of a security interest in, levy on, or foreclosure of a statutory or common-law lien on a vessel.
- Provides the DHSMV with duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title, and provides additional requirements for obtaining a duplicate certificate of title.
- Sets out requirements for the determination and perfection of a security interest in a vessel and for the delivery of a statement of the termination of a security interest.
- Provides for the rights of a purchaser of a vessel who is not a secured party, and for rights of a purchaser who is a secured party.
- Repeals provisions replaced by the bill's provisions.

• Specifies circumstances by which the DHSMV may create a new certificate of title after the receipt of an application for a transfer of ownership or termination of a security interest, without the applicant providing a certificate of title.

- Provides rules for the voluntary transfer of vessel title ownership, transfer by a secured party, and transfer by operation of law.
- Sets out "grandfathering" provisions, provides for application, and makes technical and conforming changes.

The bill appears to have an indeterminate, negative fiscal impact on resources of the DHSMV. See the Fiscal Impact Statement heading for details.

The bill takes effect October 1, 2019.

#### II. Present Situation:

The bill substantially revises Part I of Chapter 328, F.S. For ease of organization and readability, the present situation for each section of the bill is discussed in conjunction with the effect of proposed changes.

# III. Effect of Proposed Changes:

The bill revises current law by enacting the Uniform Certificate of Title for Vessels Act.

#### **Current Situation**

#### **Vessel Titling**

Application for Certificate of Title

An owner of a vessel that is required to be titled must apply to the DHSMV or county tax collector for a certificate of title. The application must include the true name of the owner, the address of the owner, and the complete description of the vessel, including the hull identification number. The application must be signed by the owner, and the owner must provide valid identification and pay the prescribed fee.<sup>2</sup>

An original copy of the manufacturer's statement of origin for the vessel must be submitted with the application for title of a manufactured vessel sold in Florida. The owner of a manufactured vessel initially sold outside of Florida must provide an original copy of the manufacturer's statement of origin, or the original copy of the executed bill of sale, and the most recent certificate of registration for the vessel.<sup>3</sup>

The owner of a homemade vessel must establish proof of ownership by submitting with the application a notarized statement of the builder (if the vessel is less than 16 feet in length) or a

<sup>&</sup>lt;sup>1</sup> Department of Highway Safety and Motor Vehicles, *Application for Certificate of Title With/Without Registration*, available at <a href="https://www.flhsmv.gov/dmv/forms/btr/82040.pdf">https://www.flhsmv.gov/dmv/forms/btr/82040.pdf</a> (last viewed March 17, 2019).

<sup>&</sup>lt;sup>2</sup> Section 328.01(1)(a), F.S.

<sup>&</sup>lt;sup>3</sup> Section 328.01(2)(a)&(b), F.S.

certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder (if the vessel is 16 feet or more in length).<sup>4</sup>

The owner of a non-titled vessel registered outside of Florida must establish proof of ownership by surrendering the original copy of the most current certificate of registration issued by the other state or country.<sup>5</sup> If a vessel is titled in another state or country, the DHSMV will not issue a Florida title until all existing titles are surrendered to DHSMV.<sup>6</sup>

In making application for a title upon transfer of ownership of a vessel, the new owner must surrender a properly executed last title document issued for that vessel. If a lien exists and the application for transfer of title is based upon a contractual default, the recorded lienholder must establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document must accompany the application for transfer of title. If there appears to be any other lien on the vessel, the certificate of title must contain a statement of such a lien.<sup>7</sup>

In making application for transfer of title from a deceased titled owner, the new owner or surviving co-owner must establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and, or letters of administration appointing the personal representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the decedent's last will and testament, and an affidavit by the decedent's surviving spouse or heirs affirming rights of ownership may be accepted by DHSMV.<sup>8</sup>

An owner who has made a valid sale or transfer of a vessel and has delivered possession to a purchaser will not be considered the owner of the vessel and subject to civil liability for the operation of the vessel as long as the owner has surrendered the properly endorsed certificate of title to DHSMV.<sup>9</sup>

#### Certificate of Title Required

All vessels operated, used, or stored on the waters of Florida must be titled by DHSMV unless it is:

- A vessel operated, used, or stored exclusively on private lakes and ponds;
- A vessel owned by the United States Government;
- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- A vessel already covered by a registration number, if the vessel is not located in this state for a period in excess of 90 consecutive days;
- A vessel from a country other than the United States temporarily used, operated, or stored on the waters of this state for a period that is not in excess of 90 days;

<sup>&</sup>lt;sup>4</sup> Section 328.01(2)(c), F.S.

<sup>&</sup>lt;sup>5</sup> Section 328.01(2)(d), F.S.

<sup>&</sup>lt;sup>6</sup> Section 328.01(2)(e), F.S.

<sup>&</sup>lt;sup>7</sup> Section 328.01(3)(a)&(b), F.S.

<sup>&</sup>lt;sup>8</sup> Section 328.01(3)(c), F.S.

<sup>&</sup>lt;sup>9</sup> Section 328.01(3)(d), F.S.

- An amphibious vessel for which a vehicle title is issued by DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; or

• A vessel owned and operated by the state. 10

However, a vessel may be operated, used, or stored for up to 180 days after the date of application for a certificate of title while the application is pending. When selling, assigning, or transferring a titled vessel, the seller must deliver a valid certificate of title to the purchaser. The purchaser has 30 days to file an application for title transfer. The purchaser will be charged a \$10 fee for filing a transfer application after the 30-day period. A certificate of title is prima facie evidence of the ownership of the vessel.

Refusal to Issue and Authority to Cancel a Certificate of Title or Registration

DHSMV may refuse to issue a certificate of title or registration to any applicant who provides a false statement pertaining to the application for a certificate of title. If DHSMV determines that an owner or dealer named in a certificate of title provided a false statement in applying for the certificate of title, DHSMV may cancel the certificate. DHSMV may cancel any pending application or certificate of title if DHSMV determines that any title or registration fee or sales tax pertaining to such registration has not been paid, upon reasonable notice. DHSMV may not issue a certificate of title to any applicant for any vessel that has been deemed derelict by a law enforcement officer.<sup>14</sup>

#### Duplicate Certificate of Title

DHSMV may issue a duplicate certificate of title if it receives an application from the person entitled to hold such a certificate and if DHSMV is satisfied that the original certificate has been lost, destroyed, or mutilated. DHSMV must charge a fee of \$6 for issuing a duplicate certificate. DHSMV may impose a fee of \$5 for expedited service in issuing a duplicate certificate of title. 15

If the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien may, within 180 days after the date of issuance of the title, apply to DHSMV for reissuance of the certificate of title. An additional fee may not be charged by DHSMV. If the address shown on the application is different from the address shown for the applicant, DHSMV will verify the certificate is delivered to an authorized receiver. <sup>16</sup>

<sup>&</sup>lt;sup>10</sup> Section 328.03(1), F.S.

<sup>&</sup>lt;sup>11</sup> Section 328.03(2), F.S.

<sup>&</sup>lt;sup>12</sup> Section 328.03(3), F.S.

<sup>&</sup>lt;sup>13</sup> Section 328.03(4), F.S.

<sup>&</sup>lt;sup>14</sup> Section 328.09, F.S.

<sup>&</sup>lt;sup>15</sup> Section 328.11(1)-(2), F.S.

<sup>&</sup>lt;sup>16</sup> Section 328.11(3)-(4), F.S.

Notice of Lien on Vessel and Recording

A lien for purchase money or as security for a debt in the form of a retain-title contract, conditional bill of sale, chattel mortgage, or otherwise on a vessel, is enforceable unless a sworn notice of such lien is recorded. The lien certificate must contain the following information:

- Name and address of the registered owner;
- Date of lien;
- Description of the vessel to include make, type, motor and serial number; and
- Name and address of lienholder.

The lien must be recorded by DHSMV.<sup>17</sup>

DHSMV will not record a lien unless the official certificate of title is furnished with the notice of lien. Once the lien is recorded, the certificate of title will be held by the first lien holder until the lien is paid in full.<sup>18</sup>

When a vessel is registered in the names of two or more people by the use of the word "or" each person has the right to place a lien or notice of lien with only his or her signature. When the vessel is registered by the use of the word "and," the signature of each co-owner is required in order to place a lien on the vessel.<sup>19</sup>

If the owner of the vessel or the director of the state child support enforcement program desires to place a second or subsequent lien against the vessel when the title certificate is in the possession of the first lienholder, the owner must send a written request to the first lienholder by certified mail and the first lienholder must forward the certificate to DHSMV for endorsement.<sup>20</sup>

Once the lien is paid in full, the lienholder must provide the owner with a satisfaction of lien, which will be filed with DHSMV.<sup>21</sup> DHSMV may promulgate rules to substitute the formal satisfaction of liens.<sup>22</sup>

DHSMV may collect a fee of \$1 for the recording of each notice of lien, but no fee may be collected for recording the satisfaction of a lien.<sup>23</sup>

A lienholder holding a satisfied lien who fails to issue a satisfaction of the lien within 30 days of satisfaction will be held liable for all costs, damages, and expenses by the registered owner of such vessel. If the certificate of title shows a subsequent lien that has not been discharged, an executed satisfaction of the first lien must be delivered by the lienholder to the owner, and the certificate of title showing satisfaction of the first lien must be forwarded by the lienholder to the DHSMV within 10 days after satisfaction of the lien.<sup>24</sup> A lienholder who is noncompliant with the 10-day time period commits a misdemeanor of the second degree.<sup>25</sup>

<sup>&</sup>lt;sup>17</sup> Section 328.15(1), F.S.

<sup>&</sup>lt;sup>18</sup> Section 328.15(2)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Section 328.15(2)(b), F.S.

<sup>&</sup>lt;sup>20</sup> Section 328.15(2)(c), F.S.

<sup>&</sup>lt;sup>21</sup> Section 328.15(3), F.S.

<sup>&</sup>lt;sup>22</sup> Section 328.15(4), F.S.

<sup>&</sup>lt;sup>23</sup> Section 328.15(6), F.S.

 <sup>&</sup>lt;sup>24</sup> Section 328.15(7), F.S.
 <sup>25</sup> Section 328.15(9), F.S.

If the original certificate of title cannot be returned to DHSMV by the lienholder, and all liens have been satisfied, upon application by the owner, a duplicate copy of the certificate of title without lien will be issued to the owner. <sup>26</sup> If the original lienholder assigns his or her lien to another person, the new lienholder may have his or her name substituted as lienholder. <sup>27</sup> Uniform Law Commission

The Uniform Law Commission (ULC), also known as the National Conference of Commissioners on Uniform State Laws, was established in 1892 and provides states with legislation that strives to bring clarity to areas of state statutory law. ULC commissioners must be lawyers qualified to practice law. State governments as well as the District of Columbia, Puerto Rico, and the U.S. Virgin Islands appoint ULC commissioners to research, draft, and promote enactment of uniform state laws in areas of state law where uniformity is desirable and practical. The ULC aims to strengthen the federal system by providing rules and procedures that are consistent from state to state.

#### Uniform Certificate of Title for Vessels Act

The Uniform Certificate of Title for Vessels Act (UCOTVA) was drafted by the ULC in 2011.<sup>31</sup> The principal objectives of the UCOTVA are to:

- Qualify as a state titling law that the Coast Guard will approve;
- Facilitate transfers of ownership of a vessel;
- Deter and impede the theft of vessels by making information about the ownership of vessels available to both government officials and those interested in acquiring an interest in a vessel;
- Accommodate existing financing arrangements for vessels;
- Work seamlessly with the Uniform Commercial Code;
- Manage, to the extent possible, the complications that can arise from a vessel's transition in or out of federal documentation;
- Provide clear rules on the consequences of compliance or noncompliance;
- Impose minimal or no new burdens or costs on state titling offices; and
- Protect buyers and others acquiring an interest in an undocumented vessel by requiring that
  the title for the vessel be branded if a casualty or sinking has caused significant damage to
  the vessel's hull integrity.

The UCOTVA has been enacted in Virginia (2013), Connecticut (2014), Washington D.C. (2015), and Hawaii (2018).<sup>32</sup>

<sup>&</sup>lt;sup>26</sup> Section 328.15(8), F.S.

<sup>&</sup>lt;sup>27</sup> Section 328.15(11), F.S.

<sup>&</sup>lt;sup>28</sup> Uniform Law Commission, *About Us*, available at <a href="http://www.uniformlaws.org/aboutulc/overview">http://www.uniformlaws.org/aboutulc/overview</a> (last viewed March 17, 2019).
<sup>29</sup> Id.

<sup>&</sup>lt;sup>30</sup> Id.

<sup>&</sup>lt;sup>31</sup> See National Conference of Commissioner on Uniform State Laws, *Uniform Certificate of Title for Vessels Act*, at p. 6, available at http://www.lawrev.state.nj.us/UCOTVA/UCOTVA FinalAct 2011.pdf (last viewed March 17, 2019).

<sup>&</sup>lt;sup>32</sup> See Uniform Law Commission, Certificate of Title for Vessels Act, table entitled "Legislation," available at <a href="https://www.uniformlaws.org/committees/community-home?CommunityKey=61fb3255-092e-4e91-982b-6fa1ae66fd82">https://www.uniformlaws.org/committees/community-home?CommunityKey=61fb3255-092e-4e91-982b-6fa1ae66fd82</a> (last viewed March 17, 2019).

#### **Effect of Proposed Changes**

### Short Title

**Section 1** of the bill creates s. 328.001, F.S., providing the short title for Part I of Chapter 328, F.S., the "Uniform Certificate of Title for Vessels Act." Definitions

**Section 2** creates s. 328.0015, F.S., to establish definitions for numerous terms. Specifically, the bill creates the following definitions of terms:

The bill creates s. 328.0015, F.S., providing the following definitions:

- "Barge" means a vessel that is not self-propelled or fitted for propulsion by sail, paddle, oar, or similar device.
- "Builder's certificate" means a certificate of the facts of the build of a vessel described in 46 C.F.R. s. 67.99.
- "Buyer" means a person who buys or contracts to buy a vessel.
- "Cancel," with respect to a certificate of title, means to make the certificate ineffective.
- "Certificate of origin" means a record created by a manufacturer or importer as the
  manufacturer's or importer's proof of identity of a vessel. The term includes a manufacturer's
  certificate or statement of origin and an importer's certificate or statement of origin. The term
  does not include a builder's certificate.
- "Certificate of title" means a record, created by the department or by a governmental agency of another jurisdiction under the law of that jurisdiction that is designated as a certificate of title by the department or agency and is evidence of ownership of a vessel.
- "Dealer" means a person, including a manufacturer, in the business of selling vessels.
- "Department" means the Department of Highway Safety and Motor Vehicles.
- "Documented vessel" means a vessel covered by a certificate of documentation issued pursuant to 46 U.S.C. s. 12105. The term does not include a foreign-documented vessel.
- "Electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.
- "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- "Foreign-documented vessel" means a vessel of which the ownership is recorded in a registry maintained by a country other than the United States which identifies each person who has an ownership interest in a vessel and includes a unique alphanumeric designation for the vessel.
- "Good faith" means honesty in fact and the observance of reasonable commercial standards of fair dealing.
- "Hull damaged" means compromised with respect to the integrity of a vessel's hull by a collision, allision, lightning strike, fire, explosion, running aground, or similar occurrence, or the sinking of a vessel in a manner that creates a significant risk to the integrity of the vessel's hull.
- "Hull identification number" means the alphanumeric designation assigned to a vessel pursuant to 33 C.F.R. part 181.

- "Lien creditor," with respect to a vessel, means:
  - o A creditor that has acquired a lien on the vessel by attachment, levy, or the like;
  - o An assignee for benefit of creditors from the time of assignment;
  - o A trustee in bankruptcy from the date of the filing of the petition; or
  - o A receiver in equity from the time of appointment.
- "Owner" means a person who has legal title to a vessel.
- "Owner of record" means the owner indicated in the files of the department or, if the files indicate more than one owner, the one first indicated.
- "Person" means an individual, corporation, business trust, estate, trust, statutory trust, partnership, limited liability company, association, joint venture, public corporation, government or governmental subdivision, agency, or instrumentality, or any other legal or commercial entity.
- "Purchase" means to take by sale, lease, mortgage, pledge, consensual lien, security interest, gift, or any other voluntary transaction that creates an interest in a vessel.
- "Purchaser" means a person who takes by purchase.
- "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- "Secured party," with respect to a vessel, means a person:
  - o In whose favor a security interest is created or provided for under a security agreement, regardless of whether any obligation to be secured is outstanding;
  - o Who is a consignor as defined under chapter 679, F.S.; or
  - o Who holds a security interest arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5), F.S.
- "Secured party of record" means the secured party whose name is indicated as the name of the secured party in the files of the department or, if the files indicate more than one secured party, the one first indicated.
- "Security interest" means an interest in a vessel which secures payment or performance of an obligation if the interest is created by contract or arises under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5), F.S. The term includes any interest of a consignor in a vessel in a transaction that is subject to chapter 679, F.S. The term does not include the special property interest of a buyer of a vessel on identification of that vessel to a contract for sale under s. 672.501, F.S., but a buyer also may acquire a security interest by complying with chapter 679. Except as otherwise provided in s. 672.505, F.S., the right of a seller or lessor of a vessel under chapter 672 or chapter 680, F.S., to retain or acquire possession of the vessel is not a security interest, but a seller or lessor also may acquire a security interest by complying with chapter 679, F.S.. The retention or reservation of title by a seller of a vessel, notwithstanding shipment or delivery to the buyer under s. 672.401, F.S., is limited in effect to a reservation of a security interest. Whether a transaction in the form of a lease creates a security interest is determined as provided in part II of chapter 671, F.S.
- "Sign" means, with present intent to authenticate or adopt a record, to:
  - o Make or adopt a tangible symbol; or
  - o Attach to or logically associate with the record an electronic symbol, sound, or process.
- "State" means a state of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States.

• "State of principal use" means the state on the waters of which a vessel is or will be used, operated, navigated, or employed more than on the waters of any other state during a calendar year.

- "Title brand" means a designation of previous damage, use, or condition that must be indicated on a certificate of title.
- "Transfer of ownership" means a voluntary or involuntary conveyance of an interest in a vessel.
- "Vessel" means a watercraft used or capable of being used as a means of transportation on water, except:
  - o A seaplane;
  - An amphibious vehicle for which a certificate of title is issued pursuant to chapter 319,
     F.S. or a similar statute of another state;
  - Watercraft less than 16 feet in length and propelled solely by sail, paddle, oar, or an engine of less than 10 horsepower;
  - Watercraft that operate only on a permanently fixed, manufactured course and the movement of which is restricted to or guided by means of a mechanical device to which the watercraft is attached or by which the watercraft is controlled;
  - A stationary floating structure that:
    - Does not have and is not designed to have a mode of propulsion of its own;
    - Is dependent for utilities upon a continuous utility hookup to a source originating on shore; and
    - Has a permanent, continuous hookup to a shoreside sewage system.
  - Watercraft owned by the United States, a state, or a foreign government, or a political subdivision of either; and
  - o Watercraft used solely as a lifeboat on another watercraft.
- "Vessel number" means the alphanumeric designation for a vessel issued pursuant to 46 U.S.C. s. 12301.
- "Written certificate of title" means a certificate of title consisting of information inscribed on a tangible medium.

The bill also incorporates by reference numerous terms currently defined elsewhere in Florida law.

#### Application for Certificate of Title

**Section 3** amends s. 328.01, F.S., providing that with certain newly created and amended statutory exceptions (discussed below), only an owner (a person who has legal title to a vessel) may apply for a certificate of title.

The bill also requires additional information on the application for a certificate of title. The bill requires that an application for certificate of title must be signed by the applicant and contain:

- The applicant's name, the street address of the applicant's principal residence, and, if different, the applicant's mailing address;
- The name and mailing address of each other owner of the vessel;
- The hull identification number for the vessel or, if none, an application for the issuance of a hull identification number for the vessel;

• The vessel number for the vessel or, if none issued by DHSMV, an application for a vessel number:

- A description of the vessel, which must include:
  - o The official number for the vessel, if any, assigned by the United States Coast Guard;
  - The name of the manufacturer, builder, or maker;
  - The model year or the year in which the manufacture or build of the vessel was completed;
  - o The overall length of the vessel;
  - o The vessel type;
  - o The hull material;
  - The propulsion type;
  - o The engine drive type, if any; and
  - o The fuel type, if any;
- An indication of all security interests in the vessel known to the applicant and the name and mailing address of each secured party;
- A statement that the vessel is not a documented vessel or a foreign-documented vessel;
- Any title brand known to the applicant and, if known, the jurisdiction under whose law the title brand was created;
- If the applicant knows that the vessel is hull damaged, a statement that the vessel is hull damaged;
- If the application is made in connection with a transfer of ownership, the transferor's name, the street address of the transferor's principal residence and, if different, mailing address, the sales price if any, and the date of the transfer; and
- If the vessel was previously registered or titled in another jurisdiction, a statement identifying each jurisdiction known to the applicant in which the vessel was registered or titled.

Additionally, the bill amends s. 328.01, F.S., authorizing an application for a certificate of title to contain an electronic address for the owner, transferor, or secured party. The application for certificate of title must be accompanied by:

- A certificate of title signed by the owner shown on the certificate and that:
  - o Identifies the applicant as the owner of the vessel; or
  - o Is accompanied by a record that identifies the applicant as the owner; or
- If there is no certificate of title:
  - o If the vessel was a documented vessel, a record issued by the United States Coast Guard which shows the vessel is no longer a documented vessel and identifies the applicant as the owner;
  - If the vessel was a foreign-documented vessel, a record issued by the foreign country which shows the vessel is no longer a foreign-documented vessel and identifies the applicant as the owner; or
  - o In all other cases, a certificate of origin, bill of sale, or other record that to the satisfaction of the DHSMV identifies the applicant as the owner.

Lastly, the bill amends s. 328.01, F.S., requiring the DHSMV to maintain any records submitted in connection with an application, and authorizing the DHSMV to require an application for a certificate of title to be accompanied by payment of all fees and taxes by the applicant.

#### **DHSMV** Records

**Section 4** creates s. 328.015, F.S. requiring the DHSMV to retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title. The DHSMV must retain all information regarding a security interest in a vessel for at least 10 years after the DHSMV receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel.

A person who submits a record to the DHSMV may request an acknowledgement of the filing by the DHSMV. The DHSMV must send the person an acknowledgment showing the hull identification number, the information in the filed record, and the date and time the record was received by or the submission was accepted by the DHSMV. The DHSMV must send the following information to any person who requests it and pays a \$1 fee:<sup>33</sup>

- Whether the DHSMV's files indicate, as of the a date specified by the DHSMV but no earlier than three days before the request is received, a copy of any certificate of title, security interest, termination statement, or title brand that relates to a vessel;
  - o Identified by a hull identification number designated in the request;
  - o Identified by a vessel number designated in the request; or
  - Owned by a person designated in the request.
- With respect to the vessel:
  - The name and address of any owner and the secured party as indicated in the DHSMV's files;
  - A copy of any termination statement indicated in the DHSMV's files and the statement's effective date; and
  - o A copy of any certificate of origin, secured party transfer statement, transfer-by-law statement, and other evidence of previous or current transfers of ownership.

The DHSMV must, upon request, send the requested information in a record that is self-authenticating.

#### Governing Vessel Law

**Section 5** creates s. 328.02, F.S., providing that the local law of the jurisdiction under whose certificate of title a vessel is covered governs all issues relating to the certificate from the time the vessel becomes covered by the certificate until the vessel becomes covered by another certificate, or becomes a documented vessel, even if no relationship exists between the jurisdiction and the vessel or its owner. A vessel becomes covered when an application and the applicable fee are delivered to the DHSMV or to the governmental agency that creates a certificate in another jurisdiction.

<sup>&</sup>lt;sup>33</sup> Section 320.05(3)(b)2., F.S.

# Certificate of Title Required

**Section 6** amends s. 328.03, F.S., requiring a vessel owner to deliver an application and fee for certificate of title for the vessel, not later than 20 days from the date of ownership or the date Florida becomes the state of principal use.

The bill creates new exceptions for titling vessels in Florida, providing that an application for a certificate is not required for:

- A documented vessel;
- A foreign-documented vessel;
- A barge;
- A vessel before delivery if the vessel is under construction or completed pursuant to contract;
- A vessel held by a dealer for sale or lease; and
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer.

The bill also deletes the following current exceptions:

- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- An amphibious vessel for which a vehicle title is issued by DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; and
- A vessel owned and operated by the state.

Additionally, the bill provides requirements for issuing, transferring, or renewing a certificate of number of an undocumented vessel issued under federal law.

The bill deletes the provisions providing that a vessel may be operated, used, or stored for up to 180 days after the date of application for a certificate of title while the application is pending. The bill also deletes the provisions providing that when selling, assigning, or transferring a titled vessel, the seller must deliver a valid certificate of title to the purchaser. The bill amends the provision requiring the purchaser to file an application for title transfer within 30 days and changes it to 20 days.

Lastly, the bill specifies that a certificate of title is not only prima facie evidence of the ownership of the vessel, but also of the accuracy of the information in the record that constitutes the certificate.

#### Certificate of Title Content

**Section 7** creates s. 328.04, F.S., providing requirements for the content of a certificate of title. A certificate must contain:

- The date the certificate was created;
- The name of the owner of record and, if not all owners are listed, an indication that there are additional owners indicated in the DHSMV's files;
- The mailing address of the owner of record;

- The hull identification number:
- A description of the vessel as required in s. 328.01(2)(e);
- The name and mailing address of the secured party of record; and
- All title brands indicated in the DHSMV's files.

Each title brand indicated on a certificate of title must identify the jurisdiction under whose law the title brand was created. If the vessel was previously registered or titled in a foreign country, the DHSMV must indicate such fact on the certificate of title. The written certificate of title must contain a form, signed under penalty of perjury that all owners consent to a transfer of an ownership interest to another person. The written certificate of title must also contain a form for the owner of record to indicate that the vessel is hull damaged.

# <u>Title Brands for Hull-Damaged Vehicles</u>

**Section 8** creates s. 328.045, F.S., providing responsibilities of an owner and insurer of a hull-damaged vessel. If damage occurred to a vessel while the owner was the owner of the vessel and the owner has notice of the damage at the time of the transfer, the owner must:

- Deliver to the DHSMV an application for a new certificate and include the title brand designation "Hull Damaged"; or
- Indicate on the certificate that the vessel is hull damaged and deliver the certificate to the transferee.

Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the DHSMV, the insurer must deliver an application to the DHSMV and include the title brand "Hull Damaged." Once the DHSMV receives the above information, the DHSMV has 20 days to create a new certificate that indicates that the vessel is branded "Hull Damaged." An owner or insurer who fails to comply with the above disclosures is subject to a civil penalty of \$1,000.

#### Maintenance and Access to Vessel Title Files

**Section 9** creates s. 328.055, F.S., requiring the DHSMV to maintain the information contained in all certificates of title and the information submitted with the application. Specifically, the DHSMV must:

- Ascertain or assign the hull identification number for the vessel;
- Maintain the hull identification number and all the information submitted with the
  application pursuant to which the record relates, including the date and time the record was
  delivered to the DHSMV;
- Maintain the files for public inspection; and
- Index the files of the DHSMV by hull identification number, vessel number, and name of the owner of record, and any other method used by the DHSMV.

Additionally, the DHSMV must also maintain in its files for each vessel, all title brands, the name of each secured party known to the DHSMV, the name of each person known to DHSMV to be claiming an ownership interest in the vessel, and all stolen property reports the DHSMV has received. The DHSMV is required to release the information in its files to federal, state, or

local governments, and the information provided on the certificate of title is subject to public record.

## Creation of Title

**Section 10** creates s. 328.06, F.S., providing responsibilities of the DHSMV when creating a certificate of title. On creation of a written or electronic certificate of title, the DHSMV must promptly send the certificate or record evidencing the certificate to the secured party or owner of record. If the DHSMV creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate.

Before the DHSMV creates an electronic certificate of title, any written certificate must be surrendered to the department. If the DHSMV creates an electronic certificate, the DHSMV must destroy the written certificate. The DHSMV must maintain in its files the date and time of destruction.

#### Effect of Possession of Title

**Section 11** creates s. 328.065, F.S., specifying that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel, but nothing prohibits enforcement of a security interest in, levy on, or foreclosure of a statutory or common-law lien on a vessel. Absence of an indication of such a lien on a certificate does not invalidate the lien.

<u>Duties Relating to Refusal to Issue/Authority to Cancel a Certificate of Title or Registration</u>

**Section 12** substantially amends s. 328.09, F.S., providing the DHSMV with duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title. Unless an application for a certificate of title is rejected, the DHSMV must create a certificate for the vessel not later than 20 days after delivery of the application to the DHSMV. The DHSMV must create an electronic certificate of title unless the owner requests a written certificate.

The DHSMV may reject an application for a certificate of title only if:

- The application is not in compliance;
- The application does not contain sufficient documentation for the DHSMV to determine whether the applicant is entitled to a certificate;
- There is a reasonable basis for concluding that the application is fraudulent or issuance of a certificate would facilitate a fraudulent or illegal act; or
- The application does not comply with the laws of this state.

The DHSMV must reject an application for a certificate of title for a vessel that is a documented vessel or a foreign-documented vessel. The DHSMV may cancel a created certificate of title only if the DHSMV:

- Could have rejected the application for the certificate;
- Is required to cancel the certificate under another provision of this part; or
- Receives satisfactory evidence that the vessel is a documented vessel or a foreigndocumented vessel.

Lastly, the bill provides for the opportunity for a hearing during which the owner may present evidence in support of or opposition to cancellation of a certificate of title.

#### Effect of Missing or Incorrect Information

**Section 13** creates s. 328.101, F.S., specifying that a certificate of title is effective even if it contains incorrect information or does not contain required information.

#### **Duplicate Certificates of Title**

**Section 14** creates s. 328.11, F.S., providing additional requirements for obtaining a duplicate certificate of title. In addition to a certificate of title being lost, destroyed, or mutilated, if a certificate is stolen, the owner of record may apply for and, by furnishing information satisfactory to the DHSMV, obtain a duplicate certificate in the name of the owner of record.

An applicant for a duplicate certificate of title must sign the application and comply with all requirements for title application. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.

The bill provides that a duplicate certificate of title created by the DHSMV must comply with all the requirements for the contents of a certificate of title. The duplicate certificate of title must state that it is a "duplicate." If a person receiving a duplicate certificate of title finds the original certificate, the person must destroy the original certificate.

Lastly, the bill removes the provision allowing an applicant for duplicate certificate of title to apply for reissuance of the certificate if the applicant has not received the duplicate title from the DHSMV within 180 days after the date of issuance of the certificate.

#### Perfection of Security Interests

**Section 15** creates s. 328.12, F.S., providing requirements for the determination and perfection of a security interest in a vessel. A security interest in a vessel can be perfected only by delivery of an application for a certificate of title to the DHSMV that identifies the secured party and otherwise complies with all title application requirements. An application identifies a person as a secured party if a person named as an owner, lessor, consignor, or bailor in an application for a certificate of title is a security interest.

The bill provides that if the DHSMV has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to the DHSMV of an application to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:

- The name of the owner of record;
- The name and mailing address of the secured party;
- The hull identification number for the vessel; and
- If DHSMV has created a written certificate of title for the vessel, the certificate.

On delivery of an application and payment of fees, the DHSMV must create a new certificate of title and deliver the new certificate or a record evidencing an electronic certificate. The DHSMV must maintain it its files the date and time of delivery of the application.

If a secured party assigns a perfected security interest in a vessel, the receipt by the DHSMV of a statement providing the name of the assignee as secured party is not required to continue the perfected status of the security interest. A purchaser of a vessel subject to a security interest who obtains a release from the secured party takes free of the security interest and of the rights of a transferee, unless the transfer is indicated in the files the DHSMV's files or on the certificate. This section of the bill expressly does not apply to a security interest:

- Created in a vessel by a person during any period in which the vessel is inventory held
  for sale or lease by the person or is leased by the person as lessor if the person is in the
  business of selling vessels;
- In a barge for which no application for a certificate of title has been delivered to the DHSMV; or
- In a vessel before delivery if the vessel is under construction, or completed, pursuant to a contract and for which no application for a certificate has been delivered to the DHSMV.

However, the new section does apply if a certificate of documentation for a documented vessel is deleted or canceled.

The bill also contains provisions specifying when perfected security interests attach, depending on the law under which the security interest arises.

Lastly, the bill authorizes DHSMV to adopt rules to administer the new section of law created by the bill.

#### **Termination Statements**

**Section 16** creates s. 328.125, F.S., providing requirements for the delivery of a statement of the termination of a security interest. A secured party must deliver a termination statement to the DHSMV and, on the debtor's request, to the debtor, by the earlier of:

- Twenty days after the secured party receives a signed demand from an owner for a termination statement if there is no obligation secured by the vessel and no commitment to make an advance, incur an obligation, or otherwise give value secured by the vessel; or
- If the vessel is consumer goods, 30 days after there is no obligation secured by the vessel under the same conditions.

If a written certificate of title has been created and delivered to a secured party and a termination statement is required, the secured party must deliver the certificate to the debtor or to the DHSMV with the statement.

The bill provides that on delivery to the DHSMV of a termination statement authorized by the secured party, the security interest to which the statement relates ceases to be perfected. If the security interest to which the statement relates is indicated on the certificate of title, the DHSMV must create and deliver a new certificate. Additionally, the DHSMV must maintain in its files the date and time of delivery of the statement to the DHSMV.

Lastly, the bill provides that a secured party that fails to comply with the new section of law is liable for any loss that the secured party had reason to know might result from its lack of compliance.

#### Rights of a Purchaser Other Than Secured Party

**Section 17**, creates s. 328.14, F.S., providing for the rights of a purchaser of a vessel who is not a secured party. A buyer in the ordinary course of business is afforded protection under state law even if an existing certificate of title was not signed and delivered to the buyer or a new certificate listing the buyer as owner of record was not created.

#### Rights of Secured Party

**Section 18** creates s. 328.145, F.S., providing for the rights of a secured party. If, a security interest in a vessel is perfected and the DHSMV creates a certificate of title that does not indicate that the vessel is subject to the security interest:

- A buyer of the vessel takes free of the security interest if the buyer, without knowledge of the security interest, pays for and receives possession of the vessel; and
- The security interest is subordinate to a conflicting security interest in the vessel that is perfected after creation of the certificate and without the conflicting secured party's knowledge of the security interest.

## Notice of Vessel Lien

**Section 19** amends s. 328.15, F.S., to repeal provisions replaced by the bill, including the following:

- Requirements relating to enforceable liens and the content of lien certificates;
- Direction to the DHSMV regarding entry of a lien in its records;
- Provisions specifying the result of vessel registration in the names of two or more persons as co-owners using the conjunctives "or" and "and."
- The process for second or subsequent liens placed on a vessel by the owner or by the state child support enforcement program.
- Repeal of the \$1 fee to the DHSMV to recording each notice of lien.

The bill sunsets the following provisions of s. 328.15, F.S., on October 1, 2022, at which time the expired provisions in this section are replaced by those in the bill:

- Authorization of a debtor or registered owner to demand and receive a satisfaction of lien.
- Provisions allowing the DHSMV to adopt rules permitting the use of other methods of lien satisfaction, such as a stamp.
- Assessment of liability for costs and attorney fees for failure to furnish a debtor or registered owner of a vessel a satisfaction of lien and related provisions governing satisfaction of liens.
- Authorization for duplicate certificates of title.
- Penalties for failure to return a certificate of title after demand by the DHSMV or for failure to forward satisfactions of lien after such demand.

• The requirement that the DHSMV use the last known address of record when sending any required notice.

• Provisions for substitution of an original lienholder's name on the certificate of title by an assignee.

# Applications for Transfer of Ownership or Termination of Security Interest

**Section 22** creates s. 328.215, F.S., specifying circumstances by which the DHSMV may create a new certificate of title after the receipt of an application for a transfer of ownership or termination of a security interest, without the applicant providing a certificate of title. If the DHSMV receives an application for a new certificate of title unaccompanied by a signed certificate of title, the DHSMV may create a new certificate of title if:

- The requirements for application for and information to be included in a certificate of title as well as the requirements for fraud prevention are met;
- The applicant provides an affidavit stating facts showing the applicant is entitled to a transfer of ownership or termination statement;
- The applicant provides the DHSMV with evidence that proper notification of the application has been sent to the owner of record; and
- The applicant submits any other information required by the DHSMV as evidence of the applicant's ownership or right to terminate the security interest, and the DHSMV has no credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel.

The DHSMV may indicate in the certificate of title that the certificate was created without submission of a signed certificate or termination statement. If after one year, the DHSMV has not received any credible information indicating theft, fraud, unsatisfied security interest, or lien on the vessel, the DHSMV must remove the indication from the certificate if requested by the applicant.

The bill authorizes DHSMV to require a bond, indemnity, or other security for a vessel title that has a transfer of ownership or security interest and is titled without a signed certificate of title. Unless the value of a vessel is less than \$5,000, DHSMV may require the applicant to post a bond or provide an equal source of indemnity or security (not to exceed twice the value of the vessel). Unless DHSMV receives a claim for indemnity within one year after creation of the certificate of title, DHSMV must release any bond, indemnity, or other security at the request of the applicant.

#### Transfer of Ownership

**Section 23** creates s. 328.22, F.S., providing rules for the transfer of ownership in a vessel. On a voluntary transfer of vessel title ownership, the following rules apply:

- If the transferor's interest is noted on the paper certificate, the transferor must promptly sign the certificate and deliver it to the transferee. If the transferor does not have possession of the certificate, the person in possession of the certificate has a duty to facilitate the transfer.
- If the certificate of title is an electronic certificate, the transferor must promptly sign and deliver to the transferee a record evidencing the transfer of ownership to the transferee.

• The transferee has a right to enforce, by specific performance, the transfer of the certificate of title from the transferor.

Failure to comply with the above rules does not render the transfer of ownership of a vessel ineffective between the parties; however, the transfer may not be effective against another person claiming an interest in the vessel. A transferor who complies with the above rules is not liable as owner of the vessel for an event occurring after the transfer.

#### Transfer of Ownership by Secured Party

**Section 24** creates s. 328.23, F.S., providing a definition for "secured party's transfer statement." "Secured party's transfer statement" means a record signed by the secured party of record stating:

- That there has been a default on an obligation secured by the vessel;
- That the secured party of record is exercising or has exercised post-default remedies with respect to the vessel;
- That by reason of the exercise, the secured party of record has the right to transfer the ownership interest of an owner, and the name of the owner;
- The name and last known mailing address of the owner of record and the secured party of record;
- The name of the transferee;
- Other information required in the application for certificate of title; and
- One of the following:
  - o The certificate of title is an electronic certificate.
  - o The secured party does not have possession of the written certificate of title created in the name of the owner of record.
  - The secured party is delivering the written certificate of title to DHSMV with the secured party's transfer statement.

Additionally, the bill provides DHSMV's duties upon receipt of a secured party's transfer statement. Unless DHSMV has cause to reject a secured party's transfer statement, the department must:

- Accept the statement;
- Amend its files to reflect the transfer; and
- If the name of the owner whose interest is being transferred is indicated on the certificate:
  - o Cancel the certificate even if the certificate has not been delivered to DHSMV;
  - o Create a new certificate indicating the transferee as owner; and
  - o Deliver the new certificate or a record evidencing an electronic certificate.

The secured party is still held to the duties under the Uniform Commercial Code for secured transactions.

# Transfer by Operation of Law

**Section 25** creates s. 328.24, F.S., providing a definition for "by operation of law". "By operation of law" means pursuant to a law or judicial order affecting ownership of a vessel:

• Because of death, divorce, or other family law proceeding, merger, consolidation, dissolution, or bankruptcy;

- Through the exercise of the rights of a lien creditor or a person having a lien created by statute or rule of law; or
- Through other legal process.

The bill provides the requirements for a transfer of ownership by operation of law. A transfer-by-law statement must contain:

- The name and last known mailing address of the owner of record and the transferee, and the other information required for application of title;
- Documentation sufficient to establish the transferee's ownership interest or right to acquire the ownership interest;
- A statement that:
  - The certificate of title is an electronic certificate of title:
  - o The transferee does not have possession of the written certificate of title created in the name of the owner of record; or
  - The transferee is delivering the written certificate to the department with the transfer-by-law statement; and
- Except for a transfer due to death, divorce, family law proceeding, merger, consolidation, dissolution, or bankruptcy, evidence that notification of the transfer and the intent to file the transfer-by-law statement has been sent to all persons indicated in the DHSMV's files as having an interest, including a security interest, in the vessel.

Unless the DHSMV has cause to reject the transfer, the department must:

- Accept the statement;
- Amend its files to reflect the transfer; and
- If the name of the owner whose interest is being transferred is indicated on the certificate:
  - o Cancel the certificate even if the certificate has not been delivered to the DHSMV;
  - o Create a new certificate indicating the transferee as owner;
  - o Indicate on the new certificate any security interest indicated on the canceled certificate, unless a court order provides otherwise; and
  - o Deliver the new certificate or a record evidencing an electronic certificate.

This new section of law does not apply to defaults under the Uniform Commercial Code.

#### Supplemental Principles of Law and Equity

**Section 26** creates s. 328.25, F.S., provides that the principles of law and equity supplement the provisions of the bill.

#### "Grandfather" Provisions

**Sections 30** creates an undesignated section of law providing that the rights, duties, and interests flowing from a transaction, certificate of title, or record relating to a vessel which was validly entered into or created before October 1, 2019, remains valid.

The bill does not affect an action or proceeding commenced before October 1, 2019.

A security interest that is enforceable immediately before October 1, 2019, that would have priority over the rights of a lien creditor at that time, is deemed a perfected security interest. A security interest perfected immediately before the same date remains perfected until the earlier of:

- The time perfection would have ceased under the law under which the security interest was perfected; or
- October 1, 2022.

The bill does not affect the priority of a security interest in a vessel if immediately before October 1, 2019, the security interest is enforceable and perfected, and that priority is established.

#### **Retroactive Application**

**Section 31** creates an undesignated section of law, subject to the provisions relating to transfer of ownership by law described above, applying the bill to any transaction, certificate of title, or record relating to a vessel, even if the transaction, certificate, or record was entered into or created before October 1, 2019.

#### **Technical Revisions**

**Sections 20, 21, 27, 28, and 29** of the bill amend ss. 328.16, 328.165, 409.2575, 705.103, and 721.08, F.S., conforming provisions and cross-references to changes made by the bill.

#### **Effective Date**

**Section 30** requires the bill take effect October 1, 2019.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

#### E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

Section 8 of the bill requires, at or before the time an owner of record transfers an ownership interest in a hull-damaged vessel covered by a certificate of title created by the DHSMV, if the damage occurred while that person was an owner and the person has notice of the damage at the time of the transfer, the owner shall either apply to the DHSMV for a new certificate that includes the title brand, "Hull Damaged," or indicate on the certificate that the vessel is hull damaged. Additionally, before an insurer transfers an ownership in a hull-damaged vessel covered by a certificate of title created by the DHSMV, the insurer must apply for a new certificate that includes the title brand. The existing fee for issuance of each vessel certificate of title is \$5.25, of which \$3.75 is retained by the tax collector. However, the requirement to obtain a new certificate as described above is a new requirement that imposes a fee previously not required. These revisions may be subject to Amendment 5 to the Florida Constitution adopted by voters in November of 2018, prohibiting the Legislature from imposing, authorizing, or raising a state tax or fee except through legislative approval by a two-thirds vote of each house of the Legislature containing no other subject. The bill may require a supermajority vote.

The tax collector offices could see an increase in vessel certificate of title applications and application fees.

#### B. Private Sector Impact:

The bill may improve the integrity of the vessel titling process by requiring a more detailed description of the vessel on the title and requiring the DHSMV to maintain the information contained in certificates of title and title applications.

#### C. Government Sector Impact:

Indeterminate. The bill requires the DHSMV to implement extensive changes to vessel titling procedures. The DHSMV has indicated that the bill will likely require additional resources and could negatively impact the delivery of the on-going Motorist Modernization initiative.<sup>35</sup>

#### VI. Technical Deficiencies:

None.

<sup>34</sup> However, if the vessel was previously registered outside the state, the DHSMV is directed to charge an additional fee of \$4. Section 328.03(6) and (7), F.S.

<sup>&</sup>lt;sup>35</sup> See email from DHSMV staff dated March 18, 2019. (On file in the Senate Infrastructure and Security Committee.

#### VII. Related Issues:

Section 19 of the bill amends s. 328.15, F.S., F.S., deleting current subsections (1), (2), and (6) and re-designating the remaining subsections. A new subsection (9) included in the revisions to s. 328.15, F.S., provides that re-designated subsections (1), (2), and (4)-(8) expire on October 1, 2019.

*Current* s. 328.15(2), F.S., contains the procedure for obtaining a certificate of title for a vessel that reflects a child support lien filed by the Department of Revenue Child Support Program. Thus, no procedure for obtaining a certificate of title for a vessel that reflects a child support lien filed by the Child Support Program would exist after the effective date of the bill, as no alternative procedure is provided for in the bill.

The Department of Revenue notes that "It is unclear how the cross-reference or amended s. 328.15 applies to the Child Support Program's authority to petition the circuit court for an order enforcing the requirements of s. 328.15. It is also unclear what if any procedure is available to the [DOR] to have a support lien reflected on a new or amended certificate of title." <sup>36</sup>

The DOR advises that under Title IV-D of the Social Security Act, which authorizes federal assistance for state child support enforcement programs, states must have a state plan that sets out and implements a procedure for filing liens against personal property to collect unpaid child support.<sup>37</sup> Should this procedure be repealed, the state's plan would be out of compliance, which could ultimately lead to a significant loss of federal funding.<sup>38</sup>

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 328.01, 328.03, 328.09, 328.11, 328.15, 328.16, 328.165, 409.2575, 705.103, and 721.08.

This bill creates the following sections of the Florida Statutes: 328.001, 328.0015, 328.015, 328.02, 328.04, 328.045, 328.055, 328.06, 328.065, 328.09, 328.101, 328.12, 328.125, 328.14, 328.145, 328.215, 328.22, 328.23, 328.24, and 328.25.

#### IX. Additional Information:

A.	Committee Substitute – Statement of Changes:
	(Summarizing differences between the Committee Substitute and the prior version of the bill.)
	None.

#### B. Amendments:

None.

<sup>36</sup> See the DOR 2019 Agency Legislative Bill Analysis of identical language contained in CS/HB 475. (On file in the Senate Infrastructure and Security Committee.

<sup>&</sup>lt;sup>37</sup> See 42 U.S.C. s. 666(a)(4) and 42 U.S.C. 666(c)(1)(G)(iv).

<sup>&</sup>lt;sup>38</sup> Conversation with DOR staff, March 18, 2019.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

1 A bill to be entitled 2 An act relating to certificates of title for vessels; 3 creating s. 328.001, F.S.; providing a short title; creating s. 328.0015, F.S.; providing definitions; 4 5 amending s. 328.01, F.S.; revising requirements for 6 application for, and information to be included in, a 7 certificate of title for a vessel; creating s. 8 328.015, F.S.; requiring the Department of Highway 9 Safety and Motor Vehicles to retain certain 10 information relating to ownership and titling of 11 vessels; requiring the department to furnish certain 12 information upon request; creating s. 328.02, F.S.; providing that the law of the state in which a vessel 13 14 is titled governs all issues relating to a certificate 15 of title; specifying when a vessel becomes covered by such certificate; amending s. 328.03, F.S.; requiring 16 a vessel owner to deliver an application for 17 certificate of title to the department by a specified 18 19 time; revising circumstances under which a vessel must be titled by this state; providing requirements for 20 21 issuing, transferring, or renewing the number of an undocumented vessel issued under certain federal 22 23 provisions; deleting provisions relating to operation, use, or storage of a vessel; deleting provisions 24 25 relating to selling, assigning, or transferring a

Page 1 of 86

26

27

28

29

30

31

32

33

34

35

36

37

38 39

40

41

42

43

44

45

46 47

48

49 50

vessel; specifying that a certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate; creating s. 328.04, F.S.; providing requirements for the contents of a certificate of title; creating s. 328.045, F.S.; providing responsibilities of an owner and insurer of a hulldamaged vessel when transferring an ownership interest in the vessel; requiring the department to create a new certificate indicating such damage; providing civil penalties; creating s. 328.055, F.S.; requiring the department to maintain certain information in its files and to provide certain information to governmental entities; specifying that certain information is a public record; creating s. 328.06, F.S.; providing responsibilities of the department when creating a certificate of title; creating s. 328.065, F.S.; specifying effect of possession of a certificate of title; providing construction; amending s. 328.09, F.S.; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for a hearing; creating s. 328.101, F.S.; specifying that a certificate of title and certain other records are effective despite missing or incorrect information;

Page 2 of 86

51

52

53

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68 69

70

71

72

73

74

75

amending s. 328.11, F.S.; providing requirements for obtaining a duplicate certificate of title; creating s. 328.12, F.S.; providing requirements for determination and perfection of a security interest in a vessel; providing applicability; creating s. 328.125, F.S.; providing requirements for the delivery of a statement of termination of a security interest; providing duties of the department; providing liability for noncompliance; creating s. 328.14, F.S.; providing for the rights of a purchaser of a vessel who is not a secured party; creating s. 328.145, F.S.; providing for the rights of a secured party; amending s. 328.15, F.S.; deleting certain provisions relating to notice of a lien; providing for future repeal of certain provisions; amending ss. 328.16 and 328.165, F.S.; conforming provisions to changes made by the act; creating s. 328.215, F.S.; specifying circumstances under which the department may create a new certificate of title after receipt of an application for a transfer of ownership or termination of a security interest unaccompanied by a certificate of title; authorizing the department to indicate certain information on the new certificate; authorizing the department to require a bond, indemnity, or other security; providing for the

Page 3 of 86

76

77

78

79

80

81

82

83

84

85

86

87

88 89

90

91

92

93

94

95

96

97

98

99

100

release of such bond, indemnity, or other security; providing that the department is not liable for creating a certificate of title based on erroneous or fraudulent information; providing penalties; creating s. 328.22, F.S.; providing requirements for the transfer of ownership in a vessel; providing effect of noncompliance; creating s. 328.23, F.S.; providing a definition; providing duties of the department upon receipt of a secured party's transfer statement; providing construction; creating s. 328.24, F.S.; providing a definition; providing requirements for a transfer of ownership by operation of law; providing duties of the department; providing applicability; creating s. 328.25, F.S.; providing that the principles and law of equity supplement the provisions of the act; creating s. 328.41, F.S.; authorizing the department to adopt rules to implement vessel registration provisions; amending ss. 409.2575, 705.103, and 721.08, F.S.; conforming provisions and cross-references to changes made by the act; providing construction and applicability regarding transactions, certificates of title, and records entered into or created, actions or proceedings commenced, and security interests perfected before the effective date of the act; providing applicability; providing an

Page 4 of 86

101	effective date.
102	
103	Be It Enacted by the Legislature of the State of Florida:
104	
105	Section 1. Section 328.001, Florida Statutes, is created
106	to read:
107	328.001 Short title.—This part may be cited as the
108	"Uniform Certificate of Title for Vessels Act."
109	Section 2. Section 328.0015, Florida Statutes, is created
110	to read:
111	328.0015 Definitions.—
112	(1) As used in this part, the term:
113	(a) "Barge" means a vessel that is not self-propelled or
114	fitted for propulsion by sail, paddle, oar, or similar device.
115	(b) "Builder's certificate" means a certificate of the
116	facts of build of a vessel described in 46 C.F.R. s. 67.99.
117	(c) "Buyer" means a person who buys or contracts to buy a
118	vessel.
119	(d) "Cancel," with respect to a certificate of title,
120	means to make the certificate ineffective.
121	(e) "Certificate of origin" means a record created by a
122	manufacturer or importer as the manufacturer's or importer's
123	proof of identity of a vessel. The term includes a
124	manufacturer's certificate or statement of origin and an
125	importer's certificate or statement of origin. The term does not

Page 5 of 86

include a builder's certificate.

- (f) "Certificate of title" means a record, created by the department or by a governmental agency of another jurisdiction under the law of that jurisdiction, that is designated as a certificate of title by the department or agency and is evidence of ownership of a vessel.
- (g) "Dealer" means a person, including a manufacturer, in the business of selling vessels.
- (h) "Department" means the Department of Highway Safety and Motor Vehicles.
- (i) "Documented vessel" means a vessel covered by a certificate of documentation issued pursuant to 46 U.S.C. s. 12105. The term does not include a foreign-documented vessel.
- (j) "Electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.
- (k) "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- (1) "Foreign-documented vessel" means a vessel the ownership of which is recorded in a registry maintained by a country other than the United States which identifies each person who has an ownership interest in a vessel and includes a unique alphanumeric designation for the vessel.
  - (m) "Good faith" means honesty in fact and the observance

Page 6 of 86

151	of reasonable commercial standards of fair dealing.
152	(n) "Hull damaged" means compromised with respect to the
153	integrity of a vessel's hull by a collision, allision, lightning
154	strike, fire, explosion, running aground, or similar occurrence,
155	or the sinking of a vessel in a manner that creates a
156	significant risk to the integrity of the vessel's hull.
157	(o) "Hull identification number" means the alphanumeric
158	designation assigned to a vessel pursuant to 33 C.F.R. part 181.
159	(p) "Lien creditor," with respect to a vessel, means:
160	1. A creditor that has acquired a lien on the vessel by
161	attachment, levy, or the like;
162	2. An assignee for benefit of creditors from the time of
163	assignment;
164	3. A trustee in bankruptcy from the date of the filing of
165	the petition; or
166	4. A receiver in equity from the time of appointment.
167	(q) "Owner" means a person who has legal title to a
168	vessel.
169	(r) "Owner of record" means the owner indicated in the
170	files of the department or, if the files indicate more than one
171	owner, the one first indicated.
172	(s) "Person" means an individual, corporation, business
173	trust, estate, trust, statutory trust, partnership, limited
174	liability company, association, joint venture, public
175	corporation government or governmental subdivision agency or

Page 7 of 86

176	instrumentality, or any other legal or commercial entity.
177	(t) "Purchase" means to take by sale, lease, mortgage,
178	pledge, consensual lien, security interest, gift, or any other
179	voluntary transaction that creates an interest in a vessel.
180	(u) "Purchaser" means a person who takes by purchase.
181	(v) "Record" means information that is inscribed on a
182	tangible medium or that is stored in an electronic or other
183	medium and is retrievable in perceivable form.
184	(w) "Secured party," with respect to a vessel, means a
185	person:
186	1. In whose favor a security interest is created or
187	provided for under a security agreement, regardless of whether
188	any obligation to be secured is outstanding;
189	2. Who is a consignor as defined under chapter 679; or
190	3. Who holds a security interest arising under s. 672.401,
191	s. 672.505, s. 672.711(3), or s. 680.508(5).
192	(x) "Secured party of record" means the secured party
193	whose name is indicated as the name of the secured party in the
194	files of the department or, if the files indicate more than one
195	secured party, the one first indicated.
196	(y) "Security interest" means an interest in a vessel
197	which secures payment or performance of an obligation if the
198	interest is created by contract or arises under s. 672.401, s.
199	672.505, s. 672.711(3), or s. 680.508(5). The term includes any
200	interest of a consignor in a vessel in a transaction that is

Page 8 of 86

subject to chapter 679. The term does not include the special
property interest of a buyer of a vessel on identification of
that vessel to a contract for sale under s. 672.501, but a buyer
also may acquire a security interest by complying with chapter
679. Except as otherwise provided in s. 672.505, the right of a
seller or lessor of a vessel under chapter 672 or chapter 680 to
retain or acquire possession of the vessel is not a security
interest, but a seller or lessor also may acquire a security
interest by complying with chapter 679. The retention or
reservation of title by a seller of a vessel notwithstanding
shipment or delivery to the buyer under s. 672.401 is limited in
effect to a reservation of a security interest. Whether a
transaction in the form of a lease creates a security interest
is determined as provided in part II of chapter 671.
(z) "Sign" means, with present intent to authenticate or
adopt a record, to:
1. Make or adopt a tangible symbol; or
2. Attach to or logically associate with the record an
electronic symbol sound or process

- (aa) "State" means a state of the United States, the

  District of Columbia, Puerto Rico, the United States Virgin

  Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- (bb) "State of principal use" means the state on the waters of which a vessel is or will be used, operated,

Page 9 of 86

226	navigated, or employed more than on the waters of any other
227	state during a calendar year.
228	(cc) "Title brand" means a designation of previous damage,
229	use, or condition that must be indicated on a certificate of
230	title.
231	(dd) "Transfer of ownership" means a voluntary or
232	involuntary conveyance of an interest in a vessel.
233	(ee) "Vessel" means a watercraft used or capable of being
234	used as a means of transportation on water, except:
235	1. A seaplane;
236	2. An amphibious vehicle for which a certificate of title
237	is issued pursuant to chapter 319 or a similar statute of
238	another state;
239	3. Watercraft less than 16 feet in length and propelled
240	solely by sail, paddle, oar, or an engine of less than 10
241	horsepower;
242	4. Watercraft that operate only on a permanently fixed,
243	manufactured course and the movement of which is restricted to
244	or guided by means of a mechanical device to which the
245	watercraft is attached or by which the watercraft is controlled;
246	5. A stationary floating structure that:
247	a. Does not have and is not designed to have a mode of
248	propulsion of its own;
249	b. Is dependent for utilities upon a continuous utility

Page 10 of 86

CODING: Words stricken are deletions; words underlined are additions.

hookup to a source originating on shore; and

250

c. Has a permanent, continuous hookup to a shoreside	
sewage system;	
6. Watercraft owned by the United States, a state, or a	<u>i</u>
foreign government or a political subdivision of any of them;	<del>-</del>
255 <u>and</u>	
7. Watercraft used solely as a lifeboat on another	
watercraft.	
(ff) "Vessel number" means the alphanumeric designation	1
for a vessel issued pursuant to 46 U.S.C. s. 12301.	
(gg) "Written certificate of title" means a certificate	of
title consisting of information inscribed on a tangible media	ım.
(2) The following definitions and terms also apply to t	his
263 <u>part:</u>	
(a) "Agreement" as defined in s. 671.201(3).	
(b) "Buyer in ordinary course of business" as defined in	<u>.n</u>
266 <u>s. 671.201(9).</u>	
(c) "Conspicuous" as defined in s. 671.201(10).	
(d) "Consumer goods" as defined in s. 679.1021(1)(w).	
(e) "Debtor" as defined in s. 679.1021(1)(bb).	
(f) "Knowledge" as defined in s. 671.209.	
(g) "Lease" as defined in s. 680.1031(1)(j).	
(h) "Lessor" as defined in 680.1031(1)(p).	
(i) "Notice" as defined s. 671.209.	
(j) "Representative" as defined in s. 671.201(36).	
(k) "Sale" as defined in s. 672.106(1).	

Page 11 of 86

276	(1) "Security agreement" as defined in s.
277	679.1021(1)(uuu).
278	(m) "Seller" as defined in s. 672.103(1)(d).
279	(n) "Send" as defined in s. 671.201(39).
280	(o) "Value" as defined in s. 671.211.
281	Section 3. Section 328.01, Florida Statutes, is amended to
282	read:
283	328.01 Application for certificate of title
284	(1) $\frac{1}{1}$ The owner of a vessel which is required to be
285	titled shall apply to the county tax collector for a certificate
286	of title. Except as otherwise provided in ss. 328.045, 328.11,
287	328.12, 328.215, 328.23, and 328.24, only an owner may apply for
288	a certificate of title.
289	(2) An application for a certificate of title must be
290	signed by the applicant and contain:
291	(a) The applicant's name, the street address of the
292	applicant's principal residence, and, if different, the
293	applicant's mailing address;
294	(b) The name and mailing address of each other owner of
295	the vessel;
296	(c) The hull identification number for the vessel or, if
297	none, an application for the issuance of a hull identification
298	number for the vessel;
299	(d) The vessel number for the vessel or, if none issued by
300	the department, an application for a vessel number;

Page 12 of 86

301	(e) A description of the vessel as required by the
302	department, which must include:
303	1. The official number for the vessel, if any, assigned by
304	the United States Coast Guard;
305	2. The name of the manufacturer, builder, or maker;
306	3. The model year or the year in which the manufacture or
307	build of the vessel was completed;
308	4. The overall length of the vessel;
309	5. The vessel type;
310	6. The hull material;
311	7. The propulsion type;
312	8. The engine drive type, if any; and
313	9. The fuel type, if any;
314	(f) An indication of all security interests in the vessel
315	known to the applicant and the name and mailing address of each
316	secured party;
317	(g) A statement that the vessel is not a documented vessel
318	or a foreign-documented vessel;
319	(h) Any title brand known to the applicant and, if known,
320	the jurisdiction under whose law the title brand was created;
321	(i) If the applicant knows that the vessel is hull
322	damaged, a statement that the vessel is hull damaged;
323	(j) If the application is made in connection with a
324	transfer of ownership, the transferor's name, street address,
325	and, if different, mailing address, the sales price, if any, and

Page 13 of 86

CODING: Words  $\frac{\text{stricken}}{\text{stricken}}$  are deletions; words  $\frac{\text{underlined}}{\text{ore additions}}$  are additions.

326	the date of the transfer; and
327	(k) If the vessel was previously registered or titled in
328	another jurisdiction, a statement identifying each jurisdiction
329	known to the applicant in which the vessel was registered or
330	titled.
331	(3) In addition to the information required by subsection
332	(2), an application for a certificate of title may contain an
333	electronic communication address of the owner, transferor, or
334	secured party.
335	(4) Except as otherwise provided in s. 328.11, s. 328.215,
336	s. 328.23, or s. 328.24, an application for a certificate of
337	title must be accompanied by:
338	(a) A certificate of title signed by the owner shown on
339	the certificate and which:
340	1. Identifies the applicant as the owner of the vessel; or
341	2. Is accompanied by a record that identifies the
342	applicant as the owner; or
343	(b) If there is no certificate of title:
344	1. If the vessel was a documented vessel, a record issued
345	by the United States Coast Guard which shows the vessel is no
346	longer a documented vessel and identifies the applicant as the
347	<pre>owner;</pre>
348	2. If the vessel was a foreign-documented vessel, a record
349	issued by the foreign country which shows the vessel is no
350	longer a foreign-documented vessel and identifies the applicant

Page 14 of 86

## as the owner; or

- 3. In all other cases, a certificate of origin, bill of sale, or other record that to the satisfaction of the department identifies the applicant as the owner.
- (5) A record submitted in connection with an application is part of the application. The department shall maintain the record in its files.
- certificate of title be accompanied by payment or evidence of payment of all fees and taxes payable by the applicant under the laws of this state other than this part in connection with the application or the acquisition or use of the vessel The application shall include the true name of the owner, the residence or business address of the owner, and the complete description of the vessel, including the hull identification number, except that an application for a certificate of title for a homemade vessel shall state all the foregoing information except the hull identification number.
- (7)(a) The application shall be signed by the owner and shall be accompanied by personal or business identification and the prescribed fee. An individual applicant must provide a valid driver license or identification card issued by this state or another state or a valid passport. A business applicant must provide a federal employer identification number, if applicable, verification that the business is authorized to conduct business

in the state, or a Florida city or county business license or number.

- (b) The owner of an undocumented vessel that is exempt from titling may apply to the county tax collector for a certificate of title by filing an application accompanied by the prescribed fee.
- (2) (a) The owner of a manufactured vessel that was initially sold in this state for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application the original copy of the manufacturer's statement of origin for that vessel.
- (b) The owner of a manufactured vessel that was initially sold in another state or country for which vessel an application for an initial title is made shall establish proof of ownership by submitting with the application:
- 1. The original copy of the manufacturer's statement of origin if the vessel was initially sold or manufactured in a state or country requiring the issuance of such a statement or the original copy of the executed bill of sale if the vessel was initially sold or manufactured in a state or country not requiring the issuance of a manufacturer's statement of origin; and
- 2. The most recent certificate of registration for the vessel, if such a certificate was issued.
  - (c) In making application for an initial title, the owner

Page 16 of 86

of a homemade vessel shall establish proof of ownership by submitting with the application:

1. A notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is less than 16 feet in length; or

2. A certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder or its equivalent, whichever is acceptable to the Department of Highway Safety and Motor Vehicles, if the vessel is 16 feet or more in length.

(d) The owner of a nontitled vessel registered or previously registered in another state or country for which an application for title is made in this state shall establish proof of ownership by surrendering, with the submission of the application, the original copy of the most current certificate of registration issued by the other state or country.

(e) The owner of a vessel titled in another state or country for which an application for title is made in this state shall not be issued a title unless and until all existing titles to the vessel are surrendered to the Department of Highway Safety and Motor Vehicles. The department shall retain the evidence of title which is presented by the applicant and on the basis of which the certificate of title is issued. The department shall use reasonable diligence in ascertaining whether the facts in the application are true; and, if satisfied

Page 17 of 86

that the applicant is the owner of the vessel and that the application is in the proper form, the department shall issue a certificate of title.

(f) In making application for the titling of a vessel previously documented by the Federal Government, the current owner shall establish proof of ownership by submitting with the application a copy of the canceled documentation papers or a properly executed release-from-documentation certificate provided by the United States Coast Guard. In the event such documentation papers or certification are in the name of a person other than the current owner, the current owner shall provide the original copy of all subsequently executed bills of sale applicable to the vessel.

(3) (a) In making application for a title upon transfer of ownership of a vessel, the new owner shall surrender to the Department of Highway Safety and Motor Vehicles the last title document issued for that vessel. The document shall be properly executed. Proper execution includes, but is not limited to, the previous owner's signature and certification that the vessel to be transferred is debt-free or is subject to a lien. If a lien exists, the previous owner shall furnish the new owner, on forms supplied by the Department of Highway Safety and Motor Vehicles, the names and addresses of all lienholders and the dates of all liens, together with a statement from each lienholder that the lienholder has knowledge of and consents to the transfer of

Page 18 of 86

title to the new owner.

451

452

453

454

455

456

457

458

459

460

461

462

463

464

465

466

467

468

469

470

471

472

473

474

475

(b) If the application for transfer of title is based upon a contractual default, the recorded lienholder shall establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document shall accompany the application for transfer of title. If, on the basis of departmental records, there appears to be any other lien on the vessel, the certificate of title must contain a statement of such a lien, unless the application for a certificate of title is either accompanied by proper evidence of the satisfaction or extinction of the lien or contains a statement certifying that any lienholder named on the lastissued certificate of title has been sent notice by certified mail, at least 5 days before the application was filed, of the applicant's intention to seek a repossessed title. If such notice is given and no written protest to the department is presented by a subsequent lienholder within 15 days after the date on which the notice was mailed, the certificate of title shall be issued showing no liens. If the former owner or subsequent lienholder files a written protest under oath within the 15-day period, the department shall not issue the repossessed certificate for 10 days thereafter. If, within the 10-day period, no injunction or other order of a court of

Page 19 of 86

competent jurisdiction has been served on the department commanding it not to deliver the certificate, the department shall deliver the repossessed certificate to the applicant, or as is otherwise directed in the application, showing no other liens than those shown in the application.

476

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

495

496

497

498

499500

(c) In making application for transfer of title from a deceased titled owner, the new owner or surviving coowner shall establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and testament or letters of administration appointing the personal representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the decedent's last will and testament, and an affidavit by the decedent's surviving spouse or heirs affirming rights of ownership may be accepted by the department. If the decedent died intestate, a court order awarding the ownership of the vessel or an affidavit by the decedent's surviving spouse or heirs establishing or releasing all rights of ownership and a copy of the decedent's death certificate shall be submitted to the department.

(c) (d) An owner or coowner who has made a bona fide sale or transfer of a vessel and has delivered possession thereof to a purchaser shall not, by reason of any of the provisions of this chapter, be considered the owner or coowner of the vessel

Page 20 of 86

so as to be subject to civil liability for the operation of the vessel thereafter by another if the owner or coowner has fulfilled either of the following requirements:

- 1. The owner or coowner has delivered to the department, or has placed in the United States mail, addressed to the department, either the certificate of title, properly endorsed, or a notice in the form prescribed by the department; or
- 2. The owner or coowner has made proper endorsement and delivery of the certificate of title as provided by this chapter. As used in this subparagraph, the term "proper endorsement" means:
- a. The signature of one coowner if the vessel is held in joint tenancy, signified by the vessel's being registered in the names of two or more persons as coowners in the alternative by the use of the word "or." In a joint tenancy, each coowner is considered to have granted to each of the other coowners the absolute right to dispose of the title and interest in the vessel, and, upon the death of a coowner, the interest of the decedent in the jointly held vessel passes to the surviving coowner or coowners. This sub-subparagraph is applicable even if the coowners are husband and wife; or
- b. The signatures of every coowner or of the respective personal representatives of the coowners if the vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and."

Page 21 of 86

The department shall adopt suitable language that must appear upon the certificate of title to effectuate the manner in which the interest in or title to the vessel is held.

(8) (4) If the owner cannot furnish the department of Highway Safety and Motor Vehicles with all the required ownership documentation, the department may, at its discretion, issue a title conditioned on the owner's agreement to indemnify the department and its agents and defend the title against all claims or actions arising out of such issuance.

(9) (5) (a) An application for an initial title or a title transfer shall include payment of the applicable state sales tax or proof of payment of such tax.

(b) An application for a title transfer between individuals, which transfer is not exempt from the payment of sales tax, shall include payment of the appropriate sales tax payable on the selling price for the complete vessel rig, which includes the vessel and its motor, trailer, and accessories, if any. If the applicant submits with his or her application an itemized, properly executed bill of sale which separately describes and itemizes the prices paid for each component of the rig, only the vessel and trailer will be subject to the sales tax.

(10) (6) The department of Highway Safety and Motor Vehicles shall prescribe and provide suitable forms for

Page 22 of 86

applications, certificates of title, notices of security interests, and other notices and forms necessary to carry out the provisions of this chapter.

Section 4. Section 328.015, Florida Statutes, is created to read:

- 328.015 Duties and operation of the department.-
- (1) The department shall retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title.
- information regarding a security interest in a vessel for at least 10 years after the department receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel and any other methods provided by the department.
- submits information that is accepted by the department, and requests an acknowledgment of the filing or submission, the department shall send to the person an acknowledgment showing the hull identification number of the vessel to which the record or submission relates, the information in the filed record or submission, and the date and time the record was received or the submission was accepted. A request under this section must contain the hull identification number and be delivered by means

576	authorized by the department.
577	(4) The department shall send or otherwise make available
578	in a record the following information to any person who requests
579	it and pays the applicable fee:
580	(a) Whether the files of the department indicate, as of a
581	date and time specified by the department, but not a date
582	earlier than 3 days before the department received the request,
583	any certificate of title, security interest, termination
584	statement, or title brand that relates to a vessel:
585	1. Identified by a hull identification number designated
586	in the request;
587	2. Identified by a vessel number designated in the
588	request; or
589	3. Owned by a person designated in the request;
590	(b) With respect to the vessel:
591	1. The name and address of any owner as indicated in the
592	files of the department or on the certificate of title;
593	2. The name and address of any secured party as indicated
594	in the files of the department or on the certificate, and the
595	effective date of the information; and
596	3. A copy of any termination statement indicated in the
597	files of the department and the effective date of the
598	termination statement; and
599	(c) With respect to the vessel, a copy of any certificate
600	of origin, secured party transfer statement, transfer-by-law

Page 24 of 86

statemer.	it und	der s.	328.2	4,	and	other	evider	nce o	f pre	eviou	ls or	
current	trans	sfers	of own	ers	hip.							
(5)	In	respo	nding	to	a re	equest	under	this	sect	cion,	the	
departme	ent ma	av pro	vide t	he	reau	ested	inforr	natio	n in	anv	mediu	11

- department may provide the requested information in any medium.

  On request, the department shall send the requested information in a record that is self-authenticating.
- Section 5. Section 328.02, Florida Statutes, is created to read:
- 328.02 Law governing vessel covered by certificate of title.—
- (1) The law of the state under which a vessel's certificate of title is covered governs all issues relating to the certificate from the time the vessel becomes covered by the certificate until the vessel becomes covered by another certificate or becomes a documented vessel, even if no other relationship exists between the state and the vessel or its owner.
- (2) A vessel becomes covered by a certificate of title when an application for the certificate and the applicable fee are delivered to the department in accordance with this part or to the governmental agency that creates a certificate in another jurisdiction in accordance with the law of that jurisdiction.
- Section 6. Section 328.03, Florida Statutes, is amended to read:
  - 328.03 Certificate of title required.—

Page 25 of 86

526	(1) Except as otherwise provided in subsections (2) and
527	(3), each vessel that is operated, used, or stored on the waters
528	of this state must be titled by this state pursuant to this
529	part, and the owner of a vessel for which this state is the
530	state of principal use shall deliver to the department an
531	application for a certificate of title for the vessel, with the
532	applicable fee, not later than 30 days after the later of:
533	(a) The date of a transfer of ownership; or
534	(b) The date this state becomes the state of principal
535	use.
536	(2) An application for a certificate of title is not
537	required for chapter, unless it is:
538	(a) A documented vessel;
539	(b) A foreign-documented vessel;
540	(c) A barge;
541	(d) A vessel before delivery if the vessel is under
542	construction or completed pursuant to contract;
543	(e) A vessel held by a dealer for sale or lease;
544	(f) A vessel used solely for demonstration, testing, or
545	sales promotional purposes by the manufacturer or dealer;
546	(g) (a) A vessel operated, used, or stored exclusively on
547	private lakes and ponds;
548	(h) (b) A vessel owned by the United States Government;
549	(c) A non-motor-powered vessel less than 16 feet in
550	<del>length;</del>

Page 26 of 86

651	(d) A federally documented vessel;
652	(i) (e) A vessel already covered by a registration number
653	in full force and effect which was awarded to it pursuant to a
654	federally approved numbering system of another state or by the
655	United States Coast Guard in a state without a federally
656	approved numbering system, if the vessel is not located in this
657	state for a period in excess of 90 consecutive days; $or$
658	(j)(f) A vessel from a country other than the United
659	States temporarily used, operated, or stored on the waters of
660	this state for a period that is not in excess of 90 days $\div$
661	(g) An amphibious vessel for which a vehicle title is
662	issued by the Department of Highway Safety and Motor Vehicles;
663	(h) A vessel used solely for demonstration, testing, or
664	sales promotional purposes by the manufacturer or dealer; or
665	(i) A vessel owned and operated by the state or a
666	political subdivision thereof.
667	(3) The department may not issue, transfer, or renew a
668	number issued to a vessel pursuant to the requirements of 46
669	U.S.C. s. 12301 unless the department has created a certificate
670	of title for the vessel or an application for a certificate for
671	the vessel and the applicable fee have been delivered to the
672	department.
673	(2) A person shall not operate, use, or store a vessel for
674	which a certificate of title is required unless the owner has
675	received from the Department of Highway Safety and Motor

Page 27 of 86

Vehicles a valid certificate of title for such vessel. However, such vessel may be operated, used, or stored for a period of up to 180 days after the date of application for a certificate of title while the application is pending.

- (3) A person shall not sell, assign, or transfer a vessel titled by the state without delivering to the purchaser or transferee a valid certificate of title with an assignment on it showing the transfer of title to the purchaser or transferee. A person shall not purchase or otherwise acquire a vessel required to be titled by the state without obtaining a certificate of title for the vessel in his or her name. The purchaser or transferee shall, within 30 days after a change in vessel ownership, file an application for a title transfer with the county tax collector.
- (4) An additional \$10 fee shall be charged against the purchaser or transferee if he or she files a title transfer application after the 30-day period. The county tax collector shall be entitled to retain \$5 of the additional amount.
- (5)(4) A certificate of title is prima facie evidence of the accuracy of the information in the record that constitutes the certificate and of the ownership of the vessel. A certificate of title is good for the life of the vessel so long as the certificate is owned or held by the legal holder. If a titled vessel is destroyed or abandoned, the owner, with the consent of any recorded lienholders, shall, within 30 days after

Page 28 of 86

the destruction or abandonment, surrender to the department for cancellation any and all title documents. If a titled vessel is insured and the insurer has paid the owner for the total loss of the vessel, the insurer shall obtain the title to the vessel and, within 30 days after receiving the title, forward the title to the department of Highway Safety and Motor Vehicles for cancellation. The insurer may retain the certificate of title when payment for the loss was made because of the theft of the vessel.

- (6) (5) The department of Highway Safety and Motor Vehicles shall provide labeled places on the title where the seller's price shall be indicated when a vessel is sold and where a selling dealer shall record his or her valid sales tax certificate of registration number.
- (7)(6)(a) The department of Highway Safety and Motor Vehicles shall charge a fee of \$5.25 for issuing each certificate of title. The tax collector shall be entitled to retain \$3.75 of the fee.
- (b) Beginning July 1, 1996, The department of Highway Safety and Motor Vehicles shall use security procedures, processes, and materials in the preparation and issuance of each certificate of title to prohibit, to the extent possible, a person's ability to alter, counterfeit, duplicate, or modify the certificate.
  - (8) (7) The department of Highway Safety and Motor Vehicles

Page 29 of 86

726	shall charge a fee of \$4 in addition to that charged in
727	subsection $\underline{(7)}$ $\overline{(6)}$ for each initial certificate of title issued
728	for a vessel previously registered outside this state.
729	(9)(8) The department of Highway Safety and Motor Vehicles
730	shall make regulations necessary and convenient to carry out the
731	provisions of this chapter.
732	Section 7. Section 328.04, Florida Statutes, is created to
733	read:
734	328.04 Content of certificate of title.—
735	(1) A certificate of title must contain:
736	(a) The date the certificate was created;
737	(b) The name of the owner of record and, if not all owners
738	are listed, an indication that there are additional owners
739	indicated in the files of the department;
740	(c) The mailing address of the owner of record;
741	(d) The hull identification number;
742	(e) The information listed in s. 328.01(2)(e);
743	(f) Except as otherwise provided in s. 328.12(2), the name
744	and mailing address of the secured party of record, if any, and
745	if not all secured parties are listed, an indication that there
746	are other security interests indicated in the files of the
747	department; and
748	(g) All title brands indicated in the files of the
749	department covering the vessel, including brands indicated on a
750	certificate created by a governmental agency of another

Page 30 of 86

jurisdiction and delivered to the department.

- (2) This part does not preclude the department from noting on a certificate of title the name and mailing address of a secured party that is not a secured party of record.
- (3) For each title brand indicated on a certificate of title, the certificate must identify the jurisdiction under whose law the title brand was created or the jurisdiction that created the certificate on which the title brand was indicated. If the meaning of a title brand is not easily ascertainable or cannot be accommodated on the certificate, the certificate may state: "Previously branded in (insert the jurisdiction under whose law the title brand was created or whose certificate of title previously indicated the title brand)."
- (4) If the files of the department indicate that a vessel was previously registered or titled in a foreign country, the department shall indicate on the certificate of title that the vessel was registered or titled in that country.
- (5) A written certificate of title must contain a form that all owners indicated on the certificate may sign to evidence consent to a transfer of an ownership interest to another person. The form must include a certification, signed under penalty of perjury, that the statements made are true and correct to the best of each owner's knowledge, information, and belief.
  - (6) A written certificate of title must contain a form for

Page 31 of 86

the owner of record to indicate, in connection with a transfer of an ownership interest, that the vessel is hull damaged.

Section 8. Section 328.045, Florida Statutes, is created to read:

## 328.045 Title brands.-

- (1) Unless subsection (3) applies, at or before the time the owner of record transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, if the damage occurred while that person was an owner of the vessel and the person has notice of the damage at the time of the transfer, the owner shall:
- (a) Deliver to the department an application for a new certificate that complies with s. 328.01 and includes the title brand designation "Hull Damaged"; or
- (b) Indicate on the certificate in the place designated for that purpose that the vessel is hull damaged and deliver the certificate to the transferee.
- (2) Not later than 30 days after delivery of the application under paragraph (1)(a) or the certificate of title under paragraph (1)(b), the department shall create a new certificate that indicates that the vessel is branded "Hull Damaged."
- (3) Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by the department, the insurer shall deliver to the

Page 32 of 86

801	department an application for a new certificate that complies
802	with s. 328.01 and includes the title brand designation "Hull
803	Damaged." Not later than 30 days after delivery of the
804	application to the department, the department shall create a new
805	certificate that indicates that the vessel is branded "Hull
806	Damaged."
807	(4) An owner of record who fails to comply with subsection
808	(1), a person who solicits or colludes in a failure by an owner
809	of record to comply with subsection (1), or an insurer that
810	fails to comply with subsection (3) commits a noncriminal
811	infraction under s. 327.73(1) for which the penalty is \$5,000
812	for the first offense, \$15,000 for a second offense, and \$25,000
813	for each subsequent offense.
814	Section 9. Section 328.055, Florida Statutes, is created
815	to read:
816	328.055 Maintenance of and access to files
817	(1) For each record relating to a certificate of title
818	submitted to the department, the department shall:
819	(a) Ascertain or assign the hull identification number for
820	the vessel;
821	(b) Maintain the hull identification number and all the
822	information submitted with the application pursuant to s.
823	328.01(2) to which the record relates, including the date and
824	time the record was delivered to the department;
825	(c) Maintain the files for public inspection subject to

Page 33 of 86

826	subsection (	5	) :	and
0 2 0	SUDSCULION	ι U	,,	and

- $\underline{\mbox{(d)}}$  Index the files of the department as required by subsection (2).
- information contained in all certificates of title created under this part. The information in the files of the department must be searchable by the hull identification number of the vessel, the vessel number, the name of the owner of record, and any other method used by the department.
- vessel for which it has created a certificate of title, all title brands known to the department, the name of each secured party known to the department, the name of each person known to the department to be claiming an ownership interest, and all stolen property reports the department has received.
- (4) Upon request, for safety, security, or law enforcement purposes, the department shall provide to federal, state, or local government the information in its files relating to any vessel for which the department has issued a certificate of title.
- (5) Except as otherwise provided by the laws of this state other than this part, the information required under s. 328.04 is a public record.
- Section 10. Section 328.06, Florida Statutes, is created to read:

Page 34 of 86

328.06 Action required on creation of certificate of title.—

- (1) On creation of a written certificate of title, the department shall promptly send the certificate to the secured party of record or, if none, to the owner of record at the address indicated for that person in the files of the department. On creation of an electronic certificate of title, the department shall promptly send a record evidencing the certificate to the owner of record and, if there is one, to the secured party of record at the address indicated for each person in the files of the department. The department may send the record to the person's mailing address or, if indicated in the files of the department, an electronic address.
- (2) If the department creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate. The department shall maintain in the files of the department the date and time of cancellation.
- certificate of title, any written certificate for the vessel must be surrendered to the department. If the department creates an electronic certificate, the department shall destroy or otherwise cancel the written certificate for the vessel which has been surrendered to the department and maintain in the files of the department the date and time of destruction or other

876 cancellation. If a written certificate being canceled is not 877 destroyed, the department shall indicate on the face of the 878 certificate that it has been canceled. 879 Section 11. Section 328.065, Florida Statutes, is created 880 to read: 881 328.065 Effect of possession of certificate of title; 882 judicial process.-Possession of a certificate of title does not 883 by itself provide a right to obtain possession of a vessel. Garnishment, attachment, levy, replevin, or other judicial 884 885 process against the certificate is not effective to determine 886 possessory rights to the vessel. This part does not prohibit 887 enforcement under the laws of this state of a security interest 888 in, levy on, or foreclosure of a statutory or common-law lien on 889 a vessel. Absence of an indication of a statutory or common-law 890 lien on a certificate does not invalidate the lien. 891 Section 12. Section 328.09, Florida Statutes, is amended 892 to read: 893 (Substantial rewording of section. See 894 s. 328.09, F.S., for present text.) 895 328.09 Refusal to issue and authority to cancel a 896 certificate of title or registration.-897 (1) Unless an application for a certificate of title is 898 rejected under subsection (3) or subsection (4), the department 899 shall create a certificate for the vessel in accordance with subsection (2) not later than 30 days after delivery to the 900

Page 36 of 86

901	department of an application that complies with s. 328.01.
902	(2) If the department creates electronic certificates of
903	title, the department shall create an electronic certificate
904	unless in the application the secured party of record or, if
905	none, the owner of record requests that the department create a
906	written certificate.
907	(3) Except as otherwise provided in subsection (4), the
908	department may reject an application for a certificate of title
909	only if:
910	(a) The application does not comply with s. 328.01;
911	(b) The application does not contain documentation
912	sufficient for the department to determine whether the applicant
913	is entitled to a certificate;
914	(c) There is a reasonable basis for concluding that the
915	application is fraudulent or issuance of a certificate would
916	facilitate a fraudulent or illegal act; or
917	(d) The application does not comply with the laws of this
918	state other than this part.
919	(4) The department shall reject an application for a
920	certificate of title for a vessel that is a documented vessel or
921	a foreign-documented vessel.
922	(5) The department may cancel a certificate of title
923	created by it only if the department:
924	(a) Could have rejected the application for the
925	certificate under subsection (3);

Page 37 of 86

(b) Is required to cancel the certificate under another
provision of this part; or
(c) Receives satisfactory evidence that the vessel is a
documented vessel or a foreign-documented vessel.
(6) The decision by the department to reject an
application for a certificate of title or cancel a certificate
of title pursuant to this section is subject to a hearing
pursuant to ss. 120.569 and 120.57 at which the owner and any
other interested party may present evidence in support of or
opposition to the rejection of the application for a certificate
of title or the cancellation of a certificate of title.
Section 13. Section 328.101, Florida Statutes, is created
to read:
328.101 Effect of missing or incorrect information.—Except
as otherwise provided in s. 679.337, a certificate of title or
other record required or authorized by this part is effective
even if it contains unintended scrivener's errors or does not
contain certain required information if such missing information
is determined by the department to be inconsequential to the
issuing of a certificate of title or other record.
Section 14. Section 328.11, Florida Statutes, is amended
to read:
328.11 Duplicate certificate of title
(1) If a written certificate of title is lost, stolen,
mutilated, destroyed, or otherwise becomes unavailable or

Page 38 of 86

illegible, the secured party of record or, if no secured party is indicated in the files of the department, the owner of record may apply for and, by furnishing information satisfactory to the department, obtain a duplicate certificate in the name of the owner of record.

- (2) An applicant for a duplicate certificate of title must sign the application, and, except as otherwise permitted by the department, the application must comply with s. 328.01. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.
- (3) A duplicate certificate of title created by the department must comply with s. 328.04 and indicate on the face of the certificate that it is a duplicate certificate.
- (4) If a person receiving a duplicate certificate of title subsequently obtains possession of the original written certificate, the person shall promptly destroy the original certificate of title.
- (5) (1) The Department of Highway Safety and Motor Vehicles may issue a duplicate certificate of title upon application by the person entitled to hold such a certificate if the department is satisfied that the original certificate has been lost, destroyed, or mutilated. The department shall charge a fee of \$6 for issuing a duplicate certificate.
  - (6) (2) In addition to the fee imposed by subsection (5)

Page 39 of 86

(1), the department of Highway Safety and Motor Vehicles shall charge a fee of \$5 for expedited service in issuing a duplicate certificate of title. Application for such expedited service may be made by mail or in person. The department shall issue each certificate of title applied for under this subsection within 5 working days after receipt of a proper application or shall refund the additional \$5 fee upon written request by the applicant.

- (3) If, following the issuance of an original, duplicate, or corrected certificate of title by the department, the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien thereon may, within 180 days after the date of issuance of the title, apply to the department for reissuance of the certificate of title. An additional fee may not be charged for reissuance under this subsection.
- (7) (4) The department shall implement a system to verify that the application is signed by a person authorized to receive a duplicate title certificate under this section if the address shown on the application is different from the address shown for the applicant on the records of the department.
- Section 15. Section 328.12, Florida Statutes, is created to read:
  - 328.12 Perfection of security interest.—
  - (1) Except as otherwise provided in this section, a

Page 40 of 86

security interest in a vessel may be perfected only by delivery to the department of an application for a certificate of title that identifies the secured party and otherwise complies with s. 328.01. The security interest is perfected on the later of delivery to the department of the application and the applicable fee or attachment of the security interest under s. 679.2031.

- (2) If the interest of a person named as owner, lessor, consignor, or bailor in an application for a certificate of title delivered to the department is a security interest, the application sufficiently identifies the person as a secured party. Identification on the application for a certificate of a person as owner, lessor, consignor, or bailor is not by itself a factor in determining whether the person's interest is a security interest.
- (3) If the department has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to the department of an application, on a form the department may require, to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:
  - (a) The name of the owner of record;
  - (b) The name and mailing address of the secured party;
  - (c) The hull identification number for the vessel; and
- (d) If the department has created a written certificate of title for the vessel, the certificate.

Page 41 of 86

(4) A security interest perfected under subsection (3) is perfected on the later of delivery to the department of the application and all applicable fees or attachment of the security interest under s. 679.2031.

- (5) On delivery of an application that complies with subsection (3) and payment of all applicable fees, the department shall create a new certificate of title pursuant to s. 328.09 and deliver the new certificate or a record evidencing an electronic certificate pursuant to s. 328.06. The department shall maintain in the files of the department the date and time of delivery of the application to the department.
- interest in a vessel, the receipt by the department of a statement providing the name of the assignee as secured party is not required to continue the perfected status of the security interest against creditors of and transferees from the original debtor. A purchaser of a vessel subject to a security interest who obtains a release from the secured party indicated in the files of the department or on the certificate takes free of the security interest and of the rights of a transferee unless the transfer is indicated in the files of the department or on the certificate.
  - (7) This section does not apply to a security interest:
- (a) Created in a vessel by a person during any period in which the vessel is inventory held for sale or lease by the

Page 42 of 86

1051	person or is leased by the person as lessor if the person is in
1052	the business of selling vessels;
1053	(b) In a barge for which no application for a certificate
1054	of title has been delivered to the department; or
1055	(c) In a vessel before delivery if the vessel is under
1056	construction, or completed, pursuant to contract and for which
1057	no application for a certificate has been delivered to the
1058	department.
1059	(8) This subsection applies if a certificate of
1060	documentation for a documented vessel is deleted or canceled. If
1061	a security interest in the vessel was valid immediately before
1062	deletion or cancellation against a third party as a result of
1063	compliance with 46 U.S.C. s. 31321, the security interest is and
1064	remains perfected until the earlier of 4 months after
1065	cancellation of the certificate or the time the security
1066	interest becomes perfected under this part.
1067	(9) A security interest in a vessel arising under s.
1068	672.401, s. 672.505, s. 672.711(3), or s. 680.508(5) is
1069	perfected when it attaches but becomes unperfected when the
1070	debtor obtains possession of the vessel, unless the security
1071	interest is perfected pursuant to subsection (1) or subsection

- (10) A security interest in a vessel as proceeds of other collateral is perfected to the extent provided in s. 679.3151.
  - (11) A security interest in a vessel perfected under the

Page 43 of 86

CODING: Words stricken are deletions; words underlined are additions.

(3) before the debtor obtains possession.

1072

1073

1074

1075

law of another jurisdiction is perfected to the extent provided
in s. 679.3161(4).
Section 16. Section 328.125, Florida Statutes, is created
to read:
328.125 Termination statement.—
(1) A secured party indicated in the files of the
department as having a security interest in a vessel shall
deliver a termination statement to the department and, on the
debtor's request, to the debtor, by the earlier of:
(a) Twenty days after the secured party receives a signed
demand from an owner for a termination statement and there is no
obligation secured by the vessel subject to the security
interest and no commitment to make an advance, incur an
obligation, or otherwise give value secured by the vessel; or
(b) If the vessel is consumer goods, 30 days after there
is no obligation secured by the vessel and no commitment to make
an advance, incur an obligation, or otherwise give value secured
by the vessel.
(2) If a written certificate of title has been created and
delivered to a secured party and a termination statement is
required under subsection (1), the secured party, not later than
the date required by subsection (1), shall deliver the
certificate to the debtor or to the department with the
statement. If the certificate is lost, stolen, mutilated,

Page 44 of 86

destroyed, or is otherwise unavailable or illegible, the secured

CODING: Words stricken are deletions; words underlined are additions.

1100

party shall deliver with the statement, not later than the date required by subsection (1), an application for a duplicate certificate meeting the requirements of s. 328.11.

- (3) On delivery to the department of a termination statement authorized by the secured party, the security interest to which the statement relates ceases to be perfected. If the security interest to which the statement relates was indicated on the certificate of title, the department shall create a new certificate and deliver the new certificate or a record evidencing an electronic certificate. The department shall maintain in its files the date and time of delivery to the department of the statement.
- (4) A secured party that fails to comply with this section is liable for any loss that the secured party had reason to know might result from its failure to comply and which could not reasonably have been prevented and for the cost of an application for a certificate of title under s. 328.01 or s. 328.11.
- Section 17. Section 328.14, Florida Statutes, is created to read:
  - 328.14 Rights of purchaser other than secured party.—
- (1) A buyer in ordinary course of business has the protections afforded by ss. 672.403(2) and 679.320(1) even if an existing certificate of title was not signed and delivered to the buyer or a new certificate listing the buyer as owner of

Page 45 of 86

L126	record was not created.
L127	(2) Except as otherwise provided in ss. 328.145 and
L128	328.22, the rights of a purchaser of a vessel who is not a buyer
L129	in ordinary course of business or a lien creditor are governed
L130	by the Uniform Commercial Code.
L131	Section 18. Section 328.145, Florida Statutes, is created
L132	to read:
L133	328.145 Rights of secured party
L134	(1) Subject to subsection (2), the effect of perfection
L135	and nonperfection of a security interest and the priority of a
L136	perfected or unperfected security interest with respect to the
L137	rights of a purchaser or creditor, including a lien creditor, is
L138	governed by the Uniform Commercial Code.
L139	(2) If, while a security interest in a vessel is perfected
L140	by any method under this part, the department creates a
L141	certificate of title that does not indicate that the vessel is
L142	subject to the security interest or contain a statement that it
L143	may be subject to security interests not indicated on the
L144	<pre>certificate:</pre>
L145	(a) A buyer of the vessel, other than a person in the
L146	business of selling or leasing vessels of that kind, takes free
L147	of the security interest if the buyer, acting in good faith and
L148	without knowledge of the security interest, gives value and
L149	receives possession of the vessel; and

Page 46 of 86

The security interest is subordinate to a conflicting

CODING: Words stricken are deletions; words underlined are additions.

1150

(b)

1151	security interest in the vessel that is perfected under s.
1152	328.12 after creation of the certificate and without the
1153	conflicting secured party's knowledge of the security interest.
1154	Section 19. Section 328.15, Florida Statutes, is amended
1155	to read:
1156	328.15 Notice of lien on vessel; recording
1157	(1) No lien for purchase money or as security for a debt
1158	in the form of retain title contract, conditional bill of sale,
1159	chattel mortgage, or otherwise on a vessel shall be enforceable
1160	in any of the courts of this state against creditors or
1161	subsequent purchasers for a valuable consideration and without
1162	notice unless a sworn notice of such lien is recorded. The lien
1163	certificate shall contain the following information:
1164	(a) Name and address of the registered owner;
1165	(b) Date of lien;
1166	(c) Description of the vessel to include make, type, motor
1167	and serial number; and
1168	(d) Name and address of lienholder.
1169	
1170	The lien shall be recorded by the Department of Highway Safety
1171	and Motor Vehicles and shall be effective as constructive notice
1172	when filed. The date of filing of the notice of lien is the date
1173	of its receipt by the department's central office in
1174	Tallahassee, if first filed there, or otherwise by the office of
1175	a county tax collector or of the tax collector's agent.

Page 47 of 86

(2) (a) The Department of Highway Safety and Motor Vehicles shall not enter any lien upon its lien records, whether it is a first lien or a subordinate lien, unless the official certificate of title issued for the vessel is furnished with the notice of lien, so that the record of lien, whether original or subordinate, may be noted upon the face thereof. After the department records the lien, it shall send the certificate of title to the holder of the first lien who shall hold such certificate until the lien is satisfied in full.

(b) When a vessel is registered in the names of two or more persons as coowners in the alternative by the use of the word "or," whether or not the coowners are husband and wife, each coowner is considered to have granted to any other coowner the absolute right to place a lien or encumbrance on the vessel, and the signature of one coowner constitutes proper execution of the notice of lien. When a vessel is registered in the names of two or more persons as coowners in the conjunctive by the use of the word "and," the signature of each coowner is required in order to place a lien or encumbrance on the vessel.

(c) If the owner of the vessel as shown on the title certificate or the director of the state child support enforcement program desires to place a second or subsequent lien or encumbrance against the vessel when the title certificate is in the possession of the first lienholder, the owner shall send a written request to the first lienholder by certified mail and

Page 48 of 86

such first lienholder shall forward the certificate to the department for endorsement. The department shall return the certificate to the first lienholder, as indicated in the notice of lien filed by the first lienholder, after endorsing the second or subsequent lien on the certificate and on the duplicate. If the first lienholder fails, neglects, or refuses to forward the certificate of title to the department within 10 days after the date of the owner's or the director's request, the department, on written request of the subsequent lienholder or an assignee thereof, shall demand of the first lienholder the return of such certificate for the notation of the second or subsequent lien or encumbrance.

- $\underline{(1)}$  Upon the payment of  $\underline{a}$  any such lien, the debtor or the registered owner of the motorboat shall be entitled to demand and receive from the lienholder a satisfaction of the lien which shall likewise be filed with the Department of Highway Safety and Motor Vehicles.
- (2)(4) The Department of Highway Safety and Motor Vehicles under precautionary rules and regulations to be promulgated by it may permit the use, in substitution of the formal satisfaction of lien, of other methods of satisfaction, such as perforation, appropriate stamp, or otherwise, as it deems reasonable and adequate.
- $\underline{(3)}$  (a) The Department of Highway Safety and Motor Vehicles shall adopt rules to administer this section. The

Page 49 of 86

department may by rule require that a notice of satisfaction of a lien be notarized. The department shall prepare the forms of the notice of lien and the satisfaction of lien to be supplied, at a charge not to exceed 50 percent more than cost, to applicants for recording the liens or satisfactions and shall keep a record of such notices of lien and satisfactions available for inspection by the public at all reasonable times. The division may furnish certified copies of such satisfactions for a fee of \$1, which are admissible in evidence in all courts of this state under the same conditions and to the same effect as certified copies of other public records.

- (b) The department shall establish and administer an electronic titling program that requires the recording of vessel title information for new, transferred, and corrected certificates of title. Lienholders shall electronically transmit liens and lien satisfactions to the department in a format determined by the department. Individuals and lienholders who the department determines are not normally engaged in the business or practice of financing vessels are not required to participate in the electronic titling program.
- (6) The Department of Highway Safety and Motor Vehicles is entitled to a fee of \$1 for the recording of each notice of lien. No fee shall be charged for recording the satisfaction of a lien. All of the fees collected shall be paid into the Marine Resources Conservation Trust Fund.

Page 50 of 86

(4)(7)(a) Should any person, firm, or corporation holding such lien, which has been recorded by the Department of Highway Safety and Motor Vehicles, upon payment of such lien and on demand, fail or refuse, within 30 days after such payment and demand, to furnish the debtor or the registered owner of such vessel a satisfaction of the lien, then, in that event, such person, firm, or corporation shall be held liable for all costs, damages, and expenses, including reasonable attorney attorney's fees, lawfully incurred by the debtor or the registered owner of such vessel in any suit which may be brought in the courts of this state for the cancellation of such lien.

- (b) Following satisfaction of a lien, the lienholder shall enter a satisfaction thereof in the space provided on the face of the certificate of title. If there are no subsequent liens shown thereon, the certificate shall be delivered by the lienholder to the person satisfying the lien or encumbrance and an executed satisfaction on a form provided by the department shall be forwarded to the department by the lienholder within 10 days after satisfaction of the lien.
- (c) If the certificate of title shows a subsequent lien not then being discharged, an executed satisfaction of the first lien shall be delivered by the lienholder to the person satisfying the lien and the certificate of title showing satisfaction of the first lien shall be forwarded by the lienholder to the department within 10 days after satisfaction

Page 51 of 86

1276 of the lien.

- (d) If, upon receipt of a title certificate showing satisfaction of the first lien, the department determines from its records that there are no subsequent liens or encumbrances upon the vessel, the department shall forward to the owner, as shown on the face of the title, a corrected certificate showing no liens or encumbrances. If there is a subsequent lien not being discharged, the certificate of title shall be reissued showing the second or subsequent lienholder as the first lienholder and shall be delivered to the new first lienholder. The first lienholder shall be entitled to retain the certificate of title until his or her lien is satisfied. Upon satisfaction of the lien, the lienholder shall be subject to the procedures required of a first lienholder in this subsection and in subsection (2).
- (5)(8) When the original certificate of title cannot be returned to the department by the lienholder and evidence satisfactory to the department is produced that all liens or encumbrances have been satisfied, upon application by the owner for a duplicate copy of the certificate of title, upon the form prescribed by the department, accompanied by the fee prescribed in this chapter, a duplicate copy of the certificate of title without statement of liens or encumbrances shall be issued by the department and delivered to the owner.
  - (6) (9) Any person who fails, within 10 days after receipt

Page 52 of 86

of a demand by the department by certified mail, to return a certificate of title to the department as required by paragraph (2) (c) or who, upon satisfaction of a lien, fails within 10 days after receipt of such demand to forward the appropriate document to the department as required by paragraph (4) (b) (7) (b) or paragraph (4) (c) (7) (c) commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

- $\underline{(7)}$  (10) The department shall use the last known address as shown by its records when sending any notice required by this section.
- (8) (11) If the original lienholder sells and assigns his or her lien to some other person, and if the assignee desires to have his or her name substituted on the certificate of title as the holder of the lien, he or she may, after delivering the original certificate of title to the department and providing a sworn statement of the assignment, have his or her name substituted as a lienholder. Upon substitution of the assignee's name as lienholder, the department shall deliver the certificate of title to the assignee as the first lienholder.
- 1320 (9) Subsections (1), (2), and (4)-(8) shall expire October 1321 1, 2026.
- Section 20. Section 328.16, Florida Statutes, is amended to read:
- 328.16 Issuance in duplicate; delivery; liens, security
  1325 interests, and encumbrances.—

Page 53 of 86

(1) The department shall assign a number to each certificate of title and shall issue each certificate of title and each corrected certificate in duplicate. The database record shall serve as the duplicate title certificate.

1326

1327

1328

1329

1330

1331

1332

1333

1334

1335

1336

1337

1338

1339

1340

1341

1342

1343

1344

1345

1346

1347

1348

1349 1350

An authorized person must sign the original certificate of title and each corrected certificate and, if there are no liens, security interests, or encumbrances on the vessel, as shown in the records of the department or as shown in the application, must deliver the certificate to the applicant or to another person as directed by the applicant or person, agent, or attorney submitting the application. If there are one or more liens, security interests, or encumbrances on the vessel, the department must deliver the certificate to the first lienholder or secured party as shown by department records. The department shall deliver to the first lienholder or secured party, along with the certificate, a form to be subsequently used by the lienholder or secured party as a satisfaction. If the application for certificate of title shows the name of a first lienholder or secured party which is different from the name of the first lienholder or secured party as shown by the records of the department, the certificate shall not be issued to any person until after the department notifies all parties who appear to hold a lien or a security interest and the applicant for the certificate, in writing by certified mail. If the parties do not amicably resolve the conflict within 10 days

1351

1352

1353

1354

1355

1356

1357

1358

1359

1360

1361

1362

13631364

1365

1366

1367

1368

1369

1370

1371

1372

1373

13741375

after the date the notice was mailed, the department shall serve notice in writing by certified mail on all persons that appear to hold liens or security interests on that particular vessel, including the applicant for the certificate, to show cause within 15 days after the date the notice is mailed why it should not issue and deliver the certificate to the secured party of record or person indicated in the notice of lien filed by the lienholder whose name appears in the application as the first lienholder without showing any lien or liens as outstanding other than those appearing in the application or those filed subsequent to the filing of the application for the certificate of title. If, within the 15-day period, any person other than the lienholder or secured party of record shown in the application or a party filing a subsequent lien or security interest, in answer to the notice to show cause, appears in person or by a representative, or responds in writing, and files a written statement under oath that his or her lien or security interest on that particular vessel is still outstanding, the department shall not issue the certificate to anyone until after the conflict has been settled by the lien or security interest claimants involved or by a court of competent jurisdiction. If the conflict is not settled amicably within 10 days after the final date for filing an answer to the notice to show cause, the complaining party shall have 10 days to obtain a ruling, or a stay order, from a court of competent jurisdiction. If a ruling

Page 55 of 86

 or stay order is not issued and served on the department within the 10-day period, the department shall issue the certificate showing no liens or security interests, except those shown in the application or thereafter filed, to the original applicant if there are no liens or security interests shown in the application and none are thereafter filed, or to the person indicated as the secured party of record or in the notice of lien filed by the lienholder whose name appears in the application as the first lienholder if there are liens shown in the application or thereafter filed. A duplicate certificate or corrected certificate must show only such security interest or interests or lien or liens as were shown in the application and subsequently filed liens or security interests that may be outstanding.

- of title shall be retained by the first lienholder <u>or secured</u> party of record. The first lienholder <u>or secured</u> party of retain the certificate until the first lien <u>or security interest</u> is satisfied.
- (4) Notwithstanding any requirements in this section or in s. 328.15 indicating that a lien or security interest on a vessel shall be noted on the face of the Florida certificate of title, if there are one or more liens, security interests, or encumbrances on a vessel, the department shall electronically transmit the lien or security interest to the first lienholder

Page 56 of 86

or secured party and notify the first lienholder or secured party of any additional liens or security interests. Subsequent lien or security interest satisfactions shall be electronically transmitted to the department and must include the name and address of the person or entity satisfying the lien or security interest. When electronic transmission of liens or security interest and lien satisfactions or security interest are used, the issuance of a certificate of title may be waived until the last lien or security interest is satisfied and a clear certificate of title is issued to the owner of the vessel.

interest has been filed with the department or noted upon a certificate of title for a period of 5 years, may apply to the department in writing for such lien or security interest to be removed from the department files or from the certificate of title. The application must be accompanied by evidence satisfactory to the department that the applicant has notified the lienholder or secured party by certified mail, not less than 20 days before prior to the date of the application, of his or her intention to apply to the department for removal of the lien or security interest. Ten days after receipt of the application, the department may remove the lien or security interest from its files or from the certificate of title, as the case may be, if no statement in writing protesting removal of the lien or security interest is received by the department from the

lienholder or secured party within the 10-day period. However, if the lienholder or secured party files with the department, within the 10-day period, a written statement that the lien or security interest is still outstanding, the department may not remove the lien or security interest until the lienholder or secured party presents a satisfaction of lien or satisfaction of security interest to the department.

Section 21. Subsection (1) of section 328.165, Florida Statutes, is amended to read:

328.165 Cancellation of certificates.-

 improperly issued, the department shall cancel the certificate. Upon cancellation of any certificate of title, the department shall notify the person to whom the certificate of title was issued, and any lienholders or secured parties appearing thereon, of the cancellation and shall demand the surrender of the certificate of title; however, the cancellation does not affect the validity of any lien or security interest noted thereon. The holder of the certificate of title shall immediately return it to the department. If a certificate of registration has been issued to the holder of a certificate of title so canceled, the department shall immediately cancel the certificate of registration and demand the return of the certificate of registration, and the holder of such certificate of registration shall immediately return it to the department.

Page 58 of 86

1451	Section 22. Section 328.215, Florida Statutes, is created
1452	to read:
1453	328.215 Application for transfer of ownership or
1454	termination of security interest without certificate of title
1455	(1) Except as otherwise provided in s. 328.23 or s.
1456	328.24, if the department receives, unaccompanied by a signed
1457	certificate of title, an application for a new certificate that
1458	includes an indication of a transfer of ownership or a
1459	termination statement, the department may create a new
1460	certificate under this section only if:
1461	(a) All other requirements under ss. 328.01 and 328.09 are
1462	<pre>met;</pre>
1463	(b) The applicant provides an affidavit stating facts
1464	showing the applicant is entitled to a transfer of ownership or
1465	termination statement;
1466	(c) The applicant provides the department with
1467	satisfactory evidence that notification of the application has
1468	been sent to the owner of record and all persons indicated in
1469	the files of the department as having an interest, including a
1470	security interest, in the vessel; at least 45 days have passed
1471	since the notification was sent; and the department has not
1472	received an objection from any of those persons; and
1473	(d) The applicant submits any other information required
1474	by the department as evidence of the applicant's ownership or
1475	right to terminate the security interest, and the department has

Page 59 of 86

no credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel.

- (2) The department may indicate in a certificate of title created under subsection (1) that the certificate was created without submission of a signed certificate or termination statement. Unless credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel is delivered to the department not later than 1 year after creation of the certificate, on request in a form and manner required by the department, the department shall remove the indication from the certificate.
- (3) Before the department creates a certificate of title under subsection (1), the department may require the applicant to post a reasonable bond or provide an equivalent source of indemnity or security. The bond, indemnity, or other security must be in a form required by the department and provide for indemnification of any owner, purchaser, or other claimant for any expense, loss, delay, or damage, including reasonable attorney fees and costs, but not including incidental or consequential damages, resulting from creation or amendment of the certificate.
- (4) Unless the department receives a claim for indemnity not later than 1 year after creation of a certificate of title

Page 60 of 86

**CS/CS/HB 475** 2019

under subsection (1), on request in a form and manner required by the department, the department shall release any bond, indemnity, or other security. The department is not liable to a person or entity for creating a certificate of title under this section when the department issues the certificate of title in good faith based on the information provided by an applicant. An applicant that submits erroneous or fraudulent information with the intent to mislead the department into issuing a certificate of title under this section is subject to the penalties established in s. 328.045(4) in addition to any other criminal or civil penalties provided by law. Section 23. Section 328.22, Florida Statutes, is created

to read:

## 328.22 Transfer of ownership.-

1501

1502

1503

1504

1505

1506

1507

1508

1509

1510

1511

1512

1513

1514

1515

1516

1517

1518

1519

1520

1521

1522

1523

1524

1525

- (1) On voluntary transfer of an ownership interest in a vessel covered by a certificate of title, the following requirements apply:
- If the certificate is a written certificate of title and the transferor's interest is noted on the certificate, the transferor shall promptly sign the certificate and deliver it to the transferee. If the transferor does not have possession of the certificate, the person in possession of the certificate has a duty to facilitate the transferor's compliance with this paragraph. A secured party does not have a duty to facilitate the transferor's compliance with this paragraph if the proposed

Page 61 of 86

1526	transfer is prohibited by the security agreement.
1527	(b) If the certificate of title is an electronic
1528	certificate of title, the transferor shall promptly sign by
1529	hand, or electronically if available, and deliver to the
1530	transferee a record evidencing the transfer of ownership to the
1531	transferee.
1532	(c) The transferee has a right enforceable by specific
1533	performance to require the transferor to comply with paragraph
1534	(a) or paragraph (b).
1535	(2) The creation of a certificate of title identifying the
1536	transferee as owner of record satisfies subsection (1).
1537	(3) A failure to comply with subsection (1) or to apply
1538	for a new certificate of title does not render a transfer of
1539	ownership of a vessel ineffective between the parties. Except as
1540	otherwise provided in s. 328.101, s. 328.14(1), s. 328.145, or
1541	s. 328.23, a transfer of ownership without compliance with
1542	subsection (1) is not effective against another person claiming
1543	an interest in the vessel.
1544	(4) A transferor that complies with subsection (1) is not
1545	liable as owner of the vessel for an event occurring after the
1546	transfer, regardless of whether the transferee applies for a new
1547	certificate of title.
1548	Section 24. Section 328.23, Florida Statutes, is created
1549	to read:

Page 62 of 86

328.23 Transfer of ownership by secured party's transfer

CODING: Words stricken are deletions; words underlined are additions.

1550

L551	<pre>statement</pre>
L552	(1) In this section, "secured party's transfer statement"
L553	means a record signed by the secured party of record stating:
L554	(a) That there has been a default on an obligation secured
L555	by the vessel;
L556	(b) That the secured party of record is exercising or has
L557	exercised post-default remedies with respect to the vessel;
L558	(c) That by reason of the exercise, the secured party of
L559	record has the right to transfer the ownership interest of an
L560	owner, and the name of the owner;
L561	(d) The name and last known mailing address of the owner
L562	of record and the secured party of record;
L563	(e) The name of the transferee;
L564	(f) Other information required by s. 328.01(2); and
L565	(g) One of the following:
L566	1. The certificate of title is an electronic certificate;
L567	2. The secured party does not have possession of the
L568	written certificate of title created in the name of the owner of
L569	record; or
L570	3. The secured party is delivering the written certificate
L571	of title to the department with the secured party's transfer
L572	statement.
L573	(2) Unless the department rejects a secured party's
L574	transfer statement for a reason stated in s. 328.09(3), not
L575	later than 30 days after delivery to the department of the

Page 63 of 86

CODING: Words  $\underline{\text{stricken}}$  are deletions; words  $\underline{\text{underlined}}$  are additions.

1576	statement and payment of fees and taxes payable under the laws
1577	of this state other than this part in connection with the
1578	statement or the acquisition or use of the vessel, the
1579	department shall:
1580	(a) Accept the statement;
1581	(b) Amend the files of the department to reflect the
1582	transfer; and
1583	(c) If the name of the owner whose ownership interest is
1584	being transferred is indicated on the certificate of title:
1585	1. Cancel the certificate even if the certificate has not
1586	been delivered to the department;
1587	2. Create a new certificate indicating the transferee as
1588	owner; and
1589	3. Deliver the new certificate or a record evidencing an
1590	electronic certificate.
1591	(3) An application under subsection (1) or the creation of
1592	a certificate of title under subsection (2) is not by itself a
1593	disposition of the vessel and does not by itself relieve the
1594	secured party of its duties under chapter 679.
1595	Section 25. Section 328.24, Florida Statutes, is created
1596	to read:
1597	328.24 Transfer by operation of law
1598	(1) In this section, "by operation of law" means pursuant
1599	to a law or judicial order affecting ownership of a vessel:
1600	(a) Because of death, divorce, or other family law

Page 64 of 86

T 0 0 T	proceeding, merger, consolidation, dissolution, or bankruptcy;
1602	(b) Through the exercise of the rights of a lien creditor
1603	or a person having a lien created by statute or rule of law; or
1604	(c) Through other legal process.
1605	(2) A transfer-by-law statement must contain:
1606	(a) The name and last known mailing address of the owner
1607	of record and the transferee and the other information required
1608	by s. 328.01;
1609	(b) Documentation sufficient to establish the transferee's
1610	ownership interest or right to acquire the ownership interest;
1611	(c) A statement that:
1612	1. The certificate of title is an electronic certificate
1613	of title;
1614	2. The transferee does not have possession of the written
1615	certificate of title created in the name of the owner of record;
1616	<u>or</u>
1617	3. The transferee is delivering the written certificate to
1618	the department with the transfer-by-law statement; and
1619	(d) Except for a transfer described in paragraph (1)(a),
1620	evidence that notification of the transfer and the intent to
1621	file the transfer-by-law statement has been sent to all persons
1622	indicated in the files of the department as having an interest,
1623	including a security interest, in the vessel.
1624	(3) Unless the department rejects a transfer-by-law
1625	statement for a reason stated in s. 328.09(3) or because the

Page 65 of 86

**CS/CS/HB 475** 2019

statement does not include documentation satisfactory to the
department as to the transferee's ownership interest or right to
acquire the ownership interest, not later than 30 days after
delivery to the department of the statement and payment of fees
and taxes payable under the law of this state other than this
part in connection with the statement or with the acquisition or
use of the vessel, the department shall:
(a) Accept the statement;
(b) Amend the files of the department to reflect the

transfer; and

1626

1627

1628 1629

1630

1631

1632

1633

1634

1635

1636

1637

1638

1639

1640

1641

1642

1643

1644

1645

1646

1647

1648

1649

1650

- (c) If the name of the owner whose ownership interest is being transferred is indicated on the certificate of title:
- Cancel the certificate even if the certificate has not been delivered to the department;
- 2. Create a new certificate indicating the transferee as owner;
- Indicate on the new certificate any security interest indicated on the canceled certificate, unless a court order provides otherwise; and
- 4. Deliver the new certificate or a record evidencing an electronic certificate.
- (4) This section does not apply to a transfer of an interest in a vessel by a secured party under part VI of chapter 679.
  - Section 26. Section 328.25, Florida Statutes, is created

Page 66 of 86

1651	to read:
1652	328.25 Supplemental principles of law and equity.—Unless
1653	displaced by a provision of this part, the principles of law and
1654	equity supplement its provisions.
1655	Section 27. Section 328.41, Florida Statutes, is created
1656	to read:
1657	328.41 Rulemaking.—The department may adopt rules pursuant
1658	to ss. 120.536(1) and 120.54 to implement this part.
1659	Section 28. Section 409.2575, Florida Statutes, is amended
1660	to read:
1661	409.2575 Liens on motor vehicles and vessels.—
1662	(1) The director of the state IV-D program, or the
1663	director's designee, may cause a lien for unpaid and delinquent
1664	support to be placed upon motor vehicles, as defined in chapter
1665	320, and upon vessels, as defined in chapter 327, that are
1666	registered in the name of an obligor who is delinquent in
1667	support payments, if the title to the property is held by a
1668	lienholder, in the manner provided in chapter 319 or <u>, if</u>
1669	applicable in accordance with s. 328.15(9), chapter 328. Notice
1670	of lien shall not be mailed unless the delinquency in support
1671	exceeds \$600.
1672	(2) If the first lienholder fails, neglects, or refuses to
1673	forward the certificate of title to the appropriate department
1674	as requested pursuant to s. 319.24 or, if applicable in
1675	accordance with s. 328.15(9), s. 328.15, the director of the IV-

Page 67 of 86

D program, or the director's designee, may apply to the circuit court for an order to enforce the requirements of s. 319.24 or s. 328.15, whichever applies.

1676

1677

1678

1679

1680

1681

1682

1683

1684

16851686

1687

1688

1689

1690

1691

1692

1693

1694

1695

1696

1697

1698

1699

1700

Section 29. Subsection (2) of section 705.103, Florida Statutes, is amended to read:

705.103 Procedure for abandoned or lost property.-

Whenever a law enforcement officer ascertains that an article of lost or abandoned property is present on public property and is of such nature that it cannot be easily removed, the officer shall cause a notice to be placed upon such article in substantially the following form: NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED PROPERTY. This property, to wit: ... (setting forth brief description) ... is unlawfully upon public property known as ... (setting forth brief description of location) ... and must be removed within 5 days; otherwise, it will be removed and disposed of pursuant to chapter 705, Florida Statutes. The owner will be liable for the costs of removal, storage, and publication of notice. Dated this: ... (setting forth the date of posting of notice)..., signed: ... (setting forth name, title, address, and telephone number of law enforcement officer).... Such notice shall be not less than 8 inches by 10 inches and shall be sufficiently weatherproof to withstand normal exposure to the elements. In addition to posting, the law enforcement

Page 68 of 86

officer shall make a reasonable effort to ascertain the name and

1701

1702

1703

1704

1705

1706

1707

1708

1709

1710

1711

1712

1713

1714

1715

1716

1717

1718

1719

1720

1721

1722

1723

17241725

address of the owner. If such is reasonably available to the officer, she or he shall mail a copy of such notice to the owner on or before the date of posting. If the property is a motor vehicle as defined in s. 320.01(1) or a vessel as defined in s. 327.02, the law enforcement agency shall contact the Department of Highway Safety and Motor Vehicles in order to determine the name and address of the owner and any person who has filed a lien on the vehicle or vessel as provided in s. 319.27(2) or (3) or s. 328.15(1). On receipt of this information, the law enforcement agency shall mail a copy of the notice by certified mail, return receipt requested, to the owner and to the lienholder, if any, except that a law enforcement officer who has issued a citation for a violation of s. 823.11 to the owner of a derelict vessel is not required to mail a copy of the notice by certified mail, return receipt requested, to the owner. If, at the end of 5 days after posting the notice and mailing such notice, if required, the owner or any person interested in the lost or abandoned article or articles described has not removed the article or articles from public property or shown reasonable cause for failure to do so, the following shall apply:

(a) For abandoned property, the law enforcement agency may retain any or all of the property for its own use or for use by the state or unit of local government, trade such property to another unit of local government or state agency, donate the

Page 69 of 86

property to a charitable organization, sell the property, or notify the appropriate refuse removal service.

1728

1729

1730

1731

1732

1733

1734

1735

1736

1737

1738

1739

1740

1741

1742

1743

1744

1745

1746

1747

1748

17491750

- (b) For lost property, the officer shall take custody and the agency shall retain custody of the property for 90 days. The agency shall publish notice of the intended disposition of the property, as provided in this section, during the first 45 days of this time period.
- If the agency elects to retain the property for use by the unit of government, donate the property to a charitable organization, surrender such property to the finder, sell the property, or trade the property to another unit of local government or state agency, notice of such election shall be given by an advertisement published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the property was found if the value of the property is more than \$100. If the value of the property is \$100 or less, notice shall be given by posting a description of the property at the law enforcement agency where the property was turned in. The notice must be posted for not less than 2 consecutive weeks in a public place designated by the law enforcement agency. The notice must describe the property in a manner reasonably adequate to permit the rightful owner of the property to claim it.
- 2. If the agency elects to sell the property, it must do so at public sale by competitive bidding. Notice of the time and

Page 70 of 86

1751

1752

1753

1754

1755

1756

1757

1758

1759

1760

1761

1762

1763

1764

1765

1766

1767

1768

1769

1770

1771

1772

1773

1774

1775

place of the sale shall be given by an advertisement of the sale published once a week for 2 consecutive weeks in a newspaper of general circulation in the county where the sale is to be held. The notice shall include a statement that the sale shall be subject to any and all liens. The sale must be held at the nearest suitable place to that where the lost or abandoned property is held or stored. The advertisement must include a description of the goods and the time and place of the sale. The sale may take place no earlier than 10 days after the final publication. If there is no newspaper of general circulation in the county where the sale is to be held, the advertisement shall be posted at the door of the courthouse and at three other public places in the county at least 10 days prior to sale. Notice of the agency's intended disposition shall describe the property in a manner reasonably adequate to permit the rightful owner of the property to identify it.

Section 30. Paragraph (c) of subsection (2) of section 721.08, Florida Statutes, is amended to read:

- 721.08 Escrow accounts; nondisturbance instruments; alternate security arrangements; transfer of legal title.—
- (2) One hundred percent of all funds or other property which is received from or on behalf of purchasers of the timeshare plan or timeshare interest prior to the occurrence of events required in this subsection shall be deposited pursuant to an escrow agreement approved by the division. The funds or

Page 71 of 86

1776 other property may be released from escrow only as follows:

- (c) Compliance with conditions. -
- 1. Timeshare licenses.—If the timeshare plan is one in which timeshare licenses are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.
  - (IV) Either:

1777

1778

1779

1780

1781

1782

1783

1784

1785

1786

1787

1788

1789

1790

1791

1792

1793

1794

1795

1796

1797

1798

1799 1800

- (A) Execution, delivery, and recordation by each interestholder of the nondisturbance and notice to creditors instrument, as described in this section; or
- (B) Transfer by the developer of legal title to the subject accommodations and facilities, or all use rights therein, into a trust satisfying the requirements of subparagraph 4. and the execution, delivery, and recordation by each other interestholder of the nondisturbance and notice to creditors instrument, as described in this section.
- b. A certified copy of each recorded nondisturbance and notice to creditors instrument.
  - c. One of the following:

Page 72 of 86

(I) A copy of a memorandum of agreement, as defined in s. 721.05, together with satisfactory evidence that the original memorandum of agreement has been irretrievably delivered for recording to the appropriate official responsible for maintaining the public records in the county in which the subject accommodations and facilities are located. The original memorandum of agreement must be recorded within 180 days after the date on which the purchaser executed her or his purchase agreement.

- (II) A notice delivered for recording to the appropriate official responsible for maintaining the public records in each county in which the subject accommodations and facilities are located notifying all persons of the identity of an independent escrow agent or trustee satisfying the requirements of subparagraph 4. that shall maintain separate books and records, in accordance with good accounting practices, for the timeshare plan in which timeshare licenses are to be sold. The books and records shall indicate each accommodation and facility that is subject to such a timeshare plan and each purchaser of a timeshare license in the timeshare plan.
- 2. Timeshare estates.—If the timeshare plan is one in which timeshare estates are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:

Page 73 of 86

a. An affidavit by the developer that all of the following conditions have been met:

- (I) Expiration of the cancellation period.
- (II) Completion of construction.
- 1830 (III) Closing.

1826

1827

1828

1829

1834

1835

1836

1837

1838

1839

1840

1841

1842

1843

1844

1845

1846

1847

1848

1849 1850

- b. If the timeshare estate is sold by agreement for deed, a certified copy of the recorded nondisturbance and notice to creditors instrument, as described in this section.
  - c. Evidence that each accommodation and facility:
  - (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument;
  - (II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17; or
  - (III) Has been transferred into a trust satisfying the requirements of subparagraph 4.
    - d. Evidence that the timeshare estate:
  - (I) Is free and clear of the claims of any interestholders, other than the claims of interestholders that, through a recorded instrument, are irrevocably made subject to the timeshare instrument and the use rights of purchasers made available through the timeshare instrument; or

Page 74 of 86

(II) Is the subject of a recorded nondisturbance and notice to creditors instrument that complies with subsection (3) and s. 721.17.

- 3. Personal property timeshare interests.—If the timeshare plan is one in which personal property timeshare interests are to be sold and no cancellation or default has occurred, the escrow agent may release the escrowed funds or other property to or on the order of the developer upon presentation of:
- a. An affidavit by the developer that all of the following conditions have been met:
  - (I) Expiration of the cancellation period.
  - (II) Completion of construction.
  - (III) Closing.

1851

1852

1853

1854

1855

1856

1857

1858

1859

1860

1861

1862

1863

1864

1865

1866

1867

1868

1869

1870

1871

1872

1873

1874

1875

- b. If the personal property timeshare interest is sold by agreement for transfer, evidence that the agreement for transfer complies fully with s. 721.06 and this section.
  - c. Evidence that one of the following has occurred:
- (I) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into a trust satisfying the requirements of subparagraph 4.; or
- (II) Transfer by the owner of the underlying personal property of legal title to the subject accommodations and facilities or all use rights therein into an owners' association satisfying the requirements of subparagraph 5.

Page 75 of 86

d. Evidence of compliance with the provisions of subparagraph 6., if required.

- e. If a personal property timeshare plan is created with respect to accommodations and facilities that are located on or in an oceangoing vessel, including a "documented vessel" or a "foreign vessel," as defined and governed by 46 U.S.C. chapter 301:
- (I) In making the transfer required in sub-subparagraph c., the developer shall use as its transfer instrument a document that establishes and protects the continuance of the use rights in the subject accommodations and facilities in a manner that is enforceable by the trust or owners' association.
- (II) The transfer instrument shall comply fully with the provisions of this chapter, shall be part of the timeshare instrument, and shall contain specific provisions that:
- (A) Prohibit the vessel owner, the developer, any manager or operator of the vessel, the owners' association or the trustee, the managing entity, or any other person from incurring any liens against the vessel except for liens that are required for the operation and upkeep of the vessel, including liens for fuel expenditures, repairs, crews' wages, and salvage, and except as provided in sub-sub-subparagraphs 4.b.(III) and 5.b.(III). All expenses, fees, and taxes properly incurred in connection with the creation, satisfaction, and discharge of any such permitted lien, or a prorated portion thereof if less than

Page 76 of 86

all of the accommodations on the vessel are subject to the timeshare plan, shall be common expenses of the timeshare plan.

- (B) Grant a lien against the vessel in favor of the owners' association or trustee to secure the full and faithful performance of the vessel owner and developer of all of their obligations to the purchasers.
- (C) Establish governing law in a jurisdiction that recognizes and will enforce the timeshare instrument and the laws of the jurisdiction of registry of the vessel.
- (D) Require that a description of the use rights of purchasers be posted and displayed on the vessel in a manner that will give notice of such rights to any party examining the vessel. This notice must identify the owners' association or trustee and include a statement disclosing the limitation on incurring liens against the vessel described in sub-sub-sub-subparagraph (A).
- (E) Include the nondisturbance and notice to creditors instrument for the vessel owner and any other interestholders.
- (F) The owners' association created under subparagraph 5. or trustee created under subparagraph 4. shall have access to any certificates of classification in accordance with the timeshare instrument.
- (III) If the vessel is a foreign vessel, the vessel must be registered in a jurisdiction that permits a filing evidencing the use rights of purchasers in the subject accommodations and

Page 77 of 86

facilities, offers protection for such use rights against unfiled and inferior claims, and recognizes the document or instrument creating such use rights as a lien against the vessel.

- In addition to the disclosures required by s. 721.07(5), the public offering statement and purchase contract must contain a disclosure in conspicuous type in substantially the following form: The laws of the State of Florida govern the offering of this timeshare plan in this state. There are inherent risks in purchasing a timeshare interest in this timeshare plan because the accommodations and facilities of the timeshare plan are located on a vessel that will sail into international waters and into waters governed by many different jurisdictions. Therefore, the laws of the State of Florida cannot fully protect your purchase of an interest in this timeshare plan. Specifically, management and operational issues may need to be addressed in the jurisdiction in which the vessel is registered, which is (insert jurisdiction in which vessel is registered). Concerns of purchasers may be sent to (insert name of applicable regulatory agency and address).
  - 4. Trust.-

1926

1927

1928

1929

1930

1931

1932

1933

1934

1935

1936

1937

1938

1939

1940

1941

1942

1943

1944

1945

1946

1947

1948

1949 1950 a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into a trust in order to comply with this paragraph, such transfer shall take place

Page 78 of 86

pursuant to this subparagraph. If the accommodations or facilities included in such transfer are subject to a lease, the unexpired term of the lease must be disclosed as the term of the timeshare plan pursuant to s. 721.07(5)(f)4.

- b. Prior to the transfer of the subject accommodations and facilities, or all use rights therein, to a trust, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the trustee accepts such transfer and the responsibilities set forth herein. A trust established pursuant to this subparagraph shall comply with the following provisions:
- (I) The trustee shall be an individual or a business entity authorized and qualified to conduct trust business in this state. Any corporation authorized to do business in this state may act as trustee in connection with a timeshare plan pursuant to this chapter. The trustee must be independent from any developer or managing entity of the timeshare plan or any interestholder of any accommodation or facility of such plan.
- (II) The trust shall be irrevocable so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.
- (III) The trustee shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion

Page 79 of 86

1976

1977

1978

1979

1980

1981

1982

1983

1984

1985

1986

1987

1988

1989

1990

1991

1992

1993

1994

1995

1996

1997

1998

1999

2000

any interest in or portion of the timeshare property with respect to which any purchaser has a right of use or occupancy unless the timeshare plan is terminated pursuant to the timeshare instrument, or such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the timeshare plan. Subject to s. 721.552, a vote of the voting interests of the timeshare plan is not required for substitution or automatic deletion of accommodations or facilities.

All purchasers of the timeshare plan or the owners' association of the timeshare plan shall be the express beneficiaries of the trust. The trustee shall act as a fiduciary to the beneficiaries of the trust. The personal liability of the trustee shall be governed by ss. 736.08125, 736.08163, 736.1013, and 736.1015. The agreement establishing the trust shall set forth the duties of the trustee. The trustee shall be required to furnish promptly to the division upon request a copy of the complete list of the names and addresses of the owners in the timeshare plan and a copy of any other books and records of the timeshare plan required to be maintained pursuant to s. 721.13 that are in the possession, custody, or control of the trustee. All expenses reasonably incurred by the trustee in the performance of its duties, together with any reasonable compensation of the trustee, shall be common expenses of the timeshare plan.

(V) The trustee shall not resign upon less than 90 days' prior written notice to the managing entity and the division. No resignation shall become effective until a substitute trustee, approved by the division, is appointed by the managing entity and accepts the appointment.

- (VI) The documents establishing the trust arrangement shall constitute a part of the timeshare instrument.
- (VII) For trusts holding property in a timeshare plan located outside this state, the trust and trustee holding such property shall be deemed in compliance with the requirements of this subparagraph if such trust and trustee are authorized and qualified to conduct trust business under the laws of such jurisdiction and the agreement or law governing such trust arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for trusts holding property in a timeshare plan in this state.
- (VIII) The trustee shall have appointed a registered agent in this state for service of process. In the event such a registered agent is not appointed, service of process may be served pursuant to s. 721.265.
  - 5. Owners' association.-

a. If the subject accommodations or facilities, or all use rights therein, are to be transferred into an owners' association in order to comply with this paragraph, such transfer shall take place pursuant to this subparagraph.

Page 81 of 86

b. Before the transfer of the subject accommodations and facilities, or all use rights therein, to an owners' association, any lien or other encumbrance against such accommodations and facilities, or use rights therein, shall be made subject to a nondisturbance and notice to creditors instrument pursuant to subsection (3). No transfer pursuant to this subparagraph shall become effective until the owners' association accepts such transfer and the responsibilities set forth herein. An owners' association established pursuant to this subparagraph shall comply with the following provisions:

- (I) The owners' association shall be a business entity authorized and qualified to conduct business in this state. Control of the board of directors of the owners' association must be independent from any developer or managing entity of the timeshare plan or any interestholder.
- (II) The bylaws of the owners' association shall provide that the corporation may not be voluntarily dissolved without the unanimous vote of all owners of personal property timeshare interests so long as any purchaser has a right to occupy any portion of the timeshare property pursuant to the timeshare plan.
- (III) The owners' association shall not convey, hypothecate, mortgage, assign, lease, or otherwise transfer or encumber in any fashion any interest in or portion of the timeshare property with respect to which any purchaser has a

Page 82 of 86

right of use or occupancy, unless the timeshare plan is terminated pursuant to the timeshare instrument, or unless such conveyance, hypothecation, mortgage, assignment, lease, transfer, or encumbrance is approved by a vote of two-thirds of all voting interests of the association and such decision is declared by a court of competent jurisdiction to be in the best interests of the purchasers of the timeshare plan. The owners' association shall notify the division in writing within 10 days after receiving notice of the filing of any petition relating to obtaining such a court order. The division shall have standing to advise the court of the division's interpretation of the statute as it relates to the petition.

- (IV) All purchasers of the timeshare plan shall be members of the owners' association and shall be entitled to vote on matters requiring a vote of the owners' association as provided in this chapter or the timeshare instrument. The owners' association shall act as a fiduciary to the purchasers of the timeshare plan. The articles of incorporation establishing the owners' association shall set forth the duties of the owners' association. All expenses reasonably incurred by the owners' association in the performance of its duties, together with any reasonable compensation of the officers or directors of the owners' association, shall be common expenses of the timeshare plan.
  - (V) The documents establishing the owners' association

Page 83 of 86

shall constitute a part of the timeshare instrument.

- (VI) For owners' associations holding property in a timeshare plan located outside this state, the owners' association holding such property shall be deemed in compliance with the requirements of this subparagraph if such owners' association is authorized and qualified to conduct owners' association business under the laws of such jurisdiction and the agreement or law governing such arrangement provides substantially similar protections for the purchaser as are required in this subparagraph for owners' associations holding property in a timeshare plan in this state.
- (VII) The owners' association shall have appointed a registered agent in this state for service of process. In the event such a registered agent cannot be located, service of process may be made pursuant to s. 721.265.
- 6. Personal property subject to certificate of title.—If any personal property that is an accommodation or facility of a timeshare plan is subject to a certificate of title in this state pursuant to chapter 319 or chapter 328, the following notation must be made on such certificate of title pursuant to s. 319.27(1) or s. 328.15 s. 328.15(1):

  The further transfer or encumbrance of the property subject to this certificate of title, or any lien or encumbrance thereon, is subject to the requirements of section 721.17, Florida Statutes, and the transferee or lienor agrees to be bound by all

Page 84 of 86

2101 of the obligations set forth therein.

- 7. If the developer has previously provided a certified copy of any document required by this paragraph, she or he may for all subsequent disbursements substitute a true and correct copy of the certified copy, provided no changes to the document have been made or are required to be made.
- 8. In the event that use rights relating to an accommodation or facility are transferred into a trust pursuant to subparagraph 4. or into an owners' association pursuant to subparagraph 5., all other interestholders, including the owner of the underlying fee or underlying personal property, must execute a nondisturbance and notice to creditors instrument pursuant to subsection (3).

Section 31. (1) The rights, duties, and interests flowing from a transaction, certificate of title, or record relating to a vessel which was validly entered into or created before the effective date of this act and would be subject to this act if it had been entered into or created on or after the effective date of this act remain valid on and after the effective date of this act.

- (2) This act does not affect an action or proceeding commenced before the effective date of this act.
- (3) Except as otherwise provided in subsection (4), a security interest that is enforceable immediately before the effective date of this act and would have priority over the

Page 85 of 86

rights of a person who becomes a lien creditor at that time is a

2126

2137

2138

21392140

2141

2142

2143

2127	perfected security interest under this act.
2128	(4) A security interest perfected immediately before the
2129	effective date of this act remains perfected until the earlier
2130	<pre>of:</pre>
2131	(a) The time perfection would have ceased under the law
2132	under which the security interest was perfected; or
2133	(b) Three years after the effective date of this act.
2134	(5) This act does not affect the priority of a security
2135	interest in a vessel if immediately before the effective date of
2136	this act the security interest is enforceable and perfected, and

Section 32. Subject to section 25, this act applies to any transaction, certificate of title, or record relating to a vessel, even if the transaction, certificate of title, or record was entered into or created before the effective date of this act.

Section 33. This act shall take effect July 1, 2023.

Page 86 of 86

CODING: Words stricken are deletions; words underlined are additions.

that priority is established.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/CS/HB 475 Certificates of Title for Vessels

SPONSOR(S): Transportation & Tourism Appropriations Subcommittee, Transportation & Infrastructure

Subcommittee, Williamson and others

TIED BILLS: IDEN./SIM. BILLS: SB 676 SB 676

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Infrastructure Subcommittee	13 Y, 0 N, As CS	Roth	Vickers
Transportation & Tourism Appropriations     Subcommittee	11 Y, 0 N, As CS	Hicks	Davis
3) State Affairs Committee			

#### **SUMMARY ANALYSIS**

The bill incorporates the Uniform Certificate of Title for Vessels Act into Florida's existing vessel titling law. In doing this, the bill includes numerous changes to the title application requirements, information that must be included on the certificate of title, and the Department of Highway Safety and Motor Vehicle's (DHSMV's) maintenance and public access to vessel title files. In general, the bill:

- Cites the short title as the, "Uniform Certificate of Title for Vessels Act."
- Creates a number of new definitions for purposes of vessel titling.
- Requires an application for a certificate of title to contain a detailed description of the vessel.
- Provides that state law governs all issues relating to the certificate of title for vessels.
- Requires a vessel owner to deliver an application and fee for certificate of title for the vessel, no later than 30 days from the date of ownership or the date Florida becomes the state of principal use.
- Provides new requirements for the contents of a certificate of title.
- Provides certain responsibilities applicable to an owner and insurer of a hull-damaged vessel.
- Requires DHSMV to maintain the information contained in all certificates of title and the information submitted with the application.
- Specifies that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel.
- Provides DHSMV with certain duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title.
- Specifies that a certificate of title is effective even if it contains scrivener's errors or does not contain
  certain required information that DHSMV determines to be inconsequential to the issuing of a certificate
  of title.
- Provides additional requirements for obtaining a duplicate certificate of title.
- Provides requirements for the determination and perfection of a security interest in a vessel.
- Provides requirements for the delivery of a statement of the termination of a security interest.
- Provides requirements for the transfer of ownership in a vessel.

DHSMV estimates an insignificant positive fiscal impact on its revenues and an indeterminate negative impact on its expenditures that can be absorbed within existing resources. See Fiscal Analysis for details.

This bill has an effective date of July 1, 2023.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0475d.TTA

#### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

The bill revises Part I of Chapter 328, F.S., governing vessel title certificates and liens, by enacting the Uniform Certificate of Title for Vessels Act.

#### **Current Situation**

# Vessel Titling

Application for Certificate of Title

An owner of a vessel that is required to be titled must apply to the Department of Highway Safety and Motor Vehicles (DHSMV) or county tax collector for a certificate of title. The application<sup>1</sup> must include the following: the true name of the owner, the address of the owner, and the complete description of the vessel, including the hull identification number. The application must be signed by the owner and the owner must provide valid identification and pay the prescribed fee.<sup>2</sup>

An original copy of the manufacturer's statement of origin for the vessel must be submitted with the application for title of a manufactured vessel sold in Florida. The owner of a manufactured vessel initially sold outside of Florida must provide an original copy of the manufacturer's statement of origin or the original copy of the executed bill of sale and the most recent certificate of registration for the vessel.<sup>3</sup>

The owner of a homemade vessel must establish proof of ownership by submitting with the application a notarized statement of the builder (if the vessel is less than 16 feet in length) or a certificate of inspection from the Fish and Wildlife Conservation Commission and a notarized statement of the builder (if the vessel is 16 feet or more in length).<sup>4</sup>

The owner of a nontitled vessel registered outside of Florida, must establish proof of ownership by surrendering the original copy of the most current certificate of registration issued by the other state or country.<sup>5</sup> If a vessel is titled in another state or country, DHSMV will not issue a Florida title until all existing titles are surrendered to DHSMV.<sup>6</sup>

In making application for a title upon transfer of ownership of a vessel, the new owner must surrender a properly executed last title document issued for that vessel. If a lien exists, and the application for transfer of title is based upon a contractual default, the recorded lienholder must establish proof of right to ownership by submitting with the application the original certificate of title and a copy of the applicable contract upon which the claim of ownership is made. If the claim is based upon a court order or judgment, a copy of such document must accompany the application for transfer of title. If there appears to be any other lien on the vessel, the certificate of title must contain a statement of such a lien.<sup>7</sup>

In making application for transfer of title from a deceased titled owner, the new owner or surviving coowner must establish proof of ownership by submitting with the application the original certificate of title and the decedent's probated last will and testament or letters of administration appointing the personal

STORAGE NAME: h0475d.TTA DATE: 3/20/2019

PAGE: 2

<sup>&</sup>lt;sup>1</sup> Department of Highway Safety and Motor Vehicles, *Application for Certificate of Title With/Without Registration*, available at https://www.flhsmv.gov/dmv/forms/btr/82040.pdf (last visited January 30, 2019).

<sup>&</sup>lt;sup>2</sup> Section 328.01(1)(a), F.S.

<sup>&</sup>lt;sup>3</sup> Section 328.01(2)(a)&(b), F.S.

<sup>&</sup>lt;sup>4</sup> Section 328.01(2)(c), F.S.

<sup>&</sup>lt;sup>5</sup> Section 328.01(2)(d), F.S.

<sup>&</sup>lt;sup>6</sup> Section 328.01(2)(e), F.S.

<sup>&</sup>lt;sup>7</sup> Section 328.01(3)(a)&(b), F.S.

representative of the decedent. In lieu of a probated last will and testament or letters of administration, a copy of the decedent's death certificate, a copy of the decedent's last will and testament, and an affidavit by the decedent's surviving spouse or heirs affirming rights of ownership may be accepted by DHSMV.<sup>8</sup>

An owner who has made a valid sale or transfer of a vessel and has delivered possession to a purchaser will not be considered the owner of the vessel and subject to civil liability for the operation of the vessel as long as the owner has surrendered the properly endorsed certificate of title to DHSMV.<sup>9</sup>

# Certificate of Title Required

All vessels operated, used, or stored on the waters of Florida must be titled by DHSMV unless it is:

- A vessel operated, used, or stored exclusively on private lakes and ponds;
- A vessel owned by the United States Government;
- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- A vessel already covered by a registration number, if the vessel is not located in this state for a period in excess of 90 consecutive days;
- A vessel from a country other than the United States temporarily used, operated, or stored on the waters of this state for a period that is not in excess of 90 days;
- An amphibious vessel for which a vehicle title is issued by DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; or
- A vessel owned and operated by the state.<sup>10</sup>

However, a vessel may be operated, used, or stored for up to 180 days after the date of application for a certificate of title while the application is pending. When selling, assigning, or transferring a titled vessel, the seller must deliver a valid certificate of title to the purchaser. The purchaser has 30 days to file an application for title transfer. The purchaser will be charged a \$10 fee for filing a transfer application after the 30-day period. A certificate of title is prima facie evidence of the ownership of the vessel.

Refusal to Issue and Authority to Cancel a Certificate of Title or Registration

DHSMV may refuse to issue a certificate of title or registration to any applicant who provides a false statement pertaining to the application for a certificate of title. If DHSMV determines that an owner or dealer named in a certificate of title provided a false statement in applying for the certificate of title, DHSMV may cancel the certificate. DHSMV may cancel any pending application or certificate of title, if DHSMV determines that any title or registration fee or sales tax pertaining to such registration has not been paid upon reasonable notice. DHSMV may not issue a certificate of title to any applicant for any vessel that has been deemed derelict by a law enforcement officer.<sup>14</sup>

## Duplicate Certificate of Title

DHSMV may issue a duplicate certificate of title if it receives an application by the person entitled to hold such a certificate and DHSMV is satisfied that the original certificate has been lost, destroyed, or mutilated. DHSMV must charge a fee of \$6 for issuing a duplicate certificate. DHSMV may impose a fee of \$5 for expedited service in issuing a duplicate certificate of title.<sup>15</sup>

<sup>&</sup>lt;sup>8</sup> Section 328.01(3)(c), F.S.

<sup>&</sup>lt;sup>9</sup> Section 328.01(3)(d), F.S.

<sup>&</sup>lt;sup>10</sup> Section 328.03(1), F.S.

<sup>&</sup>lt;sup>11</sup> Section 328.03(2), F.S.

<sup>&</sup>lt;sup>12</sup> Section 328.03(3), F.S.

<sup>&</sup>lt;sup>13</sup> Section 328.03(4), F.S.

<sup>&</sup>lt;sup>14</sup> Section 328.09, F.S.

<sup>&</sup>lt;sup>15</sup> Section 328.11(1)-(2), F.S. **STORAGE NAME**: h0475d.TTA

If the certificate is lost in transit and is not delivered to the addressee, the owner of the vessel or the holder of a lien may, within 180 days after the date of issuance of the title, apply to DHSMV for reissuance of the certificate of title. An additional fee may not be charged by DHSMV. If the address shown on the application is different from the address shown for the applicant, DHSMV will verify the certificate is delivered to an authorized receiver. 16

# Notice of Lien on Vessel and Recording

A lien for purchase money or as security for a debt in the form of retain title contract, conditional bill of sale, chattel mortgage, or otherwise on a vessel, is enforceable unless a sworn notice of such lien is recorded. The lien certificate must contain the following information:

- Name and address of the registered owner:
- Date of lien;
- Description of the vessel to include make, type, motor and serial number; and
- Name and address of lienholder.

The lien must be recorded by DHSMV.<sup>17</sup> DHSMV will not record a lien unless the official certificate of title is furnished with the notice of lien. Once the lien is recorded, the certificate of title will be held by the first lien holder until the lien is paid in full. 18

When a vessel is registered in the names of two or more people by the use of the word "or." each person has the right to place a lien or notice of lien with only his or her signature. When the vessel is registered by the use of the word "and," the signature of each co-owner is required in order to place a lien on the vessel. 19

If the owner of the vessel or the director of the state child support enforcement program desires to place a second or subsequent lien against the vessel when the title certificate is in the possession of the first lienholder, the owner must send a written request to the first lienholder by certified mail and the first lienholder must forward the certificate to DHSMV for endorsement.<sup>20</sup>

Once the lien is paid in full, the lienholder must provide the owner with a satisfaction of lien, which will be filed with DHSMV.<sup>21</sup> DHSMV may promulgate rules to substitute the formal satisfaction of liens.<sup>22</sup> DHSMV may collect a fee of \$1 for the recording of each notice of lien, but no fee may be collected for recording the satisfaction of a lien.<sup>23</sup>

A lienholder holding a satisfied lien who fails to issue a satisfaction of the lien within 30 days of satisfaction will be held liable for all costs, damages, and expenses by the registered owner of such vessel. If the certificate of title shows a subsequent lien that has not been discharged, an executed satisfaction of the first lien must be delivered by the lienholder to the owner, and the certificate of title showing satisfaction of the first lien must be forwarded by the lienholder to the DHSMV within 10 days after satisfaction of the lien.<sup>24</sup> A lienholder who is noncompliant with the 10-day time period commits a misdemeanor of the second degree.<sup>25</sup>

If the original certificate of title cannot be returned to DHSMV by the lienholder, and all liens have been satisfied, upon application by the owner, a duplicate copy of the certificate of title without lien will be

Section 328.11(3)-(4), F.S.

<sup>&</sup>lt;sup>17</sup> Section 328.15(1), F.S.

<sup>&</sup>lt;sup>18</sup> Section 328.15(2)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Section 328.15(2)(b), F.S.

<sup>&</sup>lt;sup>20</sup> Section 328.15(2)(c), F.S.

<sup>&</sup>lt;sup>21</sup> Section 328.15(3), F.S.

<sup>&</sup>lt;sup>22</sup> Section 328.15(4), F.S.

<sup>&</sup>lt;sup>23</sup> Section 328.15(6), F.S.

<sup>&</sup>lt;sup>24</sup> Section 328.15(7), F.S.

<sup>&</sup>lt;sup>25</sup> Section 328.15(9), F.S. STORAGE NAME: h0475d.TTA

issued to the owner.<sup>26</sup> If the original lienholder assigns his or her lien to another person, the new lienholder may have his or her name substituted as lienholder.<sup>27</sup>

# Uniform Law Commission

The Uniform Law Commission (ULC), also known as the National Conference of Commissioners on Uniform State Laws, was established in 1892 and provides states with legislation that strives to bring clarity to areas of state statutory law.<sup>28</sup> ULC commissioners must be lawyers qualified to practice law. State governments as well as the District of Columbia, Puerto Rico, and the U.S. Virgin Islands appoint ULC commissioners to research, draft, and promote enactment of uniform state laws in areas of state law where uniformity is desirable and practical.<sup>29</sup> The ULC aims to strengthen the federal system by providing rules and procedures that are consistent from state to state.<sup>30</sup>

# Uniform Certificate of Title for Vessels Act

The Uniform Certificate of Title for Vessels Act (UCOTVA) was drafted by the ULC in 2011.<sup>31</sup> The principal objectives of the UCOTVA are to:

- Qualify as a state titling law that the Coast Guard will approve; (i)
- (ii) Facilitate transfers of ownership of a vessel;
- Deter and impede the theft of vessels by making information about the ownership of vessels (iii) available to both government officials and those interested in acquiring an interest in a vessel;
- (iv) Accommodate existing financing arrangements for vessels;
- Work seamlessly with the Uniform Commercial Code: (v)
- (vi) Manage, to the extent possible, the complications that can arise from a vessel's transition in or out of federal documentation;
- Provide clear rules on the consequences of compliance or noncompliance; (vii)
- (viii) Impose minimal or no new burdens or costs on state titling offices; and
- Protect buyers and others acquiring an interest in an undocumented vessel by requiring that the (ix) title for the vessel be branded if a casualty or sinking has caused significant damage to the vessel's hull integrity.

Few states currently brand the title of vessels, with the result that vessels with hidden hull damage are often salvaged and resold after cosmetic repairs without disclosure of the damage. The UCOTVA creates two title brands, one that owners are required to place on the title and a second, supervening brand that insurers are required to place on the title. The act encourages compliance with its branding rules by imposing an administrative penalty on owners who fail to comply and by having insurers who fail to comply make a warranty that the hull is merchantable. 32 The UCOTVA has been enacted in Virginia (2013), Connecticut (2014), Washington D.C. (2015), and Hawaii (2018). 33

# **Proposed Changes**

# Section 1 - Short Title

The bill creates s. 328.001, F.S., citing the short title as the, "Uniform Certificate of Title for Vessels Act".

STORAGE NAME: h0475d.TTA PAGE: 5

Section 328.15(8), F.S.

<sup>&</sup>lt;sup>27</sup> Section 328.15(11), F.S.

<sup>&</sup>lt;sup>28</sup> Uniform Law Commission, *About Us*, available at http://www.uniformlaws.org/aboutulc/overview (last visited January 29, 2019). <sup>29</sup> *Id.* 

<sup>&</sup>lt;sup>30</sup> *Id.* 

<sup>&</sup>lt;sup>31</sup> Esson McKenzie Miller, Jr., et. al., *Uniform Certificate of Title Act for Vessels*, National Conference of Commissioner on Uniform State Laws, March 9, 2011, available at

file:///C:/Users/Roth.Danielle/Downloads/CaBOgC2RZ629ydfZfJIA\_COTAV\_%20Post%20March%202011%20Cmte%20Mtg%20Draft\_ 030911.pdf (last visited January 29, 2019).

Id. at p. 2-3.

<sup>33</sup> Uniform Law Commission, Certificate of Title for Vessels Act, available at https://www.uniformlaws.org/committees/communityhome?CommunityKey=61fb3255-092e-4e91-982b-6fa1ae66fd82 (last visited January 29, 2019).

### Section 2 - Definitions

The bill creates s. 328.0015, F.S., providing the following definitions:

- "Barge" means a vessel that is not self-propelled or fitted for propulsion by sail, paddle, oar, or similar device.
- "Builder's certificate" means a certificate of the facts of build of a vessel described in 46 C.F.R. s. 67.99.
- "Buyer" means a person who buys or contracts to buy a vessel.
- "Cancel," with respect to a certificate of title, means to make the certificate ineffective.
- "Certificate of origin" means a record created by a manufacturer or importer as the
  manufacturer's or importer's proof of identity of a vessel. The term includes a manufacturer's
  certificate or statement of origin and an importer's certificate or statement of origin. The term
  does not include a builder's certificate.
- "Certificate of title" means a record, created by the department or by a governmental agency of another jurisdiction under the law of that jurisdiction that is designated as a certificate of title by the department or agency and is evidence of ownership of a vessel.
- "Dealer" means a person, including a manufacturer, in the business of selling vessels.
- "Department" means the Department of Highway Safety and Motor Vehicles.
- "Documented vessel" means a vessel covered by a certificate of documentation issued pursuant to 46 U.S.C. s. 12105. The term does not include a foreign-documented vessel.
- "Electronic" means relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.
- "Electronic certificate of title" means a certificate of title consisting of information that is stored solely in an electronic medium and is retrievable in perceivable form.
- "Foreign-documented vessel" means a vessel the ownership of which is recorded in a registry
  maintained by a country other than the United States which identifies each person who has an
  ownership interest in a vessel and includes a unique alphanumeric designation for the vessel.
- "Good faith" means honesty in fact and the observance of reasonable commercial standards of fair dealing.
- "Hull damaged" means compromised with respect to the integrity of a vessel's hull by a collision, allision, lightning strike, fire, explosion, running aground, or similar occurrence, or the sinking of a vessel in a manner that creates a significant risk to the integrity of the vessel's hull.
- "Hull identification number" means the alphanumeric designation assigned to a vessel pursuant to 33 C.F.R. part 181.
- "Lien creditor," with respect to a vessel, means:
  - 1. A creditor that has acquired a lien on the vessel by attachment, levy, or the like;
  - 2. An assignee for benefit of creditors from the time of assignment;
  - 3. A trustee in bankruptcy from the date of the filing of the petition; or
  - 4. A receiver in equity from the time of appointment.
- "Owner" means a person who has legal title to a vessel.
- "Owner of record" means the owner indicated in the files of the department or, if the files indicate more than one owner, the one first indicated.
- "Person" means an individual, corporation, business trust, estate, trust, statutory trust, partnership, limited liability company, association, joint venture, public corporation, government or governmental subdivision, agency, or instrumentality, or any other legal or commercial entity.
- "Purchase" means to take by sale, lease, mortgage, pledge, consensual lien, security interest, gift, or any other voluntary transaction that creates an interest in a vessel.
- "Purchaser" means a person who takes by purchase.
- "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- "Secured party," with respect to a vessel, means a person:
  - 1. In whose favor a security interest is created or provided for under a security agreement, regardless of whether any obligation to be secured is outstanding;
  - 2. Who is a consignor as defined under chapter 679; or

STORAGE NAME: h0475d.TTA DATE: 3/20/2019

- 3. Who holds a security interest arising under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5).
- "Secured party of record" means the secured party whose name is indicated as the name of the secured party in the files of the department or, if the files indicate more than one secured party, the one first indicated.
- "Security interest" means an interest in a vessel which secures payment or performance of an obligation if the interest is created by contract or arises under s. 672.401, s. 672.505, s. 672.711(3), or s. 680.508(5). The term includes any interest of a consignor in a vessel in a transaction that is subject to chapter 679. The term does not include the special property interest of a buyer of a vessel on identification of that vessel to a contract for sale under s. 672.501, but a buyer also may acquire a security interest by complying with chapter 679. Except as otherwise provided in s. 672.505, the right of a seller or lessor of a vessel under chapter 672 or chapter 680 to retain or acquire possession of the vessel is not a security interest, but a seller or lessor also may acquire a security interest by complying with chapter 679. The retention or reservation of title by a seller of a vessel notwithstanding shipment or delivery to the buyer under s. 672.401 is limited in effect to a reservation of a security interest. Whether a transaction in the form of a lease creates a security interest is determined as provided in part II of chapter 671.
- "Sign" means, with present intent to authenticate or adopt a record, to:
  - 1. Make or adopt a tangible symbol; or
  - 2. Attach to or logically associate with the record an electronic symbol, sound, or process.
- "State" means a state of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- "State of principal use" means the state on the waters of which a vessel is or will be used, operated, navigated, or employed more than on the waters of any other state during a calendar year.
- "Title brand" means a designation of previous damage, use, or condition that must be indicated on a certificate of title.
- "Transfer of ownership" means a voluntary or involuntary conveyance of an interest in a vessel.
- "Vessel" means a watercraft used or capable of being used as a means of transportation on water, except:
  - 1. A seaplane;
  - 2. An amphibious vehicle for which a certificate of title is issued pursuant to chapter 319 or a similar statute of another state;
  - 3. Watercraft less than 16 feet in length and propelled solely by sail, paddle, oar, or an engine of less than 10 horsepower;
  - 4. Watercraft that operate only on a permanently fixed, manufactured course and the movement of which is restricted to or guided by means of a mechanical device to which the watercraft is attached or by which the watercraft is controlled;
  - 5. A stationary floating structure that:
    - a. Does not have and is not designed to have a mode of propulsion of its own;
  - b. Is dependent for utilities upon a continuous utility hookup to a source originating on shore; and
    - c. Has a permanent, continuous hookup to a shoreside sewage system.
  - 6. Watercraft owned by the United States, a state, or a foreign government or a political subdivision of any of them; and
  - 7. Watercraft used solely as a lifeboat on another watercraft.
- "Vessel number" means the alphanumeric designation for a vessel issued pursuant to 46 U.S.C. s. 12301.
- "Written certificate of title" means a certificate of title consisting of information inscribed on a tangible medium.

Additionally, the bill incorporates numerous terms defined elsewhere in Florida Statutes.

# Section 3 – Application for Certificate of Title

The bill amends s. 328.01, F.S., requiring additional information on the application for a certificate of title. The bill requires that an application for certificate of title must be signed by the applicant and contain:

- The applicant's name, the street address of the applicant's principal residence, and, if different, the applicant's mailing address;
- The name and mailing address of each other owner of the vessel;
- The hull identification number for the vessel or, if none, an application for the issuance of a hull identification number for the vessel;
- The vessel number for the vessel or, if none issued by DHSMV, an application for a vessel number:
- A description of the vessel, which must include:
  - o The official number for the vessel, if any, assigned by the United States Coast Guard;
  - The name of the manufacturer, builder, or maker;
  - The model year or the year in which the manufacture or build of the vessel was completed:
  - The overall length of the vessel;
  - The vessel type;
  - The hull material;
  - The propulsion type:
  - The engine drive type, if any; and
  - The fuel type, if any;
- An indication of all security interests in the vessel known to the applicant and the name and mailing address of each secured party;
- A statement that the vessel is not a documented vessel or a foreign-documented vessel;
- Any title brand known to the applicant and, if known, the jurisdiction under whose law the title brand was created:
- If the applicant knows that the vessel is hull damaged, a statement that the vessel is hull
- If the application is made in connection with a transfer of ownership, the transferor's name. street address, and, if different, mailing address, the sales price, if any, and the date of the transfer; and
- If the vessel was previously registered or titled in another jurisdiction, a statement identifying each jurisdiction known to the applicant in which the vessel was registered or titled.

Additionally, the bill amends s. 328.01, F.S., requiring an application for a certificate of title to contain an electronic address for the owner, transferor, or secured party. The application for certificate of title must be accompanied by:

- A certificate of title signed by the owner shown on the certificate and which:
  - o Identifies the applicant as the owner of the vessel; or
  - o Is accompanied by a record that identifies the applicant as the owner; or
- If there is no certificate of title:
  - o If the vessel was a documented vessel, a record issued by the United States Coast Guard which shows the vessel is no longer a documented vessel and identifies the applicant as the owner;
  - If the vessel was a foreign-documented vessel, a record issued by the foreign country which shows the vessel is no longer a foreign-documented vessel and identifies the applicant as the owner; or
  - o In all other cases, a certificate of origin, bill of sale, or other record that to the satisfaction of DHSMV identifies the applicant as the owner.

Lastly, the bill amends s. 328.01, F.S., providing that DHSMV will maintain any records submitted in connection with an application and may require an application for a certificate of title to be accompanied by payment of all fees and taxes by the applicant.

### Section 4 – Duties and Operation of DHSMV

The bill creates s. 328.015, F.S., specifying the duties and operation of DHSMV. The bill requires DHSMV to retain the evidence used to establish the accuracy of the information in its files relating to the current ownership of a vessel and the information on the certificate of title. DHSMV must retain all information regarding a security interest in a vessel for at least 10 years after DHSMV receives a termination statement regarding the security interest. The information must be accessible by the hull identification number for the vessel.

A person who submits a record to DHSMV may request an acknowledgement of the filing by DHSMV. DHSMV must send the person an acknowledgment showing the hull identification number, the information in the filed record, and the date and time the record was received. DHSMV must send additional information to any person who requests it and pays a fee. DHSMV must send the requested information in a record that is self-authenticating.

# Section 5 - Applicability of State Law

The bill creates s. 328.02, F.S., providing that state law, rather than federal law governs vessels. The state law of the jurisdiction under whose certificate of title a vessel is covered governs all issues relating to the certificate from the time the vessel becomes covered by the certificate <sup>34</sup> until the vessel becomes covered by another certificate or becomes a documented vessel.

# Section 6 - Application Submission and Exceptions

The bill amends s. 328.03, F.S., by requiring a vessel owner to deliver an application and fee for certificate of title for the vessel, not later than 30 days from the date of ownership or the date Florida becomes the state of principal use.

The bill revises exceptions for titling vessels in Florida. The bill creates the following new exceptions:

- A documented vessel;
- A foreign-documented vessel;
- A barge;
- A vessel before delivery if the vessel is under construction or completed pursuant to contract;
- A vessel held by a dealer for sale or lease; and
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer.

The bill also deletes the following current exceptions:

- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- An amphibious vessel for which a vehicle title is issued by DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; and
- A vessel owned and operated by the state.

Additionally, the bill provides requirements for issuing, transferring, or renewing any number issued to an undocumented vessel issued under federal law.

The bill deletes the provisions providing that a vessel may be operated, used, or stored for up to 180 days after the date of application for a certificate of title while the application is pending. The bill also deletes the provisions providing that when selling, assigning, or transferring a titled vessel, the seller must deliver a valid certificate of title to the purchaser.

STORAGE NAME: h0475d.TTA DATE: 3/20/2019

<sup>&</sup>lt;sup>34</sup> A vessel becomes covered by a certificate of title when an application for the certificate and the applicable fee are delivered to DHSMV in accordance with this chapter or to the governmental agency that creates a certificate in another jurisdiction in accordance with the law of that jurisdiction.

Lastly, the bill specifies that a certificate of title is not only prima facie evidence of the ownership of the vessel, but also of the accuracy of the information in the record that constitutes the certificate.

# <u>Section 7 – Content of the Certificate of Title</u>

The bill creates s. 328.04, F.S., providing requirements for the content of a certificate of title. A certificate of title must contain:

- The date the certificate was created:
- The name of the owner of record and, if not all owners are listed, an indication that there are additional owners indicated in DHSMV's files;
- The mailing address of the owner of record;
- The hull identification number:
- A description of the vessel as required in s. 328.01(2)(e):
- The name and mailing address of the secured party of record; and
- All title brands indicated in DHSMV's files.

Each title brand indicated on a certificate of title must identify the jurisdiction under whose law the title brand was created. If the vessel was previously registered or titled in a foreign country, DHSMV must indicate such fact on the certificate of title. The written certificate of title must contain a form, signed under penalty of perjury, that all owners consent to a transfer of an ownership interest to another person. The written certificate of title must also contain a form for the owner of record to indicate that the vessel is hull damaged.

# <u>Section 8 – Branded Titles for Hull-Damaged Vessels</u>

The bill creates s. 328.045, F.S., providing responsibilities of an owner and insurer of a hull-damaged vessel. If damage occurred to a vessel while the owner was the owner of the vessel and the owner has notice of the damage at the time of the transfer, the owner must:

- Deliver to DHSMV an application for a new certificate and include the title brand designation "Hull Damaged"; or
- Indicate on the certificate that the vessel is hull damaged and deliver the certificate to the transferee.

Before an insurer transfers an ownership interest in a hull-damaged vessel that is covered by a certificate of title created by DHSMV, the insurer must deliver an application to DHSMV and include the title brand "Hull Damaged." Once DHSMV receives the above information, DHSMV has 30 days to create a new certificate that indicates that the vessel is branded "Hull Damaged." An owner or insurer who fails to comply with the above disclosures is subject to a noncriminal infraction of \$5,000 for the first offense, \$15,000 for a second offense, and \$25,000 per offense for every subsequent offense.

# <u>Section 9 – Maintenance of Access to Vessel Title Files</u>

The bill creates s. 328.055, F.S., requiring DHSMV to maintain the information contained in all certificates of title and the information submitted with the application. Specifically, DHSMV must:

- Ascertain or assign the hull identification number for the vessel;
- Maintain the hull identification number and all the information submitted with the application pursuant to which the record relates, including the date and time the record was delivered to DHSMV;
- Maintain the files for public inspection; and
- Index the files of DHSMV by hull identification number, vessel number, and name of the owner of record, and any other method used by the department.

Additionally, DHSMV must also maintain in its files for each vessel, all title brands, the name of each secured party known to DHSMV, the name of each person known to DHSMV to be claiming an ownership interest in the vessel, and all stolen property reports DHSMV has received. DHSMV is required to release the information in its files to federal, state, or local governments, and the information provided on the certificate of title is subject to public record.

# Section 10 - Notice of Creation of Title

The bill creates s. 328.06, F.S., providing responsibilities of DHSMV when creating a certificate of title. On creation of a written or electronic certificate of title, DHSMV must promptly send the certificate or record evidencing the certificate to the secured party or owner of record. If DHSMV creates a written certificate of title, any electronic certificate of title for the vessel is canceled and replaced by the written certificate.

Before DHSMV creates an electronic certificate of title, any written certificate must be surrendered to the department. If DHSMV creates an electronic certificate, DHSMV must destroy the written certificate. DHSMV must maintain in its files the date and time of destruction.

# Section 11 – Limitations on Possession of Title

The bill creates s. 328.065, F.S., specifying that possession of a certificate of title does not by itself provide a right to obtain possession of a vessel.

# Section 12 – Duties and Responsibilities in General

The bill amends s. 328.09, F.S., providing DHSMV with duties relating to creation, issuance, refusal to issue, or cancellation of a certificate of title. Unless an application for a certificate of title is rejected, DHSMV must create a certificate for the vessel not later than 30 days after delivery of the application to DHSMV. DHSMV will create an electronic certificate of title unless the owner requests a written certificate.

DHSMV may reject an application for a certificate of title only if:

- The application is not in compliance;
- The application does not contain sufficient documentation for DHSMV to determine whether the applicant is entitled to a certificate;
- There is a reasonable basis for concluding that the application is fraudulent or issuance of a certificate would facilitate a fraudulent or illegal act; or
- The application does not comply with the laws of this state.

DHSMV must reject an application for a certificate of title for a vessel that is a documented vessel or a foreign-documented vessel. DHSMV may cancel a certificate of title created by DHSMV only if DHSMV:

- Could have rejected the application for the certificate:
- Is required to cancel the certificate under another provision of this part; or
- Receives satisfactory evidence that the vessel is a documented vessel or a foreign-documented vessel.

Lastly, the bill provides that DHSMV's decision to reject an application for a certificate of title or cancel a certificate of title is subject to a hearing whereby the owner may present evidence in support of or opposition to cancellation or rejection of a certificate of title.

# <u>Section 13 – Effect of Incorrect or Incomplete Information</u>

The bill creates s. 328.101, F.S., specifying that a certificate of title is effective even if it contains unintended or incorrect scrivener's errors or does not contain certain required information that DHSMV determines to be inconsequential to the issuing of a certificate of title.

# Section 14 - Duplicate Certificate of Title

The bill amends s. 328.11, F.S., providing additional requirements for obtaining a duplicate certificate of title. In addition to a certificate of title being lost, destroyed, or mutilated, if a certificate is stolen, the owner of record may apply for and, by furnishing information satisfactory to DHSMV, obtain a duplicate certificate in the name of the owner of record.

An applicant for a duplicate certificate of title must sign the application and comply with all requirements for title application. The application must include the existing certificate unless the certificate is lost, stolen, mutilated, destroyed, or otherwise unavailable.

STORAGE NAME: h0475d.TTA

The bill provides that a duplicate certificate of title created by DHSMV must comply with all the requirements for the contents of a certificate of title. The duplicate certificate of title must state that it is a "duplicate." If a person receiving a duplicate certificate of title finds the original certificate, the person must destroy the original certificate.

Lastly, the bill removes the provision allowing an applicant for duplicate certificate of title to apply for reissuance of the certificate if the applicant has not received the duplicate title from DHSMV within 180 days after the date of issuance of the certificate.

# Section 15 – Requirements for Security Interest in a Vessel

The bill creates s. 328.12, F.S., providing requirements for the determination and perfection of a security interest in a vessel. A security interest in a vessel can be perfected only by delivery of an application for a certificate of title to DHSMV that identifies the secured party and otherwise complies with all title application requirements. An application identifies a person as a secured party if a person named as an owner, lessor, consignor, or bailor in an application for a certificate of title is a security interest.

The bill provides that if DHSMV has created a certificate of title for a vessel, a security interest in the vessel may be perfected by delivery to DHSMV of an application to have the security interest added to the certificate. The application must be signed by an owner of the vessel or by the secured party and must include:

- The name of the owner of record;
- The name and mailing address of the secured party;
- The hull identification number for the vessel; and
- If DHSMV has created a written certificate of title for the vessel, the certificate.

On delivery of an application and payment of fees, DHSMV must create a new certificate of title and deliver the new certificate or a record evidencing an electronic certificate. DHSMV must maintain in its files the date and time of delivery of the application to DHSMV.

DHSMV is not required to provide a receipt providing the name of the assignee of a secured party. A purchaser of a vessel subject to a security interest who obtains a release from the secured party takes free of the security interest and of the rights of a transferee.

The bill provides applicability providing that s. 328.12, F.S, does not apply to a security interest:

- A purchaser of a vessel subject to a security interest who obtains a release from the secured party;
- In a barge for which no application for a certificate of title has been delivered to DHSMV; or
- In a vessel before delivery if the vessel is under construction, or completed, pursuant to contract and for which no application for a certificate has been delivered to DHSMV.

However, s. 328.12, F.S, does apply if a certificate of documentation for a documented vessel is deleted or canceled.

# Section 16 – Termination of Security Interest

The bill creates s. 328.125, F.S., providing requirements for the delivery of a statement of the termination of a security interest. A secured party must deliver a termination statement to DHSMV and, on the debtor's request, to the debtor, by the earlier of:

- Twenty days after the secured party receives a signed demand from an owner for a termination statement; or
- If the vessel is consumer goods, 30 days after there is no obligation secured by the vessel.

If a written certificate of title has been created and delivered to a secured party and a termination statement is required, the secured party must deliver the certificate to the debtor or to DHSMV with the statement.

STORAGE NAME: h0475d.TTA DATE: 3/20/2019

The bill provides that on delivery to DHSMV of a termination statement authorized by the secured party, the security interest to which the statement relates ceases to be perfected. DHSMV must create and deliver a new certificate if the security interest was indicated on the certificate of title. Additionally, DHSMV must maintain in its files the date and time of delivery of the statement to DHSMV.

Lastly, the bill provides that a secured party that fails to comply with s. 328.125, F.S., is liable for any loss that the secured party had reason to know might result from its lack of compliance.

# Section 17 - Rights of Non-Secured Parties

The bill creates s. 328.14, F.S., providing for the rights of a purchaser of a vessel who is not a secured party. A buyer is afforded protection under the Uniform Commercial Code even if an existing certificate of title was not signed and delivered to the buyer.

# Section 18 – Rights of Secured Parties

The bill creates s. 328.145, F.S., providing for the rights of a secured party. If, a security interest in a vessel is perfected and DHSMV creates a certificate of title that does not indicate that the vessel is subject to the security interest:

- A buyer of the vessel takes free of the security interest if the buyer, without knowledge of the security interest, pays for and receives possession of the vessel; and
- The security interest is subordinate to a conflicting security interest in the vessel that is
  perfected after creation of the certificate and without the conflicting secured party's knowledge
  of the security interest.

# Section 19 - Repeal of Notice of Lien on Vessel

The bill amends s. 328.15, F.S., by deleting sections 1, 2, and 6 and provides a repeal date of October 1, 2026, for remaining sections (1), (2), and (4) - (8).

# Section 22 – Application for Transfer of Ownership and Termination of Security Interest

The bill creates s. 328.215, F.S., specifying circumstances by which DHSMV may create a new certificate of title after the receipt of an application for a transfer of ownership or termination of a security interest, without the applicant providing a certificate of title. If DHSMV receives an application for a new certificate of title unaccompanied by a signed certificate of title, DHSMV may create a new certificate of title if:

- The requirements for application for and information to be included in a certificate of title as well as the requirements for fraud prevention are met;
- The applicant provides an affidavit stating facts showing the applicant is entitled to a transfer of ownership or termination statement;
- The applicant provides DHSMV with evidence that proper notification of the application has been sent to the owner of record; and
- The applicant submits any other information required by DHSMV as evidence of the applicant's ownership or right to terminate the security interest, and DHSMV has no credible information indicating theft, fraud, or an undisclosed or unsatisfied security interest, lien, or other claim to an interest in the vessel.

The bill authorizes DHSMV to indicate certain information on the new certificate of title. DHSMV may indicate in the certificate of title that the certificate was created without submission of a signed certificate or termination statement. If after one year, DHSMV has not received any credible information indicating theft, fraud, unsatisfied security interest, or lien on the vessel, DHSMV must remove the indication from the certificate if requested by the applicant.

The bill authorizes DHSMV to require a bond, indemnity, or other security for a vessel title that has a transfer of ownership or security interest and is titled without a signed certificate of title. DHSMV may require the applicant to post a reasonable bond or provide an equal source of indemnity or security. Unless DHSMV receives a claim for indemnity within one year after creation of the certificate of title, DHSMV must release any bond, indemnity, or other security at the request of the applicant. DHSMV is

STORAGE NAME: h0475d.TTA PAGE: 13

not liable to any person for creating a certificate of title in good faith based on the information provided by the applicant. Any applicant who intentionally submits erroneous or fraudulent information is subject to a noncriminal infraction of \$5,000 for the first offense, \$15,000 for a second offense, and \$25,000 per offense for every subsequent offense.

<u>Section 23 – Voluntary Transfer of Vessel Title Ownership</u>
The bill creates s. 328.22, F.S., providing requirements for the transfer of ownership in a vessel. On a voluntary transfer of vessel title ownership, the following rules apply:

- If the transferor's interest is noted on the paper certificate, the transferor must hand sign or sign electronically, if available the certificate and deliver it to the transferee. If the transferor does not have possession of the certificate, the person in possession of the certificate has a duty to facilitate the transfer.
- If the certificate of title is an electronic certificate, the transferor must sign and deliver to the transferee a record evidencing the transfer of ownership to the transferee.
- The transferee has a right to enforce, by specific performance, the transfer of the certificate of title from the transferor.

Failure to comply with the above rules does not render the transfer of ownership of a vessel ineffective between the parties; however, the transfer may not be effective against another person claiming an interest in the vessel. A transferor who complies with the above rules is not liable as owner of the vessel for an event occurring after the transfer.

# Section 24 – Transfer of Ownership by Secured Party

The bill creates s. 328.23, F.S., providing a definition for "secured party's transfer statement". "Secured party's transfer statement" means a record signed by the secured party of record stating:

- That there has been a default on an obligation secured by the vessel:
- That the secured party of record is exercising or has exercised post-default remedies with respect to the vessel;
- That by reason of the exercise, the secured party of record has the right to transfer the ownership interest of an owner, and the name of the owner;
- The name and last known mailing address of the owner of record and the secured party of record:
- The name of the transferee:
- Other information required in the application for certificate of title; and
- One of the following:
  - o The certificate of title is an electronic certificate:
  - The secured party does not have possession of the written certificate of title created in the name of the owner of record; or
  - o The secured party is delivering the written certificate of title to DHSMV with the secured party's transfer statement.

Additionally, the bill provides DHSMV's duties upon receipt of a secured party's transfer statement. Unless DHSMV has cause to reject a secured party's transfer statement, the department must:

- Accept the statement;
- Amend its files to reflect the transfer; and
- If the name of the owner whose interest is being transferred is indicated on the certificate:
  - Cancel the certificate even if the certificate has not been delivered to DHSMV;
  - o Create a new certificate indicating the transferee as owner; and
  - Deliver the new certificate or a record evidencing an electronic certificate.

The secured party is still held to the duties under the Uniform Commercial Code for secured transactions.

# Section 25 – Transfer by Operation of Law

The bill amends s. 328.24, F.S., providing a definition for "by operation of law". "By operation of law" means pursuant to a law or judicial order affecting ownership of a vessel:

- Because of death, divorce, or other family law proceeding, merger, consolidation, dissolution, or bankruptcy:
- Through the exercise of the rights of a lien creditor or a person having a lien created by statute or rule of law: or
- Through other legal process.

The bill provides the requirements for a transfer of ownership by operation of law. A transfer-by-law statement must contain:

- The name and last known mailing address of the owner of record and the transferee and the other information required for application of title;
- Documentation sufficient to establish the transferee's ownership interest or right to acquire the ownership interest;
- A statement that:
  - The certificate of title is an electronic certificate of title;
  - o The transferee does not have possession of the written certificate of title created in the name of the owner of record; or
  - The transferee is delivering the written certificate to the department with the transfer-bylaw statement; and
- Except for a transfer due to death, divorce, family law proceeding, merger, consolidation, dissolution, or bankruptcy, evidence that notification of the transfer and the intent to file the transfer-by-law statement has been sent to all persons indicated in DHSMV's files as having an interest, including a security interest, in the vessel.

Unless DHSMV has cause to reject the transfer, the department must:

- Accept the statement;
- Amend its files to reflect the transfer; and
- If the name of the owner whose interest is being transferred is indicated on the certificate:
  - Cancel the certificate even if the certificate has not been delivered to DHSMV:
  - Create a new certificate indicating the transferee as owner;
  - Indicate on the new certificate any security interest indicated on the canceled certificate. unless a court order provides otherwise; and
  - Deliver the new certificate or a record evidencing an electronic certificate.

The bill does not apply to defaults under the Uniform Commercial Code.

# Section 26 - Principles of Law and Equity

The bill creates s. 328.25, F.S., providing that the principles and law of equity supplement the provisions of this bill.

# Section 27 - Rule-Making Authority

The bill creates s. 328.41, F.S., specifying that DHSMV has the authority to adopt rules pursuant to ss. 120.536(1) and 120.54, F.S., to implement the provisions of this act.

# Section 31 – Grandfather Provision

The bill grandfathers in the rights, duties, and interests flowing from a transaction, certificate of title, or record created on or before the effective date of this act. Except for in certain circumstances below, a security interest that is enforceable immediately before the effective date of this act and would have priority over the rights of a person who becomes a lien creditor at that time is a perfected security interest under this act.

**DATE**: 3/20/2019

STORAGE NAME: h0475d.TTA **PAGE: 15**  However, a security interest perfected immediately before the effective date of this act remains perfected until the earlier of:

- The time perfection would have ceased under the law under which the security interest was perfected; or
- Three years after the effective date of this act.

# Section 32 - Retroactive Application

The bill provides that subject to section 25 (transfer by operation of law), this act applies to any transaction, certificate of title, or record relating to a vessel, even if the transaction, certificate of title, or record was entered into or created before the effective date of this act.

### Section 33 – Effective Date

Provides an effective date of July 1, 2023.

## Sections 20, 21, 28, 29 and 30 – Conforming Provisions and Cross-References

The bill amends ss. 328.16, 328.165, 409.2575, 705.103, and 721.08, F.S., conforming provisions and cross-references to changes made by the bill.

#### B. SECTION DIRECTORY:

- **Section 1:** Creates s. 328.001, F.S., relating to short title.
- **Section 2:** Creates s. 328.0015, F.S., relating to definitions.
- Section 3: Amends s. 328.01, F.S., relating to application for certificate of title.
- **Section 4:** Creates s. 328.015, F.S., relating to duties and operation of the department.
- Section 5: Creates s. 328.02, F.S., relating to law governing vessel covered by certificate of title.
- **Section 6:** Amends s. 328.03, F.S., relating to certificate of title required.
- **Section 7:** Creates s. 328.04, F.S., relating to content of certificate of title.
- **Section 8:** Creates s. 328.045, F.S., relating to title brands.
- Section 9: Creates s. 328.055, F.S., relating to maintenance of and access to files.
- **Section 10:** Creates s. 328.06, F.S., relating to action required on creation of certificate of title.
- **Section 11:** Creates s. 328.065, F.S., relating to effect of possession of certificate of title; judicial process.
- **Section 12:** Amends s. 328.09, F.S., relating to refusal to issue and authority to cancel a certificate of title or registration.
- **Section 13:** Creates s. 328.101, F.S., relating to effect of missing or incorrect information.
- **Section 14:** Amends s. 328.11, F.S., relating to duplicate certificate of title.
- Section 15: Creates s. 328.12, F.S., relating to perfection of security interest.
- Section 16: Creates s. 328.125, F.S., relating to termination statement.
- **Section 17:** Creates s. 328.14, F.S., relating to rights of purchaser other than secured party.

- **Section 18:** Creates s. 328.145, F.S., relating to rights of secured party.
- **Section 19:** Amends s. 328.15, F.S., relating to notice of lien on vessel; recording.
- **Section 20:** Amends s. 328.16, F.S., relating to issuance in duplicate; delivery; liens; and encumbrances.
- **Section 21:** Amends s. 328.165, F.S., relating to cancellation of certificates.
- **Section 22:** Creates s. 328.215, F.S., relating to application for transfer of ownership or termination of security interest without certificate of title.
- **Section 23:** Creates s. 328.22, F.S., relating to transfer of ownership.
- **Section 24:** Creates s. 328.23, F.S., relating to transfer of ownership by secured party's transfer statement.
- Section 25: Creates s. 328.24, F.S., relating to transfer by operation of law.
- **Section 26:** Creates s. 328.25, F.S., relating to supplemental principles of law and equity.
- **Section 27:** Creates s. 328.41, F.S., relating to rulemaking authority.
- Section 28: Amends s. 409.2575, F.S., relating to liens on motor vehicles and vessels.
- **Section 29:** Amends s. 705.103, F.S., relating to procedure for abandoned or lost property.
- **Section 30:** Amends s. 721.08, F.S., relating to escrow accounts; nondisturbance instruments; alternate security arrangements; transfer of legal title.
- **Section 31:** Provides grandfather provision for valid certificates of title created on or before the effective date of this act.
- **Section 32:** Provides that subject to section 25, this act applies to transfer of title entered into or created before the effective date of this act.
- Section 33: Provides an effective date of July 1, 2023.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

### 1. Revenues:

DHSMV estimates an insignificant, but negative impact on the Marine Resource Conservation Trust Fund due to the elimination of the \$1 recording of lien fee. In addition, DHSMV also estimates an insignificant, but positive impact in the Marine Resource Conservation Trust Fund due to the potential increase in the number of transactions related to hull-damaged vessel titling. The number of additional title transactions is unknown.

### 2. Expenditures:

The bill will require DHSMV to implement changes to vessel titling procedures and databases. However, with a delayed effective date of July 1, 2022, DHSMV can incorporate the required changes utilizing existing resources.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

To the extent the bill results in additional vessel titling transactions, Tax Collectors could experience an insignificant increase in title application fees. Tax Collectors retain \$3.75 for new and duplicate titles transactions. In addition, Tax Collectors may collect a service charge of \$2.25 per visit. The number of additional title transactions is unknown.

# 2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill may improve the integrity of the vessel titling process by requiring a more detailed description of the vessel on the title and requiring DHSMV to maintain the information contained in all certificates of title and title applications.

The bill benefits consumers by requiring the title of a vessel to be branded if the vessel's hull has been damaged, a condition that affects the condition and value of the vessel.

#### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

This bill gives DHSMV rule-making authority.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill is unclear as to which agency will enforce the penalties for failure of a vessel owner or insurer to report hull damage to a vessel.

### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 6, 2019, the Transportation & Infrastructure Subcommittee adopted a strike-all amendment and reported the bill favorably as a committee substitute. The strike-all amendment:

- Clarified that the law of the state under which a vessel's certificate of title is covered governs all issues relating to the certificate.
- Provided a 30-day rather than 20-day time thresholds for DHSMV to perform certain requirements.

STORAGE NAME: h0475d.TTA PAGE: 18

- Provided that an applicant for a certificate of title must deliver to DHSMV an application for certificate of title within 30 days rather than 20 days from the date of transfer of ownership or date this state becomes the state of principal use.
- Clarified DHSMV's process to issue, transfer, or renew a federal certificate of title for an undocumented vessel that is registered with the U.S. Coast Guard.
- Provided that a vessel owner who fails to report hull damage is subject to a noncriminal infraction with a penalty of \$5,000 for the first offense, \$15,000 for a second offense, and \$25,000 per offense for any subsequent offenses.
- Provided that DHSMV's decision to reject an application for a certificate of title or cancel a
  certificate of title is subject to a hearing whereby the owner may present evidence in support of
  or opposition to cancellation or rejection of a certificate of title.
- Clarified that a certificate of title is still effective if it contains scriveners errors or does not contain certain required information that DHSMV determines to be inconsequential to the issuing of a certificate of title.
- Removed DHSMV's specific rulemaking authority in s. 328.12, F.S., and created a general grant of rulemaking authority.
- Removed DHSMV's requirement to give valuations of vessels.
- Provided language to protect DHSMV from liability for fraudulently obtained certificates of title
  and provided penalties for applicants who intentionally mislead DHSMV into issuing a fraudulent
  certificate of title.
- Removed the word "rules" from the requirements of a voluntary transfer of ownership interest in a vessel.
- Clarified that the transferor of a certificate of title can be hand signed or electronically signed, if the option is available.
- Provided a repeal date of s. 328.15(1), (2), and (4) (8) on October 1, 2025.
- Provided an effective date of July 1, 2022.

On March 19, 2019, the Transportation and Tourism Appropriations Subcommittee adopted an amendment and reported the bill favorably as a committee substitute. The amendment:

- Changed the repeal date of s. 328.15(1), (2), and (4) (8) to October 1, 2026.
- Changed the effective date to July 1, 2023.

This analysis is drafted to the committee substitute as passed by the Transportation and Tourism Appropriations Subcommittee.

STORAGE NAME: h0475d.TTA DATE: 3/20/2019

1 A bill to be entitled 2 An act relating to vessels; creating s. 327.332, F.S.; 3 requiring vessel operators to reduce speed in 4 specified hazardous situations; providing penalties; 5 amending s. 327.4107, F.S.; revising criteria for 6 determining that a vessel is at risk of becoming 7 derelict; amending s. 327.73, F.S.; revising civil 8 penalties relating to certain at-risk vessels and 9 prohibited anchoring or mooring; providing civil 10 penalties relating to vessels that fail to reduce 11 speed for special hazards; providing an effective 12 date. 13 14 Be It Enacted by the Legislature of the State of Florida: 15 16 Section 1. Section 327.332, Florida Statutes, is created 17 to read: 18 327.332 Special hazards requiring slow speed.-19 (1) A vessel operator must reduce to slow speed, minimum 20 wake upon approaching within 300 feet of any emergency vessel, 21 including, but not limited to, a law enforcement vessel, United 22 States Coast Guard vessel or auxiliary vessel, fire vessel, or 23 tow vessel, with its emergency lights activated. 24 A vessel operator must reduce to slow speed, minimum 25 wake upon approaching within 300 feet of any construction vessel

Page 1 of 4

or barge when workers are present and actively engaged in operations and an orange flag or yellow flashing light is displayed from the tallest portion of the vessel or barge.

- (3) A vessel operator found in violation of this section is guilty of a noncriminal infraction as provided in s. 327.73.
- Section 2. Paragraph (e) of subsection (2) of section 327.4107, Florida Statutes, is amended to read:
- 327.4107 Vessels at risk of becoming derelict on waters of this state.—
- (2) An officer of the commission or of a law enforcement agency specified in s. 327.70 may determine that a vessel is at risk of becoming derelict if any of the following conditions exist:
- (e) The vessel does not have <u>or is unable to demonstrate</u> an effective means of propulsion for safe navigation within 72 hours after the vessel owner or operator receives telephonic or written notice, which may be provided by facsimile, electronic mail, or other electronic means, stating such from an officer, and the vessel owner or operator is unable to provide a receipt, proof of purchase, or other documentation of having ordered necessary parts for vessel repair. The commission may adopt rules to implement this paragraph.
- Section 3. Paragraphs (aa) and (bb) of subsection (1) of section 327.73, Florida Statutes, are amended, and paragraph (cc) is added to that subsection, to read:

Page 2 of 4

51 327.73 Noncriminal infraction
----------------------------------

52

53

54

55

56

5758

59

60

61 62

63 64

65

66

67

68

69

70

7172

73

74

75

- (1) Violations of the following provisions of the vessel laws of this state are noncriminal infractions:
- (aa) Section 327.4107, relating to vessels at risk of becoming derelict on waters of this state, for which the civil penalty is:
  - 1. For a first offense, \$50.
- 2. For a second offense occurring 30 days or more after a first offense, \$250 \$100.
- 3. For a third or subsequent offense occurring 30 days or more after a previous offense, \$500 \$250.
- (bb) Section 327.4109, relating to <u>vessels</u> anchoring or mooring in a prohibited area, for which the penalty is:
  - 1. For a first offense, up to a maximum of \$50.
  - 2. For a second offense, up to a maximum of \$250 \$100.
- 3. For a third or subsequent offense, up to a maximum of \$500 \$250.
- (cc) Section 327.332, relating to vessels failing to reduce speed for special hazards, for which the penalty is:
  - 1. For a first offense, \$50.
- 2. For a second offense occurring within 12 months after a prior conviction, \$250.
- 3. For a third offense occurring within 36 months after a prior conviction, \$500.
  - 4. For a fourth or subsequent offense occurring within 72

Page 3 of 4

months after a prior conviction, \$1,000.

Any person cited for a violation of any provision of this subsection shall be deemed to be charged with a noncriminal infraction, shall be cited for such an infraction, and shall be cited to appear before the county court. The civil penalty for any such infraction is \$50, except as otherwise provided in this section. Any person who fails to appear or otherwise properly respond to a uniform boating citation shall, in addition to the charge relating to the violation of the boating laws of this state, be charged with the offense of failing to respond to such citation and, upon conviction, be guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. A written warning to this effect shall be provided at the time such uniform boating citation is issued.

Section 4. This act shall take effect July 1, 2019.

Page 4 of 4

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 1319 Vessels

SPONSOR(S): Agriculture & Natural Resources Subcommittee, Diamond

TIED BILLS: IDEN./SIM. BILLS: SB 1530

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	13 Y, 0 N, As CS	Melkun	Shugar
Agriculture & Natural Resources Appropriations     Subcommittee			
3) State Affairs Committee			

#### **SUMMARY ANALYSIS**

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public waters of this state; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the owner of the property. Both state and local law enforcement agencies are authorized and empowered to relocate or remove a derelict vessel from public waters if the derelict vessel obstructs or threatens to obstruct navigation or in any way constitutes a danger to the environment, property, or persons.

The bill requires vessel operators to reduce to slow speed, minimum wake upon: approaching within 300 feet of any emergency vessel, including but not limited to, a law enforcement vessel, a United States Coast Guard vessel or auxiliary vessel, fire vessel, or tow vessel, with its emergency lights activated; and approaching within 300 feet of any construction vessel or barge when workers are present and actively engaged in operations and displaying an orange flag or yellow flashing light from the tallest portion of the vessel or barge. The bill provides that a vessel operator found in violation of the above requirements is guilty of a noncriminal infraction and further provides civil penalties.

The bill further provides that a vessel that does not have or is unable to demonstrate an effective means of propulsion and the owner is unable to provide documentation of vessel repair may be deemed at risk for becoming derelict.

The bill increases the civil penalties for a vessel deemed at risk for becoming derelict and for anchoring or mooring in a prohibited area and creates a penalty for a vessel that creates a special hazard. The bill further provides that a person cited more than three times in a 12-month period may have their vessel impounded by law enforcement.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1319a.ANRS

#### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

Anchoring or mooring refers to a boater's practice of seeking and using a safe harbor on the public waterway system for an undefined duration. Anchoring is accomplished using an anchor carried on the vessel, while mooring is accomplished through the utilization of tie-ups, or moorings, permanently affixed to the bottom. Anchorages are areas that boaters regularly use for anchoring or mooring, whether designated or managed for that purpose or not. Mooring fields are areas designated and used for a system of properly spaced moorings.<sup>2</sup>

# **Derelict Vessels**

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public waters of this state; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the owner of the property.<sup>3</sup>

It is unlawful to store, leave, or abandon a derelict vessel in Florida. Those found in violation of this law commit a first degree misdemeanor. 5 State law further provides that a violation of derelict vessel laws may also be subject to a civil penalty of up to \$50,000 per day. Each day, during any portion of which the violation occurs, constitutes a separate offense.

#### Removal of Derelict Vessels

The Division of Law Enforcement of the Florida Fish and Wildlife Conservation Commission (FWC) and its officers, and the sheriffs of the various counties and their deputies, municipal police officers, and any other law enforcement officer as defined in s. 943.10, F.S., have the responsibility and authority to enforce vessel safety and vessel title certificates, liens, and registration.8

Both state and local law enforcement are authorized and empowered to relocate or remove a derelict vessel from public waters if the derelict vessel obstructs or threatens to obstruct navigation or in any way constitutes a danger to the environment, property, or persons. The costs incurred for relocating or removing a derelict vessel are recoverable against the vessel owner. A vessel owner who neglects or refuses to pay the costs of removal, storage, and destruction of the vessel, less any salvage value

STORAGE NAME: h1319a.ANRS

<sup>1</sup> Section 327.02, F.S., defines "vessel" to include every description of watercraft, barge, and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water.

<sup>&</sup>lt;sup>2</sup> Ankersen, Hamann, & Flagg, Anchoring Away: Government Regulation and the Rights of Navigation in Florida (Rev. May 2012), 2, available at http://nsgl.gso.uri.edu/flsgp/flsgpt12001.pdf (last visited Mar. 15, 2017).

<sup>&</sup>lt;sup>3</sup> Section 823.11(1)(b), F.S.

<sup>&</sup>lt;sup>4</sup> Section 823.11(2), F.S.

<sup>&</sup>lt;sup>5</sup> A first degree misdemeanor is punishable by a term of imprisonment of no more than one year and a fine of up to \$1,000.

<sup>&</sup>lt;sup>6</sup> Section 376.16(1), F.S.

<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> Section 943.10(1), F.S., defines "law enforcement officer" as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The definition also includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency. PAGE: 2

obtained by disposal of the vessel, is not entitled to be issued a certificate of registration for such vessel, or any other vessel or motor vehicle, until the costs are paid.<sup>9</sup>

Removal costs for derelict vessels are approximately \$350 to \$450 per foot of vessel length. However, a floating vessel may be towed to a boat ramp or hoist and pulled from the water at a much lower cost. Relocation may have a minimal cost if a law enforcement officer is able to tow it to a suitable location. Costs for professional towing services are approximately \$200 per hour.<sup>10</sup>

FWC may provide grants to local governments for the removal of derelict vessels from waters of the state, if funds are appropriated for the grant program are appropriated. Funds for the Derelict Vessel Removal Grant program are appropriated from the Florida Coastal Protection Trust Fund. Grants from this fund are awarded based on a set of criteria outlined in FWC rules. Removal or relocation of the vessel on private property is not eligible for grant funding.

#### At-risk vessels

Neglected vessels or those in deteriorating conditions are prohibited from anchoring, mooring, or occupying the waters of the state.<sup>14</sup> A vessel is at risk of becoming derelict if any of the following conditions exist:

- The vessel is taking on or has taken on water without an effective means to dewater;
- Spaces on the vessel that are designed to be enclosed are incapable of being sealed off or remain open to the elements for extended periods of time;
- The vessel has broken loose or is in danger of breaking loose from its anchor; or
- The vessel is left or stored aground unattended in such a state that would prevent the vessel from getting underway, or is listing due to water intrusion, or is sunk or partially sunk.<sup>15</sup>

A violation for anchoring, mooring, or occupying a vessel at risk of becoming derelict on the waters of the state is a noncriminal infraction, for which the civil penalty is \$50 for a first offense, \$100 for a second offense occurring 30 days or more after a first offense, and \$250 for a third or subsequent offense occurring 30 days or more after a previous offense.<sup>16</sup>

#### **Effect of Proposed Changes**

The bill creates s. 327.332, F.S., to require vessels approaching hazardous conditions to reduce speed. The bill requires vessel operators to reduce to a slow speed with minimum wake<sup>17</sup> upon approaching within 300 feet of: any emergency vessel, including but not limited to, a law enforcement vessel, a United States Coast Guard vessel or auxiliary vessel, fire vessel, or tow vessel, with its emergency lights activated; or any construction vessel or barge when workers are present and actively engaged in operations and displaying an orange flag or yellow flashing light from the tallest portion of the vessel or barge.

The bill further provides that a vessel operator found in violation of the above requirements is guilty of a noncriminal infraction.

STORAGE NAME: h1319a.ANRS

<sup>&</sup>lt;sup>9</sup> Section 705.103(4), F.S.

<sup>&</sup>lt;sup>10</sup> FWC, Agency Analysis of 2016 House Bill 7025, p. 3 (Jan. 8, 2016).

<sup>&</sup>lt;sup>11</sup> Section 376.15, F.S.

<sup>&</sup>lt;sup>12</sup> Rule 68-1.003, F.A.C.

<sup>&</sup>lt;sup>13</sup> National Oceanic and Atmospheric Association: Marine Debris Program, *Abandoned and Derelict Vessels in Florida*, available at https://marinedebris.noaa.gov/abandoned-and-derelict-vessels/florida (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>14</sup> Chapter 2016-108, Laws of Fla.; s. 327.4107, F.S.

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> Section 327.73(aa), F.S.

<sup>&</sup>lt;sup>17</sup> Any vessel operating at a speed zone posted as "Slow Down – Minimum Wake" must operate fully off plane and completely settled in the water; *see* FWC, *Boating Regulations* – *Vessel Speed Restrictions*, available at https://myfwc.com/boating/regulations/ (last visited Mar. 15, 2019).

The bill provides that a vessel that does not have or is unable to demonstrate an effective means of propulsion and the owner is unable to provide documentation of vessel repair may be deemed at risk of becoming derelict.

The bill amends s. 327.73, F.S., to increase the civil penalties for a vessel deemed at risk of becoming derelict for a second offense from \$100 to \$250 and for a third offense from \$250 to \$500. The bill also increases the penalties for anchoring or mooring in a prohibited area for a second offense from a maximum of \$100 to \$250 and for a third offense from \$250 to \$500. The bill further provides that a person cited more than three times in a 12-month period may have their vessel impounded by law enforcement.

The bill creates penalties for vessels that do not reduce speed in specified hazardous conditions: \$50 for a first offense, \$250 for a second offense occurring within 12 months after a prior conviction, \$500 for a third offense occurring within 36 months after a prior conviction, and \$1000 for a fourth or subsequent offense occurring within 72 months after a prior conviction.

### **B. SECTION DIRECTORY:**

Section 1 creates s. 327.332, F.S., to require vessels to reduce speed when approaching special hazards.

Section 2 amends s. 327.4107, F.S., to specify criteria that render a vessel at risk of becoming derelict.

Section 3 amends s.327.73, F.S., to increase civil penalties for vessels at risk of becoming derelict, vessels anchored or moored in prohibited areas, and vessels that do not reduce speed in hazardous conditions.

Section 4 provides an effective date of July 1, 2019.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill may have an indeterminate positive impact on state government revenues because of new and increased civil penalties that FWC may receive.

2. Expenditures:

None.

#### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

STORAGE NAME: h1319a.ANRS PAGE: 4

The bill may have an indeterminate positive fiscal impact on the private sector because the requirement for vessels to reduce speed in certain circumstances may reduce instances of property damage and safety issues for construction vessels engaged in operations.

### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of sales tax shared with counties or municipalities.

2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

The bill would require FWC to update their existing rules; however, FWC possesses sufficient rulemaking authority to adopt rules to comply with statutory changes.

### C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 19, 2019, the Agriculture & Natural Resources Subcommittee adopted a strikeall amendment and reported the bill favorably as a committee substitute. The amendment removed reference to an undefined term, removed the requirement that a destination be declared upon inquiry of a law enforcement officer, removed the requirement that a vessel be moved three miles within 90 days of the date of notice to the owner, and removed penalties for the failure to present certificate of title to the department with the new owner information.

PAGE: 5

This analysis is drafted to the committee substitute as passed by the Agriculture & Natural Resources Subcommittee.

STORAGE NAME: h1319a.ANRS

By Senator Gruters

1

2

3

4

5

6

7

8

9

10

11

12

13

1415

1617

18

19

20

21

22

23

24

25

2627

28

29

23-00775B-19 20191792\_\_\_ A bill to be entitled

An act relating to towing and immobilizing of vehicles and vessels; amending ss. 125.0103 and 166.043, F.S.; specifying that local governments may enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; defining the term "immobilize"; creating ss. 125.01047 and 166.04465, F.S.; prohibiting counties and municipalities, respectively, from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization services; defining the term "towing business"; providing exceptions; amending s. 323.002, F.S.; prohibiting counties or municipalities from imposing charges, costs, expenses, fines, fees, or penalties on registered owners, other legally authorized persons in custody or in control, or lienholders of vehicles or vessels under certain conditions; providing an exception; amending s. 713.78, F.S.; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; amending s. 715.07, F.S.; revising certain notice requirements; revising requirements relating to towing and to removing vehicles or vessels to include persons who

are in custody of a vehicle or of a vessel; deleting a

requirement related to liability for improper removal

of a vehicle or of a vessel; creating s. 715.08, F.S.;

defining terms; authorizing vehicle immobilization

23-00775B-19 20191792

devices to be used on trespassing motor vehicles; prohibiting persons from acting as operators of a vehicle immobilization service in this state unless specified requirements are met; providing requirements for such operators and persons acting on behalf of such operators; authorizing an operator to conduct vehicle immobilization at any time; providing notice requirements for immobilization of a vehicle; prohibiting a vehicle immobilization service or operator from taking specified actions; providing requirements for a certain receipt of payment; providing liability requirements under certain circumstances; providing insurance requirements for the operator; prohibiting the operator from engaging in specified activities; providing signage requirements; authorizing a certain local government to impose a fine upon an operator and to revoke, suspend, or not renew an operator's license for due cause; providing notice and hearing requirements for adverse actions regarding certain licenses; requiring disqualification from reapplying for a certain license for a specified period under certain circumstances; authorizing the revocation of an operator's license under certain circumstances; providing maximum specified fines and suspension of license for certain violations; providing an effective date.

55 56

57

30

31

32

33 34

35

36

37

38

39

40

41

42

43 44

45 46

47

48 49

50

51

52

53

54

Be It Enacted by the Legislature of the State of Florida:

23-00775B-19 20191792

Section 1. Paragraphs (b) and (c) of subsection (1) of section 125.0103, Florida Statutes, are amended to read:

125.0103 Ordinances and rules imposing price controls; findings required; procedures.—

(1)

- (b) The provisions of This section does shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel.
- (c) Counties must establish maximum rates that which may be charged for on the towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, the removal and storage of wrecked or disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel. However, if a municipality chooses to enact an ordinance establishing the maximum rates fees for the towing or immobilization of vehicles or vessels as described in paragraph

23-00775B-19 20191792

(b), the county's ordinance <u>does</u> shall not apply within such municipality. For purposes of this paragraph, the term

"immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a device such as a "boot" or "club,"

the "Barnacle," or any other device that renders a vehicle or vessel inoperable.

Section 2. Section 125.01047, Florida Statutes, is created to read:

125.01047 Rules and ordinances relating to towing and to vehicle immobilization services.—

- (1) A county may not enact an ordinance or rule that would impose a fee or charge on an authorized wrecker operator as defined in s. 323.002(1); a towing business for towing, impounding, or storing a vehicle or vessel; or a vehicle immobilization service as defined in s. 715.08. As used in this section, the term "towing business" means a business that provides towing services for monetary gain.
- (2) The prohibition imposed in subsection (1) does not affect a county's authority to:
- (a) Levy a reasonable business tax under s. 205.0315, s. 205.033, or s. 205.0535.
- (b) Impose on and collect from the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, a reasonable administrative fee or charge not to exceed 25 percent of the maximum towing or of the immobilization rate, to cover the cost of enforcement, including parking enforcement, by the county when the vehicle or vessel is towed from or immobilized on public property. However, an authorized wrecker operator, towing

23-00775B-19 20191792

business, or vehicle immobilization service may impose and
collect the administrative fee or charge on behalf of the county
and shall remit such fee or charge to the county after it is
collected.

Section 3. Paragraphs (b) and (c) of subsection (1) of section 166.043, Florida Statutes, are amended to read:

166.043 Ordinances and rules imposing price controls; findings required; procedures.—

(1)

- (b) The provisions of This section does shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel.
- (c) Counties must establish maximum rates that which may be charged for on the towing of vehicles or vessels from, or immobilization of vehicles or vessels on, private property, the removal and storage of wrecked or disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or

23-00775B-19 20191792

otherwise does not consent to the removal of the vehicle <u>or</u>
<u>vessel</u>. However, if a municipality chooses to enact an ordinance
establishing the maximum <u>rates</u> <u>fees</u> for the towing or
immobilization of vehicles <u>or vessels</u> as described in paragraph
(b), the county's ordinance established under s. 125.0103 <u>does</u>
<u>shall</u> not apply within such municipality. <u>For purposes of this</u>
<u>paragraph</u>, the term "immobilize" means the act of rendering a

vehicle or a vessel inoperable by the use of a device such as a
"boot" or "club," the "Barnacle," or any other device that
renders the vehicle or the vessel inoperable.

Section 4. Section 166.04465, Florida Statutes, is created to read:

166.04465 Rules and ordinances relating to towing or to vehicle immobilization services.—

- (1) A municipality may not enact an ordinance or rule that would impose a fee or charge on an authorized wrecker operator as defined in s. 323.002(1); on a towing business for towing, impounding, or storing a vehicle or vessel; or a vehicle immobilization service as defined in s. 715.08. As used in this section, the term "towing business" means a business that provides towing services for monetary gain.
- (2) The prohibition imposed in subsection (1) does not affect a municipality's authority to:
- (a) Levy a reasonable business tax under s. 205.0315, s. 205.043, or s. 205.0535.
- (b) Impose on and collect from the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, a reasonable administrative fee or charge not to exceed 25 percent of the

23-00775B-19 20191792

maximum towing or immobilization rate, to cover the cost of enforcement, including parking enforcement, by the municipality when the vehicle or vessel is towed from or immobilized on public property. However, an authorized wrecker operator, towing business, or vehicle immobilization service may impose and collect the administrative fee or charge on behalf of the municipality and shall remit such fee or charge to the municipality after it is collected.

Section 5. Present subsection (4) of section 323.002, Florida Statutes, is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

323.002 County and municipal wrecker operator systems; penalties for operation outside of system.—

(4) (a) Except as provided in paragraph (b), a county or municipality may not adopt or maintain an ordinance or rule that imposes a charge, cost, expense, fine, fee, or penalty on a registered owner or other legally authorized person in custody or in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, when the vehicle or vessel is towed by an authorized wrecker operator under this chapter.

(b) A county or municipality may adopt or maintain an ordinance or rule that imposes a reasonable administrative fee or charge on the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, when the vehicle or vessel is towed by an authorized wrecker operator. The fee or charge may not exceed 25 percent of the maximum towing rate, to cover the cost of enforcement, including parking enforcement, by the county or municipality when the vehicle or vessel is towed from public

23-00775B-19 20191792

property. However, an authorized wrecker operator or towing business may impose and collect the administrative fee or charge on behalf of the county or municipality and shall remit such fee or charge to the county or municipality after it is collected.

Section 6. Subsection (2) of section 713.78, Florida Statutes, is amended to read:

713.78 Liens for recovering, towing, or storing vehicles and vessels.—

- (2) Whenever a person regularly engaged in the business of transporting vehicles or vessels by wrecker, tow truck, or car carrier recovers, removes, or stores a vehicle or vessel upon instructions from:
  - (a) The owner thereof;
- (b) The owner or lessor, or a person authorized by the owner or lessor, of property on which such vehicle or vessel is wrongfully parked, and the removal is done in compliance with s. 715.07;
- (c) The landlord or a person authorized by the landlord, when such motor vehicle or vessel remained on the premises after the tenancy terminated and the removal is done in compliance with s. 83.806 or s. 715.104; or
  - (d) Any law enforcement agency,

she or he shall have a lien on the vehicle or vessel for a reasonable towing fee, for a reasonable administrative fee or charge imposed by a county or a municipality, and for a reasonable storage fee; except that a no storage fee may not shall be charged if the vehicle or the vessel is stored for less than 6 hours.

23-00775B-19 20191792

Section 7. Subsection (2) and present subsection (4) of section 715.07, Florida Statutes, are amended, and present subsection (5) of that section is redesignated as subsection (4), to read:

715.07 Vehicles or vessels parked on private property; towing.—

- (2) The owner or lessee of real property, or any person authorized by the owner or lessee, which person may be the designated representative of the condominium association if the real property is a condominium, may cause any vehicle or vessel parked on such property without her or his permission to be removed by a person regularly engaged in the business of towing vehicles or vessels, without liability for the costs of removal, transportation, or storage or damages caused by such removal, transportation, or storage, under any of the following circumstances:
- (a) The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to strict compliance with the following conditions and restrictions:
- 1.a. Any towed or removed vehicle or vessel must be stored at a site within a 10-mile radius of the point of removal in any county of 500,000 population or more, and within a 15-mile radius of the point of removal in any county of less than 500,000 population. That site must be open for the purpose of redemption of vehicles on any day that the person or firm towing such vehicle or vessel is open for towing purposes, from 8:00 a.m. to 6:00 p.m., and, when closed, shall have prominently

23-00775B-19 20191792

posted a sign indicating a telephone number where the operator of the site can be reached at all times. Upon receipt of a telephoned request to open the site to redeem a vehicle or vessel, the operator shall return to the site within 1 hour or she or he will be in violation of this section.

- b. If no towing business providing such service is located within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or removed vehicle or vessel must be stored at a site within a 20-mile radius of the point of removal in any county of 500,000 population or more, and within a 30-mile radius of the point of removal in any county of less than 500,000 population.
- 2. The person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of such towing or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of such towing or removal, the storage site, the time the vehicle or vessel was towed or removed, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel and shall obtain the name of the person at that department to whom such information was reported and note that name on the trip record.
- 3. A person in the process of towing or removing a vehicle or vessel from the premises or parking lot in which the vehicle or vessel is not lawfully parked must stop when a person seeks the return of the vehicle or vessel. The vehicle or vessel must be returned upon the payment of a reasonable service fee of not more than one-half of the posted rate for the towing or removal service as provided in subparagraph 6. The vehicle or vessel may

23-00775B-19 20191792

be towed or removed if, after a reasonable opportunity, the owner or legally authorized person in control of the vehicle or vessel is unable to pay the service fee. If the vehicle or vessel is redeemed, a detailed signed receipt must be given to the person redeeming the vehicle or vessel.

- 4. A person may not pay or accept money or other valuable consideration for the privilege of towing or removing vehicles or vessels from a particular location.
- 5. Except for property appurtenant to and obviously a part of a single-family residence, and except for instances when notice is personally given to the owner or other legally authorized person in control of the vehicle or vessel that the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or vessels and that the vehicle or vessel is subject to being removed at the owner's or operator's expense, any property owner or lessee, or person authorized by the property owner or lessee, prior to towing or removing any vehicle or vessel from private property without the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting the following requirements:
- a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property, within 5 feet from the public right-of-way line. If there are no curbs or access barriers, the signs must be posted not less than one sign for each 25 feet of lot frontage.
- b. The notice must clearly indicate, in not less than 2inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's

23-00775B-19 20191792

expense. The words "tow-away zone" must be included on the sign in not less than 4-inch high letters.

- c. The notice must also provide the name and current telephone number of the person or firm towing or removing the vehicles or vessels.
- d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not less than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not less than 24 hours prior to the towing or removal of any vehicles or vessels.
- e. The local government may require permitting and inspection of these signs prior to any towing or removal of vehicles or vessels being authorized.
- f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign that clearly states stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense." in not less than 4-inch high, light-reflective letters on a contrasting background.
- g. A property owner towing or removing vessels from real property must post notice, consistent with the requirements in sub-subparagraphs a.-f., which apply to vehicles, that unauthorized vehicles or vessels will be towed away at the owner's expense.

A business owner or lessee may authorize the removal of a vehicle or vessel by a towing company when the vehicle or vessel is parked in such a manner that restricts the normal operation of business; and if a vehicle or vessel parked on a public

23-00775B-19 20191792

right-of-way obstructs access to a private driveway the owner, lessee, or agent may have the vehicle or vessel removed by a towing company upon signing an order that the vehicle or vessel be removed without a posted tow-away zone sign.

- 6. Any person or firm that tows or removes vehicles or vessels and proposes to require an owner, operator, or person in custody or control of a vehicle or vessel to pay the costs of towing and storage prior to redemption of the vehicle or vessel must file and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for such services and post at the storage site an identical rate schedule and any written contracts with property owners, lessees, or persons in control of property which authorize such person or firm to remove vehicles or vessels as provided in this section.
- 7. Any person or firm towing or removing any vehicles or vessels from private property without the consent of the owner or other legally authorized person in <u>custody or</u> control of the vehicles or vessels shall, on any trucks, wreckers as defined in s. 713.78(1)(c), or other vehicles used in the towing or removal, have the name, address, and telephone number of the company performing such service clearly printed in contrasting colors on the driver and passenger sides of the vehicle. The name shall be in at least 3-inch permanently affixed letters, and the address and telephone number shall be in at least 1-inch permanently affixed letters.
- 8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm

379

380

381

382 383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398

399

400

401

402

403

404

405

406

23-00775B-19 20191792

shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.

- 9. When a vehicle or vessel has been towed or removed pursuant to this section, it must be released to its owner or tothe person in custody or control custodian within one hour after requested. Any vehicle or vessel owner or the person in custody or control agent shall have the right to inspect the vehicle or vessel before accepting its return, and no release or waiver of any kind which would release the person or firm towing the vehicle or vessel from liability for damages noted by the owner or by the person in custody or control other legally authorized person at the time of the redemption may be required from any vehicle or vessel owner, custodian, or person in custody or control agent as a condition of release of the vehicle or vessel to its owner. A detailed, signed receipt showing the legal name of the company or person towing or removing the vehicle or vessel must be given to the person paying towing or storage charges at the time of payment, whether requested or not.
- (b) These requirements are minimum standards and do not preclude enactment of additional regulations by any municipality or county, including the right to regulate rates when vehicles or vessels are towed from private property.
- (4) When a person improperly causes a vehicle or vessel to be removed, such person shall be liable to the owner or lessee of the vehicle or vessel for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.

23-00775B-19 20191792

Section 8. Section 715.08, Florida Statutes, is created to read:

- 715.08 Vehicle immobilization services.-
- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Immobilize" means the act of rendering a vehicle or a vessel inoperable by the use of a vehicle immobilization device.
- (b) "License" means a license, a permit, or other similar grant of authority to operate issued to an operator by a local government.
- (c) "Operator" means any person, as defined in s. 1.01(3), individual, or entity, including, but not limited to, a sole proprietor, an independent contractor, a partnership, or a similar business entity, offering or operating a vehicle immobilization service.
- device that is designed or used to be attached to a wheel, a tire, or other part of a parked motor vehicle which includes, but is not limited to, a "boot" or "club," the "Barnacle," or any other device that renders a vehicle or vessel inoperable.
- (e) "Vehicle immobilization service" means any service in which vehicles are immobilized.
  - (2) VEHICLE IMMOBILIZATION OPERATIONS; REQUIREMENTS.—
- (a) Vehicle immobilization devices may be used on trespassing motor vehicles as provided for under this section.
- (b) It is unlawful for any person to act as an operator within this state unless the person is properly licensed or approved by a local government.
- (c) It is unlawful for any person to act as an operator if the person also has ownership or any other valuable

23-00775B-19 20191792

consideration in property or a lot being used for the business
of parking, or allowing for the parking of, motor vehicles or is
engaged in the business of parking lot or valet parking
operations.

- (d) Each operator shall conduct vehicle immobilization services using a name that is distinguishable from any other existing operator.
- (e)1. An operator shall issue all individuals under the operator's employment, or who are acting on behalf of the operator, including the operator himself or herself, or partners, members, or officers of the operator, a photo identification with the name of the operator. Such an individual shall carry this operator-issued identification with him or her at all times while performing vehicle immobilization services.
- 2. All individuals under an operator's employment, or who are acting on behalf of the operator, including the operator himself or herself, or partners, members, or officers of the operator, shall wear a uniform that clearly identifies the name of the operator while performing vehicle immobilization services.
- 3. All vehicles being used by operators or individuals under an operator's employment to perform vehicle immobilization services must have prominently displayed on both sides of each vehicle the name of the operator and that the operator performs vehicle immobilization services, the address from which the operator conducts business, and the telephone number of the operator. The lettering must be in a contrasting color to the color of the vehicle, or if a vehicle magnet or decal is used, the lettering must be in a contrasting color to the

468

469

470

471

472473

474

475476

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491

492493

23-00775B-19 20191792

magnet or decal. The lettering must be at least one and one-half inches in height.

- (f)1. An operator may conduct vehicle immobilization services 24 hours per day, 7 days per week, and 365 days per year.
- 2. An operator shall maintain a telephone number that is staffed by a live individual 24 hours per day and 365 days per year to communicate immediately with a driver or owner of an immobilized vehicle.
- (g) An operator who has immobilized a vehicle shall immediately affix a notice to the driver's side window containing, at minimum, the following information:
- 1. A warning that any attempt to move the vehicle may result in damage to the vehicle; and
- 2. The fee required to remove the immobilization device, the name of the operator, and the telephone number to call to have the immobilization device removed.
- (h) It is unlawful for a vehicle immobilization service or operator to:
- 1. Immobilize vehicles on any private property without having entered into a valid written contract for vehicle immobilization services with the private property owner, the lawful lessee, the managing agent, or other person in control of the property;
- 2. Fail to arrive on the site where a vehicle was immobilized within 1 hour of being contacted by the owner, the driver, or the person in custody or in control of the vehicle;
- 3. Fail to release a vehicle from immobilization within 1 hour after receipt of payment from the owner, the driver, or the

23-00775B-19 20191792

person in charge of a vehicle that has been immobilized; and

- 4. Fail to provide a receipt of payment of the immobilization fee to the owner, the driver, or the person in custody or in control of an immobilized vehicle. The receipt must have the name, address, and telephone number of the operator; the name of the individual under the operator's employment or the partner, member, or officer of such operator who removed the immobilization device; and the operator's license number as issued by the department.
- (i)1. If the application of a vehicle immobilization device damages a vehicle, the operator shall pay the cost of repairs for that damage.
- 2. If the owner, the driver, or the person in charge of a motor vehicle to which an immobilization device has been installed attempts to operate such motor vehicle or to remove the device, then the operator is not liable for any damage to the vehicle resulting from such attempt. In such an instance, the owner, the driver, or the person in charge of the immobilized vehicle is liable to the operator for the cost of damage to the vehicle immobilization device.
- (j) An operator shall maintain minimum insurance coverage in the amount of \$1 million in commercial general liability, \$1 million in commercial automobile liability, \$1 million in garage liability, \$1 million in professional liability, and \$1 million in umbrella coverage and shall have workers' compensation coverage on all employees.
- (3) PROHIBITED ACTIVITIES.—An operator may not do any of the following:
  - (a) Procure a license issued by a local government by

23-00775B-19 20191792

fraudulent conduct or by a false statement of a material fact.

- (b) Pay, in the form of a gratuity or any other valuable consideration, any person who does not have ownership in property or in a lot being used for the business of parking, or allowing for the parking of, motor vehicles for information as to illegally parked vehicles.
- (c) Make any payment or other valuable consideration to an owner, an employee, an agent, or a person in possession of property or a lot that is being used for the business of parking, or allowing for the parking of, motor vehicles in excess of the reasonable and customary fee ordinarily charged by such person in possession of such property or lot for parking thereon.
- (d) Charge fees in excess of those provided for in this section.
- (e) Impound any vehicle located on any portion of a public way within this state, unless such operator is contracted to do so by a governmental agency.
  - (4) SIGNAGE; REQUIREMENTS.—
- (a) It is unlawful for any operator to install or to attach a device to any motor vehicle without posting signs meeting the following requirements:
- 1. The operator shall install signs at each designated entrance to a parking lot or parking area where parking prohibitions are in effect. If there is no designated entrance, the operator shall erect the signs so they are clearly visible from every parking space;
- 2. Signs must be a minimum of 18 inches by 24 inches, or if not allowed in such size, the maximum allowable size, with

23-00775B-19 20191792 552 lettering a minimum height of one and one-half inches; and 553 3. Sign lettering must be in a solid color that contrasts 554 with the sign's background. 555 (b) An operator's signs must clearly state the following, 556 at a minimum: 557 558 1. WARNING: IMMOBILIZATION ENFORCED 24/7. 559 2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED AT OWNER'S RISK 560 AND EXPENSE. 561 3. THE IMMOBILIZATION OPERATOR IS ... (insert name of 562 vehicle immobilization service).... 563 4. THE TELEPHONE NUMBER FOR IMMOBILIZATION REMOVAL IS 564 ... (insert operator's telephone number).... 565 566 (c) No abbreviations may be used on signs required under 567 this subsection. 568 (5) ADMINISTRATIVE ACTIONS; OPERATOR RIGHTS.— 569 (a) A local government that has jurisdiction over, and that 570 issued a license to, an operator may impose a fine upon the 571 operator and may revoke, suspend, or not renew the operator's 572 license for due cause. 573 (b) Adverse actions may not be taken regarding any license 574 issued pursuant to this section until and after notice has been 575 provided and a hearing has been held by the local government. Notice of such hearing must be given in writing and served at 576 577 least 30 days before the date of a hearing. The notice must 578 state the grounds of the complaint against the holder of such 579 license and must designate the time and place where such hearing

will be held. The notice must be served upon the license holder

23-00775B-19

594

20191792

581 via certified mail, signature required, addressed to the license 582 holder at the address provided on the operator's current 583 application. 584 (c) Any operator whose license has been revoked pursuant to 585 this section is disqualified from reapplying to the local 586 government for another license for 12 months immediately 587 following the revocation. The violation of any provision of this 588 section by any person with any ownership interest in the vehicle 589 immobilization service may result in the revocation of the 590 operator's license. 591 (d) The maximum fine for any violation of this section is 592 \$1,000. The maximum suspension of a license for any one 593 violation of this section is 30 days.

Section 9. This act shall take effect July 1, 2019.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

20

21

22

23

24

25

A bill to be entitled An act relating to towing and immobilizing of vehicles and vessels; amending ss. 125.0103 and 166.043, F.S.; authorizing local governments to enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; defining the term "immobilize"; creating ss. 125.01047 and 166.04465, F.S.; prohibiting counties or municipalities from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization operators; defining the term "towing business"; providing exceptions; amending s. 323.002, F.S.; prohibiting counties or municipalities from imposing charges, costs, expenses, fines, fees, or penalties on registered owners, other legally authorized persons in control, or lienholders of vehicles or vessels under certain conditions; providing an exception; amending s. 713.78, F.S.; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; amending s. 715.07, F.S.; removing a requirement regarding notices and signs concerning the towing or removal of vehicles and vessels; creating s. 715.08, F.S.; defining terms related to vehicle immobilization

Page 1 of 22

Ве

	devices and operators; requiring persons who
	immobilize vehicles to obtain a license from specified
	local governments; specifying persons who are
	prohibited from being an operator; specifying criteria
	and requirements for providing services as an
	operator; providing operator name, uniform, and
	identification requirements; requiring certain
	information to be displayed on a motor vehicle used to
	perform vehicle immobilization services; specifying
	authorized hours of operation; providing notice
	requirements upon immobilization of a motor vehicle;
	specifying unauthorized and prohibited activities by a
	vehicle immobilization service or operator; providing
	liability for certain damage; providing exceptions;
	requiring an operator to maintain certain insurance
	coverage; specifying signage requirements; providing
	administrative procedures for complaints against
	operators; authorizing specified penalties;
	prohibiting an operator whose license is revoked from
	reapplying for a license for a specified period;
	specifying maximum fines; providing an effective date.
Ιt	Enacted by the Legislature of the State of Florida:
	Section 1. Paragraphs (b) and (c) of subsection (1) of

Page 2 of 22

section 125.0103, Florida Statutes, are amended to read:

125.0103 Ordinances and rules imposing price controls;
findings required; procedures.—

**(1)** 

- (b) The provisions of this section shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel.
- charged on the towing of vehicles <u>or vessels</u> from or immobilization of vehicles <u>or vessels</u> on private property, removal and storage of wrecked or disabled vehicles <u>or vessels</u> from an accident scene or for the removal and storage of vehicles <u>or vessels</u>, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle <u>or</u>

Page 3 of 22

HB 1237 2019

76	<u>vessel</u> . However, if a municipality chooses to enact an ordinance
77	establishing the maximum $\underline{\text{rates}}$ $\underline{\text{fees}}$ for the towing or
78	immobilization of vehicles or vessels as described in paragraph
79	(b), the county's ordinance shall not apply within such
80	municipality. For purposes of this paragraph, the term
81	"immobilize" means the act of rendering a vehicle or vessel
82	inoperable by the use of a device such as a "boot" or "club,"
83	the "Barnacle," or any other such device.
84	Section 2. Section 125.01047, Florida Statutes, is created
85	to read:
86	125.01047 Rules and ordinances relating to towing and
87	<u>immobilization services</u>
88	(1) A county may not enact an ordinance or rule that would
89	impose a fee or charge on an authorized wrecker operator, as
90	defined in s. 323.002(1), on a towing business for towing,
91	impounding, or storing a vehicle or vessel, or a vehicle
92	immobilization service as defined in s. 715.08. As used in this
93	section, the term "towing business" means a business that
94	provides towing services for monetary gain.
95	(2) The prohibition set forth in subsection (1) does not
96	affect a county's authority to:
97	(a) Levy a reasonable business tax under s. 205.0315, s.
98	205.033, or s. 205.0535.
99	(b) Impose and collect a reasonable administrative fee or

Page 4 of 22

charge on the registered owner or other legally authorized

person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, not to exceed 25 percent of the maximum towing or immobilization rate, to cover the cost of enforcement, including parking enforcement, by the county when the vehicle or vessel is towed or immobilized from public property. However, an authorized wrecker operator, towing business, or vehicle immobilization service may impose and collect the administrative fee or charge on behalf of the county and shall remit such fee or charge to the county only after it is collected.

Section 3. Paragraphs (b) and (c) of subsection (1) of section 166.043, Florida Statutes, are amended to read:

166.043 Ordinances and rules imposing price controls; findings required; procedures.—

(1)

(b) The provisions of this section shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the

Page 5 of 22

126 vehicle or vessel.

127

128

129

130

131

132

133

134

135

136

137

138139

140

141

142

143

144

145

146

147

148

149

150

(c) Counties must establish maximum rates which may be charged on the towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, removal and storage of wrecked or disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel. However, if a municipality chooses to enact an ordinance establishing the maximum rates fees for the towing or immobilization of vehicles or vessels as described in paragraph (b), the county's ordinance established under s. 125.0103 shall not apply within such municipality. For purposes of this paragraph, the term "immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a device such as a "boot" or "club," the "Barnacle," or any other such device. Section 4. Section 166.04465, Florida Statutes, is created to read:

166.04465 Rules and ordinances relating to towing and immobilization services.—

(1) A municipality may not enact an ordinance or rule that would impose a fee or charge on an authorized wrecker operator, as defined in s. 323.002(1), on a towing business for towing,

Page 6 of 22

151	impounding, or storing a vehicle or vessel, or a vehicle
152	immobilization service as defined in s. 715.08. As used in this
153	section, the term "towing business" means a business that
154	provides towing services for monetary gain.
155	(2) The prohibition set forth in subsection (1) does not
156	affect a municipality's authority to:
157	(a) Levy a reasonable business tax under s. 205.0315, s.
158	205.033, or s. 205.0535.
159	(b) Impose and collect a reasonable administrative fee or
160	charge on the registered owner or other legally authorized
161	person in control of a vehicle or vessel, or the lienholder of a
162	vehicle or vessel, not to exceed 25 percent of the maximum
163	towing or immobilization rate, to cover the cost of enforcement,
164	including parking enforcement, by the county when the vehicle or
165	vessel is towed from or immobilized on public property. However,
166	an authorized wrecker operator, towing business, or vehicle
167	immobilization service may impose and collect the administrative
168	fee or charge on behalf of the municipality and shall remit such
169	fee or charge to the municipality only after it is collected.
170	Section 5. Subsection (4) of section 323.002, Florida
171	Statutes, is renumbered as subsection (5), and a new subsection
172	(4) is added to that section to read:
173	323.002 County and municipal wrecker operator systems;
174	penalties for operation outside of system.—
175	(4)(a) Except as provided in paragraph (b), a county or

Page 7 of 22

municipality may not adopt or maintain in effect an ordinance or rule that imposes a charge, cost, expense, fine, fee, or penalty on a registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, when the vehicle or vessel is towed by an authorized wrecker operator under this chapter.

- (b) A county or municipality may adopt or maintain an ordinance or rule that imposes a reasonable administrative fee or charge on the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, that is towed by an authorized wrecker operator, not to exceed 25 percent of the maximum towing rate, to cover the cost of enforcement, including parking enforcement, by the county or municipality when the vehicle or vessel is towed from public property. However, an authorized wrecker operator or towing business may impose and collect the administrative fee or charge on behalf of the county or municipality and shall remit such fee or charge to the county or municipality only after it is collected.
- Section 6. Subsection (2) of section 713.78, Florida Statutes, is amended to read:
- 713.78 Liens for recovering, towing, or storing vehicles and vessels.—
- (2) Whenever a person regularly engaged in the business of transporting vehicles or vessels by wrecker, tow truck, or car

Page 8 of 22

carrier recovers, removes, or stores a vehicle or vessel upon instructions from:

(a) The owner thereof;

- (b) The owner or lessor, or a person authorized by the owner or lessor, of property on which such vehicle or vessel is wrongfully parked, and the removal is done in compliance with s. 715.07;
- (c) The landlord or a person authorized by the landlord, when such motor vehicle or vessel remained on the premises after the tenancy terminated and the removal is done in compliance with s. 83.806 or s. 715.104; or
  - (d) Any law enforcement agency,

she or he shall have a lien on the vehicle or vessel for a reasonable towing fee, for a reasonable administrative fee or charge imposed by a county or municipality, and for a reasonable storage fee; except that no storage fee shall be charged if the vehicle or vessel is stored for less than 6 hours.

Section 7. Paragraph (a) of subsection (2) and subsection (4) of section 715.07, Florida Statutes, are amended to read:
715.07 Vehicles or vessels parked on private property;
towing.—

(2) The owner or lessee of real property, or any person authorized by the owner or lessee, which person may be the designated representative of the condominium association if the

Page 9 of 22

real property is a condominium, may cause any vehicle or vessel parked on such property without her or his permission to be removed by a person regularly engaged in the business of towing vehicles or vessels, without liability for the costs of removal, transportation, or storage or damages caused by such removal, transportation, or storage, under any of the following circumstances:

- (a) The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to <u>substantial</u> <u>strict</u> compliance with the following conditions and restrictions:
- 1.a. Any towed or removed vehicle or vessel must be stored at a site within a 10-mile radius of the point of removal in any county of 500,000 population or more, and within a 15-mile radius of the point of removal in any county of less than 500,000 population. That site must be open for the purpose of redemption of vehicles on any day that the person or firm towing such vehicle or vessel is open for towing purposes, from 8:00 a.m. to 6:00 p.m., and, when closed, shall have prominently posted a sign indicating a telephone number where the operator of the site can be reached at all times. Upon receipt of a telephoned request to open the site to redeem a vehicle or vessel, the operator shall return to the site within 1 hour or she or he will be in violation of this section.

b. If no towing business providing such service is located within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or removed vehicle or vessel must be stored at a site within a 20-mile radius of the point of removal in any county of 500,000 population or more, and within a 30-mile radius of the point of removal in any county of less than 500,000 population.

- 2. The person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of such towing or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of such towing or removal, the storage site, the time the vehicle or vessel was towed or removed, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel and shall obtain the name of the person at that department to whom such information was reported and note that name on the trip record.
- 3. A person in the process of towing or removing a vehicle or vessel from the premises or parking lot in which the vehicle or vessel is not lawfully parked must stop when a person seeks the return of the vehicle or vessel. The vehicle or vessel must be returned upon the payment of a reasonable service fee of not more than one-half of the posted rate for the towing or removal service as provided in subparagraph 6. The vehicle or vessel may be towed or removed if, after a reasonable opportunity, the

owner or legally authorized person in control of the vehicle or vessel is unable to pay the service fee. If the vehicle or vessel is redeemed, a detailed signed receipt must be given to the person redeeming the vehicle or vessel.

- 4. A person may not pay or accept money or other valuable consideration for the privilege of towing or removing vehicles or vessels from a particular location.
- 5. Except for property appurtenant to and obviously a part of a single-family residence, and except for instances when notice is personally given to the owner or other legally authorized person in control of the vehicle or vessel that the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or vessels and that the vehicle or vessel is subject to being removed at the owner's or operator's expense, any property owner or lessee, or person authorized by the property owner or lessee, prior to towing or removing any vehicle or vessel from private property without the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting the following requirements:
- a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property, within 5 feet from the public right-of-way line. If there are no curbs or access barriers, the signs must be posted not less than one sign for each 25 feet of lot frontage.

Page 12 of 22

b. The notice must <del>clearly</del> indicate, in not less than 2-inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's expense. The words "tow-away zone" must be included on the sign in not less than 4-inch high letters.

- c. The notice must also provide the name and current telephone number of the person or firm towing or removing the vehicles or vessels.
- d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not less than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not less than 24 hours prior to the towing or removal of any vehicles or vessels.
- e. The local government may require permitting and inspection of these signs prior to any towing or removal of vehicles or vessels being authorized.
- f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense" in not less than 4-inch high, light-reflective letters on a contrasting background.
- g. A property owner towing or removing vessels from real property must post notice, consistent with the requirements in sub-subparagraphs a.-f., which apply to vehicles, that

Page 13 of 22

unauthorized vehicles or vessels will be towed away at the owner's expense.

- A business owner or lessee may authorize the removal of a vehicle or vessel by a towing company when the vehicle or vessel is parked in such a manner that restricts the normal operation of business; and if a vehicle or vessel parked on a public right-of-way obstructs access to a private driveway the owner, lessee, or agent may have the vehicle or vessel removed by a towing company upon signing an order that the vehicle or vessel be removed without a posted tow-away zone sign.
- 6. Any person or firm that tows or removes vehicles or vessels and proposes to require an owner, operator, or person in control or custody of a vehicle or vessel to pay the costs of towing and storage prior to redemption of the vehicle or vessel must file and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for such services and post at the storage site an identical rate schedule and any written contracts with property owners, lessees, or persons in control of property which authorize such person or firm to remove vehicles or vessels as provided in this section.
- 7. Any person or firm towing or removing any vehicles or vessels from private property without the consent of the owner or other legally authorized person in control or custody of the

Page 14 of 22

vehicles or vessels shall, on any trucks, wreckers as defined in s. 713.78(1)(c), or other vehicles used in the towing or removal, have the name, address, and telephone number of the company performing such service clearly printed in contrasting colors on the driver and passenger sides of the vehicle. The name shall be in at least 3-inch permanently affixed letters, and the address and telephone number shall be in at least 1-inch permanently affixed letters.

- 8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.
- 9. When a vehicle or vessel has been towed or removed pursuant to this section, it must be released to its owner or person in control or custody custodian within one hour after requested. Any vehicle or vessel owner or person in control or custody has agent shall have the right to inspect the vehicle or vessel before accepting its return, and no release or waiver of any kind which would release the person or firm towing the vehicle or vessel from liability for damages noted by the owner or the person in control or custody other legally authorized person at the time of the redemption may be required from any vehicle or vessel owner, or person in control or custody

custodian, or agent as a condition of release of the vehicle or vessel to its owner. A detailed, signed receipt showing the legal name of the company or person towing or removing the vehicle or vessel must be given to the person paying towing or storage charges at the time of payment, whether requested or not.

- (4) When a person improperly causes a vehicle or vessel to be removed, such person shall be liable to the owner or lessee of the vehicle or vessel for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.
- Section 8. Section 715.08, Florida Statutes, is created to read:
  - (1) DEFINITIONS.—As used in this section, the term:
- (a) "Immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a vehicle immobilization device.
- (b) "License" means a license, permit, or other similar grant of authority to operate issued by a local government to an operator.
- (c) "Operator" means any person, as defined in s. 1.01(3), who has received a license and who offers or operates a vehicle immobilization service.
- (d) "Vehicle immobilization device" means any mechanical device designed or used to be attached to a wheel, tire, or

Page 16 of 22

other part of a parked motor vehicle or vessel and known by terms such as a "boot" or "club," or "the "Barnacle".

- (e) "Vehicle immobilization service" means a service provided by an operator in which vehicles are immobilized using vehicle immobilization devices.
  - (2) VEHICLE IMMOBILIZATION OPERATIONS; REQUIREMENTS.—
- (a) Vehicle immobilization devices may be used upon motor vehicles as provided in this section.
- (b) A person may not act as an operator within this state unless the person is licensed by the local government in the jurisdiction where the operator will provides services.
- (c) An operator may not provide immobilization services on any property or lot in which the operator has an ownership or other valuable interest in, if that property or lot is used for the business of parking, or allowing for the parking of, motor vehicles, or is engaged in the business of parking lot or valet parking operations.
- (d) Each operator shall conduct vehicle immobilization services using a name that is distinguishable from any other licensed operator.
- (e) An operator and each individual who works for or on behalf of the operator at all times while performing vehicle immobilization services, must:
- 1. Wear a uniform that clearly identifies the operator name used under paragraph (d).

Page 17 of 22

	2.	. C	arry	an	opera	ator-iss	sued	photogr	raphic	c identif	<u>icati</u>	on on
his	or	her	pers	son	that	clearly	, id	entifies	the	operator	name	used
unde	er p	para	grapl	n (c	d).							

- an individual under the operator's employment to perform vehicle immobilization services shall have prominently displayed the operator name used under paragraph (d) and that the operator performs vehicle immobilization services, the address from which the operator conducts business, and the telephone number of the operator. The lettering must be in a color that contrasts with the color of the vehicle or, if a vehicle magnet or decal is used, must be in a color that contrasts with the color of the lettering must be at least 1.5 inches in height.
- (g)1. An operator may conduct vehicle immobilization services 24 hours per day, 7 days a week.
- 2. An operator shall maintain a telephone number that is staffed by a live individual 24 hours per day, 7 days a week, to communicate immediately with a driver or owner of an immobilized motor vehicle.
- (h) An operator who immobilizes a motor vehicle must affix a notice to the driver's side window containing, at a minimum, the following information:
- 1. A warning that any attempt to move the vehicle may damage the vehicle.

Page 18 of 22

451	2.	The	name	of	the	operator;
-----	----	-----	------	----	-----	-----------

- 3. The telephone number to call to have the immobilization device removed.
  - 4. The fee for removing the immobilization device.
  - (i) A vehicle immobilization service or operator may not:
- 1. Immobilize a motor vehicle on private property without having previously entered into a valid written contract for vehicle immobilization services with the private property owner, lawful lessee, managing agent, or other person in control of the property or parking lot.
- 2. Fail to arrive at the site of an immobilized motor vehicle within one hour after being contacted by the owner or person in custody or control of the motor vehicle.
- 3. Fail to release an immobilized motor vehicle within one hour after receiving full payment from the owner, driver, or person in charge of the motor vehicle.
- 4. Fail to provide a receipt after receiving full payment from the owner, driver, or person in charge of the immobilized motor vehicle. The receipt must include the name, address, and telephone number of the operator or the name of the individual under the operator's employment who removed the immobilization device, and the operator's license number.
- (j)1. The operator is liable for the cost of repairing a motor vehicle damaged by a vehicle immobilization device.
  - 2. The operator is not liable for any damage to a vehicle

Page 19 of 22

which an immobilization device has been installed, attempts to operate the vehicle or to remove the device. If the vehicle immobilization device is damaged in this situation, the owner, driver, or person in charge of the vehicle must pay for the cost of the damage to the device.

- (k) An operator shall maintain minimum insurance coverage in the amount of \$1 million in commercial general liability, \$1 million in commercial automobile liability, \$1 million in garage liability, \$1 million in professional liability, and \$1 million in umbrella coverage and must provide workers' compensation coverage for the employees.
  - (3) PROHIBITED ACTIVITIES.—An operator may not:
- (a) Procure a license by any fraudulent conduct or false statement of a material fact.
- (b) Pay any gratuity or other consideration to a person for information concerning illegally parked motor vehicles, if that person does not have an ownership interest in the property or parking lot.
- (c) Make any payment to a person or agent who has an ownership interest in the property or parking lot, in excess of the reasonable and customary fees ordinarily charged by such person in possession of such property or parking lot;
- (d) Charge fees in excess of those authorized in this section.

Page 20 of 22

501	(e) Immobilize any motor vehicle located on any portion of
502	a public highway, road, street, or other public way, unless the
503	operator is contracted to do so by a governmental entity.
504	(4) SIGNAGE; REQUIREMENTS.—
505	(a) An operator may not immobilize a motor vehicle without
506	first posting signs meeting the following requirements:
507	1. Signs must be located at each designated entrance to a
508	parking lot or parking area where parking prohibitions are in
509	effect. If there is no designated entrance, a sign shall be
510	erected so as to be clearly visible from each parking space; and
511	2. Signs must be at least 18 inches by 24 inches in size,
512	or if not allowed in such size, the maximum allowable size.
513	(b) The letters on the signs must be at least 1.5 inches
514	in height and in a solid color that contrasts with the
515	background.
516	(c) Signs must clearly state the following, at a minimum:
517	1. WARNING: IMMOBILIZATION ENFORCED 24/7.
518	2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED AT OWNER'S
519	RISK AND EXPENSE.
520	3. THE IMMOBILZATION OPERATOR IS (insert name of vehicle
521	immobilization service).
522	4. THE TELEPHONE NUMBER FOR IMMOBILZATION REMOVAL IS
523	(insert operator's telephone number).
524	(d) Signs may not contain abbreviations.
525	(5) ADMINISTRATIVE ACTIONS; OPERATOR RIGHTS

Page 21 of 22

<u>(a)</u>	А	loca	al got	ernme	ent tha	at is	ssue	d a ]	Licens	e to	an	
operator	ma	y imp	pose a	a fine	upon	such	n ope	erato	or and	may	revoke	÷,
suspend,	or	not	renev	v a li	cense	for	due	caus	se.			

- (b) Before a local government may take any adverse action against an operator, it must first provide notice to the operator and hold a hearing. Notice of the hearing must be in writing and served on the operator at least 30 days before the hearing date. The notice must state the grounds of the complaint against the operator and must designate the time and place of the hearing. The notice must be served upon the operator via certified mail, signature required, addressed to the operator at the address provided on the operator's current application.
- (c)1. The local government may not suspend an operator's license for more than 30 days for a first violation.
- 2. The local government may revoke the license of an operator who has had multiple violations. Any person whose license has been revoked pursuant to this section may not reapply to the local government for an operator license for 12 months immediately following the revocation.
- 3. The local government may revoke an operator's license if a person with an ownership interest in an immobilization service violates a provision of this section.
- (d) The maximum fine for a violation of this section is \$1,000.
  - Section 9. This act shall take effect July 1, 2019.

Page 22 of 22

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1237 Towing and Immobilizing of Vehicles and Vessels

SPONSOR(S): McClain and others

TIED BILLS: IDEN./SIM. BILLS: SB 1792

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local, Federal & Veterans Affairs Subcommittee	12 Y, 1 N	Darden	Miller
2) Business & Professions Subcommittee		Thompson	Anstead
3) State Affairs Committee			

#### **SUMMARY ANALYSIS**

County and municipal governments may contract with wrecker operators to tow or remove wrecked, disabled, or abandoned vehicles from streets, highways, and accident sites within their jurisdiction. Counties and municipalities may establish a wrecker operator system to apportion towing services across multiple wrecker operators. Wrecker operators who participate in the wrecker operator system are known as authorized wrecker operators. Counties and municipalities are authorized to establish maximum rates for the towing and storage of vehicles pursuant to an ordinance or rule adopted pursuant to s. 125.0103, F.S., or s. 166.043, F.S.

Some municipalities impose an administrative fee on vehicles towed by an authorized wrecker operator if the vehicle is seized or towed in connection with certain misdemeanors or felonies. The administrative fee is collected by the towing company on behalf of the municipal government and, in addition to towing and storage fees, must be paid before the vehicle is released to the registered owner or lienholder.

Vehicles or vessels parked without permission on private property may be towed at the direction of the owner or lessee of the property. The towing or removal must be conducted by a person regularly engaged in the business of towing vehicles or vessels and is subject to strict compliance with certain conditions and restrictions placed on the towing company. If the property is not a single-family residence, towing may only occur if notice is given via signage that must meet certain conditions.

The bill requires a county or municipality to establish maximum rates for the towing and storage of vessels, as well as to place a cap on the maximum rate for immobilizing a vehicle or vessel.

The bill prohibits a county or municipality from enacting a rule or ordinance that imposes a fee or charge on authorized wrecker operators. The bill provides that an authorized wrecker operator may impose and collect the administrative fee and is only required to remit the fee to the county or municipality after it has been collected. The bill prohibits counties and municipalities from adopting or enforcing ordinances or rules that impose fees on the registered owner or lienholder of a vehicle or vessel removed and impounded by an authorized wrecker operator. The bill provides that a wrecker operator who recovers, removes, or stores a vehicle or vessel shall have a lien on the vehicle or vessel that includes the value of the reasonable administrative fee or charge imposed by a county or municipality.

The bill establishes requirements for businesses engaged in vehicle immobilization operations. The bill requires vehicle immobilization operations to be licensed by the local government in the area the business operates and to meet certain insurance requirements. The bill establishes notice requirements for areas when an improperly parked vehicle may be subject to immobilization.

The bill may have an indeterminate fiscal impact on local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1237b.BPS

### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

## County and Municipal Wrecker Operator Systems

A county or municipal government may contract with one or more wrecker operators to tow or remove wrecked, disabled, or abandoned vehicles from streets, highways, and accident sites. After the establishment of such contract(s), the county or municipality must create a "wrecker operator system" to apportion towing assignments between the contracted wrecker services. This apportionment may occur through the creation of geographic zones, a rotation schedule, or a combination of those methods. Any wrecker operator that is included in the wrecker operator system is an "authorized wrecker operator" in the jurisdiction, while any wrecker operation not included is an "unauthorized wrecker operator."

Unauthorized wrecker operators are not permitted to initiate contact with the owner or operator of a wrecked or disabled vehicle.<sup>4</sup> If the owner or operator initiates contact, the unauthorized wrecker operator must disclose in writing, before the vehicle is connected to the towing apparatus:

- His or her full name;
- Driver license number;
- That he or she is not a member of the wrecker operator system;
- That the vehicle is not being towed for the owner's or operator's insurance company or lienholder;
- Whether he or she has an insurance policy providing \$300,000 in liability coverage and \$50,000 in on-hook cargo coverage; and
- The maximum charges for towing and storage.<sup>5</sup>

The unauthorized wrecker operator must disclose this information to the owner or operator in the presence of a law enforcement officer if an officer is present at the scene of the accident.<sup>6</sup>

It is a second degree misdemeanor for an unauthorized wrecker operator to initiate contact or to fail to provide required information after contact has been initiated. An unauthorized wrecker operator misrepresenting his or her status as an authorized wrecker operator commits a first degree misdemeanor. In either instance, the unauthorized wrecker operator's wrecker, tow truck, or other motor vehicle used during the offense may be immediately removed and impounded.

Unauthorized wrecker operators also are prohibited from monitoring police radios to determine the location of wrecked or disabled vehicles.<sup>10</sup>

STORAGE NAME: h1237b.BPS

<sup>&</sup>lt;sup>1</sup> S. 323.002(1)(c), F.S. The definition of "vehicle" does not include a vessel or trailer intended for the transport on land of a vessel. *See* s. 320.01, F.S. (defining "motor vehicle" for the purpose of issuance of motor vehicle licenses and separately defining a "marine boat trailer dealer" as a person engaged in "business of buying ... trailers specifically designed to be drawn by another vehicle and used for the transportation on land of vessels.")

<sup>&</sup>lt;sup>2</sup> *Id*.

<sup>&</sup>lt;sup>3</sup> S. 323.002(1)(a)-(b), F.S.

<sup>&</sup>lt;sup>4</sup> S. 323.002(2)(b), F.S.

<sup>&</sup>lt;sup>5</sup> S. 323.002(2)(c), F.S.

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> S. 323.002(2)(d), F.S.

<sup>&</sup>lt;sup>9</sup> S. 323.002(2)(c) and (d), F.S.

<sup>&</sup>lt;sup>10</sup> S. 323.002(2)(a), F.S.

Counties must establish maximum rates for the towing of vehicles removed from private property, as well as the towing and storage of vehicles removed from the scene of an accident or where the vehicle is towed at the request of a law enforcement officer. Municipalities are also authorized to adopt maximum rate ordinances. If a municipality enacts an ordinance to establish towing fees, the county ordinance will not apply within the municipality. A county or municipality may not establish rates, including a maximum rate, for the towing of vessels. 12

# Vehicle Holds, Wrecker Operator Storage Facilities, and Liens

An investigating agency may place a hold on a motor vehicle stored within a wrecker operator's storage facility for up to five business days. <sup>13</sup> A hold may be applied when the officer has probable cause to believe the vehicle:

- Should be seized under the Florida Contraband Forfeiture Act or Ch. 379, F.S.;
- Was used as the means of committing a crime;
- Is evidence that tends to show a crime has been committed; or
- Was involved in a traffic accident resulting in death or personal injury.

An officer may also apply a hold when the vehicle is impounded pursuant to ss. 316.193 or 322.34, F.S., and when the officer is complying with a court order. <sup>15</sup> The hold must be in writing and include the name and agency of the law enforcement officer placing the hold, the date and time the hold is placed on the vehicle, a general description of the vehicle, the specific reason for the hold, the condition of the vehicle, the location where the vehicle is being held, and the name and contact information for the wrecker operator and storage facility. <sup>16</sup>

The investigating agency must inform the wrecker operator within the five-day holding period if the agency intends to hold the vehicle for a longer period of time. The vehicle owner is liable for towing and storage charges for the first five days. If the vehicle will be held beyond five days, the investigating agency may choose to have the vehicle stored at a designated impound lot or to pay for storage at the wrecker operator's storage facility. 18

A wrecker operator or other person engaged in the business of transporting vehicles or vessels who recovers, removes, or stores a vehicle or vessel, possesses a lien on the vehicle or vessel for a reasonable towing fee and storage fee if the vehicle or vessel is removed upon instructions from:

- The owner of the vehicle or vessel:
- The owner, lessor, or authorized person acting on behalf of the owner/lessor of property on which the vehicle or vessel is wrongly parked (as long as the removal is performed pursuant to s. 715.07, F.S.);
- The landlord or authorized person acting on behalf of a landlord, when the vehicle or vessel remains on the property after the expiration of tenancy and the removal is performed pursuant to s. 83.806, F.S., or s. 715.104, F.S.; or
- Any law enforcement agency.<sup>19</sup>

STORAGE NAME: h1237b.BPS PAGE: 3

<sup>&</sup>lt;sup>11</sup> S. 125.0103(1)(c) and 166.043(1)(c), F.S.

<sup>&</sup>lt;sup>12</sup> Compare s. 125.0103(1)(c), F.S. (requiring a county to establish maximum rates for towing of vehicles) with s. 715.07, F.S. (towing of vehicles or vessels parked on private property).

<sup>&</sup>lt;sup>13</sup> S. 323.001(1), F.S.

<sup>&</sup>lt;sup>14</sup> S. 323.001(4)(a)-(e), F.S.

<sup>&</sup>lt;sup>15</sup> S. 323.001(4)(f)-(g), F.S.

<sup>&</sup>lt;sup>16</sup> S. 323.001(5), F.S.

<sup>&</sup>lt;sup>17</sup> S. 323.001(2), F.S.

<sup>&</sup>lt;sup>18</sup> S. 323.001(2)(a)-(b), F.S.

<sup>&</sup>lt;sup>19</sup> S. 713.78(2), F.S.

## Authority for Local Governments to Charge Fees

Counties and municipalities do not have authority to levy taxes, other than ad valorem taxes, except as provided by general law.<sup>20</sup> However, local governments possess the authority to impose user fees or assessments by local ordinance as such authority is within the constitutional and statutory home rule powers of local governments.<sup>21</sup> The key distinction between a tax and a fee is that fees are voluntary and benefit particular individuals in a manner not shared by others in the public.<sup>22</sup> On the other hand, a tax is a "forced charge or imposition, operating whether we like it or not and in no sense depends on the will or contract of the one on whom it is imposed."<sup>23</sup> Usually a fee is charged for the use of a service and is tied directly to the cost of maintaining the service. Money collected from a fee is not applied to uses other than to provide the service for which the fee is applied. An administrative fee for towing and storage services may be permissible to the extent the fee provides a specific benefit to vehicle owners.<sup>24</sup>

# Administrative Fees Related to Towing and Storage

Some municipalities charge administrative fees when a vehicle is towed in connection with certain misdemeanors or felonies.

The City of Sarasota seizes the vehicle of those arrested for crimes related to drugs or prostitution.<sup>25</sup> The registered owner of the vehicle is then given two options:

- The registered owner may request a hearing where the city must show by a preponderance of the evidence that the vehicle was used to facilitate the commission of an act of prostitution or any violation of ch. 893, F.S., the Florida Comprehensive Drug Abuse Prevention and Control Act. The owner may post a bond equal to the civil penalty (\$500.00), hearing costs (\$50.00), and towing and storage fees (\$125.00 plus \$25.00 per day) to receive the vehicle back pending the outcome of the hearing, or the owner may leave the vehicle in impound, incurring additional fees.
- The registered owner may waive the right to a hearing and pay the civil penalty (\$500.00).

If the registered owner of the vehicle is unable to pay the administrative penalty within 35 days, the city disposes of the vehicle. The City of Bradenton uses the same process and rate structure. <sup>26</sup>

Other municipalities have enacted ordinances charging an administrative fee for any vehicle impoundment associated with an arrest. For example, the City of Sweetwater imposes an "impoundment administrative fee" on all vehicles seized incident to an arrest. The fee is \$500 if the impoundment stems from a felony arrest and \$250 if the impoundment stems from a misdemeanor.<sup>27</sup>

The City of Winter Springs imposes an administrative fee for impoundment arising from 12 offenses enumerated in the authorizing ordinance, ranging from prostitution to dumping litter weighing more than 15 pounds.<sup>28</sup> The registered owner may request a hearing, either accruing additional storage fees pending the hearing or posting a bond equal to the amount of the administrative fee (\$550.00). If the registered owner waives the right to hearing, the administrative fee is reduced to \$250.00. These fees are payable to the city but are collected by towing companies.<sup>29</sup>

<sup>&</sup>lt;sup>20</sup> Art. VII, s. 1(a), Fla. Const.

<sup>&</sup>lt;sup>21</sup> City of Boca Raton v. State, 595 So. 2d 25, 30 (Fla. 1992).

<sup>&</sup>lt;sup>22</sup> City of Miami v. Quik Cash Jewelry & Pawn, Inc., 811 So.2d 756, 758 (Fla. 3rd DCA 2002).

<sup>&</sup>lt;sup>23</sup> Id. at 758-59.

<sup>&</sup>lt;sup>24</sup> See Jasinski v. City of Miami, 269 F. Supp. 2d 1341, 1348 (S.D. Fla. 2003).

<sup>&</sup>lt;sup>25</sup> Sarasota Police Department, *Vehicle Seizure Program*, https://www.sarasotapd.org/about-us/vehicle-seizure-program (last visited Mar. 11, 2019).

<sup>&</sup>lt;sup>26</sup> Bradenton, Fla. Code of Ordinances, ch. 54, art. IV (2019).

<sup>&</sup>lt;sup>27</sup> Sweetwater, Fla. Code of Ordinances, ch. 42-1, s. 42.1(c) (2019).

<sup>&</sup>lt;sup>28</sup> Winter Springs, Fla. Code of Ordinances ch. 12, s. 12-100 (2019).

<sup>&</sup>lt;sup>29</sup> Winter Springs, Fla. Notice of Right to Hearing Form. A copy of this form is attached as Appendix A. **STORAGE NAME**: h1237b.BPS

By contract, some municipalities require wrecker services to pay a monthly fee for serving as authorized wrecker operators. For example, the contract between the City of Sarasota and a wrecker operator requires the operator to pay the city \$10,151 per month for "the opportunity to provide" wrecker services, as well as \$500 for each impounded vehicle sold by the wrecker service.<sup>30</sup>

# Towing from Private Property

Section 715.07, F.S., regulates the towing of vehicles or vessels parked on private property. A vehicle or vessel may be towed at the direction of an owner or lessee of real property, or their designee, if the vehicle or vessel is parked on the property without permission. A person regularly engaged in the business of towing vehicles or vessels must conduct the tow. The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to strict compliance with certain conditions and restrictions. These conditions and restrictions include:

- Any towed or removed vehicle or vessel must be stored at a site within a specified distance of the point of removal.<sup>34</sup>
- The towing company must notify local law enforcement within 30 minutes of completing the tow
  of the storage site; the time the vehicle or vessel was towed; and the make, model, color, and
  license plate number of the vehicle or description and registration number of the vessel. The
  towing truck operation is required to record the name of the law enforcement officer who
  received the information in the trip record.
- The owner of a vehicle or vessel must be allowed to redeem the vehicle or vessel from the
  towing company if the owner seeks return before the tow has occurred. The towing company
  may charge a reasonable service fee of up to one-half of the posted towing rate for the return of
  the vehicle or vessel and may tow the vehicle or vessel if the owner is unable to pay the fee
  after a reasonable opportunity.
- A towing company may not pay or accept money in exchange for the privilege of towing or removing vehicles or vessels from a particular location.
- If the towing company requires the owner of a vehicle to pay the costs of towing and storage prior to redemption, the towing company must file and keep on record its rate schedule with the local law enforcement agency and post the rate schedule at the storage site.
- Trucks and wreckers used by the towing company must have the name, address, and telephone number of the company printed on both sides of the vehicle in contrasting letters. The name of the towing company must be in 3-inch or taller permanently affixed letters, while the address and telephone number must be in 1-inch or taller permanently affixed letters.
- The towing company must exercise reasonable care when entering a vehicle or vessel for the purpose of removing it. The towing company is liable for any damage to the vehicle caused by failure to exercise reasonable care.
- The vehicle or vessel must be released to its owner within one hour after request. The owner
  maintains a right to inspect the vehicle or vessel and the towing company operation may not
  require a release or waiver of damages to be signed a condition of returning the vehicle. The

<sup>34</sup> S. 715.07(2)(a)1.a., F.S. The vehicle or vessel must be stored within a 10-mile radius of the removal point in a county with a population of at least 500,000 and within a 15-mile radius of the removal point in a county with a population of fewer than 500,000. If no towing business operated within the given area, these radiuses are extended to 20 miles (for a county with a population of at least 500,000) and 30 miles (for a county with a population of fewer than 500,000). The site must be open from 8 am to 6 pm on the towing business is in operation and must post a telephone number where the operator of the site can be reached when the site is closed. The operator must return to the site within one hour.

STORAGE NAME: h1237b.BPS

<sup>&</sup>lt;sup>30</sup> Agreement for Wrecker Towing and Storage Services, City of Sarasota and J&G WFR, Inc. dba Direct Towing. A copy of the relevant portions of the contract is attached as Appendix B.

<sup>&</sup>lt;sup>31</sup> S. 715.07, F.S. A "vehicle" is defined as any mobile item which normally uses wheels, whether motorized or not. S. 715.07(1)(a), F.S. A "vessel" is defined as every description of watercraft, barge, and airboat used or capable of being used as a means of transportation on water, other than a seaplane or a "documented vessel" as defined in s. 327.02, F.S. S. 715.07(1)(b), F.S. <sup>32</sup> S. 715.07(2), F.S.

<sup>&</sup>lt;sup>33</sup> S. 715.07(2)(a), F.S.

towing company operator must issue a detailed, single receipt to the owner of the vehicle or vessel.

Additionally, a vehicle or vessel may not be towed without consent of its owner, except from property appurtenant to a single-family residence, unless a notice is posted which states the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or that the vehicle or vessel is subject to being removed at the owner's or operator's expense and the notice meets the following requirements:<sup>35</sup>

- The notice is placed prominently at each driveway access or curb cut, within five feet from the
  public right-of-way line. If the property has no curbs or access barriers, signs must be posted at
  least once every 25 feet of lot frontage.
- The notice must clearly indicate, in not less than 2-inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's expense and contain the words "tow-away zone" in letter not less than 4 inches high.
- The notice must provide the name and telephone number of the towing company.
- The sign containing the notices must be permanently installed in such a way that the words "tow-away zone" are between 3 and 6 feet above ground level and the sign must have been continuously maintained on the property for not less than 24 hours prior to the towing of any vehicle or vessel.
- Local governments may also require permitting and inspection of signage before any towing is authorized.
- A business with 20 or fewer parking spaces may satisfy the requirement by prominently displaying a sign stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense" in not less than 4-inch high, lightreflective letters on a contrasting background.
- A property owner towing or removing vessels from real property must post notice, consistent
  with the requirements in the statute which apply to vehicles,<sup>36</sup> that unauthorized vehicles or
  vessels will be towed away at the owner's expense.

A vehicle or vessel may be towed even in the absence of a tow-away zone sign if the vehicle or vessel is parked in such a way that it restricts the normal operation of business or restricts access to a private driveway and the tow is requested by the business owner or lessee.<sup>37</sup>

A county or municipal may adopt additional standards, including regulation of the rates charged when a vehicle or vessel is towed from private property.<sup>38</sup>

If a person causes a vehicle or vessel to be removed improperly, that person is liable to the owner or lessee for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.<sup>39</sup>

Violations of these provisions may constitute a first-degree misdemeanor<sup>40</sup> or a third-degree felony.<sup>41</sup>

# **Effect of Proposed Changes**

The bill authorizes a county or municipality to regulate the rates for the towing or immobilization of vehicles or vessels. A county or municipality is required to establish a maximum rate that may be

STORAGE NAME: h1237b.BPS

<sup>&</sup>lt;sup>35</sup> S. 715.07(2)(a)5, F.S.

<sup>&</sup>lt;sup>36</sup> These requirements are contained in s. 715.07(2)(a)5.a.-f., F.S.

<sup>&</sup>lt;sup>37</sup> S. 715.07(2)(a)5, F.S.

<sup>&</sup>lt;sup>38</sup> S. 715.07(2)(b), F.S.

<sup>&</sup>lt;sup>39</sup> S. 715.07(4), F.S.

<sup>&</sup>lt;sup>40</sup> For subparagraphs (2)(a)2. and (2)(a)6. S. 715.07(5)(a), F.S.

<sup>&</sup>lt;sup>41</sup> For subparagraphs (2)(a)1., (2)(a)3., (2)(a)4., (2)(a)7., and (2)(a)9. S. 715.07(5)(b), F.S.

charged for the towing or immobilization<sup>42</sup> of a vessel. The bill provides that the maximum rate to immobilize a vehicle or vessel may not exceed 20 percent of the maximum rate allowed by the county or municipality for towing a vehicle or vessel from private property. The bill defines immobilization as the act of rendering a vehicle or vessel inoperable by the use of a device such as a "boot," "club," "Barnacle," or any other device that renders the vehicle or vessel inoperable.

The bill prohibits a county or municipality from enacting a rule or ordinance that imposes a fee or charge on authorized wrecker operators. The prohibition would not impact the ability of the county or municipality to levy a business tax under ss. 205.0315, 205.033, or 205.0535, F.S. It also would not impact the ability of the county to impose a reasonable administrative fee or charge by ordinance on the legal owner of a vehicle if a county or municipal law enforcement officer has caused the owner's vehicle to be towed to and impounded at a facility owned by the county or municipality. The administrative fee imposed under this section may not exceed 25 percent of the maximum towing rate.

The bill authorizes an authorized wrecker operator or towing business to impose and collect the administrative fee and provides that the authorized wrecker operator or towing business is not required to remit the fee to the county or municipality until it is actually collected. The bill requires the administrative fee to be included as part of the lien on the vehicle or vessel held by the towing operator.

The bill also prohibits a county or municipality from adopting or enforcing an ordinance that imposes any charge, cost, expense, fine, fee, or penalty on the registered owner or lienholder of a vehicle removed and impounded by an authorized wrecker operator. This prohibition does not apply to a reasonable administrative fee or charge, limited to 25 percent of the maximum towing rate, to cover the cost of enforcement.

The bill establishes requirements for businesses engaged in vehicle immobilization operations. A business engaged in vehicle immobilization operations must be licensed by the local government where the operator will provide services. The operator may not provide immobilization services on any property or lot in which the operator has an ownership or other interest of value if that property or lot is used for the business of parking, including as a parking lot or valet parking operation, or if the parking of motor vehicles has otherwise been allowed.

Each operator is required to maintain insurance coverage with at least \$1 million of coverage for commercial general liability, commercial automobile liability, garage liability, professional liability and umbrella coverage. The operator must also provide workers compensation coverage for all of the company's employees.

Each operator must conduct business under a name that is distinguishable from other license operators. At all times while performing vehicle immobilization services, the operator and operator's employees must wear a uniform that clearly identifies the operator name and carry an operator-issued photo ID that clearly identifies the operator. The operator name must also appear on both side of a motor vehicle used by the operator to perform vehicle immobilization services and the vehicle must contain the address and phone number of the operator. The name, address, and phone number of the operator must appear in lettering of a contrasting color with the color of the vehicle and must be at least 1.5 inches in height.

The bill requires each operator to maintain a telephone number staffed by a live individual at all times to communicate immediately with the driver or owner of an immobilized vehicle. An operator who immobilizes a vehicle must affix a notice to the vehicle's driver side window containing:

- A warning that attempting to move the vehicle may damage the vehicle;
- The name of the operator:
- The telephone number to call to have the immobilization device removed; and

STORAGE NAME: h1237b.BPS DATE: 3/22/2019

<sup>&</sup>lt;sup>42</sup> The bill defines "immobilization" as the act of rendering a vehicle or vessel inoperable by the use of a device such as a "boot," "club," "Barnacle," or any similar device.

• The fee for removing the immobilization device.

## Operators are prohibited from:

- Immobilizing a vehicle on private property without having previously entered into a valid written contract for vehicle immobilization services with the private property owner, lessee, managing agent, or other person in control of the property or parking lot;
- Failing to arrive at the site of an immobilized motor vehicle within one hour of being contacted by the owner or person in custody or control of the motor vehicle;
- Failing to release an immobilized motor vehicle within one hour after receiving full payment;
- Failing to provide a receipt, including the name, address, and phone number of the operator, after receiving full payment;
- Procuring a license by fraud;
- Paying an gratuity or other consideration to a person for information about illegally parked vehicles, if that the person does not have an ownership interest in the property or parking lot;
- Making a payment to a person or agent who has an ownership interest in a property or parking lot that is in excess of reasonable and customary fees ordinarily charged by a person in possession of a property or parking lot;
- · Charging fees in excess of those authorized; and
- Immobilizing any motor vehicle located in a public highway, road, street, or other public way, unless the operator is contracted with a government entity to do so.

An operator is liable for the cost of repairing damages to a vehicle caused by an immobilization device, but is not liable for any damages resulting from a the vehicle owner attempting to operate the vehicle with the device attached or remove the device. If the owner of a vehicle attempts to operate the vehicle with the device attached or remove the device, the vehicle owner is liable for damages to device.

Operators may not immobilize a vehicle unless a sign is clearly posted at each designated entrance to the parking lot or area. If there is no designated entrance, the sign must be clearly visible from each parking space. The sign must be at least 18 inches by 24 inches in size or the maximum allowable size (if local ordinances restrict signs to a smaller size). The letters on the sign must be at least 1.5 inches in height and in a solid color that contrasts with the background of the sign. The sign must clearly state:

- WARNING: IMMOBILIZATION ENFORCED 24/7
- UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED AT OWNER'S RISK AND EXPENSE
- THE IMMOBILIZATION OPERATOR IS (insert name of vehicle immobilization service); and
- THE TELEPHONE NUMBER FOR IMMOBILIZATION REMOVAL IS (insert operator's telephone number).

The sign may not contain abbreviations.

Local governments are authorized to fine operators and revoke, suspend, or not renew a license for due cause. A local government intending to take adverse action against an operator must first provide notice and conduct a hearing. The hearing notice must be in writing, served on the operator at least 30 days before the hearing date, state the grounds of the complaint, and designate a time and place for the hearing. The notice must be served by certified mail, signature required, at the address on the operator's current license application.

An operator's license may not be suspended for more than 30 days for a first violation. A license may only be revoked if the operator has had multiple violations. If an operator's license is revoked, the operator may not reapply for a license for 12 months. The maximum fine for a violation is \$1,000.

The bill authorizes the towing or removal of a vehicle or vessel from private property without the consent of the registered owner as long as the towing company is in substantial compliance with the conditions and restrictions established in s. 715.07, F.S.

The bill removes the requirement that the tow-away zone notice placed prominently at each driveway access or curb cut allowing vehicular access to the property be placed within five feet from the public right-of-way line.

The bill removes the requirement that a "tow-away zone" sign must be permanently installed at between 3 and 6 feet above ground level.

The bill revises several provisions that currently apply to a person in control of a vehicle or vessel to also apply to those in custody of the vehicle.

The bill removes liability for any person causing a vehicle or vessel to be removed improperly for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.

## **B. SECTION DIRECTORY:**

- Section 1: Amends s. 125.0103, F.S., requiring counties to establish maximum rates for the towing of vessels and placing a cap on the maximum rate for immobilizing a vehicle or vessel.
- Section 2: Creates s. 125.01047, F.S., prohibiting counties from enacting ordinances imposing specific fees and charges on authorized wrecker operators.
- Section 3: Amends s. 166.043, F.S., requiring municipalities to establish maximum rates for the towing of vessels and placing a cap on the maximum rate for immobilizing a vehicle or vessel.
- Section 4: Creates s. 166.04465, F.S., prohibiting municipalities from enacting ordinances imposing specific fees and charges on authorized wrecker operators.
- Section 5: Amends s. 323.002, F.S., prohibiting counties and municipalities from imposing fees and charges on the registered owner or lienholder of a vehicle removed and impounded pursuant to ch. 323, F.S.
- Section 6: Amends s. 713.78, F.S., providing that a wrecker operation has a lien for a reasonable administrative fee or charge imposed by a county or municipality.
- Section 7: Amends s. 715.07, F.S., concerning requirements for towing a vehicle from private property.
- Section 8: Creates s. 715.08, F.S., governing vehicle immobilization operations.
- Section 9: Provides that the bill takes effect July 1, 2019.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

STORAGE NAME: h1237b.BPS PAGE: 9

# B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

### 1. Revenues:

The bill will have an indeterminate impact on local government revenue. The bill prohibits counties and municipalities from charging certain fees to authorized wrecker operators and towing companies that are currently charged by some jurisdictions, while authorizing the collection of administrative fees for the cost of enforcement.

## 2. Expenditures:

None.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill will reduce expenses for towing companies that are located in counties or municipalities currently charging a fee.

## D. FISCAL COMMENTS:

None.

#### III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

## 2. Other:

The Florida Constitution prohibits the passage of any law that would impair the obligation of contracts.<sup>43</sup> The bill does not appear to implicate this provision, as the bill does not address the enforcement of current contracts. The retroactive application of a statutory provision generally only occurs upon an express statement of intent by the Legislature and is limited to the extent retroactive application would impair a vested right, create a new obligation, or impose a new penalty. 44

## B. RULE-MAKING AUTHORITY:

The bill does not provide rulemaking authority or require executive branch rulemaking.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill prohibits the operator of a vehicle immobilization service from charging fees in excess of those authorized by the new section created by the bill, but the section does not otherwise contain any language concerning fees charged to the operators of immobilized vehicles or vessels.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Menendez v. Progressive Exp. Ins. Co, Inc., 35 So. 3d 873, 877 (Fla. 2010).

**DATE**: 3/22/2019

STORAGE NAME: h1237b.BPS

**PAGE: 10** 

<sup>&</sup>lt;sup>43</sup> Art. I, s. 10, Fla. Const.

# **APPENDIX A**

Case#:



# NOTICE OF RIGHT TO HEARING

	ميرو					Da	ted this	day	y of		, 20	
HAND	DELIVE	RED TO:										
	NAME:							DOB				
	ADDRE:	SS:						170 00				
	D/L#					Sex:	) <u>.</u> *	Race:	3	•		
SECT	ION 1:				W 200 <u>0</u>					200 100	-202	
The fol	lowing pro	perty was ta	ken on th	e	day of			, 20	, on	or about	hours b	y
		Vinter Spring				1075,087					becau	use t
undersi	gned police	officer has p	robable cau	ise to believ	e that the	vehicl	e:				200,000	
	defined in Was know	§796.07, F.S.	or the expo the commis	sure of sexu sion of any	al organs a	as set fo	orth in sect	ion 800.03 I	F.S.	ation or lewdr		
	Was opera Was used i Was being Was used i Was used t exceeding Was being Was parke	ted by a perso in the commiss operated on a in the commiss to dump litter: 500 lbs. or 10 operated by a	n driving ur sion of the of public street sion of the r in any manr 0 cu. ft. and person pres peding traffi	offense of dr et and is not misdemeano her prohibite not for com senting proof ic, creating a	nence definition with covered by roffense od by section mercial purification in the section of t	ned in sout a v y liabil of crimi on 403. urposes nce in	ection 316 alid license ity insuran nal mischi 413(4) F.S violation o	i.193 F.S. wi e or permit in ce as require ef in violation exceeding f section 310	hen such in violation ed by Chron secitor 15 lbs. of 6.646(4)	lation of section violation is a conf 322.03 F apter 324 F.S. in 806.13 F.S. in 27 cu. ft. in violation is a confidence of the confidence	misdemeanor. S. volume not	8
Such 1	property i	s being he	ld pendin	g civil p	roceedin	gs un	der Wint	er Springs	Code,	Section 12	and is	
describ	ed as: YE	AR	M.	KE		N	ODEL		COL	OR.	TAC	G
	VI	N/HIN	Afterna		STAT	E	_+					
Other							- 10 AA					
	currently	being held	at:									
Tr	i-County	Towing				Wint	er Spring	s Police D	Departm	nent		
11	55 Belle A	Ave.					V. Moss I		57			
		gs, FL 3270	08			Wint	er Spring	s, FL 327	08			
(40	7) 695-44	100				(407)	327-100	0				
Receive	d By (Oper	rator/Owner)	Signed	-8		Re	ceived By	(Operator/	Owner)	Print	5	
Deliver	ed By (Offi	cer/Clerk)	Signed			De	livered By	(Officer/C	lerk)	Print	Đ	
2013-17	B Ch. XX N	otice of Hearin	g								Page	1 of

STORAGE NAME: h1237b.BPS DATE: 3/22/2019 PAGE: 11

#### SECTION 2:

Pursuant to City Code, Section 12-100 the owner has the right to request a hearing in the following manner:

Within seven (7) business days of receipt of this notice, the owner, co-owner or lienholder may request a hearing by delivering to the Police Department, at 300 N. Moss Rd., Seminole County, Winter Springs, Florida 32708, a written request for a hearing.

Such request for a hearing shall include a valid telephone number and correct address where the owner, co-owner, or lienholder may be contacted.

The written notice must be received by the Police Department within the allotted time or the right to a hearing shall be deemed to be waived.

### SECTION 3:

In order to retrieve the above described vehicle, the owner has the below options:

## Owner, Co-Owner, or Lienholder Requesting a Hearing:

The Owner, Co-Owner, or Lienholder may secure release of the vehicle by posting a bond (cash, money order, or certified check payable to the City of Winter Springs) in the amount of \$550.00 submitted to the towing company. The Owner, Co-Owner, or Lienholder may then take possession of the vehicle from the towing company after payment of towing and storage charges payable to the towing company.

The Owner, Co-Owner, or Lienholder may leave the vehicle impounded and request a hearing directly from the police department Support Services Bureau.

## Owner, Co-Owner, or Lienholder Waiving a Hearing and Submitting Civil Penalty:

The Owner, Co-Owner, or Lienholder may secure release of the vehicle by submitting a civil penalty (cash, money order, or certified check payable to the City of Winter Springs) in the amount of \$250.00 and submitted to the towing company during business hours.

The Owner, Co-Owner, or Lienholder then may receive the vehicle from the towing company after payment of towing and storage charges payable to the the towing company.

An executed written waiver shall bind both the owner and co-owner except as otherwise provided herein.

WSPD Form XX

STORAGE NAME: h1237b.BPS PAGE: 12

## APPENDIX B

## AGREEMENT FOR WRECKER TOWING AND STORAGE SERVICES

THIS AGREEMENT FOR WRECKER TOWING AND STORAGE SERVICES, made and entered into this 5 day of MAY \_\_\_\_\_, 2010 by and between the CITY OF SARASOTA, FLORIDA, a municipal corporation, hereinafter referred to as "CITY," and J & G WFR, INC. DBA DIRECT TOWING, a Florida corporation, hereinafter referred to as "DIRECT".

#### WITNESSETH:

WHEREAS, CITY has publicly announced an Invitation to Bid to obtain annual wrecker towing and storage services on an as needed basis pursuant to invitation to Bid No. 10-08MK; and

WHEREAS, DIRECT has submitted a responsive bid which has been accepted by CITY to provide the CITY with the annual wrecker towing and storage services on an as needed basis: and

WHEREAS, CITY and DIRECT desire to formalize the terms and conditions of DIRECT's performance of such services as set forth herein; and

WHEREAS, the City Manager, pursuant to Sarasota City Code Section 2-5 (3) v. is authorized to administratively approve and execute this Agreement on behalf of CITY so long as the total compensation paid to DIRECT during the entire term of this Agreement, as may be extended, does not exceed Two Hundred Thousand Dollars (\$200,000,00).

NOW. THEREFORE, IN CONSIDERATION OF THE FOREGOING AND THE MUTUAL COVENANTS CONTAINED HEREIN, IT IS AGREED AS FOLLOWS:

- Definitions: The following terms shall have the meanings herein ascribed to them:
- A. City Manager shall mean the City manager of the City of Sarasota, Florida, or his designee.
- Police Chief shall mean the Chief of Police of the City of Sarasota. Florida, or his designee.
- C. Project shall mean the Scope of Services to be performed by DIRECT in furtherance of this Agreement. The Scope of Services shall include all labor, materials, tools, equipment, insurance and the like required to perform vehicle and vessel towing and storage services within the boundaries of the towing area on an as needed basis for CITY. A more detailed description of the Scope of Services is set forth in the City of Sarasota Police Department Vehicle and Vessel Towing and Storage Services section found on pages 13 through 20, Inclusive, of Invitation to Bid No. 10-08MK. A copy of Invitation to Bid No. 10-08MK, as well as the Bid Form submitted by DIRECT in response thereto, are on file in the offices of

STORAGE NAME: h1237b.BPS

the Financial Administration Purchasing Division of CITY. Invitation to Bid No. 10-08MK, as well as DIRECT's Bid Form submitted in response thereto are deemed incorporated by reference into this Agreement. DIRECT covenants to strictly comply with all of the terms and conditions of Bid No. 10-08MK as well as DIRECT's Bid Form submitted in response thereto. In the event of any conflict between the terms set forth in the main body of this Agreement and Invitation to Bid No. 10-08MK, the terms and conditions set forth in the main body of this Agreement shall control.

- 2. Scope of Services: DIRECT shall diligently and timely provide all labor, material and equipment required for the Scope of Services for the Project In strict conformance with Bid No. 10-08MK as well as DIRECT's Bid Form submitted in response thereto and in strict conformance with all the terms and conditions of this Agreement. The parties hereby agree to be bound by the terms and conditions set forth in Bid No. 10-08MK as well as DIRECT's Bid Form submitted in response thereto. The Police Chief will notify DIRECT when an assignment within the Project Scope of Services may be available. DIRECT covenants to provide the Project Scope of Services within the time limits set forth in Invitation to Bid No. 10-08MK.
- 3. Payment: In consideration for CiTY providing DIRECT the opportunity to provide the Scope of Services, DIRECT agrees to pay CiTY a fee in the amount of Ten Thousand One Hundred Fifty One and 00/100 Dollars (\$10,151,00) per month. Said payment shall be submitted to the CiTY prior to the 10th day of each month. This monthly payment shall be due and payable by DIRECT to CiTY in advence for each month during the term of this Agreement. Furthermore, in consideration of the CiTY not placing, attempting to foreclose or foreclosing a vehicle impoundment tien upon a vehicle impounded pursuant to Section 33-271 of the Sarasota City Code, DIRECT agrees to waive any and all storage charges to which the CiTY would be obligated to pay as a result of the operation of any provision of Chapter 323, Florida Statutes, on any vehicles impounded by the City and stored by DIRECT. As further

2

STORAGE NAME: h1237b.BPS

consideration. DIRECT shall pay CiTY Five Hundred Dollars (\$500.00) for each sale by DIRECT of a vehicle that was sold subsequent to a seizure initiated by the police department of CITY. Said payment shall be made to CITY within thirty (30) days of DIRECT'S sale of a vehicle which had been seized.

- 4. Term: This Agreement shall be effective upon complete execution by each of the parties hereto. The initial term of this Agreement shall expire one year thereafter. This Agreement may be extended upon mutual egreement of the parties for up to two additional one year periods under the same terms and conditions pursuant to an amendment to this Agreement.
- Public Records: DIRECT acknowledges that it shall be responsible to totally and fully comply with the Florida Public Records Law as set forth in Chapter 119, <u>Florida Statutes</u> and all other relevant laws, rules and regulations regarding public records.
- 6. Temination Without Default: The City Manager shall have the right at any time upon fifteen (15) days written notice to DIRECT to terminate the services of DIRECT heraunder for any reason whatsoever. If the City Manager terminates this Agreement pursuant to this Section 6, DIRECT shall be entitled to a pro-rated refund of the monthly payment required by Section 3 above. The amount of the refund shall be pro-rated based upon the number of days remaining in the calendar month starting with the day after the effective data of termination.
- 7. Termination With Default: DIRECT acknowledges that the conditions, covenants and requirements on its part to be kept, as set forth herein, are material inducements to CITY entering into this Agreement. Should DIRECT fail to perform any of the conditions, covenants and requirements on its part to be kept, the City Manager shall give written notice thereof to DIRECT specifying those acts or things which must occur in order to cure said default, including the time within which such cure shall occur. DIRECT shall have seventy two (72) hours measured from the date and time of the written notice within which to cure the default.

3

By Senator Flores

39-01373-19 20191666

A bill to be entitled

An act relating to the anchoring and mooring of vessels outside of public mooring fields; creating s. 327.4106, F.S.; defining the terms "store" and "stored"; prohibiting the owner, operator, or person in charge of a vessel from anchoring or mooring outside of public mooring fields for longer than a specified period of time; requiring the relocation or removal from the water of vessels anchored or moored in violation of the prohibition; providing that such a violation is noncriminal and is punishable by a fine; amending s. 327.70, F.S.; providing for issuance of uniform boating citations for such violations; amending s. 327.73, F.S.; specifying the fines for such violations; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 327.4106, Florida Statutes, is created to read:

327.4106 Anchoring and mooring of vessels outside of public mooring fields prohibited; penalties.—

- (1) As used in this section, the term "store" or "stored" means that a vessel is not under the supervision and control of a person capable of operating and maintaining it or promptly moving it from one location to another.
- (2) The owner, operator, or person in charge of a vessel may not store the vessel at anchor in one location on the public waters of the state, outside of public mooring fields, for more

30

31

32

3334

35

36

37

38 39

40

4142

43

44

4546

47

48 49

50 51

5253

5455

56

57

58

39-01373-19 20191666

than 60 consecutive days. The owner, operator, or person in charge of the vessel that is stored beyond this 60-day limit must relocate the vessel to another location that is at least 10 miles from its current location; relocate the vessel to a permitted mooring, a marina slip, or a private dock; or remove the vessel from the water.

(3) A violation of this section is a noncriminal infraction, punishable as provided in s. 327.73(1)(cc).

Section 2. Subsection (3) of section 327.70, Florida Statutes, is amended to read:

- 327.70 Enforcement of this chapter and chapter 328.-
- (3) (a) Noncriminal violations of the following statutes may be enforced by a uniform boating citation mailed to the registered owner of an unattended vessel anchored, aground, or moored on the waters of this state:
  - 1. Section 327.33(3)(b), relating to navigation rules.
- 2. Section 327.44, relating to interference with navigation.
- 3. Section 327.50(2), relating to required lights and shapes.
  - 4. Section 327.53, relating to marine sanitation.
  - 5. Section 328.48(5), relating to display of decal.
  - 6. Section 328.52(2), relating to display of number.
- 7. Section 327.4106, relating to prohibited anchoring or mooring outside public mooring fields.
- 8.7. Section 327.4107, relating to vessels at risk of becoming derelict.
- 9.8. Section 327.4109, relating to prohibited anchoring or mooring.

39-01373-19 20191666

(b) Citations issued to livery vessels under this subsection are the responsibility of the lessee of the vessel if the livery has included a warning of this responsibility as a part of the rental agreement and has provided to the agency issuing the citation the name, address, and date of birth of the lessee when requested by that agency. The livery is not responsible for the payment of citations if the livery provides the required warning and lessee information.

- (c) A noncriminal violation of s. 327.4108 may be enforced by a uniform boating citation issued to the operator of a vessel unlawfully anchored in an anchoring limitation area.
- (d) A noncriminal violation of s. 327.4109 may be enforced by a uniform boating citation issued to the owner or operator of a vessel or floating structure unlawfully anchored or moored in a prohibited area.
- (e) A noncriminal violation of s. 327.4106 may be enforced by issuance of a uniform boating citation to the owner, operator, or person in charge of a vessel unlawfully anchored or moored outside of a public mooring field for more than 60 consecutive days.

Section 3. Paragraph (cc) is added to subsection (1) of section 327.73, Florida Statutes, to read:

327.73 Noncriminal infractions.-

- (1) Violations of the following provisions of the vessel laws of this state are noncriminal infractions:
- (cc) Section 327.4106, relating to anchoring or mooring outside public mooring areas. Each day beyond the limit constitutes a separate offense. The penalty for such a violation is:

39-01373-19 20191666

- 1. For a first offense, \$50.
- 2. For a second offense, \$100.
- 3. For a third or subsequent offense, \$250.

909192

9394

95

9697

9899

100

101

102

88

89

Any person cited for a violation of any provision of this subsection shall be deemed to be charged with a noncriminal infraction, shall be cited for such an infraction, and shall be cited to appear before the county court. The civil penalty for any such infraction is \$50, except as otherwise provided in this section. Any person who fails to appear or otherwise properly respond to a uniform boating citation shall, in addition to the charge relating to the violation of the boating laws of this state, be charged with the offense of failing to respond to such citation and, upon conviction, be guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. A written warning to this effect shall be provided at the time such uniform boating citation is issued.

103104105

Section 4. This act shall take effect July 1, 2019.

CS/HB 1221 2019

1 A bill to be entitled 2 An act relating to anchored vessels; amending s. 3 327.4109, F.S.; providing a definition; directing the 4 Fish and Wildlife Conservation Commission to conduct, 5 contingent upon appropriation, a specified study of 6 the impacts of long-term stored vessels and certain 7 anchored and moored vessels on local communities and 8 the state and to submit a report to the Governor and 9 Legislature by a specified date; providing for 10 expiration of the study; amending s. 823.11, F.S.; prohibiting persons from residing or dwelling on 11 12 certain derelict vessels until certain conditions are 13 met; providing an effective date. 14 Be It Enacted by the Legislature of the State of Florida: 15 16 17 Section 1. Subsection (6) is added to section 327.4109, 18 Florida Statutes, to read: 19 327.4109 Anchoring or mooring prohibited; exceptions; 20 penalties.-21 (6) (a) As used in this subsection, the term "long-term stored vessel" means a vessel on the waters of the state that is 22 23 not under the supervision and control of a person capable of operating, maintaining, or moving it from one location to 24

Page 1 of 3

another and that has remained anchored or moored outside of a

CODING: Words stricken are deletions; words underlined are additions.

25

CS/HB 1221 2019

public mooring field for at least 30 days out of a 60-day
period.

- (b) The commission shall conduct, or contract with a private vendor to conduct, for no longer than 2 years, a study of the impacts of long-term stored vessels on local communities and the state.
  - (c) The study shall:

- 1. Investigate if and to what extent long-term stored vessels and vessels anchored or moored outside of public mooring fields for more than 30 days contribute to the number of derelict and abandoned vessels on the waters of the state.
- 2. Investigate the impacts of long-term stored vessels, vessels anchored or moored outside of public mooring fields for more than 30 days, and vessels moored within public mooring fields on the local and state economies, public safety, and the environment during and after significant tropical storm and hurricane events.
- 3. Provide recommendations for appropriate management options for long-term stored vessels and vessels anchored or moored outside of public mooring fields for more than 30 days to mitigate any identified negative impacts to local communities and the state.
- (d) The commission shall submit a report of its findings and recommendations to the Governor, the President of the Senate, and the Speaker of the House of Representatives within 6

Page 2 of 3

CS/HB 1221 2019

51	months after the date the study is completed.
52	(e) This subsection is contingent upon appropriation by
53	the Legislature.
54	(f) This subsection expires January 1, 2024.
55	Section 2. Subsection (6) is added to section 823.11,
56	Florida Statutes, to read:
57	823.11 Derelict vessels; relocation or removal; penalty.—
58	(6) If an owner or responsible party of a derelict vessel
59	has been charged by an officer of the commission or any law
60	enforcement agency or officer specified in s. 327.70 for a
61	violation of subsection (2) or a violation of s. $376.15(2)$ , a
62	person may not reside or dwell on such vessel until the vessel
63	is removed from the waters of the state permanently or returned
64	to the waters of the state in a condition that is no longer
65	derelict.
66	Section 3. This act shall take effect July 1, 2019.

### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 1221 Anchored Vessels

SPONSOR(S): Agriculture & Natural Resources Subcommittee, Polsky and others

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	15 Y, 0 N, As CS	Melkun	Shugar
Agriculture & Natural Resources Appropriations     Subcommittee			
3) State Affairs Committee			

#### **SUMMARY ANALYSIS**

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public waters of this state; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the owner of the property. Both state and local law enforcement are authorized and empowered to relocate or remove a derelict vessel from public waters if the derelict vessel obstructs or threatens to obstruct navigation or in any way constitutes a danger to the environment, property, or persons.

The bill defines "long-term stored vessel" as a vessel on the waters of the state that is not under the supervision and control of a person capable of operating, maintaining, or moving it from one location to another and that has remained anchored or moored outside of a public mooring field for at least 30 days out of a 60-day period.

The bill requires the Florida Fish and Wildlife Conservation Commission (FWC) to conduct, for no longer than two years, a study of the impacts of long-term stored vessels on local communities and the state. The study must investigate if and how long-term stored vessels and vessels anchored or moored outside of public mooring fields for more than 30 days contribute to the number of derelict and abandoned vessels on the waters of the state; investigate the impacts of long-term stored vessels, vessels anchored or moored outside of public mooring fields for more than 30 days, and vessels anchored within public mooring fields on the local and state economies, public safety, and the environment during and after a significant tropical storm or hurricane event; and provide recommendations for appropriate management options for long-term stored vessels and vessels anchored or moored outside of public mooring fields for more than 30 days to mitigate any identified negative impacts. The bill further requires FWC to submit a report of its findings to the Governor and the Legislature within six months after the date the study is completed.

The bill prohibits a person from residing or dwelling on a vessel that has been charged by an officer of FWC or any law enforcement agency as derelict until the vessel is removed from the waters of the state permanently or returned to the waters of the state in a condition that is no longer derelict.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1221a.ANRS

### **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

Anchoring or mooring refers to a boater's practice of seeking and using a safe harbor on the public waterway system for an undefined duration. Anchoring is accomplished using an anchor carried on the vessel, while mooring is accomplished through the utilization of tie-ups, or moorings, permanently affixed to the bottom.<sup>1</sup> Anchorages are areas that boaters regularly use for anchoring or mooring, whether designated or managed for that purpose or not. Mooring fields are areas designated and used for a system of properly spaced moorings.<sup>2</sup>

The anchoring of vessels has created conflicts in some areas of the state related to the use and enjoyment of waters. These issues include, but are not limited to:

- The locations where anchored vessels accumulate;
- Unattended vessels;
- Anchored vessels that are dragging anchor or not showing proper lighting;
- · Vessels that are not maintained properly;
- Vessels that become derelict;
- Interpretation of state laws leading to inconsistent regulation of anchoring on state waters and confusion among the boating community; and
- Questions about local governmental authority to regulate anchoring.<sup>3</sup>

# Local Regulation of the Anchoring or Mooring of Vessels

Local governments are authorized by general permit to construct, operate, and maintain public mooring fields, each for up to 100 vessels.<sup>4</sup> Mooring fields are required to be located where navigational access already exists between the mooring field and the nearest customarily used access channel or navigable waters which the mooring field is designed to serve. Each mooring field must be associated with a land-based support facility that provides amenities and conveniences, such as parking, bathrooms, showers, and laundry facilities. Major boat repairs and maintenance, fueling activities other than from the land-based support facility, and boat hull scraping and painting are not authorized within mooring fields.<sup>5</sup>

Local governments are further authorized to enact and enforce ordinances that prohibit or restrict the mooring or anchoring of floating structures<sup>6</sup> or live-aboard vessels<sup>7</sup> within their jurisdictions and vessels that are within the marked boundaries of permitted mooring fields.<sup>8</sup> However, they are prohibited from enacting, continuing in effect, or enforcing any ordinance or local regulation that regulates the

<sup>&</sup>lt;sup>1</sup> Section 327.02, F.S., defines "vessel" to include every description of watercraft, barge, and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water.

<sup>&</sup>lt;sup>2</sup> Ankersen, Hamann, & Flagg, Anchoring Away: Government Regulation and the Rights of Navigation in Florida (Rev. May 2012), 2, available at http://nsgl.gso.uri.edu/flsgp/flsgpt12001.pdf (last visited Mar. 15, 2017).

<sup>&</sup>lt;sup>3</sup> Fish and Wildlife Conservation Commission (FWC), *Anchoring and Mooring Pilot Program Report of Findings and Recommendations* (Dec. 21, 2016), 6, available at

http://myfwc.com/media/4126646/anchoringandmooringpilotprogramreport122116.pdf (last visited Mar. 15, 2017).

<sup>&</sup>lt;sup>4</sup> See s. 373.118, F.S.; r. 62-330.420(1), F.A.C.

<sup>&</sup>lt;sup>5</sup> See r. 62-330.420, F.A.C.

<sup>&</sup>lt;sup>6</sup> Section 327.02(14), F.S., defines "floating structure" as a floating entity, with or without accommodations built thereon, which is not primarily used as a means of transportation on water but which serves purposes or provides services typically associated with a structure or other improvement to real property. The term includes an entity used as a residence, place of business, or office with public access; a hotel or motel; a restaurant or lounge; a clubhouse; a meeting facility; a storage or parking facility; or a mining platform, dredge, dragline, or similar facility or entity represented as such.

<sup>&</sup>lt;sup>7</sup> Section 327.02(22), F.S., defines "live-aboard vessel" as a vessel used solely as a residence and not for navigation; a vessel represented as a place of business or a professional or other commercial enterprise; or a vessel for which a declaration of domicile has been filed. The definition expressly excludes commercial fishing boats.

<sup>&</sup>lt;sup>8</sup> Section 327.602(3), F.S.

anchoring of vessels, other than live-aboard vessels, outside the marked boundaries of permitted mooring fields.<sup>9</sup>

## **Derelict Vessels**

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public waters of this state; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the owner of the property.<sup>10</sup>

It is unlawful to store, leave, or abandon a derelict vessel in Florida.<sup>11</sup> Those found in violation of this law commit a first degree misdemeanor.<sup>12</sup> State law further provides that a violation of derelict vessel laws may also be subject to a civil penalty of up to \$50,000 per day.<sup>13</sup> Each day during any portion of which the violation occurs constitutes a separate offense.<sup>14</sup>

#### Removal of Derelict Vessels

The Division of Law Enforcement of the Florida Fish and Wildlife Conservation Commission (FWC) and its officers, and the sheriffs of the various counties and their deputies, municipal police officers, and any other law enforcement officer as defined in s. 943.10, F.S., have the responsibility and authority to enforce vessel safety and vessel title certificates, liens, and registration.<sup>15</sup>

Both state and local law enforcement are authorized and empowered to relocate or remove a derelict vessel from public waters if the derelict vessel obstructs or threatens to obstruct navigation or in any way constitutes a danger to the environment, property, or persons. The costs incurred for relocating or removing a derelict vessel are recoverable against the vessel owner. A vessel owner who neglects or refuses to pay the costs of removal, storage, and destruction of the vessel, less any salvage value obtained by disposal of the vessel, is not entitled to be issued a certificate of registration for such vessel, or any other vessel or motor vehicle, until the costs are paid.<sup>16</sup>

Removal costs for derelict vessels are approximately \$350 to \$450 per foot of vessel length. However, a floating vessel may be towed to a boat ramp or hoist and pulled from the water at a much lower cost. Relocation may have a minimal cost if a law enforcement officer is able to tow it to a suitable location. Costs for professional towing services are approximately \$200 per hour.<sup>17</sup>

FWC may provide grants to local governments for the removal of derelict vessels from waters of the state, if funds are appropriated for the grant program are appropriated. Funds for the Derelict Vessel Removal Grant program are appropriated from the Florida Coastal Protection Trust Fund. Grants from

STORAGE NAME: h1221a.ANRS

<sup>&</sup>lt;sup>9</sup> Section 327.60(2)(f), F.S.

<sup>&</sup>lt;sup>10</sup> Section 823.11(1)(b), F.S.

<sup>&</sup>lt;sup>11</sup> Section 823.11(2), F.S.

<sup>&</sup>lt;sup>12</sup> A first degree misdemeanor is punishable by a term of imprisonment of no more than one year and a fine of up to \$1,000.

<sup>&</sup>lt;sup>13</sup> Section 376.16(1), F.S.

 $<sup>^{14}</sup>$   $\stackrel{\frown}{Id}$ .

<sup>&</sup>lt;sup>15</sup> Section 943.10(1), F.S., defines "law enforcement officer" as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The definition also includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency.

Section 705.103(4), F.S.
 FWC, Agency Analysis of 2016 House Bill 7025, p. 3 (Jan.8, 2016).

<sup>&</sup>lt;sup>18</sup> Section 376.15, F.S.

this fund are awarded based on a set of criteria outlined in FWC rules. <sup>19</sup>Removal or relocation of the vessel on private property is not eligible for grant funding<sup>20</sup>

### At-risk vessels

In 2016, the legislature passed ch. 2016-108, Laws of Fla., to prohibit neglected vessels or those in deteriorating conditions from anchoring, mooring, or occupying the waters of the state.<sup>21</sup> A vessel is at risk of becoming derelict if any of the following conditions exist:

- The vessel is taking on or has taken on water without an effective means to dewater;
- Spaces on the vessel that are designed to be enclosed are incapable of being sealed off or remain open to the elements for extended periods of time;
- The vessel has broken loose or is in danger of breaking loose from its anchor; or
- The vessel is left or stored aground unattended in such a state that would prevent the vessel from getting underway, or is listing due to water intrusion, or is sunk or partially sunk.<sup>22</sup>

A violation for anchoring, mooring, or occupying a vessel at risk of becoming derelict on the waters of the state is a noncriminal infraction, for which the civil penalty is \$50 for a first offense, \$100 for a second offense occurring 30 days or more after a first offense, and \$250 for a third or subsequent offense occurring 30 days or more after a previous offense.<sup>23</sup>

# **Effect of Proposed Changes**

The bill defines "long-term stored vessel" as a vessel on the waters of the state that is not under the supervision and control of a person capable of operating, maintaining, or moving it from one location to another and that has remained anchored or moored outside of a public mooring field for at least 30 days out of a 60-day period.

The bill requires FWC, contingent upon appropriation, to conduct, for no longer than two years, a study of the impacts of long-term stored vessels on local communities and the state. The study must:

- Investigate if, and to what extent, long-term stored vessels and vessels anchored or moored outside of public mooring fields for more than 30 days contribute to the number of derelict and abandoned vessels on the waters of the state;
- Investigate the impacts of long-term stored vessels, vessels anchored or moored outside of
  public mooring fields for more than 30 days, and vessels anchored within public mooring fields
  on the local and state economies, public safety, and the environment during and after a
  significant tropical storm or hurricane event; and
- Provide recommendations for appropriate management options for long-term stored vessels and vessels anchored or moored outside of public mooring fields for more than 30 days to mitigate any identified negative impacts.

The bill further requires FWC to submit a report of its findings to the Governor and the Legislature within six months after the date the study is completed. The bill clarifies that the subsection governing the study expires January 1, 2024.

The bill amends s. 823.11, F.S., to prohibit a person from residing or dwelling on a vessel that has been charged by an officer of FWC or any law enforcement agency as derelict until the vessel is removed from the waters of the state permanently or returned to the waters of the state in a condition that is no longer derelict.

**STORAGE NAME**: h1221a.ANRS **PAGE: 4 DATE**: 3/20/2019

<sup>&</sup>lt;sup>19</sup> Rule 68-1.003, F.A.C.

<sup>&</sup>lt;sup>20</sup> National Oceanic and Atmospheric Association: Marine Debris Program, *Abandoned and Derelict Vessels in Florida*, available at https://marinedebris.noaa.gov/abandoned-and-derelict-vessels/florida (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>21</sup> Chapter 2016-108, Laws of Fla.; s. 327.4107, F.S.

<sup>&</sup>lt;sup>22</sup> Section 327.4107, F.S.

<sup>&</sup>lt;sup>23</sup> Section 327.73(aa), F.S.

#### B. SECTION DIRECTORY:

Section 1 amends s. 327.4109, F.S., to define "long-term stored vessel" and require FWC to conduct a study.

Section 2 amends s. 823.11, F.S., to prohibit a person from residing or dwelling on a vessel that has been charged as derelict until it is no longer considered derelict.

Section 3 provides an effective date of July 1, 2019.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1.	Revenues:		

2. Expenditures:

None.

None.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill may have an indeterminate negative fiscal impact on boat owners or occupants residing on a vessel that has been deemed derelict.

### D. FISCAL COMMENTS:

None.

## **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of sales tax shared with counties or municipalities.

2. Other:

None.

## **B. RULE-MAKING AUTHORITY:**

STORAGE NAME: h1221a.ANRS
PAGE: 5

The bill would require FWC to update their existing rules. FWC possesses sufficient rulemaking authority to adopt rules to comply with statutory changes.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 19, 2019, the Agriculture & Natural Resources Subcommittee adopted a strike-all amendment and reported the bill favorably as a committee substitute. The amendment made clarifications to the requirements and parameters of the study to be conducted by FWC and removed provisions regarding the redistribution of vessel registration fees and the local government derelict vessel removal grant program.

This analysis is drafted to the committee substitute as passed by the Agriculture & Natural Resources Subcommittee.

STORAGE NAME: h1221a.ANRS

1

2

3

4

5

6

7

8

9

10

11

12

13

1415

16

17

18

19

20

21

22

23

24

25

2627

28

29

By the Committee on Environment and Natural Resources; and Senators Mayfield, Simmons, and Harrell

592-03301A-19 20191758c1

A bill to be entitled An act relating to water quality improvements; providing a short title; requiring the Department of Environmental Protection, in coordination with the Department of Health, to develop a report to be submitted to the Legislature by a specified date on the impacts of transferring the onsite sewage program of the Department of Health to the Department of Environmental Protection by a type two transfer; providing an exception; amending s. 373.807, F.S.; revising the requirements for a basin management action plan for an Outstanding Florida Spring; prohibiting a local government from approving building permits within the plan area under certain circumstances; providing penalties; requiring certain agricultural operations that fail to adopt a basin management action plan or alternative restoration plan within a specified timeframe to sign a notice of intent to implement certain practices, measures, or monitoring; amending s. 373.811, F.S.; conforming a cross-reference; amending s. 403.031, F.S.; defining terms; creating s. 403.0616, F.S.; requiring the department, subject to appropriation, to establish a real-time water quality monitoring program; encouraging the formation of public-private partnerships; amending s. 403.067, F.S.; requiring certain agricultural operations that fail to adopt a basin management action plan or alternative restoration plan within a specified timeframe to sign

30

31

32

33

34

35

36

37

38

39

40

41

42

43 44

45

46

47

48 49

50

51

52

53

54

55

56

57

58

592-03301A-19 20191758c1

a notice of intent to implement certain practices, measures, or monitoring; revising requirements for a basin management action plan; requiring each local government to develop a wastewater treatment plan that meets certain requirements; prohibiting a local government that does not meet certain requirements relating to wastewater treatment plant project plans or onsite sewage treatment and disposal system remediation plans from approving any building permits within a specified timeframe; prohibiting the Department of Health from approving any new onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; defining the term "onsite sewage treatment and disposal system"; requiring a local government, in cooperation with specified entities, to develop an onsite sewage treatment and disposal system remediation plan as part of the basin management action plan under certain circumstances; providing requirements for such plan; providing requirements for a restoration plan for certain water bodies; creating s. 403.0673, F.S.; establishing a wastewater grant program within the Department of Environmental Protection; authorizing the department to distribute appropriated funds for certain projects; providing requirements for the distribution; requiring the department to coordinate with each water management district to identify grant recipients; requiring an annual report to the Governor and the Legislature by a

specified date; creating s. 403.0771, F.S.; requiring a wastewater treatment plant to notify customers of unlawful discharges of raw or partially treated sewage into any waterway or aguifer within a specified timeframe; prohibiting a local government that owns such a plant from approving any building permits within a specified timeframe; prohibiting the Department of Health from approving any new onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; requiring the department to maintain a publicly accessible website that contains certain information relating to wastewater treatment facilities; amending s. 403.086, F.S.; prohibiting facilities for sanitary sewage disposal from disposing of any waste in the Indian River Lagoon without first providing advanced waste treatment; amending s. 403.9337, F.S.; providing penalties for a local government that fails to adopt, enact, and implement a specified ordinance by a specified date; requiring the Department of Environmental Protection to revise the basin management action plan for the Indian River Lagoon and other specified basin management action plans by a specified date; authorizing the department to grant an extension to a local government upon a showing of good cause; providing a declaration of important state interest; providing effective dates.

8687

59

60

61

62 63

64

65

66 67

68

69

70

71

72

73

74

75

76

77

78

79 80

81

82

83

8485

Be It Enacted by the Legislature of the State of Florida:

Section 1. This act may be cited as the "Clean Waterways Act."

Section 2. The Department of Environmental Protection, in coordination with the Department of Health, shall develop a report for presentation to the Legislature by July 1, 2020, which addresses the impacts of a type two transfer of the Department of Health's onsite sewage program to the Department of Environmental Protection for the regulation of onsite sewage treatment and disposal systems. The report must include revisions to state law, including budgetary changes, which would need to be addressed to complete the type two transfer. If the Department of Environmental Protection is authorized to develop a memorandum of agreement with the Department of Health describing how the type two transfer would be implemented if the Legislature authorized such a transfer, this report is not required.

Section 3. Section 373.807, Florida Statutes, is amended to read:

373.807 Protection of water quality in Outstanding Florida Springs.—By July 1, 2016, the department shall initiate assessment, pursuant to s. 403.067(3), of Outstanding Florida Springs or spring systems for which an impairment determination has not been made under the numeric nutrient standards in effect for spring vents. Assessments must be completed by July 1, 2018.

(1) (a) Concurrent with the adoption of a nutrient total maximum daily load for an Outstanding Florida Spring, the department, or the department in conjunction with a water management district, shall initiate development of a basin

592-03301A-19 20191758c1

management action plan, as specified in s. 403.067. For an Outstanding Florida Spring with a nutrient total maximum daily load adopted before July 1, 2016, the department, or the department in conjunction with a water management district, shall initiate development of a basin management action plan by July 1, 2016. During the development of a basin management action plan, if the department identifies onsite sewage treatment and disposal systems as contributors of at least 20 percent of nonpoint source <u>nutrient nitrogen</u> pollution or if the department determines remediation is necessary to achieve the total maximum daily load, the basin management action plan shall include an onsite sewage treatment and disposal system remediation plan pursuant to <u>s. 403.067(7)(e)</u> subsection (3) for those systems identified as requiring remediation.

- (b) A basin management action plan for an Outstanding Florida Spring shall be adopted within 2 years after its initiation and must include, at a minimum:
- 1. A list of all specific projects and programs identified to implement a nutrient total maximum daily load;
- 2. A list of all specific projects identified in any incorporated onsite sewage treatment and disposal system remediation plan, if applicable;
- 3. A priority rank for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- 4. For each listed project, a planning level cost estimate <u>r</u> and the estimated date of completion, and a plan submitted by

592-03301A-19 20191758c1

each local government within the plan area and approved by the
department for each wastewater treatment plant project as
specified in s. 403.067(7)(d) and onsite sewage treatment and
disposal system remediation plan as specified in s.

403.067(7)(e). Each plan must include deadlines and is subject
to penalties required under s. 403.067;

- 5. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project;
- 6. An estimate of each listed project's nutrient load reduction;
- 7. Identification of each point source or category of nonpoint sources, including, but not limited to, urban turf fertilizer, sports turf fertilizer, agricultural fertilizer, onsite sewage treatment and disposal systems, wastewater treatment facilities, animal wastes, and stormwater facilities. An estimated allocation of the pollutant load must be provided for each point source or category of nonpoint sources; and
- 8. An implementation plan designed with a target to achieve the nutrient total maximum daily load no more than 20 years after the adoption of a basin management action plan.

The department shall develop a schedule establishing 5-year, 10-year, and 15-year targets for achieving the nutrient total maximum daily load. The schedule shall be used to provide guidance for planning and funding purposes and is exempt from chapter 120.

(c) For a basin management action plan adopted before July 1, 2016, which addresses an Outstanding Florida Spring, the

176

177

178

179

180

181

182

183

184185

186

187

188

189190

191

192

193

194

195

196

197

198

199

200

201

202

203

592-03301A-19 20191758c1

department or the department in conjunction with a water management district must revise the plan if necessary to comply with this section by July 1, 2018.

- (d) A local government may apply to the department for a single extension of up to 5 years for any project in an adopted basin management action plan. A local government in a rural area of opportunity, as defined in s. 288.0656, may apply for a single extension of up to 10 years for such a project. The department may grant the extension if the local government provides to the department sufficient evidence that an extension is in the best interest of the public.
- (2) By July 1, 2020 <del>2017</del>, each local government, as defined in s. 373.802(2), that has not adopted an ordinance pursuant to s. 403.9337, shall develop, enact, and implement an ordinance pursuant to that section. It is the intent of the Legislature that ordinances required to be adopted under this subsection reflect the latest scientific information, advancements, and technological improvements in the industry. A local government that fails to adopt, enact, and implement this ordinance is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permit for new construction within the plan area until such time as the ordinance has been adopted, enacted, and implemented. In implementing the ordinance, a local government shall conduct educational campaigns, enforcement programs, and mandatory notification of property owners subject to the ordinance, and shall submit a report on its implementation efforts to the department for publication on the department's website.
  - (3) If a basin management action plan or an alternative

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230231

232

592-03301A-19 20191758c1

restoration plan has not been adopted within 90 days after the adoption of a nutrient total maximum daily load for an Outstanding Florida Spring, agricultural operations located within the associated Water Body Identification Number shall sign a notice of intent to implement the applicable agricultural best management practices or other measures adopted by the Department of Agriculture and Consumer Services pursuant to s. 403.067(7)(c) or conduct water quality monitoring as prescribed by the department or a water management district. Such agricultural operations may be subject to enforcement action by the department or a water management district based upon a failure to comply with this subsection.

(3) As part of a basin management action plan that includes an Outstanding Florida Spring, the department, the Department of Health, relevant local governments, and relevant local public and private wastewater utilities shall develop an onsite sewage treatment and disposal system remediation plan for a spring if the department determines onsite sewage treatment and disposal systems within a priority focus area contribute at least 20 percent of nonpoint source nitrogen pollution or if the department determines remediation is necessary to achieve the total maximum daily load. The plan shall identify cost-effective and financially feasible projects necessary to reduce the nutrient impacts from onsite sewage treatment and disposal systems and shall be completed and adopted as part of the basin management action plan no later than the first 5-year milestone required by subparagraph (1) (b) 8. The department is the lead agency in coordinating the preparation of and the adoption of the plan. The department shall:

234

235

236

237

238

239240

241

242

243244

245

246247

248

249250

251252

253

254

255

256

257

258

259

260

261

592-03301A-19 20191758c1

(a) Collect and evaluate credible scientific information on the effect of nutrients, particularly forms of nitrogen, on springs and springs systems; and

(b) Develop a public education plan to provide area residents with reliable, understandable information about onsite sewage treatment and disposal systems and springs.

In addition to the requirements in s. 403.067, the plan shall include options for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, connection to a central sewerage system, or other action for an onsite sewage treatment and disposal system or group of systems within a priority focus area that contribute at least 20 percent of nonpoint source nitrogen pollution or if the department determines remediation is necessary to achieve a total maximum daily load. For these systems, the department shall include in the plan a priority ranking for each system or group of systems that requires remediation and shall award funds to implement the remediation projects contingent on an appropriation in the General Appropriations Act, which may include all or part of the costs necessary for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, initial connection to a central sewerage system, or other action. In awarding funds, the department may consider expected nutrient reduction benefit per unit cost, size and scope of project, relative local financial contribution to the project, and the financial impact on property owners and the community. The department may waive matching funding requirements for proposed projects within an area designated as a rural area of

592-03301A-19 20191758c1

opportunity under s. 288.0656.

(4) The department shall provide notice to a local government of all permit applicants under s. 403.814(12) in a priority focus area of an Outstanding Florida Spring over which the local government has full or partial jurisdiction.

Section 4. Subsection (2) of section 373.811, Florida Statutes, is amended to read:

- 373.811 Prohibited activities within a priority focus area.—The following activities are prohibited within a priority focus area in effect for an Outstanding Florida Spring:
- (2) New onsite sewage treatment and disposal systems on lots of less than 1 acre, if the addition of the specific systems conflicts with an onsite treatment and disposal system remediation plan incorporated into a basin management action plan in accordance with s. 403.067(7) (e)  $\frac{373.807(3)}{100.0000}$

Section 5. Subsections (22) and (23) are added to section 403.031, Florida Statutes, to read:

- 403.031 Definitions.—In construing this chapter, or rules and regulations adopted pursuant hereto, the following words, phrases, or terms, unless the context otherwise indicates, have the following meanings:
- (22) "Wastewater facilities" or "wastewater treatment facilities" means any of the following: the collection and transmission system, the wastewater treatment plant, and the reuse or disposal system.
- (23) "Wastewater plant" or "wastewater treatment plant" means any plant or other works used for the purpose of treating, stabilizing, or holding wastewater.
  - Section 6. Section 403.0616, Florida Statutes, is created

to read:

403.0616 Real-time water quality monitoring program.-

- (1) Subject to appropriation, the department shall establish a real-time water quality monitoring program to assist in the restoration, preservation, and enhancement of impaired waterbodies and coastal resources.
- (2) In order to expedite the creation and implementation of the program, the department is encouraged to form public-private partnerships with established scientific entities with existing, proven real-time water quality monitoring equipment and experience in deploying such equipment.

Section 7. Present paragraph (d) of subsection (7) of section 403.067, Florida Statutes, is redesignated as paragraph (f), a new paragraph (d) and paragraphs (e) and (g) are added to that subsection, paragraph (a) of that subsection is amended, and paragraph (d) is added to subsection (3) of that section, to read:

- 403.067 Establishment and implementation of total maximum daily loads.—
  - (3) ASSESSMENT.-
- (d) If a basin management action plan or an alternative restoration plan has not been adopted within 90 days after the adoption of a total maximum daily load for a water body or water body segment, agricultural operations located within the associated Water Body Identification Number shall sign a notice of intent to implement the applicable agricultural best management practices or other measures adopted by the Department of Agriculture and Consumer Services pursuant to s.

  403.067(7)(c) or conduct water quality monitoring as prescribed

321

322323

324325

326

327

328

329

330

331

332

333

334

335

336

337

338

339

340

341

342

343

344

345

346

347

348

592-03301A-19 20191758c1

by the department or a water management district. Such agricultural operations may be subject to enforcement action by the department or a water management district based upon a failure to comply with this paragraph.

- (7) DEVELOPMENT OF BASIN MANAGEMENT PLANS AND IMPLEMENTATION OF TOTAL MAXIMUM DAILY LOADS.—
  - (a) Basin management action plans.-
- 1. In developing and implementing the total maximum daily load for a water body, the department, or the department in conjunction with a water management district, may develop a basin management action plan that addresses some or all of the watersheds and basins tributary to the water body. Such plan must integrate the appropriate management strategies available to the state through existing water quality protection programs to achieve the total maximum daily loads and may provide for phased implementation of these management strategies to promote timely, cost-effective actions as provided for in s. 403.151. The plan must establish a schedule implementing the management strategies, provide detailed information for improvement projects including descriptions and timelines for completion, establish a basis for evaluating the plan's effectiveness, and identify feasible funding strategies for implementing the plan's management strategies. The management strategies may include regional treatment systems or other public works, where appropriate, and voluntary trading of water quality credits to achieve the needed pollutant load reductions.
- 2. A basin management action plan must equitably allocate, pursuant to paragraph (6)(b), pollutant reductions to individual basins, as a whole to all basins, or to each identified point

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

365

366

367

368

369

370

371

372

373

374

375

376

377

592-03301A-19 20191758c1

source or category of nonpoint sources, as appropriate. For nonpoint sources for which best management practices have been adopted, the initial requirement specified by the plan must be those practices developed pursuant to paragraph (c). Where appropriate, the plan may take into account the benefits of pollutant load reduction achieved by point or nonpoint sources that have implemented management strategies to reduce pollutant loads, including best management practices, before the development of the basin management action plan. The plan must also identify the mechanisms that will address potential future increases in pollutant loading.

3. The basin management action planning process is intended to involve the broadest possible range of interested parties, with the objective of encouraging the greatest amount of cooperation and consensus possible. In developing a basin management action plan, the department shall assure that key stakeholders, including, but not limited to, applicable local governments, water management districts, the Department of Agriculture and Consumer Services, other appropriate state agencies, local soil and water conservation districts, environmental groups, regulated interests, and affected pollution sources, are invited to participate in the process. The department shall hold at least one public meeting in the vicinity of the watershed or basin to discuss and receive comments during the planning process and shall otherwise encourage public participation to the greatest practicable extent. Notice of the public meeting must be published in a newspaper of general circulation in each county in which the watershed or basin lies not less than 5 days nor more than 15

592-03301A-19 20191758c1

days before the public meeting. A basin management action plan does not supplant or otherwise alter any assessment made under subsection (3) or subsection (4) or any calculation or initial allocation.

- 4. Each new or revised basin management action plan shall include:
- a. The appropriate management strategies available through existing water quality protection programs to achieve total maximum daily loads, which may provide for phased implementation to promote timely, cost-effective actions as provided for in s. 403.151;
- b. A description of best management practices adopted by rule;
- c. A list of projects in priority ranking with a planning-level cost estimate and estimated date of completion for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- d. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project, if applicable; and
- e. A planning-level estimate of each listed project's expected load reduction, if applicable.
- 5. The department shall adopt all or any part of a basin management action plan and any amendment to such plan by secretarial order pursuant to chapter 120 to implement the provisions of this section.

408

409

410

411

412413

414

415416

417

418

419

420

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

592-03301A-19 20191758c1

6. The basin management action plan must include milestones for implementation and water quality improvement, and an associated water quality monitoring component sufficient to evaluate whether reasonable progress in pollutant load reductions is being achieved over time. An assessment of progress toward these milestones shall be conducted every 5 years, and revisions to the plan shall be made as appropriate. Revisions to the basin management action plan shall be made by the department in cooperation with basin stakeholders. Revisions to the management strategies required for nonpoint sources must follow the procedures set forth in subparagraph (c)4. Revised basin management action plans must be adopted pursuant to subparagraph 5.

7. In accordance with procedures adopted by rule under paragraph (9)(c), basin management action plans, and other pollution control programs under local, state, or federal authority as provided in subsection (4), may allow point or nonpoint sources that will achieve greater pollutant reductions than required by an adopted total maximum daily load or wasteload allocation to generate, register, and trade water quality credits for the excess reductions to enable other sources to achieve their allocation; however, the generation of water quality credits does not remove the obligation of a source or activity to meet applicable technology requirements or adopted best management practices. Such plans must allow trading between NPDES permittees, and trading that may or may not involve NPDES permittees, where the generation or use of the credits involve an entity or activity not subject to department water discharge permits whose owner voluntarily elects to obtain

437

438

439

440

441

442

443

444

445

446

447

448

449450

451

452

453

454

455

456

457

458

459

460

461

462

463

464

592-03301A-19 20191758c1

department authorization for the generation and sale of credits.

8. The provisions of the department's rule relating to the equitable abatement of pollutants into surface waters do not apply to water bodies or water body segments for which a basin management plan that takes into account future new or expanded activities or discharges has been adopted under this section.

## (d) Wastewater treatment plan.-

1. As part of a basin management action plan, each local government, in cooperation with the department, the relevant water management district, and the relevant local public and private wastewater utilities, shall develop a plan to implement improvements that provide, at a minimum, advanced waste treatment, as defined in s. 403.086(4). The plan must provide for construction, expansion, or upgrades necessary to achieve a total maximum daily load, consistent with an onsite sewage treatment and disposal system remediation plan under paragraph (e). A local government that does not have a wastewater treatment plant in its jurisdiction is not required to develop a wastewater treatment plan unless the department determines that the creation of such a plant within the jurisdiction is necessary to meet the total maximum daily load. If advanced waste treatment standards are met or exceeded as part of a broader waste treatment program implemented by the local public or private wastewater treatment utility, such a program may be deemed to comply with the requirements of this paragraph with the approval of the department. Wastewater treatment plants that are directly addressed in a basin management action plan and do not meet or exceed advanced waste treatment standards but that have been determined to meet the requirements for the total

592-03301A-19 20191758c1

maximum daily load before July 1, 2019, are grandfathered unless and until the department determines that higher levels of treatment are required to meet the total maximum daily load.

- 2. Each owner or operator of an existing wastewater treatment plant shall provide certain information for each plant that has a plan to implement upgrades that meet or exceed advanced waste treatment, as defined in s. 403.086(4). This information must include the following as it relates to existing conditions and estimated conditions after upgrades are implemented:
  - a. The permitted capacity of the plant, in gallons per day;
  - b. The average nutrient concentration; and
  - c. The estimated average nutrient load.
- 3.a. The local government shall submit to the department for approval a detailed plan that includes:
- (I) A timeline that specifies the dates by which the construction of any improvements must commence, each stage of construction must be completed, and operations must commence;
- (II) A detailed planning and design report setting forth the plan for construction of improvements and operations; and
- (III) A certification that the local government, in agreement with the owner or operator, has approved the method of implementing upgrades and method of financing or funding construction and operation.
- b. The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. An existing wastewater treatment plant must also incorporate the plan into its next NPDES or wastewater operating permit renewal.

592-03301A-19 20191758c1

c. Each new wastewater treatment plant located within the plan area shall comply with the requirements and approved dates in the basin management action plan. Each existing wastewater treatment plant located within the plan area must be in compliance with the timeline set out in the basin management action plan to receive a renewal of its NPDES or wastewater operating permit. Upon a showing of good cause, the department may grant an extension of time to the local government to comply with the timeline.

d. If the deadlines for the initiation of construction of improvements, completion of construction, and commencement of operations which were approved pursuant to this subparagraph are not satisfied, each local government with a wastewater treatment plant that does not meet the requirements in this subparagraph may not approve any building permits for new construction within its jurisdiction, and the Department of Health may not approve any new onsite sewage treatment and disposal systems within the local government jurisdiction where the wastewater treatment plant is located until such time as the plant is brought into compliance. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and 403.161 until such time as the plant is brought into compliance. The department may reduce penalties based on expenditures for improvements and upgrades to the wastewater treatment facility.

- (e) Onsite sewage treatment and disposal systems.—
- 1. For purposes of this paragraph, the term "onsite sewage treatment and disposal system" has the same meaning as in s. 381.0065.
  - 2.a. As part of a basin management action plan, each local

592-03301A-19 20191758c1 523 government, in cooperation with the department, the Department 524 of Health, the relevant water management district, and relevant 525 local public and private wastewater utilities, shall develop an 526 onsite sewage treatment and disposal system remediation plan if 527 the department identifies onsite sewage treatment and disposal 528 systems as contributors of at least 20 percent of nonpoint 529 source nutrient pollution or if the department determines that 530 remediation is necessary to achieve a total maximum daily load. 531 In order to promote cost-effective remediation, the department 532 may identify one or more onsite sewage treatment and disposal 533 system priority focus areas. The department shall identify these 534 areas by considering soil conditions; groundwater or surface water travel time; proximity to surface waters, including 535 536 predominantly marine waters as defined by department rule; 537 hydrogeology; onsite system density; nutrient load; and other 538 factors that may lead to water quality degradation. The 539 remediation plan must identify cost-effective and financially 540 feasible projects necessary to reduce the nutrient impacts from 541 onsite sewage treatment and disposal systems. The plan shall be 542 completed and adopted as part of the basin management action plan 543 no later than the first 5-year milestone assessment identified in 544 subparagraph (a) 6., for basin management action plans generally, 545 or as required in s. 373.807(1)(b)8., for Outstanding Florida 546 Springs. Before adopting the plan, the local government shall 547 hold one or more publicly noticed meetings to receive input on 548 the plan from the general public. The department is responsible 549 for timely approval and adoption of the plan. For basin 550 management action plans not governed by part VIII of chapter 551 373, an onsite sewage treatment and disposal system priority

553

554

555

556

557

558

559

560

561

562

563

564

565

566

567

568

569

570

571

572

573

574

575

576

577

578

579

580

592-03301A-19 20191758c1

focus area means the area or areas of a basin where the groundwater is generally most vulnerable to pollutant inputs where there is a known connectivity between groundwater pathways and an impaired water body, as determined by the department in consultation with the appropriate water management districts and delineated in a basin management action plan.

- b.(I) Each local government within the plan area, or the local government's designee, shall prepare a plan, by the first 5-year milestone assessment required under subparagraph (a)6., for basin management action plans generally, or as required in s. 373.807(1)(b)8. for Outstanding Florida Springs. Within its jurisdiction, the local government plan must provide for either connecting each onsite sewage treatment and disposal system to a central wastewater treatment plant or replacing the current system with a new system within the onsite sewage treatment and disposal system priority focus area so that a nutrient load from onsite sewage treatment and disposal systems meets or exceeds applicable water quality standards. The plan must include water quality monitoring provisions to ensure that waterbodies within the plan area do not continue to be further degraded by onsite sewage treatment and disposal systems. The local government shall submit to the department for approval, a detailed plan, which includes:
- (A) A timeline that specifies the dates by which the construction of any improvements must commence, each stage of construction must be completed, and mandatory upgrades of onsite sewage treatment disposal systems within the plan area must be implemented or any ordinances that must be adopted to implement the plan;

592-03301A-19 20191758c1

(B) A detailed planning and design report setting forth the plan for construction of improvements to and implementation of onsite sewage treatment and disposal system upgrades;

- (C) A certification that the local government, in agreement with the owner or operator, has approved the method of remediation and method of financing or funding construction and operation.
- (II) The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. Upon a showing of good cause, the department may grant an extension of time to reach compliance with the schedule.
- are not satisfied, the local government may not approve any building permits for new construction within the plan area, and the Department of Health may not approve any new onsite sewage treatment and disposal system within the plan area until the actions in the remediation plan have been completed. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and 403.161 until the actions in the remediation plan have been completed. The department may reduce penalties based on expenditures designed to achieve compliance with the remediation plan.
- c. In developing and adopting the plan, the department shall:
- (I) Collect and evaluate credible scientific information on the effect of nutrients on surface waters and groundwater;
- (II) Work with local stakeholders to develop a public education plan to provide area residents with reliable,

612

613

614

615

616

617

618

619620

621

622

623

624

625

626

627

628

629

630

631

632

633

634

635

636

637

638

592-03301A-19 20191758c1

understandable information about onsite sewage treatment and disposal systems and surface and groundwater pollution;

(III) In addition to sub-subparagraph 2.b., the department may include in the plan, if appropriate, options for system repair, upgrade, or replacement; drainfield modification; the addition of effective nutrient-reducing features; or other actions addressing onsite sewage treatment and disposal system issues. The department shall include in the plan a priority ranking for each onsite system, or group of systems, that requires remediation. The priority ranking shall be used to ensure the most effective, efficient use of the funding provided for onsite system remediation. In awarding any such funds, the department may consider expected nutrient reduction benefit per unit cost, the size and scope of the project, local financial contribution to the project relative to the overall cost, and the financial impact on property owners and the community. For the purpose of awarding funds, the department may, at its discretion, totally or partially waive this consideration of the local contribution for proposed projects within an area designated as a rural area of opportunity under s. 288.0656; and

- (IV) The installation, repair, modification, or upgrade of onsite sewage treatment and disposal systems within the boundaries of a basin management action plan with an onsite sewage treatment and disposal system remediation plan must conform to the requirements of the remediation plan.
  - (g) Alternative restoration plan.-
- 1. As part of its alternative restoration plan for a water body, the local stakeholders proposing the plan must consider:
  - a. The implementation of agricultural best management

592-03301A-19 20191758c1

639 <u>practices or monitoring for nonpoint sources of pollution in</u> 640 accordance with paragraph (c);

- b. The implementation of an onsite sewage treatment and disposal system remediation plan where such remediation is necessary to restore the water body in accordance with paragraph (e); and
- c. The adoption of advanced waste treatment levels or higher water quality effluent standards for wastewater treatment plants.
- 2. In addition, the restoration plan must include any other pollution control mechanisms that are being implemented to demonstrate a reasonable assurance that existing or proposed pollution control mechanisms or programs will effectively address the impairment. Upon adoption of such a restoration plan, the requirement that best management practices or monitoring be conducted within the watershed impacting the water body is enforceable pursuant to this section and ss. 403.121, 403.141, and 403.161.

Section 8. Section 403.0673, Florida Statutes, is created to read:

- 403.0673 Wastewater grant program.—A wastewater grant program is established within the Department of Environmental Protection.
- (1) Subject to appropriation, the department may provide grants for projects that will individually or collectively reduce excess nutrient pollution within a basin management action plan or an alternative restoration plan adopted by final order for all of the following:
  - (a) Projects to retrofit onsite sewage treatment and

disposal systems.

- (b) Projects to construct, upgrade, or expand facilities to provide advanced waste treatment, as defined in ss. 403.086(4).
- (c) Projects to connect onsite sewage treatment and disposal systems to central sewer facilities.
- (2) In allocating such funds, priority must be given for projects that subsidize the connection of onsite sewage treatment and disposal systems to a wastewater treatment plant or that subsidize inspections and assessments of onsite sewage treatment and disposal systems. In determining priorities, the department shall consider the estimated reduction in nutrient load per project; project readiness; cost effectiveness of the project; overall environmental benefit of a project; the location of a project within the plan area; the availability of local matching funds; and projected water savings or quantity improvements associated with a project.
- (3) Each grant for a project described in subsection (1) must require a minimum of a 50 percent local match of funds.

  However, the department may, at its discretion, waive, in whole or in part, this consideration of the local contribution for proposed projects within an area designated as a rural area of opportunity under s. 288.0656.
- (4) The department shall coordinate with each water management district, as necessary, to identify grant recipients in each district.
- (5) Beginning January 1, 2020, and each January 1 thereafter, the department shall submit a report regarding the projects funded pursuant to this section to the Governor, the President of the Senate, and the Speaker of the House of

Representatives.

697

698

699

700

701

702

703

704

705

706

707

708

709

710

711

712

713

714715

716

717

718

719

720

721

722

723

724725

Section 9. Section 403.0771, Florida Statutes, is created to read:

403.0771 Sewage spill notification; moratorium.-

- (1) In addition to the public notification requirements of s. 403.077, a wastewater treatment facility that unlawfully discharges raw or partially treated sewage into any waterway or aquifer must, within 24 hours after discovering the discharge, notify its customers that the discharge has occurred.
- (2) If a wastewater treatment facility owned by a local government unlawfully discharges raw or partially treated sewage into any waterway or aquifer, the local government may not approve any building permits for new construction and the Department of Health may not approve any new onsite sewage treatment and disposal system in the local government's jurisdiction until any required maintenance, repair, or improvement has been implemented to reduce or eliminate sanitary sewage overflows, as determined by the department. In addition, the department shall assess a daily penalty pursuant to ss. 403.121, 403.141, and 403.161 against a public or private wastewater facility that unlawfully discharges raw or partially treated sewage into any waterway or aquifer until the required maintenance, repair, or improvement has been implemented. The department may reduce a penalty based on the wastewater treatment facility's investment in assessment and maintenance activities to identify and address conditions that may cause sanitary sewage overflows.
- (3) The department shall maintain a publicly accessible website that includes any current consent orders applicable to a

wastewater treatment facility entered into as a result of sanitary sewer overflows, as well as any reports filed by the facility in accordance with open consent orders.

Section 10. Effective July 1, 2024, paragraph (c) of subsection (1) of section 403.086, Florida Statutes, is amended to read:

403.086 Sewage disposal facilities; advanced and secondary waste treatment.—

(1)

(c) Notwithstanding any other provisions of this chapter or chapter 373, facilities for sanitary sewage disposal may not dispose of any wastes into Old Tampa Bay, Tampa Bay, Hillsborough Bay, Boca Ciega Bay, St. Joseph Sound, Clearwater Bay, Sarasota Bay, Little Sarasota Bay, Roberts Bay, Lemon Bay, or Charlotte Harbor Bay, Indian River Lagoon, or into any river, stream, channel, canal, bay, bayou, sound, or other water tributary thereto, without providing advanced waste treatment, as defined in subsection (4), approved by the department. This paragraph shall not apply to facilities which were permitted by February 1, 1987, and which discharge secondary treated effluent, followed by water hyacinth treatment, to tributaries of tributaries of the named waters; or to facilities permitted to discharge to the nontidally influenced portions of the Peace River.

Section 11. Present subsection (4) of section 403.9337, Florida Statutes, is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

403.9337 Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes.—

592-03301A-19 20191758c1

(4) A local government that fails to adopt, enact, and implement an ordinance required by subsection (2) by January 1, 2020, is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permits for new construction until the ordinance has been adopted, enacted, and implemented. In implementing the ordinance, a local government shall conduct educational campaigns, enforcement programs, and mandatory notification of property owners subject to the ordinance, and shall submit a report on its efforts to the department for publication on the department's website.

Section 12. (1) The Department of Environmental Protection shall revise the basin management action plans for the Indian River Lagoon, basin management action plans for waterbodies with a direct hydrological connection to the Indian River Lagoon, and the basin management action plans that were adopted pursuant to s. 373.807, Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management action plans made pursuant to this act must be completed by July 1, 2021. The department may grant a 6-month extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment project plan or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

(2) The department shall revise all basin management action plans not included under subsection (1), but adopted pursuant to s. 403.067(7), Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before

592-03301A-19 20191758c1

July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management action plans made pursuant to this act must be completed by the next required 5-year milestone assessment for those revisions scheduled for on or after July 1, 2021. The department may grant a 6-month extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment project plan or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

Section 13. The Legislature determines and declares that this act fulfills an important state interest.

Section 14. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	pared By: The Pr	ofessional Staff of the C	ommittee on Enviro	nment and Natural Resources	
BILL:	CS/SB 1758				
INTRODUCER:	Environment and Natural Resources Committee; Senator Mayfield and others				
SUBJECT:	Water Quality	Improvements			
DATE:	March 21, 20	19 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION	
. Anderson		Rogers	EN	Fav/CS	
•			AEG		
			AP		

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 1758 creates the "Clean Waterways Act," including a grant program, subject to appropriation, for wastewater treatment facility or onsite sewage treatment and disposal system (OSTDS) improvements or connections within a basin management action plan (BMAP) or alternative restoration plan. The bill requires the Department of Environmental Protection (DEP) and the Department of Health (DOH) to develop a report on the impacts of a type two transfer of the OSTDS program.

The bill revises the requirements for all BMAPs. The bill:

- Requires that each BMAP include a plan, with specific timelines, to be submitted by each local government within the BMAP area for each wastewater treatment plant project and each OSTDS remediation plan.
- Expands and revises the OSTDS remediation plans required for the Outstanding Florida Springs to apply to all BMAPs.
- Imposes penalties for a local government's failure to meet the deadlines required under the
  plan, including a moratorium on local government approval of building permits for new
  construction, a moratorium on DOH approval of new OSTDSs, and existing civil and
  criminal penalties for pollution. However, the bill authorizes DEP to grant an extension of
  time upon a showing of good cause or to reduce penalties based on expenditures for
  improvements and upgrades.
- Requires local governments within a BMAP or with impaired waters to adopt the Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes.

The bill requires a wastewater treatment facility that unlawfully discharges raw or partially treated sewage into a waterway or aquifer to provide notification to its customers within 24 hours after discovering the discharge. Effective July 1, 2024, the bill prohibits sanitary sewage disposal into Indian River Lagoon without providing advanced waste treatment.

#### II. Present Situation:

## **Water Quality and Nutrients**

Phosphorus and nitrogen are naturally present in water and are essential nutrients for the healthy growth of plant and animal life. The correct balance of both nutrients is necessary for a healthy ecosystem; however, excessive nitrogen and phosphorus can cause significant water quality problems.

Phosphorus and nitrogen are derived from natural and human-made sources. Natural inputs include the atmosphere, soils, and the decay of plants and animals. Human-made sources include sewage disposal systems (wastewater treatment facilities and septic systems), overflows of storm and sanitary sewers (untreated sewage), agricultural production and irrigation practices, and stormwater runoff.<sup>1</sup>

Excessive nutrient loads may result in harmful algal blooms, nuisance aquatic weeds, and the alteration of the natural community of plants and animals. Dense, harmful algal blooms can also cause human health problems, fish kills, problems for water treatment plants, and impairment of the aesthetics and taste of waters. Growth of nuisance aquatic weeds tends to increase in nutrient-enriched waters, which can impact recreational activities.<sup>2</sup>

## **Total Maximum Daily Loads**

A total maximum daily load (TMDL), which must be adopted by rule, is a scientific determination of the maximum amount of a given pollutant that can be absorbed by a waterbody and still meet water quality standards.<sup>3</sup> Waterbodies or sections of waterbodies that do not meet the established water quality standards are deemed impaired. Pursuant to the federal Clean Water Act, DEP is required to establish a TMDL for impaired waterbodies.<sup>4</sup> A TMDL for an impaired waterbody is defined as the sum of the individual waste load allocations for point sources and the load allocations for nonpoint sources and natural background.<sup>5</sup> Waste load allocations are pollutant loads attributable to existing and future point sources. Load allocations are pollutant loads attributable to existing and future nonpoint sources. Point sources are discernible, confined, and discrete conveyances including pipes, ditches, and tunnels. Nonpoint sources are unconfined sources that include runoff from agricultural lands or residential areas.<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> U.S. Environmental Protection Agency (EPA), *Sources and Solutions*, <a href="https://www.epa.gov/nutrientpollution/sources-and-solutions">https://www.epa.gov/nutrientpollution/sources-and-solutions</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>2</sup> EPA, *The Problem*, <a href="https://www.epa.gov/nutrientpollution/problem">https://www.epa.gov/nutrientpollution/problem</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>3</sup> DEP, *Total Maximum Daily Loads Program*, <a href="https://floridadep.gov/dear/water-quality-evaluation-tmdl/content/total-maximum-daily-loads-tmdl-program">https://floridadep.gov/dear/water-quality-evaluation-tmdl/content/total-maximum-daily-loads-tmdl-program</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>4</sup> Section 403.067(1), F.S.

<sup>&</sup>lt;sup>5</sup> Section 403.031(21), F.S.

<sup>&</sup>lt;sup>6</sup> Fla. Admin. Code R. 62-620.200(37). "Point source" is defined as "any discernible, confined, and discrete conveyance, including any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding

# **Basin Management Action Plans and Best Management Practices**

DEP is the lead agency in coordinating the development and implementation of TMDLs.<sup>7</sup> Basin management action plans (BMAPs) are one of the primary mechanisms DEP uses to achieve TMDLs. BMAPs are plans that use existing planning tools to address the entire pollution load, including point and nonpoint discharges, for a watershed. BMAPs generally include:

- Permitting and other existing regulatory programs, including water quality based effluent limitations;
- Best management practices (BMPs) and non-regulatory and incentive-based programs, including cost sharing, waste minimization, pollution prevention, agreements, and public education;
- Public works projects, including capital facilities; and
- Land acquisition.<sup>8</sup>

DEP may establish a BMAP as part of the development and implementation of a TMDL for a specific waterbody. First, the BMAP equitably allocates pollutant reductions to individual basins, to all basins as a whole, or to each identified point source or category of nonpoint sources. Then, the BMAP establishes the schedule for implementing projects and activities to meet the pollution reduction allocations. The BMAP development process provides an opportunity for local stakeholders, local government and community leaders, and the public to collectively determine and share water quality clean-up responsibilities.

BMAPs must include milestones for implementation and water quality improvement. They must also include an associated water quality monitoring component sufficient to evaluate whether reasonable progress in pollutant load reductions is being achieved over time. An assessment of progress toward these milestones must be conducted every five years and revisions to the BMAP must be made as appropriate.<sup>11</sup>

Producers of nonpoint source pollution included in a BMAP must comply with the established pollutant reductions by either implementing the appropriate BMPs or by conducting water quality monitoring. A nonpoint source discharger may be subject to enforcement action by DEP or a water management district based on a failure to implement these requirements. BMPs are designed to reduce the amount of nutrients, sediments, and pesticides that enter the water

operation, landfill leachate collection system, vessel or other floating craft from which pollutants are or may be discharged." Nonpoint sources of pollution are sources of pollution that are not point sources. Nonpoint sources can include runoff from agricultural lands or residential areas; oil, grease and toxic materials from urban runoff; and sediment from improperly managed construction sites.

<sup>&</sup>lt;sup>7</sup> Section 403.061, F.S. DEP has the power and the duty to control and prohibit pollution of air and water in accordance with the law and rules adopted and promulgated by it. Furthermore, s. 403.061(21), F.S., allows DEP to advise, consult, cooperate, and enter into agreements with other state agencies, the federal government, other states, interstate agencies, etc.

<sup>&</sup>lt;sup>8</sup> Section 403.067(7), F.S.

<sup>&</sup>lt;sup>9</sup> *Id*.

<sup>&</sup>lt;sup>10</sup> DEP, *Basin Management Action Plans (BMAPs)*, <a href="https://floridadep.gov/dear/water-quality-restoration/content/basin-management-action-plans-bmaps">https://floridadep.gov/dear/water-quality-restoration/content/basin-management-action-plans-bmaps</a> (last visited Mar. 15, 2019).

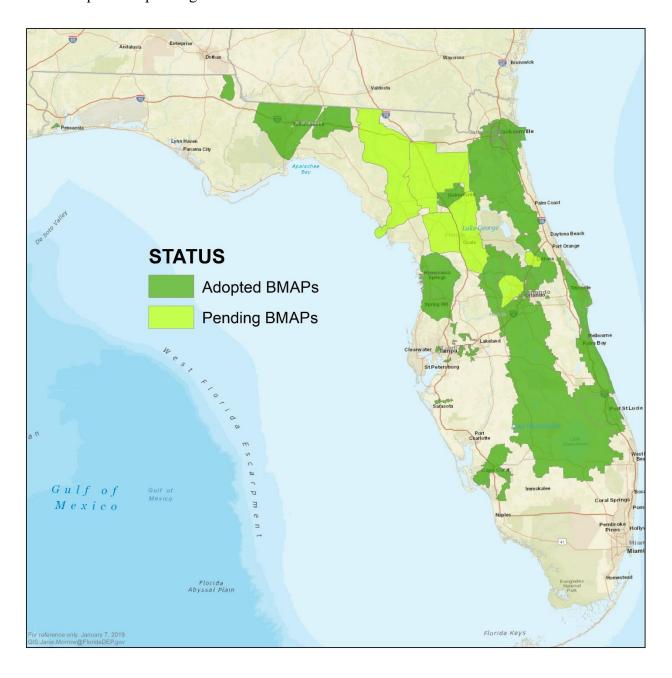
<sup>&</sup>lt;sup>11</sup> Section 403.067(7)(a)6., F.S.

<sup>&</sup>lt;sup>12</sup> Section 403.067(7)(b)2.g., F.S. For example, BMPs for agriculture include activities such as managing irrigation water to minimize losses, limiting the use of fertilizers, and waste management.

<sup>&</sup>lt;sup>13</sup> Section 403.067(7)(b)2.h., F.S.

system and to help reduce water use. BMPs are developed for agricultural operations as well as for other activities, such as nutrient management on golf courses, forestry operations, and stormwater management.<sup>14</sup>

Currently, BMAPs are adopted or pending for a significant portion of the state and will continue to be developed as necessary to address water quality impairments. The graphic below shows the state's adopted and pending BMAPs.



<sup>&</sup>lt;sup>14</sup> DEP, NPDES Stormwater Program, https://floridadep.gov/Water/Stormwater (last visited Mar. 15, 2019).

# BMAPs for Outstanding Florida Springs

In 2016, the Florida Legislature passed the Florida Springs and Aquifer Protection Act, which identified 30 "Outstanding Florida Springs" (OFS) that have additional statutory protections and requirements. <sup>15</sup> Key aspects of the Springs and Aquifer Protection Act relating to water quality include:

- The development of an onsite sewage treatment and disposal system (OSTDS) remediation plan if it has been determined that OSTDSs within a priority focus area contribute at least 20 percent of nonpoint source nitrogen pollution or that remediation is necessary to achieve the TMDL;
- A 20-year timeline for implementation of the TMDL, including 5-, 10-, and 15-year targets; and
- The prohibition against new OSTDSs on parcels of less than 1 acre, unless the system complies with the OSTDS remediation plan.

The OSTDS remediation plan must include options for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, connection to a central sewerage system, or other action for a sewage system or group of systems.<sup>16</sup> The options must be cost-effective and financially feasible projects necessary to reduce the nutrient impacts from OSTDSs within the area.<sup>17</sup>

In June 2018, DEP adopted 13 restoration plans, addressing all 24 nitrogen-impaired OFS. <sup>18</sup> Eight of these plans are currently effective, while five others are pending the outcome of legal challenges on various alleged deficiencies in the BMAP. <sup>19</sup> These deficiencies include lack of specificity in the required list of projects and programs identified to implement a TMDL, lack of detail in cost estimates, incomplete or unclear strategies for nutrient reduction, and failure to account for population growth and agricultural activity.

The Wakulla Springs BMAP serves as a successful example of BMAP implementation with respect to its approach to wastewater and OSTDSs. The nitrogen loading for Wakulla Springs was allocated as described in the table below. The table includes the following acronyms: UTF (Urban Turfgrass Fertilizer), FF (Farm Fertilizer), and LW (Livestock Waste). <sup>20</sup>

<sup>&</sup>lt;sup>15</sup> Ch. 2016-1, Laws of Fla.; *see* s. 373.802, F.S., Outstanding Florida Springs include all historic first magnitude springs, including their associated spring runs, as determined by DEP using the most recent Florida Geological Survey springs bulletin, and De Leon Springs, Peacock Springs, Poe Springs, Rock Springs, Wekiwa Springs, and Gemini Springs, and their associated spring runs.

<sup>&</sup>lt;sup>16</sup> Section 373.807(3), F.S.

<sup>&</sup>lt;sup>17</sup> *Id*.

<sup>&</sup>lt;sup>18</sup> *Id*.

Our Santa Fe River, Inc., et. al. v. DEP, No. 18-1601, DEP No. 18-2013; Sierra Club v. DEP, No. 17-1175, DEP No. 18-0204; Friends of Wekiva River, Inc. v. DEP, No. 18-1065, DEP No. 18-0217; Thomas Greenhalgh v. DEP, No. 17-1165, DEP No. 18-0204; Paul Still v. DEP, No. 18-1061; Save the Manatee Club, Inc. v. DEP, No. 17-1167, DEP No. 18-0206; Silver Springs Alliance, Inc. and Rainbow River Conservation, Inc. v. DEP, No. 18-1060, DEP No. 18-0211.
 DEP, Upper Wakulla River and Wakulla Springs Basin Management Action Plan (October 2015), available at

https://floridadep.gov/dear/water-quality-restoration/documents/upper-wakulla-river-and-wakulla-springs-basin-management-0 (last visited Mar. 16, 2019).

Table 3. Estimated nitrogen load to groundwater by source in the BMAP area

Nitrogen Source	Total Nitrogen Load to Groundwater in Pounds of Nitrogen Per Year (lb-N/yr)	% Contribution
OSTDS	272,313	34
UTF	77,282	10
Atmospheric Deposition	212,134	27
FF	161,985	21
Sports Turfgrass Fertilizer (STF)	15,398	2
LW	23,840	3
Wastewater Treatment Facility (WWTF)	26,697	3
Total	795,386	100

A priority focus area of an OFS means the area or areas of a basin where the Floridan Aquifer is generally most vulnerable to pollutant inputs where there is a known connectivity between groundwater pathways and an Outstanding Florida Spring, as determined by DEP in consultation with the appropriate water management districts, and delineated in a BMAP.<sup>21</sup> Wastewater treatment facilities within the priority focus areas are subject to wastewater effluent standards based on the size of the facility, with the largest facilities being required to meet the strictest requirements and the smallest plants being authorized to have slightly more relaxed standards. For reference, untreated wastewater generally has a total nitrogen (TN) concentration of 20-70 mg/L, secondary treatment yields 15-30 mg/L, and tertiary treatment yields 3-8 mg/L.<sup>22</sup>

Table 13. Wastewater effluent standards for PFA1 and PFA2

	TN Concentration Limits for RIBs	TN Concentration Limits for All
95% of the Permitted Capacity	and Absorption Fields	Other Land Disposal Methods
(gpd)	(mg/L)	(mg/L)
Greater than 100,000	3	3
20,000 to 100,000	3	6
Less than 20,000	6	6

Appendix D of the Wakulla BMAP sets forth the OSTDS remediation plan, which is still under development. The remediation plan prohibits new conventional systems on lots of less than one acre within the priority focus areas, unless the OSTDS includes enhanced treatment of nitrogen or the OSTDS permit applicant demonstrates that sewer connections will be available within five

<sup>&</sup>lt;sup>21</sup> Section 373.802(5), F.S.

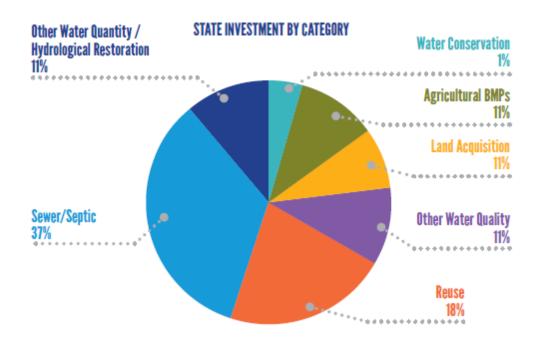
<sup>&</sup>lt;sup>22</sup> Richard O. Carey, Kati W. Migliaccio, *Contribution of Wastewater Treatment Plant Effluents to Nutrient Dynamics in Aquatic Systems: A Review*, Environmental Management (2009) (on file with the Environment and Natural Resources Committee).

years. Local governments and utilities are expected to develop master wastewater treatment feasibility analyses to identify specific areas to be sewered within 20 years of BMAP adoption.

For existing OSTDSs, the remediation policy for existing systems does not go into effect upon BMAP adoption, but rather following completion of the master wastewater treatment feasibility analyses, DOH rulemaking, and creation of a funding program to help offset the costs to homeowners. Regardless, the policy must go into effect no later than five years after BMAP adoption. Existing systems must include nitrogen-reducing enhancements. The OSTDS remediation plan includes a planning tool created by DEP to provide credible scientific information, OSTDS remediation options in the area, and a public education plan.

# Funding for Outstanding Florida Springs

The Legislature created a carveout to allocate \$50 million annually in funding for Florida springs in 2016.<sup>23</sup> This funding has enabled DEP to assist local governments and other stakeholders to identify and construct projects that are targeted to the springs' nutrient sources and that are imperative to achieving restoration goals. Specifically, DEP's efforts have emphasized land acquisition for conservation, and implementation of enhanced best management practices for agriculture, including innovative cost-share programs and addressing wastewater issues by wastewater treatment upgrades and sewering efforts.<sup>24</sup>



Decisions for the selection of springs projects that will receive state funding in any given year is based upon DEP's consideration of the following factors:

• Nutrient reductions or measurable improvements in water quality;

<sup>&</sup>lt;sup>23</sup> Ch. 2016-201, Laws of Fla.; s. 375.401, F.S.

<sup>&</sup>lt;sup>24</sup> DEP, Springs Restoration Project Plan for the Legislative Budget Commission (Fiscal Year 2018-2019), available at <a href="https://floridadep.gov/sites/default/files/LBC%20Report%20FY2018-2019.pdf">https://floridadep.gov/sites/default/files/LBC%20Report%20FY2018-2019.pdf</a> (last visited Mar. 16, 2019).

- Water savings or measurable water quantity improvements;
- Cost sharing and leveraging opportunities referred to as "match;"
- Readiness to proceed in a timely manner;
- Proximity to priority focus areas or springs; and
- Cost effectiveness.<sup>25</sup>

# **Restoration Plans as Alternatives to TMDLS**

DEP encourages local stakeholders to develop restoration plans<sup>26</sup> at the earliest practicable time to restore waters not meeting state water quality standards.<sup>27</sup> The restoration plans are designed to be a more streamlined process than the BMAP process and can help focus local and state resources directly on measures to improve water quality.<sup>28</sup> Under the Florida Watershed Restoration Act,<sup>29</sup> DEP can forgo establishing a TMDL for a waterbody if DEP can document that there is reasonable assurance existing or proposed pollution control mechanisms or programs that will effectively address the impairment.<sup>30</sup> These restoration plans depend on local stakeholders to gather necessary documentation to demonstrate reasonable assurance that the proposed control mechanisms will restore the particular waterbody.<sup>31</sup>

The following information must be documented in a restoration plan:

- Description of the impaired waterbody;
- Description of water quality or aquatic ecological goals;
- Description of proposed management actions to be undertaken;
- Description of procedures for monitoring and reporting results; and
- Description of and commitment to proposed corrective actions.<sup>32</sup>

#### **Wastewater Treatment Facilities**

The proper treatment and disposal or reuse of domestic wastewater is an important part of protecting Florida's water resources. The majority of Florida's domestic wastewater is controlled and treated by centralized treatment facilities regulated by DEP. Florida has approximately 2,000 permitted domestic wastewater treatment facilities.<sup>33</sup>

Chapter 403, F.S., requires that any facility or activity which discharges wastes into waters of the state or which will reasonably be expected to be a source of water pollution must obtain a permit

<sup>&</sup>lt;sup>25</sup> DEP, Springs Funding Guidance (2017), available at

https://floridadep.gov/sites/default/files/Spring%20Guidance%20Document%202017.pdf (last visited Mar. 16, 2019).

<sup>&</sup>lt;sup>26</sup> Fla. Admin. Code R. 62-303.600.

<sup>&</sup>lt;sup>27</sup> DEP, Guidance on Developing Restoration Plans as Alternatives to TMDLs – Assessment Category 4b and 4e Plans, 1 (June 2015), available at <a href="https://floridadep.gov/sites/default/files/4b4ePlansGuidance.pdf">https://floridadep.gov/sites/default/files/4b4ePlansGuidance.pdf</a> (last visited Mar. 13, 2019). <sup>28</sup> Id. at 1-2.

<sup>&</sup>lt;sup>29</sup> Ch. 99-223, Laws of Fla.

<sup>&</sup>lt;sup>30</sup> DEP, Guidance on Developing Restoration Plans as Alternatives to TMDLs – Assessment Category 4b and 4e Plans, 2 (June 2015), available at <a href="https://floridadep.gov/sites/default/files/4b4ePlansGuidance.pdf">https://floridadep.gov/sites/default/files/4b4ePlansGuidance.pdf</a> (last visited Mar. 13, 2019).

<sup>31</sup> Id.

<sup>&</sup>lt;sup>32</sup> *Id*. at 6-7.

<sup>&</sup>lt;sup>33</sup> DEP, General Facts and Statistics About Wastewater in Florida, <a href="https://floridadep.gov/water/domestic-wastewater/content/general-facts-and-statistics-about-wastewater-florida">https://floridadep.gov/water/domestic-wastewater/content/general-facts-and-statistics-about-wastewater-florida</a> (last visited Mar. 15, 2019).

from DEP.<sup>34</sup> Generally, persons who intend to collect, transmit, treat, dispose, or reuse wastewater are required to obtain a wastewater permit. A wastewater permit issued by DEP is required for both operation and certain construction activities associated with domestic or industrial wastewater facilities or activities. A DEP permit must also be obtained prior to construction of a domestic wastewater collection and transmission system.<sup>35</sup>

The National Pollution Discharge Elimination System (NPDES) Program is a federal program established by the Clean Water Act (CWA) to control point source and stormwater discharges.<sup>36</sup> Under section 402 of the CWA, any discharge of a pollutant from a point source to surface waters (i.e., the navigable waters of the United States or beyond) must obtain an NPDES permit. NPDES permit requirements for most wastewater facilities or activities (domestic or industrial) that discharge to surface waters are incorporated into a state-issued permit, thus giving the permittee one set of permitting requirements rather than one state and one federal permit.<sup>37</sup> DEP issues operation permits for a period of 5 years for facilities regulated under the NPDES program and up to 10 years for other domestic wastewater treatment facilities.<sup>38</sup>

In its 2016 Report Card for Florida's infrastructure, the American Society of Civil Engineers reported that the state's wastewater system is increasing in age and the condition of installed treatment and conveyance systems is declining.<sup>39</sup> As existing infrastructure ages, Florida utilities are placing greater emphasis on asset management systems to maintain service to customers. Population growth, aging infrastructure, and sensitive ecological environments are increasing the need to invest in Florida's wastewater infrastructure.

#### Advanced Waste Treatment

Under Florida law, facilities for sanitary sewage disposal are required to provide for advanced waste treatment, as deemed necessary by DEP.<sup>40</sup> The standard for advanced waste treatment is defined in statute using the maximum concentrations of nutrients or contaminants that a reclaimed water product may contain.<sup>41</sup> The reclaimed water product must also have received high level disinfection, which is a standard of disinfection defined by DEP rule.<sup>42</sup>

Nutrient or Contaminant	Maximum concentration annually
Biochemical Oxygen Demand	5 mg/L
Suspended Solids	5 mg/L
Total Nitrogen	3 mg/L
Total Phosphorus	1 mg/L

<sup>&</sup>lt;sup>34</sup> Section 403.087, F.S.

<sup>&</sup>lt;sup>35</sup> DEP, *Wastewater Permitting*, <a href="https://floridadep.gov/water/domestic-wastewater/content/wastewater-permitting">https://floridadep.gov/water/domestic-wastewater/content/wastewater-permitting</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>36</sup> 33 U.S.C s. 1342.

<sup>&</sup>lt;sup>37</sup> Sections 403.061 and 403.087, F.S.

<sup>&</sup>lt;sup>38</sup> Section 403.087(3), F.S.

<sup>&</sup>lt;sup>39</sup> American Society of Civil Engineers, *Report Card for Florida's Infrastructure* (2016), *available at* <a href="https://www.infrastructurereportcard.org/wp-content/uploads/2017/01/2016\_RC\_Final\_screen.pdf">https://www.infrastructurereportcard.org/wp-content/uploads/2017/01/2016\_RC\_Final\_screen.pdf</a> (last visited Mar. 19, 2019).

<sup>&</sup>lt;sup>40</sup> Section 403.086(2), F.S.

<sup>&</sup>lt;sup>41</sup> Section 403.086(4), F.S.

<sup>&</sup>lt;sup>42</sup> Section 403.086(4)(b), F.S.; Fla. Admin. Code R. 62-600.440(6).

Facilities for sanitary sewage disposal are prohibited from disposing of waste into certain waters in the state without providing advanced waste treatment approved by DEP.<sup>43</sup> Specifically, Tampa Bay is viewed as a success story for this type of prohibition.

[Tampa Bay is] one of the few estuaries in the U.S. that has shown evidence of improving environmental conditions. These water-quality improvements have been due, in large part, to upgrades in wastewater treatment practices at municipal wastewater-treatment plants in the region. Since 1980, all wastewater treatment plants that discharge to the bay or its tributaries have been required by state legislation to meet advanced wastewater treatment standards, a step that has reduced the annual nutrient loads from these sources by about 90 percent.<sup>44</sup>

## Sanitary Sewer Overflows

Although domestic wastewater treatment facilities are permitted and designed to safely and properly collect and manage a specified wastewater capacity, obstructions or extreme conditions can cause a sanitary sewer overflow (SSO). Any overflow, spill, release, discharge, or diversion of untreated or partially treated wastewater from a sanitary sewer system is a SSO. <sup>45</sup> A SSO may subject the owner or operator of a facility to civil penalties of not more than \$10,000 for each offense (each day during the period in which a violation occurs constitutes a separate offense), a criminal conviction or fines, and additional administrative penalties. <sup>46</sup>

A key concern with SSOs entering rivers, lakes, or streams is their negative effect on water quality. In addition, because SSOs contain partially treated or potentially untreated domestic wastewater, ingestion or similar contact may cause illness. People can be exposed through direct contact in areas of high public access, food that has been contaminated, inhalation, and skin absorption. The Department of Health issues health advisories when bacteria levels present a risk to human health, and may post warning signs when bacteria affect public beaches or other areas where there is a risk of human exposure.<sup>47</sup>

Reduction of SSOs can be achieved through:

- Cleaning and maintaining the sewer system;
- Reducing infiltration and inflow through rehabilitation and repairing broken or leaking lines;
- Enlarging or upgrading sewer pump station or sewage treatment plant capacity and/or reliability; and

<sup>&</sup>lt;sup>43</sup> Section 403.086(1)(c), F.S. Facilities for sanitary sewage disposal may not dispose of any wastes into Old Tampa Bay, Tampa Bay, Hillsborough Bay, Boca Ciega Bay, St. Joseph Sound, Clearwater Bay, Sarasota Bay, Little Sarasota Bay, Roberts Bay, Lemon Bay, or Charlotte Harbor Bay, or into any river, stream, channel, canal, bay, bayou, sound, or other water tributary thereto, without providing advanced waste treatment approved by DEP. This prohibition does not apply to facilities permitted by February 1, 1987, and which discharge secondary treated effluent, followed by water hyacinth treatment, to tributaries of the named waters; or to facilities permitted to discharge to the nontidally influenced portions of the Peace River.

 <sup>&</sup>lt;sup>44</sup> U.S. Department of the Interior and U.S. Geological Survey, *Integrating Science and Resource Management in Tampa Bay, Florida* (2011), *available at* <a href="https://pubs.usgs.gov/circ/1348/pdf/Chapter%205\_105-156.pdf">https://pubs.usgs.gov/circ/1348/pdf/Chapter%205\_105-156.pdf</a> (last visited Mar. 16, 2019).
 <sup>45</sup> DEP, *Sanitary Sewer Overflows (SSOs)*, *available at* <a href="https://floridadep.gov/sites/default/files/sanitary-sewer-overflows.pdf">https://floridadep.gov/sites/default/files/sanitary-sewer-overflows.pdf</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>46</sup> Sections 403.121 and 403.141, F.S.

<sup>&</sup>lt;sup>47</sup> DEP, SSOs, available at https://floridadep.gov/sites/default/files/sanitary-sewer-overflows.pdf (last visited Mar. 15, 2019).

• Constructing wet weather storage and treatment facilities to treat excess flows.<sup>48</sup>

# **Onsite Sewage Treatment and Disposal Systems**

Onsite sewage treatment and disposal systems (OSTDS), commonly referred to as "septic systems," can contain any one or more of the following components: a septic tank; a subsurface drainfield; an aerobic treatment unit; a graywater tank; a laundry wastewater tank; a grease interceptor; a pump tank; a waterless incinerating or organic waste-composting toilet; and a sanitary pit privy. OSTDSs generally consist of two basic parts: the septic tank and the drainfield. Waste from toilets, sinks, washing machines and showers flows through a pipe into the septic tank, where anaerobic bacteria break the solids into a liquid form. The liquid portion of the wastewater flows into the drainfield, which is generally a series of perforated pipes or panels surrounded by lightweight materials such as gravel or styrofoam. The drainfield provides a secondary treatment where aerobic bacteria continue deactivating the germs. The drainfield also provides filtration of the wastewater, as gravity draws the water down through the soil layers. States of the series of the provides of the wastewater, as gravity draws the water down through the soil layers.

The Department of Health (DOH) administers OSTDS programs, develops statewide rules, and provides training and standardization for county health department employees responsible for issuing permits for the installation and repair of septic systems within the state.<sup>52</sup> There are an estimated 2.6 million OSTDSs in Florida, providing wastewater disposal for 30 percent of the state's population.<sup>53</sup>

In Florida, development in some areas is dependent on OSTDSs due to the cost and time it takes to install central sewer systems.<sup>54</sup> For example, in rural areas and low-density developments, central sewer systems are not cost effective. Less than one percent of OSTDS in Florida are actively managed under operating permits and maintenance agreements.<sup>55</sup> The remainder of systems are generally serviced only when they fail, often leading to costly repairs that could have been avoided with routine maintenance.<sup>56</sup> In Florida, approximately 30-40 percent of the

<sup>&</sup>lt;sup>48</sup> *Id*.

<sup>&</sup>lt;sup>49</sup> DEP, *Septic Systems*, <a href="https://floridadep.gov/water/domestic-wastewater/content/septic-systems">https://floridadep.gov/water/domestic-wastewater/content/septic-systems</a> (last visited Mar. 15, 2019); see s. 381.0065(2)(k), F.S. "Onsite sewage treatment and disposal system" is defined as "a system that contains a standard subsurface, filled, or mound drainfield system; an aerobic treatment unit; a graywater system tank; a laundry wastewater system tank; a septic tank; a grease interceptor; a pump tank; a solids or effluent pump; a waterless, incinerating, or organic waste-composting toilet; or a sanitary pit privy that is installed or proposed to be installed beyond the building sewer on land of the owner or on other land to which the owner has the legal right to install a system. The term includes any item placed within, or intended to be used as a part of or in conjunction with, the system. This term does not include package sewage treatment facilities and other treatment works regulated under chapter 403."

<sup>&</sup>lt;sup>50</sup> DOH, Septic System Information and Care, <a href="http://columbia.floridahealth.gov/programs-and-services/environmental-health/onsite-sewage-disposal/septic-information-and-care.html">http://columbia.floridahealth.gov/programs-and-services/environmental-health/onsite-sewage-disposal/septic-information-and-care.html</a> (last visited Mar. 15, 2019).

<sup>51</sup> Id.

<sup>&</sup>lt;sup>52</sup> Section 381.0065(3), F.S.

<sup>&</sup>lt;sup>53</sup> DOH, *Onsite Sewage*, <a href="http://www.floridahealth.gov/environmental-health/onsite-sewage/index.html">http://www.floridahealth.gov/environmental-health/onsite-sewage/index.html</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>54</sup> DOH, *Report on Range of Costs to Implement a Mandatory Statewide 5-Year Septic Tank Inspection Program*, Executive Summary (Oct. 1, 2008), *available at* <a href="http://www.floridahealth.gov/environmental-health/onsite-sewage/research/\_documents/rrac/2008-11-06.pdf">http://www.floridahealth.gov/environmental-health/onsite-sewage/research/\_documents/rrac/2008-11-06.pdf</a> (last visited Mar. 15, 2019). The report begins on page 56 of the PDF. <sup>55</sup> *Id*.

<sup>&</sup>lt;sup>56</sup> *Id*.

nitrogen levels are reduced in a system that is installed 24 inches or more from groundwater.<sup>57</sup> This still leaves a significant amount of nitrogen to percolate into the groundwater, which makes nitrogen from OSTDSs a potential contaminant in groundwater.<sup>58</sup>

The owner of a properly functioning OSTDS must connect to a sewer system within one year of receiving notification that a sewer system is available for connection.<sup>59</sup> Owners of an OSTDS in need of repair or modification must connect within 90 days of notification from DOH.<sup>60</sup>

# **Water Quality Monitoring**

One of DEP's goals is to determine the quality of the state's surface and ground water resources. This goal is primarily accomplished through several water quality monitoring strategies that are administered through the Water Quality Assessment Program. Responsibilities of the program include: monitoring and assessing how water quality is changing over time; the overall water quality and impairment status of the state's water resources; and the effectiveness of water resource management, protection, and restoration programs.<sup>61</sup>

Within the Water Quality Assessment Program, DEP administers the Watershed Monitoring Program. This program is responsible for collecting reliable data through water samples from rivers, streams, lakes, canals, and wells around the state. <sup>62</sup> This information is used by DEP to determine which waters are impaired and what restoration efforts are needed.

# **Urban Fertilizer Usage and Florida's Model Ordinance**

The Legislature passed the Protection of Urban and Residential Environments and Water Act in 1999.<sup>63</sup> The law encourages county and municipal governments to adopt and enforce the Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes or an equivalent requirement to protect local surface and groundwater quality.<sup>64</sup> The law requires each local government located within the watershed of a water body or water segment that is listed as impaired by nutrients to adopt, at minimum, the ordinance, unless the county or municipal government already had a fertilizer use ordinance before July 1, 2009.<sup>65</sup> As part of the Florida Springs and Aquifer Protection Act, the Legislature required each local government that includes an OFS or any part of a springshed or OFS priority focus area and had not adopted a fertilizer ordinance, to

<sup>&</sup>lt;sup>57</sup> DOH, Florida Onsite Sewage Nitrogen Reduction Strategies Study, Final Report 2008-2015, 21 (Dec. 2015), available at <a href="http://www.floridahealth.gov/environmental-health/onsite-sewage/research/draftlegreportsm.pdf">http://www.floridahealth.gov/environmental-health/onsite-sewage/research/draftlegreportsm.pdf</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>58</sup> University of Florida Institute of Food and Agricultural Sciences (IFAS), *Onsite Sewage Treatment and Disposal Systems: Nitrogen*, 3 (Feb. 2014), *available at* <a href="http://edis.ifas.ufl.edu/pdffiles/SS/SS55000.pdf">http://edis.ifas.ufl.edu/pdffiles/SS/SS55000.pdf</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>59</sup> Section 381.00655, F.S.

<sup>&</sup>lt;sup>60</sup> *Id*.

<sup>&</sup>lt;sup>61</sup> DEP, Water Quality Assessment Program, <a href="https://floridadep.gov/dear/water-quality-assessment">https://floridadep.gov/dear/water-quality-assessment</a> (last visited Mar. 21, 2019).

<sup>&</sup>lt;sup>62</sup> DEP, Watershed Monitoring, https://floridadep.gov/dear/watershed-monitoring-section (last visited Mar. 21, 2019).

<sup>63</sup> Ch. 1999-199, ss. 2-5, Laws of Fla.

<sup>&</sup>lt;sup>64</sup> Section 403.9337(1), F.S.

<sup>65</sup> Section 403.9337(2), (3), F.S.

develop, enact, and implement an ordinance by July 1, 2017.<sup>66</sup> Currently, 32 counties have adopted a fertilizer ordinance.<sup>67</sup>

Application of fertilizer in urban areas can impact watersheds when it runs off lawns and impervious surfaces into stormwater collection systems or directly into the surface water. DEP has provided guidelines to minimize the impact of urban fertilizer use and adopted the Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes. <sup>68</sup> The model ordinance provides counties and municipalities with a range of options to help minimize fertilizer inputs from urban applications. Some of the suggestions contained in the model ordinance are:

- Restricting the times fertilizer may be applied, such as restricting its application during the rainy season;
- Creating fertilizer free zones around sensitive waterbodies such as ponds, streams, watercourses, lakes, canals, or wetlands;
- Controlling application practices by, for example, restricting fertilizer application on impervious surfaces and requiring prompt cleanup of any fertilizer that is spilled on impervious surfaces; and
- Managing grass clipping and vegetative matter by disposing of such materials properly rather than simply blowing them into the street, ditches, stormwater drains, or waterbodies.<sup>69</sup>

### **Indian River Lagoon**

The Indian River Lagoon (IRL) system is an estuary<sup>70</sup> that runs along 156 miles of Florida's east coast and connects Volusia, Brevard, Indian River, St. Lucie, and Martin counties.<sup>71</sup> The IRL system is composed of three main waterbodies: Mosquito Lagoon, Banana River, and the Indian River Lagoon.<sup>72</sup> There are four Basin Management Action Plans (BMAP) that have been adopted for the IRL.<sup>73</sup>

The IRL is one of the most biologically diverse estuaries in North America and is home to more than 2,000 species of plants, 600 species of fish, 300 species of birds, and 53 endangered or threatened species.<sup>74</sup> The estimated economic value received from the IRL in 2014 was

<sup>&</sup>lt;sup>66</sup> Section 373.807(2), F.S.

<sup>&</sup>lt;sup>67</sup> UF/IFAS Florida-Friendly Landscaping Program, *Florida Fertilizer Ordinances* (updated Jan. 10, 2019), *available at* https://ffl.ifas.ufl.edu/pdf/FloridaFertilizerOrdinances.pdf?v=20190219 (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>68</sup> DEP, *Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes* (2015), *available at* <a href="https://ffl.ifas.ufl.edu/pdf/dep-fert-modelord.pdf">https://ffl.ifas.ufl.edu/pdf/dep-fert-modelord.pdf</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>69</sup> *Id*. at 6-9.

<sup>&</sup>lt;sup>70</sup> An estuary is a partially enclosed, coastal waterbody where freshwater from rivers and streams mixes with saltwater from the ocean. Estuaries are among the most productive ecosystems on earth, home to unique plant and animal communities that have adapted to brackish water: freshwater mixed with saltwater. U.S. EPA, *What Is An Estuary?*, <a href="https://www.epa.gov/nep/basic-information-about-estuaries">https://www.epa.gov/nep/basic-information-about-estuaries</a> (last visited Mar. 15, 2019); NOAA, *What Is An Estuary?*, <a href="https://oceanservice.noaa.gov/facts/estuary.html">https://oceanservice.noaa.gov/facts/estuary.html</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>71</sup> IRL National Estuary Program, *About the Indian River Lagoon*, <a href="http://www.irlcouncil.com/">http://www.irlcouncil.com/</a> (last visited Mar. 15, 2019). <sup>72</sup> Id

<sup>&</sup>lt;sup>73</sup> East Central Florida Regional Planning Council and the Treasure Coast Regional Planning Council, *Indian River Lagoon Economic Valuation Update*, x (Aug. 26, 2016), *available at* <a href="http://tcrpc.org/special\_projects/IRL\_Econ\_Valu/FinalReportIRL08\_26\_2016.pdf">http://tcrpc.org/special\_projects/IRL\_Econ\_Valu/FinalReportIRL08\_26\_2016.pdf</a> (last visited Mar. 15, 2019); DEP, *Basin Management Action Plans (BMAPs)*, <a href="https://floridadep.gov/dear/water-quality-restoration/content/basin-management-action-plans-bmaps">https://floridadep.gov/dear/water-quality-restoration/content/basin-management-action-plans-bmaps</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>74</sup> IRL National Estuary Program, *About the Indian River Lagoon*, <a href="http://www.irlcouncil.com/">http://www.irlcouncil.com/</a> (last visited Mar. 15, 2019).

approximately \$7.6 billion.<sup>75</sup> Industry groups that are directly influenced by the IRL support nearly 72,000 jobs, collecting wages totaling more than \$1.2 billion annually.<sup>76</sup>

The balance of the IRL's delicate ecosystem has been disturbed by increased development in the area. Development has led to harmful levels of nutrients and sediments entering the lagoon as a result of stormwater runoff from urban and agricultural areas, wastewater treatment facility discharges, septic systems, and excess fertilizer applications.<sup>77</sup> In the last decade, as a result of the pollution, there have been algae blooms; unusual mortalities of dolphins, manatees, and shorebirds; and large fish kills due to low dissolved oxygen from decomposing algae.<sup>78</sup> Additionally, thick layers of muck have built up at the bottom of waterbodies and now cover an estimated 15,900 acres of the lagoon bottom in Brevard County, in some areas measuring more than 6 feet thick.<sup>79</sup>

# **Type Two Transfer**

Section 20.06(2), F.S., defines a type two transfer as the merging of an existing department, program, or activity into another department. Any program or activity transferred by a type two transfer retains all the statutory powers, duties, and functions it held previous to the transfer. The program or activity also retains its records, personnel, property, and unexpended balances of appropriations, allocations, or other funds, unless otherwise provided by law. The transfer of segregated funds must be made in such a manner that the relation between the program and the revenue source is retained.<sup>80</sup>

# III. Effect of Proposed Changes:

**Section 1** provides a short title for the act, "Clean Waterways Act."

Section 2 requires the Department of Environmental Protection (DEP), in coordination with the Department of Health (DOH), to develop a report for presentation to the Legislature which addresses the impacts of a type two transfer of the onsite sewage treatment and disposal system (OSTDS) program. The report must include revisions to state law, including budgetary changes, which would need to be addressed. If DEP is authorized to develop a memorandum of agreement with DOH describing how a type two transfer would be implemented if the Legislature authorized such a transfer, the report would not be required.

<sup>&</sup>lt;sup>75</sup> East Central Florida Regional Planning Council and the Treasure Coast Regional Planning Council, *Indian River Lagoon Economic Valuation Update*, vi (Aug. 26, 2016), *available at* <a href="http://tcrpc.org/special\_projects/IRL\_Econ\_Valu/FinalReportIRL08\_26\_2016.pdf">http://tcrpc.org/special\_projects/IRL\_Econ\_Valu/FinalReportIRL08\_26\_2016.pdf</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>76</sup> *Id.* at ix. The main IRL-related industry groups are categorized as: Living Resources; Marine Industries; Recreation and Visitor-related; Resource Management; and Defense & Aerospace.

<sup>&</sup>lt;sup>77</sup> Tetra Tech, Inc. & Closewaters, LLC, *Draft Save Our Indian River Lagoon Project Plan 2019 Update for Brevard County, Florida*, xii (Jan. 2019), *available at* <a href="https://www.dropbox.com/sh/59riiyz9eevvdq0/AACc4Rq3SJqiO-ZOYUA3TJMsa?dl=0&preview=Draft+2019+Save+Our+Indian+River+Lagoon+Project+Plan+Update+012919.pdf">https://www.dropbox.com/sh/59riiyz9eevvdq0/AACc4Rq3SJqiO-ZOYUA3TJMsa?dl=0&preview=Draft+2019+Save+Our+Indian+River+Lagoon+Project+Plan+Update+012919.pdf</a> (last visited Mar. 15, 2019).

<sup>&</sup>lt;sup>78</sup> *Id*. at 1.

<sup>&</sup>lt;sup>79</sup> *Id.* at 52.

<sup>&</sup>lt;sup>80</sup> Section 20.06(2), F.S.

**Section 3** revises basin management action plan (BMAP) requirements for Outstanding Florida Springs (OFS). The bill:

- Requires that the priority ranking for each listed project be based on nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- Requires that each BMAP include, as set out in section 7 of the bill, a plan submitted by each local government within the plan area for each wastewater treatment plant project and each OSTDS remediation plan, and adopts the penalties set out in that section;
- Requires local governments that include an OFS or any part of a springshed or priority focus area of an OFS to:
  - o Adopt, enact, and implement a fertilizer use ordinance by July 1, 2020;
  - Conduct educational campaigns, enforcement programs, and notification of property owners subject to the ordinance; and
  - o Submit a report on its efforts to DEP for publication on DEP's website;
- Imposes penalties and a moratorium on approval of building permits for new construction on local governments that fail to implement an ordinance;
- Transfers the requirement for an OSTDS remediation plan to the general BMAP provisions to require a revised version of the plans for all BMAPs; and
- Requires that agricultural operations located within the associated Water Body Identification Number sign a notice of intent to implement agricultural best management practices or conduct water quality monitoring if a BMAP or alternative restoration plan has not been adopted within 90 days of the adoption of a total maximum daily load (TMDL).

#### **Section 4** corrects a cross-reference.

### **Section 5** defines the term:

- "Wastewater facilities" or "wastewater treatment facilities" to mean any of the following: the collection and transmission system, the wastewater treatment plant, and the reuse or disposal system.
- "Wastewater plant" or "wastewater treatment plant" to mean any plant or other works used for the purpose of treating, stabilizing, or holding wastewater.

**Section 6** requires DEP, subject to appropriation, to establish a real-time water quality monitoring program to assist in the restoration, preservation, and enhancement of impaired waterbodies and coastal resources. The bill encourages DEP to form public-private partnerships with established scientific entities with existing, proven real-time water quality monitoring equipment and experience deploying such equipment.

# **Section 7** revises general BMAP requirements. The bill:

- Requires that agricultural operations located within the associated Water Body Identification Number sign a notice of intent to implement agricultural best management practices or conduct water quality monitoring if a BMAP or alternative restoration plan has not been adopted within 90 days of the adoption of a TMDL; and
- Requires that the priority ranking for each listed project be based on nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements.

The bill creates a wastewater treatment plan, which:

• Requires a local government, in cooperation with DEP, the relevant water management district, and the relevant local public and private wastewater utilities, to develop a plan to implement improvements that provide, at minimum, advanced waste treatment;

- Requires that each plan provide for construction, expansion, or upgrades necessary to achieve a total maximum daily load, consistent with an OSTDS remediation plan;
- Clarifies that a local government that does not have a wastewater treatment plant in its jurisdiction is not required to develop a wastewater treatment plan;
- Provides that a local public or private wastewater utility that implements a waste treatment program that meets or exceeds advanced waste treatment may be deemed to comply with the requirements for a wastewater treatment plan;
- Creates a grandfather provision for certain wastewater treatment plants that have met the requirements for a TMDL by July 1, 2019;
- Requires owners or operators of existing wastewater treatment plants to provide certain information for each plant with a plan to implement upgrades, including:
  - o The permitted capacity of the plant;
  - o The average nutrient concentration; and
  - o The estimated average nutrient load;
- Requires local governments to provide certain information in the plan:
  - The timeline of dates required for beginning construction, completing each stage of construction, and beginning operations;
  - A detailed planning and design report setting forth the plan for construction of improvements and operations; and
  - A certification that the local government, in agreement with the owner or operator of the wastewater treatment plant, has improved the method of implementing upgrades and method of financing or funding construction and operation;
- Authorizes DEP to amend the plan and requires DEP to approve a final plan;
- Requires DEP to provide technical support to a local government upon request;
- Requires existing wastewater treatment plants to incorporate the wastewater treatment plan into its next NPDES permit renewal;
- Provides that failure to meet deadlines and comply with the plan will result in a moratorium on local government approval of building permits for new construction, a moratorium on DOH approval of new OSTDSs, and penalties; and
- Authorizes DEP to grant an extension of time to a local government to reach compliance with the schedule upon a showing of good cause and to reduce penalties based on expenditures for improvements and upgrades to the wastewater treatment plant.

The bill revises and expands the OSTDS remediation plans, currently required only for OFSs, to:

- Apply to all BMAPs and revise the provisions to shift primary responsibility to local governments;
- Authorize DEP to identify OSTDS remediation plan priority focus areas;
- Require a local government, in cooperation with DEP, the relevant water management
  district, and the relevant local public and private wastewater utilities, to develop an OSTDS
  remediation plan if DEP has identified OSTDSs as contributors of at least 20 percent of
  nonpoint source nutrient pollution or if DEP determines that remediation is necessary to
  achieve a TMDL.

• Require the plan to be completed and adopted as part of a BMAP no later than the first 5-year milestone assessment for the BMAP;

- Require that each plan provide for connecting each OSTDS to a central wastewater treatment
  plant or replacing the current system with a new system so the nutrient load meets or exceeds
  current water quality standards;
- Require each plan to include water quality monitoring provisions;
- Require local governments to submit a plan with:
  - The timeline of dates required for beginning construction, completing each stage of construction, and mandatory upgrades of OSTDSs or applicable ordinances;
  - A detailed planning and design report setting forth the plan for construction of improvements and operations; and
  - A certification that the local government, in agreement with the owner/operator, has improved the method of remediation and method of financing or funding construction and operation;
- Require local governments to hold publicly noticed meetings on OSTDS plans.
- Authorize DEP to amend the plan and require DEP to approve a final plan;
- Require DEP to provide technical support to a local government upon request;
- Provide that failure to meet deadlines and comply with the plan will result in a moratorium on local government approval of building permits for new construction, a moratorium on DOH approval of new OSTDSs, and penalties;
- Authorize DEP to grant an extension of time to a local government to reach compliance with the schedule upon a showing of good cause and to reduce penalties based on expenditures designed to achieve compliance with the remediation plan; and
- Require the installation, repair, modification, or upgrade of OSTDSs within the BMAP area with an OSTDS remediation plan to conform to the requirements of the remediation plan.

The bill requires local stakeholders to consider in an alternative restoration plan:

- Implementation of BMPs or monitoring for nonpoint sources, which then become enforceable upon adoption of the restoration plan;
- Implementation of OSTDS remediation plans needed to restore the water body;
- Adoption of advanced waste treatment levels for wastewater treatment plants; and
- Any other pollution control mechanisms being implemented to demonstrate a reasonable assurance that existing or proposed pollution control mechanisms or programs will effectively address the impairment.

**Section 8** establishes a grant program within DEP, subject to appropriation, to provide grants for projects that will individually or collectively reduce excess nutrient pollution in a BMAP or alternative restoration plan that will:

- Retrofit OSTDSs;
- Construct, upgrade, or expand wastewater facilities to provide advanced waste treatment; and
- Connect OSTDSs to central sewer facilities.

The bill directs DEP to give priority for projects that subsidize the connection of OSTDSs to a wastewater treatment plant or that subsidize inspections and assessments of OSTDSs. The bill requires DEP to consider a list of factors in determining priorities.

The bill requires 50% matching funds from local governments but authorizes DEP to waive the matching requirement for rural areas of opportunity.

The bill authorizes DEP to coordinate with water management districts to identify grant recipients. The bill requires DEP to submit an annual report on funded projects to the Governor and the Legislature every January 1, beginning in 2020.

**Section 9** requires a wastewater treatment facility that discharges raw or partially treated sewage into a waterway or aquifer to provide notification to its customers within 24 hours after discovering the discharge.

The bill imposes a moratorium on local government approval of building permits for new construction, a moratorium on DOH approval of new OSTDSs, and existing civil and criminal penalties on the wastewater treatment facility until the required maintenance, repair, or improvement has been implemented. The bill authorizes DEP to reduce penalties based on the wastewater treatment facility's investment in assessment and maintenance activities.

The bill requires DEP to maintain a publicly accessible website that includes current consent orders applicable to and reports filed by a wastewater treatment facility that has had sanitary sewer overflows.

**Section 10** adds Indian River Lagoon, effective July 1, 2024, to a list of waterbodies with a prohibition against any sanitary sewage disposal into the waterbody without providing advanced waste treatment approved by DEP.

**Section 11** imposes a moratorium and daily fines on local governments located within the watershed of a water body that is listed as impaired that fails to adopt, enact, and implement the Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes. In implementing the ordinance, the bill requires local governments to conduct educational campaigns, enforcement programs, and notification of property owners subject to the ordinance, and submit a report on its efforts to DEP for publication on DEP's website.

**Section 12** requires DEP to revise all BMAPs that were adopted and approved by the Secretary of Environmental Protection or prepared by DEP before July 1, 2019:

- By July 1, 2021, for the Indian River Lagoon, waterbodies with a direct hydrological connection to the Indian River Lagoon, and Outstanding Florida Springs. Authorizes DEP to grant a 6-month extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment or OSTDS remediation plan.
- Beginning July 1, 2021, for all other BMAPs. Authorizes DEP to grant a 6-month extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment or OSTDS remediation plan.

**Section 13** provides a finding of important state interest.

**Section 14** provides that except as otherwise expressly provided in the act, the effective date is July 1, 2019.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The county and municipality mandate provisions of Article VII, section 18 of the Florida Constitution may apply because the bill requires local governments to develop and implement plans for wastewater treatment facility improvements and OSTDS improvements and connections, which may require the expenditure of funds. Article VII, section 18(a) of the Florida Constitution provides in part that a county or municipality may not be bound by a general law requiring a county or municipality to spend funds or take an action that requires the expenditure of funds unless certain specified exemptions or exceptions are met.

Article VII, section 18(d) provides eight exemptions, which, if any single one is met, exempts the law from the limitations on mandates. If no exemption or exception applies, the bill may require a finding of important state interest and a two-thirds vote of the membership of each house.

B. Public Records/Open Meetings Issu
--------------------------------------

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

There may be a negative fiscal impact on builders who are unable to secure building permits for new construction or permits for new OSTDSs or who experience delays in a local jurisdiction that is subject to a moratorium imposed under the bill.

Wastewater treatment facilities may incur a negative fiscal impact due to costs associated with notifying customers of a sanitary sewage overflow. Additionally, if a wastewater

treatment facility makes an unlawful discharge, it may incur penalties until it implements required maintenance, repairs, or improvements.

# C. Government Sector Impact:

There may be a significant negative fiscal impact on local governments that are required to develop and implement wastewater treatment facility improvements and OSTDS improvements and connections. There may be an additional negative fiscal impact on a local government that does not comply with the requirements under the bill, leading to a moratorium on issuing building permits for new construction or an assessment of penalties.

However, there may be a positive fiscal impact on a local government that receives a grant for wastewater or OSTDS projects. There may also be a positive fiscal impact on government expenditures if the revisions to BMAPs improve water quality, resulting in decreased expenditures on water cleanup efforts.

There may be negative fiscal impacts on DEP if staff time and department resources are necessary to administer the wastewater grant program and to provide technical support to local governments that request assistance.

## VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 373.807, 373.811, 403.031, 403.067, 403.086, and 403.9337.

This bill creates the following sections of the Florida Statutes: 403.0616, 403.0673, and 403.0771.

#### IX. Additional Information:

# A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

## CS by Environment and Natural Resources Committee on March 20, 2019:

• Deletes the type two transfer of the onsite sewage program from DOH to DEP and instead, requires DEP, in coordination with DOH, to develop a report for presentation to the Legislature which addresses the impacts of a type two transfer. If DEP is authorized to develop a memorandum of agreement with DOH describing how a type two transfer would be implemented, the report would not be required.

• Deletes language requiring the nutrient load reductions in each BMAP to exceed the total nutrient load reductions needed to meet the TMDL.

- Requires a local government that implements the Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes to, as part of implementation, conduct education, enforcement, and notification, and requires the local government to submit a report on its efforts to DEP for publication on DEP's website.
- Deletes the agriculture remediation plan, and instead, if a BMAP or alternative restoration plan has not been adopted within 90 days of the adoption of a TMDL, requires that agricultural operations sign a notice of intent to implement best management practices or conduct water quality monitoring.
- Defines the terms "wastewater facilities" and "wastewater plant" for chapter 403.
- Requires DEP to establish a water quality monitoring program and encourages DEP to form public-private partnerships with entities with established monitoring equipment.
- Provides that a local public or private wastewater utility that implements a waste treatment program that meets or exceeds advanced waste treatment may be deemed to comply with the requirements for a wastewater treatment plan.
- Creates a grandfather provision for certain wastewater treatment plants that have met the requirements for a TMDL by July 1, 2019.
- Requires local governments to hold publicly noticed meetings on OSTDS plans.
- Requires OSTDS plans to include water quality monitoring provisions.
- Requires DEP to maintain a public website that includes current consent orders and reports for a wastewater treatment facility that has had sanitary sewer overflows.
- Revises the moratorium provisions in the bill to apply only to new building permits and new OSTDS permits.
- Delays the deadlines for DEP's BMAPs to July 1, 2021.
- Adds a statement of important state interest.
- Makes other technical and clarifying changes.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Bradley

1

2

3

4

5

6

7

8

9

10

11

12

13

1415

16

17

18

1920

21

22

23

24

25

2627

28

29

5-01683B-19 20191502

A bill to be entitled

An act relating to the Department of Environmental Protection; transferring and reassigning functions and responsibilities of the Division of Law Enforcement relating to investigators of environmental crimes within the Fish and Wildlife Conservation Commission to the Division of Law Enforcement of the Department of Environmental Protection; providing requirements for a memorandum of agreement between the department and the commission regarding the responsibilities of the department and the commission; transferring personnel and equipment within the department's Office of Emergency Response to the department's Division of Law Enforcement; providing for a transition advisory working group; providing for the retention and transfer of specified benefits for employees who are transferred from the commission to fill positions transferred to the department; amending s. 20.255, F.S.; establishing the Division of Law Enforcement within the department; providing law enforcement officers of the department who meet certain requirements with specified authority, subject to applicable law; amending ss. 258.004, 258.008, 258.501, 282.709, 316.640, 376.3071, 403.413, 784.07, 843.08, 843.085, 870.04, and 932.7055, F.S.; conforming provisions to changes made by the act; reenacting s. 790.166(8)(a), F.S., relating to the manufacture, possession, sale, delivery, display, use or attempted or threatened use of a weapon of mass

5-01683B-19 20191502

destruction or hoax weapon of mass destruction
prohibited, to incorporate the amendment made to s.
784.07, F.S., in a reference thereto; providing
severability; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. (1) The primary powers and duties of the Fish and Wildlife Conservation Commission with regard to the investigation of certain environmental crimes and the enforcement of related laws, as specified in the new memorandum of agreement developed as required under subsection (2), are transferred from the commission to the Department of Environmental Protection. The commission retains law enforcement authority over the patrol of state-owned lands managed by the department and shall coordinate with the department in that regard.

- (2) A new memorandum of agreement must be developed between the commission and the department detailing the respective responsibilities of the department and the commission with regard to at least all of the following:
- (a) Support and response for oil spills, hazardous spills, and natural disasters.
- (b) Law enforcement patrol and investigative services for all state-owned lands managed by the department.
- (c) Law enforcement services, including investigative services, for all criminal law violations of chapters 161, 258, 373, 376, 377, 378, and 403, Florida Statutes.
  - (d) Enforcement services for civil violations of department

5-01683B-19 20191502

administrative rules related to all of the following program areas:

- 1. The Division of Recreation and Parks.
- 2. The Office of Coastal and Aquatic Managed Areas.
- 3. The Office of Greenways and Trails.
- (e) Current and future funding, training, or other support for positions and equipment being transferred from the commission to the department which are funded through any trust fund.

Section 2. All personnel and equipment assigned to the Department of Environmental Protection's Office of Emergency Response are reassigned to the Division of Law Enforcement of the department.

Section 3. The Secretary of Environmental Protection and the Executive Director of the Fish and Wildlife Conservation

Commission shall each appoint two staff members to a transition advisory working group to review the administrative rules promulgated by the department and the commission to identify any rules that must be amended to reflect the changes made by this act.

Administrative Code, or any law to the contrary, employees who are transferred from the Fish and Wildlife Conservation

Commission to fill positions transferred to the Department of Environmental Protection shall retain and transfer any accrued annual leave, sick leave, and regular and special compensatory leave balances. The employees shall retain their current position status, including permanent status, upon transfer to the Department of Environmental Protection.

89

90

9192

9394

95

9697

98

99

100

101102

103

104

105106

107108

109

110

111

112

113114

115

116

5-01683B-19 20191502

Section 5. Subsection (3) of section 20.255, Florida Statutes, is amended, and subsection (10) is added to that section, to read:

- 20.255 Department of Environmental Protection.—There is created a Department of Environmental Protection.
- (3) The following divisions of the Department of Environmental Protection are established:
  - (a) Division of Administrative Services.
  - (b) Division of Air Resource Management.
  - (c) Division of Water Resource Management.
  - (d) Division of Environmental Assessment and Restoration.
  - (e) Division of Waste Management.
  - (f) Division of Recreation and Parks.
- (g) Division of State Lands, the director of which is appointed by the secretary of the department, subject to confirmation by the Governor and Cabinet sitting as the Board of Trustees of the Internal Improvement Trust Fund.
  - (h) Division of Water Restoration Assistance.
  - (i) Division of Law Enforcement.

In order to ensure statewide and intradepartmental consistency, the department's divisions shall direct the district offices and bureaus on matters of interpretation and applicability of the department's rules and programs.

(10) Law enforcement officers of the Department of
Environmental Protection who meet the requirements of s. 943.13
are constituted law enforcement officers of this state with full
power to investigate and arrest for any violation of the laws of
this state and the rules of the department and the Board of

5-01683B-19 20191502

Trustees of the Internal Improvement Trust Fund. The general
laws applicable to investigations, searches, and arrests by
peace officers of this state apply to such law enforcement
officers.

Section 6. Subsection (8) is added to section 258.004, Florida Statutes, to read:

258.004 Duties of division.-

(8) This chapter shall be enforced by the Division of Law Enforcement within the Department of Environmental Protection and its officers and by the Division of Law Enforcement within the Fish and Wildlife Conservation Commission and its officers.

Section 7. Subsection (1) of section 258.008, Florida Statutes, is amended to read:

258.008 Prohibited activities; penalties.

(1) Except as provided in subsection (3), any person who violates or otherwise fails to comply with the rules adopted under this chapter commits a noncriminal infraction for which ejection from all property managed by the Division of Recreation and Parks and a fine of up to \$500 may be imposed by the division. Fines paid under this subsection shall be paid to the Fish and Wildlife Conservation Commission and deposited in the State Game Trust Fund as provided in ss. 379.338, 379.339, and 379.3395 or to the Department of Environmental Protection and deposited into the State Park Trust Fund, as applicable.

Section 8. Subsection (16) of section 258.501, Florida Statutes, is amended to read:

258.501 Myakka River; wild and scenic segment.-

(16) ENFORCEMENT.—Officers of the department and the Fish and Wildlife Conservation Commission shall have full authority

5-01683B-19 20191502

to enforce any rule adopted by the department.

Section 9. Paragraph (a) of subsection (2) of section 282.709, Florida Statutes, is amended to read:

- 282.709 State agency law enforcement radio system and interoperability network.—
- (2) The Joint Task Force on State Agency Law Enforcement Communications is created adjunct to the department to advise the department of member-agency needs relating to the planning, designing, and establishment of the statewide communication system.
- (a) The Joint Task Force on State Agency Law Enforcement Communications shall consist of the following members:
- 1. A representative of the Division of Alcoholic Beverages and Tobacco of the Department of Business and Professional Regulation who shall be appointed by the secretary of the department.
- 2. A representative of the Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles who shall be appointed by the executive director of the department.
- 3. A representative of the Department of Law Enforcement who shall be appointed by the executive director of the department.
- 4. A representative of the Fish and Wildlife Conservation Commission who shall be appointed by the executive director of the commission.
- 5. A representative of the Division of Law Enforcement of the Department of Environmental Protection who shall be appointed by the secretary of the department.

5-01683B-19 20191502

6.5. A representative of the Department of Corrections who shall be appointed by the secretary of the department.

- 7.6. A representative of the Department of Financial Services who shall be appointed by the Chief Financial Officer.
- 8.7. A representative of the Department of Agriculture and Consumer Services who shall be appointed by the Commissioner of Agriculture.
- 9.8. A representative of the Florida Sheriffs Association who shall be appointed by the president of the Florida Sheriffs Association.
- Section 10. Paragraph (a) of subsection (1) of section 316.640, Florida Statutes, is amended to read:
- 316.640 Enforcement.—The enforcement of the traffic laws of this state is vested as follows:
  - (1) STATE.-
- (a) 1.a. The Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles; the Division of Law Enforcement of the Fish and Wildlife Conservation Commission; the Division of Law Enforcement of the Department of Environmental Protection; and the agents, inspectors, and officers of the Department of Law Enforcement each have authority to enforce all of the traffic laws of this state on all the streets and highways thereof and elsewhere throughout the state wherever the public has a right to travel by motor vehicle.
- b. University police officers may enforce all of the traffic laws of this state when violations occur on or within 1,000 feet of any property or facilities that are under the guidance, supervision, regulation, or control of a state

5-01683B-19 20191502

university, a direct-support organization of such state university, or any other organization controlled by the state university or a direct-support organization of the state university, or when such violations occur within a specified jurisdictional area as agreed upon in a mutual aid agreement entered into with a law enforcement agency pursuant to s. 23.1225(1). Traffic laws may also be enforced off-campus when hot pursuit originates on or within 1,000 feet of any such property or facilities, or as agreed upon in accordance with the mutual aid agreement.

- c. Florida College System institution police officers may enforce all the traffic laws of this state only when such violations occur on or within 1,000 feet of any property or facilities that are under the guidance, supervision, regulation, or control of the Florida College System institution, or when such violations occur within a specified jurisdictional area as agreed upon in a mutual aid agreement entered into with a law enforcement agency pursuant to s. 23.1225. Traffic laws may also be enforced off-campus when hot pursuit originates on or within 1,000 feet of any such property or facilities, or as agreed upon in accordance with the mutual aid agreement.
- d. Police officers employed by an airport authority may enforce all of the traffic laws of this state only when such violations occur on any property or facilities that are owned or operated by an airport authority.
- (I) An airport authority may employ as a parking enforcement specialist any individual who successfully completes a training program established and approved by the Criminal Justice Standards and Training Commission for parking

5-01683B-19 20191502

enforcement specialists but who does not otherwise meet the uniform minimum standards established by the commission for law enforcement officers or auxiliary or part-time officers under s. 943.12. This sub-sub-subparagraph may not be construed to permit the carrying of firearms or other weapons, nor shall such parking enforcement specialist have arrest authority.

- (II) A parking enforcement specialist employed by an airport authority may enforce all state, county, and municipal laws and ordinances governing parking only when such violations are on property or facilities owned or operated by the airport authority employing the specialist, by appropriate state, county, or municipal traffic citation.
- e. The Office of Agricultural Law Enforcement of the Department of Agriculture and Consumer Services may enforce traffic laws of this state.
- f. School safety officers may enforce all of the traffic laws of this state when such violations occur on or about any property or facilities that are under the guidance, supervision, regulation, or control of the district school board.
- 2. Any disciplinary action taken or performance evaluation conducted by an agency of the state as described in subparagraph 1. of a law enforcement officer's traffic enforcement activity must be in accordance with written work-performance standards. Such standards must be approved by the agency and any collective bargaining unit representing such law enforcement officer. A violation of this subparagraph is not subject to the penalties provided in chapter 318.
- 3. The Division of the Florida Highway Patrol may employ as a traffic accident investigation officer any individual who

263

264

265

266

267

268

269

270

271

272273

274

275

276

277

278

279

280

281282

283

284

285

286

287

288

289

290

5-01683B-19 20191502

successfully completes instruction in traffic accident investigation and court presentation through the Selective Traffic Enforcement Program as approved by the Criminal Justice Standards and Training Commission and funded through the National Highway Traffic Safety Administration or a similar program approved by the commission, but who does not necessarily meet the uniform minimum standards established by the commission for law enforcement officers or auxiliary law enforcement officers under chapter 943. Any such traffic accident investigation officer who makes an investigation at the scene of a traffic accident may issue traffic citations, based upon personal investigation, when he or she has reasonable and probable grounds to believe that a person who was involved in the accident committed an offense under this chapter, chapter 319, chapter 320, or chapter 322 in connection with the accident. This subparagraph does not permit the officer to carry firearms or other weapons, and such an officer does not have authority to make arrests.

Section 11. Paragraph (p) of subsection (4) of section 376.3071, Florida Statutes, is amended to read:

376.3071 Inland Protection Trust Fund; creation; purposes; funding.—

- (4) USES.—Whenever, in its determination, incidents of inland contamination related to the storage of petroleum or petroleum products may pose a threat to the public health, safety, or welfare, water resources, or the environment, the department shall obligate moneys available in the fund to provide for:
  - (p) Enforcement of this section and ss. 376.30-376.317 by

5-01683B-19 20191502

the Fish and Wildlife Conservation Commission <u>and the Department</u> <u>of Environmental Protection</u>. The department <u>may shall</u> disburse moneys to the commission for such purpose.

294295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

291

292293

The issuance of a site rehabilitation completion order pursuant to subsection (5) or paragraph (12)(b) for contamination eligible for programs funded by this section does not alter the project's eligibility for state-funded remediation if the department determines that site conditions are not protective of human health under actual or proposed circumstances of exposure under subsection (5). The Inland Protection Trust Fund may be used only to fund the activities in ss. 376.30-376.317 except ss. 376.3078 and 376.3079. Amounts on deposit in the fund in each fiscal year must first be applied or allocated for the payment of amounts payable by the department pursuant to paragraph (n) under a service contract entered into by the department pursuant to s. 376.3075 and appropriated in each year by the Legislature before making or providing for other disbursements from the fund. This subsection does not authorize the use of the fund for cleanup of contamination caused primarily by a discharge of solvents as defined in s. 206.9925(6), or polychlorinated biphenyls when their presence causes them to be hazardous wastes, except solvent contamination which is the result of chemical or physical breakdown of petroleum products and is otherwise eligible. Facilities used primarily for the storage of motor or diesel fuels as defined in ss. 206.01 and 206.86 are not excluded from eligibility pursuant to this section.

Section 12. Paragraph (e) of subsection (2) of section

5-01683B-19 20191502

403.413, Florida Statutes, is amended to read:

403.413 Florida Litter Law.-

- (2) DEFINITIONS.—As used in this section:
- (e) "Law enforcement officer" means any officer of the Florida Highway Patrol, a county sheriff's department, a municipal law enforcement department, a law enforcement department of any other political subdivision, the Department of Environmental Protection, or the Fish and Wildlife Conservation Commission. In addition, and solely for the purposes of this section, "law enforcement officer" means any employee of a county or municipal park or recreation department designated by the department head as a litter enforcement officer.

Section 13. Paragraph (d) of subsection (1) of section 784.07, Florida Statutes, is amended to read:

784.07 Assault or battery of law enforcement officers, firefighters, emergency medical care providers, public transit employees or agents, or other specified officers; reclassification of offenses; minimum sentences.—

- (1) As used in this section, the term:
- (d) "Law enforcement officer" includes a law enforcement officer, a correctional officer, a correctional probation officer, a part-time law enforcement officer, a part-time correctional officer, an auxiliary law enforcement officer, and an auxiliary correctional officer, as those terms are respectively defined in s. 943.10, and any county probation officer; an employee or agent of the Department of Corrections who supervises or provides services to inmates; an officer of the Florida Commission on Offender Review; a federal law enforcement officer as defined in s. 901.1505; and law

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

365

366

367

368

369

370

371

372

373

374375

376

377

5-01683B-19 20191502

enforcement personnel of the Fish and Wildlife Conservation Commission, the Department of Environmental Protection, or the Department of Law Enforcement.

Section 14. Section 843.08, Florida Statutes, is amended to read:

843.08 False personation.—A person who falsely assumes or pretends to be a firefighter, sheriff, officer of the Florida Highway Patrol, officer of the Fish and Wildlife Conservation Commission, officer of the Department of Environmental Protection, fire or arson investigator of the Department of Financial Services, officer of the Department of Financial Services, officer of the Department of Corrections, correctional probation officer, deputy sheriff, state attorney or assistant state attorney, statewide prosecutor or assistant statewide prosecutor, state attorney investigator, coroner, police officer, lottery special agent or lottery investigator, beverage enforcement agent, or watchman, or any member of the Florida Commission on Offender Review and any administrative aide or supervisor employed by the commission, or any personnel or representative of the Department of Law Enforcement, or a federal law enforcement officer as defined in s. 901.1505, and takes upon himself or herself to act as such, or to require any other person to aid or assist him or her in a matter pertaining to the duty of any such officer, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. However, a person who falsely personates any such officer during the course of the commission of a felony commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. If the commission of the

379

380

381 382

383

384

385

386

387

388

389390

391

392

393394

395

396

397

398

399

400

401

402403

404

405

406

5-01683B-19 20191502

felony results in the death or personal injury of another human being, the person commits a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. The term "watchman" means a security officer licensed under chapter 493.

Section 15. Section 843.085, Florida Statutes, is amended to read:

843.085 Unlawful use of badges or other indicia of authority.—

- (1) It is unlawful for any person, unless appointed by the Governor pursuant to chapter 354, authorized by the appropriate agency, or displayed in a closed or mounted case as a collection or exhibit, to wear or display any authorized indicia of authority, including any badge, insignia, emblem, identification card, or uniform, or any colorable imitation thereof, of any federal, state, county, or municipal law enforcement agency, or other criminal justice agency as defined in s. 943.045, with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to display or wear such item, or to wear or display any item that displays in any manner or combination the word or words "police," "patrolman," "agent," "sheriff," "deputy," "trooper," "highway patrol, " "commission officer, " "Wildlife Officer, " "Marine Patrol Officer," "state attorney," "public defender," "marshal," "constable," "bailiff," or "fire department," or "Department of Environmental Protection officer," with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to wear or display such item.
  - (2) It is unlawful for a person to own or operate a motor

408

409 410

411

412413

414

415416

417

418419

420

421

422423

424

425

426

427

428

429

430

431432

433

434

435

5-01683B-19 20191502

vehicle marked or identified in any manner or combination by the word or words "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Marine Patrol Officer," "marshal," "constable," "bailiff," or "fire department," or "Department of Environmental Protection officer," or by any lettering, marking, or insignia, or colorable imitation thereof, including, but not limited to, stars, badges, or shields, officially used to identify the vehicle as a federal, state, county, or municipal law enforcement vehicle or a vehicle used by a criminal justice agency as defined in s. 943.045, or a vehicle used by a fire department with the intent to mislead or cause another person to believe that such vehicle is an official vehicle of that agency and is authorized to be used by that agency, unless such vehicle is owned or operated by the appropriate agency and its use is authorized by such agency, or the local law enforcement agency or fire department authorizes the use of such vehicle, or the person is appointed by the Governor pursuant to chapter 354.

(3) It is unlawful for a person to sell, transfer, or give away the authorized badge, or colorable imitation thereof, including miniatures, of any criminal justice agency as defined in s. 943.045, or bearing in any manner or combination the word or words "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Marine Patrol Officer," "marshal," "constable," "agent," "state attorney," "public defender," "bailiff," or "fire department," or "Department of Environmental Protection officer," with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to wear or

5-01683B-19 20191502

display such item, except for agency purchases or upon the presentation and recordation of both a driver license and other identification showing any transferee to actually be a member of such criminal justice agency or unless the person is appointed by the Governor pursuant to chapter 354. A transferor of an item covered by this subsection is required to maintain for 2 years a written record of such transaction, including records showing compliance with this subsection, and if such transferor is a business, it shall make such records available during normal business hours for inspection by any law enforcement agency having jurisdiction in the area where the business is located.

- (4) This section does not prohibit a fraternal, benevolent, or labor organization or association, or their chapters or subsidiaries, from using the following words, in any manner or in any combination, if those words appear in the official name of the organization or association: "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Marine Patrol Officer," "marshal," "constable," "bailiff," "fire department," or "Department of Environmental Protection officer." or "fire department."
- (5) Violation of any provision of this section is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. This section is cumulative to any law now in force in the state.
- Section 16. Section 870.04, Florida Statutes, is amended to read:
- 870.04 Specified officers to disperse riotous assembly.—If any number of persons, whether armed or not, are unlawfully,

466

467468

469

470

471

472

473

474

475

476

477

478

479

480

481

482

483

484

485

486

487

488

489 490

491

492

493

5-01683B-19 20191502

riotously, or tumultuously assembled in any county, city, or municipality, the sheriff or the sheriff's deputies, or the mayor, or any commissioner, council member, alderman, or police officer of the city or municipality, or any officer or member of the Florida Highway Patrol, or any officer or agent of the Fish and Wildlife Conservation Commission or the Department of Environmental Protection, any beverage enforcement agent, any personnel or representatives of the Department of Law Enforcement or its successor, or any other peace officer, shall go among the persons so assembled, or as near to them as may be done with safety, and shall in the name of the state command all the persons so assembled immediately and peaceably to disperse. If such persons do not thereupon immediately and peaceably disperse, such officers shall command the assistance of all such persons in seizing, arresting, and securing such persons in custody. If any person present being so commanded to aid and assist in seizing and securing such rioter or persons so unlawfully assembled, or in suppressing such riot or unlawful assembly, refuses or neglects to obey such command, or, when required by such officers to depart from the place, refuses and neglects to do so, the person shall be deemed one of the rioters or persons unlawfully assembled, and may be prosecuted and punished accordingly.

Section 17. Present paragraphs (b) through (l) of subsection (6) of section 932.7055, Florida Statutes, are redesignated as paragraphs (c) through (m), respectively, and a new paragraph (b) is added to that subsection, to read:

- 932.7055 Disposition of liens and forfeited property.-
- (6) If the seizing agency is a state agency, all remaining

5-01683B-19 20191502

proceeds shall be deposited into the General Revenue Fund. However, if the seizing agency is:

(b) The Department of Environmental Protection, the proceeds accrued pursuant to the Florida Contraband Forfeiture

Act shall be deposited into the Internal Improvement Trust Fund, the Water Quality Assurance Trust Fund, the Inland Protection

Trust Fund, the Coastal Protection Trust Fund, or the Solid

Waste Management Trust Fund, as specified by the statute under which the violation occurs.

Section 18. For the purpose of incorporating the amendment made by this act to section 784.07, Florida Statutes, in a reference thereto, paragraph (a) of subsection (8) of section 790.166, Florida Statutes, is reenacted to read:

790.166 Manufacture, possession, sale, delivery, display, use, or attempted or threatened use of a weapon of mass destruction or hoax weapon of mass destruction prohibited; definitions; penalties.—

- (8) For purposes of this section, the term "weapon of mass destruction" does not include:
- (a) A device or instrument that emits or discharges smoke or an offensive, noxious, or irritant liquid, powder, gas, or chemical for the purpose of immobilizing, incapacitating, or thwarting an attack by a person or animal and that is lawfully possessed or used by a person for the purpose of self-protection or, as provided in subsection (7), is lawfully possessed or used by any member or employee of the Armed Forces of the United States, a federal or state governmental agency, or a private entity. A member or employee of a federal or state governmental agency includes, but is not limited to, a law enforcement

524

525

526

527

528

529

530

531

532

5-01683B-19 20191502

officer, as defined in s. 784.07; a federal law enforcement officer, as defined in s. 901.1505; and an emergency service employee, as defined in s. 496.404.

Section 19. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provisions or applications, and to this end the provisions of this act are severable.

Section 20. This act shall take effect July 1, 2019.

1 A bill to be entitled 2 An act relating to the Department of Environmental 3 Protection; transferring primary powers and duties of the Fish and Wildlife Conservation Commission relating 4 5 to certain environmental crimes and the enforcement of 6 related laws to the Division of Law Enforcement within 7 the Department of Environmental Protection; providing 8 requirements for a memorandum of agreement between the 9 department and the commission regarding their 10 respective responsibilities; reassigning personnel and 11 equipment from the Office of Emergency Response within 12 the department to the Division of Law Enforcement within the department; providing for a transition 13 14 advisory working group; providing for the retention and transfer of specified benefits for employees who 15 16 are transferred from the commission to the department; 17 amending s. 20.255, F.S.; establishing the Division of 18 Law Enforcement within the department; providing law 19 enforcement officers of the department who meet certain requirements with specified authority; 20 21 amending s. 258.004, F.S.; requiring the Division of 22 Law Enforcement of the department and its officers and the Division of Law Enforcement of the commission and 23 24 its officers to enforce laws relating to state parks; 25 amending s. 258.008, F.S.; providing for certain fines

Page 1 of 22

CODING: Words stricken are deletions; words underlined are additions.

26

27

28

29

30

31

32

33

34

35

36

37

38 39

40

41

42

43

44

45

46 47

48

49

50

to be paid to the department and deposited in the State Park Trust Fund; amending s. 258.501, F.S.; conforming provisions to changes made by the act; amending s. 282.709, F.S.; appointing a representative of the Division of Law Enforcement of the department to the Joint Task Force on State Agency Law Enforcement Communications; amending s. 316.640, F.S.; vesting the enforcement of certain traffic laws in the Division of Law Enforcement of the department; amending s. 376.3071, F.S.; authorizing the use of moneys from the Inland Protection Trust Fund for the enforcement of certain laws by the department; amending ss. 403.413 and 784.07, F.S.; revising definitions; amending ss. 843.08 and 843.085, F.S.; providing penalties for false personation and unlawful use of badges and other symbols of an officer of the department, respectively; amending s. 870.04, F.S.; vesting the dispersement of riotous assembly in the officers of the department; amending s. 932.7055, F.S.; providing for proceeds accrued pursuant to the Florida Contraband Forfeiture Act to be deposited in specified trust funds of the department; reenacting s. 790.166(8)(a), F.S., relating to the prohibited manufacturing, possession, sale, delivery, display, use, or attempted or threatened use of a weapon of

Page 2 of 22

CODING: Words stricken are deletions; words underlined are additions.

51 mass destruction or hoax weapon of mass destruction, 52 to incorporate the amendment made to s. 784.07, F.S., 53 in a reference thereto; providing an effective date. 54 55 Be It Enacted by the Legislature of the State of Florida: 56 57 Section 1. (1) The primary powers and duties of the Fish 58 and Wildlife Conservation Commission relating to the 59 investigation of certain environmental crimes and the 60 enforcement of related laws, as specified in the new memorandum of agreement developed as required under subsection (2), are 61 62 transferred to the Division of Law Enforcement within the Department of Environmental Protection. The commission retains 63 64 law enforcement authority over the patrol of state-owned lands 65 managed by the department and shall coordinate with the 66 department in that regard. 67 (2) A new memorandum of agreement must be developed 68 between the commission and the department detailing their 69 respective responsibilities regarding, at minimum, the 70 following: 71 (a) Support and response for oil spills, hazardous spills, 72 and natural disasters. 73 Law enforcement patrol and investigative services for 74 all state-owned lands managed by the department.

Page 3 of 22

Law enforcement services, including investigative

75

(C)

- (d) Enforcement services for civil violations of department administrative rules related to all of the following program areas:
  - 1. The Division of Recreation and Parks.

- 2. The Office of Coastal and Aquatic Managed Areas.
- 3. The Office of Greenways and Trails.
- (e) Current and future funding, training, or other support for positions and equipment being transferred from the commission to the department which are funded through any trust fund.
- Section 2. All personnel and equipment assigned to the Office of Emergency Response within the Department of Environmental Protection are reassigned to the Division of Law Enforcement within the department.
- Section 3. The Secretary of Environmental Protection and the Executive Director of the Fish and Wildlife Conservation

  Commission shall each appoint two staff members to a transition advisory working group to review the administrative rules adopted by the Department of Environmental Protection and the commission to identify any rules that must be amended to reflect the changes made by this act.
- Section 4. <u>Notwithstanding chapter 60L-34, Florida</u>

  Administrative Code, or any law to the contrary, employees who

are transferred from the Fish and Wildlife Conservation
Commission to fill positions transferred to the Department of
Environmental Protection shall retain and transfer any accrued
annual leave, sick leave, and regular and special compensatory
leave balances. The employees shall retain their current
position status, including permanent status, upon transfer to
the department.

Section 5. Paragraph (i) is added to subsection (3) of section 20.255, Florida Statutes, and subsection (10) is added that section, to read:

- 20.255 Department of Environmental Protection.—There is created a Department of Environmental Protection.
- (3) The following divisions of the Department of Environmental Protection are established:
  - (i) Division of Law Enforcement.

In order to ensure statewide and intradepartmental consistency, the department's divisions shall direct the district offices and bureaus on matters of interpretation and applicability of the department's rules and programs.

(10) Law enforcement officers of the Department of
Environmental Protection who meet the requirements of s. 943.13
are constituted law enforcement officers of this state with full
power to investigate and arrest for any violation of the laws of
this state and the rules of the department and the Board of

Page 5 of 22

CODING: Words stricken are deletions; words underlined are additions.

HB 5401 2019

126	Trustees of the Internal Improvement Trust Fund. The general
127	laws applicable to investigations, searches, and arrests by
128	peace officers of this state apply to such law enforcement
129	officers.
130	Section 6. Subsection (8) is added to section 258.004,
131	Florida Statutes, to read:
132	258.004 Duties of division
133	(8) This part shall be enforced by the Division of Law
134	Enforcement of the Department of Environmental Protection and
135	its officers and by the Division of Law Enforcement of the Fish
136	and Wildlife Conservation Commission and its officers.
137	Section 7. Subsection (1) of section 258.008, Florida
138	Statutes, is amended to read:
139	258.008 Prohibited activities; penalties
140	(1) Except as provided in subsection (3), any person who
141	violates or otherwise fails to comply with the rules adopted
142	under this chapter commits a noncriminal infraction for which
143	ejection from all property managed by the Division of Recreation
144	and Parks and a fine of up to \$500 may be imposed by the
145	division. Fines paid under this subsection shall be paid to the
146	Fish and Wildlife Conservation Commission and deposited in the
147	State Game Trust Fund as provided in ss. 379.338, 379.339, and
148	379.3395 or to the Department of Environmental Protection and
149	deposited in the State Park Trust Fund, as applicable.
150	Section 8. Subsection (16) of section 258.501, Florida

Page 6 of 22

CODING: Words stricken are deletions; words underlined are additions.

150

151 Statutes, is amended to read:

152

156

157

158

159

160

161

162

163

164

165

166

167

168

169

170

171

172

173

174

175

- 258.501 Myakka River; wild and scenic segment.-
- (16) ENFORCEMENT.—Officers of the department and the Fish and Wildlife Conservation Commission shall have full authority to enforce any rule adopted by the department.
  - Section 9. Paragraph (a) of subsection (2) of section 282.709, Florida Statutes, is amended to read:
    - 282.709 State agency law enforcement radio system and interoperability network.—
    - (2) The Joint Task Force on State Agency Law Enforcement Communications is created adjunct to the department to advise the department of member-agency needs relating to the planning, designing, and establishment of the statewide communication system.
    - (a) The Joint Task Force on State Agency Law Enforcement Communications shall consist of the following members:
    - 1. A representative of the Division of Alcoholic Beverages and Tobacco of the Department of Business and Professional Regulation who shall be appointed by the secretary of the department.
    - 2. A representative of the Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles who shall be appointed by the executive director of the department.
      - 3. A representative of the Department of Law Enforcement

Page 7 of 22

who shall be appointed by the executive director of the department.

- 4. A representative of the Fish and Wildlife Conservation Commission who shall be appointed by the executive director of the commission.
- 5. A representative of the Division of Law Enforcement of the Department of Environmental Protection who shall be appointed by the secretary of the department.
- $\underline{6.5.}$  A representative of the Department of Corrections who shall be appointed by the secretary of the department.
- 7.6. A representative of the Department of Financial Services who shall be appointed by the Chief Financial Officer.
- 8.7. A representative of the Department of Agriculture and Consumer Services who shall be appointed by the Commissioner of Agriculture.
- 9.8. A representative of the Florida Sheriffs Association who shall be appointed by the president of the Florida Sheriffs Association.
- Section 10. Paragraph (a) of subsection (1) of section 316.640, Florida Statutes, is amended to read:
- 316.640 Enforcement.—The enforcement of the traffic laws of this state is vested as follows:
  - (1) STATE.-

178

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199

200

(a)1.a. The Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles; the Division of

Page 8 of 22

Law Enforcement of the Fish and Wildlife Conservation

Commission; the Division of Law Enforcement of the Department of

Environmental Protection; and the agents, inspectors, and

officers of the Department of Law Enforcement each have

authority to enforce all of the traffic laws of this state on

all the streets and highways thereof and elsewhere throughout

the state wherever the public has a right to travel by motor

vehicle.

- b. University police officers may enforce all of the traffic laws of this state when violations occur on or within 1,000 feet of any property or facilities that are under the guidance, supervision, regulation, or control of a state university, a direct-support organization of such state university, or any other organization controlled by the state university or a direct-support organization of the state university, or when such violations occur within a specified jurisdictional area as agreed upon in a mutual aid agreement entered into with a law enforcement agency pursuant to s. 23.1225(1). Traffic laws may also be enforced off-campus when hot pursuit originates on or within 1,000 feet of any such property or facilities, or as agreed upon in accordance with the mutual aid agreement.
- c. Florida College System institution police officers may enforce all the traffic laws of this state only when such violations occur on or within 1,000 feet of any property or

Page 9 of 22

facilities that are under the guidance, supervision, regulation, or control of the Florida College System institution, or when such violations occur within a specified jurisdictional area as agreed upon in a mutual aid agreement entered into with a law enforcement agency pursuant to s. 23.1225. Traffic laws may also be enforced off-campus when hot pursuit originates on or within 1,000 feet of any such property or facilities, or as agreed upon in accordance with the mutual aid agreement.

- d. Police officers employed by an airport authority may enforce all of the traffic laws of this state only when such violations occur on any property or facilities that are owned or operated by an airport authority.
- (I) An airport authority may employ as a parking enforcement specialist any individual who successfully completes a training program established and approved by the Criminal Justice Standards and Training Commission for parking enforcement specialists but who does not otherwise meet the uniform minimum standards established by the commission for law enforcement officers or auxiliary or part-time officers under s. 943.12. This sub-sub-subparagraph may not be construed to permit the carrying of firearms or other weapons, nor shall such parking enforcement specialist have arrest authority.
- (II) A parking enforcement specialist employed by an airport authority may enforce all state, county, and municipal laws and ordinances governing parking only when such violations

Page 10 of 22

are on property or facilities owned or operated by the airport authority employing the specialist, by appropriate state, county, or municipal traffic citation.

e. The Office of Agricultural Law Enforcement of the Department of Agriculture and Consumer Services may enforce traffic laws of this state.

254

255

256

257258

259

260261

262

263264

265

266

267

268

269

270

271

272

273

274

275

- f. School safety officers may enforce all of the traffic laws of this state when such violations occur on or about any property or facilities that are under the guidance, supervision, regulation, or control of the district school board.
- 2. Any disciplinary action taken or performance evaluation conducted by an agency of the state as described in subparagraph 1. of a law enforcement officer's traffic enforcement activity must be in accordance with written work-performance standards. Such standards must be approved by the agency and any collective bargaining unit representing such law enforcement officer. A violation of this subparagraph is not subject to the penalties provided in chapter 318.
- 3. The Division of the Florida Highway Patrol may employ as a traffic accident investigation officer any individual who successfully completes instruction in traffic accident investigation and court presentation through the Selective Traffic Enforcement Program as approved by the Criminal Justice Standards and Training Commission and funded through the National Highway Traffic Safety Administration or a similar

Page 11 of 22

program approved by the commission, but who does not necessarily meet the uniform minimum standards established by the commission for law enforcement officers or auxiliary law enforcement officers under chapter 943. Any such traffic accident investigation officer who makes an investigation at the scene of a traffic accident may issue traffic citations, based upon personal investigation, when he or she has reasonable and probable grounds to believe that a person who was involved in the accident committed an offense under this chapter, chapter 319, chapter 320, or chapter 322 in connection with the accident. This subparagraph does not permit the officer to carry firearms or other weapons, and such an officer does not have authority to make arrests.

Section 11. Paragraph (p) of subsection (4) of section 376.3071, Florida Statutes, is amended to read:

376.3071 Inland Protection Trust Fund; creation; purposes; funding.—

- (4) USES.—Whenever, in its determination, incidents of inland contamination related to the storage of petroleum or petroleum products may pose a threat to the public health, safety, or welfare, water resources, or the environment, the department shall obligate moneys available in the fund to provide for:
- (p) Enforcement of this section and ss. 376.30-376.317 by the Fish and Wildlife Conservation Commission and the Department

Page 12 of 22

of Environmental Protection. The department <u>may</u> shall disburse moneys to the commission for such purpose.

302303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

320

321

322

323324

325

301

The issuance of a site rehabilitation completion order pursuant to subsection (5) or paragraph (12)(b) for contamination eligible for programs funded by this section does not alter the project's eligibility for state-funded remediation if the department determines that site conditions are not protective of human health under actual or proposed circumstances of exposure under subsection (5). The Inland Protection Trust Fund may be used only to fund the activities in ss. 376.30-376.317 except ss. 376.3078 and 376.3079. Amounts on deposit in the fund in each fiscal year must first be applied or allocated for the payment of amounts payable by the department pursuant to paragraph (n) under a service contract entered into by the department pursuant to s. 376.3075 and appropriated in each year by the Legislature before making or providing for other disbursements from the fund. This subsection does not authorize the use of the fund for cleanup of contamination caused primarily by a discharge of solvents as defined in s. 206.9925(6), or polychlorinated biphenyls when their presence causes them to be hazardous wastes, except solvent contamination which is the result of chemical or physical breakdown of petroleum products and is otherwise eligible. Facilities used primarily for the storage of motor or diesel fuels as defined in

Page 13 of 22

326 ss. 206.01 and 206.86 are not excluded from eligibility pursuant 327 to this section. 328 Section 12. Paragraph (e) of subsection (2) of section 329 403.413, Florida Statutes, is amended to read: 330 403.413 Florida Litter Law.-DEFINITIONS.—As used in this section: 331 332 "Law enforcement officer" means any officer of the 333 Florida Highway Patrol, a county sheriff's department, a 334 municipal law enforcement department, a law enforcement 335 department of any other political subdivision, the Department of 336 Environmental Protection, or the Fish and Wildlife Conservation 337 Commission. In addition, and solely for the purposes of this section, "law enforcement officer" means any employee of a 338 339 county or municipal park or recreation department designated by 340 the department head as a litter enforcement officer. Section 13. Paragraph (d) of subsection (1) of section 341 342 784.07, Florida Statutes, is amended to read: 343 784.07 Assault or battery of law enforcement officers, 344 firefighters, emergency medical care providers, public transit 345 employees or agents, or other specified officers; 346 reclassification of offenses; minimum sentences.-347 (1) As used in this section, the term: "Law enforcement officer" includes a law enforcement 348 officer, a correctional officer, a correctional probation 349 350 officer, a part-time law enforcement officer, a part-time

Page 14 of 22

correctional officer, an auxiliary law enforcement officer, and an auxiliary correctional officer, as those terms are respectively defined in s. 943.10, and any county probation officer; an employee or agent of the Department of Corrections who supervises or provides services to inmates; an officer of the Florida Commission on Offender Review; a federal law enforcement officer as defined in s. 901.1505; and law enforcement personnel of the Fish and Wildlife Conservation Commission, the Department of Environmental Protection, or the Department of Law Enforcement.

Section 14. Section 843.08, Florida Statutes, is amended to read:

843.08 False personation.—A person who falsely assumes or pretends to be a firefighter, sheriff, officer of the Florida Highway Patrol, officer of the Fish and Wildlife Conservation Commission, officer of the Department of Environmental Protection, fire or arson investigator of the Department of Financial Services, officer of the Department of Financial Services, officer of the Department of Corrections, correctional probation officer, deputy sheriff, state attorney or assistant state attorney, statewide prosecutor or assistant statewide prosecutor, state attorney investigator, coroner, police officer, lottery special agent or lottery investigator, beverage enforcement agent, or watchman, or any member of the Florida Commission on Offender Review and any administrative aide or

Page 15 of 22

376

377

378

379

380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398

399400

supervisor employed by the commission, or any personnel or representative of the Department of Law Enforcement, or a federal law enforcement officer as defined in s. 901.1505, and takes upon himself or herself to act as such, or to require any other person to aid or assist him or her in a matter pertaining to the duty of any such officer, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. However, a person who falsely personates any such officer during the course of the commission of a felony commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. If the commission of the felony results in the death or personal injury of another human being, the person commits a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. The term "watchman" means a security officer licensed under chapter 493.

Section 15. Section 843.085, Florida Statutes, is amended to read:

843.085 Unlawful use of badges or other indicia of authority.—

(1) It is unlawful for any person, unless appointed by the Governor pursuant to chapter 354, authorized by the appropriate agency, or displayed in a closed or mounted case as a collection or exhibit, to wear or display any authorized indicia of authority, including any badge, insignia, emblem, identification

Page 16 of 22

card, or uniform, or any colorable imitation thereof, of any federal, state, county, or municipal law enforcement agency, or other criminal justice agency as defined in s. 943.045, with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to display or wear such item, or to wear or display any item that displays in any manner or combination the word or words "police,"

"patrolman," "agent," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Department of Environmental Protection officer," "Marine Patrol Officer," "state attorney," "public defender," "marshal," "constable," "bailiff," or "fire department," with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to wear or display such item.

(2) It is unlawful for a person to own or operate a motor vehicle marked or identified in any manner or combination by the word or words "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Department of Environmental Protection officer," "Marine Patrol Officer," "marshal," "constable," "bailiff," or "fire department," or by any lettering, marking, or insignia, or colorable imitation thereof, including, but not limited to, stars, badges, or shields, officially used to identify the vehicle as a federal, state, county, or municipal law enforcement vehicle or a vehicle used by a criminal justice

Page 17 of 22

agency as defined in s. 943.045, or a vehicle used by a fire department with the intent to mislead or cause another person to believe that such vehicle is an official vehicle of that agency and is authorized to be used by that agency, unless such vehicle is owned or operated by the appropriate agency and its use is authorized by such agency, or the local law enforcement agency or fire department authorizes the use of such vehicle, or the person is appointed by the Governor pursuant to chapter 354.

426

427

428

429

430

431

432

433

434

435

436437

438

439

440

441

442

443

444

445

446

447

448

449450

It is unlawful for a person to sell, transfer, or give away the authorized badge, or colorable imitation thereof, including miniatures, of any criminal justice agency as defined in s. 943.045, or bearing in any manner or combination the word or words "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Department of Environmental Protection officer," "Marine Patrol Officer, " "marshal, " "constable, " "agent, " "state attorney, " "public defender," "bailiff," or "fire department," with the intent to mislead or cause another person to believe that he or she is a member of that agency or is authorized to wear or display such item, except for agency purchases or upon the presentation and recordation of both a driver license and other identification showing any transferee to actually be a member of such criminal justice agency or unless the person is appointed by the Governor pursuant to chapter 354. A transferor of an item covered by this subsection is required to maintain for 2 years a

Page 18 of 22

written record of such transaction, including records showing compliance with this subsection, and if such transferor is a business, it shall make such records available during normal business hours for inspection by any law enforcement agency having jurisdiction in the area where the business is located.

- (4) This section does not prohibit a fraternal, benevolent, or labor organization or association, or their chapters or subsidiaries, from using the following words, in any manner or in any combination, if those words appear in the official name of the organization or association: "police," "patrolman," "sheriff," "deputy," "trooper," "highway patrol," "commission officer," "Wildlife Officer," "Department of Environmental Protection officer," "Marine Patrol Officer," "marshal," "constable," "bailiff," or "fire department."
- (5)  $\underline{A}$  violation of any provision of this section is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. This section is cumulative to any law now in force in the state.

Section 16. Section 870.04, Florida Statutes, is amended to read:

870.04 Specified officers to disperse riotous assembly.—If any number of persons, whether armed or not, are unlawfully, riotously, or tumultuously assembled in any county, city, or municipality, the sheriff or the sheriff's deputies, or the mayor, or any commissioner, council member, alderman, or police

Page 19 of 22

476

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

495

496

497

498

499500

officer of the city or municipality, or any officer or member of the Florida Highway Patrol, or any officer or agent of the Fish and Wildlife Conservation Commission or the Department of Environmental Protection, any beverage enforcement agent, any personnel or representatives of the Department of Law Enforcement or its successor, or any other peace officer, shall go among the persons so assembled, or as near to them as may be done with safety, and shall in the name of the state command all the persons so assembled immediately and peaceably to disperse. If such persons do not thereupon immediately and peaceably disperse, such officers shall command the assistance of all such persons in seizing, arresting, and securing such persons in custody. If any person present being so commanded to aid and assist in seizing and securing such rioter or persons so unlawfully assembled, or in suppressing such riot or unlawful assembly, refuses or neglects to obey such command, or, when required by such officers to depart from the place, refuses and neglects to do so, the person shall be deemed one of the rioters or persons unlawfully assembled, and may be prosecuted and punished accordingly. Section 17. Present paragraphs (b) through (l) of

Section 17. Present paragraphs (b) through (l) of subsection (6) of section 932.7055, Florida Statutes, are redesignated as paragraphs (c) through (m), respectively, and a new paragraph (b) is added to that subsection to read:

932.7055 Disposition of liens and forfeited property.—

Page 20 of 22

(6) If the seizing agency is a state agency, all remaining proceeds shall be deposited into the General Revenue Fund. However, if the seizing agency is:

- (b) The Department of Environmental Protection, the proceeds accrued pursuant to the Florida Contraband Forfeiture Act shall be deposited in the Internal Improvement Trust Fund, the Water Quality Assurance Trust Fund, the Inland Protection Trust Fund, the Coastal Protection Trust Fund, or the Solid Waste Management Trust Fund, as specified by the statute under which the violation occurs.
- Section 18. For the purpose of incorporating the amendment made by this act to section 784.07, Florida Statutes, in a reference thereto, paragraph (a) of subsection (8) of section 790.166, Florida Statutes, is reenacted to read:
- 790.166 Manufacture, possession, sale, delivery, display, use, or attempted or threatened use of a weapon of mass destruction or hoax weapon of mass destruction prohibited; definitions; penalties.—
- (8) For purposes of this section, the term "weapon of mass destruction" does not include:
- (a) A device or instrument that emits or discharges smoke or an offensive, noxious, or irritant liquid, powder, gas, or chemical for the purpose of immobilizing, incapacitating, or thwarting an attack by a person or animal and that is lawfully possessed or used by a person for the purpose of self-protection

Page 21 of 22

526

527

528

529

530

531

532

533

534

or, as provided in subsection (7), is lawfully possessed or used by any member or employee of the Armed Forces of the United States, a federal or state governmental agency, or a private entity. A member or employee of a federal or state governmental agency includes, but is not limited to, a law enforcement officer, as defined in s. 784.07; a federal law enforcement officer, as defined in s. 901.1505; and an emergency service employee, as defined in s. 496.404.

Section 19. This act shall take effect July 1, 2019.

Page 22 of 22

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** PCB ANR 19-01 Department of Environmental Protection **SPONSOR(S):** Agriculture & Natural Resources Appropriations Subcommittee

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Agriculture & Natural Resources Appropriations Subcommittee	11 Y, 0 N	White	Pigott

## **SUMMARY ANALYSIS**

The Department of Environmental Protection (department) does not currently employ sworn law enforcement officers. The Florida Fish and Wildlife Conservation Commission (commission) provides law enforcement activities for the department. The department transfers funding to the commission to compensate for these law enforcement services.

The bill makes the following changes:

- Transfers the primary responsibility and powers for investigation and law enforcement of certain
  environmental crimes from the commission to the department. A new memorandum of agreement will
  be developed between the commission and the department to detail the responsibilities of both
  agencies.
- Creates the Division of Law Enforcement in the department and reassigns all personnel and equipment from the department's Office of Emergency Response to the Division of Law Enforcement.
- Establishes a transition advisory workgroup for the purpose of identifying any administrative rules that need to be amended as a result of this consolidation.
- Allows any commission employees who are transferred to the department to retain their leave and current position status.
- Gives the department law enforcement authority in areas of environmental law enforcement where the commission currently has authority. The commission retains its authority.
- Adds the department to the Joint Task Force on State Agency Law Enforcement Communications.

There may be an insignificant negative fiscal impact on state government. The bill conforms to the Proposed House General Appropriations Act for Fiscal Year 2019-2020.

The bill has an effective date of July 1, 2019.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb01a.ANR

### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

# **Current Situation**

Prior to Fiscal Year 2012-2013, the Department of Environmental Protection had a Division of Law Enforcement. Chapter 2011-66, L.O.F., created a Law Enforcement Consolidation Task Force (Task Force) to evaluate any duplication of law enforcement functions throughout state government and identify any functions that were appropriate for consolidation. The Environmental Unit Sub-Team of the Task Force recommended integrating the entire department Division of Law Enforcement into the Fish & Wildlife Conservation Commission Division of Law Enforcement.

Chapter 2012-88, L.O.F., transferred all powers, duties, functions, records, offices, personnel, property, pending issues and existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds relating to the department's Division of Law Enforcement, excluding the Bureau of Emergency Response, by a type two transfer, to the Division of Law Enforcement within the commission.

The Department of Environmental Protection does not currently employ any sworn law enforcement officers. The Florida Fish and Wildlife Conservation Commission provides law enforcement activities for the department. The department and commission have a memorandum of agreement that identifies the responsibilities of the commission with regard to the department. The department transfers funding to the commission to compensate for these law enforcement services in the following amounts:

- \$11,310,256 from the Coastal Protection Trust Fund
- \$1,991,722 from the Inland Protection Trust Fund
- \$2,822,599 from the Solid Waste Management Trust Fund<sup>1</sup>

# **Effect of Proposed Changes**

The bill transfers the primary responsibility and powers for investigation and law enforcement of certain environmental crimes from the commission to the department. The commission retains law enforcement authority over the patrol of state-owned lands managed by the department. A new memorandum of agreement will be developed between the commission and the department to detail the responsibilities of both agencies regarding, at minimum, the following:

- Support and response for oil spills, hazardous spills and natural disasters.
- Law enforcement patrol and investigative services for all state owned lands managed by the Department of Environmental Protection.
- Law enforcement services, including investigative services, for all criminal law violations of chapters 161, 258, 373, 376, 377, 378, and 403, F.S.
- Enforcement services for all civil violations of all department administrative rules related to the following program areas:
  - Division of Recreation and Parks.
  - Office of Coastal and Aquatic Managed Areas.
  - Office of Greenways and Trails.
- Current and future funding, training, or other support for positions and equipment being transferred to the department which are funded through any trust fund.

The bill reassigns any personnel and equipment currently assigned to the department's Office of Emergency Response to the Division of Law Enforcement within the department.

<sup>1</sup> See Specific Appropriation 1536, chapter 2018-9, Laws of Florida **STORAGE NAME**: pcb01a.ANR

The secretary of the department and the executive director of the commission shall each appoint two members to a transition advisory working group to review the administrative rules promulgated by the department and the commission to identify any rules that must be amended to reflect changes made by the bill.

The bill states that notwithstanding chapter 60L-34, F.A.C., or any law to the contrary, employees who are transferred from the commission to fill positions transferred to the department shall retain and transfer any accrued annual leave, sick leave, and regular and special compensatory leave balances. The employees from the commission shall also retain their current position status, including permanent status, upon transfer to the department.

The bill amends s. 20.255, F.S., to establish the Division of Law Enforcement within the department. Law enforcement officers of the department who meet the provisions of s. 943.13, F.S., are constituted law enforcement officers of this state with full power to investigate and arrest for any violation of the laws of Florida, and the rules of the department and the Board of Trustees of the Internal Improvement Trust Fund. The general laws applicable to investigations, searches, and arrests by peace officers apply to department law enforcement officers.

The bill amends s. 258.004, F.S., relating to the duties of the Division of Recreation and Parks of the department, to add that the activities prohibited in part I of chapter 258, F.S., shall be enforced by the Department of Environmental Protection's Division of Law Enforcement and its officers, and the Fish and Wildlife Conservation Commission's Division of Law Enforcement and its officers.

The bill amends s. 258.008(1), F.S., relating to prohibited activities in state parks, to add that fines paid under this subsection shall be paid to the department and deposited in the State Park Trust Fund as applicable.

The bill amends s. 258.501(16), F.S., relating to the Myakka River Wild and Scenic Designation and Preservation Act, to include officers of the department as having full authority to enforce any rules adopted by the department under this section.

The bill amends s. 282.709(2)(a), F.S., relating to the state agency law enforcement radio system and interoperability network, to include a representative of the Division of Law Enforcement of the department who is appointed by the secretary of the department to the Joint Task Force on State Agency Law Enforcement Communications.

The bill amends s. 316.640(1)(a)1.a., F.S., relating to the enforcement of traffic laws, to give the Division of Law Enforcement of the department the authority to enforce all of the traffic laws of Florida.

The bill amends s. 376.3071(4)(p), F.S., relating to the Inland Protection Trust Fund, to give authority to the department to enforce this section and ss. 376.30-376.317, F.S. The department may disburse moneys to the commission for enforcement.

The bill amends s. 403.413(2)(e), F.S., relating to the Florida Litter Law, to include the department in the definition of a law enforcement officer.

The bill amends s. 784.07(1)(d), F.S., relating to assault or battery of law enforcement officers, to include the department in the definition of a law enforcement officer.

The bill amends s. 843.08, F.S., relating to false impersonation, to add that any person who falsely assumes or pretends to be an officer of the department commits a third degree felony.

The bill amends s. 843.085, F.S., relating to unlawful badges or other indicia of authority, to include "Department of Environmental Protection officer" as one of the combination of words that it is unlawful to wear or display with the intent to mislead or cause another person to believe that he or she is a

member of the department. It includes "Department of Environmental Protection officer" as one of the combination of words that it is unlawful to own or operate a motor vehicle marked or identified by any lettering, marking, or insignia, or colorable mention thereof. It is unlawful for a person to sell, transfer, or give away the authorized badge bearing in any manner or combination the words "Department of Environmental Protection officer" with the intent to mislead. A fraternal, benevolent, or labor organization or association is not prohibited from using the words "Department of Environmental Protection officer".

The bill amends s. 870.04, F.S., relating to specified officers to disperse riotous assembly, to authorize the department to command an unlawfully, riotously, or tumultuously assembled number of persons to immediately and peaceably disperse.

The bill amends, s. 932.7055, F.S., relating to disposition of liens and forfeited property, to add that if the seizing agency is the department, the proceeds accrued pursuant to the provisions of the Florida Contraband Forfeiture Act shall be deposited into the Internal Improvement Trust Fund, the Water Quality Assurance Trust Fund, the Inland Protection Trust Fund, the Coastal Protection Trust Fund, or the Solid Waste Management Trust Fund as specified by the statute under which the violation occurs.

The bill provides an effective date of July 1, 2019.

## B. SECTION DIRECTORY:

**Section 1.** Transfers certain responsibilities and powers, as specified in a new memorandum of agreement, from the commission to the department.

**Section 2.** Assigns all personnel and equipment from the Office of Emergency Response to the Division of Law Enforcement at the department.

**Section 3.** Creates a transition advisory group to review and determine whether any rules need to be amended.

**Section 4.** Allows any commission employees who are transferred to the department to retain any leave and their current position status.

**Section 5.** Amends s. 20.255, F.S., relating to the Department of Environmental Protection.

**Section 6.** Amends s. 258.004, F.S., relating to the duties of the Division of Recreation and Parks.

Section 7. Amends s. 258.008, F.S., relating to prohibited activities and penalties for state parks.

**Section 8.** Amends s. 258.501(16), F.S., relating to the Myakka River Wild and Scenic Designation and Preservation Act.

**Section 9.** Amends s. 282.709(2)(a), F.S., relating to the state agency law enforcement radio system and interoperability network.

Section 10. Amends s. 316.640(1)(a)1.a., F.S., relating to the enforcement of traffic laws.

Section 11. Amends s. 376.3071(4)(p), F.S., relating to the Inland Protection Trust Fund.

**Section 12.** Amends s. 403.413(2)(e), F.S., relating to the Florida Litter Law.

**Section 13.** Amends s. 784.07(1)(d), F.S., relating to assault or battery of law enforcement officers.

**Section 14.** Amends s. 843.08, F.S., relating to false impersonation.

Section 15. Amends s. 843.085, F.S., relating to unlawful badges or other indicia of authority.

Section 16. Amends s. 870.04, F.S., relating to specified officers to disperse riotous assembly.

Section 17. Amends s. 932.7055, F.S., relating to disposition of liens and forfeited property.

**Section 18.** Amends s. 790.166, F.S., relating to manufacture, possession, sale, delivery, display, use, or attempted or threatened use of a weapon of mass destruction or hoax weapon of mass destruction prohibited.

**Section 19.** Provides an effective date of July 1, 2019.

STORAGE NAME: pcb01a.ANR DATE: 3/19/2019

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

## 1. Revenues:

A portion of revenues from fines and penalties from law enforcement actions that currently go to the Fish & Wildlife Conservation Commission may now go to the Department of Environmental Protection as the department would be taking over certain environmental law enforcement activities.

# 2. Expenditures:

There may be an insignificant negative fiscal impact to the Department of Environmental Protection to establish the new Division of Law Enforcement. There may also be an insignificant negative fiscal impact to the department and commission related to rulemaking. These impacts can be absorbed within existing resources.

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

The bill conforms to the proposed House of Representatives' FY 2019-2020 General Appropriations Act, which transfers 19 full-time equivalent positions, 1,076,218 in salary rate, and \$1,991,722 in trust fund authority from the Fish & Wildlife Conservation Commission to the Department of Environmental Protection. The proposed budget also reduces the department's transfer of \$1,991,722 in the Inland Protection Trust Fund to the commission for law enforcement activities.

# **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

None.

2. Other:

None.

## B. RULE-MAKING AUTHORITY:

The bill creates a transition advisory workgroup to review administrative rules promulgated by the department and commission to identify any rules that must be amended.

## C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

STORAGE NAME: pcb01a.ANR PAGE: 5

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: pcb01a.ANR DATE: 3/19/2019

GE NAME: pcb01a.ANR PAGE: 6

# MIAF Bill Tracking

Sorted by Bill Number

#### **HB 9** Community Redevelopment Agencies

LaMarca

Community Redevelopment Agencies: Specifies ethics training requirements for community redevelopment agency commissioners; establishes procedures for appointing board of community redevelopment agency board members; requires referendum to create community redevelopment agency; establishes procurement procedures; provides reporting and boundary map requirements; provides termination dates for certain community redevelopment agencies; provides phase-out period for existing community redevelopment agencies; requires DEO to declare inactive certain community redevelopment agencies; requires DEO to maintain website identifying inactive community redevelopment agencies; specifies level of tax increment financing that governing body may establish; revises requirements for budgets of community redevelopment agencies; revises requirements for annual audit. Effective Date: July 1, 2019

3/22/2019 HOUSE Committee Substitute Text (C1) Filed

# HB 53 Single Subject Requirement for Revisions or Amendments to the Constitution

Byrd

Single Subject Requirement for Revisions or Amendments to the Constitution: Proposes amendments to Sections 2 and 6 of Article XI of the State Constitution to limit each revision or amendment to the Constitution proposed by the constitution revision commission or the taxation and budget reform commission to one subject and matter directly connected therewith.

3/5/2019 HOUSE Now in Judiciary Committee

## SB 78 Public Financing of Construction Projects

Rodriguez (J)

Public Financing of Construction Projects; Prohibiting state-financed constructors from commencing construction of certain structures in coastal areas without first conducting a sea level impact projection study and having such study published and approved by the Department of Environmental Protection; requiring the department to develop by rule standards for such studies; providing for enforcement; requiring the department to publish such studies on its website, subject to certain conditions, etc. Effective Date: 7/1/2019

3/14/2019 SENATE Now in Infrastructure and Security

#### **HB 85** Onsite Sewage Treatment and Disposal Systems

Robinson

Onsite Sewage Treatment and Disposal Systems: Directs DOH to identify certain information for onsite sewage treatment & disposal systems, update database of such systems, & submit report to Governor & Legislature; requires periodic inspection of such systems; directs DOH to administer onsite sewage treatment & disposal system inspection program & adopt rules; provides inspection requirements; provides exceptions; requires owners to pay costs of inspections & pumpouts; requires that inspections & pumpouts be performed by certain registered contractors; provides notice requirements; requires system disclosure summary for certain properties & acknowledgement of such disclosures by purchaser before or at execution of contract for sale. Effective Date: October 1, 2019

3/22/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Subcommittee, 03/26/19, 12:00 pm, 12 H

#### **HB 87** Registration and Titling of Vehicles and Vessels

Ponder

Registration and Titling of Vehicles and Vessels: Revises registration periods for certain vehicles; requires DHSMV to develop methodology to prorate registration renewals for customers & implement changes made by act; provides limitation; authorizes surviving spouse of motor vehicle owner to present certain death records when requesting registration certificate & license plate transfer; authorizes new owner or surviving coowner of vessel to submit certain death records when applying for transfer of title. Effective Date: July 1, 2019

3/21/2019 HOUSE Read Third Time; Passed (Vote: 109 Yeas / 0 Nays)

#### **HB 89** Verification of Employment Eligibility

Altman

Verification of Employment Eligibility: Requires employers to register with & use E-Verify system to verify employment eligibility of new employees; suspends employer licenses until registration with E-Verify system; provides for license reinstatement; prohibits employer from knowingly employing unauthorized alien; authorizes complaint to be filed with DEO; provides specified immunity; requires DEO to maintain public database containing certain information & make such information available on its website; authorizes injunctive relief; provides private cause of action & remedies; requires public employers, contractors, & subcontractors to register with & use E-Verify system for specified purposes; prohibits such entities from entering into contract unless each party to contract registers with & uses E-Verify system; authorizes termination of contract; authorizes challenge to such termination. Effective Date: July 1, 2019

1/3/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

# SB 92 C-51 Reservoir Project

Book

C-51 Reservoir Project; Revising the portions of the C-51 reservoir project for which the South Florida Water Management District may negotiate; revising water storage and use requirements specified for the project if state funds are appropriated for the project; specifying that Phase II of the project may be funded by appropriation, in addition to other sources, etc. Effective Date: 7/1/2019

2/22/2019 SENATE Now in Appropriations

#### HB 95 C-51 Reservoir Project

Jacobs

C-51 Reservoir Project: Revises portions of C-51 reservoir project for which South Florida Water Management District may negotiate; revises water storage & use requirements for project; specifies funding sources for Phase II of project;

authorizes district to enter into certain agreements & request waiver for certain loan repayment; authorizes DEP to waive loan repayment under certain conditions. Effective Date: July 1, 2019

3/21/2019 SENATE In Messages

# **HB 99** Shark Fins and Ray Parts

Jacobs

Shark Fins and Ray Parts: Prohibits certain possession of shark fins & ray parts; provides exceptions; directs FWCC to adopt specified rules; provides & revises penalties. Effective Date: July 1, 2019

1/3/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

## **SB 134** Florida Black Bears

Stewart

Florida Black Bears; Creating the "Florida Black Bear Protection Act"; prohibiting the Fish and Wildlife Conservation Commission from allowing the recreational hunting of Florida black bears mothering cubs that weigh less than 100 pounds under a Florida black bear hunting permit; specifying a penalty for the unlawful harvesting of saw palmetto berries on state lands; prohibiting prescribed burns in certain designated habitats during specified times, etc. Effective Date: 7/1/2019

1/10/2019 SENATE

SENATE Referred to Environment and Natural Resources; Agriculture; Criminal Justice; Rules

#### **HB 141** Water Quality Improvements

Fine

Water Quality Improvements: Authorizes DEP to provide grants for certain projects identified in Indian River Lagoon Comprehensive Conservation & Management Plan; directs DEP to submit annual report regarding projects to Governor & Legislature; requires local governments to submit annual reports regarding projects to DEP & water management districts; requires wastewater facilities permitted under National Pollutant Discharge Elimination System program that unlawfully discharge certain amount of raw or partially treated sewage to provide written notification; provides penalties; provides for such facilities to make certain upgrades & repairs. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Appropriations Subcommittee, 03/26/19, 8:30 am, 17 H

#### SB 146 Advanced Well Stimulation Treatment

Stewart

Advanced Well Stimulation Treatment; Defining the term "advanced well stimulation treatment"; prohibiting the performance of advanced well stimulation treatments; clarifying that permits for drilling or operating a well do not authorize the performance of advanced well stimulation treatments, etc. Effective Date: Upon becoming a law SENATE Referred to Environment and Natural Resources; Innovation, Industry, and Technology; Appropriations

#### **SB 164** Verification of Employment Eligibility

Bean

Verification of Employment Eligibility; Requiring employers to register with and use the E-Verify system beginning on a specified date to verify the employment eligibility of new employees; requiring the Department of Economic Opportunity to order certain agencies to suspend an employer's license under certain circumstances; prohibiting the department from independently making a final determination regarding whether an employee is an unauthorized alien; requiring public employers, contractors, and subcontractors to register with and use the E-Verify system, etc. Effective Date: 7/1/2019

SENATE Referred to Judiciary; Commerce and Tourism; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

# **HB 169** Public Financing of Construction Projects

Fernández

Public Financing of Construction Projects: Prohibits state-financed constructors from commencing construction of certain structures in coastal areas without first conducting sea level impact projection study & having such study published & approved by DEP; requires department to develop by rule standards for such studies; provides for enforcement; requires department to publish such studies on its website; requires department to enforce certain requirements & to adopt rules. Effective Date: July 1, 2019

1/16/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

#### **SB 216** Water Quality Improvements

Gruters

Water Quality Improvements; Requiring each wastewater facility that unlawfully discharges specified volumes of sewage into a waterway or aquifer to notify certain customers by first class mail within a specified timeframe; providing penalties for wastewater treatment facilities that unlawfully discharge a specified volume of sewage into designated areas, etc. Effective Date: 7/1/2019

3/14/2019 SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government

# **SB 234** Registration and Titling of Vehicles and Vessels

Baxley

Registration and Titling of Vehicles and Vessels; Revising registration periods for certain vehicles; requiring the Department of Highway Safety and Motor Vehicles to prorate registration renewals for customers in order to implement changes made by the act; authorizing the department or its agent to verify necessary information through the electronic file of death records maintained by the Department of Health for a surviving spouse of a motor vehicle owner when requesting a registration certificate and license plate transfer, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019

3/22/2019 SENATE On Committee agenda - Appropriations, 03/27/19, 1:00 pm, 412 K

#### HB 239 Advanced Well Stimulation Treatment

Fitzenhagen

Advanced Well Stimulation Treatment: Prohibits performance of advanced well stimulation treatments; provides that permits for drilling or operating wells do not authorize performance of advanced well treatments; provides applicability.

Effective Date: upon becoming a law

1/23/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

# **HB 249** Repeal of Constitution Revision Commission

Drake

Repeal of Constitution Revision Commission: Proposes amendments to State Constitution to repeal establishment, membership selection & composition, & duties of Constitution Revision Commission.

3/22/2019 HOUSE Placed on Calendar, on 2nd reading

## **HB 251** Constitution Revision Commission

Drake

Constitution Revision Commission: Repeals references to Constitution Revision Commission, powers of chair, & assistance by state & local agencies. Effective Date: the effective date of the amendment to the State Constitution proposed by HJR 249 or a similar joint resolution having substantially the same specific intent and purpose 3/22/2019 HOUSE Placed on Calendar, on 2nd reading

# HB 291 Growth Management

McClain

Growth Management: Requires comprehensive plan to include property rights element; provides statement of rights that local government may use; requires local government to adopt property rights element by specified date; provides that local government's property rights element may not conflict with statutorily provided statement rights. Effective Date: July 1, 2019

2/21/2019 HOUSE Now in Commerce Committee

#### **HB 309** Railroad-Highway Grade Crossings

Duggan

Railroad-Highway Grade Crossings: Prohibits railroad train from blocking public highway, street, or road at railroad-highway grade crossing for more than specified time period; provides exceptions; provides civil penalties; exempts certain persons from liability for violations. Effective Date: July 1, 2019

1/23/2019 HOUSE Now in Transportation & Infrastructure Subcommittee

#### SB 314 Advanced Well Stimulation Treatment

Montford

Advanced Well Stimulation Treatment; Defining the terms "high-pressure well stimulation" and "matrix acidization"; prohibiting the performance of high-pressure well stimulation treatments or matrix acidization; clarifying that permits for drilling or operating a well do not authorize the performance of high-pressure well stimulation treatments or matrix acidization; requiring the Department of Environmental Protection to conduct a study on high-pressure well stimulation and matrix acidization, etc. Effective Date: Upon becoming a law

2/15/2019 SENATE Now in Innovation, Industry, and Technology

# **SB 320** Residential Conservation Programs

Hooper

Residential Conservation Programs; Authorizing the Fish and Wildlife Conservation Commission to organize, staff, equip, and operate residential conservation programs for a specified purpose, etc. Effective Date: 7/1/2019

3/22/2019 SENATE On Committee agenda - Appropriations, 03/27/19, 1:00 pm, 412 K

# **HB 331** Nontransferable Tickets

Rodriguez (AM)

Nontransferable Tickets: Requires ticket issuers to offer option for transferable tickets; prohibits discrimination against holders of such tickets; provides civil penalties. Effective Date: July 1, 2019

2/28/2019 HOUSE Withdrawn prior to introduction

# SB 336 Local Tax Referenda

Brandes

Local Tax Referenda; Providing that a referendum to adopt or amend a local discretionary sales surtax must be held at a general election, etc. Effective Date: Upon becoming a law 3/21/2019 SENATE Committee Substitute Text (C1) Filed

## **HB 347** Towing-Storage Operator Liens

Rodriguez (AM)

Towing-Storage Operator Liens: Requires certain lien notices be sent through third-party mailing service; removes authorization of certain attorney fees; revises requirements for inspection & release of vehicles or vessels & personal property in such vehicles or vessels; requires third-party mailing services to apply to DHSMV; authorizes department to approve application if certain conditions are met; requires approved third-party notification services to maintain performance bond & conduct annual audit; authorizes department to deny, suspend, or revoke its approval; requires third-party mailing service to maintain certain records for specified period & allow inspection & copying of such records by department; authorizes towing-storage operators to send notices on their own behalf. Effective Date: January 1, 2020 3/22/2019 HOUSE Committee Substitute Text (C1) Filed

### SB 352 Shark Fins and Ray Parts

Gruters

Shark Fins And Ray Parts; Prohibiting the possession, sale or offer to sell, purchase or offer to purchase, or distribution of shark fins and ray parts, instead of only the possession of separated shark fins, under specified circumstances, etc. Effective Date: 10/1/2019

1/25/2019 SENATE Referred to Environment and Natural Resources; Criminal Justice; Rules

## SB 362 Abolishing the Constitution Revision Commission

Brandes

Abolishing the Constitution Revision Commission; Proposing amendments to the State Constitution to abolish the Constitution Revision Commission, etc.

2/19/2019 SENATE Now in Rules

# **SB 368** Land Acquisition Trust Fund

Harrell

Land Acquisition Trust Fund; Providing an appropriation for certain projects related to the Indian River Lagoon Comprehensive Conservation and Management Plan; authorizing the Department of Environmental Protection to make grants for such projects, etc. Effective Date: 7/1/2019

3/13/2019 SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government

#### SB 376 Land Acquisition Trust Fund

Montford

Land Acquisition Trust Fund; Requiring that certain funds distributed into the Land Acquisition Trust Fund be used for conservation and management projects in certain counties; providing the types of projects for which the Department of Environmental Protection may use such funds; authorizing the department to distribute such funds to the appropriate agency, etc. Effective Date: 7/1/2019

3/7/2019 SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government

## **HB 377** Residential Conservation Programs

Stone

Residential Conservation Programs: Authorizes FWCC to organize & operate certain conservation education & training programs; provides for implementation of programs. Effective Date: July 1, 2019

3/6/2019 HOUSE Now in State Affairs Committee

## **HB 389** Notice of Tobacco Smoking Policy on Rental Premises

Goff-Marcil

Notice of Tobacco Smoking Policy on Rental Premises: Requires certain persons to provide written notice of tobacco smoking policy to tenant or potential tenant that includes certain information before entering into rental agreement; requires such persons to obtain written acknowledgment of receipt of notice before entering into rental agreement. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Civil Justice Subcommittee

#### **HB 393** Employment Practices

Joseph

Employment Practices: Requires employer to allow certain employees to take paid family leave for certain purposes; specifies limitations & duties related to employer's administration of family leave; provides family leave requirements; provides responsibilities and powers of DEO; provides penalties; authorizes civil action; authorizes award of specified compensation, damages, & fees; provides protections for employee who acts in good faith; prohibits employee from taking certain actions in bad faith; authorizes department to adopt rules; prohibits specified employment practices; provides certain rights for employee who is disabled from pregnancy, childbirth, or related medical condition; reenacts & revises provisions relating to administrative & civil remedies for violations of Florida Civil Rights Act of 1992. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Business & Professions Subcommittee

#### HB 399 Millage Notices

DiCeglie

Millage Notices: Authorizes property appraiser to make proposed property tax & non-ad valorem assessment notices available on website in lieu of mailing notices; requires property appraiser to hold public hearing before posting notices; specifies items included on property appraiser's website; requires property appraiser to mail notice containing specified information for specified timeframe after implementing web-based noticing system; specifies items that must be included on website to inform new property owners of their options for receiving notification of notices & their appeal rights; revises dates within which taxpayers may petition value adjustment board on valuation issues. Effective Date: July 1, 2019 2/13/2019 HOUSE Now in Ways & Means Committee

#### SB 404 Strategic Fuel Reserve

Farmer, Jr.

Strategic Fuel Reserve; Creating the Florida Strategic Fuel Reserve Task Force within the Division of Emergency Management to develop a recommended strategic fuel reserve plan for an emergency or disaster, etc. Effective Date: 7/1/2019

2/20/2019 SENATE Now in Governmental Oversight and Accountability

# **HB 405** Biosolids Management

Grall

Biosolids Management: Directs DEP to initiate rulemaking by specified date & to adopt rules for biosolids management; provides rule requirements. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Appropriations Subcommittee, 03/26/19, 8:30 am, 17 H

# **HB 417** Workplace Sexual Harassment

Eskamani

Workplace Sexual Harassment: Requires Florida Commission on Human Relations to create & publish model sexual harassment prevention policy & model sexual harassment prevention training program; requires employers to use model policy & program. Effective Date: January 1, 2020

1/30/2019 HOUSE Now in Civil Justice Subcommittee

# HB 419 Discrimination in Labor and Employment

Joseph

Discrimination in Labor and Employment: Prohibits employer from providing less favorable employment opportunities to employees based on sex, with exceptions; provides affirmative defense; provides civil penalties; provides exemption for minority business enterprises; prohibits employer from taking certain employment actions against employees; prohibits employer from engaging in certain activities relating to employee wages & benefits or requiring employees to sign certain

waivers & documents; authorizes employer to confirm wage or salary history under certain conditions. Effective Date: July 1, 2019

3/3/2019 HOUSE Withdrawn prior to introduction

# SB 428 Growth Management

Perry

Growth Management; Requiring a local government's comprehensive plan to include a property rights element; providing a statement of rights that a local government may use; requiring each local government to adopt a property rights element by a specified date, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Community Affairs, 03/26/19, 4:00 pm, 301 S

## **SB 430** Prohibited Discrimination

Rouson

Prohibited Discrimination; Citing this act as as the "Florida Competitive Workforce Act"; adding sexual orientation and gender identity as impermissible grounds for discrimination in public lodging establishments and public food service establishments; providing an exception for constitutionally protected free exercise of religion; revising the purposes of the Florida Civil Rights Act of 1992 to conform to changes made by the act; defining the terms "gender identity" and "sexual orientation", etc. Effective Date: 7/1/2019

SB 432 Employment Conditions

2/1/2019

Gruters

Employment Conditions; Prohibiting a political subdivision from establishing, mandating, or otherwise requiring an employer to offer conditions of employment not otherwise required by state or federal law; specifying that certain requirements related to minimum wage and other conditions of employment are expressly preempted to the state, etc. Effective Date: Upon becoming a law

SENATE Referred to Governmental Oversight and Accountability; Judiciary; Rules

3/12/2019 SENATE Now in Community Affairs

## SB 436 Use of Vessel Registration Fees

Hooper

Use of Vessel Registration Fees; Authorizing a portion of county or municipal vessel registration fees to be used for specified additional purposes, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Environment and Natural Resources, 03/26/19, 4:00 pm, 37 S

#### HB 437 Community Development Districts

Buchanan

Community Development Districts: Specifies procedure for establishing & adding parcels to new community development districts; provides noticing & filing requirements; specifies that expansion of district's boundaries does not alter voting methods; authorizes use of existing procedures for adding parcels to community development districts. Effective Date: July 1, 2019

3/21/2019 HOUSE On Committee agenda - Ways & Means Committee, 03/25/19, 12:00 pm, 17 H

#### SB 438 Prohibited Discrimination

Gruters

Prohibited Discrimination; Citing this act as the "Florida Inclusive Workforce Act"; revising the purposes of the Florida Civil Rights Act of 1992 to conform to changes made by the act; revising provisions regarding remedies for unlawful discrimination to include discrimination based on sexual orientation and gender identity in the area of employment, to conform to changes made by the act; adding sexual orientation and gender identity as impermissible grounds for discrimination with respect to specified unlawful employment practices, etc. Effective Date: 7/1/2019

SENATE Referred to Governmental Oversight and Accountability; Judiciary; Rules

## HB 443 Assessment of Property

Rodriguez (Ant)

Assessment of Property: Authorizes local governments to enter into agreements with certain property owners to record specified restrictive covenants over their properties related to affordable housing; authorizes such covenants to contain resale restrictions & to be changed & updated; requires property owners to consider such restrictive covenants in arriving at just value of such properties; specifies that such restrictive covenants & changes & updates to & resale restrictions in covenants are deemed land use regulation; revises requirements that allow property appraisers to exempt certain property from tangible personal property tax. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Local, Federal & Veterans Affairs Subcommittee, 03/26/19, 8:00 am, 12 H

# SB 474 Discrimination in Labor and Employment

Stewart

Discrimination in Labor and Employment; Creating the "Senator Helen Gordon Davis Fair Pay Protection Act"; prohibiting an employer from providing less favorable employment opportunities to employees based on their sex; prohibiting an employer from taking certain employment actions against employees; prohibiting an employer from engaging in certain activities relating to wages and benefits, etc. Effective Date: 7/1/2019

2/8/2019 SENATE Referred to Commerce and Tourism; Judiciary; Rules

#### HB 475 Certificates of Title for Vessels

Williamson

Certificates of Title for Vessels: Revises & provides requirements for application for and issuance of certificate of title for vessel; revises & provides duties of DHSMV related to issuance, renewal, replacement, or cancellation of certificate; revises & provides requirements for transferring ownership interest; specifies that certain information is public record; provides requirements related to security interest in vessel; provides for rights of vessel purchasers; provides for repeal of certain provisions on specified dates; provides that principles & law of equity supplement provisions of act; authorizes DHSMV to adopt rules; provides construction & applicability regarding transactions, certificates of title, & records entered

into or created, actions or proceedings commenced, & security interests perfected before effective date of act. Effective Date: July 1, 2023

3/22/2019 HOUSE Now in State Affairs Committee

#### **HB 485** Prohibited Discrimination

Webb

Prohibited Discrimination: Provides that sexual orientation & gender identity are impermissible grounds for discrimination in public lodging establishments & public food service establishments; revises provisions of Florida Civil Rights Act of 1992 & Fair Housing Act to include sexual orientation & gender identity; provides exception for constitutionally protected free exercise of religion. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Civil Justice Subcommittee

## **HB 493** Social Media Accounts Privacy

Hart

Social Media Accounts Privacy: Prohibits employer from requesting or requiring access to social media account of employee or prospective employee; prohibits employer from taking retaliatory personnel action against employee or failing or refusing to hire prospective employee as result of employee's refusal to allow access to his or her social media account; provides for civil action; requires that civil action be brought within specified timeframe; provides for fees & costs. Effective Date: October 1, 2019

1/30/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

# **HB 497** Sanitary Sewer Laterals

Webb

Sanitary Sewer Laterals: Defines "sanitary sewer lateral"; requires districts to notify homeowners if they discover leaky sanitary sewer lateral on homeowner's property; specifies that homeowner is not required to take action; requires districts to notify specified homeowners for past discoveries of leaky sanitary sewer laterals; requires certain districts to create publicly accessible databases for certain purposes; provides that certain districts are not liable for failure to maintain records of notifications. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Local, Federal & Veterans Affairs Subcommittee

#### **HB 507** Annual Business Organization Reports and Fees

Hage

Annual Business Organization Reports and Fees: Authorizes domestic & foreign limited liability companies, corporations, corporations not for profit, limited partnerships, & limited liability corporations to submit biennial reports to DOS; establishes biennial report filing fee & biennial supplemental corporate fee; authorizes DOS to escrow amount necessary to annualize revenues collected from biennial report filing fees & biennial supplemental corporate fees. Effective Date: July 1, 2019

1/30/2019 HOUSE Now in Business & Professions Subcommittee

# HB 517 Minimum Wage

Jacquet

Minimum Wage: Revises formula for adjusted state minimum wage. Effective Date: July 1, 2019 1/30/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

#### **HB 521** Wetland Mitigation

**McClure** 

Wetland Mitigation: Authorizes local government to allow certain permittee-responsible mitigation on lands purchased & owned by local government for conservation purposes; provides exception to provisions prohibiting governmental entity from creating or providing mitigation for project other than its own unless certain conditions are met. Effective Date: July 1, 2019

3/15/2019 HOUSE Now in State Affairs Committee

#### HB 529 Use of Vessel Registration Fees

Mariano

Use of Vessel Registration Fees: Authorizes portion of county or municipal vessel registration fees to be used for specified purposes. Effective Date: July 1, 2019

3/21/2019 HOUSE Placed on Calendar, on 2nd reading

#### **SB 532** Wetland Mitigation

Lee

Wetland Mitigation; Authorizing a local government to allow permittee-responsible mitigation on lands purchased and owned by a local government for conservation purposes under certain circumstances; requiring such mitigation to meet specified requirements, etc. Effective Date: 7/1/2019

3/22/2019 SENATE On Committee agenda - Appropriations, 03/27/19, 1:00 pm, 412 K

#### HB 555 Land Acquisition Trust Fund

Drake

Land Acquisition Trust Fund: Requires that certain funds distributed into Land Acquisition Trust Fund be used for conservation & management projects in certain counties; provides types of projects for which DEP may use such funds. Effective Date: July 1, 2019

2/6/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

# SB 564 Truth In Millage Notices

Hooper

Truth In Millage Notices; Authorizing property appraisers to make notices of proposed property taxes available on their websites in lieu of mailing the notices; authorizing property appraisers to use electronic technology and devices for certain formatting purposes; revising timeframes for filing petitions with the value adjustment board as to valuation issues, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Community Affairs, 03/26/19, 4:00 pm, 301 S

### SB 568 Assessment of Property

Diaz

Assessment of Property; Authorizing counties and municipalities to enter into agreements with property owners to record certain restrictive covenants running with the land; authorizing property owners and the county or municipality to amend the covenant under certain circumstances; providing requirements for counties and municipalities in recording covenants and in providing property appraisers with a list of agreements, etc. Effective Date: 7/1/2019

3/14/2019 SENATE Now in Finance and Tax

#### **HB 573** Strategic Fuel Reserve

Casello

Strategic Fuel Reserve: Creates Florida Strategic Fuel Reserve Task Force within DEM to develop strategic fuel reserve plan for emergencies or disasters; requires DEM to provide administrative & support services; specifies membership of task force; requires task force to elect chair & vice chair; requires task force to submit recommended plan to Governor & Legislature. Effective Date: July 1, 2019.

2/6/2019 HOUSE Now in Transportation & Infrastructure Subcommittee

## **SB 580** Taxation of Aircraft Sales and Leases

Bean

Taxation of Aircraft Sales and Leases; Decreasing the sales tax rate on aircraft sales and leases; decreasing the maximum applicable sales tax rate under the flyable aircraft partial sales tax exemption, etc. Effective Date: 7/1/2019

3/20/2019

Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 03/22/19, 10:30 am, 117 K (No Votes Will Be Taken)

## **SB 608** Railroad-highway Grade Crossings

Bean

Railroad-highway Grade Crossings; Prohibiting a railroad train from blocking a public highway, street, or road at a railroad-highway grade crossing for more than a specified time; exempting certain persons from liability for violations under certain circumstances, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Infrastructure and Security; Judiciary; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

#### SB 628 Water Resources

Albritton

Water Resources; Revising requirements for the Office of Economic and Demographic Research's annual assessment of this state's water resources and conservation lands; requiring the office to consult with the Department of Environmental Protection; requiring the assessment to be submitted to the Legislature by a specified date, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Environment and Natural Resources, 03/26/19, 4:00 pm, 37 S

## **HB 641** Community Development District Bond Financing

Andrade

Community Development District Bond Financing: Requires district boards to authorize bonds by two-thirds majority vote. Effective Date: October 1, 2019

3/21/2019 HOUSE Placed on Calendar, on 2nd reading

# **HB 645** Disaster Recovery

Trumbull

Disaster Recovery: Authorizes specified counties to levy discretionary sales surtax; authorizes political subdivisions to declare local emergency irrespective of number of political subdivisions it affects; revises number of days each state of emergency is effective; specifies conditions & areas in which certain counties or their authorized collectors may remove debris as result of declared local or state emergency. Effective Date: upon becoming a law

2/21/2019 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 02/22/19, 1:30 pm, 117 K (No Votes Will Be Taken)

#### **SB 660** Transportation

Brandes

Transportation; Requiring the Department of Transportation to consist of a central office that establishes policies and procedures and districts that carry out projects as authorized or required under the policies and procedures of the central office; prohibiting the driver of any vehicle from following another vehicle more closely than is reasonable and prudent given certain circumstances; revising the number of times that certain persons may elect to attend a basic driver improvement course; providing requirements, beginning on a specified date, for license plates, cab cards, and validation stickers for vehicles registered in accordance with the International Registration Plan; directing the department to implement protocols for issuing an optional electronic credential and to procure a related technology system, etc. Effective Date: Except as otherwise expressly provided in this act and except for this section, which shall take effect upon this act becoming a law, this act shall take effect October 1, 2019

2/15/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

#### SB 676 Certificates of Title for Vessels

Hooper

Certificates of Title for Vessels; Designating the "Uniform Certificate of Title for Vessels Act"; revising requirements for application for, and information to be included in, a certificate of title for a vessel; requiring the Department of Highway Safety and Motor Vehicles to retain certain information relating to ownership and titling of vessels; providing duties of the department relating to creation, issuance, refusal to issue, or cancellation of a certificate of title; providing for the rights of a purchaser of a vessel who is not a secured party; providing rules for the transfer of ownership in a vessel, etc. Effective Date: 10/1/2019

3/21/2019 SENATE On Committee agenda - Infrastructure and Security, 03/26/19, 4:00 pm, 110 S

# SB 690 Single Subject Limitation for Taxation and Budget Reform Commission

Rodriguez (J)

Single Subject Limitation for Taxation and Budget Reform Commission; Proposing an amendment to the State

Constitution to require that any proposals to revise the State Constitution, or any part thereof, filed by the Taxation and Budget Reform Commission be limited to a single subject, etc.

3/21/2019 SENATE Placed on Calendar, on 2nd reading

#### **SB 692** Employment Practices

Cruz

Employment Practices; Creating the "Florida Family Leave Act"; requiring an employer to allow certain employees to take paid family leave to bond with a new child upon the child's birth, adoption, or foster care placement; requiring that family leave be taken concurrently with any leave taken pursuant to federal family and medical leave provisions; requiring an employer to provide notice to employees of the right to paid family leave, etc. Effective Date: 7/1/2019

SENATE Referred to Commerce and Tourism; Appropriations Subcommittee on Agriculture,

SENATE Referred to Commerce and Tourism, Appropriations Subcommittee on Agric

Environment, and General Government; Appropriations

# HB 707 Drug-free Workplaces

DiCeglie

Drug-free Workplaces: Revises contents of employer policy statement with respect to employee drug use; revises frequency of followup testing; revises specimen collection, verification, & documentation procedures; revises requirements for confirmation testing. Effective Date: July 1, 2019

2/13/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

#### SB 708 Sale of Sunscreen

Stewart

Sale of Sunscreen; Prohibiting the sale, offer for sale, or distribution of certain sunscreen products to a consumer who does not have a prescription for such product, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Environment and Natural Resources; Commerce and Tourism; Rules

#### **SB 728** Growth Management

Lee

Growth Management; Authorizing sufficiently contiguous lands located within the county or municipality which a petitioner anticipates adding to the boundaries of a new community development district to also be identified in a petition to establish the new district under certain circumstances; providing requirements for the petition; providing notification requirements for the petition, etc. Effective Date: Upon becoming a law

3/21/2019 SENATE On Committee agenda - Infrastructure and Security, 03/26/19, 4:00 pm, 110 S

#### SB 736 Nontransferable Tickets

Hutson

Nontransferable Tickets; Authorizing a ticket issuer to employ a nontransferable ticketing system only under specified circumstances; prohibiting a ticket buyer or seller from being penalized, discriminated against, or denied access to an event under certain circumstances, etc. Effective Date: 7/1/2019

2/15/2019 SENATE Referred to Innovation, Industry, and Technology; Judiciary; Rules

#### HB 757 Lakes and Lagoons

Massullo, Jr.

Lakes and Lagoons: Excludes manmade lakes & lagoons over certain size from definitions of terms "public swimming pool" & "swimming pool" for certain purposes. Effective Date: July 1, 2019

2/20/2019 HOUSE Now in Health Quality Subcommittee

#### SB 826 Towing-storage Operator Liens

Rousoi

Towing-storage Operator Liens; Requiring that certain lien notices be sent through an electronic third-party mailing service; requiring electronic third-party mailing services to apply to the Department of Highway Safety and Motor Vehicles for approval; requiring an electronic third-party mailing service to maintain certain records for a specified timeframe and to allow inspection of such records by the department, etc. Effective Date: 7/1/2019

3/20/2019 SENATE Now in Infrastructure and Security

# **HB 829** Attorney Fees and Costs

Sabatini

Attorney Fees and Costs: Provides that local governments may enact legislation on any subject unless expressly preempted to state; provides for award of attorney fees & costs in successful actions challenging local legislation as preempted to state; provides for withdrawal of motion for attorney fees if challenged legislation is withdrawn or corrected within specified period. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Local, Federal & Veterans Affairs Subcommittee, 03/26/19, 8:00 am,

## **HB 847** Preemption of Conditions of Employment

Rommel

Preemption of Conditions of Employment: Preempts to state the right to regulate conditions of employment by an employer; voids existing ordinance, regulation, or policy that is preempted by act. Effective Date: upon becoming a law 3/22/2019

HOUSE On Committee agenda - Local, Federal & Veterans Affairs Subcommittee, 03/26/19, 8:00 am, 12 H - PCS

# **SB 866** Workplace Sexual Harassment and Sexual Assault

Berman

Workplace Sexual Harassment and Sexual Assault; Prohibiting an employer from requiring an employee to sign a nondisclosure agreement, waiver, or other document, as a condition of employment, to prevent the employee from disclosing sexual harassment or sexual assault; prohibiting an employer from discharging or retaliating against an employee for disclosing or discussing workplace sexual harassment or sexual assault, etc. Effective Date: 10/1/2019 SENATE Referred to Commerce and Tourism; Judiciary; Rules

SB 890 Drug-free Workplaces

Baxley

Drug-free Workplaces; Revising the contents of an employer policy statement with respect to employee drug use; revising the frequency of followup testing; revising specimen collection, verification, and documentation procedures, etc. Effective Date: 7/1/2019

3/20/2019 SENATE Now in Judiciary

#### SB 944 Land Acquisition Trust Fund

Stewart

Land Acquisition Trust Fund; Requiring a specified annual appropriation to the Florida Forever Trust Fund; prohibiting moneys from the Land Acquisition Trust Fund from being used for specified costs, etc. Effective Date: 7/1/2019

3/13/2019 SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government

# SB 946 Background Screening

Powell

Background Screening; Prohibiting employers from excluding applicants from an initial interview for employment under certain conditions; requiring the Department of Economic Opportunity to enforce the act, etc. Effective Date: 7/1/2019

2/19/2019 SENATE Referred to Commerce and Tourism; Governmental Oversight and Accountability;

Appropriations

#### **HB 957** Petroleum Restoration

Perez

Petroleum Restoration: Requires limited contamination assessment reports & Petroleum Cleanup Participation Program site rehabilitation agreements to include cost savings; removes requirements for demonstration & determination of copayment & assessment report requirements; requires advanced cleanup applications to include agreements for continued program participation & conceptual proposed courses of actions; removes provisions prohibiting refund of contamination assessment report costs from Inland Protection Trust Fund; requires selected agency term contractors to submit scopes of work for limited contamination assessments to DEP; directs DEP to issue purchase orders. Effective Date: July 1, 2019

2/28/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

#### SB 974 Damaged, Dismantled, Derelict, or Salvage Motor Vehicles

Perry

Damaged, Dismantled, Derelict, or Salvage Motor Vehicles; Authorizing a certain notice sent by certified mail that a motor vehicle is available for pickup to be sent by another commercially available delivery service that provides proof of delivery; requiring the notice to state that the owner has a specified period during which to pick up the vehicle; authorizing an independent entity to apply for a certificate of destruction or a certificate of title if the vehicle is not claimed within a specified time after the delivery or attempted delivery of the notice, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019

3/14/2019 SENATE Now in Appropriations Subcommittee on Transportation, Tourism, and Economic Development

#### **HB 1053** Department of Highway Safety and Motor Vehicles

Brannan III

Department of Highway Safety and Motor Vehicles: Revises & provides requirements relating to compliance with federal commercial motor vehicle regulations, investigations & inspections by DHSMV, apportionable vehicles, the International Registration Plan, identification cards & driver licenses, motor vehicle dealer licensing, crash reports, electronic transactions, & truancy reporting. Effective Date: July 1, 2019

3/15/2019 HOUSE Now in Transportation & Tourism Appropriations Subcommittee

# SB 1054 Community Redevelopment Agencies

Lee

Community Redevelopment Agencies; Prohibiting a person from lobbying a community redevelopment agency until he or she has registered as a lobbyist with that agency; authorizing an agency to establish an annual lobbyist registration fee, not to exceed a specified amount; requiring ethics training for community redevelopment agency commissioners; revising the list of projects that are prohibited from being financed by increment revenues; specifying the level of tax increment financing that a governing body may establish for funding the redevelopment trust fund, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Community Affairs, 03/26/19, 4:00 pm, 301 S

#### **SB 1056** Florida Disaster Resilience Task Force

Rodriguez (J)

Florida Disaster Resilience Task Force; Establishing the task force adjunct to the Department of Environmental Protection; providing the purpose and membership of the task force; requiring the appointees to be experts from specified subject areas, etc. Effective Date: 7/1/2019

2/22/2019 SENATE Referred to Environment and Natural Resources; Innovation, Industry, and Technology; Rules

# **HB 1121** Citizen Support Organizations

Altman

Citizen Support Organizations: Requires that contracts between DEP & citizen support organization include specified provision; requires DEP to submit report to Legislature; abrogates scheduled repeal of provisions governing DEP & FWCC citizen support organizations; authorizes court to order persons convicted of certain violations to pay additional assessment; authorizes specified citizen support organization to post certain rewards. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Appropriations Subcommittee, 03/26/19, 8:30 am, 17 H

# **HB 1135** Florida Red Tide Mitigation and Technology Development Initiative

Grant (M)

Florida Red Tide Mitigation and Technology Development Initiative: Establishes Florida Red Tide Mitigation & Technology Development Initiative; provides purpose & goal of initiative; provides for funding; requires initiative to submit annual report; establishes Initiative Technology Advisory Council; provides for meetings, membership, terms of office, & compensation of council; provides for expiration of initiative; provides appropriations. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Subcommittee, 03/26/19, 12:00 pm, 12 H

# SB 1140 Attorney Fees and Costs

Hutson

Attorney Fees and Costs; Defining the term "attorney fees and costs"; providing for award of attorney fees and costs and damages in civil actions challenging local ordinances as being preempted by the State Constitution or state law; prohibiting an award of attorney fees and costs under certain circumstances, etc. Effective Date: 7/1/2019

3/20/2019 SENATE Now in Community Affairs

#### **SB 1148** Vehicles for Rent or Lease

Perry

Vehicles for Rent or Lease; Requiring a member of a certain car-sharing service who uses a motor vehicle for less than a specified period of time pursuant to an agreement with the car-sharing service to pay a specified surcharge per usage; authorizing an electronic copy of certain rental or lease documentation to be in the possession of the vehicle operator or carried in the vehicle and to be exhibited upon demand of any authorized law enforcement officer or any agent of the Department of Highway Safety and Motor Vehicles; prohibiting a person from renting a motor vehicle to another person unless he or she has verified that the renter's driver license is unexpired, etc. Effective Date: 7/1/2019

SENATE Committee Substitute Text (C1) Filed

#### HB 1149 Workforce Retention

Hattersley

Workforce Retention: Requires employers intending to relocate out of state or cease operation to notify DBPR; provides penalty; requires DBPR to compile list of employers that relocate or cease operation; provides that such employers are ineligible for certain benefits for specified period; requires employers to remit certain funds to DBPR; requires each state agency head to ensure certain services are performed by state contractors within state. Effective Date: 240 days after becoming a law

3/4/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

#### SB 1150 Wildlife Protection

Pizzo

Wildlife Protection; Prohibiting the import, sale, purchase, and distribution of ivory articles and rhinoceros horns; providing that it is unlawful to take, possess, injure, shoot, collect, or sell Florida black bears; providing that the illegal taking, possession, injuring, shooting, collecting, or selling of Florida black bears is a Level Four violation, which is subject to criminal and civil penalties, etc. Effective Date: 7/1/2019

2/28/2019 SENATE Referred to Environment and Natural Resources; Criminal Justice; Rules

#### HB 1199 Water Resources

Jacobs

Water Resources: Revises requirements for Office of Economic & Demographic Research's annual assessment of this state's water resources & conservation lands; requires office to consult with DEP; requires assessment to be submitted to Legislature by specified date. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Agriculture & Natural Resources Subcommittee

#### **HB 1221** Anchored Vessels

Polsky

Anchored Vessels: Directs FWCC to conduct study of impacts of long-term stored vessels & certain anchored & moored vessels on local communities & state & to submit report to Governor & Legislature; prohibits residing or dwelling on certain derelict vessels until certain conditions are met. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Appropriations Subcommittee, 03/26/19, 8:30 am, 17 H

## **HB 1237** Towing and Immobilizing of Vehicles and Vessels

McClain

Towing and Immobilizing of Vehicles and Vessels: Authorizes local governments to enact rates to tow or immobilize vessels on private property & to remove & store vessels; prohibits local governments from enacting ordinances that impose charges on authorized wrecker operators or towing businesses; prohibits local governments from imposing charges on specified entities; authorizes certain persons to place liens on vehicles or vessels; requires persons who immobilize vehicles to be licensed; provides procedures for licensing; specifying prohibited activities and insurance coverages. Effective Date: July 1, 2019

3/22/2019 HOUSE On Committee agenda - Business & Professions Subcommittee, 03/26/19, 12:00 pm, 212 K

# **HB 1269** Vehicle and Vessel Registration Data

Fernandez-Barquin

Vehicle and Vessel Registration Data: Requires DHSMV to provide tax collectors & their agents with real-time access to certain vehicle & vessel registration data in same manner as provided to other third parties. Effective Date: July 1, 2019
3/22/2019 HOUSE On Committee agenda - Transportation & Infrastructure Subcommittee, 03/26/19, 12:00 pm,
102 H

#### **HB 1273** Legislative Preemption

Goff-Marcil

Legislative Preemption: Proposes s. 22 of Art. III of State Constitution to require supermajority of each house to approve general law preempting subject of legislation to state. Effective Date: Not Specified 3/8/2019 HOUSE Now in Local, Federal & Veterans Affairs Subcommittee

## **HB 1279** Prohibited Discrimination

Fernández

Prohibited Discrimination: Defines terms "gender identity" & "sexual orientation"; revises functions of Florida Commission on Human Relations; revises provisions regarding remedies for unlawful discrimination to include discrimination based on sexual orientation & gender identity in area of employment; adds sexual orientation & gender identity as impermissible

grounds for discrimination with respect to specified unlawful employment practices; provides exception to specified provisions for constitutionally protected free exercise of religion. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Civil Justice Subcommittee

#### **HB 1285** Heat Illness Prevention

Smith (C)

Heat Illness Prevention: Requires certain employers to provide drinking water, shade, & annual training to certain employees & supervisors; requires DACS to adopt rules. Effective Date: October 1, 2019

3/8/2019 HOUSE Now in Workforce Development & Tourism Subcommittee

## **HB 1291** State Renewable Energy Goals

Eskamani

State Renewable Energy Goals: Directs Office of Energy within DACS to develop unified statewide plan to generate state's energy from renewable sources by specified dates; requires state & public entities to cooperate as requested; provides plan requirements; requires office to submit plan & updates to Governor & Legislature. Effective Date: July 1, 2019

3/8/2019 HOUSE Now in Energy & Utilities Subcommittee

HB 1319 Vessels Diamond

Vessels: Requires vessel operators to reduce speed in specified hazardous situations; revises criteria for at risk vessel determinations; revises civil penalties relating to certain at risk vessels & prohibited anchoring or mooring; provides civil penalties for vessels that fail to reduce speed for special hazards. Effective Date: July 1, 2019

3/21/2019 HOUSE Now in Agriculture & Natural Resources Appropriations Subcommittee

SB 1352 Minimum Wage

Rodriguez (J)

Minimum Wage; Revising the formula for the adjusted state minimum wage; reducing over time the amount of tip credit an employer may claim; prohibiting an employer from claiming a tip credit beginning on a specified date, etc. Effective Date: 7/1/2019

3/4/2019 SENATE Referred to Commerce and Tourism; Innovation, Industry, and Technology; Rules

SB 1404 Fuel Taxes Mayfield

Fuel Taxes; Requiring a specified percentage of certain state motor and diesel fuel taxes to be transferred to the Florida Forever Trust Fund; authorizing county and municipal governments to use certain local option motor and diesel fuel taxes to build, operate, and maintain stormwater systems, etc. Effective Date: 7/1/2019

2/26/2019 SENATE Withdrawn prior to introduction

# SB 1474 Workforce Retention

Torres, Jr.

Workforce Retention; Citing this act as the "Florida Jobs Retention Act of 2019"; requiring certain employers that intend to relocate out of state or cease operation to notify the Department of Business and Professional Regulation within a specified period; requiring the department to compile a semiannual list of employers that relocate out of state or cease operation; providing that such employers are ineligible for state grants, loans, or tax benefits for a specified period, etc. Effective Date: 240 days after becoming a law

3/8/2019 SENATE Referred to Commerce and Tourism; Judiciary; Appropriations

# SB 1482 Department of Highway Safety and Motor Vehicles

Stargel

The Department Of Highway Safety And Motor Vehicles; Authorizing the Department of Highway Safety and Motor Vehicles or its authorized agents to collect electronic mail addresses and use electronic mail for certain purposes; limiting the applications the department may accept by electronic or telephonic means; authorizing the department, instead of the Fish and Wildlife Conservation Commission, to accept certain applications by electronic or telephonic means, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

#### **SB 1502** Department of Environmental Protection

Bradley

Department of Environmental Protection; Transferring and reassigning functions and responsibilities of the Division of Law Enforcement relating to investigators of environmental crimes within the Fish and Wildlife Conservation Commission to the Division of Law Enforcement of the Department of Environmental Protection; providing requirements for a memorandum of agreement between the department and the commission regarding the responsibilities of the department and the commission; establishing the Division of Law Enforcement within the department, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Environment and Natural Resources, 03/26/19, 4:00 pm, 37 S

SB 1530 Vessels Rouson

Vessels; Requiring vessel operators to reduce speed in specified hazardous situations; revising criteria for determining that a vessel is at risk of becoming derelict; providing criminal penalties for failure to present a certificate of title showing proper transfer of vessel ownership; revising civil penalties relating to certain at-risk vessels and prohibited anchoring or mooring, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Criminal Justice; Rules

#### SB 1538 Heat Illness Prevention

Torres, Jr.

Heat Illness Prevention; Providing applicability; providing definitions; providing responsibilities of certain employers and employees; requiring the Department of Agriculture and Consumer Services to adopt rules, etc. Effective Date: 10/1/2019

# **SB 1552** Florida Red Tide Mitigation and Technology Development Initiative

Gruters

Florida Red Tide Mitigation and Technology Development Initiative; Establishing the Florida Red Tide Mitigation and Technology Development Initiative; requiring the initiative to submit an annual 8 report by a specified date to the Governor, the Legislature, the Secretary of Environmental Protection, and the executive director of the Fish and Wildlife Conservation Commission; establishing the Initiative Technology Advisory Council, etc. APPROPRIATION: Indeterminate Effective Date: 7/1/2019

3/21/2019 SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government

# SB 1554 Regulation of Oil and Gas Resources

Rodriguez (J)

Regulation of Oil and Gas Resources; Prohibiting the Division of Resource Management within the Department of Environmental Protection from granting permits for a gas or oil well within the Everglades Protection Area; prohibiting the department from issuing a permit for a structure intended for the drilling for, or production of, oil, gas, or other petroleum products within the Everglades Protection Area, etc. Effective Date: Upon becoming a law

3/8/2019 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

SB 1564 Petroleum Cleanup

Albritton

Petroleum Cleanup; Revising requirements for a limited contamination assessment report in which a property owner, operator, or person otherwise responsible for site rehabilitation must provide to the Department of Environmental Protection for the Petroleum Cleanup Participation Program; revising the contents of an advanced cleanup application to include a specified property owner or responsible party agreement, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on

Agriculture, Environment, and General Government; Appropriations

#### **SB 1580** Workplace Sexual Harassment

Book

Workplace Sexual Harassment; Requiring the Florida Commission on Human Relations to create and publish a model sexual harassment prevention guidance document and sexual harassment prevention policy; requiring employers to adopt the model policy or one that equals or exceeds it; requiring the commission to produce a model sexual harassment prevention training program, etc. Effective Date: 1/1/2020

3/8/2019 SENATE Referred to Commerce and Tourism; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

SB 1614 Lakes and Lagoons

Baxley

Lakes and Lagoons; Excluding manmade lakes and lagoons over a certain size from the definitions of the terms "public swimming pool" and "swimming pool," respectively, for certain purposes, etc. Effective Date: 7/1/2019

3/18/2019 SENATE Now in Rules

#### SB 1666 Anchoring and Mooring of Vessels Outside of Public Mooring Fields

Flores

Anchoring and Mooring of Vessels Outside of Public Mooring Fields; Defining the terms "store" and "stored"; prohibiting the owner, operator, or person in charge of a vessel from anchoring or mooring outside of public mooring fields for longer than a specified period of time; requiring the relocation or removal from the water of vessels anchored or moored in violation of the prohibition; providing that such a violation is noncriminal and is punishable by a fine, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Environment and Natural Resources, 03/26/19, 4:00 pm, 37 S

# SB 1674 Registration Data

Diaz

Registration Data; Requiring that the Department of Highway Safety and Motor Vehicles provide tax collectors and their agents with real-time access to data that other third parties receive from the department related to registration of vehicles, mobile homes, and vessels, etc. Effective Date: 7/1/2019

3/8/2019 SENATE Referred to Infrastructure and Security; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

#### SB 1698 Legislative Preemption

Berman

Legislative Preemption; Proposing amendments to the State Constitution to require a supermajority vote of each house of the Legislature to enact a general law preempting a subject of legislation to the state, etc.

3/8/2019 SENATE Referred to Community Affairs; Judiciary; Rules

#### SB 1758 Water Quality Improvements

Mayfield

Water Quality Improvements; Citing this act as the "Clean Waterways Act"; requiring the Department of Environmental Protection, in coordination with the Department of Health, to develop a report to be submitted to the Legislature by a specified date on the impacts of transferring the onsite sewage program of the Department of Health to the Department of Environmental Protection by a type two transfer; revising the requirements for a basin management action plan for an Outstanding Florida Spring; establishing a wastewater grant program within the Department of Environmental Protection, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019

3/21/2019 SENATE Committee Substitute Text (C1) Filed

# SB 1762 State Renewable Energy Goals

Rodriguez (J)

State Renewable Energy Goals; Directing the Office of Energy within the Department of Agriculture and Consumer

Services, in consultation with other state agencies, state colleges and universities, public utilities, and other private and public entities, to develop a unified statewide plan to generate the state's energy from renewable sources by specified dates, etc. Effective Date: 7/1/2019

3/8/2019

SENATE Referred to Innovation, Industry, and Technology; Governmental Oversight and Accountability;

#### Towing and Immobilizing of Vehicles and Vessels **SB 1792**

Gruters

Towing and Immobilizing of Vehicles and Vessels; Specifying that local governments may enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; prohibiting counties and municipalities, respectively, from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization services; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; authorizing vehicle immobilization devices to be used on trespassing motor vehicles, etc. Effective Date: 7/1/2019 SENATE On Committee agenda - Community Affairs, 03/26/19, 4:00 pm, 301 S

3/21/2019

Rommel

Florida Gulf Coast University - Red Tide Initiative: Provides an appropriation for the Florida Gulf Coast University - Red Tide Initiative. Effective Date: July 1, 2019

**HOUSE** Now in Appropriations Committee 3/14/2019

Florida Gulf Coast University - Red Tide Initiative

#### **SB 7022** Fish and Wildlife Conservation Commission Citizen Support Organizations

**Environment and Natural Resources** 

Fish and Wildlife Conservation Commission Citizen Support Organizations; Abrogating the scheduled repeal of provisions governing citizen support organizations established under the Fish and Wildlife Conservation Commission; authorizing a court to order persons convicted of certain violations to pay an additional assessment; authorizing a specified citizen support organization to post certain rewards, etc. Effective Date: 7/1/2019 SENATE On Committee agenda - Appropriations, 03/27/19, 1:00 pm, 412 K

#### **SB 7024** Department of Environmental Protection Citizen Support Organizations

Environment and Natural Resources

Department of Environmental Protection Citizen Support Organizations; Requiring that contracts between the department and a citizen support organization include a specified provision; abrogating the scheduled repeal of provisions governing citizen support organizations established under the department, etc. Effective Date: 7/1/2019 3/22/2019 SENATE On Committee agenda - Appropriations, 03/27/19, 1:00 pm, 412 K

#### **HB 7029** Fracking

**HB 3191** 

Agriculture & Natural

Resources Subcommittee

Fracking: Prohibits fracking; provides applicability of permits to drill & operate wells; requires well operators to provide written notice to DEP before performing specified activities. Effective Date: upon becoming a law

3/22/2019 HOUSE On Committee agenda - Agriculture & Natural Resources Appropriations Subcommittee,

03/26/19, 8:30 am, 17 H

#### **SB 7064** Oil Drilling

Agriculture

Oil Drilling; Defining the term "fracking"; requiring specified amounts for bonds for certain operations in the Everglades Protection Area; prohibiting fracking in this state; requiring an applicant for certain explorations for and extraction of minerals to post a specified surety bond for projects in the Everglades Protection Area; prohibiting the refining of oil within the Everglades Protection Area; prohibiting the use of flowback fluid for crop irrigation in this state, etc. Effective Date: 7/1/2019

3/21/2019 SENATE On Committee agenda - Innovation, Industry, and Technology, 03/26/19, 1:30 pm, 110 S

#### ANR1 **Department of Environmental Protection**

Agriculture & Natural

Resources Appropriations Subcommittee

PCB ANR 19-01 -- Department of Environmental Protection HOUSE Committee Bill filed as HB 5401 3/19/2019